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## Southend-on-Sea Borough Council

Legal & Democratic Services

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Working to make SOU

23 July 2021

**Dear Councillor** 

#### CABINET - TUESDAY, 27TH JULY, 2021 **SUPPLEMENTARY REPORTS PACK 2: AGENDA ITEMS 9 AND 15**

Please find enclosed, for consideration at the next meeting of the Cabinet taking place on Tuesday, 27th July, 2021, the following report(s) that were unavailable when the agenda was printed.

#### Agenda No Item

#### 9 Reference from Council, 15 July 2021 - Southend New Local Plan

Report of Deputy Chief Executive and Executive Director (Growth and Housing) attached

#### 15 **Adoption of Highways Policies**

Report of Executive Director (Neighbourhoods and Environment) attached

**Robert Harris** Principal Democratic Services Officer





# Southend-on-Sea Borough Council

Agenda Item No.

**Report of Deputy Chief Executive & Executive Director** 

То

# Cabinet

On

Date 27 July 2021

Report prepared by: Mark Sheppard and Kevin Waters

#### Southend New Local Plan

Refining the Plan Options Refining the Strategy for Growth and Change

Regulation 18 Public Consultation

Place Scrutiny Committee Cabinet Member: Councillor Mulroney Part 1 (Public Agenda Item)

#### 1. Purpose of Report

- 1.1 To seek Member approval to publish 'Refining the Plan Options' for public consultation as part of the next stage in preparing the Southend New Local Plan. The documentation has been amended to include the additional text suggested at Full Council on 15 July 2021 where the Local Plan was referred back to Cabinet.
- 1.2 The Covid Pandemic has had a significant impact on the global and local economy. The Local Plan can play a key role in helping to act as a catalyst to recover from this impact. It will be important we continue to monitor the impacts of Covid and the post pandemic recovery as the Local Plan is prepared.

#### 2. Recommendations

- 2.1 Approve the amended 'Refining the Plan Options' document (attached at <u>Appendix 1</u>), which includes the additional text suggested at Full Council on 15 July 2021, by way of clarification, as the second stage of the preparation of the Southend New Local Plan to be published for public consultation under Regulation 18 of the Town and Country Planning (Local Planning) (England) Regulations 2012.
- 2.2 Note the feedback received during the previous stage of consultation, the *Southend New Local Plan Issues and Options Document 2019*, as set out in the accompanying Consultation Statement (<u>Appendix 2</u>).
- 2.3 Agree to delegate authority to the Interim Chief Executive and Acting Executive Director for Growth and Housing, in consultation with the Cabinet Member for Environment, Culture, Tourism and Planning, to:

- make minor amendments to the Southend New Local Plan Refining the Plan Options prior to consultation; and
- take all necessary steps to ensure compliance with the relevant statutory processes and procedures to undertake the consultation.
- 2.4 That, in view of the constraints within the Borough and given the potential effects on the Green Belt in meeting our housing needs in full, being consulted upon in Options C and D of the Local Plan Consultation Document, that the Council seek the assistance of the local Members of Parliament to effect a meeting with the Secretary of State for Housing, Communities and Local Government in order to lay before him the difficulties which the Council finds itself in meeting the housing figures imposed by the Government without impinging on substantial green belt land or over-densification of the urban area and the consequent detrimental effect on the health and wellbeing of residents of the Borough.

#### 3. Background

#### Full Council 15 July 2021

3.1 The Local Plan was referred back to Cabinet at Full Council on 15 July. During the meeting a form of words was suggested to be included in the preamble of the Local plan Consultation Document by way of clarification. The words of that addition are included within the preamble, as highlighted in the underlined text below:

#### "Introduction

Having an up-to-date Local Plan that is shaped through community engagement, provides an important tool to help manage future development proposals that would otherwise come forward without local policies guiding the type, scale and location of new development.

The Covid Pandemic has had a significant impact on the global and local economy. The New Local Plan can play a key role in helping to act as a catalyst to recover from this impact. It will be important that we continue to monitor the impacts of Covid and the post pandemic recovery as the New Local Plan is prepared.

This document represents the second stage of consultation in the preparation of the Southend New Local Plan. We are seeking views on refining the Plan before we develop specific policies and proposals.

Your views are vital if we are to build a future plan for the Borough that is comprehensive and inclusive.

Southend-on-Sea Borough Council is united in its desire to avoid building on the Borough's Green Belt. However, in order to produce a sound Local Plan we are required by Government to consult on all options so as to provide robust evidence for consideration by the Government's Inspector. The document does not set out a preferred strategy or criteria-based policies, rather it sets out draft proposals, potential development sites and possible interventions to generate feedback as we progress the New Local Plan."

- 3.2 The addition is in keeping with the Local Plan consultation documentation considered at Cabinet on 15 June 2021 where it explains the document "follows national planning policy by ensuring all opportunities to meet housing needs are explored **before** looking at sites within the Green Belt".
- 3.3 Accordingly the addition has been included into the Local Plan consultation documentation (<u>Appendix 1</u>).

#### Preparation of Local Plan Background

- 3.4 In June 2018 Members agreed a new approach to reviewing the Development Plan for Southend. This approach comprised the preparation of a new local plan for Southend in parallel to preparation of a wider South Essex Plan, the latter to be produced in partnership with other South Essex local authorities and Essex County Council.
- 3.5 In 2019 an 'Issues and Options' document was published for public comment as part of the first stage in the preparation of the Southend New Local Plan (5<sup>th</sup> February to 2<sup>nd</sup> April 2019). Details of feedback to the Issues and Options consultation were published in August 2019 in a Consultation Report <sup>1</sup>. The cross-party Environment and Planning Working Party received a presentation on the results of the consultation at its meeting on 7 November 2019 and were able to seek clarification and ask questions on the consultation results. The results of the consultation were noted.
- 3.6 Noting that a number of emerging cross-boundary strategic issues could not be fully addressed in isolation and/or entirely within Southend's administrative area, particularly relating to housing provision, in early 2019, Members also approved the principle of preparing the Southend New Local Plan in two parts: Part 1 covering cross-boundary strategic issues to be prepared jointly with Rochford District Council, and Part 2 covering local issues relating to Southend.
- 3.7 However, following subsequent discussions with Rochford District Council, Rochford determined it wished to pursue its own local plan on an individual basis. In that context it was agreed that instead, the two authorities would closely coordinate in their plan preparation so as to effectively address key cross-boundary strategic development issues. An updated Local Development Scheme (LDS) was agreed by Cabinet in February 2021 to take account of these changed circumstances.
- 3.8 A 'Refining the Plan Options' consultation document covering the administrative area of Southend Borough has now been prepared as part of the second stage of preparing the Southend New Local Plan. The consultation document is attached to this report, for Cabinet approval. If approved, the Council would undertake 8 weeks' consultation, in Q3 2021.

<sup>&</sup>lt;sup>1</sup> Southend New Local Plan Issues and Options Consultation Report Southend on Sea Borough Council, August 2019

3.9 Following consultation on the 'Refining the Plan Options' document, officers will begin to draft the Preferred Local Plan for consultation in 2022, before finalising the Southend New Local Plan for a final round of consultation and formal Submission for independent examination in 2023, in accordance with statutory procedures. The forthcoming stages of local plan preparation are depicted in the **Figure 1** below.



#### Figure 1: Stages of Local Plan Preparation<sup>2</sup>

Calendar Year (action listed commencing)

3.10 Once adopted the Southend New Local Plan will be a key document in guiding and facilitating new development and growth in the Borough over the next 20 years, helping to deliver some of the key aspirations of Southend 2050 and acting as a catalyst to assist economic recovery from the Covid pandemic. When adopted, the new Local Plan will replace the existing suite of documents that currently comprise the Local Development Framework, including the Southend Core Strategy (2007), Development Management Document (2015) and Southend Central Area Action Plan (2018).

#### 4. Refining the Plan Options

#### **Objectives**

4.1 The successful delivery of the Southend New Local Plan will contribute significantly to the fulfilment of a number of elements of the Council's vision, themes and outcomes as referenced below.

Report Title: Southend New Local Plan Refining the Plan Options

<sup>&</sup>lt;sup>2</sup> As an approximation, the period from submission to adoption may range from 9 to 12 months dependent on the scope of the plan, issues arising during examination and scheduling of meetings.

- 4.2 The Issues and Options document published in 2019 identified several major planning issues facing the future development of the Borough and discussed possible options for resolving these. The feedback generated from the public consultation has been invaluable in helping to frame the contents of 'Refining the Plan Options' consultation document.
- 4.3 However, since the publication of the Issues and Options report there have also been significant changes which were unforeseen at the time, notably the impact of the Covid 19 pandemic and proposed Government changes to planning legislation first outlined in the Governments White Paper<sup>3</sup>, 'Planning for the Future'.
- 4.4 The White Paper proposed a package of measures seeking to reform the planning system including how Local Plans are prepared and presented. If brought into legislation, the White Paper proposals may have an impact on how the Southend New Local Plan is prepared and taken forward, depending upon the nature of any 'transition arrangements' put in place.
- 4.5 The preparation of the 'Refining the Plan Options' document is therefore designed to provide a degree of flexibility so that the changes proposed in the White Paper can be satisfactorily accommodated as appropriate as the local plan progresses. It is worth noting that the White paper proposals were clearly not intended to halt the progression of local plans currently in preparation and therefore indicate that Government intends that the process should be proceeded with on their appropriate timetables as agreed in the Local Development Scheme, approved by Cabinet and adopted by Council on 18 March 2021.
- 4.6 In addition, last September the Government agreed changes to the Use Classes Order<sup>4</sup> which allowed greater freedoms for changing retail to other uses and as a result, impact on current retail planning policy.
- 4.7 All these considerations have been taken into account in preparing 'Refining the Policy Options' consultation document. It is NOT the purpose of the consultation document to set out a preferred strategy or detailed criteria-based policies at this stage. Rather, the consultation document sets out draft proposals, potential development sites and possible interventions to generate further public feedback as the Local Plan is progressed.

#### **Contents of the Consultation Document**

4.8 The Plan is divided into three Parts: 1. Aim and Objectives; 2. Spatial Strategy;3. Southend Neighbourhoods. The primary focus of the consultation is seeking views on the Aim and Objectives, Spatial Strategy and a number of key

<sup>&</sup>lt;sup>3</sup> Planning for the Future, Ministry of Housing, Communities and Local Government, March 2020.

<sup>&</sup>lt;sup>4</sup> The Government Recently introduced under the Town and Country Planning (Use Classes) (Amendment) (England) Regulations 2020 radical changes to the Use Class Order retail uses which fell within Use Classes Order A1 (Shops), A2 (Financial and professional services), A3 (Food and drink), have now been consolidated into a new Class E (Commercial, Business and Services). Office, research and development and light industrial uses which were in Use Classes B1 (Business) and medical and health services, creche, day nursery and day centre uses (Class D1), and indoor sports, recreation and fitness uses which were in Class D2 (Assembly and leisure) are also consolidated into the new Class E.

strategic development issues. The Neighbourhood sections set out the draft proposals in more detail for those wishing to focus on certain areas of the Borough or where they live.

4.9 'Refining the Plan Options' seeks public comment on a range of more detailed issues and possible options which are summarised below and set out in full at Appendix 1. A Non-Technical Summary (Appendix 3 of this report) will also be made available during the consultation.

#### Part 1. Aim and Objectives (Southend 2050 Ambition)

4.10 The document sets out a draft Aim for where we want to be in 20 years' time together with draft Development Principles and Spatial Objectives, all in the context of Southend 2050. The Local Plan will also incorporate other relevant Council and stakeholder strategies, including the emerging Southend Culture Vision.

#### Part 2. Spatial Strategy

4.11 The Local Plan is required to set out a clear and positive strategy for the pattern, scale and quantity of development. The consultation document identifies a draft strategy which seeks to satisfactorily accommodate future development needs for the next 20 years, including new homes, jobs and supporting infrastructure and services, whilst safeguarding the character and amenities of areas and the natural environment.

# *Economic Recovery and Meeting Employment Needs* (Southend 2050: Opportunity and Prosperity)

- 4.12 All the sections of the Local Plan will play an important role in facilitating job growth and economic recovery. The provision of new homes will provide construction jobs and attract investment and spending to the area, whilst a growing population will generate more jobs in schools and health related services as well as shops, cafes and restaurants in our town, neighbourhood and local centres. Transport and access improvements will be vital for attracting economic investment and there remains considerable economic growth potential at London Southend Airport.
- 4.13 The consultation document sets out options for safeguarding the existing employment stock; identifies land for additional employment provision; and suggests the potential re-allocation of some underutilised employment to other uses. These options are put forward in the context of needing to find land and opportunities sufficient to generate up to 11,000 new jobs in the period up to 2040.

#### Providing Community Services and Infrastructure

(Southend 2050: Active and Involved)

4.14 Growth within Southend needs to be infrastructure led, ensuring key services and facilities are delivered when and where they are needed, taking account of existing capacity and the phasing of future development. The document asks what infrastructure provision is required in respect to new development and outlines that an Infrastructure Delivery Plan (IDP) will be prepared to sit alongside the Local Plan.

#### Providing New Homes (Southend 2050: Safe and Well)

- 4.15 In relation to housing specifically, Local Authorities must seek to meet their housing needs in full. The identified housing need for the Borough up to 2040 is approximately an additional 23,500 homes.
- 4.16 The consultation document builds on the options put forward in the 2019 'Issues and Options' consultation and responses received and considers in further detail the options for meeting the Borough's future housing needs by:
  - Increasing urban capacity development within the existing urban area of Southend through windfall, existing allocations and planning permissions and sites located on previously developed land;
  - Facilitating urban change housing regeneration on existing housing estates in public ownership that may benefit from some renewal, redevelopment or expansion; outmoded/under used employment land that could be better put to alternative residential use; and sites on open space and agricultural land within settlement limits that could be suitable for housing;
  - Bearing in mind the preamble to the document as stated at paragraph 3.1 above - *Building new neighbourhoods* - development on the edge of the existing urban area of Southend that has the potential to create a comprehensive new neighbourhood including new jobs, supporting infrastructure, improved access, and public open space. This includes 1,859 new homes at Fossetts Farm and an estimated 5,395 additional homes on land currently designated as Green Belt; and
  - Considering the potential for new development outside the Borough -Rochford District Council is preparing a new Local Plan and is also considering a range of spatial options and sites to meet its own development needs. One option that could contribute to meeting housing needs within both Rochford and Southend is through providing a series of new neighbourhoods on the north-eastern edge of Southend. These neighbourhoods could be created with distinct identities or be part of a comprehensive growth area (such as a garden settlement) delivering new jobs and infrastructure including schools, provision for further education, new health facilities, a new country park, new sport and leisure facilities and the creation of other new community facilities to provide for new sustainable communities. A comprehensive development would also include all the land necessary to deliver new road and transport links required to facilitate the delivery of land both within Southend Borough and Rochford District, and through its green infrastructure provision, would help to facilitate the creation of a new sub-regional scale South Essex Estuary Park (SEE Park) being brought forward in South Essex.

#### Retail Provision and Centres Hierarchy

(Southend 2050: Opportunity and Prosperity)

4.17 To ensure that across the Borough, the Plan helps to provide for healthy, 'complete' neighbourhoods and encourages local employment opportunities, the consultation document identifies a hierarchy of centres and proposes to promote and enhance a mix of commercial uses within these by defining each of them as "Commercial Areas" within which the ground floor use should be within the new Class E of the Use Classes Order<sup>4</sup>. The document also seeks feedback on the options to accommodate future retail and other commercial needs.

#### Town Centre and Central Seafront

(Southend 2050: Opportunity and Prosperity)

- 4.18 In the light of changing retail patterns, the Plan notes the need to promote a greater mix of uses within our town and local centres. Building upon the policy provisions within the Southend Central Area Action Plan (SCAAP), recent public realm improvements and actions taken by the Council and its partners to date, the Plan recognises that town centre needs to be reimagined and refocussed to ensure that it adapts and evolves.
- 4.19 The Local Plan therefore invites feedback on a range of draft Opportunity Sites and Interventions that could help to transform and re-imagine the Town Centre and its environs.

# **Protecting and Enhancing Green Space and the Coastline** (Southend 2050: Pride and Joy; Safe and Well)

4.20 To provide protection against inappropriate development of existing open spaces such as parks, woodlands, coastline and to protect natural habitats, the consultation document identifies areas to be safeguarded; supports the ambition to help create a new Country Park (South Essex Estuary Park) to improve access to green space for residents in the north east of the Borough; and identifies areas of search where new and improved open spaces will be promoted within areas currently lacking access to local green space.

#### **Transport and Access**

(Southend 2050: Connected and Smart)

4.21 The consultation document identifies draft priorities for transport provision and considers the extent of accessibility to town and neighbourhood centres and tourism attractions. It also seeks views on the principle of creating a new link road including sustainable travel routes (i.e. bus priority lanes, cycleways etc.) from the A127 to Shoeburyness to facilitate the development of new neighbourhood/s to the north of Southend.

#### London Southend Airport

(Southend 2050: Connected and Smart; Opportunity and Prosperity)

4.22 Options for updating and reviewing policy provisions relating to the airport, airport growth and its economic potential, taking account of existing runway capacity, environmental and noise issues together with transport provisions and links to the airport are also set out for public comment.

#### Part 3. Southend Neighbourhoods

(Southend 2050: Safe and Well, Pride and Joy, Active and Involved)

4.23 The consultation document looks at each of Southend's neighbourhoods in detail and sets out a range of options and issues affecting the Boroughs eight defined neighbourhoods, namely Eastwood, Leigh, Prittlewell, Westcliff, Southend Central (including, Town Centre and Central Seafront), Southchurch,

Thorpe Bay and Shoeburyness. It also sets out draft priorities and considers how 'complete' each neighbourhood is in terms of community facilities and accessibility and identifies potential sites for various uses to meet local needs.

4.24 Other land use considerations and criteria-based policies that will eventually help to shape and manage the form and function of development, such as those to address design, heritage, housing tenure and climate change, have not been explicitly identified within the consultation document. They will be included at the Preferred Options stage of the Southend New Local Plan preparation.

#### 5. Other Options

- 5.1 The failure to prepare a new local plan for Southend would result in its current plans becoming progressively out of date and the Council becoming increasingly unable to positively influence the scale, nature and location of development within the Borough. Without the certainty of a recently adopted local plan which includes up to date policies and proposals for the location of development and new infrastructural investment, potential investors in new development may be dissuaded from investing in the local area, leading to fewer new homes (including affordable homes), fewer new jobs and facilities being provided, and/or not being provided in the right places to best support the local economy and community. The local community would also be left with little certainty of where and how new development would happen in future years.
- 5.2 An out-of-date local plan also brings the potential risk of "planning by appeal" with the responsibility for decision making being passed from the Council and the local community to the Planning Inspectorate and the Secretary of State, as the council's existing local plan becomes increasingly out of date. Councils can be directed to prepare a local plan by Government where they have not kept their local plan up to date and can even have plan-making powers taken away, should they fail to progress plan preparation in a timely manner, or refuse to prepare a plan.
- 5.3 The preparation of the Southend New Local Plan and associated documents in close collaboration with neighbouring local authorities is considered to provide the most effective way forward for the Borough, bearing in mind the intention of neighbouring districts to prepare their own local plans. Ongoing co-operation with neighbouring councils and across the wider South Essex area (through ASELA), will continue to progress cross-boundary strategic development issues.
- 5.4 In light of instructions from Government, delaying the progress of a Local Plan currently in preparation is not a defendable option.

#### 6. Reasons for Recommendations

6.1 The recommendations set out in this report are intended to help ensure the expeditious production of a new Local Plan for Southend, which when adopted, will set a clear, up to date planning policy framework to manage and guide future development in the Borough. Once adopted, the Plan will also ensure the Council has strong control of decision making and will continue to be able to make planning decisions, aligned to a clear strategy which has been the subject of widespread public engagement with the local community.

#### 7. Corporate Implications

#### Contribution to the Southend 2050 Road Map

- 7.1 The successful delivery of the Southend New Local Plan will contribute significantly to the fulfilment of a number of elements of the Council's vision, themes and outcomes, for example, meeting local housing needs, improving transport provision and infrastructure, improving economic prosperity, providing for regeneration and protecting and enhancing the natural and built environment. This is set out below.
- 7.2 The delivery of the Southend New Local Plan is included as a Southend 2050 outcome on the Opportunity and Prosperity theme. In addition, it will make an important contribution to recovery and renewal following the impacts of Covid 19.

#### The New Local Plan will contribute to the following Southend 2050 Outcomes:





- 1. Working with the public transport providers to enhance and encourage the use of the existing provision moving towards a long-term aspiration to open new routes, enabling a wider accessibility to public transport options.
- 2. People have a wide choice of transport options.
- 3. We are leading the way in making public and private travel smart, clean and green.
- 4. Southend is a leading digital city with world class infrastructure that reflects equity of digital provision for the young, vulnerable and disadvantaged.

#### Climate Change Implications

- 7.3 There is a legal duty on local authorities to ensure climate change mitigation and adaptation are integrated across all local planning policy. The Local Plan must also take into account the Council's declaration of a climate emergency and be the spatial expression of the Council's corporate policies and strategies.
- 7.4 Seeking to prevent and mitigating the impacts of Climate Change will be integral to the preparation of the Local Plan. This is included within the draft Aim and Objectives set out in the consultation document. Specific policies relating to Climate Change will be included and gain a prominent focus in the next iteration of the New Local Plan.

#### Financial Implications

- 7.5 Financial and human resource input is necessary to fulfil the requirements of all statutory stages in the preparation and delivery of the Southend New Local Plan. It should be noted that taking a development plan document through to adoption does have significant financial implications owing to the statutory process which has to be adhered to.
- 7.6 Funding for the preparation of the Southend New Local Plan was approved as part of the 2019/20 budget and is reprofiled across the years as part of the Resourcing Better Outcomes Outturn report.

#### Legal Implications

- 7.7 To meet its objectively assessed housing need, each local authority must engage with adjoining local authorities under the Duty to Co-operate provisions set out in the Localism Act. The Act places a legal duty on local planning authorities to engage constructively, actively and on an on-going basis to maximise the effectiveness of development plan preparation in the context of strategic cross boundary matters.
- 7.8 Local planning authorities should make every effort to secure the necessary cooperation on strategic cross boundary matters before they submit their Local Plan for examination. Local planning authorities must demonstrate how they have complied with the duty at the independent examination of their Local Plan. If a local planning authority cannot demonstrate it has complied with the duty then the Local Plan will not proceed further in examination.

- 7.9 Local planning authorities are responsible for satisfying themselves about whether they have complied with the duty. As part of their consideration, local planning authorities will need to bear in mind that the cooperation should produce effective and deliverable policies on strategic cross boundary matters.
- 7.10 The 'Refining the Plan Options' consultation document and supporting evidence shows that Southend is unable to accommodate all its housing needs to 2040 within the administrative area of the Borough. In such circumstances the Borough Council will continue to engage with Castle Point Borough and Rochford District Councils as neighbouring authorities and other South Essex authorities, to determine whether the shortfall in housing need can be delivered elsewhere. Strategic scale development through the delivery of a series of new neighbourhoods on the edge of Southend including land, within Rochford District, could assist in meeting the Borough's full housing need in the Plan period.
- 7.11 The status of a Local Plan is prescribed in Section 38(6) of the Planning and Compulsory Purchase Act 2004, which gives primacy to the development plan. It states: "if regard is to be had to the development plan for the purpose of any determination to be made under the planning Acts the determination must be made in accordance with the plan unless material considerations indicate otherwise." As such, having an up-to-date Local Plan in place allows the local authority to plan positively and direct development to those sites and locations that are in accordance with the council's strategy for regeneration and growth. It also provides the authority with the framework to robustly defend planning decisions at appeal.

#### **People Implications**

- 7.12 Staff resources from the Strategic Planning Team will continue to be required in order to contribute to the ongoing preparation of the Southend New Local Plan. Support from Performance and Business Support will also continue to be required, particularly with regards to the public consultation process.
- 7.13 As the new local plan is cross-cutting in its coverage, inputs from a number of other Council teams will be required particularly in relation to transport and highways, housing, employment, tourism, recreation, health and well-being, nature conservation and corporate strategy and communication. Local plan preparation can be controversial and requires close co-operation on a range of strategic planning and infrastructure issues, along with clear co-ordination, oversight and strong place-making leadership to help progress the plan successfully.

#### **Property Implications**

7.14 A new Local Plan for Southend will provide allocations and planning policy for all land in the Borough, including potentially, some Council owned assets.

#### Consultation

Report Title: Southend New Local Plan Refining the Plan Options

- 7.15 One of the key elements of the local planning system is the recognition of the need for early and full community engagement in the preparation of new planning documents. The Southend New Local Plan will be subject to statutory consultation under the 2012 Regulations, as amended. In addition, local plans are subject to an examination in public held by an independent government appointed planning inspector to consider whether the plans are 'sound' and may be put forward for adoption.
- 7.16 The Southend New Local Plan public consultation process will be undertaken in accordance with the Council's adopted Statement of Community Involvement (SCI).

#### **Equalities and Diversity Implications**

7.17 An equalities impact assessment will be produced and updated as the Southend New Local Plan progresses. The public consultation will give the opportunity for all sections of the community to input into the plan making process.

#### Risk Assessment

- 7.18 The plan preparation timetable for the Southend New Local Plan is challenging. Significant staff resources within the Strategic Planning Team will continue to be required to take forward the plan through its various statutory stages including the examination stages at inquiry before an independent inspector.
- 7.19 If the Local Plan were not to be published and taken forward to adoption, the absence of up-to-date planning policies may result in significant uncertainty for potential investors, with a consequential reduction in new development investment locally, holding back job creation, and the provision of homes, facilities and infrastructure coming into the Borough.
- 7.20 It may also lead to inappropriate development taking place within the local authority area to the detriment of the local environment and supporting infrastructure. In addition, there would be no policy to manage the development of key sites and infrastructure, as well as having adopted planning policy to help secure Government funding particularly in relation to securing significant improvements to infrastructure provision.
- 7.21 A failure to progress a plan could also result in Government intervention where plan making powers are taken away from the Borough Council. The Minister of State for Housing wrote to the Borough Council and other local authorities earlier in 2021 to remind them of the importance of maintaining progress on producing up-to-date Local Plans. The letter also stated that the Minister would consider contacting those authorities where delays to plan-making have occurred to discuss the reasons why the has happened, and to explore what support the Ministry of Housing, Communities and Local Government can offer.
- 7.22 Preparation of the Local Plan will need to be cognisant of future changes to national planning policy and legislation, including those which may result from the Planning White Paper, if brought into legislation in due course.

#### Value for Money

- 7.23 The preparation of an up-to-date Local Plan brings significant new investment to an area. That investment manifests itself through the investment in construction of new homes, commercial premises, community facilities and infrastructure. Associated with the delivery of new development comes the ability to provide new affordable homes, the creation of significant new jobs and household income for workers living locally, greater spend to local businesses, developer contributions towards the provision of new community facilities, infrastructure and services, the ability to bid for a wider range of government funds to help facilitate growth and additional funds through council tax, business rates and homes bonus funding etc. to help provide new and improved council services.
- 7.24 In terms of the process of plan preparation itself, the work proposed will be carried out using in-house resources wherever possible. This will have generic benefits in terms of building in-house experience and expertise for officers, as well as utilising local knowledge and experience within the Strategic Planning team which would not be gained otherwise.

#### Community Safety Implications

7.25 The Southend New Local Plan will seek to improve the natural and built environment (including designing out crime in development and the public realm) thereby contributing towards improving community safety. These issues will be considered in the next stage of Local Plan preparation.

#### Environmental Impact - Sustainability Appraisal

7.26 All iterations of the Southend New Local Plan will require a Sustainability Appraisal to be undertaken. The Sustainability Appraisal is an assessment of the potential significant social, environmental (including Climate Change) and economic impacts of development. It forms an integral part of the plan making process. It ensures that all policies and proposals are prepared with a view to contributing to the achievement of sustainable development. A Sustainability Appraisal will be made available for comment alongside the Local Plan document as part of 'The Refining the Plan Options' consultation.

#### Environmental Impact - Habitats' Regulations Screening Report

7.27 Southend-on-Sea and the surrounding districts are home to a number of important designated sites for nature conservation. Habitats' screening is an assessment of the potential significant effects of a policy on European Sites designated for their nature conservation importance. These include Special Areas of Conservation, Special Protection Areas, and international Ramsar sites. As part of the preparation of the Southend New Local Plan each policy included in the plans will need to be assessed for any significant impacts on sites designated of nature conservation value. Policy should only be approved after determining that it will not adversely affect the integrity of such sites.

#### 8. Background Papers

- 8.1 Southend Cabinet Report 15 June 2021 Southend New Local Plan Refining the Plan Options
- 8.2 Southend Cabinet Report 19 June 2018 Southend Development Plan Review: Comprising South Essex Joint Strategic Plan and Southend New Local Plan
- 8.3 Minutes of the Environment and Planning Working Party
- 8.4 Southend Cabinet Report 16 January 2020 Southend New Local Plan Update
- 8.5 Southend Cabinet Report 23 February 2021 Southend New Local Plan Revised and Updated Local Development Scheme
- 8.6 The Town and Country Planning (Local Development) (England) Regulations 2012.
- 8.7 Planning and Compulsory Purchase Act 2004
- 8.8 National Planning Policy Framework (NPPF,2018)
- 8.9 Planning for the Future, Ministry of Housing, Communities and Local Government, March 2020
- 8.10 Town and Country Planning (Use Classes) (Amendment) (England) Regulations 2020
- 8.11 Southend Local Development Scheme (2021)
- 8.12 Southend New Local Plan Issues and Options Consultation (February 2019)
- 8.13 Southend New Local Plan Issues and Options Consultation Report Southend on Sea Borough Council, August 2019
- 8.14 Statement of Community Involvement (2020)

#### 9. Appendices

- 9.1 **Appendix 1**: Southend New Local Plan, Refining the Plan Options Refining the Strategy for Growth and Change Regulation 18 Public Consultation
- 9.2 **Appendix 2**: Southend New Local Plan, Issues and Options Document Consultation Report (2019): <u>https://localplan.southend.gov.uk/issues-and-options/issues-and-options-reports</u>
- 9.3 **Appendix 3**: Non-Technical Summary Southend New Local Plan, Refining the Plan Options

Southend New Local Plan Planning for Growth and Change

Consultation 2: Refining the Plan Options Refining the Strategy for Growth and Change

# Introduction

Having an up-to-date Local Plan that is shaped through community engagement, provides an important tool to help manage future development proposals that would otherwise come forward without local policies guiding the type, scale and location of new development.

The Covid Pandemic has had a significant impact on the global and local economy. The New Local Plan can play a key role in helping to act as a catalyst to recover from this impact. It will be important that we continue to monitor the impacts of Covid and the post pandemic recovery as the New Local Plan is prepared.

This document represents the second stage of consultation in the preparation of the Southend New Local Plan. We are seeking views on refining the Plan before we develop specific policies and proposals.

Your views are vital if we are to build a future plan for the Borough that is comprehensive and inclusive.

Southend-on-Sea Borough Council is united in its desire to avoid building on the Borough's Green Belt. However, in order to produce a sound Local Plan we are required by Government to consult on all options so as to provide robust evidence for consideration by the Government's Inspector.

The document does not set out a preferred strategy or criteria-based policies, rather it sets out draft proposals, potential development sites and possible interventions to generate feedback as we progress the New Local Plan.

# **About This Consultation**

## Why are we consulting again?

In early 2019 we consulted on the *Southend New Local Plan Issues and Options*<sup>1</sup> document. This represented the first stage in the preparation of a New Local Plan for Southend to guide future development decisions over the next 20 years.

The New Local Plan will address needs and opportunities in relation to housing, the local economy, community facilities and infrastructure. It will also seek to safeguard the environment, enable adaptation to climate change and help secure high-quality accessible design. Specific policies to manage development, such as those relating to Climate Change and housing design and tenure will be included and gain a prominent focus in the next iteration of the New Local Plan.

The New Local Plan provides a degree of certainty for communities, businesses and investors on future development proposals, and a framework for guiding decisions on individual planning applications.

The Issues and Options document identified several major planning issues facing the future development of the Borough and possible options for resolving these. Meeting the varied needs requires some tough choices to be made on how we use land, how we design buildings and communities, and where and how we develop.

You responded in your hundreds to this challenge and gave us considerable feedback for tackling these issues and identified a number of other important planning matters. The feedback, including a summary report of the main issues, is available on the New Local Plan website <u>here</u>.

Your feedback has proved invaluable in helping us prepare this next stage of the New Local Plan's preparation, *Refining the Plan Options*.

We are now seeking your help again in refining the Plan options before we develop specific policies and proposals.

<sup>&</sup>lt;sup>1</sup> Southend New Local Plan Issues and Options, Southend on Sea Borough Council February 2020

#### Contents

The Plan is divided into three Parts: 1. Aim and Objectives; 2. Spatial Strategy; 3. Southend Neighbourhoods. The primary focus of the consultation is seeking views on the Aim and Objectives and Spatial Strategy. The Neighbourhood sections set out the draft proposals in more detail for those wishing to focus on certain areas of the Borough or where they live.

- Introduction
- (Part 1) Aim and Objectives
- (Part 2) Spatial Strategy
  - **o** Economic Recovery and Meeting Employment Needs
  - Providing Community Services and Infrastructure
  - Providing New Homes
  - **o** Retail Provision and Centres Hierarchy
  - **o** Town Centre and Central Seafront
  - **o** Protecting and Enhancing Green Space and the Coastline
  - **o** Transport and Access
  - **o** London Southend Airport
- (Part 3) Southend Neighbourhoods

Other land use considerations and criteria-based policies that help to shape and manage the form and function of development, such as those that address housing tenure and climate change, have not been explicitly identified within this consultation document. They will be included in the next stage of the preparation of the New Local Plan.

There is a legal duty on local authorities to ensure climate change mitigation and adaptation are integrated across all local planning policy. The New Local Plan must also take into account the Council's declaration of a climate emergency and be the spatial expression of the Council's corporate policies and strategies.

Seeking to prevent and mitigating the impacts of Climate Change will be integral to the preparation of the New Local Plan. This is included within the draft Aim and Objectives set out in this consultation document. Specific policies relating to Climate Change will be included and gain a prominent focus in the next iteration of the New Local Plan.

#### How to Have Your Say

It is important to tell us what you think is the best approach to take in developing Southend and its different places. You do not need to respond to all the sections and suggested questions set out below, you can focus on what interests you.

If you have any questions about the consultation or would like to discuss some of the issues, please do contact us.

#### How to Contact Us

Comment online and download questions at: <a href="https://www.uk.action.com">localplan.southend.gov.uk</a>

You can email us at: <a href="mailto:planningpolicy@southend.gov.uk">planningpolicy@southend.gov.uk</a>

Or write to us at: Business Intelligence Officer, Performance & Business Support, Department for Place, Southend-on-Sea Borough Council, PO Box 6, Civic Centre, Victoria Avenue, Southend-on-Sea, SS2 6ER

You can also follow us on: @PlanSouthend and @SouthendBCOfficial

#### Please reply by 5pm on 17 September 2021

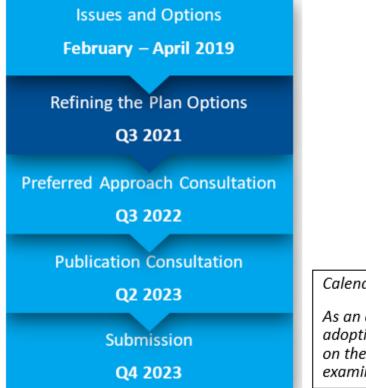
If you would like to be notified of future planning policy consultations you can sign up to our planning policy consultation database. Please contact <u>planningpolicy@southend.gov.uk</u> or telephone 01702 215408.

### What Happens Next?

This is the second in a number of public consultations on the New Local Plan. As the Plan is progressed through its statutory stages of preparation there will be further opportunities to comment on its contents. A 'live' timetable of preparation is available <u>here</u>.

Following feedback on this 'Refining the Options' we will prepare a 'Preferred Approach' document. This will be subject to further public consultation before being amended based on the feedback we receive, and submitted to the Government who will appoint a Planning Inspector to undertake an independent examination in public of the Plan. Their role will be to examine all evidence, including comments made, and consider it against national planning policy to determine whether the New Local Plan is sound and legally compliant and may be adopted by the Council to become planning policy.

#### Figure 1: Southend New Local Plan Preparation Timetable



Calendar Year (action listed commencing)

As an approximation, the period from submission to adoption may range from 9 to 12 months dependent on the scope of the plan, issues arising during examination and scheduling of meetings

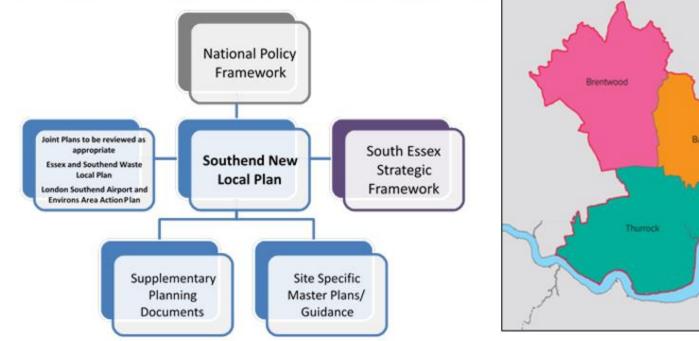
# Where the New Local Plan Fits with Other Policy and Strategies

We understand that to plan effectively for Southend (Map 1) we must look beyond our local area and plan strategically with neighbouring authorities. To help achieve this and provide co-ordinated leadership on strategic matters across South Essex the local councils of Basildon, Brentwood, Castle Point, Rochford, Southend and Thurrock together with Essex County Council committed to the establishment of the Association of South Essex Local Authorities (ASELA) (see Figure 3).

ASELA has also committed to the preparation of a South Essex Strategic Framework that will inform the preparation and review of detailed Local Plans by the six Local Authorities and provide an effective 'joined up' approach for strategic infrastructure planning and growth across South Essex.

Similarly, the Borough Council has prepared a Southend '2050 Vision' (link <u>here</u>) in partnership with the local community which considers the future development of the Borough and how it affects the everyday lives of the people that live, work and visit here. Over 35,000 people were reached through the work with 4,000 people actively taking part through a wide variety of events, surveys, workshops and forums across the Borough. The Joint Strategic Framework and Southend New Local Plan together will be a key driver and steppingstone in delivering towards the Southend 2050 shared ambition and sub-regional initiatives.

The hierarchy of strategies and plans related to Southend is depicted in Figure 2 below.



#### Figure 2: Hierarchy of strategies and plans related to Southend Figure 3: South Essex Strategic Map



# **National Planning Policy**

The way we prepare our New Local Plan and what it contains is carefully regulated<sup>2</sup>. Although there is some flexibility in how we go about it, we must prepare formal draft documents before the Plan is 'submitted' to be examined by an independent Inspector.

Local Plans must incorporate the principles of sustainable development<sup>3</sup> which were first adopted by the United Nations in 1992 and lie at the heart of the National Planning Policy Framework<sup>4</sup>. This provides that there is a presumption in favour of sustainable development, which should be seen as a golden thread running through both plan-making and decision-taking.

In January 2016 the United Nations refined its sustainability objectives to include new areas such as climate change, economic inequality and innovation. These have been adopted as 17 interconnected 'Sustainable Development Goals'<sup>5</sup>. It will be important that the New Local Plan embraces these objectives.

Local Plans should be aspirational but realistic. To support the production of the New Local Plan, evidence based documents have and will continue to be prepared for various topics. These can be viewed on the Council's web site (localplan.southend.gov.uk).

The New Local Plan will replace the Southend Core Strategy, the Development Management Document, the Southend Central Area Action Plan and potentially some of the strategic policies within the London Southend Airport and Environs Joint Area Action Plan (JAAP), with a single document. The Essex and Southend Waste Local Plan (prepared jointly with Essex County Council) will be subject to its own review.

### **Proposed Changes to the Planning System**

The Government recently published a White Paper<sup>6</sup>, 'Planning for the Future'. The consultation on this closed in October 2020.

<sup>&</sup>lt;sup>2</sup> Town and Country Planning Regulations 2012.

<sup>&</sup>lt;sup>3</sup> Sustainable development is development that meets the needs of the present, without compromising the ability of future generations to meet their own needs. <sup>4</sup> https://www.gov.uk/government/publications/national-planning-policy-framework--2

<sup>&</sup>lt;sup>5</sup> Adopted by the United Nations as part of 'Agenda 21', a comprehensive plan of action to build a global partnership for sustainable development to improve human lives and protect the environment.

<sup>&</sup>lt;sup>6</sup> Planning for the Future, Ministry of Housing, Communities and Local Government, March 2020 - planningforthefuture@communities.gov.uk

The White paper contained a package of measures which seek to radically reform the planning system. The paper contained 24 individual proposals within three 'pillars' intended to 'streamline and modernise the planning process, improve outcomes on design and sustainability, reform developer contributions and ensure more land is available for development where it is needed'.

The proposals also seek to change how Local Plans are prepared and presented. In meeting identified development needs it proposes that all land be apportioned to three new categories:

- Growth areas suitable for substantial development;
- Existing built-up Renewal areas suitable for re-development;
- Protected areas where development is restricted.

If approved, the White Paper proposals will have a major impact on how the Southend New Local Plan is prepared and taken forward. The preparation of this 'Refining the Plan Options' document is designed to provide a degree of flexibility so that the changes proposed in the White Paper can be satisfactorily accommodated as appropriate as the New Local Plan progresses.

## **Issues and Options Consultation**

The Issues and Options document was published for public comment between February and April 2019. Over 34,000 people were reached on social media and 532 people were engaged at face-to-face events. In response 1,210 comments were received on the web site, by post or email by 92 individuals or organisations. Of these 630 representations were in support of the vision or question set out in the Issues and Options document; 79 objected to content of the document and 501 made specific comments.

The details of this consultation feedback were published in August 2019 in a Consultation Report<sup>7</sup>, available at localplan.southend.gov.uk

This consultation feedback has been instrumental in helping to shape this next stage of the New Local Plan preparation.

<sup>&</sup>lt;sup>7</sup> Southend New Local Plan Issues and Options Consultation Report Southend on Sea Borough Council, August 2019

# 1. Aim and Objectives

A key and integral part of developing the New Local Plan will be to embed the Southend 2050 ambition and present an aim for where we want to be in 20 years' time together with a set of Spatial Objectives that relate to planning. The comments you have fed back to us on the Issues and Options document will be considered as part of this process.

The Spatial Objectives need to embrace the essence of the Plan's aim and expand on this to provide a framework for the development of specific planning policies and guidance.

#### What You Said

As part of the consultation on the Issues and Options document you told us that you were in broad agreement with the key messages of the Southend 2050 vision relating to planning issues, particularly around:

- joint working with partners, including across South Essex;
- a strong community, safety and inclusivity;
- opportunities for young people, education;
- meeting housing need and providing more jobs and attractive town centres;
- connections and getting around the Borough, green and innovative travel; and
- protecting and enhancing the environment and sea front.

However, you considered that further emphasis was required on:

- protecting and enhancing the environment, including combating climate change, improving urban greening and biodiversity, managing flood risk, cleaner air, sustainable construction and use of minerals;
- developing Southend together needs to be supported by officer and member behaviour;
- acknowledging that Southend isn't one place and can be defined in multiple ways;
- greater emphasis on supporting infrastructure, particularly regarding access and improved community services including health;
- the importance of making it easy for residents and visitors to be able to get in and around the Borough using sustainable means of transport, but there are conflicting views on levels of parking provision and management;

- the need to incorporate other aims and objectives that balance aspiration with what is deliverable, especially in terms of infrastructure and delivering affordable housing;
- incorporating the United Nations Sustainable Development Goals within policy development.

#### Southend 2050 Vision Refresh

The Council has a shared vision of the future – the Southend 2050 ambition, 26 outcomes and delivery roadmap. This was developed through substantial engagement and co-design with stakeholders and communities. The ongoing engagement activity has brought people and communities together to identify where they want Southend to be in the future.

The Council reviewed and refreshed the 2050 vision, outcomes and roadmap in September 2020 to take into account the impact of the Covid-19 pandemic on the local economy.

It is important to recognise that there is frequent new information concerning Covid-19 and its impact that affect Government decisions and policy makers. Therefore, it is essential that the recovery plans in Southend are fluid enough to respond to changes and this will mean that the 2050 outcomes and roadmap will be closely monitored and updated to ensure the very best for the Borough.

For more information on Southend 2050 please see Figure 4, and you can visit the website at https://www.southend.gov.uk/southend2050

#### Figure 4: Southend 2050 Themes and Outcomes (where we want to be)



By 2050 Southenders are fiercely proud of, and go out of their way, to champion what our city has to offer.

1. There is a tangible sense of pride in the place and local people are actively, and knowledgeably, talking up Southend.

2. The variety and quality of our outstanding cultural and leisure offer has increased for our residents and visitors and we have become the region's first choice coastal tourism destination.

3. We have invested in protecting and nurturing our coastline, which continues to be our much loved and best used asset.

4. Our streets and public spaces are valued and support the mental and physical wellbeing of residents and visitors.

5. We act as a Green City with outstanding examples of energy efficient and carbon neutral buildings, streets, transport and recycling.



By 2050 people in Southend-on-Sea feel safe in all aspects of their lives and are well enough to live fulfilling lives.

1. People in all parts of the borough feel safe and secure at all times.

2. Southenders are remaining well enough to enjoy fulfilling lives, throughout their lives.

3. We are well on our way to ensuring that everyone has a home that meets their needs.

4. We are all effective at protecting and improving the quality of life for the most vulnerable in our community.

5. Residents feel safe and secure in their homes



By 2050 we have a thriving, active and involved community that feel invested in our city.

1. Even more Southenders agree that people from different backgrounds are valued and get on well together.

2. Residents feel the benefits of social connection, in building and strengthening their local networks through common interests and volunteering.

3. Residents are routinely involved in the design and delivery of services.

4. A range of initiatives help increase the capacity for communities to come together to enhance their neighbourhood and environment.

5. More people have physically active lifestyles, including through the use of open spaces.



By 2050 Southend- on-Sea is a successful city and we share our prosperity amongst all of our people.

1. The Local Plan is setting an exciting planning framework for the Borough.

2. We have a fast-evolving, re-imagined and thriving town centre, with an inviting mix of shops, homes, culture and leisure opportunities.

3. Our children are school and life ready and young people are ready for further education, training or employment.

4. Key regeneration schemes, such as Queensway, seafront developments and the Airport Business Park are underway and bringing prosperity and job opportunities to the Borough.

5. Southend is a place that is renowned for its creative industries, where new businesses thrive and where established employers and others invest for the long term.

6. Southend provides fulfilling careers for our residents, and enough job roles to match the needs of the population.

7. Southend businesses feel supported to respond to economic shock; adapt to evolving global markets; and, have the tools to preserve their businesses by responding effectively and positively to change.



By 2050 people can easily get in, out and around our borough and we have a world class digital infrastructure.

1. Working with the public transport providers to enhance and encourage the use of the existing provision moving towards a longterm aspiration to open new routes, enabling a wider accessibility to public transport options.

2. People have a wide choice of transport options.

3. We are leading the way in making public and private travel smart, clean and green.

4. Southend is a leading digital city with world class infrastructure that reflects equity of digital provision for the young, vulnerable and disadvantaged.

#### **Our Response**

In developing a draft aim for where we want to be in 20 years' time and a set of draft development principles and spatial objectives for the Southend New Local Plan we need to take into account all the above considerations.

A profile for Southend and some of the main opportunities and challenges facing the Borough are displayed following Question 1.1 below

We would now like your views on what you think the Aim and Spatial Objectives should be and what our key priorities are for new development

### Draft Aim – where we want to be in 20 years' time Significant progress on the way to achieving the Southend 2050 ambition

Southend has led the way in how to grow a sustainable, inclusive city. We have made the best use of new technologies to meet the challenges of climate change, improve quality of life and reduce inequalities, while cherishing our Estuary identity and the unique character of our neighbourhoods. We are well on the way to meeting our ambition to be a Green City, with low carbon growth, improved energy efficiency, and protected and enhanced natural spaces, biodiversity and habitats.

Southend city centre has a more diverse mix of leisure, cultural and business floorspace, homes and improved public realm, and the scale and range of uses within local centres reflect their roles as local community hubs. Southend's built heritage and natural environment are protected and enhanced, and new buildings and spaces respect and complement the local distinctiveness of Southend's neighbourhoods.

Southend as the region's first choice coastal tourist destination has benefited from continued growth of both overnight and longer stays and with increasing visitor numbers. With its reputation for creativity and culture, as well as the draw of the seaside, Southend is a place that residents and visitors alike can enjoy in all seasons and the seafront and green spaces continue to be attractive places to spend time all year round.

New leisure and entertainment uses better connect the seafront with the town centre, and new workspaces within the town centre support innovation in technology and commerce. New homes, employment and local facilities are built in accessible locations with civic spaces where people can connect with each other and feel safe during both daytime and evening.

Carefully planned new neighbourhoods provide homes that are adaptable and flexible, meeting the needs of people at all stages of their life, and infrastructure has been provided to support mixed communities and personal independence. Health inequality has been reduced by new and improved green spaces and a network of walking and cycling routes increase opportunities for physical activity and enhanced mental wellbeing.

More residents have improved education and skills levels, enabling them to benefit from growth in innovation and enterprise, facilitated by Southend's position as a leading digital and cultural city. Excellent transport connectivity has been further enhanced by the extension of Crossrail, and improved surface transport links to London Southend Airport and new neighbourhoods.

#### **Draft Development Principles**

The draft Development Principles set out below will establish what our key priorities are from new development. A balanced approach to how they are implemented will be needed to ensure development is viable and can come forward.

Your comments will help us draft policies to manage development proposals that will be presented in the next consultation version of the New Local Plan.

- **DP1** Deliver high quality, well designed and attractive urban, historic and natural environments that foster healthy living, are safe and people friendly, distinctive, and enhance existing character and local amenity.
- DP2 Ensure development is supported by necessary infrastructure, high quality digital connectivity and access improvements.
- **DP3** Prevent or minimise the impact of climate change, including energy and water efficiency, renewable energy, improved air quality, sustainable drainage, electric vehicle charging and urban greening measures.
- DP4 Enhance biodiversity and improve access to green space, safeguard environmental assets and manage constraints such as flood risk.
- **DP5** Prioritise the use of suitable previously developed land for development.
- **DP6** Deliver a range of housing types and tenures, including affordable and Council housing, that are designed to be adaptable so local people can reside independently in their local community through all stages of their lives and seek to safeguard existing family housing.
- **DP7** Promote modal shift through improved sustainable and active travel and proportionate parking standards that reflect car ownership levels, local onstreet parking stress and the convenience of public transport and off-street public parking.

#### **Draft Spatial Objectives**

Draft Spatial Objectives are set out below to guide your feedback. They are relevant to different areas of the Borough. You may consider that some are appropriate, or you may have different ideas as to what topics the spatial objectives should cover:

- **SO1** Achieve the urban renewal and sustainable regeneration of Southend's urban area and optimise the use of suitable previously developed land for development, particularly within town centres and other locations well served by public transport.
- **SO2** Deliver sustainable new neighbourhoods to the north of the Borough to meet local housing and economic needs, particularly affordable and family housing. This will have regard to environmental considerations and the need to provide for supporting infrastructure including transport, health, education, community, recreation and leisure facilities.
- **SO3** Define the broad extent of the Green Belt boundary around the urban areas of Southend to prevent the coalescence of neighbouring towns. This will include reviewing the Green Belt to deliver new neighbourhoods and support managed growth of the town and supporting infrastructure during this plan period and beyond.
- **SO4** Identify, create, enhance and protect a comprehensive green and blue infrastructure network across the Borough, including existing public open green space and corridors linking to the provision of a new Country Park to the north-east of Southend, that would compensate for the loss of any land within the Green Belt and improve access to the surrounding countryside.
- **SO5** Secure economic recovery and enhance Southend's important sub-regional role as a place for economic growth and opportunity and safeguard key business clusters, including those focussed round the town and district centres and London Southend Airport.
- **SO6** Establish a network of town, neighbourhood and local centres to serve as the heart of local communities; providing opportunities for higher density living and being the focus for economic and social activity and improving health and wellbeing through improved access by train, bus, foot and cycle to a mix of uses including shopping, services and jobs.
- **SO7** Promote and enhance the tourism, cultural and leisure offer, including visitor accommodation, having regard to the assets offered by the area, to attract greater visitor numbers and promote more overnight and longer stays.
- **SO8** Identify new and improved strategic transport corridors, including highways, rail, bus, cycle and pedestrian provision, essential to realising economic growth.
- **SO9** Promote modal shift through improved sustainable and active travel and the effective management of parking that supports growth of the town centre, tourism sector and London Southend Airport.
- **SO10** Secure the social and physical infrastructure related to improving the health, education, lifelong learning and wellbeing of all sectors of the community.

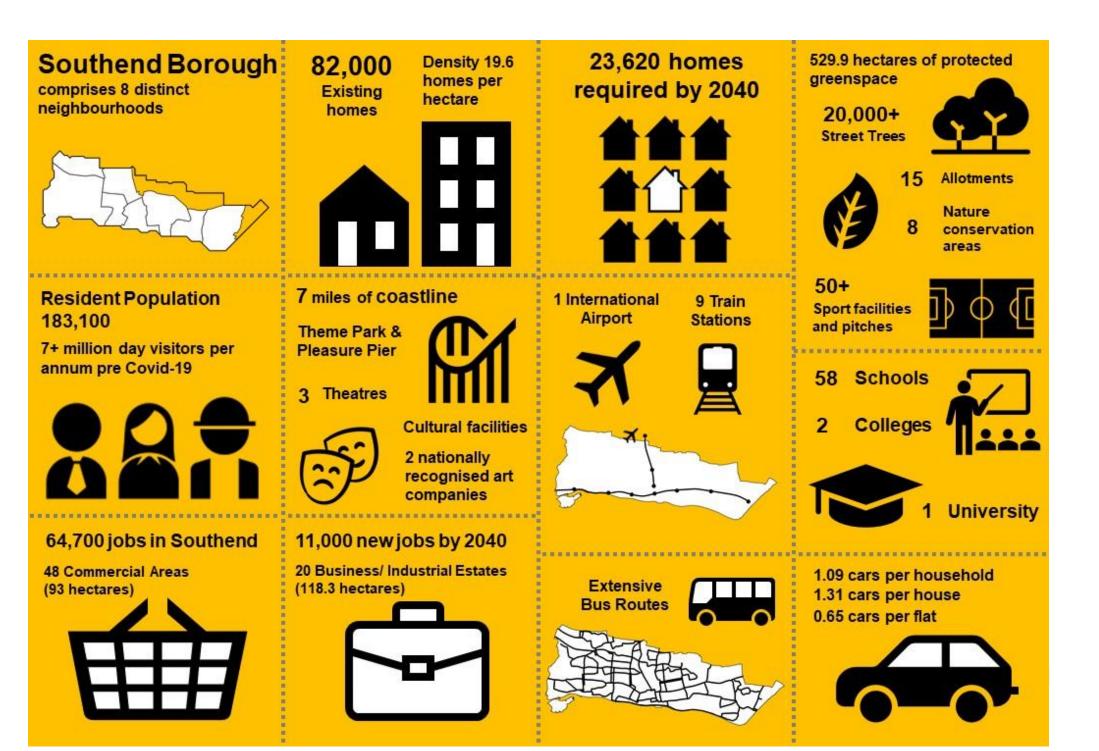
- **SO11** Facilitate the delivery of a relocated stadium for Southend United Football Club at Fossetts Farm in north Southend.
- **SO12** Facilitate growth of London Southend Airport to realise its potential in becoming a zero carbon regional transport hub providing for significant new employment opportunities and improved strategic surface access subject to environmental safeguards.
- **SO13** Ensure heritage assets and their setting are conserved and enhanced so they continue to make a full contribution to the character of Southend.
- **SO14** Secure the sustainable use of the River Thames and its Estuary as an asset for transport, leisure and business while respecting its environmental sensitivity.
- **SO15** Secure delivery of the plan's spatial objectives through all relevant delivery bodies and their strategies.

# **1.1 Aim and Objectives**

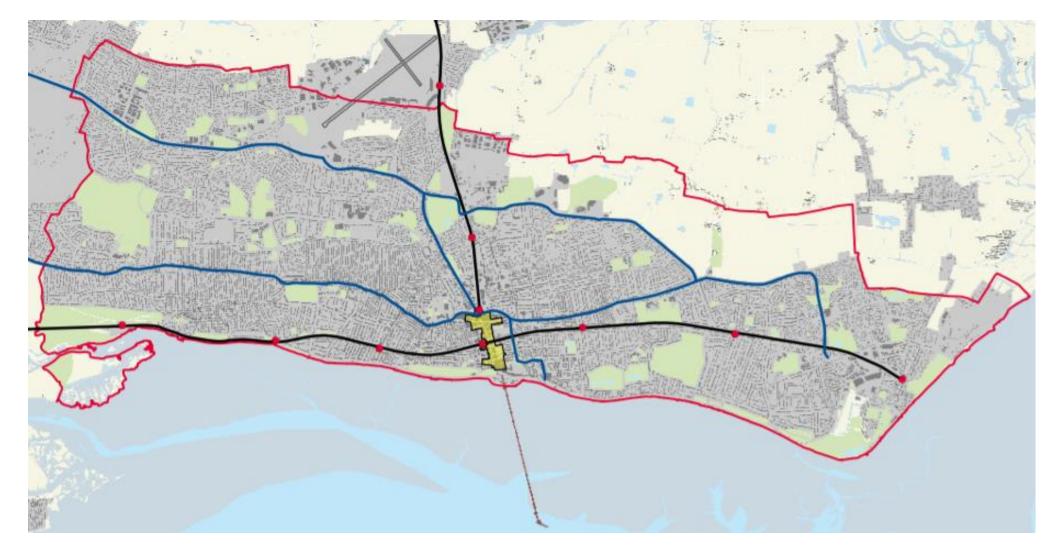
## Have your say.....

### Please explain your answers

- a. What are your views on the draft Aim for the Southend New Local Plan, setting out where we want to be in 20 years' time?
- b. Do you agree with the draft Development Principles or have we missed anything?
- c. Do you agree with the draft Spatial Objectives or have we missed anything?



# Map 1: Southend-on-Sea Borough



# **Figure 5: Strengths and Opportunities**



# **Figure 6: Challenges**



# 2. Spatial Strategy

The New Local Plan must set out a positive overall strategy for the pattern, scale and quantity of development. It will be important that the strategy seeks to satisfactorily accommodate future development needs, including new homes, jobs and supporting infrastructure and services, whilst safeguarding the character and amenities of areas and the natural and the historic environment.

In relation to housing, Local Authorities must seek to meet their identified need in full. The Government has recently introduced a new standard methodology for calculating housing need. This represents a significant uplift on the number of homes that have been built in Southend in recent years. The latest calculation of need is set out in Table 1.

**Table 1: Housing and Economic Identified Needs** 

District/Borough	Homes per annum	Jobs per annum
Southend	<b>1,181</b> <sup>8</sup>	<b>550</b> <sup>9</sup>

The Issues and Options document (2019) set out three possible options for meeting future development needs, namely:

- Option 1: all development provided within the existing built up area
- Option 2: most development provided within the existing built up area with some development on the urban edges on green field and Green Belt land in Southend
- Option 3: Option 2 + working with neighbouring authorities to develop a comprehensive new settlement on Green Belt land (strategic scale development).

The advantages and disadvantages of each option were detailed in the Issues and Options document<sup>10</sup> (pages 24 to 26). Only Option 3 had the potential to deliver all development needs.

<sup>&</sup>lt;sup>8</sup> Government Standard Methodology

<sup>&</sup>lt;sup>9</sup> South Essex Economic Development Needs Assessment (2017)

<sup>&</sup>lt;sup>10</sup> https://localplan.southend.gov.uk/local-plan-issues-and-options-pdf

# What You Said

## Of the three options, Option 3 attracted the most support as it provided the best opportunity for accommodating the necessary growth.

Those respondents favouring Option 1 focussed on the need to redevelop brownfield sites. Those opposing this Option were concerned that further development in the existing built-up areas would worsen perceived over-crowding and high-density development, increasing traffic problems and placing infrastructure under strain.

Respondents favouring Option 2 considered this to be the best compromise of the 3 options available, promoting use of brownfield sites whilst also allowing some expansion of the urban area, ensuring that new residents could easily access facilities in the existing urban area. Opposition came from those wishing to see the Green Belt protected and others who considered that this approach would not be sufficient to meet the Borough's needs.

Option 3 attracted the most support, although it was highlighted that building on a certain amount of Green Belt land and countryside is regrettable it would allow for the building of new neighbourhoods and provide homes to suit all people and provide the space to deliver successful communities with the required infrastructure to support them.

Views were also expressed that the delivery of a comprehensive new settlement (Option 3) will take a long time, with most of the new housing delivered towards the end of the plan period and beyond. As such, it was also suggested that all options could be implemented plus all suitable and deliverable sites beyond Southend's boundaries, including land south of Great Wakering, to meet its unmet needs.

A number of comments noted that other areas assessed and dismissed in the Growth Locations Study<sup>11</sup> might have potential to accommodate development, but at a smaller scale than that tested in the Study.

<sup>&</sup>lt;sup>11</sup> South East Essex Strategic Growth Locations Assessment 2019

### Spatial Strategy Option 3 as presented in the New Local Plan Issues and Options Document (2019) OPTION 3:

Option 2 + working with neighbouring authorities to develop a comprehensive new settlement on Green Belt land. (Strategic scale development)

# Characteristics

- Significant outward expansion of existing urban area to create large new settlement.
- Increased densities focussed in specific locations such as town centres, airport, and main passenger transport corridors.
- New tall buildings in specific locations such as town centres and seafront.
- Job growth focussed in existing town centres, airport, business estates and within new settlement.
- Requires significant upgrade to the strategic transport network.

# Summary of Potential Impact of Options

## Advantages

- Potential for significant improvements to existing highway accessibility provided as part of new settlement.
- Major new services and facilities provided such as schools, health and community facilities.
- A greater range of homes provided, such as family, affordable, older people housing.
- Retention of character and amenities of established residential areas.
- Protection of key employment areas and opportunity to provide additional employment within new settlement.
- New settlement providing new parks and access to greenspace.
- Existing parks, public gardens, woodland and coastline protected.

## Disadvantages

- Loss of significant areas of Green Belt land.
- Loss of some greenfield land outside Green Belt.
- Loss of some agricultural land.

## Potential Deliverability Issues

- Potential to deliver all development needs
- As per Option 2 plus provision of new settlement located on Green Belt land potentially able to provide remaining development needs in full.
- Urban Living Study to be undertaken to look at potential to increase housing densities in specific locations such as the town centre and main passenger transport corridors.
- Need to work in partnership with adjoining Local Authorities to deliver new Garden Community (Strategic Scale Development).

# **Our Response**

Having regard to your feedback we are actively exploring with neighbouring local authorities the potential to develop Option 3 as the Council's emerging preferred spatial strategy.

However, it is also clearly apparent from your feedback that we need to identify the full development potential from within the existing urban area of the Borough that can be achieved without detrimentally affecting the character and fabric of the urban environment. This is critical to determining what level of need is required to be accommodated outside the existing urban area and to provide an evenly phased development programme across the whole of the plan period.

Before we can develop a detailed strategy we therefore wish to establish where new housing development can satisfactorily be accommodated and what supporting employment, parks and green space facilities and transport improvements are needed to meet our future needs. <u>Draft policies on how we</u> manage new development, such as those that will guide design, heritage, carbon reduction and amount and type of affordable housing and the necessary infrastructure improvements will be included in the next stage of the Southend New Local Plans preparation.

We would now like your views on the detailed housing, employment, parks and green space and transportation aspects of the strategy in order that we may develop a comprehensive strategy which will be consulted on as part of the next stage of the New Local Plan preparation.

To help us develop the strategy we have commissioned a variety of technical evidence base studies to quantify and qualify the scale of need for different types of land uses, including housing (including houses of different types, tenures and sizes), employment, retail and leisure. A number of these studies have been commissioned with our South Essex Local Authority partners.

# 2.1 Economic Recovery and meeting Employment Needs

The Covid Pandemic has had a significant impact on the global and local economy, including consumer and travel to work patterns. The New Local Plan can play a key role in helping to act as a catalyst to recover from this impact. It will be important that we continue to monitor the impacts of Covid and the post pandemic recovery as the New Local Plan is prepared.

This section focusses on employment land provision for office, business, industrial and warehousing uses. However, the subsequent sections of the New Local Plan will all play an important role in facilitating job growth. The provision of new homes will provide construction jobs and attract investment and spending to the area, whilst a growing population will generate more jobs in schools and health related services as well as shops, cafes and restaurants in our town, neighbourhoods and local centres. Transport and access improvements for all modes of travel will be vital for attracting economic investment and there remains considerable economic growth potential at London Southend Airport.

The Southend Employment Topic Paper (2021)<sup>12</sup> summarises the latest available evidence on the employment space requirements and land supply position to inform how the New Local Plan should address the Borough's future employment land needs. This includes a summary of the South Essex Economic Development Needs Assessment (EDNA) which was published in 2017.

The Borough will need to plan for around 11,000 new jobs over a 20-year period according to the EDNA which identified 'growth clusters' as having the potential to achieve future economic growth in Southend. These are: **Southend Town Centre, London Southend Airport and northern Southend corridor centred around Progress Road, Airborne Close and Stock Road/ Temple Farm employment areas**. Within these areas the principal growth drivers are identified as being the **digital, cultural and creative; healthcare technology; advanced manufacturing and engineering; and tourism sectors**. There is also potential within the **climate change technology sector**. The EDNA recommended that support and investment for education, skills and training is targeted towards these occupations and industries to help boost the qualifications and skills levels of local people in these sectors.

Southend is a very constrained area where employment land has seen significant losses in recent years, however for the New Local Plan to positively encourage sustainable economic growth it must not overlook potential opportunities for growth. Conversely, it should not underutilise land with unjustifiable designations if there is no reasonable prospect of the land meeting future employment needs. This will include a balanced approach of: safeguarding the existing stock, additional land provision, and re-allocation of employment land to other uses

<sup>&</sup>lt;sup>12</sup> https://localplan.southend.gov.uk/new-evidence

A key catalyst for meeting employment needs and supporting economic growth is delivering quality infrastructure improvements. The EDNA specifically states that without adequate infrastructure provision the employment growth scenarios for Southend will not be achieved. This aspect is considered within *Section 2.7 Transport and Access* below and will need to be further developed as the New Local Plan is prepared.

## Safeguarding the Existing Stock

It is proposed that a number of key employment areas should continue to be designated and safeguarded for such uses as set out in Table 2. These employment areas are identified in Map 2.

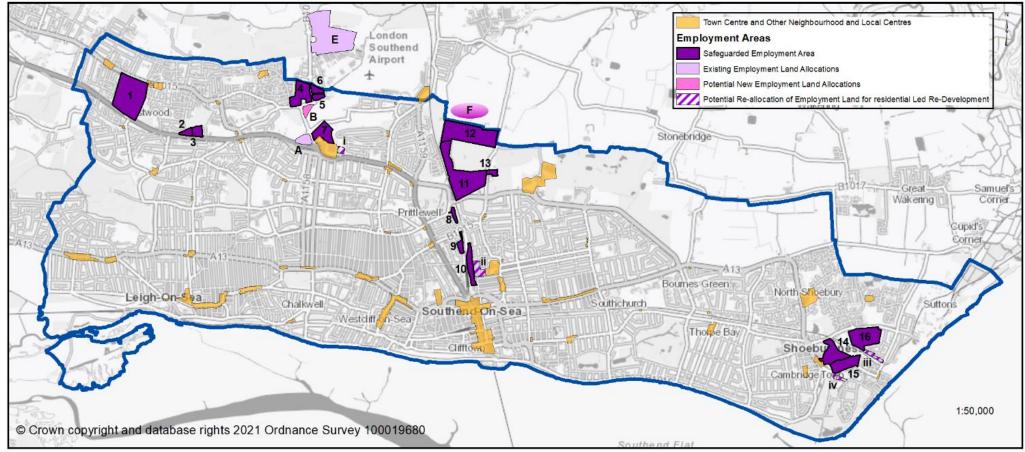
It is considered that a number of the sites listed in **Table 2** below could also provide additional employment floorspace of 500 sqm and above through the intensification of uses, notably at Progress Road and Stock Road/Temple Farm and should be promoted as such as part of the New Local Plan.

Map Ref.	Site	Description	Neighbourhood Area	Land Area (ha)
1	Progress Road	General Industrial and Business	Eastwood	21.46
2	Airborne Industrial Estate	General Industrial and Business	Eastwood	1.39
3	Airborne Close	General Industrial and Business	Eastwood	2.02
4	Comet Way	General Industrial and Office	Eastwood	7.16
5	Laurence Industrial Estate	General Industrial	Eastwood	1.26
6	Aviation Way	General Industrial and Business	Eastwood	1.59
7	Thanet Grange	Business	Prittlewell	5.41
8	Priory Works	General Industrial	Prittlewell	0.96
9	Tickfield Avenue	General Industrial and Business	Southend (Central)	1.42
10	Short Street	General Industrial and Office	Southend (Central)	4.03
11	Stock Road	General Industrial and Business	Edge of Southend/ New Neighbourhood	21.4
12	Temple Farm	Modern General Industrial and Business	Edge of Southend/ New Neighbourhood	18.9
13	Rosshill Industrial Park	General Industrial and Business	Edge of Southend/ New Neighbourhood	1.13
14	Towerfield Road	General Industrial and Business	Shoeburyness	7.25
15	Campfield Road	General Industrial and Business	Shoeburyness	6.13

#### **Table 2: Proposed Employment Land Designations**

16	Vanguard Way	General Industrial and Business	Shoeburyness	10.69
	Total			112.2

## Map 2: Proposed Employment Land Designations



## **Additional Employment Land Provision**

National Policy Guidance outlines that local authorities should develop an idea of the future economic needs of their area based on a range of data and forecasts of quantitative and qualitative requirements. In this respect, planning for growth should avoid relying upon using single sources of data or forecasts which tend to rely on a number of different variables that are inevitably subject to change.

The Employment Topic Paper<sup>13</sup> reviews a number of economic growth scenarios including those set out in the EDNA and concludes that:

- in terms of office employment requirements, these are more likely to be around 16,000 sqm this consists of the lowest positive projection across the scenarios tested in this analysis. Although, the office market is currently characterised as weak and very localised, the New Local Plan should provide for long-term and future growth needs without overestimating the levels of demand.
- in relation to the industrial and distribution requirements, it is estimated that the combined figure should be around 7,280 sqm reflecting increasing labour supply protection. This level of demand reflects better the past and emerging trends that have been recorded by the market, allows for some flexibility and unearths any latent demand.

To meet this identified need and to provide for a degree of flexibility, it is proposed that:

- land at Nestuda Way<sup>14</sup> is designated for employment use;
- smaller sites that will deliver a proportion of employment floorspace are promoted as part of mixed-use developments, within local neighbourhood centres; and
- niche office developments are promoted as part of regeneration proposals for the Southend town centre see Section 3: Southend Neighbourhoods.

The EDNA identifies the important role that town centres play in not only providing opportunities in the digital, cultural and creative sector but also providing the opportunity more generally to encourage smaller and more diverse employment activity. A level of professional and business sector growth in particular could be expected to locate in town centre environments considering their strong link with population clusters, and the level of service, amenities and facilities they provide in one location.

In addition to the above sites and opportunities, the Borough Council is actively pursuing the provision of new employment land to the north of Southend in liaison with Rochford District Council as part of a joint approach to meeting future development needs in the sub-region. This includes land at the Airport

<sup>&</sup>lt;sup>13</sup> <u>https://localplan.southend.gov.uk/new-evidence</u>

<sup>&</sup>lt;sup>14</sup> Land at Nestuda Way is currently identified for employment use in the London Southend Airport and Environs Area Action Plan.

Business Park and potentially to the north of the Temple Farm estate, both situated within the administrative district of Rochford. If agreed, these sites will be identified in the emerging Rochford New Local Plan.

Collectively, these sites and their potential contribution to future employment land provision are set out in Table 3 and identified in Map 2.

	Мар	Broad Development	Name	Potential Use	Neighbourhood	Land	Comments
	Ref.	Туре			Area	Area	
hguo	A	Provision of new Employment land within Southend	Nestuda Way	Range of employment, including convenience retail, EV charging hub	Eastwood	2.75	Being promoted for a range of uses including potential retail and/ or EV charging hub. Currently allocated for employment within Airport Joint Area Action Plan.
chend Bor	В		Land at Nestuda Way/ Eastwoodbury Lane	General Employment	Prittlewell	1.56	Promoted for potential car show room. However, proximity to airport runway may prohibit development.
Within Southend Borough	С	Intensification of economic uses within existing	Southend Town Centre and other neighbourhood and local centres	Niche/ small scale office development as part of mixed-use schemes/ refurbishment	Southend town centre and other neighbourhoods	Various	No specific allocations. See section 2.4.
	D	employment areas	Existing employment areas along A127/ A1159 corridor	Intensification of existing employment uses	Various	Various	No Specific allocations. Focussed around Progress Road, Temple Farm and Stock Road (Map Ref – 1, 2, 3
ord District	E	Provision of new employment land on	Airport new business park	Range of employment	North of Airport	27.05	Proposed within Airport Joint Area Action Plan – Committed site being built out. To be considered as part of Rochford New Local Plan.
Within Rochford	F	the edge of Southend with Rochford District	Land to the north of the Temple Farm Estate	Range of employment and flexible work spaces	As part of a series of new neighbourhoods on the edge of Southend	TBC	Currently agricultural land. To be considered as part of Rochford New Local Plan as part of a series of new neighbourhoods to the north of Southend. See Section 2.3 Development Opportunity D.

## Table 3: Potential New Employment Land Allocations

### **Re-allocation of Employment Land to housing-led redevelopment**

A number of economic forecasts summarised in the Employment Topic Paper<sup>15</sup> indicate a negative land requirement for industrial uses within the Borough. As such the opportunity for re-allocating such employment use to other uses, such as housing, is identified. The report identifies three sites as having the weakest offer, suffering from high levels of vacancies, namely:

- Prince Close the continued employment use at this site has been severely reduced by recent permissions for residential development. Once the permissions are implemented the site will lose most of its employment footprint and this combined with its context and restricted access do not make it attractive for employment investment.
- Grainger Road is identified as being unlikely to be appropriate for future employment use due to its location, the vicinity of retail and residential properties and its poor quality and poor accessibility.
- Terminal Close is currently underutilised with half of the site being vacant and difficult to let due to the poor condition of premises and the unviable nature of the significant investment that would be required to bring the site up to modern day standards.

In addition to the above three sites, part of the Shoebury Garrison (Phase 1) regeneration scheme is identified for employment uses. However, since its designation take up rates have been slow and only a small proportion of the site is occupied by employment activities. The only newly developed commercial space in the area relates to a retail food store. Given this context and that the employment area will mainly comprise residential uses once existing planning permissions are built out, it would be inappropriate to continue promoting the site as an employment area.

Having regard to all these considerations it is proposed that the New Local Plan should re-allocate these designations for housing led redevelopment as set out in Table 4 and Map 2.

Map Ref.	Site	Description	cription Neighbourhood L	
			Area	Area (hect.)
i	Prince Close	General Industrial	Eastwood	0.90
ii	Grainger Road	General industrial	Southend (Central)	2.76
iii	Terminal Close	General Industrial	Shoeburyness	0.94

#### Table 4: Potential Re-allocation of Employment Land to housing led redevelopment

<sup>&</sup>lt;sup>15</sup> <u>https://localplan.southend.gov.uk/new-evidence</u>

iv	Shoebury Garrison	Smaller Scale	Shoeburyness	1.49
		General Industrial		
Total				6.09

#### **Other Policy considerations**

Due to recent changes in planning law to the General Development Order<sup>16</sup>, it is now possible to change an employment use to other uses without the need to apply for express planning permission. As such existing planning policies to protect employment space will become less effective where these relate to existing B1(a/b/c)<sup>17</sup> premises, because there will no longer be the same degree of planning control to change an employment use to retail, leisure and community use. The New Local Plan will therefore need to state clearly the protection of office – Use Class E(g)(i)/(ii), light industrial – E(g)(iii), industrial, B2 General Industrial, and B8 Storage or distribution uses - by labelling as appropriate within the emerging policies and allocations. This will be justified in Southend where there is pressure from other Class E uses and there is also a constrained land supply in general.

#### **Economic Recovery and Meeting Employment Needs**

#### What does this issue cover?

- Protection of important employment sites and premises
- Identification of new employment locations and opportunities
- Potential release of underused employment areas for new uses (redevelopment of poorer quality employment sites)

#### What information or evidence do we need for this issue?

- Housing and Employment Land Availability Assessment (HELAA) (2020)
- Southend Economic Strategy (2017)
- South Essex Economic Development Needs Assessment (EDNA) (2017)
- Southend Employment Topic Paper (2021)

<sup>&</sup>lt;sup>16</sup> The Government Recently introduced under the Town and Country Planning (Use Classes) (Amendment) (England) Regulations 2020 changes regarding the Use Class Order which took effect on 1 September 2020.

<sup>&</sup>lt;sup>17</sup> Use Class B1 – Business, (a) Office other than a use within Class A2, (b) Research and Development of products or processes, (c) For any industrial process (which can be carried out in any residential area without causing detriment to the amenity of the area).

#### Related Southend 2050 Outcomes - where we want to be

- Key regeneration schemes, such as Queensway, seafront developments and the Airport Business Park are underway and bringing prosperity and job opportunities to the Borough.
- Southend is a place that is renowned for its creative industries, where new businesses thrive and where established employers and others invest for the long term.
- Southend provides fulfilling careers for our residents, and enough job roles to match the needs of the population.
- Southend businesses feel supported to respond to economic shock; adapt to evolving global markets; and, have the tools to preserve their businesses by responding effectively and positively to change.

# 2.1 Economic Recovery and Meeting Employment Needs

# Have your say.....

# Please explain your answers

- a. Do you agree with the employment sites proposed to be safeguarded as set out in Table 2 and Map
   2? Please reference the site.
- b. Do you agree with the identified potential new employment sites as set out in Table 3 and Map
   2? Please reference the site.
  - i. Should we prioritise the provision of new employment land within Southend (Sites A + B); or
  - ii. Should we prioritise *the intensification of economic uses within existing employment areas* (Areas C + D); or
  - iii. Should we prioritise the *provision of new employment land on the edge of Southend in partnership with Rochford District Council* (Sites D + E)? or
  - iv. Should we prioritise all or a combination of the above?
- b. Do you agree with the identified potential re-allocation of employment sites to residential-led redevelopment as set out in Table 4 and Map 2?
- c. Do you have any other views you would like to make on meeting employment needs?

# 2.2 Providing Community Services and Infrastructure

Providing quality services for the future health, education, sports and leisure and community needs of the Borough's residents are fundamental factors in achieving a high quality of life, and with a growing population it is essential that these are planned in such a way that they meet the future demands that are placed upon the town. Growth within Southend needs to be infrastructure led, ensuring key services and facilities are delivered when and where they are needed, taking account of existing capacity and the phasing of future development.

Good quality infrastructure is essential to enable growth to occur. This includes physical infrastructure such as utilities (water, electricity, gas, digital, etc) as well as wider social infrastructure such as schools, health, sports and leisure facilities. It is known that there are localised issues with infrastructure within the Borough that will require addressing in the future. Examples are some schools being full with others undersubscribed, sewer capacity limitations and weaknesses in the electricity grid in parts of Leigh.

New development can exacerbate current problems if these are not addressed but also has the potential to significantly improve the situation through new investment that also benefits existing users. An example of this would be a new Link Road (multi-modal) between the A127 and Shoeburyness, which would be vital in facilitating new neighbourhood/s to the north of Southend, whilst providing relief to the local network to the east of the borough (See Section 2.7).

A high-level assessment of different infrastructure types in Southend has already been undertaken as part of the South Essex Strategic Infrastructure Position Statement (SIPS)<sup>18</sup>. The provision of community services and infrastructure is the responsibility of a range of public and private bodies. Discussions have been held with various providers which will continue as part of detailed plan preparation as it becomes clearer what sites will be included within the New Local Plan.

A detailed Infrastructure Delivery Plan will be prepared for the New Local Plan to identify what the current issues are and the implications of growth. It will also identify potential timescales for improvements and how these will be funded. Examples of funding mechanisms include the Business Plans of individual providers and developer contributions, including through a review of the Community Infrastructure Levy and legal agreements such as Section 106 Agreements under the Town and Country Planning Act.

#### **Providing Community Services and Infrastructure**

<sup>&</sup>lt;sup>18</sup> <u>https://localplan.southend.gov.uk/new-evidence</u>

#### What does this issue cover?

- Community facilities and other infrastructure priorities
- Planning for future demand for social and community infrastructure for people at all stages in their lives

#### What information or evidence do we need for this issue?

- Southend and Rochford Settlement Role and Hierarchy Study (2020)
- Southend Playing Pitch Strategy and Built Facilities Strategy (2018)
- South Essex Strategic Infrastructure Position Statement (2019)
- Infrastructure Delivery Plan (to be reviewed)

#### Related Southend 2050 Outcomes - where we want to be

- Residents feel the benefits of social connection, in building and strengthening their local networks through common interests and volunteering
- A range of initiatives help increase the capacity for communities to come together to enhance their neighbourhood and environment
- Our streets and public spaces are valued and support the mental and physical wellbeing or residents and visitors
- Southenders are remaining well enough to enjoy fulfilling lives, throughout their lives
- People have a wide choice of transport options
- Southend is a leading digital city with world class infrastructure that reflects equity of digital provision for the young, vulnerable and disadvantaged.

# **2.2 Providing Community Services and Infrastructure**

# Have your say.....

# Please explain your answers

Please refer to **Part 3: Southend Neighbourhoods** to comment and view infrastructure priorities for each neighbourhood within Borough and **Section 2.7: Transport and Access** to comment on transportation.

a. Are there any specific issues regarding community services and infrastructure provision that you consider need to be addressed with respect to new development?

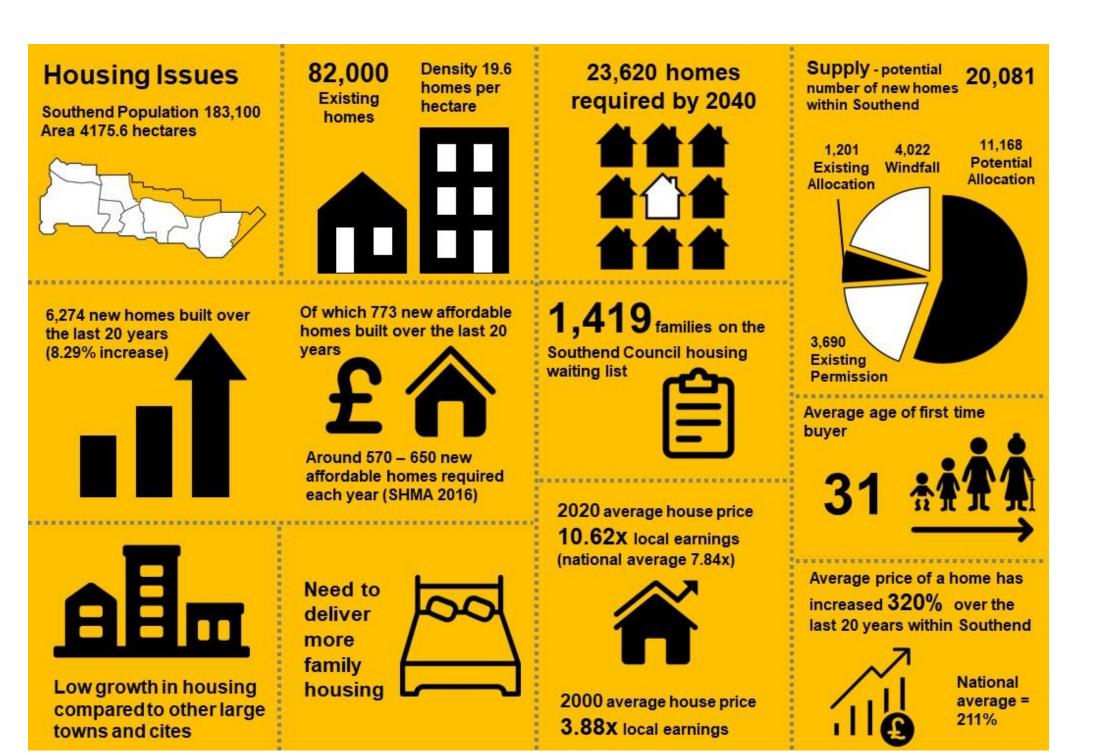
# 2.3 Providing New Homes

Housing is an important issue, particularly its affordability, not just for Southend but nationally. The Government Standard Method for calculating the number of homes required over a 20-year period for Southend indicates the need for **23,620 new homes** (1,181 homes per annum). Only about a third of this rate was built each year between 2001-2020, the majority of this development taking place on previously developed land within the existing built-up area of Southend.

If we do not meet the Government housing target, either by ourselves or through South Essex Authorities working together, the Government's 'Housing Delivery Test' will apply a presumption in favour of development that will make it harder to reject proposals that do not comply with the New Local Plan on matters such as poor design or loss of existing land uses. There is therefore a clear imperative to look at all opportunities for how and where our housing need can be met.

Housing in Southend, and South Essex as a whole, has become less and less affordable in recent years. Indeed for many, it is simply unaffordable. When compared to the national average, we have high rates of overcrowding, enforced house sharing, and homelessness. We continue to see rising house prices and private rents outstripping local wage levels. Not enough housing is being built in the area and the New Local Plan needs to facilitate a step-change in housing delivery in the future whilst respecting climate change implications, protecting our parks, delivering new infrastructure, including schooling and transport and safeguarding the character of the town.

Having an up-to-date Local Plan that is shaped through community engagement, provides an important tool to help manage future development proposals that would otherwise come forward without local policies guiding the type, scale and location of new development.



As described above within Section 2: Spatial Strategy, the Issues and Options consultation document (2019) set out three possible options for meeting future development needs, namely:

- Option 1: all development provided within the existing built up area.
- Option 2: most development provided within the existing built up area with some development on the urban edges on green field and Green Belt land in Southend.
- Option 3: Option 2 + working with neighbouring authorities to develop a comprehensive new settlement on Green Belt land (strategic scale development).

Of the three options, Option 3 attracted the most support as it provided the best opportunity for accommodating the necessary growth.

Having regard to your feedback we are actively exploring with neighbouring local authorities the potential to develop Option 3 as the Council's emerging preferred spatial strategy.

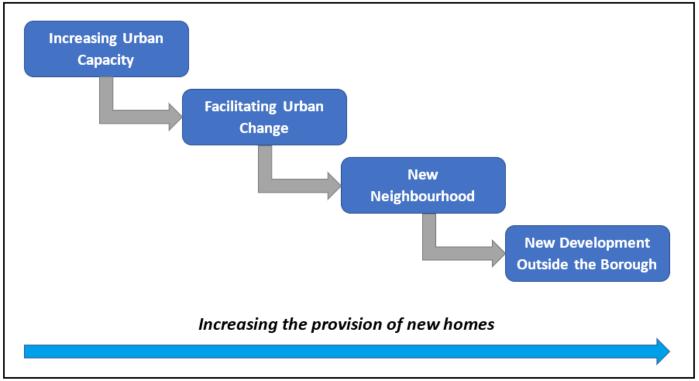
In taking forward Option 3 we have identified four mutually inclusive broad development opportunities that can contribute to the supply of new homes to meet our future housing needs (see also, Figure 7). These are:

- *increasing Urban Capacity* sites that broadly accord to existing plan policies located on previously developed land.
- *facilitating Urban Change* sites that would likely require a change to existing plan policies to come forward or would include the redevelopment of some existing residential accommodation.
- provision of a new Neighbourhood comprising sites within the Green Belt and at Fossetts Farm within Southend Borough.
- *new Development Outside the Borough* comprising sites that could provide expanded new neighbourhoods on the edge of Southend located within the Green Belt in Southend Borough and Rochford District or sites elsewhere in South Essex.

To determine the likely contribution that these types of development can make to meeting local housing needs various studies have been undertaken. A Land Availability Assessment, Urban Capacity Study and Complete Communities Study have been completed to determine potential development rates within the existing urban area having regard to density and character and form of the area. These can be viewed on the Councils' website at <a href="https://localplan.southend.gov.uk/new-evidence">https://localplan.southend.gov.uk/new-evidence</a>.

Green Belt and Landscape Quality Assessments<sup>19</sup> have been completed to assess the contribution Green Belt in Southend makes to national Green Belt policy objectives and the impacts that might arise if parts of it were to be developed.

Figure 7: Potential Broad Development Opportunities of Housing Supply



The number of new homes that could potentially be achieved from each broad development opportunity and component of growth is detailed below in **Table 5.** 

This approach follows national planning policy by ensuring all opportunities to meet housing needs are explored before looking at sites within the Green Belt, including making as much use as possible of sites within urban areas, underutilised brownfield land and optimising densities in locations served well by public transport.

<sup>&</sup>lt;sup>19</sup> <u>https://localplan.southend.gov.uk/new-evidence</u>

Each component of growth and development opportunity consists of a number of individual sites that are being promoted to us for development.

We are interested in your views on the merits and disadvantages of each 'development opportunity' and 'component of growth' from a broad sense. To view and comment on individual sites please refer to Part 3: Neighbourhoods.

Alternatively you can use the interactive mapping tool via the New Local Plan website - <u>https://localplan.southend.gov.uk/</u>

The number of new homes coming forward on sites already with planning permission has been included within **Table 5**. However, they are not the focus of this consultation as the decision cannot be changed by its outcome. Sites with planning permission can be viewed in **Appendix A** – it is proposed that these sites will also be allocated if they have not been implemented before we finalise the New Local Plan.

Local Area	Development Opportunities	Components of Growth	Potential No. of New Homes	Compliance with existing policy <sup>20</sup>	
		Sites with Planning Permissions <sup>21</sup>	3,690		
	A. Increasing Urban	Windfall (no-sites)	4,022	Voc	
	Capacity	Existing Allocated Sites	1,201	Yes	
		Urban Area Sites (previously developed land)	1,705		
	Total (A)		10,618		
Southend	B. Facilitating Urban Change	Housing Regeneration Sites	866		
Borough		Employment Land Release Sites	740	No	
		Sites on Agricultural Land within Settlement Limits	331		
		Sites on Green Space within Settlement Limits <sup>22</sup>	322		
	Total (B)		2,259		
	Supply within Urban Area (A+B)		12,877		
		Fossett Farm Sites	1,859	Yes	

#### **Table 5: Potential Housing Contribution from Development Opportunities**

<sup>&</sup>lt;sup>20</sup> refers to likely compliance with existing policy, not a detailed assessment of the current adopted development plan. Sites within scenarios classified as non-compliant could still come forward now depending on the policy constraint and other material considerations, but generally would require policy review as part of the preparation of this new Local Plan.

<sup>&</sup>lt;sup>21</sup> Includes both large (5 homes or more) [2,664 dwellings] and small sites (less than 5 homes) with planning permission and those sites being implemented as of April 2019 [1,026]

<sup>&</sup>lt;sup>22</sup> Currently protected as public open space

	C. Provision of new Neighbourhood on edge of Southend	Sites currently designated as Green Belt	5,345 <sup>23</sup>	No
	Total (C)		7,204	
Total Provision in Southend Borough (A+B+C)		d Borough (A+B+C)	20,081	
South Essex Local Authorities	D. Development outside the Borough	Provision of new neighbourhood on edge of Southend in Southend Borough (Development Opportunity C) <b>PLUS</b> Assistance from Rochford District Council to provide a series of new neighbourhoods on the edge of Southend currently designated as Green Belt <sup>24</sup>	4,890 <sup>25</sup> (Total C+D = 12,094)	No
		Neighbourly help from elsewhere	To be confirmed	

## **Meeting Housing Need**

As set out above national policy outlines that Local Plans must seek to meet housing need in full as well as any needs that cannot be met within neighbouring areas where it is possible to do so. The number of homes that is needed in Southend by 2040 is **23,620** (1,181 homes per annum).

Table 5 sets out the maximum amount of housing that could be delivered within the existing urban area is **12,877** new homes (**Development Opportunity A and B**). This represents a significant uplift in the past deliver of housing within Southend. However, 8,913 of these new homes are from sites that already have planning permission, are already allocated for development or are assumed to come forward over the plan period from windfall supply and therefore do not comprise any new allocation within the New Local Plan.

If a new neighbourhood (**Development Opportunity C**) were to be delivered on the edge of the urban area but within Southend, an additional 7,204 homes could be provided, which includes up to 5,345 homes on Green Belt land. This would result in a maximum supply of between **19,356 - 20,081** new homes

<sup>&</sup>lt;sup>23</sup> 4,620 homes estimated to be delivered within Plan Period to 2040

<sup>&</sup>lt;sup>24</sup> Exploring strategic scale development on the edge of Southend. <u>South East Essex Strategic Growth Locations Assessment 2019</u>

<sup>&</sup>lt;sup>25</sup> 3,950 homes estimated to be delivered within Plan Period to 2040

within Southend by 2040<sup>26</sup>, which represents a shortfall of 3,539 to 4,264 in the number of homes needed during the plan period (see **Table 6**). This shortfall may increase if sites presented within the New Local Plan are not brought forward or lead in times are such that less homes are delivered by 2040.

In such circumstances the Borough Council will continue to engage with Castle Point Borough Council and Rochford District Council as neighbouring authorities and other South Essex authorities to determine whether the shortfall in housing need can be delivered elsewhere.

Strategic scale development through the delivery of a series of new neighbourhoods (**Development Opportunity D**), on the edge of Southend including land within Rochford District, has the potential to deliver an additional 4,890 homes<sup>27</sup> which would help meet the Government's assessed Standard Method for housing needs for the area over a 20-year period.

#### Shortfall/Surplus **Housing Need Housing Supply** (Government (estimated) (estimated) Standard by 2040 by 2040 Total Total methodology) 19,356 -4,264 -3,539 Total supply in Southend, 20,081 including the delivery of a new neighbourhood on Green Belt land (Table 2: A + B + C) Supply in Southend if new 14.736 14.736 -8.884 neighbourhood on Green Belt 23,620 land is not delivered (Table 2: A + B + Fossetts Farm Sites) Total supply including 23,306 24,971 Potential to meet housing assistance from Rochford need District Council to provide a series of new neighbourhoods on the edge of Southend (Table 2: A + B + C + D)

### Table 6: Housing Need versus Potential Supply

<sup>&</sup>lt;sup>26</sup> 19,356 new homes within the Plan Period to 2040, due to the long lead in times to deliver a new neighbourhood as part of Development Opportunity C. Around half of the supply (11,168 new homes) is from sites that would represent a new allocation in the New Local Plan, with the remainder comprising windfall, existing permissions or existing allocations.

<sup>&</sup>lt;sup>27</sup> 3,950 within Plan Period to 2040 due to the long lead in times to deliver a series of new neighbourhoods as part of Development Opportunity D

#### **Providing New Homes**

#### What does this issue cover?

- Exploring identified housing need and the supply of new homes
- Identifying sites for future housing to meet anticipated needs
- Identification of comprehensive new neighbourhoods

#### What information or evidence do we need for this issue?

- Housing and Employment Land Availability Assessment (HELAA) (2020)
- South East Essex Strategic Growth Locations Assessment (2019)
- South Essex Strategic Growth Locations Study (2020)
- Housing, Homelessness and Rough Sleeping Strategy (2018)
- Southend and Rochford Settlement Role and Hierarchy Study (2020)
- Rochford and Southend Joint Green Belt Study (2020)
- Rochford and Southend Landscape character, sensitivity and capacity study (2019)

#### Related Southend 2050 Outcomes - where we want to be

- We are well on our way to ensuring that everyone has a home that meets their needs
- Residents feel safe and secure in their homes
- We are all effective at protecting and improving the quality of life of the most vulnerable in our society

# **Development Opportunity A - Increasing Urban Capacity**

**Headlines - Development Opportunity A** 

Potential 10,618 new homes (mainly flats, of which 10 – 20% affordable)	Opportunity to regenerate & invest in existing urban area/ derelict land	4,891 new homes with planning permission or already allocated, a further 4,022 via windfall	Shorter lead in times for development
副國國			
£42m estimated contribution to new/ improved infrastructure <sup>28</sup>	Transport mitigation & improvements likely to be made off-site, improving existing network	Requirements for education & health likely to be met through expansion of existing facilities	Access to parks & leisure facilities likely to rely on existing provision
	合 へ 合		SOUTHEND BOROUGH
£1.9bn estimated Construction Value 13,600 estimated direct Construction Jobs <sup>29</sup>	£53m estimated first occupation expenditure <sup>30</sup>	£276m estimated additional residential expenditure per annum to help support local jobs <sup>31</sup>	All sites within Southend Borough

<sup>&</sup>lt;sup>28</sup> Assumes S106 of £1,400 per dwellings, averaged CIL rate of £50per sqm, average size of dwellings size of 65sqm, 20% affordable housing

<sup>&</sup>lt;sup>29</sup> Assumes average house size of 100sqm, BCIS Jan 2021 for Southend £/sqm, 30% affordable housing; construction turnover per worker based on ONS Annual Business Survey

<sup>&</sup>lt;sup>30</sup> Assumes £5,000 per dwelling; resident expenditure based on ONS Family Spending Survey (all households)

<sup>&</sup>lt;sup>31</sup> Assumes average household size of 2.5 persons, resident expenditure based on ONS Family Spending Survey (all households)

This comprises development within the existing urban area of Southend and includes windfall, existing allocations and sites located on previously developed land. The delivery of sites under this scenario is broadly compliant with existing planning policy.

## Windfall

Windfall sites<sup>32</sup> are those that are not specifically identified from the outset in the Local Plan. They normally comprise previously developed land that has unexpectedly become available. These could include, for example, large sites resulting from an unforeseen factory closure or small sites such as a residential conversion or a new flat over a shop.

As Southend is almost exclusively urban, it is inevitable that there will be further intensification of the existing urban area and a continual supply of land and buildings reaching the end of their useful life in their current use that may be suitable for residential use or redevelopment. Such developments assist with regeneration, urban renewal and inward investment but must conform with development management and design led policies to ensure there is not a detrimental impact on the local area.

Based on analysis of historic and future trends and ensuring there is no double counting with sites listed below, it is estimated that around 4,000 new homes can be provided through windfall development over the next 20 years. This figure is further supported by the Southend Urban Capacity Study<sup>33</sup>.

### **Permitted and Existing Allocated Sites**

Around 3,700 homes can be delivered from **Sites with Planning Permission** and are not the focus of this consultation. **Existing Allocated sites** are those currently allocated in the Southend Central Area Action Plan (SCAAP) adopted in 2018, where the principle for development has already been set and therefore will be included within the New Local Plan.

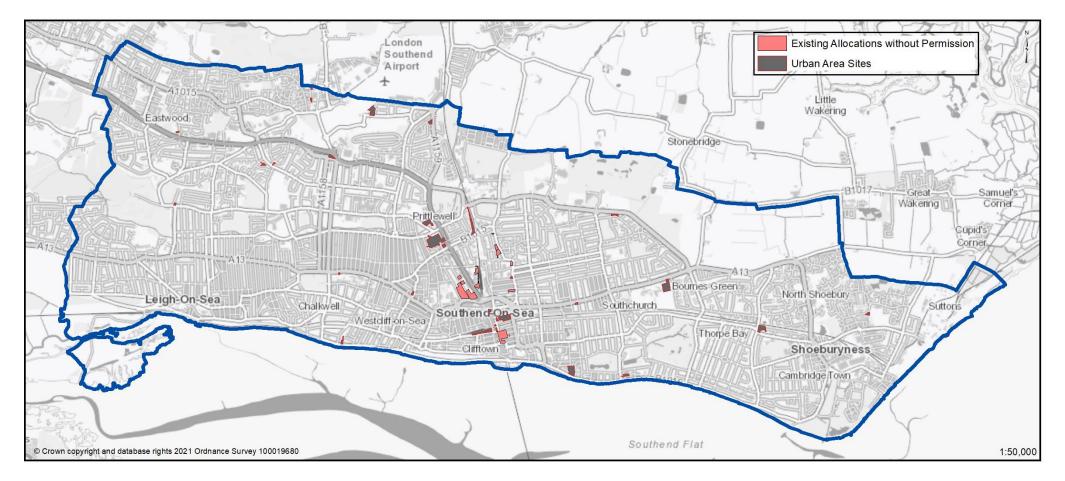
### Urban Area Sites (sites submitted to us as part of New Local Plan process)

Other **Urban Area Sites** are those not currently allocated in the SCAAP, which sit within the existing urban area of the Borough and have development potential. Most will be characterised as previously developed land. The Government supports the redevelopment of such sites to assist urban renewal, ensuring the efficient use of land as well as providing for additional homes (see Map 3).

<sup>&</sup>lt;sup>32</sup> Windfall can include permitted development that does not require planning permission, and therefore, the Borough Council has limited influence on managing such development.

<sup>&</sup>lt;sup>33</sup> <u>https://localplan.southend.gov.uk/new-evidence</u>

## Map 3: Increasing Urban Capacity Sites<sup>34</sup>



<sup>&</sup>lt;sup>34</sup> Does not depict those sites with planning permission – please refer to Appendix A to view sites with planning permission.

#### **Table 7: Increasing Urban Capacity**

Component of Growth	Number of new sites as	Number of sites with PP	Total number of	Potential number of new	Number of new homes with PP	Total number of
	part of Local	or Existing	sites	homes as part	or Existing	potential
	Plan	Allocation		of Local Plan	Allocation	new homes
Sites with planning permission on small sites (less than 5 homes) or those being implemented as of April 2019	0	225	225	0	1,026	1,026
Sites with planning permission on large sites (5 homes or more)	0	47	47	0	2,664	2,664
Existing Allocated Sites	0	13	13	1,201	0	1,201
Urban Area Sites	33	0	33	1,705	0	1,705
Sub Total	33	285	318	2,906	3,690	6,596
Windfall				4,022		4,022
Total	33	285	318	6,928	3,690	10,618

Please refer to Section 3: Neighbourhoods to view and comment on individual sites. A full list of potential sites is also available at Appendix A.

The easiest and simplest way to view and comment on the document and proposed sites is by visiting the Council's <u>New Local Plan website</u> and <u>interactive</u> <u>mapping tool</u>.

# 2.3a Providing New Homes – Development Opportunity A: Increasing Urban Capacity

# Have your say.....

# Please explain your answers

You can view and comment on specific sites within Section 3: Neighbourhoods or via the website

- a. Government supports the development of **Urban Area Sites** and therefore should be included within the New Local Plan. Do you have any comment to make regarding this?
- b. The Southend Central Area Action Plan, adopted in 2018, includes a number of **Existing Allocated Sites**. It is proposed that the New Local Plan will continue to allocate these sites for development. Do you have any comment to make regarding this?

# **Development Opportunity B - Facilitating Urban Change**

# **Headlines - Development Opportunity B**

			****
Potential 2,259 new homes (mainly flats, of which 10–20% affordable)	Renewal or redevelopment of council property to provide quality homes for local people	Repurpose underused industrial estates and vacant premises	Small number of sites on green space and agricultural land
			<b>P</b> _
£9m estimated contribution to new/ improved infrastructure <sup>35</sup>	Transport mitigation & improvements likely to be made off-site improving existing network	Requirements for education and health likely to be met through expansion of existing facilities	Access to parks & leisure facilities likely to rely on existing provision
			SOUTHEND BOROUGH
£0.4bn estimated Construction Value 2,900 estimated direct Construction Jobs <sup>36</sup>	£11m estimated first occupation expenditure <sup>37</sup>	£58m estimated additional residential expenditure per annum to help support local jobs <sup>38</sup>	All sites within Southend Borough

<sup>&</sup>lt;sup>35</sup> Assumes S106 of £1,400 per dwellings, averaged CIL rate of £50per sqm, average size of dwellings size of 65sqm, 20% affordable housing

<sup>&</sup>lt;sup>36</sup> Assumes average house size of 100sqm, BCIS Jan 2021 for Southend £/sqm, 30% affordable housing; construction turnover per worker based on ONS Annual Business Survey

<sup>&</sup>lt;sup>37</sup> Assumes £5,000 per dwelling; resident expenditure based on ONS Family Spending Survey (all households)

<sup>&</sup>lt;sup>38</sup> Assumes average household size of 2.5 persons, resident expenditure based on ONS Family Spending Survey (all households)

In addition to the above (Development Opportunity A), there are other opportunities for facilitating urban change which could contribute further to meeting future housing needs. These all comprise sites submitted to us as part of New Local Plan process and include:

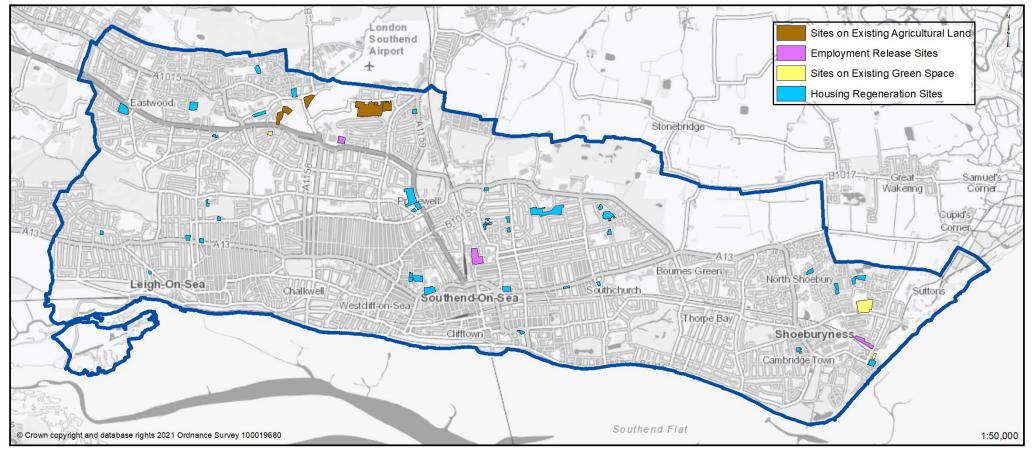
• Housing Regeneration Sites located on existing housing estates in public ownership that may benefit from some renewal, redevelopment or expansion to help assist in regenerating the area, providing quality homes for local people, including meeting the needs of an ageing population so residents can remain living in the community.

To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping any of these sites unless the site is already allocated or has planning permission, for example Better Queensway.

- Outmoded/under used **Employment Land Release Sites** that could be put to alternative residential use by providing additional new homes that relate better to nearby existing residential properties and may include an element of new commercial floorspace. Please refer to Section 2.1 above to view and comment on the sites.
- Sites on Green Space and Agricultural Land within settlement limits that could be suitable for housing. This comprise 8 sites in total. Please refer to Section 2.6 below to view and comment on the sites.

The delivery of sites under this scenario will broadly rely on review of existing planning policy as part of the New Local Plan. See Map 4 and Table 8.

## Map 4: Facilitating Urban Change<sup>39</sup>



#### **Table 8: Increasing Urban Capacity Sites**

Component of Growth	Number of sites as	Potential number of new	Total number of
	part of Local Plan	homes as part of Local Plan	potential new homes
Housing Regeneration Sites	40	866	866
Employment Land Release Sites	4	740	740

<sup>&</sup>lt;sup>39</sup> Does not depict those sites with planning permission – please refer to Appendix A to view sites with planning permission.

Agricultural Land within	5	331	331
Settlement Limits			
Site on Green Space within	3	322	322
Settlement Limits			
Total	52	2,259	2,259

Please refer to Section 3: Neighbourhoods to view and comment on individual sites. A full list of potential sites is also available at Appendix A.

The easiest and simplest way to view and comment on the document and proposed sites is by visiting the Council's <u>New Local Plan website</u> and <u>interactive</u> <u>mapping tool</u>.

# **2.3b** Providing New Homes - Development Opportunity B: Facilitating Urban Change

# Have your say.....

# Please explain your answers

You can view and comment on specific sites within Section 3: Neighbourhoods or via the website

- a. Do you support or disagree with the principle of allocating **Housing Regeneration Sites** for housing led redevelopment, as shown on Map 4 and Table 8?
- b. Do you support or disagree with the principle of allocating **Employment Land Release Sites** for housing led redevelopment, as shown on Map 4 and Table 8?
- c. Do you support or disagree with the principle of allocating a small number of sites that are currently located on public **Green Space** for housing led redevelopment, as shown on Map 4 and Table 8?
- d. Do you support or disagree with the principle of allocating a small number of sites that are currently located on **Agricultural Land** for housing led redevelopment, as shown on **Map 4** and **Table 8**?

# Development Opportunity C - New Neighbourhood on the edge of Southend

# Headlines - Development Opportunity C

Potential 7,204 new homes (primarily family housing, of which 30% affordable)	New parks, leisure facilities & improved access to remaining Green Belt	New and improved access, but some uncertainty of linking effectively to the A127	Up to 3 new primary schools & new health facilities
	*	Ŕ	
£243m estimated contribution to new/ improved infrastructure <sup>40</sup>	Development at Fossetts Farm & on existing Green Belt agricultural land - may direct investment away from urban area	Potential repurpose/ relocation of part of Garon Park golf course	longer lead in times for development
	合く		SOUTHEND BOROUGH
£1.3bn estimated Construction Value 9,250 estimated direct Construction Jobs <sup>41</sup>	£36m estimated first occupation expenditure <sup>42</sup>	£188m estimated additional residential expenditure per annum <sup>43</sup> to help support jobs and creation of new local centres	All sites within Southend Borough

<sup>&</sup>lt;sup>40</sup> Assumes S106 of £30,000 per dwellings, averaged CIL rate of £50per sqm, average size of dwelling 100sqm, 30% affordable housing

<sup>&</sup>lt;sup>41</sup> Assumes average house size of 100sqm, BCIS Jan 2021 for Southend £/sqm, 30% affordable housing; construction turnover per worker based on ONS Annual Business Survey

<sup>&</sup>lt;sup>42</sup> Assumes £5,000 per dwelling; resident expenditure based on ONS Family Spending Survey (all households)

<sup>&</sup>lt;sup>43</sup> Assumes average household size of 2.5 persons, resident expenditure based on ONS Family Spending Survey (all households)

Development on the edge of the existing urban area of Southend has the potential to create a comprehensive new neighbourhood including new jobs, supporting infrastructure, parkland and green space. This includes 1,859 new homes at Fossetts Farm and an estimated 5,395 additional homes on land currently designated as Green Belt (Table 9). The delivery of sites currently designated as Green Belt will rely on review of existing planning policy as part of the New Local Plan.

Tuble 5. Hell Helphourhood on the cape of southend						
Component of Growth	Number of sites as	Potential number of new	Total number of potential			
	part of Local Plan	homes as part of Local Plan	new homes			
Fossett Farm Sites	4	1,859	1,859			
Sites within Green Belt on	11	5,345	5,345			
the edge of Southend						
Total	15	7,204	7,204			

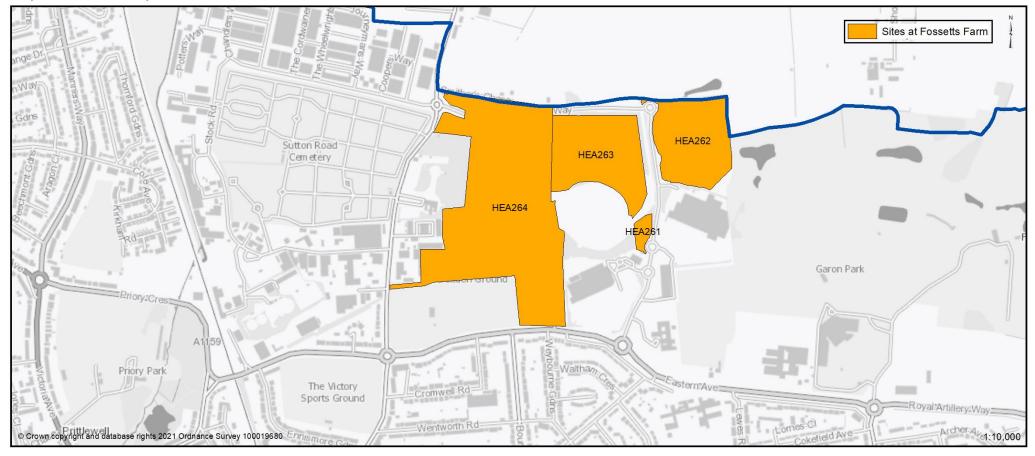
#### Table 9: New Neighbourhood on the edge of Southend

#### Sites at Fossetts Farm

In total around 1,800 new homes, a new football stadium and other supporting uses are being promoted across 4 sites at Fossetts Farm (see Map 5 and Table 10) on land currently designated as Safeguarded Land for future development (post 2021)<sup>44</sup>. Three of these sites are at advanced planning stage where permission could be granted this year.

<sup>&</sup>lt;sup>44</sup> Southend Borough Local Plan Second Alteration 1997

## Map 5: Land Use Proposals at Fossetts Farm



#### Table 10: Land Use Proposals at Fossetts Farm

Site ref	Name of Site	Context and Surrounding uses	Proposed Land Use	Component of Change	Estimated number of homes (Gross)	Estimated number of homes (Net)
HEA261	Land West of Fossetts Way	A vacant site adjacent to Fossetts Way with an ancient monument (archaeological) to the west.	Residential Led	Fossetts Farm Sites	46	46
HEA262	Land East of Fossetts Way	A vacant site adjacent to Fossetts Way, with a trading estate to the south, and a golf course to the east.	Residential Led	Fossetts Farm Sites	221	221
HEA263	Land West of Fossetts Way	A vacant site adjacent to Fossetts Way, with an ancient monument (archaeological) to the south.	Residential Led	Fossetts Farm Sites	131	131
HEA264	SUFC Training Ground Eastern Avenue	A large parcel of land that sites the former Southend United training ground and playing pitches, with the majority of the site currently vacant. An ancient monument (archaeological) is located to the east.	Football stadium and supporting uses including residential	Fossetts Farm Sites	1,461	1,461
Total						1,859

#### Sites within Green Belt on the edge of Southend

Green Belt is a national planning policy designation to check the sprawl of large built-up areas, prevent towns merging into each other, stop encroachment into the countryside, protect the setting and special character of historic towns and assist in urban regeneration by focussing development in urban areas. Southend has areas of Green Belt around its north and western edges, which form part of the extensive Metropolitan Green Belt stretching from the borders of east London across South Essex.

A change to Green Belt boundaries should only be made through the Local Plan process and in exceptional circumstances, for example when development needs cannot be met within the existing urban area or on land not designated as Green Belt, and when release would promote sustainable patterns of development. Table 6 above clearly demonstrates that there will be a substantial deficit in the supply of new homes when considered against needs<sup>45</sup> over the next 20 years if areas of green belt land is not developed. It is therefore important that the existing Green Belt designation to the north of Southend is reviewed to assess its continuing contribution to the stated purposes of Green Belt and whether parts of it would be more appropriately allocated for sustainable development to meet future needs.

As part of the 'call for sites' <sup>46</sup> process a number of sites, currently in agricultural use and designated as Green Belt on the northern edge of Southend, are being promoted for development by the landowners/agents. Table 11 and Map 6 show the individual land parcels located on existing Green Belt land being promoted for development as part of a new neighbourhood/s on the edge of Southend.

The Green Belt Study<sup>47</sup> found that the majority of this land continues to serve the stated purposes of the Green Belt well, in particular by maintaining the openness of the countryside. However, it identifies a number of pockets of land adjacent to the existing urban edges that make a weaker contribution to the stated purposes of the Green Belt.

Harm to the Green Belt is only one factor that needs to be considered when establishing whether the necessary exceptional circumstances for release exist. Whilst the ideal would be to minimise harm to the Green Belt, it may be that sites resulting in higher harm to the Green Belt purposes are released if they promote sustainable patterns of development to help meet the economic, social and environmental objectives of the planning system. For example, this might be through delivering a comprehensive new neighbourhood/s with supporting infrastructure. A judgement will therefore be required to establish on balance the most suitable sites to meet the needs of the Borough for this plan period and beyond.

If land were to be considered suitable for release from the Green Belt it will be important to ensure that mitigation measures are put in place as an integral part of the development process. These could include:

- extensive landscaping and the provision of open space to help integrate the scheme into the surrounding countryside;
- designing development and landscaping measures so as to create a new definable and defensible Green Belt boundary;
- creating a visually staged transition from urban to rural, using built density, height, materials and landscaping to create a more permeable edge to the development;

<sup>&</sup>lt;sup>45</sup> As per the Government Standard methodology

<sup>&</sup>lt;sup>46</sup> <u>https://www.southend.gov.uk/local-planning-framework/southend-call-sites</u>

<sup>&</sup>lt;sup>47</sup> <u>https://localplan.southend.gov.uk/new-evidence</u>

- enhancing public access to the surrounding countryside;
- promoting the development of a new Country Park within the Green Belt to the north-east of Southend;
- maintaining separation between existing and new settlements, particularly with Rochford;
- if land is released from the Green Belt then first consideration should be given to land that is well served by public transport;
- designing road infrastructure so as to limit the perception of increased urbanisation associated with new development.

#### Map 6: Land Use Proposals on Green Belt Land



Sites currently designated as Green Belt			
Site ref	Existing use, access and site context	Area (Ha)	Proposed Use
HEA219/16	The site is currently used as part of golf course, with a golf complex located at the centre of the site.	61.12	
HEA219/5	This site is currently in use as part of the existing golf course and is bordered on the western edge by the A1159.	3.34	
HEA219/21	The site is currently used as part of a golf course, adjacent to agricultural land to the east and the wider golf course to the west.	28.55	
HEA219/18	The site is currently used as part of a golf course, adjacent to agricultural land to the east and the wider golf course to the west.	1.41	
HEA219/17	Currently in agricultural use located adjacent to the golf course and bordered on the north by residential dwellings that sit alongside Barling Road.	18.81	
HEA219/22	The site is currently in agricultural use, with the golf course to the west. The eastern edge is bounded by Wakering Road.	14.94	Delivered as part of a new neighbourhood/s comprising
HEA144	Agricultural land bordered to the east by Wakering Road. Bordered to the west by the A1159 and golf course.	5.91	<ul> <li>new homes, public green spa access and supporting</li> </ul>
HEA145	On the outskirts of Southend, currently in use as a horticultural nursery by the Council. Mix of uses in surrounding area, which is largely open, including agricultural and residential.	1.75	infrastructure and services
HEA143	Agricultural land bordered to the north by Southend Road. Bordered to the west by Wakering Road, Alleyn Court School and Thorpe Hall School. Bordered to the south by Bournes Green Chase which is the boundary the urban area of Southend.	91.5	
HEA219/19	Agricultural land located west of Great Wakering. The site is greenfield, however is located opposite a number of light industrial units.	8.57	
HEA219/36	Currently in agricultural use north of Poynters Lane. And west of Great Wakering. On the eastern boundary, the site is in close proximity to new housing development along the B1017 and a number of light industrial units.	58.34	

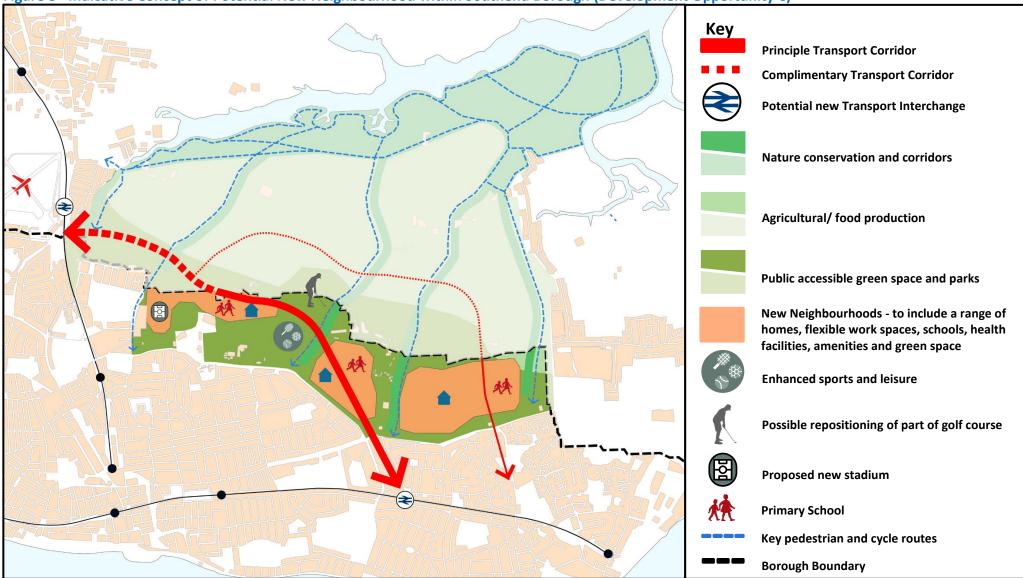
#### Table 11: Land Use Proposals on the edge of Southend currently designated as Green Belt

#### New Neighbourhood on the edge of Southend

To facilitate the delivery of a new neighbourhood, a range of complimentary services and other uses would be required, including but not limited to improved transport and access, new schools, health facilities, parkland and green space and other supporting infrastructure.

To aid consultation feedback Figure 8 provides an indicative sketch of what a new neighbourhood on the edge of Southend could look like for illustrative purposes only. This has been submitted to the Borough Council by the site promoters and is available on the Council's website<sup>48</sup>.

<sup>&</sup>lt;sup>48</sup> <u>https://localplan.southend.gov.uk/new-evidence</u>



#### Figure 8 - Indicative Concept of Potential New Neighbourhood within Southend Borough (Development Opportunity C)

Diagram submitted to the Borough Council as evidence - 'Potential growth options in Rochford and Southend – Proof of Concept' (2021) Iceni on behalf of Cogent Land

The provision of new road links will be essential to deliver a new neighbourhood on the edge of Southend, along with other upgrades to the existing transport network. For any road link to be effective it is likely that part of the route would need be located within Rochford District. As **Development Opportunity C** only considers land within Southend Borough, effective co-operation would be required with neighbouring Rochford District Council and the transport authority, Essex County Council, to bring forward comprehensive improvements to the transport network within both administrative areas.

Please refer to the Section 2.7: Transport and Access for more information and to comment on potential new road links.

The easiest and simplest way to view and comment on the document and proposed sites is by visiting the Council's <u>New Local Plan website</u> and <u>interactive</u> <u>mapping tool</u>.

# **2.3c Providing New Homes - Development Opportunity C: New Neighbourhood**

## Have your say.....

## Please explain your answers

- a. Do you support the principle of providing a new neighbourhood on the edge of Southend (Figure 8) to provide for comprehensive development to include new homes and family housing, jobs, improved public green space and access, community services and supporting infrastructure?
- b. If a new neighbourhood came forward on the edge of Southend do you have a view on what our priorities should be what types of services, open green spaces and infrastructure should be prioritised?
- c. How can the development successfully integrate with existing communities, town and local centres and the wider transport network?

#### Commenting on individual sites at Fossetts Farm:

d. Do you support the allocation of the sites shown in Map 5 and Table 10 for a new stadium, new homes and supporting uses? Please reference the site you are referring to.

#### Commenting on individual sites currently designated as Green Belt:

- e. Do you support the allocation of the sites shown in Map 6 and Table 11 to deliver a New Neighbourhood, comprising housing, jobs, improved public green space and access, community services and supporting infrastructure? Please reference the site.
- f. Do you believe that any of the sites shown in Map 6 and Table 11 could come forward individually for housing led development that is not part of a wider strategic new neighbourhood? Please reference the site.

# Development Opportunity D – New Development Outside the Borough (to provide a series of new neighbourhoods on the edge of Southend)

# Headlines - Development Opportunities C+D

Potential 12,094 new homes (primarily family housing, of which 30% affordable)	Creation of a Country Park, new leisure facilities and improved access to remaining Green Belt	New Link Road and improved access	Up to 6 new primaries + 1 new secondary school & new health facilities
	****	K	
£405m estimated contribution to new/ improved infrastructure <sup>49</sup>	Development on existing Green Belt and agricultural land - may direct investment away from urban area	Potential repurpose/ relocation of part of Garon Park golf course	longer lead in times for development
£2.1bn estimated Construction Value 15,450 estimated direct Construction Jobs <sup>50</sup>	£60m estimated first occupation expenditure <sup>51</sup>	£318m estimated additional residential expenditure per annum <sup>52</sup> to help support jobs and create new local centres	Comprehensive development within Southend Borough and Rochford District

<sup>&</sup>lt;sup>49</sup> Assumes S106 of £30,000 per dwellings, averaged CIL rate of £50per sqm, average size of dwelling 100sqm, 30% affordable housing

<sup>&</sup>lt;sup>50</sup> Assumes average house size of 100sqm, BCIS Jan 2021 for Southend £/sqm, 30% affordable housing; construction turnover per worker based on ONS Annual Business Survey

<sup>&</sup>lt;sup>51</sup> Assumes £5,000 per dwelling; resident expenditure based on ONS Family Spending Survey (all households)

<sup>&</sup>lt;sup>52</sup> Assumes average household size of 2.5 persons, resident expenditure based on ONS Family Spending Survey (all households)

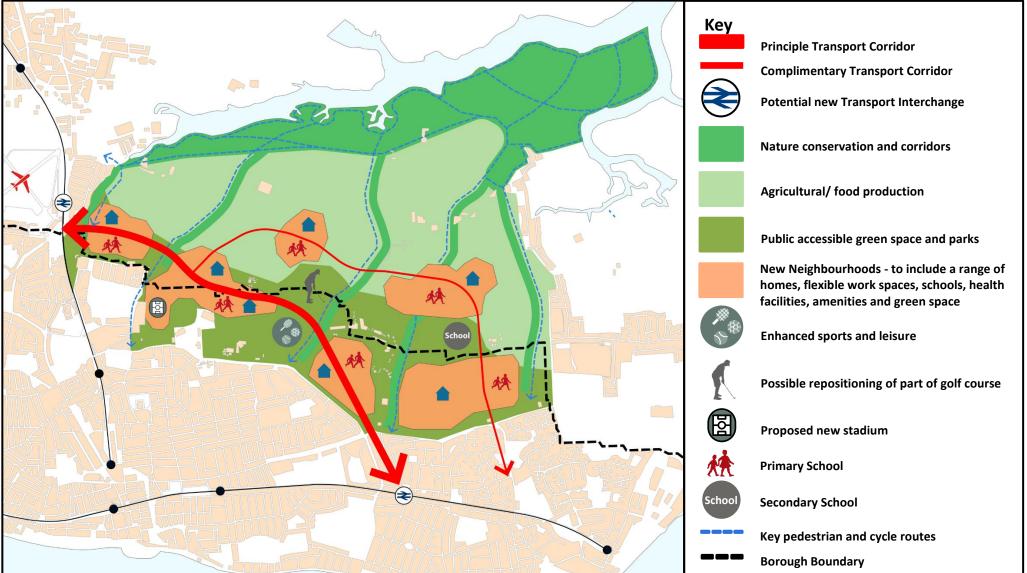
Rochford District Council is preparing a new Local Plan and is also considering a range of spatial options and sites to meet its own development needs. One option that could contribute to meeting housing needs within both Rochford and Southend is through providing a series of new neighbourhoods on the edge of Southend. These neighbourhoods could be created with distinct identities or be part of a comprehensive Garden Settlement.

This would build upon a possible new neighbourhood within Southend on land currently designated as Green Belt (5,345 new homes as part of **Development Opportunity C**), as set out above, by potentially delivering an additional 4,890 homes within Rochford District. These neighbourhoods could be created with distinct identities or be part of a comprehensive Garden Settlement comprising of some 10,235 new homes, though not all those homes would necessarily be developed in the period up to 2040 – some may be provided on a slightly longer timescale.

The advantage of such a comprehensive development would be the greater opportunities it provides in delivering new jobs and infrastructure including education, health, new public open space forming a South Essex Estuary Park (SEE Park) and supporting community facilities to provide for sustainable communities. A comprehensive development would also include all the land necessary to deliver, and attract investment for, the new road links necessary to facilitate the delivery of land both within Southend and Rochford District.

To aid consultation feedback Figure 9 provides an indicative sketch of what a series of new neighbourhoods or Garden Settlement on the edge of Southend, within both Rochford and Southend administrative areas, could look like <u>for illustrative purposes only</u>. This has been submitted to the Borough Council by the site promoters and is available on the Council's website<sup>53</sup>.

<sup>&</sup>lt;sup>53</sup> <u>https://localplan.southend.gov.uk/new-evidence</u>



#### Figure 9 - Indicative Concept of a Series of New Neighbourhoods within Southend Borough and Rochford District (Development Opportunity C + D)

Diagram submitted to the Borough Council as evidence - 'Potential growth options in Rochford and Southend – Proof of Concept' (2021) Iceni on behalf of Cogent Land

As part of the wider development area lies outside Southend Borough, it would be for Rochford District Council to consider whether it supports **Development Opportunity D** as a good option to help meet its development needs, as part of the preparation of its own Local Plan, and it may choose a different approach to meeting the areas housing needs.

Rochford and Southend Council's would need to co-operate effectively to plan and provide for the new neighbourhoods to come forward under this scenario if the more comprehensive development were to be pursued.

A comprehensive new Garden Settlement being developed would help meet the Government's assessed housing needs for the area over a 20-year period. Without this comprehensive option coming forward, the Borough is unable to fully meet its housing requirements within or on the edge of Southend.

# **2.3d Providing New Homes - Development Opportunity D: series of new neighbourhoods on the edge of Southend**

# Have your say.....

# Please explain your answers

- a. Do you support the provision of a series of new neighbourhoods on the edge of Southend to create a Garden Settlement (Figure 9) to include new homes and family housing, jobs, a new country park, community services, transport links and supporting infrastructure?
- b. What would your priorities be if a series of new neighbourhoods were delivered what types of supporting facilities, services, green space and infrastructure should be provided?
- c. How can the development successfully integrate with existing communities, town and local centres and the wider transport network?

# 2.4 Retail Provision and Centre Hierarchy

Southend town centre, the district centres of Leigh and Westcliff and the network of neighbourhood and local centres offer a wide range of retail, leisure, employment and other community services and facilities to both residents and those who visit the Borough.

It is important that the vibrancy and vitality of these commercial centres are maintained and enhanced to ensure we provide for healthy, complete neighbourhoods that are accessible for local residents and encourage local employment opportunities. National planning policy advocates that local planning authorities implement planning policies and decisions that support the role that town centres play at the heart of local communities, by taking a positive approach to their growth, management, and adaptation. These issues are considered in more detail in the relevant neighbourhood sections.

The centres play an important role in providing a range of facilities and services in the heart of our communities, offering easy access to the full range of services and goods required for daily living.

The centres enable sustainable economic growth, offer diverse retail and commercial uses, generate local employment, and provide a wide range of social and environmental benefits as a cornerstone for social interaction within neighbourhood areas. These centres and their classification are shown in Table 12.

Southend Town Centre will continue to be the first preference for all forms of retail development and for other town centre uses attracting large numbers of people. The centres of Westcliff (Hamlet Court Road/London Road) and Leigh (focussed along the Broadway and Leigh Road) will support Southend Town Centre as District Centres providing a range of local comparison shopping, convenience shopping and services to the surrounding neighbourhoods. Existing centres elsewhere will be supported as Neighbourhood and Local Centres and will meet the day-to-day convenience and community needs of their local residents.

Please refer to the Southend Central neighbourhood in Section 3: Neighbourhoods to view and comment on detailed proposals for Southend Town Centre.

Map Ref.	Name of Centre	Neighbourhood	
Town Centre	Town Centre		
1	Southend Town Centre	Southend Central	
District Centre	District Centre		
2	Leigh (focussed along the Broadway and Leigh Road)	Leigh	

#### **Table 12: Commercial Centres**

3	Westcliff (Hamlet Court Road/London Road)	Westcliff	
Neighbourhood C	Neighbourhood Centre		
4	Eastwood (Rayleigh Road)	Eastwood	
5	London Road (Thames Drive and Hadleigh Road)	Leigh	
6	London Road / West Road	Westcliff	
7	Sutton Road South	Southchurch	
8	Southchurch Road	Southchurch	
9	Woodgrange Drive	Southchurch	
10	Thorpe Bay (Broadway)	Thorpe Bay	
11	Shoeburyness (West Road)	Shoeburyness	
Local Centres			
12	Rayleigh Road, (The Oakwood PH)		
13	Rayleigh Road / Whitehouse Road	Eastwood	
14	Rayleigh Road, Kent Elms Corner		
15	Eastwood Old Road		
16	Eastwood Road		
17	London Road, The Elms		
18	Elmsleigh Drive		
19	Bridgewater Drive, Kent Elms Corner	Leigh	
20	The Ridgeway		
21	London Road, Chalkwell School		
22	Bridgewater Drive South		
23	London Road, Chalkwell Park		
24	Rochford Road		
25	Eastwoodbury Crescent		
26	The Bell Prince Avenue	Prittlewell	
27	Hobleythick Lane /Prince Avenue		
28	Earls Hall Parade (Cuckoo Corner)		

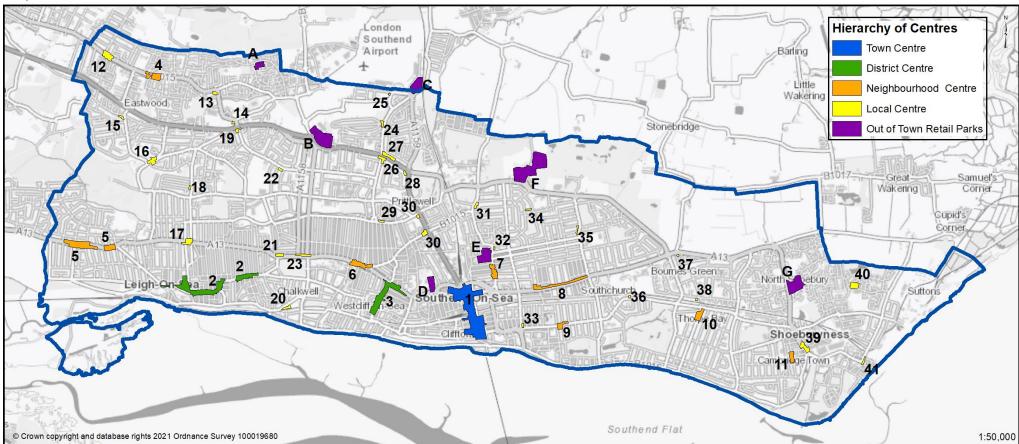
29	Fairfax Drive	Westcliff	
30	Victoria Avenue/ West Street,	Westein	
31	Sutton Road North	Town Centre and Central	
32	Sutton Road Centre	Seafront	
33	Southchurch Avenue		
34	Cluny Square	Southchurch	
35	Hamstel Road		
36	Woodgrange Drive East		
37	Shoebury Road (Bournes Green)	Thorpe Bay	
38	Barnstaple Road		
39	Ness Road	Shoeburyness	
40	The Renown		
41	High Street, Shoeburyness		

In addition to these centres the Borough has a number of out of town retail parks as set out in Table 13.

## Table 13: Out of Town Retail Parks

Map Ref.	Name of Centre	Neighbourhood (see Section X)
А	Eastwood (Western Approaches)	Eastwood
В	Thanet Grange/Tesco	Prittlewell
С	Airport Retail Park	Prittlewell
D	London Road Retail Park	Westcliff
E	Greyhound Retail Park	Southend Central
		(Town Centre and Central
		Seafront)
F	Fossetts Park	Southchurch
G	North Shoebury	Shoeburyness

The location of all the all commercial centres and out of town retail parks are identified in Map 7.



#### Map 7: Commercial Centres and Out of Town Retail Parks

#### Maintaining Healthy and Thriving Centres

The Government has recently introduced radical changes to the Use Class Order<sup>54</sup> that seek to promote the regeneration of centres by allowing greater freedoms for changing retail to other uses. As such the introduction of a new 'Commercial Use Class' (Class E) consolidates a number of different uses so that retail use is now included within a wide range of other uses, including: food, financial services, gyms, healthcare, nurseries, offices and light industry. Any change of use of a building or land between these uses does not, therefore, require planning permission. For this reason it is proposed to define all the centres listed in Table 6 and 7 as "Commercial Areas", where we will promote ground floor uses to be within Class E Use Class and encourage improvements to shopfronts and the street scene.

As of August 2021, the Government is also introducing expanded permitted development rights to enable Commercial Uses to be converted to residential<sup>55</sup> without planning permission, although some tests will still need to be satisfied: premises must not be in a conservation area; must be under 1,500sqm in size; must be vacant for 3 months and there will be a consideration of the impacts of noise from nearby commercial uses on the intended occupiers. Due to this there are limitations on safeguarding ground floor commercial uses within key centres from changing to residential.

However, under Article 4 of the General Permitted Development Order<sup>56</sup> a local planning authority can apply to the Secretary of State to withdraw specified permitted development rights across a defined area. The use of Article 4 directions should not be expansive and therefore if we were to use them to restrict ground floor commercial uses from changing to residential, we must focus them to the most important frontages. In reference to Table 12 and 13 and Map 7 we are interested in your views on which centres if any we should investigate for using Article 4 Directions in order to restrict ground floor commercial under permitted development.

The proposed Commercial Areas are set out and mapped within Section 3: Southend Neighbourhoods.

<sup>&</sup>lt;sup>54</sup> The Government Recently introduced under the Town and Country Planning (Use Classes) (Amendment) (England) Regulations 2020 radical changes to the Use Class Order retail uses which fell within Use Classes Order A1 (Shops), A2 (Financial and professional services), A3 (Food and drink), have now been consolidated into a new Class E (Commercial, Business and Services). Office, research and development and light industrial uses which were in Use Classes B1 (Business) and medical and health services, creche, day nursery and day centre uses (Class D1), and indoor sports, recreation and fitness uses which were in Class D2 (Assembly and leisure) are also consolidated into the new Class E. <sup>55</sup> Use Class MA

<sup>&</sup>lt;sup>56</sup> An Article 4 direction is a direction under Article 4 of the General Permitted Development Order which enables the Secretary of State or the local planning authority to withdraw specified permitted development rights across a defined area. An Article 4 directions cannot be used to restrict changes between uses in the same use class of the Use Class Order. An Article 4 direction does not mean that planning permission will necessarily be refused but it brings it under local planning authority control.

#### Future Retailing Needs

The Southend Retail and Leisure Study<sup>57</sup> identified potential retail demand in the Borough over the next twenty years. This study was undertaken in 2018 before the impact of the Covid-19 pandemic and as such has to be treated with some degree of caution. However, it gives a good indication of future demand having regard to changing retail patterns and the growth in on-line shopping.

Although there has been limited activity in the retail sector in Southend Town Centre in recent years, the retail study highlights the potential demand for an additional 5,000m<sup>2</sup> net in convenience retail floorspace over the plan period. Commercial leisure uses will constitute a growing share of town centre floorspace driven in part by the increase in household leisure expenditure and reduced demand for retail space in secondary centres and identifies the significant growth potential of the food and drink sector.

There is little evidence of demand from comparison retailers despite falling rents in the prime areas, nor has there been any substantial investment in the town centre in recent years. Southend is not seen by national retail multiples as a location for expansion.

Whilst identifying qualitative deficiencies in the comparison offer in Southend Town Centre, the study notes that given the expansion at Lakeside and the improvements to Chelmsford's comparison offer, there is justification for supporting enhancements to Southend's comparison function in the longer term in order for the town to maintain its current role and function as a major centre and facilitate sustainable spending trips/patterns. Over the plan period it identifies a potential need for an additional 49,000m<sup>2</sup> net of comparison goods floorspace.

However, this in itself does not necessarily point to the need for an increase in comparison floorspace given the current vacancy rates in the town centre, which remain above the national average. Instead the Study notes that in the short term it may be beneficial to focus policy objectives on improving the role and function of the existing comparison floorspace within the town centre before the need for any additional provision is considered.

In the District Centres the Retail Study identified subdued demand for additional operators in Westcliff whilst in contrast the Leigh District Centre is identified as having a healthy demand. The latter is noted as having an excellent range of good quality retailers, both comparison and service outlets with a strong evening economy. The low vacancy rate illustrates the strength and good health of the Leigh District Centre. However, there needs to be a recognition of the potential imbalance between the numbers of hospitality outlets and protection of traditional retail and local businesses.

In the Neighbourhood Centres and out of centre retail parks the retail study does not recommend any changes.

<sup>&</sup>lt;sup>57</sup> <u>https://localplan.southend.gov.uk/new-evidence</u>

These issues are considered in more detail in the respective Section 3: Southend Neighbourhoods

#### **Retail Provision and Centres Hierarchy**

#### What does this issue cover?

- Responding to rapid changes in national shopping patterns affecting the viability of town centres
- Assessing the need for a flexible approach to uses, such as allowing more food and drink, leisure and civic uses, along with more housing (above ground floor)
- Identifying the hierarchy of town and local centres in the Borough
- Identifying proposed changes to centre boundaries in some locations
- Strengthening walkable neighbourhoods, where day to day facilities are within easy reach

#### What information or evidence do we need for this issue?

- South Essex Retail Study (2017)
- Southend Retail Study (2018)
- Southend and Rochford Settlement Role and Hierarchy Study (2020)

#### Related Southend 2050 Outcomes - where we want to be

- There is a tangible sense of pride and local people are actively, and knowledgeably, talking up Southend
- Our streets and public spaces are valued and support the mental and physical wellbeing of residents and visitors
- People have a wide choice of transport options

# 2.4 Meeting Our Retail Needs

## Have your say.....

# Please explain your answers

- a. Do you agree with the classification of centres and that they should be promoted in line with the proposed hierarchy (Table 12 and 13 and Map 7)?
- b. Should we seek to define each centre as 'Commercial Areas' to promote a range of commercial uses to serve local community needs and provide local employment opportunities?
- c. Should we investigate using Article 4 direction to safeguard ground floor commercial uses within the town, district and neighbourhood centres by restricting permitted development to residential if so what frontages?
- d. Do you agree that we should focus on improving the role and function of existing comparison retail floorspace and their setting, including measures to reduce the number of vacant units, rather than providing additional retail floorspace in the short term?
- e. Should future convenience retail floorspace be directed towards the Town Centre in line with the proposed centre hierarchy, or should the focus be elsewhere if so where?
- f. What role should the potential provision of new neighbourhood/s to the north of Southend play in terms of retail provision? Should we promote new centres, incorporating ancillary retail floorspace, to provide easy access to shops, services and facilities?
- g. Should we develop policies to protect small and local retail outlets in centres such as Leigh in order to provide a balance between retail and hospitality outlets?

# 2.5 Town Centre and Central Seafront

## **Recent Improvements and Committed Schemes**

A number of recent improvements have either been completed or are committed in the town centre. These include:

- public realm improvements in the London Road between Queensway and College Way completed in 2018;
- improving highway accessibility to the east of the town centre from Queensway completed in August 2020;
- further public realm improvements to the London Road, east of College Way to be completed in 2021;
- public realm improvements around The Forum programmed for completion in September 2021;
- the Better Queensway housing regeneration led project recently granted planning permission;
- planning permission for a major leisure complex with associated car parking on Seaway at the southern end of Queensway;

The public realm improvements have principally been achieved through the successful securing of external funding.

The Borough Council has also recently taken a proactive role in seeking to regenerate the town centre by the purchase of the freehold for the Victoria Plaza indoor shopping area at the northern end of the High Street.

#### **Southend Central Area Action Plan Proposals**

The Southend Central Area Action Plan (SCAAP) was adopted in 2018 and establishes specific planning policies to control and promote development in the Central Area including site allocations.

The SCAAP establishes ten policy areas containing their own objectives and approach to guide and manage development proposals and investment. It also identifies eleven opportunity sites aimed at promoting the regeneration of the Central Area.

The Southend New Local Plan will supersede the provisions of the SCAAP and therefore its site proposals are considered further in this consultation document.

The SCAAP was prepared and adopted before the full impact of changes to retail shopping patterns mainly as a result of increases in on-line shopping, which dramatically affected the vitality of the High Street accentuated by the demise of several well-known national stores. There have also been radical changes

made to planning legislation by the Government which affects the level of controls over development proposals in the High Street moving from a retail policy approach to promoting a greater mix of uses. Even more significantly, the SCAAP was prepared before the significant impact of the Covid Pandemic.

Therefore, although there are many policy provisions in the SCAAP which are still valid and could be transferred to the New Local Plan, others need to be reviewed in the light of the major issues that face the future role and development of the area.

## What You Told Us

In response to the New Local Plan Issues and Options document you highlighted a number of detailed issues and other matters of concern relating to the future development of the town centre and central seafront area. These included:

- the need for greater diversification from retail including community hubs;
- bringing vacant buildings back into use to improve the image of the centre;
- the supporting of higher density residential development close to the town centre and transport nodes and conversion of upper floors above shops;
- redevelopment of the Travel Centre with better integration between travel modes;
- key visitor car parking continues to be safeguarded and supported by other transport measures;
- improved links between the town centre and seafront;
- implementation of Phase 2 of the City Beach scheme eastwards along Eastern Esplanade;
- comprehensive improvements to the public realm; and
- the identification of the area as being deficient in green infrastructure, notably the need for more tree planting, biodiversity measures, and sustainable drainage provision.

## **Developing Proposals for the Town Centre and Central Seafront**

Building on your feedback and the relevant provisions of the adopted Southend Central Area Action Plan (SCAAP), whilst radically reviewing policy provisions in relation to the High Street and other opportunities, is key to providing for a future sound policy framework for the Town Centre and central seafront.

Your views on a vision, policy approach and specific land use proposals and opportunity sites are sought before a preferred detailed policy framework is developed for the next stage of public consultation on the Southend New Local Plan.

#### Vision

It will be important to develop a specific vision for Southend Central setting out what we want the area to look like in twenty years' time. This will provide the framework for the development of specific strategic objectives and policy approaches.

A suggested vision is set out below, building on that set out in the SCAAP:

'The town centre and central seafront will be a destination 'City by the Sea'. Regeneration and the reinvention of the town centre's traditional retail core with improved links to the Central Seafront has provided for a prosperous and thriving centre, resort and residential area. It will be an area that is vibrant, safe and hospitable, rich in heritage, commerce, learning and culture and an attractive, diverse place where people want to live, work and visit for both day trips, overnight and longer stays. Its iconic Pier will be the focus of a thriving tourism industry reflecting Southend's status as one of the country's favourite coastal destinations'.

This vision is purely a suggestion to stimulate and guide comment.

# **2.5.1 Town Centre and Central Seafront - Vision**

Have your say.....

# Please explain your answers

a. Do you agree with the suggested vision for the town centre and central seafront?

#### **Town Centre and Central Seafront**

#### What does this issue cover?

- Promoting Southend as the Region's first choice coastal tourism destination
- Identifying appropriate new sites and regeneration opportunities for tourism, leisure and new homes
- Assessing the need for a flexible approach to uses in the town centre, such as allowing more food and drink, leisure and civic uses, more housing (above ground floor)
- Improving links between Southend town centre, the central seafront area and surrounding residential areas
- Enhancing streets and spaces to create a quality, linked public realm, and improving access to and provision of green space
- Increasing the residential population within the town centre, with residents benefitting from easy access to a range of facilities
- Improving accessibility to the town centre and central seafront area for all transport modes, enhancing walking and cycling routes
- Identifying appropriate sites for visitor accommodation

#### What information or evidence do we need for this issue?

- Reimaging the Town Centre Joint Scrutiny Project 2018/19
- Southend Retail and Leisure Study 2018
- Destination Southend on Sea
- National Statistics Visit Britain the national tourism agency
- Southend Culture Vision 2021

#### Related Southend 2050 Outcomes - where we want to be

- The variety and quality of our outstanding cultural and leisure offer has increased for our residents and visitors and we have become the region's first choice coastal tourism destination
- We have a fast evolving, re-imagined and thriving town centre, with an inviting mix of shops, homes, culture and leisure opportunities
- There is a tangible sense of pride and local people are actively, and knowledgeably, talking up Southend
- Our streets and public spaces are valued and support the mental and physical wellbeing of residents and visitors
- People have a wide choice of transport options

#### **Policy Approach**

In the light of changing retail patterns and the need to move from a retail policy approach to promoting a greater mix of uses, the town centre needs to be reimagined and refocussed to ensure that it adapts and evolves to retain its role as a vibrant thriving regional centre that:

- is animated by day and by evening;
- offers a range of experiences and reasons to stay (including for families/for all ages);
- provides an environment where people want to live and visit;
- is designed to foster healthy living and addresses inequalities; and
- its characteristics are well understood, underpinned by robust evidence, and that the vision for the town centre and its unique selling points are well communicated.

One possible policy approach is to integrate the town centre based on seven main themes/ zones for different areas:

#### BOX 1: Potential themes and zones within the Town Centre and Central Seafront

- Support high quality urban living centred around Victoria Avenue and northern end of the high street as a gateway to the town centre.
- Pivot to a more local community focussed centre at the northern end of the high street.
- Develop the education and learning culture focussed around The Forum and that part of the high street.
- Promote and enhance the strong cultural identity of Clifftown.
- Consolidate retail function to the southern section of the High Street with improved linkages to the central seafront.
- Build upon the significant tourism, cultural and leisure potential of the central seafront area.
- Enhance the neighbourhood areas around the town centre through improved public realm, urban greening and connectivity.

These main themes would also incorporate a mix of leisure, community, niche office space and residential uses to promote a vibrant and liveable centre. Public realm improvements to provide for integrated walking and cycling facilities and the greening of the centre would also be vital ingredients. The heritage assets of the neighbourhood would be celebrated, reinforcing local character and distinctiveness, and providing an important link to the past. New development will be imaginative and dynamic in its design, delivering higher densities reflecting its central location. The Town Centre will be the main transport hub for the Borough with integrated rail and bus facilities providing frequent and reliable services. Car parking facilities will support a thriving centre and be safeguarded in the southern section of the neighbourhood to promote and support the tourism sector whilst Travel Plans will look to even traffic flows, particularly in the peak summer months, through the use of smart technology and by encouraging the use of public transport, especially rail.

# **2.5.2 Town Centre and Central Seafront - Policy** Approach

Have your say.....

Please explain your answers

- a. Do you think this policy approach would form a sound basis for developing more detailed planning policies for the town centre and central seafront?
- b. Do you agree with the potential main themes/ zones for the Town Centre and Central Seafront as outlined in **Box 1** above?
- c. Do you think an alternative policy approach would be preferable? If so, please detail what you think this should be.

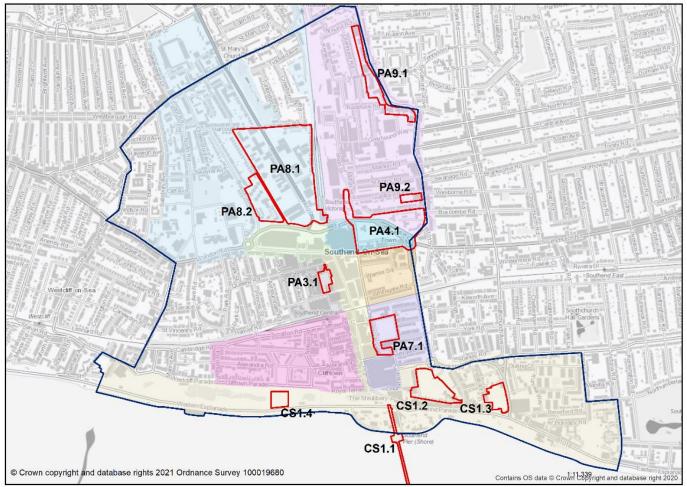
#### SCAAP Allocated Sites

There are a number of allocated sites identified in the SCAAP, some of which have since been completed or are committed for development with a valid planning permission. These are set out in Table 14 and illustrated in Map 8. Those SCAAP sites that have planning permission and are committed will be reallocated as such within the New Local Plan.

#### Table 14: SCAAP Allocated Sites

Policy	Site	Proposed Land Use (including number of new homes with or without	Comments
No.		planning permission)	
PA3.1	Elmer Square Phase 2	Cultural and learning and supporting uses, including cafes, commercial workspace and	Short term delivery uncertain
		studios	
PA4.1	Better Queensway	Residential (Approx. 1760 (Net 1268)), social and community uses, secondary town	Planning Permission. Committed Scheme.
	Project	centre uses, including small retail units and cafes	
PA7.1	Tylers Avenue Car Park	Retail, residential, public parking, transport interchanges	
CS1.1	Southend Pier	Leisure and cultural uses, including cafes, restaurants and small shops	
CS1.2	Seaways	Leisure, tourism, restaurants, cinema, hotel, public parking	Planning Permission. Committed Scheme.
CS1.3	Marine Plaza	Residential, leisure, restaurants, local shops	Planning Permission. Committed Scheme
CS1.4	New Southend Museum,	Cultural, leisure, public parking, supporting café, restaurant and shops	Museum proposal in this location now
	Western Esplanade		not to proceed
PA8.1	Victoria Avenue	Residential, office, convenience retail, leisure, cafes, community facilities, public	Majority Complete
		parking	
PA8.2	Baxter Avenue	Residential	
PA9.1	Sutton Road	Residential and community uses	Majority Complete
PA9.2	Guildford Road	Residential and convenience retail	

#### Map 8: SCAAP Allocated Sites

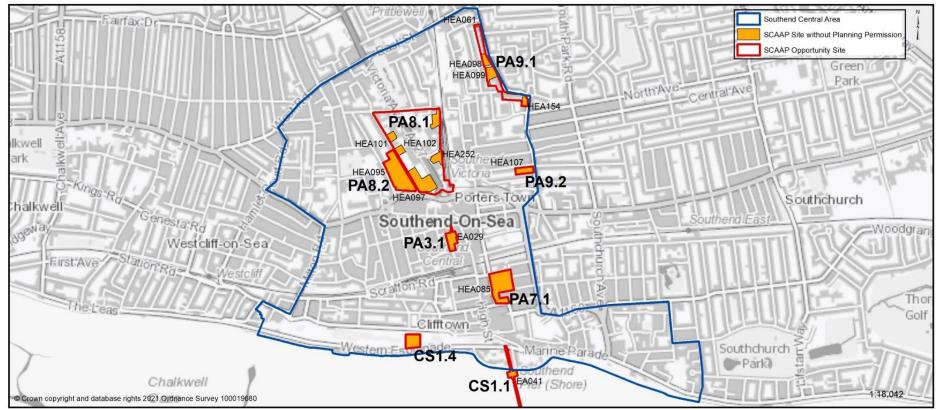


It is proposed that those allocated sites that are still outstanding be carried forward into the Southend New Local Plan with the Western Esplanade sites' proposed land use description amended to reflect the more recent decision not to proceed with a new museum development in this location. This site offers the opportunity to provide for either improved green space and recreational facilities or comprehensive development for a hotel, leisure and residential use and to facilitate the reinstatement of the Bandstand and associated facilities in this location on the roof of a new development scheme. These sites and the proposed revised land use description are set out in Table 15.

SCAAP Site Ref	Site Assessment Ref	Proposed Land Use (including number of new homes without planning permission)
Elmer Square Phase 2 (PA3.1)	EA029	Cultural and learning and supporting uses, including cafes, commercial workspace and studios
Tylers Avenue Car Park (PA7.1)	HEA085	Convenience retail, residential (approx. 150), public parking, transport interchanges
Southend Pier (CS1.1)	EA041	Leisure and cultural uses, including cafes, restaurants, and small shops
Western Esplanade Site (CS1.4)	12/00317/BC3M	Improved green and recreational space or a mixture of residential, hotel, cultural, leisure, public parking, supporting café, restaurant and shops. Roof gardens to complement Clifftown Parade gardens incorporating the reinstatement of Bandstand and associated facilities.
Victoria Avenue (PA8.1)	HEA097, HEA101, HEA102, HEA252	Several areas within the wider site yet to be developed for residential (Approx. 570)
Baxter Avenue (PA8.2)	HEA095	Residential (Approx. 610 (Net 350)
Sutton Road (PA9.1)	HEA061, HEA098, HEA099, HEA154	Remaining site yet to be developed for residential (Approx. 31 Sutton Road North and 56 Sutton Road South),
Guildford Road (PA9.2)	HEA107	Residential (up to 50), convenience retail

 Table 15: Allocated Sites from SCAAP proposed to be taken forward into New Local Plan

#### Map 9 – SCAAP Allocated Sites without Planning Permission



# **2.5.3 Town Centre and Central Seafront – Allocated Sites**

## Have your say.....

# Please explain your answers

a. Do you agree that the SCAAP Opportunity Sites and amended wording as set out in **Table 15** and **Map 9** should be carried forward into the Southend New local Plan? If not what amendments would you like? Please reference the site number when making your response.

#### **Other Land use Proposals**

To view and comment on other land use proposals, including those sites being promoted to us for re-development, employment land designations, proposed protected green spaces and access to infrastructure please refer to Part 3: Southend Neighbourhoods - Section 3.4: Southend Central

#### Additional Opportunities and Interventions

If Southend Central is to be reimagined and refocussed to ensure that it adapts and evolves to meet future needs, a more radical visionary approach is needed to identify potential opportunities and interventions.

Such potential opportunities running from north to south of the neighbourhood are identified in Map 10 and Table 16. These opportunities are not currently adopted Council policy and are purely suggestions to stimulate and guide comment on how the town centre could be reimagined.

#### Map 10: Potential Additional Opportunities and Interventions



# Southend Central Potential Opportunities and Interventions

- SC1 Civic Quarter Victoria Avenue
- SC2 Victoria Shopping Centre
- SC3 Northern Gateway to Town Centre
- SC4 High Street, north- west side
- SC5 Warrior Square Car Park
- SC6 Central Railway Station
- SC7 High Street
- SC8 High Street
- SC9 Chichester Road
- SC10 Market Place
- SC11 Royals Shopping Centre
- SC12 Royals precinct (top of Pier Hill)
- SC13 Golden Mile Marine Parade
- SC14 Eastern Esplanade
- SC15 Kursaal, Eastern Esplanade
- SC16 Western Esplanade
- SC17 Former Gas Works, Eastern Esplanade

Мар	Site	Potential Land Use	Comments
Ref.			
SC1	Civic Quarter Victoria Avenue	Relocation of civic offices, art gallery and museum functions to town centre. Residential led development of the area.	Long Term Scheme
SC2	Victoria Shopping Centre	Refurbishment for mixed use scheme including shops, cafes, restaurants, public services, leisure and residential	Short - Long Term Scheme. Owned by Southend Borough Council
SC3	Northern Gateway to Town Centre	Mixed use redevelopment, comprising commercial, residential with the opportunity to provide taller buildings and visitor accommodation with good links to Victoria train station. Improved public realm, landscaping and seating and the creation of a	Short/Medium Term Scheme Links with public realm improvements to the London Road east of College Way
SC4	High Street, north- west side	wider/improved pedestrian gateway to the town centre Break through High Street to open up The Forum and facilitate the creation of public events space. Additional cultural and learning and supporting uses	Long Term Scheme. Potential to incorporate as part of the Elmer Square Phase 2 development (see Table 15 above).
SC5	Warrior Square Car Park	Possible redevelopment for residential (with possible relocation of civic services)	Medium/Long Term Scheme Local character and distinctiveness of the Warrior Conservation Area to be respected. Loss of existing parking could be offset through increased provision at Tylers (See Table 15 above).
SC6	Central Railway Station	Redevelopment of adjacent land for residential and civic space, including landscaping around station	Medium Term Scheme
SC7	High Street	Rationalisation of highway space to create extensive landscaping	Short/Medium Term Scheme
SC8	High Street	Encourage residential use above shop/commercial units	Short/Medium Term Scheme
SC9	Chichester Road	Rationalisation of road space to create cycle lane and extensive landscaping with links to High Street	Medium Term Scheme
SC10	Market Place	Promote plot by plot refurbishment and redevelopment for independent small-scale shops, boutiques, cafés, bars and small studio style workshops with live/ work units and residential uses above ground floor level	Medium Term Scheme. Local character and distinctiveness of the Clifftown Conservation Area to be respected.
SC11	Royals Shopping Centre	Mixed use scheme including shops, cafes, restaurants, leisure and residential	Medium/ Long Term Scheme

#### Table 16: Potential Additional Opportunities and Sites

SC12	Royals precinct (top of Pier Hill)	Creation of outdoor seating/cafes/landscaping with public events space (linked to scheme 13)	Medium Term Scheme
SC13	Golden Mile Marine Parade	Contains Opportunities for mixed-use redevelopment, including for leisure, cafes and residential above. Creation of new pedestrian link to Marine Parade from the town centre designed around the concept of 'Spanish Steps'.	Medium Term Scheme
SC14	Eastern Esplanade	City Beach Phase 2 – Eastern Esplanade (from The Kursaal to Victoria Road)	Medium Term Scheme Extensive public realm improvements
SC15	Kursaal, Eastern Esplanade	Refurbishment for mixed use scheme including leisure, cafes, restaurants, hotel, residential, parking and ancillary shops	Short/Medium Term
SC16	Western Esplanade	City Beach Phase 3 – Western Esplanade (from The Pier to Cliffs Pavilion)	Long Term Scheme Extensive public realm improvements
SC17	Former Gas Works, Eastern Esplanade	Considered suitable for a major mixed-use scheme that could include residential, leisure, cafes and restaurants and parking	Long Term Scheme The site has now been cleared and laid out for temporary public parking

These potential additional opportunities and sites are aspirational in their approach, aimed at continuing the regeneration of the area and securing its long-term sustainable future. Your views are sought on these potential schemes and any other thoughts you may have on alternative schemes and how the regeneration of the area could be effectively promoted and achieved.

# **2.5.4 Town Centre and Central Seafront - Potential Opportunities and Interventions**

# Have your say.....

# Please explain your answers

- a. Do you agree with the identified potential opportunities set out in **Table 16**? Please include the map reference when making your response.
- b. Do you have any other thoughts and ideas on how the regeneration of Southend Central could be effectively promoted and achieved?

# 2.6 Protecting and Enhancing Green Space and the Coastline

Proposing to protect 529.9 hectares of valuable	• 7 miles of Coastline
Green Space	5 blue flag beaches
PLUS – ambition to create a new Country Park to the north of Southend as part of a new neighbourhood	8 Nature Conservation Areas
7 Green Flag Parks	
20,000+ street trees	
Tree canopy cover is 12% of the Borough	

Green infrastructure provides a range of environmental, social and economic benefits, including: increasing biodiversity; improving people's physical and mental health and wellbeing; encouraging local food growing and healthy food environments; encouraging active travel and safer roads; and contributing to making places more attractive for visitors and investors. The Borough's green infrastructure network also plays a vital role in climate change mitigation and adaptation. Open space, trees, soft landscaping such as green walls and roofs can reduce the urban heat island effect making the built environment more comfortable during the summer months, provide shade, reduce air pollution and store surface water and carbon.

Southend on Sea has almost 600 hectares of parks and green space, including district, local and neighbourhood parks, playing fields, sports areas, allotments and woodlands, and 5 designated sites for nature conservation. Seven parks were awarded Green Flag status in 2020, reflecting the quality and variety of their offer, and 7 miles of almost continuous coastline provides an important leisure asset, with 5 Blue Flag beaches designated for 2020.

A Tree Canopy Study undertaken in 2019 found that 12% of the Borough is covered by trees, including street trees, trees within parks and open spaces, woodland, and within private gardens. The Council's Tree Policy aims to increase this to 15% through targeted action to plant within parks, provide new street trees in areas with gaps in coverage, and in partnership with community groups and individuals to encourage more trees to be planted within gardens and other private land.

Southend is a densely developed area with limited opportunities for new green space. However, there will be opportunities to create green space where new development is proposed, including enhanced public realm, as well as improving connections between green spaces through soft landscaping, tree planting and better signage and way finding. Such small interventions can make a significant impact as part of the wider network.

ASELA, the association of South Essex local authorities, has proposed the creation of South Essex Estuary Park (SEE).<sup>58</sup> The Park will be a single regional parkland system, with multiple benefits including flood risk management and climate change mitigation, featuring a continuous and accessible coastal path from Tilbury Fort to Shoeburyness. It will boost eco-tourism and biodiversity, support a green economic recovery and provide easy access for residents to high quality green space, restored marshlands and new woodland. Continuous access to the coast for pedestrians and cyclists is also promoted through the England Coast Path<sup>59</sup> and Sustrans national cycle route.<sup>60</sup> It also remains an ambition to improve the Cinder Path linking Leigh railway station/Old Leigh and Chalkwell Esplanade, which forms part of this strategic network to provide enhanced access for pedestrians and cyclists.

#### Southend's Coastline

Southend's blue infrastructure network includes the foreshore, which is protected as a habitat for bird species, with five internationally designated sites for nature conservation within the Borough, covering the intertidal part of the Thames Estuary. These sites support a wide range of important bird species, in particular providing overwintering feeding grounds. There are several ponds within Parks such as Priory, Friars, Southchurch and Gunners Parks, and Eastwood Brook and Prittle Brook, which provides an important link between Belfairs Woods and Priory Park as a wildlife corridor and for recreation and active travel. These will continue to be protected.

The cumulative impact of growth across South Essex is expected to increase pressure for recreational and leisure pursuits in or nearby European sites, impacting on their integrity. This impact is being addressed through the Essex Coast RAMS partnership, to implement mitigation measures to alleviate pressure on designated habitats from recreation, funded from developer contributions. While carefully managing the impacts of visitors on overwintering birds, public access to the coastline continues to be supported, including the implementation of the England Coast Path project to provide continuous coastal access for walkers and improve the quality of this route, for example with signage.

#### What You Told Us

In response to the New Local Plan Issues and Options document you highlighted a number of detailed issues and other matters of concern relating to parks and open spaces. These included:

• the need for a strategic approach to green and blue infrastructure as a cross-boundary issue

<sup>58</sup> More than a park – vision for South Essex Estuary (SEE) Park... | ASELA

<sup>&</sup>lt;sup>59</sup> England Coast Path: overview of progress - GOV.UK (www.gov.uk)

<sup>&</sup>lt;sup>60</sup> The National Cycle Network - Sustrans.org.uk

- the importance of greening the existing built up area, including Southend town centre and need for more tree planting, biodiversity measures, and sustainable drainage provision
- need to target any areas of green space deficiency and protect existing areas of green space
- net gain for biodiversity
- importance of green space for health and wellbeing
- climate change should feature more prominently

Climate change avoidance and mitigation is integral to the local plan and is included within the draft aim and objectives in Section 1. More detailed policies will be included in the next iteration of the plan as the Preferred Options are developed.

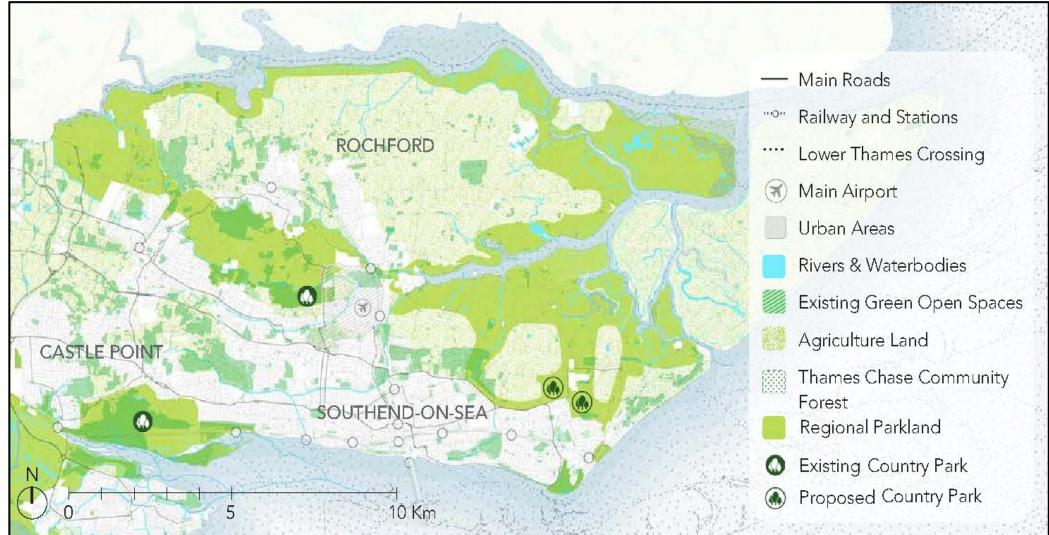
#### Protecting and enhancing Green Space

The New Local Plan therefore proposes to:

- protect green space from development;
- where justified designate green spaces of particular value to the community as 'Local Green Space' <sup>61</sup> providing them with increased special protection;
- continue to support the ambition to create a Country Park to improve access to green space for residents in the east of the Borough;
- identify areas of search/indicative locations where new and improved green spaces will be promoted within areas lacking local access; and
- identify lower quality underutilised green spaces which provide potential for development for alternate uses.

The role of new Country Parks is explored as part of the South Essex Green and Blue Infrastructure Study (2020). If a new neighbourhood or neighbourhoods were to come forward on the edge of Southend or outside the Borough as part of Development Opportunity C and/or D, this would provide the impetus to realise a long held ambition of creating a country park to the north east of Southend, which would form part of the South Essex Estuary Park. This would better connect the urban area of Southend with the rural fringes of the Crouch Estuary by linking up existing rights of way and providing greater public access to green space – see **Figure 10** below. This is for indicative purposes only, and the precise extent of the country park would be determined through a master planning process, but green infrastructure provision could include community growing sites, meadowland burial provision or deliver other local priorities for green space and biodiversity. There may also be an opportunity in the longer term to create new greenways (for pedestrians, cyclists and equestrians) linking residential areas with the Roach Estuary, for example utilising the existing private road to Barling Landfill sites, Mucking Hall Road.

<sup>&</sup>lt;sup>61</sup> See guidance on Local Green Space designation



#### Figure 10 - South Essex Green and Blue Infrastructure Study (2020)

Composite Figure.30, Figure.33, Figure 36 and Figure.39 of the South Essex Green and Blue Infrastructure Study (2020)

All green spaces proposed to be protected can be viewed in Appendix 2 and you can comment on them within Section 3: Neighbourhoods.

## Addressing deficiencies in the quantity and quality of and access to green space

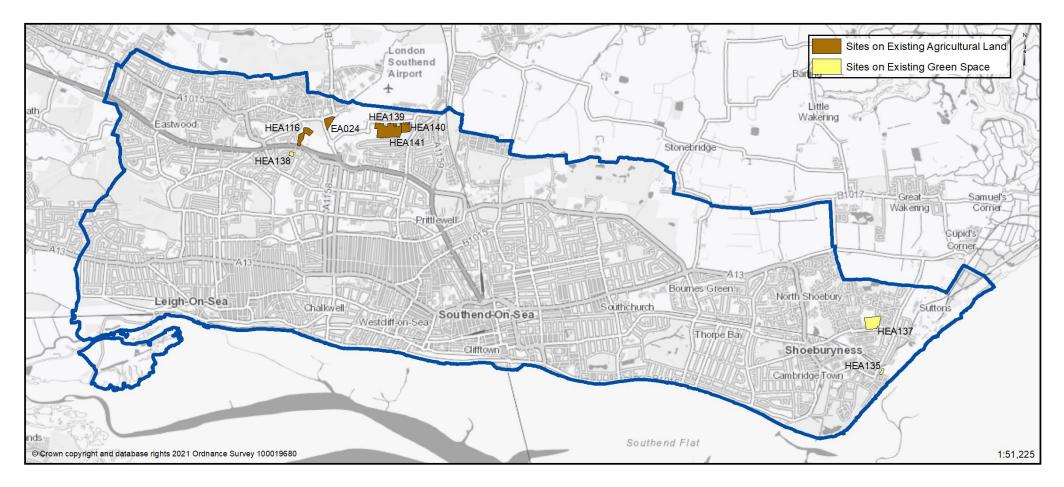
Parks and green spaces are not evenly distributed across Southend with Central Southend and Westcliff neighbourhoods having the most limited provision of green space in the Borough. It is therefore important to protect green space in such areas, to seek to provide new provision or urban greening from new developments, and to provide better connections between them to promote active travel through walking and cycling. Where there are particular gaps in access to green space these are described in the relevant neighbourhood section. All existing allotment sites will continue to be protected.

In addition, a new Country Park in the north-east of the Borough provided as part of new Neighbourhoods on the edge of Southend (see Section 2.3 above) would complement the existing facilities at Hadleigh and Cherry Orchard Jubilee Country Parks in Castle Point and Rochford, and ensure residents living within the built-up area of Southend have more equitable access to natural green space.

## **Releasing Existing Green Space for Housing Development**

There are a number of green spaces and areas of agricultural land within the urban area that are being promoted for residential development. These are set out in Table 17 and defined in Map 11.

All sites proposed to be designated as green space or agricultural land can be viewed in Appendix A and you can comment on them within Section 3: Neighbourhoods



### Map 11: Existing Protected Green Space or Agricultural Land with the Potential for Alternative Use

/lap Ref.	Site	Description		Neighbourhood	Area (Ha)	Justification
				Area		
HEA138	Land at Mendip Crescent/ Dunster Avenue	Green Space	Residential. Tree planting on the remaining green space. A programme of tree planting has begun on the site which has been identified as having potential for woodland as part of the corporate strategy to increase canopy cover in the Borough.	Shoeburyness	0.39	
HEA137	Land at Elm Road	Green Space	Residential. Tree planting on the remaining green space would increase biodiversity. There is an existing programme of managing the habitat with controlled cutting regimes to increase biodiversity. Site remediation would also be required.			Land is in public ownership and underutilised, with potential for
HEA135	Land at George Street	Green Space, former playing field associated with Hinguar School. Covenant issues on land	East Beach recreational / environmental offer	Shoeburyness	0.32	residential development.
HEA141	Land to South of Eastwoodbury Lane	Agricultural Land	New transport access, school, residential, improvements to remaining green space	Eastwood	7.17	
HEA140	Land to South of Eastwoodbury Lane	Small Holdings	Residential, improvements to remaining green space	Prittlewell	1.63	
HEA139	Land to South of Eastwoodbury Lane	Small Holdings	Residential	Prittlewell	0.21	
HEA116	Land at Brendon Way/ North of Prince Close	Agricultural Land	Residential	Prittlewell	2.45	
EA024	Land at Nestuda Way/ Eastwoodbury Lane	Agricultural Land	Employment	Eastwood	1.56	
lease note	additional sites are being	g promoted on agricultural land a	as part of the provision of a new neighbourhoo	d on the edge of	Southend	- please see section 2
otal					17.5	

## Table 17: Existing Protected Green Space or Agricultural Land with the Potential for Alternative Use

#### Protecting and Enhancing Green Space and the Coastline

#### What does this issue cover?

- Protecting and enhancing the wide range of parks and open spaces and coastline within the Borough, contributing to the support of mental and physical wellbeing
- Maintaining the character and integrity of the undeveloped coast
- Identifying opportunities for greater biodiversity and strengthening of green corridors throughout the urban area of Southend, promoting opportunities for active travel
- Identifying opportunities to improve and create local green space where appropriate

#### What information or evidence do we need for this issue?

- South Essex Blue and Green Infrastructure Study (2019)
- Southend parks and opens spaces assessment (2020)
- Essex Coast RAMS Strategy (2018)
- Tree Canopy Cover study (2019)
- Pollinator Study (2020)

#### Related Southend 2050 Outcomes - where we want to be

- We have invested in protecting and nurturing our coastline, which continues to be our much loved and best used asset
- More people have physically active lifestyles, including through the use of open spaces
- Our streets and public spaces are valued and support the mental and physical wellbeing of residents and visitors
- People have a wide choice of transport options
- There is a tangible sense of pride and local people are actively, and knowledgeably, talking up Southend

# 2.6 Protecting and Enhancing Green Space and the Coastline

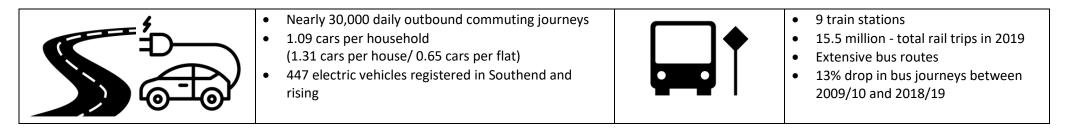
Have your say.....

Please explain your answers

You can view and comment on specific sites within Section 3: Neighbourhoods.

- a. Do you support the creation of new strategic green space or a new Country Park as part of the provision of a new neighbourhood/s to the north of Southend (Figure 10)?
- b. Do you have any comments on the green space sites / agricultural land identified as having the potential to be released for development (Table 17 and Map 11)?
- c. Do you have any comments on the approach to protecting designated coastal habitats and supporting public access to the coast?
- d. Do you have any other comments on our proposed approach to green space policy?

# 2.7 Transport and Access



## Context

Transport in Southend is strongly impacted by the geography of the town. Situated on a peninsula the town is only accessible from the west. The Thames Estuary provides a barrier to the south and the east though it does offer opportunities for river transport (Map 12).

#### Map 12: Southend Context



Southend is well connected primarily by the A127 and A13 and the two railway lines to London (Fenchurch Street and Liverpool Street). However, longer journeys are funneled westwards to the A130, M11, M25 and London. These wider strategic networks are outside the remit of this New Local Plan but provide context on the transport challenge facing the Borough.

Within Southend there are issues with congestion at key junctions, particularly along the A127 and A13, and around the Town Centre and on Sutton Road. The Borough has a number of major bus routes that are all impacted by traffic congestion and a lack of priority measures. There are a number of cycle routes but there are gaps in this provision, with limited north-south cycleways and a lack of an overall network.

Tourism is an important part of the Borough's economy, though this is highly seasonal. The result is that transport issues like congestion and overcrowding are particularly severe on a few key days. The Southend Central Area Action Plan (2018) included a number of measures to help address seasonal peaks in parking demand in the Central Seafront Area and Town Centre and the Council has implemented a new Parking Charges Strategy in 2021 to help manage parking more effectively. The Tourism Strategy going forward will support Southend as an all year round resort and staycation destination to level out seasonal peaks.

Southend Airport has been expanding rapidly with over 2 million passengers in 2019 and is capable under existing permissions to achieve 6 – 8 million passenger per annum depending on aircraft sizes. There remains a commitment to improving the use of public transport to get to and from the airport and thereby mitigate impacts on the road network.

## Improvements to the Transport and Access Network

The Southend Local Transport Plan identified interventions required to deliver existing growth targets to 2021 as set out in the Core Strategy (2007) (6,500 homes, 13,000 jobs, plus impact of airport) and the Council has delivered a package of schemes, predominantly on the A127 Corridor and within the Town Centre. The schemes are listed in **Table 18**. However, the effects of the pandemic have hit the aviation industry hard and this is likely to push any further expansion for some time, coupled with any Government restrictions arising from the Climate Change agenda.

Scheme	Progress
A127 Progress Road Junction Improvement	Completed. Funding bid for further improvements made. Awaiting decision
A127 Cuckoo Corner Junction Improvement	Completed
A127 / A1015 Kent Elms Junction Improvement	Completed

#### Table 18 – Completed or under investigation transport schemes

A127 The Bell Junction Improvement	Under construction. Due for completion 2021
Southend Central Area Transport Schemes	East Street and Victoria Avenue in design. Victoria Avenue/Carnarvon Road/Great Eastern Avenue/Victoria Avenue Service Road/Public Realm improvements – Completed. London Road – Partially complete remainder in construction
A127 / A13 Victoria Gateway Improvements	Completed
A127 / B1013 Tesco Junction Improvement	Completed
City Beach Phase 1	Completed
Pier Hill Improvements	Completed
Better Buses Fund	Completed
South Essex Active Travel Fund	Completed
Local Sustainable Transport Fund	Completed
Better Queensway	Recent Planning Permission
Improved Car Park Signage and Guidance Systems	In progress
Car Parking in the Town Centre and Central Seafront	In progress

The Council is reviewing its current Local Transport Plan (LTP3), with updated policies and implementation plan. The development of a new LTP4 will be important in identifying transport priorities for the Borough and will be closely aligned with the New Local Plan as well as broader Council priorities.

# **Strategic Network**

Work has been commissioned by the Association of South Essex Authorities (ASELA) on Transport issues. This examines the adequacy of the existing transport networks in meeting needs for movement. This identified three different "clusters" of centres which have functional links with each other. Southend is included within two of the clusters. Some of the links within and between towns are good (such as parts of the towns close to the rail corridors and along the A127). However, there are substantial gaps in north-south linkages by all modes and some areas are especially hard to access by public transport, e.g. employment and retail sites along the A127 and residential areas. The Study looks at how the different centres of South Essex could act as transport hubs with improved linkages between them. Ways of addressing this include developing strategic movement corridors such as Rapid Transit, incorporating segregated sections and development of enhanced transport hubs.

The concept has still to be developed in detail. For Southend, a new neighbourhood on the administrative boundary with Rochford district offers the potential to include a rapid transit corridor linking with the A127 as part of a holistic approach to movement and link into a broader network. This would be complemented by an enhanced central "hub" location for bus/rail/rapid transit linkages (location to be determined) and potentially a hub at the Airport.

At a Regional level, Transport East<sup>62</sup> has been established by the Government to address how transport can be improved across the whole of the East of England. Work on producing a Strategy is still at an early stage.

All strategic transport improvements will require considerable investment and Government funding. Those schemes located outside the Borough are not within the control of the Council while even those within the town would, in many cases, require partnership working.

# What You Said

There were a broad range of comments on transport as part of the previous Issues and Options consultation on the New Local Plan held in early 2019. There was support for new infrastructure development with some respondents wanting the A127 to have major upgrades. There was also recognition that Strategic Option 3 (Urban extension) would require a Link Road with some of this being within the Rochford District. Various route options were suggested.

Enhancements to the road network were balanced by many respondents wanting to see improvements to walking, cycling and public transport networks, especially considering the growing importance of climate change. This included suggestions such as more bus priority measures.

Some respondents suggested reducing parking levels while other respondents wanted to see more. There was also recognition that Tourism brings its own transport challenges and that particular parts of the Borough have their own specific transport challenges. Comments are summarised in Figure 11.

<sup>&</sup>lt;sup>62</sup> https://www.transporteast.org.uk/

#### Figure 11: Summary of Comments Made on Transport Elements of Issues and Options Report

Strategic road investment required especially on A127 corridor and to Shoeburyness.

Road should be 3 lanes where possible, particularly beyond the borough boundary. Strategic scale growth should be supported by an outer link road. This should be part of an integrated transport solution to minimise private car travel and which relates well to the existing urban area and town centre. Need for strategic rail investment (signalling improvement on C2C; Crossrail2 extension etc).

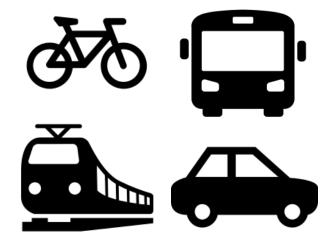
Buses-replace existing Travel Centre with a new facility; address gaps in service provision, particularly gaps in north-south connectivity

Park and Ride-generally supported but challenging to deliver bus priority. Potential use of rail stations for this purpose. Could also be part of a broader solution if a new link road is built.

Need to be able to respond to changes in transport technology, e.g. driverless cars.

Need infrastructure for electric cars

Conflicting response on being car friendly versus prioritising more sustainable forms of transport. Need to find the right balance.



Southend Airportaddress bus access; air quality and noise issues if it expands.

Use of the River Thames as a transport link should be investigated.

Enhance the cycle and Public Right of Way network – address current gaps.

100

Conflicting view on parking provision – lots more or manage demand?

## **Issues to be Considered**

#### Impact of the Covid Pandemic

Covid-19 has had significant impacts on transport. In the Spring 2020 lockdown, traffic across the country dropped to levels last seen in 1957, and the use of public transport and the airport dropped by as much as 90%. In contrast, cycling nearly tripled. The consequent months have seen a divergence in fortunes by different modes of transport, with public transport in particular struggling to recover its passengers.

Working from home could have significant impacts on how people travel to employment in future. It could considerably reduce future levels of rail commuting to London in particular, especially at peak times. It draws out the potential increasing importance of neighbourhood centres as employment "drop-in" hubs and how access to these locations could be made more attractive for residents who walk and cycle. Greater working from home also draws out the importance of developing robust digital networks. An understanding of changing demands for transport as well as how to best provide for changing mobility patterns will require flexible responses and monitoring.

### Public Transport, Walking and Cycling

The future level of services on the railways in Southend is tied to the outcomes of the Government's Rail Review, which has indicated that there are likely to be considerable change to the current system of rail franchising. The future of the bus network is reliant on ensuring that core bus services become commercially viable again.

There has also been significant Government action in promoting walking and cycling as a mode of transport. For shorter trips (less than a mile), walking and cycling is being pushed by Government policy as the primary means by which people should get around, and Government is investing in delivering Active Travel Schemes. New design guidance<sup>63</sup> has also been produced which requires every transport project to be assessed for how it improves the environment for walking and cycling.

Significantly, the Climate Change Committee in the Sixth Carbon Budget identified the need to take action in reducing the amount of trips people take, especially by the most polluting modes of transport. This means designing towns and cities in a manner that reduces the need to travel – for example by ensuring homes are located close to a range of day-to-day services and facilities and that these services and facilities are within easy reach by foot, bicycle, or by public transport, with associated benefits related to improving physical and mental health and wellbeing.

#### **Climate Change Impacts**

<sup>&</sup>lt;sup>63</sup> Local Transport Note 1/20

Climate change impacts will become increasingly challenging over the Plan period and will be addressed in the next iteration of the New Local Plan. Transport related emissions are around a third of overall emissions locally. It is important that the New Local Plan addresses this if the Council is to address its "Climate Change Emergency" aspirations. The delivery of electric vehicles, and associated charging infrastructure, will help to reduce emissions, and local councils will need to ensure that policies are in place to help support this.

## **Digital Technology**

Within the New Local Plan period the impacts of digital technology will become more prevalent. Revolutionary technologies like Mobility as a Service<sup>64</sup> and autonomous cars may be adopted, but similarly some existing services could be augmented and improved by new technologies. This can include booking car parking spaces, booking car club cars to hire, and the supply chain becoming increasingly automated.

## **Car Parking**

The availability of parking is an issue and can manifest in a number of ways. Average car ownership within Southend is 1.09 cars per household (1.31 cars per house and 0.65 cars per flat). The number of cars per household fluctuates between the different neighbourhood areas of Southend, for instance the rate within Southend Central, which comprises the town centre, is significantly lower than the Borough average being 0.69 cars per household (0.94 cars per house and 0.56 cars per flat).

In the more densely built up parts of the Borough with no off-street parking, there are challenges with the availability of on-street parking and its management. In suburban areas provision of parking for multi-car households needs to be assessed alongside overall design principles so that parking is incorporated in such a way that it doesn't dominate the street scene and local environment.

When designing future developments, how parking is incorporated in an attractive way is an important consideration. This needs to be balanced; setting parking standards too high, whilst potentially mitigating on-street parking stress, can underutilise land where off-street spaces are not all used, encourage greater car ownership and therefore increased trips on the local network, limit the amount of development/ provision of new homes and potentially limit amenity space/ green space that can be provided within the development.

For local and town centre businesses, the views expressed on parking during the Issues and Options consultation (2019) were more mixed. Improved car parking is on the one hand sometimes considered as essential to ensuring that people can support local shops and businesses. However, wider evidence

<sup>&</sup>lt;sup>64</sup> This is the integration of several different transport service into a single service offering, such as a mobile phone application, available on demand, and with integrated ticketing and journey planning

suggests<sup>65</sup> that improving accessibility by bicycle, on foot, and by public transport is as important in encouraging people to shop locally. These modes can make up a significant proportion of local shopping trips. Supporting the accessibility of local businesses and retail by all modes should be considered.

The use of the car forms an important mode of tourism trips, particularly for families, and this needs to be taken into consideration in planning for future transport provision. This is recognised in the Southend Central Area Action Plan (SCAAP) which seeks to retain a level of parking provision in the Southend central area south of the railway line that supports the viability of the local tourism industry, whilst also recognising the important role other modes of transport play in helping people access the tourism offer.

## **Development Options and Transport Impacts**

All new development has transport impacts. Increasing urban capacity (Development Scenarios A<sup>66</sup>) has advantages where new development is concentrated in close proximity to existing services making it easier for more people to walk and cycle to meet their everyday needs. Individually, such development often has a relatively small impact on existing transport networks, however when considered cumulatively the impact can be significant, e.g. on parking and on key junctions.

For Development Scenario B Facilitating urban change, transport impacts will vary considerably according to location. Former employment sites close to stations and bus stops are more sustainable than more peripheral greenfield sites where there has previously been limited traffic generation, though with good design impacts can be reduced.

For Development Scenarios C and D the development of new neighbourhoods to the north-east of the Borough, including land at Fossetts Farm, needs careful consideration in terms of transport impacts. The A1159 (Eastern Avenue/Royal Artillery Way) which links Shoeburyness to the A127 already has congestion issues at peak periods, particularly from Sutton Road westwards.

The highly urbanised nature of Southend creates challenges for making transport improvements. The A13 is single lane and has shops along much of its length, on-street parking and many junctions. This makes it challenging to improve travel times. The A127 is dual carriageway but has housing along parts of the corridor. While there remains scope for selective widening in some places, making further improvements to junctions is challenging and is likely to be very costly. Limited carriageway capacity creates challenges in managing competing pressures. For example, an extra vehicle lane may require removal of a cycle path (though that could be mitigated by improving provision for cyclists on the other side of the road).

<sup>&</sup>lt;sup>65</sup> Living Streets (2020) The Pedestrian Pound. Link: <u>https://www.livingstreets.org.uk/media/3890/pedestrian-pound-2018.pdf</u>

Transport for London (2018) The Economic Benefits of Walking and Cycling. Link: <u>https://tfl.gov.uk/corporate/publications-and-reports/economic-benefits-of-walking-and-cycling</u> <sup>66</sup> Refer to Section 2.3 of the New Local Plan for reference to Development Scenarios

A "Park and Ride" site is a possible option, however, to be attractive to users it must offer a competitive journey time to visitor destinations. To achieve this, bus priority measures would need to be put in place, but these would take space from other vehicles on an already crowded road. Pricing would also need to be competitive to attract users and be cheaper than the equivalent of parking at visitor destinations such as the airport, town centre or seafront. A bus (or very light rail) rapid transit option would also be likely to have implications for highway capacity as priority measures would be required though some routes would be outside existing main corridors.

The Council is updating its multi-modal model to consider transport impacts. One transport improvement being considered is a new multi-modal link road. This could be routed between points A, B and C (Figure 12), where:

- Link A to B between A127 (Nestuda Way) and Harp house Roundabout is within Southend; and
- Link B and C between Harp House Roundabout and Bournes Green Chase would include land within both Southend and Rochford District.

Another option for improving strategic road connectivity would be to build a new road linking a new neighbourhood to the north of Southend through Rochford District to link up to the A130. This would considerably enhance road and possibly bus links from the east of Southend northwards towards Chelmsford. However, the cost of such a route is likely to be prohibitive and would be located within Rochford District and would need the full support of Essex County Council as Highway Authority. Delivery of this is outside the remit of the New Local Plan.

Any road-based solution would also need to be fully integrated with public transport, walking and cycling improvements with good access to existing train stations. Careful design of the neighbourhoods can also help to reduce the need to travel including through the design of "walkable neighbourhoods".



## Figure 12: Possible access points for potential new link road and park and ride facility

#### **Transport and Access**

#### What does this issue cover?

- Strategic and local highways issues
- Provision of a new link road
- Providing for sustainable transport modes, public transport, walking and cycling, encouraging active lifestyles
- Implications of new technology on transport patterns, contributing to Southend being recognised as a Green City
- Encouraging enhancements to the public realm, providing well designed, well connected, streets and spaces to encourage active travel

#### What information or evidence do we need for this issue?

- Southend Transport Assessment (2021)
- Local Transport Plan 3 including monitoring
- Public Health and Air Quality statistics
- Health and Wellbeing Strategy (draft)
- Southend Air Quality Strategy
- Low Emission Strategy (2018)
- Transport operator figures
- Southend Borough-wide Parking and Access Strategy (2018)

#### Related Southend 2050 Outcomes - where we want to be

- We act as a Green City with outstanding examples of energy efficient and carbon neutral buildings, streets, transport and recycling
- Working with the public transport providers to enhance and encourage the use of the existing provision moving towards a long-term aspiration to open new routes, enabling a wider accessibility to public transport options
- People have a wide choice of transport options
- We are leading the way in making public and private travel smart, clean and green
- More people have physically active lifestyles, including through the use of open spaces
- Our streets and public spaces are valued and support the mental and physical wellbeing of residents and visitors

# 2.7 Transport and Access

Have your say.....

Please explain your answers

- a. What are your transport priorities for Southend? Where choices are needed, should investment be focused on the private car or on walking, cycling and public transport (e.g. bus and train) and why?
- b. How can we improve take-up and use of low and zero carbon modes of transport?
- c. How can the New Local Plan better support accessibility to town and neighbourhood centres and tourism attractions?
- d. Do you agree with the principle of creating a new link road from the A127 to Shoeburyness to facilitate the development of a new neighbourhood/s to the north of Southend? Noting that its provision is only likely to be viable in combination with the delivery of a new neighbourhood/s to the north of Southend.
  - i. Should the link road be integrated into the existing network from points A, B and C (Figure 12) or can you suggest another route?
  - ii. How can the link road best cater for all modes of transport (car, bus, cycle, walking)?
- e. Do you think there is a need for a 'Park and Ride' facility to serve key visitor destinations such as the airport, town centre and central seafront, if so where should this be located?
  - i. Would you support priority bus measures, including dedicated bus lanes, and higher parking charges at key visitor destinations to make "Park and Ride" competitive in respect to both speed and price?
- f. Should we allow residential development schemes to come forward with lower levels of off-street parking in specific areas, such as the town centre, near train stations, along frequent bus routes or where there is access to overnight public parking?

# 2.8 London Southend Airport

	<ul> <li>2.1 million passengers per annum (2019)</li> <li>93% reduction in passenger numbers because of Covid Pandemic</li> <li>3 – 5 years to recover to 2019 levels</li> <li>Potential Growth 6 – 8million passengers per annum within existing planning consent</li> </ul>		<ul> <li>Planning consent required for 8 million+ passengers per annum</li> <li>Increase from 1,500 jobs to 6,600 jobs</li> <li>Drive to become a net zero carbon airport</li> </ul>
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### **National Policy**

Local Plans must have regard to National Policy, including the National Aviation Policy Framework<sup>67</sup>. Government supports growth in the aviation industry and the economic benefits an airport can bring to a local area are well documented. However, growth must be coupled with steps to mitigate environmental impacts such as carbon emissions, noise and air quality. The challenge for the New Local Plan is to balance the economic benefits of growth at the airport in terms of jobs created and its beneficial impact on the wider local economy, whilst setting an appropriate framework to manage the environmental impacts of airport activity in line with national policy.

### JAAP

London Southend Airport is partly within the Southend Borough boundary, but the larger part of the airport sits within Rochford District. In 2014 the two authorities jointly produced and adopted the **London Southend Airport and Environs Joint Area Action Plan (JAAP).** The JAAP sets out proposals for management of the growth of the Airport to 2031, along with continued development of the Airport Business Park at Aviation Way, Saxon Business Park and Nestuda Way Business Park. These modern business parks focus on providing quality employment space, building on links to the Airport.

The JAAP's shared vision for the future development of London Southend Airport and its environs is to deliver:

'An area that realises its potential as a driver for the sub-regional economy, providing significant employment opportunities and ensuring a good quality of life for its residents and workers. To achieve this, the area's assets and opportunities for employment need to be supported and developed'

Operating an Airport near a densely populated urban area has a number of challenges. These include noise, air quality and managing surface access. The JAAP includes a range of policies to complement the conditions within the planning consent, to help manage and monitor environmental impacts.

<sup>&</sup>lt;sup>67</sup> National Aviation Framework (2013) and "The Future of UK Aviation: Making Best Use of Existing Runways" (2018)

The JAAP is now nearly seven years old and in need of updating and reviewing. As the Southend New Local Plan can only apply policy provisions to its own administrative area, in liaison with Rochford District Council, the Council is considering how best the JAAP should be reviewed and updated. Possible options could be:

- a. inclusion of a high-level policy within the Southend New Local Plan, developed through co-operation with Rochford District Council, with more detail being set out in an accompanying master plan; or
- b. development of new policies for the management of the Airport at a later date, as part of a review of the JAAP, jointly with Rochford District Council; or
- c. a combination of a) and b).

Whatever option is considered the most appropriate it will need to reflect key issues including the following:

- effective management of growth of the Airport and associated facilities such as parking and hotels;
- addressing noise issues both in the immediate vicinity of the Airport, such as provision of acoustic fences; and over the urban area (especially Eastwood/Leigh);
- appropriate management of air quality in and around the airport;
- an overall Environmental Management Strategy that supports the Airport in achieving its ambition to be a zero carbon operation as soon as possible; and
- surface access management, in particular addressing impacts on the A127, nearby roads and parking and looking more widely at the role of the Airport as a "Transport Hub" for the broader area.

## **Number of Flights**

The JAAP and existing planning controls (09/01960/FULM) allow for 53,300 air traffic movements per annum (ATMs) at the airport, including for both commercial flights and other general aviation (mostly smaller planes; private charters; helicopters, flying school, etc). The JAAP envisaged this would facilitate no more than 2 million passengers per annum (mppa) during the plan period to 2031. However, the 2mppa was achieved through 37,000 ATMs in 2019/20. This is due to the increasing capacity of aircraft facilitated as part of the runway extension so many more passengers can now be moved per plane.

In 2019 the airport and businesses located at it supported approximately 1,500 jobs, bringing considerable economic benefits to the local economy, with a proportion of these being highly skilled. A further 2,200 jobs are supported indirectly in supporting the Airport. Expansion of the Airport would increase the economic impacts; for example, if the Airport reached the capacity of the existing consent (between 6 - 8 million passengers) this would result in around 4,000 jobs, plus an estimated additional 5,000 more with links to the airport.

Covid 19 has had a significant impact on passenger and employment numbers. One of the main operators, Easyjet, has closed its base at Southend. Passenger numbers have plummeted by over 90%. Cargo flights which are controlled by the current planning consent to 10% of total movements, have continued including those operated at night. Because of the nature of the logistics industry some cargo flights are only able to operate during this period. It is anticipated it will take 3-5 years to reach pre-Covid levels of passenger movements. Employment levels will also need to recover.

Esken, formerly Stobart Aviation, are responsible for development and operations of London Southend Airport. Despite the impacts of Covid, Esken remains confident that it will see a return to its pre-Covid growth trajectory over the medium and longer term as summarised in Table 19, and indeed, will see a return to high levels of passenger travel earlier than other airports as it is more reliant on the short-haul travel market.

Esken estimates that the existing 53,300 ATM limit could allow for between 6 to 8 mppa by 2031, depending on the proportion of commercial flights and size of aircraft used. The existing runway has the capacity to accommodate more flights beyond the current permission.

Esken has indicated that construction of new airport facilities would be guided by their preparation of a Masterplan which will be subject to public consultation. The Masterplan will be an important element in delivering environmental ambitions as well as economic growth. The Airport has an ambition to become zero carbon by the mid 2020's.

#### **Table 19: Planned and Projected Growth of the Airport**

Airport.

Planned/projected growth	Air traffic movements (atm) per annum at the Airport*	Number of Passengers per annum	Estimated capacity of passengers per annum	Estimated direct jobs supported by airport operation
Position at 2019/20	36,979	2.15 million		1,500
Planning Permission and JAAP policy provisions up to 2031	53,300 planned and allowed through current planning permission		6 – 8 million**	4,000

Future Masterplan	Over one quarter	Depends on	6 600
	higher than permitted	capacity of aircraft	
	levels	used	

\* including commercial and general aviation (mostly smaller planes; private charters; helicopters; flying school, etc)

\*\* dependent on size of aircraft and proportion of commercial flights. Lower limit based on around 13,000 non-commercial ATMs; Upper limit based on 100% commercial ATMs. Size of commercial aircraft assumed 150 passengers.

### Land use implications

Investment in London Southend Airport has helped realise several strategic transport improvements, including the then new railway station which opened in 2011, an enhanced bus service, and new pedestrian and cycle links within that part of the town. Growth of the Airport also assisted with the case to secure government funding to improve various junction capacity along the A127. Current modal split of passengers coming to the airport is broadly 70:30 road to rail. This could be improved to 60:40 through more frequent and reliable services (particularly at weekends) on the Southend Victoria to London Liverpool Street railway line with scope for becoming a market-lead in achieving 50-50 split.

The main peak hours of airport operation are generally early morning and late evening and flows of people travelling to and from the airport run counter to main commuting patterns. In that context, growth in passenger numbers can more easily be assimilated into rail capacity, though more frequent 'airport' services may be required as the airport continues to grow and encourage more people to travel by rail. Notwithstanding, continued growth in passenger travel will also create additional car journeys and this will also lead to the need to consider additional car parking at the airport. To minimise land take these could be provided as carefully designed multi-storey facilities. All new car parking would need to be EV enabled as the UK transitions towards electric and other environmentally friendly vehicles.

"Park and Ride" provision is another sustainable option and could potentially bring wider benefits to the transport network in Southend. Any such development would require planning consent. Consideration of the transport impacts of the Airport will need to be integrated with the overall transport planning for the immediate area and more widely.

The need for the air transport industry to address its contribution to achieving zero carbon is likely to promote further innovation; e.g. in use of electric and hydrogen fuelled aircraft. This will however take time to come to fruition and most fleets are unlikely to be so equipped until towards the end of the Plan period. The Airport has committed to the Airport Carbon Accreditation programme which involves auditing the Airport's carbon footprint; identifying carbon reduction measures, working with partners and identifying an offset programme. It is anticipated that this will take 3-4 years to achieve. Reductions in carbon reflecting national standards and ambitions will also need to be incorporated in any future planning applications.

Air quality is impacted by Air Traffic movements; aircraft maintenance and also by traffic generated by the Airport. Improved air quality monitoring will be necessary at and around the Airport to ensure that the impacts of this are identified and appropriate action taken.

Overall, the New Local Plan will need to balance the economic benefits future growth of the airport will bring to the town whilst mitigating environmental impacts. It will be important that the communities most affected are able to benefit from this growth as well as seeing environmental impacts reduced.

#### London Southend Airport

#### What does this issue cover?

- Airport growth and implications
- Strategic and local highways issues related to surface access to airport, encouraging sustainable modes of travel, enhancing opportunities for walking and cycling and public transport
- Airport Business Park promoted for its role in bringing prosperity and job opportunities to the Borough

#### What information or evidence do we need for this issue?

- Local Transport Plan 3 including monitoring
- Public Health and Air Quality statistics
- Health and Wellbeing Strategy (draft)
- Southend Air Quality Strategy
- Low Emission Strategy (2018)
- Submission from airport operators to Local Plan (2021)
- Airport Economic Study (2020)

#### Related Southend 2050 Outcomes - where we want to be

- We act as a Green City with outstanding examples of energy efficient and carbon neutral buildings, streets, transport and recycling
- Working with the public transport providers to enhance and encourage the use of the existing provision moving towards a long-term aspiration to open new routes, enabling a wider accessibility to public transport options
- People have a wide choice of transport options
- We are leading the way in making public and private travel smart, clean and green

# 2.8 London Southend Airport

## Have your say.....

# Please explain your answers

- a. Should the New Local Plan include high-level policies, developed through co-operation with Rochford District Council, to guide future development at the airport or should new policies be developed at a later date, as part of a review of the JAAP, jointly with Rochford District Council?
- b. How valuable do you consider the Airport to be as an economic and tourist asset to Southend providing local jobs and global connections?
- c. If the airport is to grow beyond its current planning permission (53,300 ATMS) what policies should we include to positively manage economic growth and environmental impacts such as noise, air quality and the need for carbon reduction?
- d. What transport improvements do you think should be prioritised to facilitate growth of the airport and help to significantly increase the amount of passengers travelling by non-car modes? See Question 2.7: Transport & Access above concerning new link road and potential park and ride.

# 2.9 Sustainability Appraisal

Every Local Plan must also be informed and accompanied by a sustainability appraisal which is prepared in stages as the plan progresses<sup>68</sup>. A sustainability appraisal for this consultation stage can be viewed via the website <u>https://localplan.southend.gov.uk/</u>. The Sustainability Appraisal is an assessment of the potential significant social, environmental and economic impacts of development. It forms an integral part of the plan making process. It ensures that all policies and proposals are prepared with a view to contributing to the achievement of sustainable development. The Sustainability Appraisal is also used to assist in choosing the most sustainable plan policies and sites to take forward into the New Local Plan.

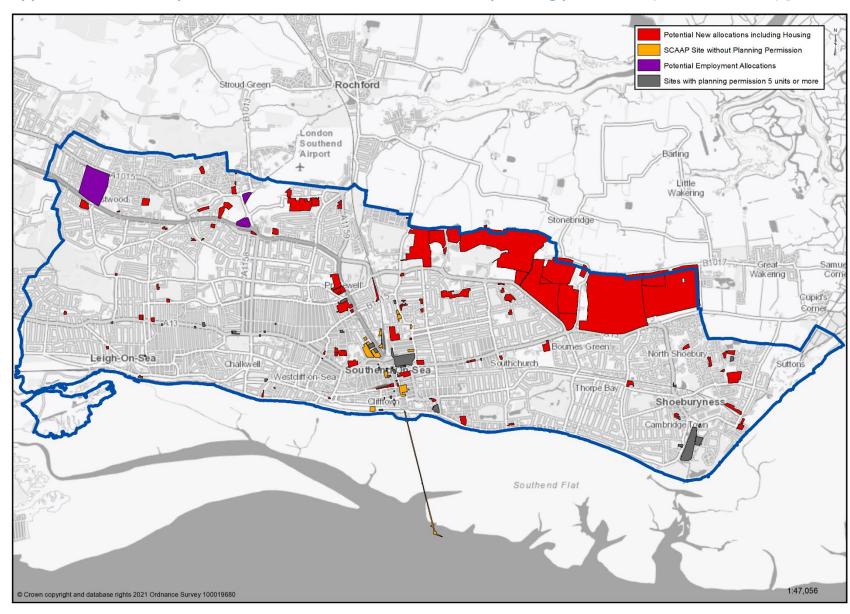
# **2.9 Sustainability Appraisal**

## Have your say.....

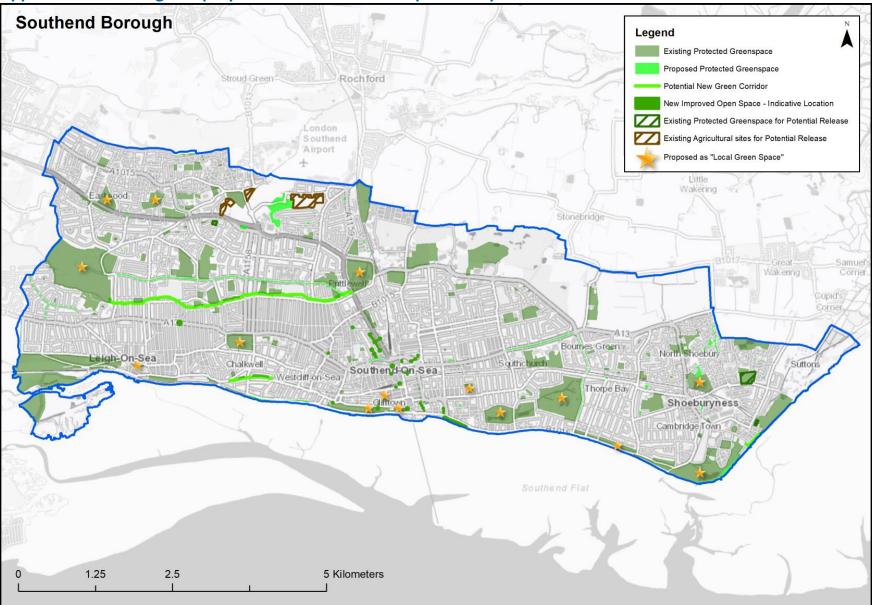
Please explain your answers

a. Do you have any comments on the accompanying sustainability appraisal?

<sup>&</sup>lt;sup>68</sup> There will be a fully independent integrated impact assessment which will include Sustainability Appraisal which assesses the potential environmental, economic and social impacts of the New Local Plan proposals. In the case of Southend, the New Local Plan must also be accompanied by a Habitats Regulation Assessment to assess the effects of the plans proposals on habitats or species on the foreshore which are designated as being of international and European importance. It will also assess potential impacts on Health and Well Being.



# Appendix 1 – All new potential new allocations and sites with planning permission (5 units of more) [Economic and Housing]



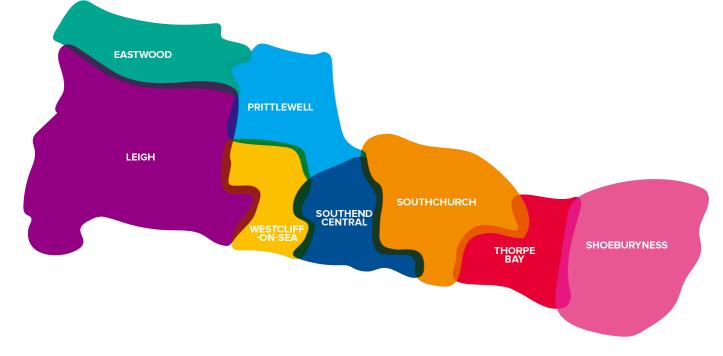
# Appendix 2 – Existing and proposed Protected Greenspace and potential release sites

# 3. Neighbourhoods

# Introduction

As with any Borough, Southend is not a single homogenous place. Rather, it is a collection of separate and distinct places or neighbourhoods which have grown together over time to create a substantial conurbation. It will be important that the New Local Plan considers the issues facing the different communities of Southend.

As part of the Issues and Options document we identified eight neighbourhood areas at Eastwood, Leigh, Westcliff, Prittlewell, Southend Central, Southchurch, Thorpe Bay and Shoeburyness (Figure 13). We asked you what you thought were the key issues facing the neighbourhoods and possible options for resolving these.



## Figure 13: Southend's Neighbourhoods

# What You Said

You identified the importance of the neighbourhoods to the local community and highlighted a number of issues, including the need for investment and regeneration, the importance of infrastructure and service provision and you told us about some of the impacts more development and housing has had on your local area.<sup>1</sup>

# **Our Response**

Having regard to your feedback we have developed a profile of each neighbourhood setting out:

- their key characteristics and some of the planning issues facing them;
- a draft vision/ priorities for the future planning of these areas;
- proposals for the neighbourhoods, including new housing and development schemes together with employment and green space designations.

It is not intended to present comprehensive information or definitive boundaries for these neighbourhoods, but rather to stimulate discussion about particular issues and options that you think they will face in the future. These will be refined and developed as part of the next stage of the New Local Plan preparation.

We would now like your views on what you think of the proposed Profiles for each of the neighbourhoods.

<sup>&</sup>lt;sup>1</sup> The Local Plan Issues and Option Consultation feedback is available here: <u>https://localplan.southend.gov.uk/issues-and-options/issues-and-options-reports</u>

# 3.1 Eastwood

### 3.1.1 General Character

Eastwood is a suburban predominantly residential area on the north-west fringes of the Borough. It is a relatively modern area of Southend principally featuring post-war buildings. It is defined to the south by the A127 and to the north by open countryside, designated as forming part of the Metropolitan Green Belt (Map 12, Figure 14).

A substantial part of Eastwood is laid out to cul-de-sac style residential development, largely lacking the classic grid structure that defines most of the Borough. The style and format of buildings varies significantly but includes chalet style houses and more substantial properties in the 'Nobles Green' area. Eastwood is a relatively low-density part of Southend. The neighbourhood is well served by public open space and has good accessibility to the adjoining Cherry Orchard Way Country Park and Edwards Hall Park.

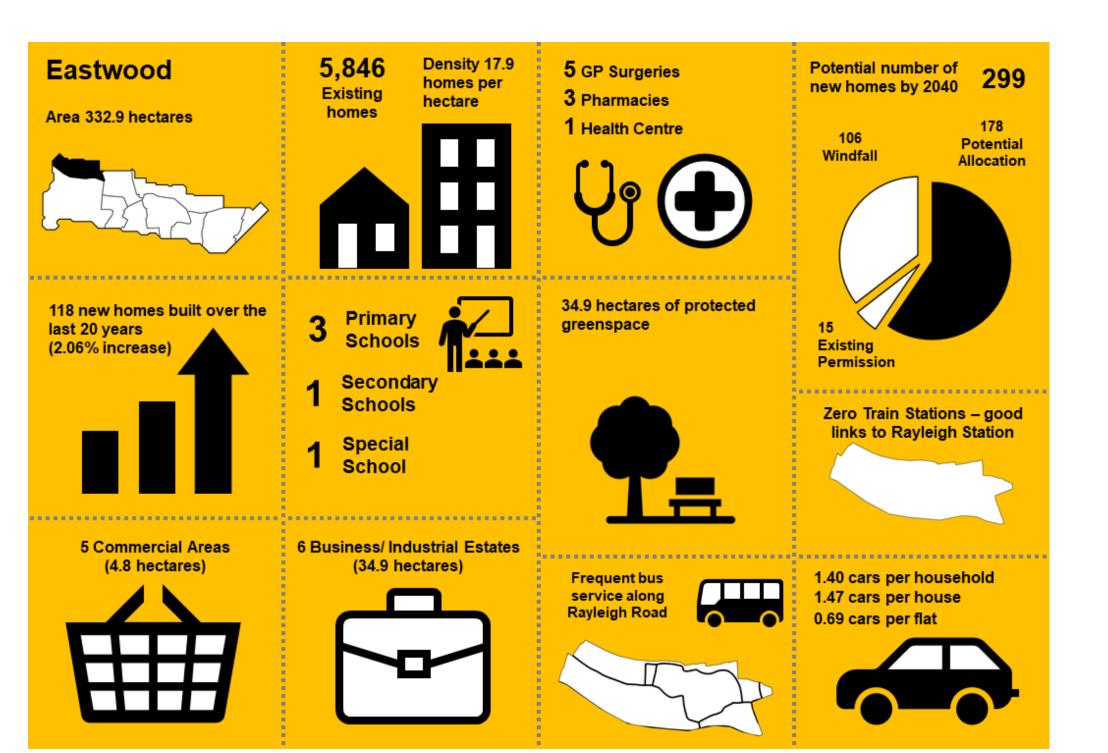
The main retail focus is a Morrison's food store based on an out-of-town format at Western Approaches and a Lidl store situated on the junction of Progress Road and Rayleigh Road. Rayleigh Road contains a mix of small commercial uses, shops, restaurants and cafes as well as some community / health facilities, such as pharmacies and doctors' surgeries. It also provides the main transport corridor and bus route linking the Eastwood Neighbourhood with Southend town centre and Rayleigh. The area is not well served by public transport, with the nearest stations being at Leigh (3 miles away) and Rayleigh (2.5 miles away) in neighbouring Rochford district and with a lack of bus services, namely to Leigh and generally running north/ south. The area contains three important employment areas at Progress Road, Airborne Close and Aviation Way with smaller estates at Comet Way and Laurence Industrial Estate. Key issues for the Eastwood Neighbourhood include realising the full potential of the employment areas north of the A127 to provide for future employment needs.





## **Figure 14: Eastwood Characteristics**

No. Homes	5,846	Land Area (ha)	332.9
Density	17.9 dph	Car Ownership per home	1.4



# 3.1.2 Vision - Eastwood

#### Where we want to be

Eastwood will continue to be a suburban area interspersed with mature parkland with improved cycle and pedestrian links within the urban area and to the surrounding countryside. The vibrant Local Centres on the Rayleigh Road and at Western Approaches will continue to serve the local community, with the Rayleigh Road continuing to provide a public transport corridor, well served by buses, connecting the neighbourhood with Southend and Rayleigh town centres. The employment areas aligning the A127 Arterial Road will offer increasing employment opportunities. A draft set of priorities for Eastwood is set out below to aid feedback:

- Sustainable growth of the suburbs with intensification of residential development focused along Rayleigh Road, benefitting from a frequent bus service and access to a range of local shops and services.
- Residential development elsewhere in the neighbourhood mainly by infilling of existing plots and increasing the density of existing development.
- New residential development and conversions will be of a high standard of design, sensitive to the existing residential character.
- Promote the employment growth clusters at the major employment areas of Progress Road, Airborne Close and Aviation Way.
- Promote the smaller employment areas, Comet Way and Laurence Industrial Estate, for retention and renewal.
- Develop new employment land to the west of Nestuda Way to provide a quality offer.
- Development in the Eastwood Brook flood zone will be controlled by planning policies to mitigate flood risk.
- Strengthen walking and cycling connections throughout the area with enhanced routes and wayfinding, including links to the local centres, with improved bus links to Leigh and the Airport Business Park.
- Seek to safeguard existing green space, with access to Cherry Orchard Country Park and Edward Hall Park nature conservation area promoted and enhanced.
- Consider potential for agricultural land and smallholdings west of Nestuda Way to be released to realise strategic transport and housing ambitions.

# **3.1.2 Eastwood (Vision)**

# Have your say.....

# Please explain your answers

a. Do you agree with our draft vision and priorities for Eastwood - have we missed anything?

# 3.1.3 Complete Neighbourhoods (accessibility to services and facilities)

The following profile seeks to build up a picture of the 'completeness' of Eastwood. Completeness is based on mapping the walking catchments around different day to day facilities (17 different facilities in total)<sup>2</sup>. The catchment areas vary by facility and reflect comfortable walking distances for the average, able-bodied person. The catchments are based on actual walking routes rather than 'as the crow flies' distances.

A high completeness score means a place has lots of facilities the community needs within an easy walking distance. This approach recognises the important links to health and social well-being, community cohesion and inclusion.

The completeness score for Eastwood, by infrastructure type, is summarised in the rainbow image below. For example 74% of the neighbourhood lies within easy walking distance to a health facility and 63% of the neighbourhood is within easy walking distance of sports and leisure facilities, while 23% is within easy walking distance of green space.

# **3.1.3 Eastwood (Infrastructure)**

Have your say...... Please explain your answer

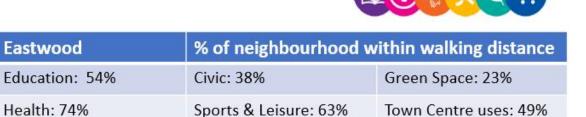
a. What do you think are the main issues with infrastructure provision in Eastwood, and what should be the priorities over the next 20 years?

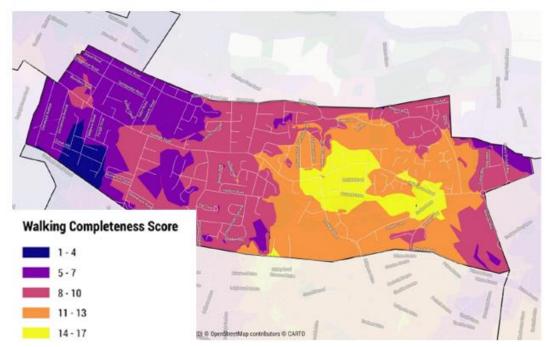
<sup>&</sup>lt;sup>2</sup> nurseries, primary schools, secondary schools, doctors, dentists, pharmacies, libraries, places of worship, public conveniences, community centres and halls, playing pitches, local equipped play space, amenity greenspace, allotments, natural and semi-natural greenspace, local and neighbourhood centres, town and district centres.

# **Infrastructure - Eastwood**

- Infrastructure relatively spread across neighbourhood but connectively can be constrained by road layouts
- Good coverage of local centres on Rayleigh Rd and Western Approaches
- Western half of neighbourhood lacking in sports and green infrastructure
- Furthest neighbourhood from a railway station although has direct bus route to Rayleigh station
- Slowest broadband speeds correlate with area of highest population density







## **Eastwood 'Aggregated Completeness Score' = 50%**

Map – as an example a high completeness score would be 14 – 17 different facilities being within a reasonable walking distance from home. Conversely a low score would be less than 4 facilities within walking distance.

# 3.1.4 Land Use Proposals - Eastwood

A number of potential land use proposals are identified for future housing, employment and open space. For each site, the location, proposed use and indicative amount of development (if applicable) is provided.

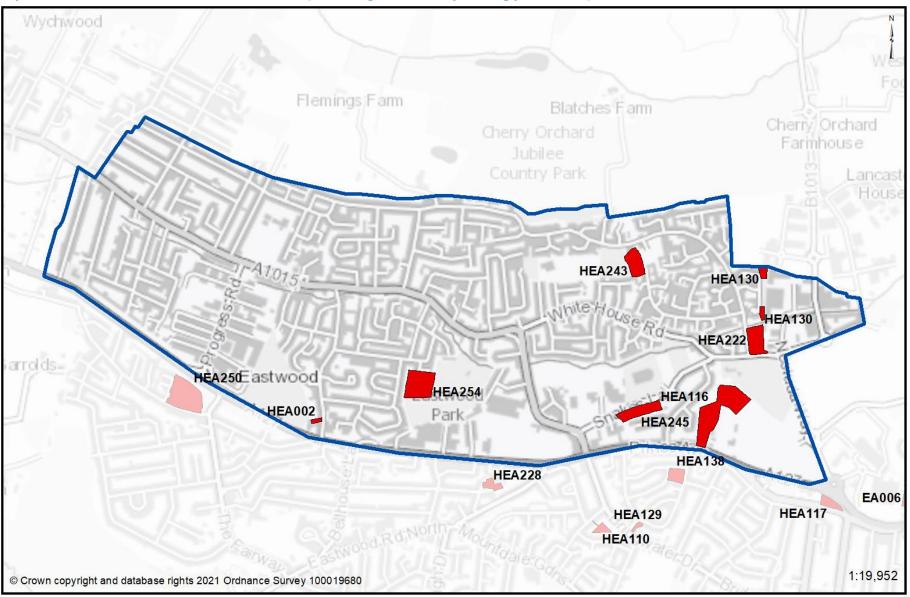
## 3.1.41 New Homes

The type and quality of the housing offer can have a significant impact on the health and wealth of places. Their ability to attract and retain people and provide support for those who need it relies on good housing and attractive and inclusive neighbourhoods.

Potential site proposals for residential development can be viewed in Map 13. Table 20 sets outs relevant information including, context and surrounding uses, proposed use, estimated number of new dwellings and what 'components of growth' the site contributes to in reference to Section 2: Housing Need (Table 2).

The sites have been promoted to us by landowners/ agents and are included here for comment. Table 20 also notes the amount of new homes that are likely to come forward over the lifetime of the plan through sites already with planning permission and windfall development.

For more information on each site an assessment can be viewed by clicking on the site reference in Table 20 below, or via the Councils website: <a href="https://localplan.southend.gov.uk/">https://localplan.southend.gov.uk/</a>



#### Map 13: Potential Residential Sites - Eastwood (excluding those with planning permission)

#### Table 20: Potential Residential Sites - Eastwood

		dential Sites - Eastwood	Eastwood					Questions
Site ref	ite ref Name of Site Context and Surrounding uses Potential Land Use		Potential Land Use	Potential Land Use (Summary)	Component of Change	Estimated number of homes (Gross)	Estimated number of homes (Net)	Comment & Preferred typology
HEA002	112 Bellhouse Road	The site primarily consists of a single residential dwelling house located on a rectangular plot on the west side of Bellhouse Road, Eastwood. The site is also in close proximity to the A127 and Oakwood Park.	Small site with potential for 5 dwellings (net).	Residential development	Urban Area General	6	5	
HEA130	Vacant land to north and south of Lundy Close	Site includes two parcels of land either end of an area of green space (not designated) associated with the adjacent housing estate. Surrounding uses are mixed including housing and employment to the north and east (Comet Way Employment Area).	The site is Council owned and considered potentially available for future residential redevelopment.	Residential development	Urban Area General	7	7	
HEA222	Bishop House, Western Approaches	Predominantly 2 storey building currently in use as sheltered housing located in an existing residential area. Commercial uses to the east. Sports/recreation uses to the south. The site is in close proximity to the Airport.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	74	16	
HEA243 Scott House, Armstrong Way Korrisons supermarket to the east. HEA243 Brown Scott House, HEA243 HEA243 Scott House, Armstrong Way Korrisons Supermarket to the east. HEA243 HEA243 House, HEA243 HOUSE, HEA244 HOUSE, HEA244		Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	74	16		

HEA245	68-114 Snakes Lane	2 storey blocks of flats with landscapes areas fronting Snakes Lane. Large areas of landscaped areas to the rear of the properties. To the south of the site are residential uses with the A127 beyond.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	82	34	
HEA254	Beaver Tower	Residential estate comprising 2 storey terraced properties, garages, and a 12 storey tower. The site is bounded by Eastwood Park in a residential area.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	136	40	
HEA116	Land at Brendon Way/North of Prince Avenue	Agricultural land within the built up area of Southend, a field and a western section of an adjoining larger field. Hedgerow runs north-south across the site. The site is bounded by Prince Avenue (A127) and to the north by sport facilities. Residential properties lie to the west. Employment land to the north surrounding Cherry Orchard Way. Southend Airport is to the north east. Development of the site would need to consider access arrangements, proximity of runway and loss of agricultural land.	This Council owned site has been submitted through the Call for Sites process for residential development.	Residential development	Agricultural Land	60	60	
Planning permission 5 units or more	None						0	
Planning permission 4 units or less							0	

Being							
Implemented						15	
Windfall						106	
Total					299		

## 3.1.41 Eastwood (Residential)

### Have your say...... Please provide comment in support of your choice

- a. Do you agree with the proposed housing sites for Eastwood? You may wish to outline the type and scale of development you would like to see come forward in reference to Figure 15: Development Typologies as set out below.
- b. Do you have any other comments on housing provision in Eastwood?

#### 3.1.42 Urban Form and Development Typologies

Good quality urban design will be essential in new housing development if the character of the neighbourhood is to be enhanced.

Map 14 shows the Urban Forms of Eastwood neighbourhood. This has been informed by the Southend Borough Wide Character Study<sup>3</sup> and is intended to provide a broad overview of the types and densities of development across the neighbourhood; this can range from low density, areas of detached housing, to high rise flats.

To assist with the preparation of development management and design policies, which will impact the scale, type and density of new homes, we are interested in your views on broadly what types of development you think should come forward in the neighbourhood. It may be that there are different parts of the neighbourhood that you think could accommodate different types of development.

<sup>&</sup>lt;sup>3</sup> <u>https://localplan.southend.gov.uk/new-evidence</u>

Figure 15 provides a range of development typologies at different densities, for both houses and flats. We'd like to know whether there is a particular typology that you'd like to see come forward in Eastwood and within the different Urbans Forms as shown in Map 14. For instance you may believe the 'Secondary Centre' areas within Map 14 should accommodate the highest density development, such as flats typology F2 and F3, within Figure 15.

#### **Figure 15 - Development Typologies** Houses



H1: 25dph

Flats



F1: 60dph

F2: 90dph

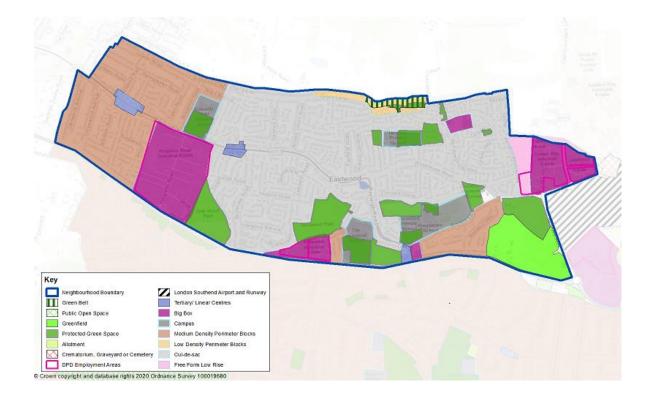
F3: 135dph



F4: 250dph

F5: 525dph

#### Map 14: Eastwood Urban Forms





Cul-de-Sac: Post-war development, typically from late 1960s onwards, featuring low densities often with poor permeability and legibility.



Medium Density Perimeter Blocks: Includes classic inter-war suburban areas that can accommodate a wide variety of building scales and types.



Free-form low-rise: Typically early postwar development, featuring low rise terraces and detached buildings with a fragmented layout.



**Big Box:** Industrial, business and retail areas featuring large buildings, which are usually car based in terms of access and movement.



Campus: Normally associated with institutional or business uses such as colleges, hospitals or civic buildings.



Tertiary/Linear Centre: typically found as shopping parades within residential areas but also include the near-continuous string of shops which line the most significant, historic routes in the Borough.

## 3.1.42 Eastwood (Urban Forms)

## Have your say...... Please provide comment in support of your choice

a. What types of development typology (Figure 15) do you think should come in Eastwood? You may wish to refer to the different urban forms presented in Map 14 in your answer.

#### 3.1.43 Employment

The retention and provision of employment sites is necessary to enable balanced job and housing growth. However, employment land has relatively lower land values compared to residential and therefore it is important to safeguard or allocate sites to facilitate present and future economic growth. In the Eastwood Neighbourhood it is proposed to safeguard the existing employment areas (promoting the employment growth clusters in the major employment areas at Progress Road, Airborne Close and Aviation Way, and promoting the smaller employment areas of Comet Way and Laurence Industrial Estate for retention and renewal), and to allocate a new employment area at Nestuda Way to provide a quality offer (Map 15, Table 21).

## Map 15: Eastwood Employment Areas

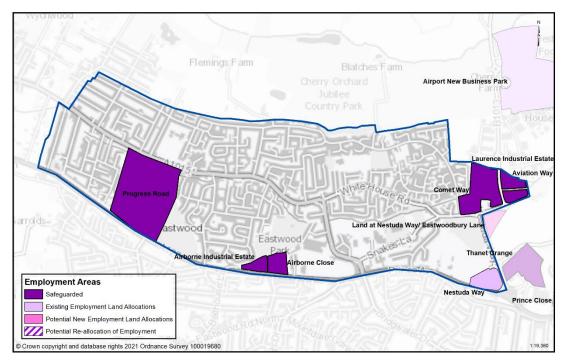


Table 21: Land U	Ise Proposals	in Eastwood –	<b>Employment Land</b>
------------------	---------------	---------------	------------------------

Site Name (ref)	Category	Hectares	Additional Floorspace
Progress Road (EA033)	Growth	21.46	6,200
Airborne Close	Renewal	2.02	
Airborne Industrial Estate	Renewal	1.39	
Aviation Way	Renewal	1.59	
Nestuda Way (EA023)	New Allocation	2.75	10,000
Comet Way	Renewal	7.16	
Laurence Industrial Estate	Renewal	1.26	

Total		37.63	16,200	
3.1	.43 Eastwood (Employ	yment)		
	ve your say ase explain your answer	S		
emp	o you agree with the proposed en loyment site you are referring to o you have any other comments o			

. . . . .

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#### 3.1.44 Commercial Centres

- - -

To ensure the vitality of town centres, the National Planning Policy Framework encourages local planning authorities to implement planning policies and decisions that support the role that town centres play at the heart of local communities, by taking a positive approach to their growth, management, and adaptation.

The Government recently introduced changes to the Use Classes Order which consolidates a wide range of uses including retail, food, financial services, gyms, healthcare, nurseries, offices, and light industry into a single use class (Use Class E) and any change of use of a building or land between those uses falling within this Use Class will not require planning permission. It is therefore proposed to define as "Commercial Areas", centres where we will promote ground floor uses to be within Class E Use Class and encourage improvements to shopfronts and the street scene.

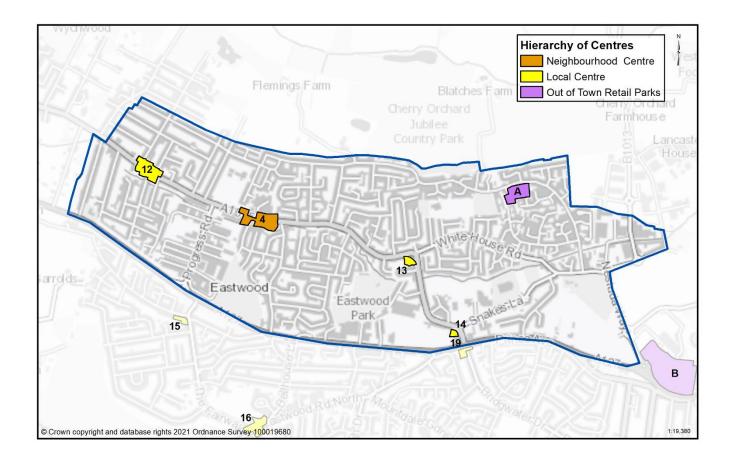
There are a range of commercial centres in the Borough that protect ground floor uses for business purposes (use class E<sup>4</sup>) and thereby perform a vital function by ensuring communities are served by a range of retail and commercial services. Eastwood's commercial centres are set out in Map 16 and Table 22.

As of August 2021, the Government is also introducing expanded permitted development rights to enable Commercial Uses to be converted to residential without planning permission. Due to this there are limitations on safeguarding ground floor commercial uses within key centres from changing to residential. However, under Article 4 of the General Permitted Development Order a local planning authority can apply to the Secretary of State to withdraw specified

<sup>&</sup>lt;sup>4</sup> <u>https://www.legislation.gov.uk/uksi/2020/757/made</u>

permitted development rights across a defined area. The use of Article 4 directions should not be expansive and therefore if we were to use them to restrict ground floor commercial uses from changing to residential, we must focus them to the most important frontages. In reference to Map 16 and Table 22 we are interested in your views on which centres we should investigate for using Article 4 Directions in order to restrict ground floor commercial frontages from being developed to residential under permitted development.

#### Map 16: Eastwood Commercial Centres



#### Table 22: Eastwood Commercial Centres

Ref	Name	Centre Type
4	Eastwood (Rayleigh Road)	Neighbourhood Centre
12	Rayleigh Road, (The Oakwood PH)	Local Centre
13	Rayleigh Road / Whitehouse Road	Local Centre
14	Rayleigh Road, Kent Elms Corner	Local Centre
А	Eastwood (Western Approaches)	Out of Town Retail Parks

## **3.1.44 Eastwood (Commercial Centres)**

#### Have your say.....

#### Please explain your answer

- a. Should we seek to define 'Commercial Areas' as set out in **Table 22** to promote a range of commercial uses to serve local community needs and provide local employment opportunities?
- b. Should we investigate using Article 4 direction to safeguard ground floor commercial uses within the town, district and neighbourhood centres by restricting permitted development to residential – if so what frontages?
- c. Are there any other areas within the Eastwood Neighbourhood area that we haven't identified that should be promoted for commercial activities?

#### 3.1.45 Green Space - Eastwood

National planning policy allows for Local Plans to identify and protect existing green space so it is not built on unless an assessment demonstrates the open space, buildings or land are surplus to requirements; any open space lost would be replaced by equivalent or better provision in terms of quantity, quality and access; or the benefits of new sports and recreation facilities clearly outweigh the loss of the current or former use as open space. In this respect the New Local Plan seeks to protect the green spaces as set out in Table 23 and Map 17.

#### **Existing Green Space**

Eastwood is well provided for with green space, with a number of medium sized parks distributed relatively evenly throughout the neighbourhood. Although a small area of the neighbourhood to the north-west falls outside the catchment of the existing local parks, Edwards Hall Park nature conservation area and Cherry Orchard Way Country Park lie just to the north within Rochford District, and are accessible on foot or bicycle for residents. Tree Canopy cover within Eastwood is broadly average for the Borough at 10% in St Laurence Ward and 12% in Eastwood Park, against a target in the Council's Tree Policy to extend the overall tree canopy cover in the Borough from 12% to 15% by 2050.

#### **Local Green Space**

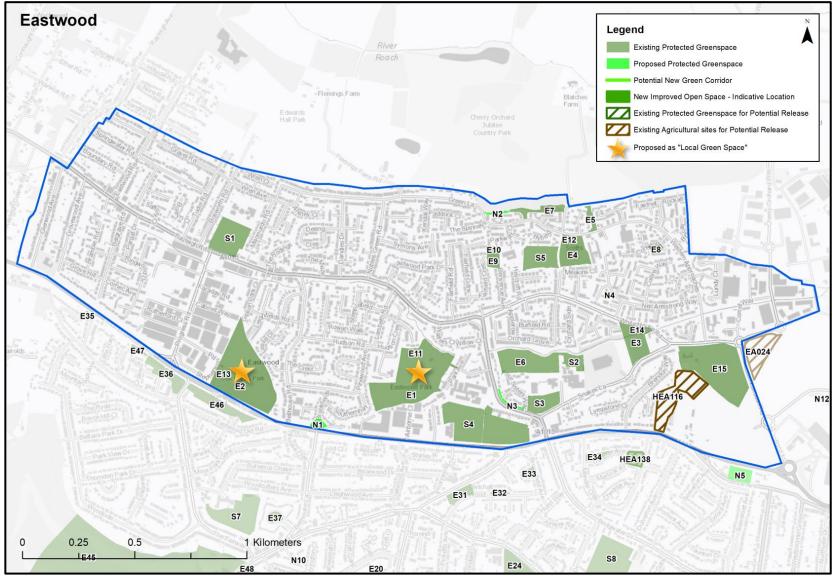
National planning policy allows local authorities to designate land as Local Green Space through their local plans, so that communities can identify and protect green areas of particular importance to them, for example because of its historic significance, recreational value, tranquillity, beauty or richness of its wildlife. Policies for managing Local Green Space are consistent with those for Green Belts.

**Proposed 'Local Green Space'** - Eastwood Park has a range of facilities including multi use games area, gym equipment, skate-park, children's playground, formal gardens and parkland. Oakwood Park provides a tranquil space for recreation bordered by woodland and providing a buffer between A127 and residential properties to the north and east. For these reasons the open spaces are special to the communities they serve, and are in close proximity to them. The outcome of this consultation will be particularly important in demonstrating that these spaces are special to the community (Table 23).

#### **New Green Space**

An amenity space at Brookfields is good quality with mature trees and is not currently protected. It is therefore proposed that it is designated as a new green space (Table 23a).

#### Map 17: Green Space in Eastwood



23

#### Table 23: Eastwood - Protected Green Space

Site Ref.	Name of Site Size (H				
Local Park					
E1	Eastwood Park 6.0				
E2	Oakwood Park	6.160			
E3	Cockethurst Park	1.445			
E4	Scotts Park				
Amenity Open Space					
E5	Repton Green Open Space	0.280			
E6	Four Sisters Way Open Space	2.445			
E7	Green Lane Open Space	0.584			
E8	Coniston Open Space	0.177			
E9	Benvenue Avenue - Dandies Park	0.495			

Site Ref.	Name of Site	Size (Ha)			
Playgrour	nd				
E10	Benvenue Avenue - Dandies Park Childrens Play Area	0.046			
E11	Eastwood Park playground	0.163			
E12	Scotts Park playground	0.205			
E13	Oakwood Park playground	0.063			
E14	Cockethurst playground	0.092			
Sports Gr	Sports Ground				
E15	Eastwoodbury Lane Playing Fields	5.231			
School					
S1	Edwards Hall Primary	2.066			
S2	Kingsdown School	0.594			
S3	Eastwood Junior School	1.005			
S4	Eastwood School	4.894			
S5	Heycroft School	1.486			

Sites in **Bold** are proposed as 'Local Green Space'

Note: Edwards Hall Park lies within Rochford District but is accessed via a path within Eastwood and is therefore used frequently by Southend residents. Sites in bold are proposed as 'Local Green Space'.

#### Table 23a: Eastwood – Proposed Green Space Allocations

Site Ref.	Name of Site	Size (Ha)			
Amenity Open Space					
N1	Brookfields Open Space 0.2				
N2	Green Lane Open Space - Extention	0.108			
N3	Four Sisters Close / Rayleigh Road	0.147			

Site Ref.         Name of Site         Size (Ha)					
Pocket Park					
N4	Neil Armstrong Way	0.022			

HELAA	Site	Site Area	Description	Quality/	Area of	Potential Housing	Justification
Site Ref		(ha)		Condition	Deficiency? Y/N	Capacity (net)	
HEA116	Land at Brendon Way/North of Prince Close	2.45	One field and part of a second field split by a hedgerow, to south of Len Forge Centre. Surrounding area predominantly residential but adjacent to A127, and close to Airport runway.		N	60	Land is in public ownership and underutilised, with potential for residential development.

Table 24: Land Use Proposals in Eastwood – Green Space Currently Protected but with potential for release

## 3.1.45 Eastwood (Green Space)

#### Have your say.....

#### Please explain your answer

- a. Do you support the proposed new green space designations at Brookfields, Four Sisters Close/Rayleigh Road, and Green Lane (Table 23a)? If not, can you explain why?
- b. Do you have any comments on the green space site identified as having the potential to be released for development (Table 24)?
- c. Do you agree with Eastwood Park and Oakwood Park being proposed as Local Green Space (Map 17, Table 23)? If not, can you explain your reasons?
- d. Are there any other green spaces that you think should be designated as Local Green Space, and why? Any proposals must be supported by evidence that the space is special to the local community in terms of beauty, historic significance, recreational value, tranquillity, wildlife or for other reasons.
- e. Do you have any other comments regarding green space in Eastwood?

#### 3.2 Leigh

#### 3.2.1 General Character

Leigh is defined at its northern edge by the A127, which abuts Eastwood, and by the Thames Estuary to the south. To the west is the Borough boundary with Castle Point, and the Westcliff and Prittlewell neighbourhoods lie to the east (Map 18, Figure 16). Leigh is a large area and therefore to aid analysis and insight the New Local Plan has considered it in terms of two sub-areas, *Leigh (south)* and *Leigh (north)*.

Leigh (south) – The southern part of the Leigh (south) neighbourhood is focussed on a vibrant district shopping centre centred around the Broadway and Leigh Road on the hilltop overlooking the Leigh Old Town. Extending out from this core are residential areas largely built out in the Edwardian and Inter war period. This includes more tightly planned, often terraced housing close to Leigh district centre, with more semi-detached/detached housing to the west (Marine Estate), north (Highlands Estate) and to the east (Chalkwell Hall Estate). There are two mainline railway stations in the Leigh (south) Neighbourhood, Leigh-on-Sea to the west and Chalkwell to the eastern edge of the neighbourhood. One of the main issues affecting parts of Leigh, particularly the more tightly planned terraced streets around the heart of the district centre in Leigh (south), is pressure for on-street parking with many of the residential properties not having off-street parking facilities. This is compounded by added car parking pressures by visitors to Leigh district centre.

As well as the estuary, Chalkwell Park provides one of the main areas of open space in Leigh (south), and is enjoyed by residents from adjoining neighbourhoods and beyond. It is complemented by smaller areas of green space, including Leigh Library Gardens and Bonchurch Park, as well as the green space at Belton Way and Marine Parade, and at Leigh Marshes. There is access from the west of the neighbourhood to Two Tree Island nature reserve and through to Hadleigh Castle Country Park.

Leigh Old Town comprises a mix of traditional fishing and boat building industries and several bars, restaurants and cafes as well as beach and other leisure uses associated with the estuary. Leigh Town Council has produced a Spatial Plan for Old Leigh Port and Two Tree Island<sup>5</sup> which sets out a vision for Old Leigh as a working port town, recognising that establishing a sustainable future for commercial activities, alongside cultural, community and residential uses is vital to the long term character of the place; this has informed the vision for Leigh Old Town within the New Local Plan. Leigh Old Town is one of four Conservation Areas in Leigh. Leigh Old Town, Chapmanslord, Leigh and Leigh Cliff Conservation Areas are all located in the Leigh (south) neighbourhood and make a positive contribution to the sense of place and provide important links with the past, and the historic development of Leigh.

<sup>&</sup>lt;sup>5</sup> <u>190617 Old Leigh Spatial Plan Final low res.pdf (leighonseatowncouncil.gov.uk)</u>

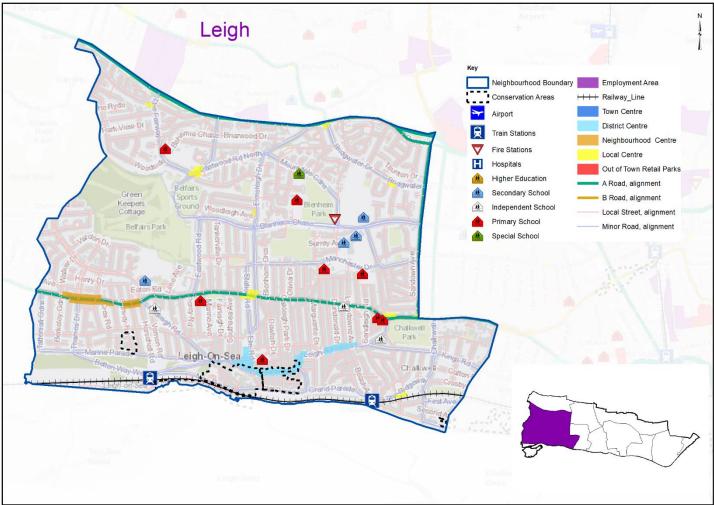
The London Road (A13) forms a spine through Leigh, providing a linear corridor for shops and services, with a greater prevalence of flats along its length. It is also the main focus for bus services and is accessible to many residents in both Leigh (south) and Leigh (north). Prittle Brook Greenway provides a well-used pedestrian and cycle route through the Leigh neighbourhood, linking to Belfairs Park and Woods in the west and through to Southend in the east.

*Leigh (north)* directly to the north of Leigh (south) is bordered by Eastwood to the north, the boundary formed by the A127. Belfairs Wood, Park and Nature Reserve form an important area of green space in the neighbourhood and provide a range of leisure activities including golf, horse riding and bowls, together with Belfairs Sports Ground, Blenheim Park to the centre of the neighbourhood and a number of other smaller green spaces. A large area of allotments can also be found to the south of the neighbourhood at Manchester Drive.

Leigh (north) does not have a dominant residential type, with a mix of terraced, semi-detached housing and bungalows, and some areas of housing estates in public ownership. The average population density in Leigh (north) is low, which partly reflects the mixed built form and presence of schools and parks, which occupy large areas of land in the neighbourhood.

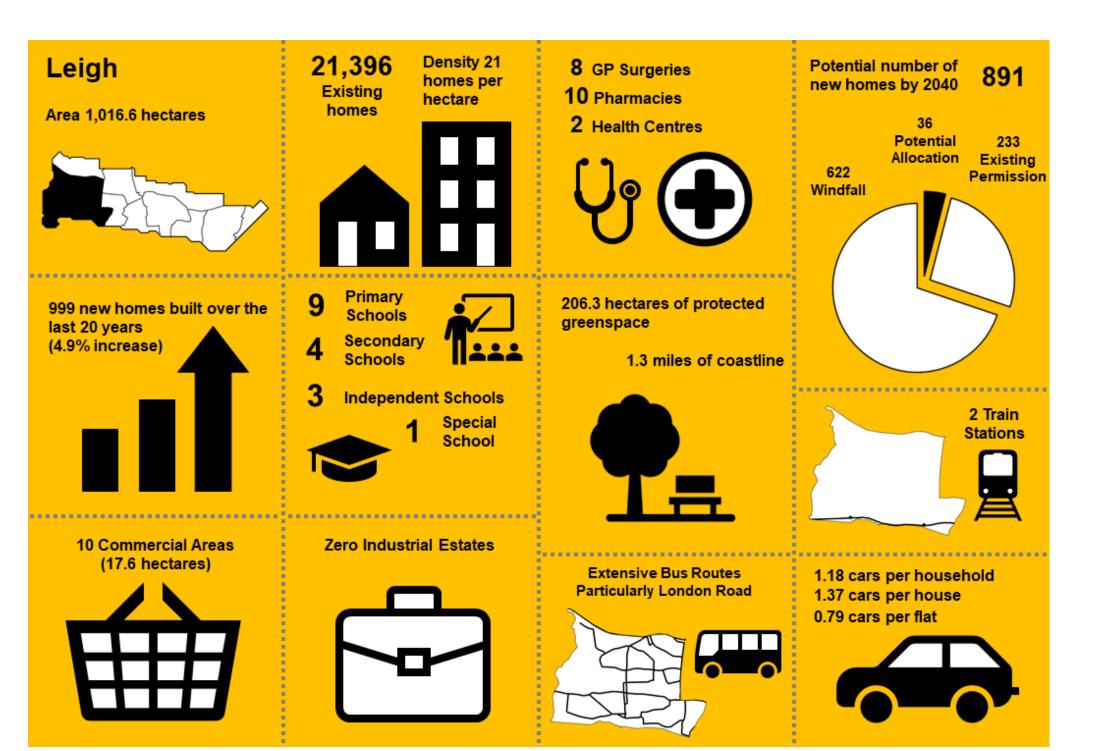
Access to shops and services by foot is more limited than in Leigh (south), and it is partly dependent on facilities in nearby neighbourhoods and those provided in local centres. London Road and Leigh District Centre are accessible by foot/bike, particularly from the southern extent of Leigh North, and the A13 London Road is also nearby. North-south connections by public transport are also limited however. Blenheim Chase/Kenilworth Gardens provide an important, well-used east-west connection through the neighbourhood, with a number of schools to the eastern edge of the neighbourhood including Blenheim Primary School, St Thomas More High School and the Westcliff Girls and Boys Grammar Schools.

#### Map 18: Leigh Characteristics



#### Figure 16: Leigh Characteristics

No. Homes	21,396	Land Area (ha)	1016.6
Density	21.04 dph	Car Ownership	1.18



#### 3.2.2 Vision – Leigh

#### Where we want to be

Leigh will continue to be a vibrant residential area with a successful commercial centre, complemented by local provision across the neighbourhood. The A13 London Road will remain an important public transport corridor, well served by buses, connecting the neighbourhood with Southend to the east and neighbouring towns to the west, and access enhanced between the north and south neighbourhoods wherever feasible to ensure residents in the north can readily access the services provided in the south of the neighbourhood; this will be complemented by the two mainline railway stations, Leigh-on-Sea and Chalkwell. Old Leigh will maintain its important function as a working port and leisure destination, ensuring these functions carry on in a sustainable manner, balanced with the conservation of the protected estuary environment and Conservation Area. A draft set of priorities for Leigh is set out below to aid feedback:

- Leigh will continue to be a vibrant residential area with a successful commercial centre (Leigh District Centre), extended to encompass Leigh Road, and complemented by local provision in the north and south of the neighbourhood, including at A13 (London Road), and a focus for creative and cultural industries.
- The A13 London Road will be a focus for sustainable growth, mainly through densification in a form that is well designed and respects existing residential character along this sustainable corridor, with residents benefitting from good design and access to a range of shops and services.
- Elsewhere in the neighbourhood new development and conversions will be sensitive to existing character and function of the place, where this doesn't put additional pressure on the function and sustainability of an area, such as putting pressure on on-street parking.
- Old Leigh will maintain its important function as a working port, residential area, and leisure destination, ensuring these functions carry on in a sustainable manner, balanced with the conservation of the protected estuary environment and heritage assets focussed on the Conservation Area.
- Strengthen walking and cycling connections throughout the neighbourhood with enhanced routes and wayfinding, including links to the railway network, district and local centres. The Cinder Path will be promoted as an enhanced walking and cycling route.
- The character and appearance of the four Conservation Areas (Leigh Old Town, Chapmanslord, Leigh and Leigh Cliff) will be conserved and enhanced;
- Residents and visitors will continue to benefit from a range of open spaces within easy reach.

## 3.2.2 Leigh (Vision)

Have your say.....

#### Please explain your answers

a. Do you agree with our draft vision and priorities for Leigh – have we missed anything?

#### 3.2.3 Complete Neighbourhoods (accessibility to services and facilities)

The following profile seeks to build up a picture of the 'completeness' of Leigh. Completeness is based on mapping the walking catchments around different day to day facilities (17 different facilities in total)<sup>6</sup>. The catchment areas vary by facility and reflect comfortable walking distances for the average, ablebodied person. The catchments are based on actual walking routes rather than 'as the crow flies' distances.

A high completeness score means a place has lots of facilities the community needs within an easy walking distance. This approach recognises the important links to health and social well-being, community cohesion and inclusion.

The completeness score for Leigh, by infrastructure type, is summarised in the rainbow image below. For example 80% of the neighbourhood lies within easy walking distance to a health facility, 69% of the neighbourhood is within easy walking distance of sports and leisure facilities, while 24% is within an easy walk of green space.

## **3.2.3 Leigh (Infrastructure)**

Have your say..... Please explain your answer

a. What do you think are the main issues with infrastructure provision in Leigh, and what should be the priorities over the next 20 years?

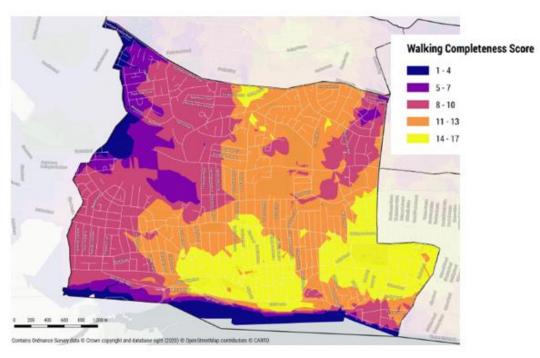
<sup>&</sup>lt;sup>6</sup> nurseries, primary schools, secondary schools, doctors, dentists, pharmacies, libraries, places of worship, public conveniences, community centres and halls, playing pitches, local equipped play space, amenity greenspace, allotments, natural and semi-natural greenspace, local and neighbourhood centres, town and district centres

## **Infrastructure - Leigh**

- Leigh District Centre and the London Road provides best access to services, but relatively good provision across the neighbourhood, particularly health care and education.
- Most infrastructure is evenly spread across the neighbourhood but the most complete 'hot spots' are Leigh Broadway district centre and the eastern fringe around Leigh Road and London Road.
- Broadband speeds generally more slower than central areas of Southend.
- Education provision is well distributed with a concentration of Secondary provision in the North Leigh area
- There are some localised deficiencies in green space provision but generally the area is well provided, particularly with Belfairs wood.



# Leigh% of neighbourhood within walking distanceEducation: 73%Civic: 48%Green Space: 24%Health: 80%Sports & Leisure: 69%Town Centre uses: 50%



#### Leigh 'Aggregated Completeness Score' = 57

Map – as an example a high completeness score would be 14 – 17 different facilities being within a reasonable walking distance from home. Conversely a low score would be less than 4 facilities within walking distance.

#### 3.2.4 Land Use Proposals – Leigh

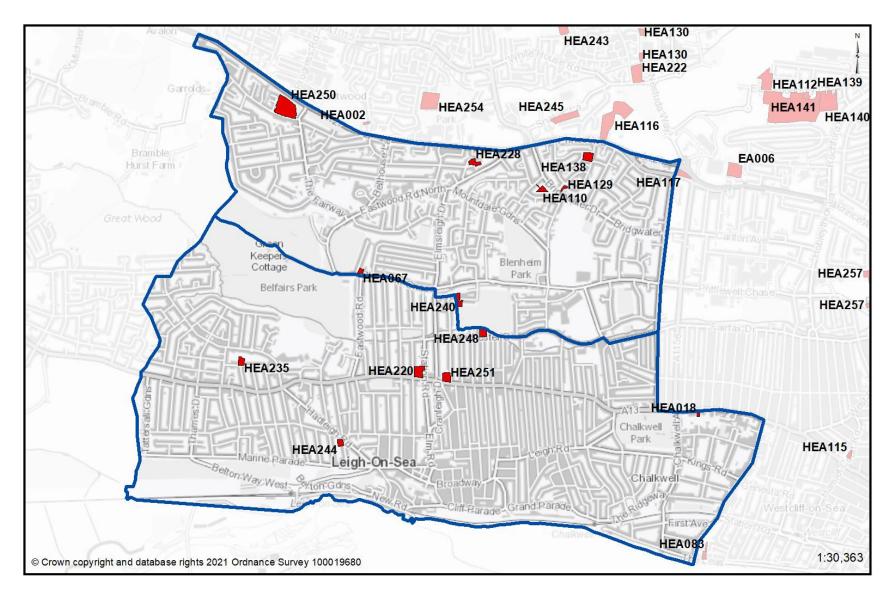
A number of potential land use proposals are identified for future housing, employment and open space. For each site, the location, proposed use and indicative amount of development (if applicable) is provided.

#### 3.2.41 New Homes

The type and quality of the housing offer can have a significant impact on the health and wealth of places. Their ability to attract and retain people and provide support for those who need it relies on good housing and attractive and inclusive neighbourhoods.

Potential site proposals for residential development can be viewed in Map 19. Table 25 sets outs relevant information including, context and surrounding uses, proposed use, estimated number of new dwellings and what 'components of growth' the site contributes to in reference to Section 2: Housing Need (Table 2). The sites have been promoted to us by landowners/ agents and are included here for comment. Table 25 also notes the amount of new homes that are likely to come forward over the lifetime of the plan through sites already with planning permission and windfall development.

For more information on each site an assessment can be viewed by clicking on the site reference in Table 25 below, or via the Councils website: <a href="https://localplan.southend.gov.uk/">https://localplan.southend.gov.uk/</a>



#### Map 19: Potential Residential Sites – Leigh (excluding those with planning permission)

#### Table 25: Potential Residential Sites – Leigh

			Leigh					Questions
Site ref	Name of Site	Context and Surrounding uses	Potential Land Use	Potential Land Use (Summary)	Component of Change	Estimated number of homes (Gross)	Estimated number of homes (Net)	Comment & Preferred typology
			Leigh North					
HEA067	Former Old Vienna Restaurant, Blenheim Chase	The site includes the remains of a two- storey detached building previously occupied by The Old Vienna Restaurant and large area of hardstanding fronting the property. The site is located on the roundabout junction of Eastwood Road and Blenheim Chase. The restaurant ceased operating in 2016 and has remained vacant since and some demolition works have taken place on the site. The surrounding area is predominantly residential. The building adjacent (to the east) is in use as a residential care home. The wider area is predominantly residential, interspersed with green space, including Belfairs Nature Reserve, Park and Sports Ground.	The site offers potential for residential development.	Residential development	Urban Area General	15	10	
HEA110	Vacant land to the rear of 11-33 Juniper Road	This site includes a triangular backland plot behind the residential gardens off Juniper Road, Hurst Way and Bridgewater Drive.	This Council owned site has been submitted through the Call for Sites for residential development.	Residential development	Urban Area General	7	7	
HEA129	Offices and Car Park, 2 Mendip Road	Site includes a single storey office building and adjoining car park. The car park slopes down towards Mendip Road. The site is located within a residential area, largely comprising 2 storey properties. St Cedd's Church is immediately south of the site.	This Council owned site has been submitted through the Call for Sites for residential development	Residential development	Urban Area General	6	6	

HEA228	Furzefield, 20 Priorywood Drive	2 storey sheltered housing block on a tight site. The site is surrounded by residential dwellings including Priory Mews.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	28	0	
HEA240	18 – 72 Randolph Close	Group of 2 storey homes arranged as three terraces; currently in use as sheltered accommodation. The site is accessed by Randolph Close surrounded by residential uses. Large allotment to the south.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	28	0	

HEA250	Westwood, 137 Eastwood Old Road	2 storey terraced properties and flats in use as sheltered accommodation. Includes landscaped areas and part of Bradford Bury park which separates the site from the Southend Arterial Road.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	73	0	
HEA138	Land at Mendip Crescent	Large area of green space within the centre of residential housing development. Bordered to the east by Medlock Avenue, the north by Dunster Avenue and east by Mendip Crescent.	This Council owned site has been submitted through the Call for Sites for residential development. Tree planting on the remaining green space. A programme of tree planting has begun on the site which has been identified as having potential for woodland as part of the corporate strategy to increase canopy cover in the Borough.	Residential development, improvements to remaining green space	Green Space Release Sites	6	6	
	·		Leigh South	•	•	•	•	
HEA018	658 London Road	The site is located on the southern side of London Road. The site is a two storey building with roof accommodation. On the ground floor are offices and a café/restaurant. There is access to the rear of the building. Next to the building is an ALDI supermarket.	Small site with potential for 9 (7 net) dwellings and potential retention of a retail use at ground floor.	Residential development	Urban Area General	9	7	

HEA220	Adams Elm House, 1271 London Road	Occupied sheltered housing. Part 2 and 3 storey building fronting London Road. In a mixed area with retail along London Road and residential uses north and south.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	87	0	
HEA235	Mussett House, 49 Bailey Road	Part 2 and 3 storey building occupied as sheltered housing with car park and shared gardens. Located in a residential low-rise setting.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	21	0	

HEA244	Senier House, 39 Salisbury Road	2 storey building currently in use as sheltered accommodation on the corner of Hadleigh and Salisbury Roads. Located in a residential area of 2 to 3 storey high buildings.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	20	0	
HEA248	Trafford House, 117 Manchester Drive	2 storey building currently in use as sheltered accommodation fronting Manchester Road with onsite parking and landscaped areas. The site is in a low-rise residential area, large allotment to the rear.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	26	0	

HEA251	Yantlet, 1193-1215 London Road	Part 2 & 6 storey residential block currently in use as sheltered accommodation fronting the A13 and Blenheim Crescent. The area is mixed but primarily in residential use. Building of little merit.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	42	0	
Planning permission 5 units or more	HEA008, HEA019, HEA044, HEA063, HEA069, HEA079, HEA120, HEA121, 17/01823/PA3COU, 17/00908/FUL						107	
Planning permission 4 units or less							44	
Being Implemented							82	
Windfall							622	
Total							891	

## 3.2.41 Leigh (Residential)

## Have your say..... Please explain your answers

- a. Do you agree with the proposed housing sites for Leigh? You may wish to outline the type and scale of development you would like to see come forward in reference to *Figure 17: Development Typologies* as set out below.
- b. Do you have any other comments on housing provision in Leigh?

#### 3.2.42 Urban Form and Development Typologies

Good quality urban design will be essential in new housing development if the character of the neighbourhood is to be enhanced.

Map 20 shows the Urban Forms of Leigh neighbourhood. This has been informed by the Southend Borough Wide Character Study and is intended to provide a broad overview of the types and densities of development across the neighbourhood; this can range from low density, areas of detached housing, to high rise flats.

To assist with the preparation of development management and design policies, which will impact the scale, type and density of new homes, we are interested in your views on broadly what types of development you think should come forward in the neighbourhood. It may be that there are different parts of the neighbourhood that you think could accommodate different types of development.

Figure 17 provides a range of development typologies at different densities, for both houses and flats. We'd like to know whether there is a particular typology that you'd like to see come forward in Leigh and within the different Urbans Forms as shown in Map 20. For instance you may believe the 'Linear Centres' within Map 20 should accommodate higher density development, such as flats typology F2 and F3, within Figure 17.

#### **Figure 17 – Development Typologies**

#### Houses



Flats



F1: 60dph

F2: 90dph

F3: 135dph

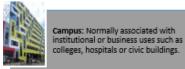


F4: 250dph

F5: 525dph

#### Map 20: Leigh Urban Forms





individual plots able to accommodate signficant houses or bungalows, often built to individual designs.



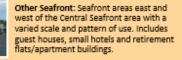
that can accommodate a wide variety of building scales and types.



regular rows of Victorian/Edwardian terraces with on street parking

Tertiary/Linear Centre: typically found as shopping parades within residential areas but also include the near-continuous string of shops which line the most signficxant, historic routes in the Borough.

Free-form low-rise: Typically early postwar development, featuring low rise terraces and detached buildings with a fragmented layout.



## 3.2.42 Leigh (Urban Forms)

## Have your say...... Please provide comment in support of your choice

a. What types of development typology (Figure 17) do you think should come forward in Leigh? You may wish to refer to the different urban forms presented in Map 20 in your answer.

#### 3.2.43 Employment

The retention and provision of employment sites is necessary to enable balanced job and housing growth. However, employment land has relatively lower land values compared to residential and therefore it is important to safeguard or allocate sites to facilitate present and future economic growth. There are currently no designated employment sites in Leigh (the closest being to the northern side of the A127 within Eastwood). The working port at Old Leigh is an important part of the local economy, and maritime activities will continue to play a key role here, complemented by the leisure and tourism offer. Leigh will also continue to be a focus for creative and cultural industries.

#### 3.2.44 Commercial Centres

To ensure the vitality of town centres, the National Planning Policy Framework encourages local planning authorities to implement planning policies and decisions that support the role that town centres play at the heart of local communities, by taking a positive approach to their growth, management, and adaptation.

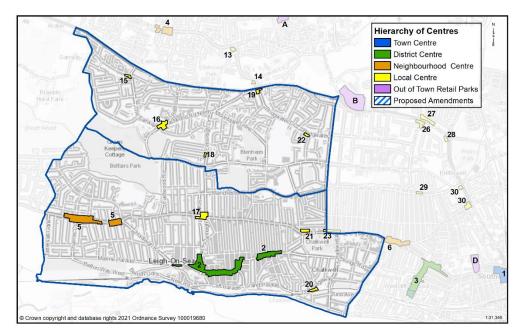
The Government recently introduced changes to the Use Classes Order which consolidates a wide range of uses including retail, food, financial services, gyms, healthcare, nurseries, offices, and light industry into a single use class (Use Class E) and any change of use of a building or land between those uses falling within this Use Class will not require planning permission. It is therefore proposed to define as "Commercial Areas", centres where we will promote ground floor uses to be within Class E Use Class and encourage improvements to shopfronts and the street scene.

There are a range of commercial centres in the Borough that protect ground floor uses for business purposes (use class E<sup>7</sup>) and thereby perform a vital function by ensuring communities are served by a range of retail and commercial services. Leigh contains an important district centre, complemented by other designated shopping areas, mainly focussed along the Broadway, Leigh Road and A13 London Road, with smaller pockets elsewhere within the neighbourhood providing important local provision (Map 21, Table 26).

As of August 2021, the Government is also introducing expanded permitted development rights to enable Commercial Uses to be converted to residential without planning permission. Due to this there are limitations on safeguarding ground floor commercial uses within key centres from changing to residential. However, under Article 4 of the General Permitted Development Order a local planning authority can apply to the Secretary of State to withdraw specified permitted development rights across a defined area. The use of Article 4 directions should not be expansive and therefore if we were to use them to restrict ground floor commercial uses from changing to residential, we must focus them to the most important frontages. In reference to Map 21 and Table 26 we are interested in your views on which centres we should investigate for using Article 4 Directions in order to restrict ground floor commercial under permitted development.

<sup>&</sup>lt;sup>7</sup> https://www.legislation.gov.uk/uksi/2020/757/made

#### Map 21: Leigh Commercial Centres



#### **Table 26: Leigh Commercial Centres**

Ref	Name	Centre Type
2	Leigh (focussed along the Broadway)	District Centre
	London Road	
5	(Thames Drive and Hadleigh Road)	Neighbourhood Centre
15	Eastwood Old Road	Local Centre
16	Eastwood Road	Local Centre
17	London Road, The Elms	Local Centre
18	Elmsleigh Drive	Local Centre
19	Bridgewater Drive, Kent Elms Corner	Local Centre
20	The Ridgeway	Local Centre
21	London Road, Chalkwell School	Local Centre

# **3.2.44 Leigh (Commercial Centres)**

# Have your say...... Please explain your answer

- a. Should we seek to define 'Commercial Areas' as set out in **Table 26** to promote a range of commercial uses to serve local community needs and provide local employment opportunities?
- Should we investigate using Article 4 direction to safeguard ground floor commercial uses within the town, district and neighbourhood centres by restricting permitted development to residential – if so what frontages?
- c. Are there any other areas within the Leigh Neighbourhood area that we haven't identified that should be promoted for commercial activities?

#### 3.2.45 Green Space

National planning policy allows for Local Plans to identify and protect existing green space so it is not built on unless an assessment demonstrates the open space, buildings or land are surplus to requirements; any open space lost would be replaced by equivalent or better provision in terms of quantity, quality and access; or the benefits of new sports and recreation facilities clearly outweigh the loss of the current or former use as open space. In this respect the New Local Plan seeks to protect the green spaces as set out in Table 27 and Maps 22 and 23.

#### **Existing Open Space**

Leigh is well provided with a variety of open spaces, from the wild expanses of Two Tree Island and Leigh Marshes, Belfairs Woods, the formal gardens of Chalkwell Park, Ridgeway Gardens and Leigh Library Gardens, and more informal spaces such as Blenheim Park, Bonchurch Park, Marine Parade and Leigh Cliffs (Map 22 and Map 23). At the eastern edge of Leigh South, either side of the A13, south of Manchester Drive and north of Leigh Road, a section of Leigh is outside the walking catchment for local open space. The grid pattern of these streets limits potential for new green space, but tree planting and soft landscaping should be prioritised in this location. At the western edge of Leigh there is another area with a gap in provision, but nearby Belfairs Wood and Golf Course is accessible on foot from this area.

The Council's Tree Policy aims to extend the overall tree canopy cover in the Borough from 12% to 15% by 2050. Tree Canopy cover within Leigh varies from 23.3% in Belfair Ward, the highest in the Borough reflecting the location of Belfairs Woods, 14.4% in West Leigh, 12.7% in Blenheim Ward, 12% in Chalkwell Ward, down to just 9.7% within Leigh Ward. Opportunities will be sought, particularly within Leigh Ward to plant additional street trees where appropriate.

The area between Chalkwell Park and Leigh Broadway (north and south of the London Road) is deficient in access to playgrounds as well as overlapping with the area deficient in access to local open space. Opportunities should be taken when development comes forward in this area to include children's play space or pocket parks where feasible. While there are also gaps within the Marine and Highlands estates, these are closer to natural areas such as Two Tree Island and Belfairs Woods, which offer opportunities for natural play and are also more suburban in character with spacious gardens.

#### **Local Green Space**

National planning policy allows local authorities to designate land as Local Green Space through their local plans, so that communities can identify and protect green areas of particular importance to them, for example because of its historic significance, recreational value, tranquillity, beauty or richness of its wildlife. Policies for managing Local Green Space are consistent with those for Green Belts.

**Proposed Local Green Space** – Belfairs Woods has a unique character within Southend as the only significant expanse of woodland, and has nature conservation value, and educational value through outdoor classrooms. Essex Wildlife Trust also have a visitor centre adjacent to the woods. For these

reasons it is proposed to designate it as Local Green Space. This is a way to provide special protection against development for green areas of particular importance to local communities. The outcome of this consultation will be particularly important in demonstrating that the space is special to the community. It is also proposed to designate Leigh Library Gardens as Local Green Space. The gardens were awarded a Green Flag in 2020 and have an active Friends group. This is a valued local green space connected with the public library, and located within a dense urban area, offering tranquillity, access to nature and space to play.

#### Proposed new Green Space Sites to be protected (Table 27a)

Highlands Boulevard and Sutherland Boulevard are wide green verges which are public land maintained by the Council. It is proposed to designate these as Linear Green Space, due to their value as wildlife corridors, visual and recreational amenity. Blenheim/Prittlewell Chase is proposed as a Linear Green Space for the same reason.

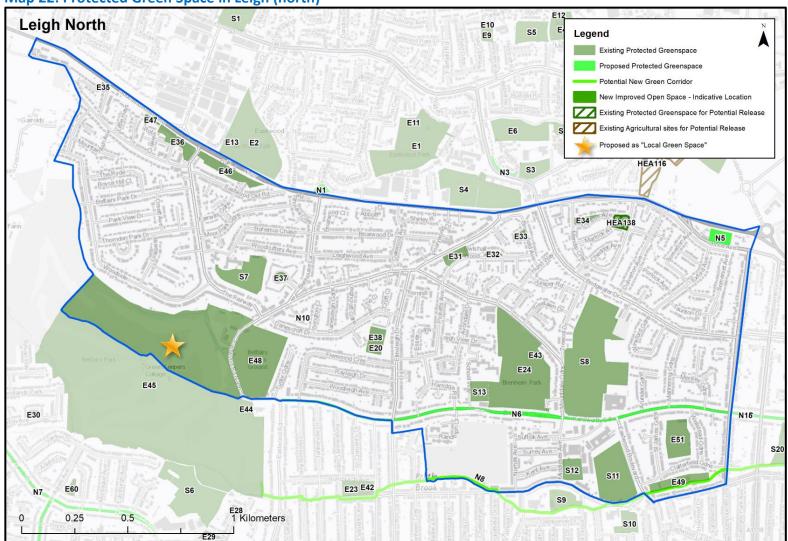
Millennium Open Space, just to the south of the A127, is proposed to be protected as a Local Park. This space is high quality with a woodland area and picnic benches.

The entire length of the Prittle Brook (from Belfairs Woods to Priory Park) is an important green corridor and waterway for wildlife, and pedestrian and cycle route for recreation and active travel. The Prittle Brook, along with the Victory Path which links the Ridgeway to Crowstone Road are proposed to be designated as Green Corridors, where biodiversity will be protected and enhanced and the route promoted for walking and cycling.

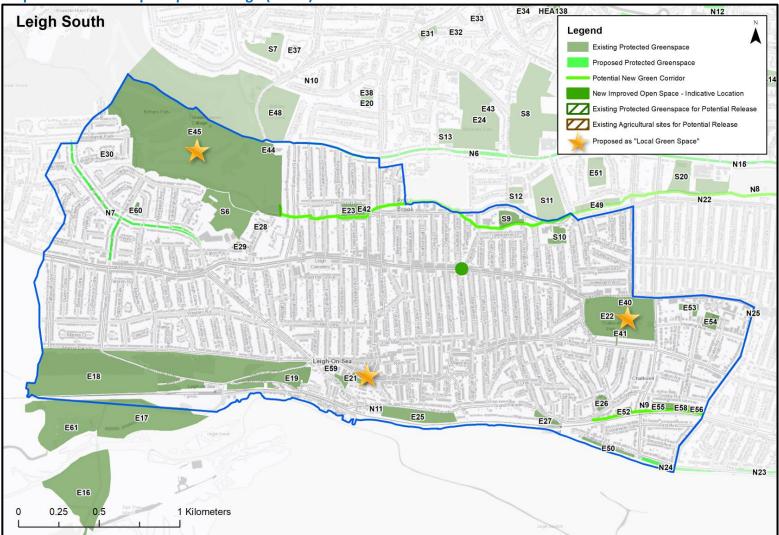
An area of search has also been identified either side of the London Road from Leigh Road to Manchester Drive where there is a deficiency in local open space and children's play space. The area has relatively narrow parallel streets so any improvements to green space could be focussed within London Road where opportunities arise.

#### **Green Space proposed for release**

Mendip Crescent is a large area of green space within the centre of residential housing development, bordered to the east by Medlock Avenue, the north by Dunster Avenue and east by Mendip Crescent. The site is Council owned and considered potentially available for future redevelopment (site HEA138). The site has been assessed by the Council as potentially suitable for 4 - 8 houses. Given this site is designated parks and open space, it is envisioned that further public consultation would be required in terms of its potential release.



#### Map 22: Protected Green Space in Leigh (north)



#### Map 23: Protected Open Space in Leigh (south)

#### Table 27: Leigh – Protected Green Space

Site Ref.	Name of Site	Size (Ha)
Nature R	eserve	
E16	Two Tree Island	11.869
E17	Leigh Marshes	17.555
E18	Belton Hills Nature Reserve	32.243
Local Par	k	·
E19	Belton Gardens	3.573
E20	Danescroft Gardens	0.874
E21	Leigh Library Gardens	0.820
E22	Chalkwell Park	10.143
E23	Bonchurch Park	0.789
E24	Blenheim Park	9.200
E25	Leigh Cliffs	3.084
Amenity	Open Space	
E26	Ridgeway Gardens	0.525
E27	Undercliff Gardens	0.633
E28	Underwood Square	0.155
E29	Fairview Gardens	0.259
E30	Buxton Square	0.117
E31	Owlshall Wood	0.539
E32	Stonehill Road	0.166
E33	Broomfield Avenue	0.170
E34	Dunster Avenue	0.285
E35	Belgrave Road	0.095
E36	Bradfordbury Open Space	0.971
Pocket P	ark/Playground	
E37	Wood Farm Close	0.251
Playgrou	nd	
E38	Danescroft Gardens Park Play Area	0.044

Site Ref.	Name of Site	Size (Ha)
Woodland	ł	
E45	Belfairs Woods and Golf Course	67.402
E46	Oakwood	1.242
E47	Woods North of Rothwell Close	0.138
Sports Gr		
E48	Belfairs Sports Ground	6.060
E49	Cavendish Sports Ground	1.150
E50	Chalkwell Esplanade	0.602
E51	Wellstead Gardens	1.910
E52	Westcliff Tennis Club	0.352
E53	Westcliff Lawn Tennis Club	0.567
E54	Imperial Avenue Bowling Green	0.795
E55	Invicta Tennis Club	0.377
E56	Crowstone School Sports Ground	0.199
E57	Leigh Road Baptist Tennis Club	0.238
E58	Crowstone Church Tennis Courts	0.300
E59	Leigh Bows Club - Rectory Grove	0.061
E60	Leigh Tennis Club - Adalia Crescent	0.244
E61	Golf Range - Two Tree Island	2.919
School		
S6	Belfairs High	4.664
S7	Fairways School	2.418
S8	St Thomas More High School	11.325
S9	Darlinghurst School	1.074
S10	Our Lady of Lourdes	0.894
S11	Westcliff Boys	3.916
S12	Westcliff Girls	0.932
S13	Blenheim Primary Playing Fields	0.794

E39	Leigh Library Gardens Play Area	0.029
E40	Chalkwell Park playground (older)	0.203
E41	Chalkwell Park playground (toddler)	0.167
E42	Bonchurch Childrens Play Area	0.280
E43	Blenheim Park Play Area	0.189
E44	Belfairs Park Playground	0.118

Allotments						
A1	Bridgewater Drive	0.499				
A2	Manchester Drive	8.725				
A3	Marshall Close	0.277				
Cremator	Crematorium, Graveyard or Cemetry					
C1	Leigh	1.174				
C2	St Clement's Church	0.327				
Release S	Release Site					
HEA138	Mendip Crescent	0.393				

Sites in **Bold** are proposed as 'Local Green Space'

#### Table 27a: Leigh – Proposed Green Space Allocations

Site Ref.	Name of Site	Size (Ha)				
Local Park						
N5	Millennium Open Space	0.610				
Linear Green Space						
N6	Blenheim Chase/Kenilworth Gardens	2.160				
N7	Highlands Boulevard/Sutherland Boulevard	1.662				

Site Ref.	Name of Site	Size (Ha)				
Green Corridor						
N8	Prittle Brook	4,225m				
N9	Victory Path Ridgeway to Crowstone Road	689m				
Pocket Park/Playground						
N10	Oak Walk Pocket Park	0.065				
N11	The Gardens	0.056				

#### Table 27b: Land Use Proposals in Leigh – Green Space Currently Protected but with potential for release

HELAA	Site	Site	Description	Quality/Condition	Area of	Potential	Justification
Site Ref		Area			Deficiency?	Housing	
		(ha)			Y/N	Capacity	
						(net)	
HEA138	Mendip	0.39	Designated	Well maintained and recent	Ν	6	Land is in public ownership and
	Crescent		Green Space	tree planting. Overlooked			underutilised, with potential for
				by residential properties			residential development.

# 3.2.45 Leigh (Green Space)

#### Have your say.....

# Please provide comment in support of your choice

- a. Do you support the proposed new green space designations (Table 27a)? If not, can you explain why?
- b. Do you have any comments on the green space sites identified as having the potential to be released for development (Table 27b)?
- c. Do you agree that the areas identified as deficient in green space should be promoted for additional tree planting, soft landscaping or children's play space where opportunities arise through new development?
- d. Do you agree with Belfairs Woods and Golf Course, Chalkwell Park and Leigh Library Gardens being proposed as Local Green Space? If not, can you explain why?
- e. Do you propose any other sites should be designated as Local Green Space? Any proposals must be supported by evidence that the space is special to the local community in terms of beauty, historic significance, recreational value, tranquillity, wildlife or for other reasons.
- f. Do you have any other comments regarding green space in Leigh?

#### **3.3 Prittlewell**

#### 3.3.1 General Character

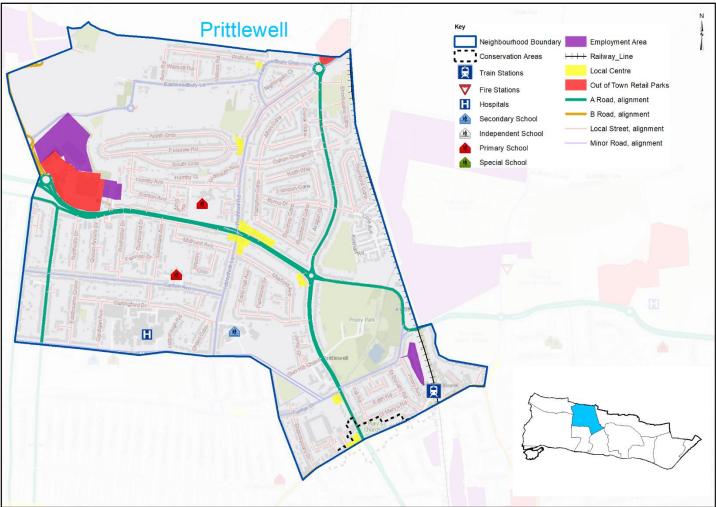
Prittlewell forms the gateway to the town centre, with the A127 (Prince Avenue) forming a central spine through the area (Map 24). Prittlewell is largely characterised by low and medium density inter-war housing, particularly on key routes, although there are also substantial areas of post and some pre-fabricated housing. There is a key historic element to the neighbourhood, largely focussed around East and West Street and the junction with the busy Victoria Avenue, including St Mary's Church and the historic Prittlewell Priory in Priory Park to the north. Generally, population density is low within the

area, although this is skewed by the presence of parks and open spaces, including allotment gardens and open land associated with the airport. Where there are areas of higher density these tend to correlate with key movement corridors and local centres.

Prittlewell is home to a number of key focal points, including Southend University Hospital (Prittlewell Chase), Fair Havens Hospice (Priory Crescent) and Southend United Football Club (Roots Hall). Prittlewell does not have a particularly large retail centre, with the closest being Southend town centre. There is however a range of local provision, including a large Tesco store and a number of local centres. The neighbourhood includes the highway access to London Southend Airport, the majority of which is situated within the adjoining Rochford district, and related retail park. There are two local employment areas at Priory Works and Thanet Grange. The area has a main line railway station (Prittlewell) and bus connections to the town centre, airport and beyond.

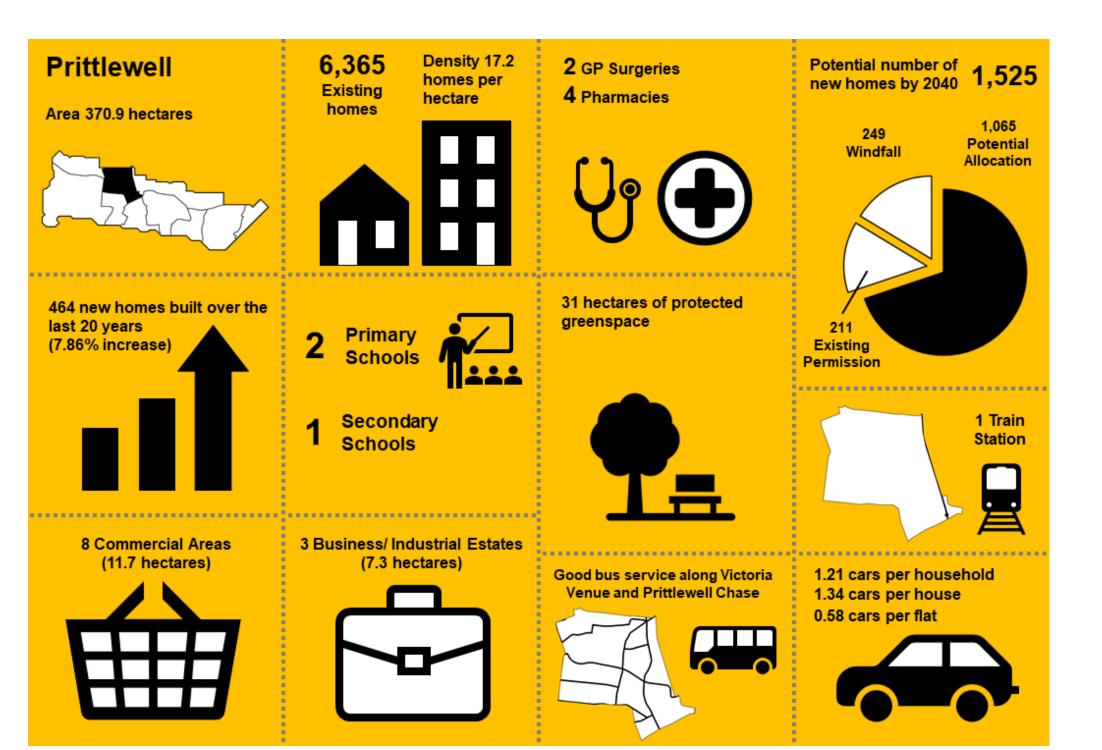
Key issues in the area include the redevelopment of Roots Hall and improving accessibility to east Southend due to the severance caused by Southend Victoria railway line.





#### **Figure 18: Prittlewell Characteristics**

No. Homes	6,365	Land Area (ha)	370.9
Density	17.2dph	Car Ownership	1.21



#### 3.3.2 Vision - Prittlewell

#### Where we want to be

The historic settlement focussed around the junction of East and West Street with Victoria Avenue and public open spaces including Priory Park will be conserved and enhanced, and the important role of Victoria Avenue as a key transport corridor will continue to be supported. Opportunities for additional homes will be focussed on key transport corridors and will be sympathetic in character with its surrounding context. As development comes forward opportunities will be sought to enhance connections between existing open spaces, and increase soft landscaping and tree cover within the area. A draft set of priorities for Prittlewell is set out below to aid feedback:

- Focus residential development along key transport corridors and improve air quality through design and landscaping mitigation and public transport enhancements.
- Victoria Avenue (A127) will continue to play an important role as the main approach to Southend town centre by road, and a new road link from the A127 at the Tesco roundabout to Warners Bridge will improve accessibility to the east of the Borough.
- Support the economic role of London Southend Airport and mitigate impacts on the local environment, including improved surface access for all transport modes to the Airport and railway station.
- Conserve and enhance designated heritage assets including St Mary's Church and Prittlewell Priory Scheduled Ancient Monument and the distinctive character of Prittlewell Conservation Area.
- Enhance parks and open spaces and improve walking and cycling links where feasible, whilst considering potential agricultural land and smallholdings at Eastwoodbury Lane to be released to realise strategic transport and housing ambitions.
- Promote the employment areas at Priory Works and Thanet Grange for retention and renewal. Redevelop Prince Close employment area.

# **3.3.2 Prittlewell (Vision)**

Have your say..... Please explain your answers

a. Do you agree with our draft vision and priorities for Prittlewell - have we missed anything?

#### 3.3.3 Complete Neighbourhoods (accessibility to services and facilities)

The following profile seeks to build up a picture of the 'completeness' of Prittlewell. Completeness is based on mapping the walking catchments around different day to day facilities (17 different facilities in total)<sup>8</sup>. The catchment areas vary by facility and reflect comfortable walking distances for the average, able-bodied person. The catchments are based on actual walking routes rather than 'as the crow flies' distances.

A high completeness score means a place has lots of facilities the community needs within an easy walking distance. This approach recognises the important links to health and social well-being, community cohesion and inclusion.

The completeness score for Prittlewell, by infrastructure type, is summarised in the rainbow image below. For example 51% of the neighbourhood lies within walking distance to a health facility, 86% of the neighbourhood is within reach of sports and leisure facilities, while 18% is within an easy walk of green space.

# **3.3.3 Prittlewell (Infrastructure)**

Have your say.....

- Please explain your answer
- a. What do you think are the main issues with infrastructure provision in Prittlewell, and what should be the priorities over the next 20 years?

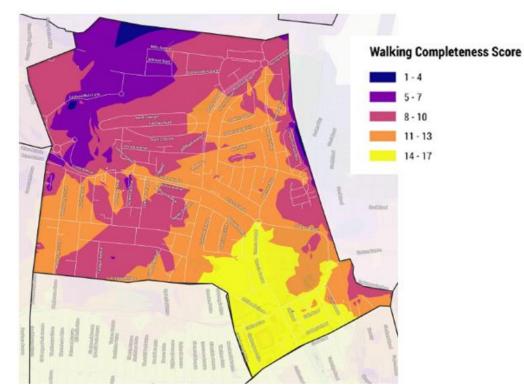
<sup>&</sup>lt;sup>8</sup> nurseries, primary schools, secondary schools, doctors, dentists, pharmacies, libraries, places of worship, public conveniences, community centres and halls, playing pitches, local equipped play space, amenity greenspace, allotments, natural and semi-natural greenspace, local and neighbourhood centres, town and district centres

# **Infrastructure - Prittlewell**

- Day to day facilities spread across neighbourhood but some severance caused by A127 and no overall 'focus point'
- Overall completeness score 'hotter' in south, on border with Central Southend and Westcliff
- Good sports and leisure provision
- Good broadband speeds correlating with areas of highest population density
- Limited schools and nurseries but good provision in surrounding neighbourhoods



# Prittlewell% of neighbourhood within walking distanceEducation: 77%Civic: 41%Green Space: 18%Health: 51%Sports & Leisure: 86%Town Centre uses: 62%



#### **Prittlewell 'Aggregated Completeness Score' = 56%**

Map – as an example a high completeness score would be 14 – 17 different facilities being within a reasonable walking distance from home. Conversely a low score would be less than 4 facilities within walking distance.

#### **3.3.4 Land Use Proposals – Prittlewell**

A number of potential land use proposals are identified for future housing, employment and open space. For each site, the location, proposed use and indicative amount of development (if applicable) is provided.

#### 3.3.41 New Homes

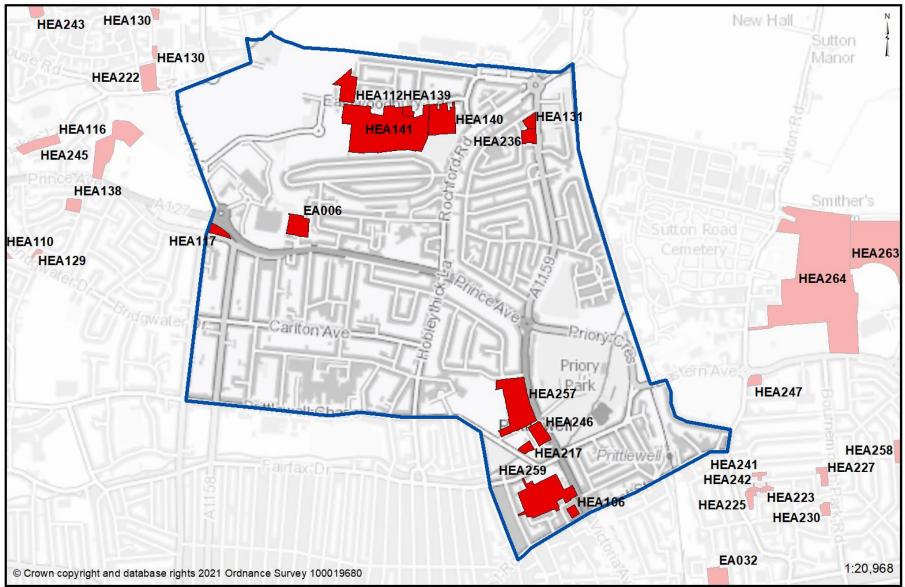
The type and quality of the housing offer can have a significant impact on the health and wealth of places. Their ability to attract and retain people and provide support for those who need it relies on good housing and attractive and inclusive neighbourhoods.

Potential site proposals for residential development can be viewed in Map 25. Table 28 sets outs relevant information including, context and surrounding uses, proposed use, estimated number of new and what 'components of growth' the site contributes to in reference to Section 2: Housing Need (Table 2).

The sites have been promoted to us by landowners/ agents and are included here for comment. Table 28 also notes the amount of new homes that are likely to come forward over the lifetime of the plan through sites already with planning permission and windfall development.

For more information on each site an assessment can be viewed by clicking on the site reference in **Table 28** below, or via the Council's website: <u>https://localplan.southend.gov.uk/</u>





			Prittlewell					Questions
Site ref	Name of Site	Context and Surrounding uses	Potential Land Use	Potential Land Use (Summary)	Component of Change	Estimated number of homes (Gross)	Estimated number of homes (Net)	Comment & Preferre typology
HEA106	Industrial uses between Roots Hall Avenue and Victoria Avenue	The site comprises an area of surface parking, a single storey building dating from the 1920's and a two-storey building which is currently in use as a Kung Fu Centre. Whilst the site remains largely in use, the land is underutilised with a large area of hard surfacing/ parking. The site is a backland plot surrounded to the north and west by two storey terraced dwellings. Roots Hall House is located to the south of the site and includes a 3- storey building of the little architectural merit with retail to the ground floor. Unimplemented Local Plan site from the former Borough Local Plan (1994).	Residential (flatted) development.	Residential Led	Urban Area General	8	8	
HEA112	Avro Centre, Avro Road	This site currently includes a single storey building (of limited architectural merit) in use as an adult training centre. The site also includes parking / hardstanding to the front of the building, and portacabins and substation to the western boundary. The opposite side of Avro Road includes 2 storey residential properties. To the north/ west of the site lies the Southend Airport Runway.	This Council owned site has been submitted through the Call for Sites process. Residential development will need to take account proximity of airport	Residential development	Urban Area General	50	50	

#### Table 28: Potential Residential Sites - Prittlewell

HEA117	Vacant Land between Prince Avenue and A127	Site includes an area of vacant grassland consisting of two small fields. There is a Cattery immediately to the west, The site is located between the A127 and Prince Avenue (A1158) and there is a large roundabout to the north. The surrounding area is largely residential, with Thanet Grange commercial area to the north/north east.	This council owned site has been submitted through the Call for Sites process as a site suitable for residential development. This would allow for the provision of a new access and some re-provision of open space to mitigate the scheme and potential noise impacts associated with the adjacent roundabout.	Residential development (subject to site access)	Urban Area General	8	8	
HEA131	St Stephen's Church, vicarage and play area, Manners Way	Site located on corner of Alton Gardens and Manners Way, includes a church and adjacent vicarage, as well as a children's playground. There are allotments to the east, and predominantly residential properties to the south and west, largely 2 storey. Southend Airport and the business park are to the north.	The site, (including the church buildings only) could potentially deliver 13 dwellings.	Residential led with potential for playground reprovision	Urban Area General	13	13	
HEA259	Roots Hall Stadium	Comprises Southend Roots Hall Stadium, car park and surrounding land. The site is in a mixed area with industrial and residential uses adjacent to the stadium.	The site is located within a suitable area for housing. The site may become available if the football stadium's relocation is confirmed to Fossetts Farm.	Residential Led	Urban Area General	502	502	
HEA217	Land at Prittlewell Chase, adjacent to Priory House	Part 1 and 2 storey care home. Mix of uses nearby including residential. West of Prittlewell Chase road and North of Prittle Brook.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment.	Residential	Housing Regeneration Sites	28	0	
HEA236	Nayland House, 203 Manners Way	Part 1 and 2 storey sheltered housing. In a low residential area fronting the A1159. Allotments to the east with Southend Airport c.300m north.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	43	16	

HEA246	Stephen McAdden House, 21 Burr Hill Chase	Group of part 1, 2 & 3 storey residential buildings currently in use as sheltered accommodation. Adjacent to Priory Park, residential uses, and care home.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	115	49	
HEA257	Cecil Court	2 & 3 storey properties accessed via Burr Hill Chase and a 12 storey tower block. Site adjacent to Southend High School for Boys with surrounding residential uses and Priory Park.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	287	109	
HEA139	Land to the South of Eastwoodbury Lane (East)	Greenfield small holdings adjacent to residential dwellings to the east, south of Eastwoodbury Lane. Further open space/ agricultural land to the south / west. The immediate surrounding area is primarily residential. It is close to the Southend Airport Runway, to the north.	Potential for residential development. Consideration of existing green space and small holdings will need to be considered if the site comes forward. It is likely this site should be considered alongside HEA140 & HEA141.	Residential Development	Agricultural Land/ Green Space	10	10	

HEA140	Land to the South of Eastwoodbury Lane (West)	Greenfield small holdings adjacent to residential dwellings to the east, south of Eastwoodbury Lane. Further open space/ agricultural land to the south / west. The immediate surrounding area is primarily residential. It is close to the Southend Airport Runway, to the north.	Potential for a number of different uses, including residential, new transport access, and improvements to remaining green space. Consideration of existing green space and small holdings required if the site comes forward. It is likely this site should be considered alongside HEA139 & HEA141.	Potential for a number of different uses, including residential, new transport access, and green space.	Agricultural Land/ Green Space	81	81	
HEA141	Land to the South of Eastwoodbury Lane	Greenfield site located on agricultural land south of Eastwoodbury Lane adjacent to residential properties. To the east is open space / agricultural land. To west is St Laurence Park. Close to Southend Airport Runway to the north.	Potential for a number of different uses, including residential, new transport access, and improvements to remaining green space. If new transport access is provided a portion St Laurence Park will need to be re-positioned. Consideration of existing green space and agricultural land required if the site comes forward. It is likely this site should be considered alongside HEA139 & HEA140.	Potential for a number of different uses including: new school, new transport access, residential development.	Agricultural Land/ Green Space	180	180	
HEA260	Aldi Store, Eastern Avenue	Aldi supermarket with car parking. Site adjacent to sewage works, car wash, and a waste collection depot. The railway line is west with industrial uses North.	The site is not suitable for housing development given its designation for employment uses and adjacent uses that affect amenity. The site remains suitable for employment redevelopment.	Mixed Use	Urban Area General	Not Suitable	Not Suitable	
EA006	Prince Close	Existing employment site. Mixed industrial estate north of the A127 adjacent to a Tesco Extra and residential uses. The continued employment use at this site has been severely reduced by recent permissions for residential development. Once the permissions are implemented the site will lose most of its employment footprint and this combined with its context and restricted access do not make it attractive for employment investment.	The site offers the potential for residential development.	Residential Led	Employment Release Site	39	39	
Planning permission 5 units or more	None						0	
Planning permission 4 units or less							7	
Being Implemented							204	

Windfall			249	
Total			1,525	

# 3.3.41 Prittlewell (Residential) Have your say...... Please explain your answers a. Do you agree with the proposed housing sites for Prittlewell? You may wish to outline the type and scale of development you would like to see come forward in reference to *Figure 19: Development Typologies* as set out below. b. Do you have any other comments on housing provision in Prittlewell?

#### 3.3.42 Urban Form and Development Typologies

Good quality urban design will be essential in new housing development if the character of the neighbourhood is to be enhanced.

Map 26 shows the Urban Forms of Prittlewell neighbourhood. This has been informed by the Southend Borough Wide Character Study and is intended to provide a broad overview of the types and densities of development across the neighbourhood; this can range from low density, areas of detached housing, to high rise flats.

To assist with the preparation of development management and design policies, which will impact the scale, type and density of new homes, we are interested in your views on broadly what types of development you think should come forward in the neighbourhood. It may be that there are different parts of the neighbourhood that you think could accommodate different types of development.

Figure 19 provides a range of development typologies at different densities, for both houses and flats. We'd like to know whether there is a particular typology that you'd like to see come forward in Prittlewell and within the different Urbans Forms as shown in Map 26. For instance you may believe the 'Big Box' areas (that aren't designated for other non-residential uses) within Map 26 should accommodate the highest density development, such as flats typology F4 and F5, within Figure 19. Figure 19 - Development Typologies

#### Houses



#### Flats



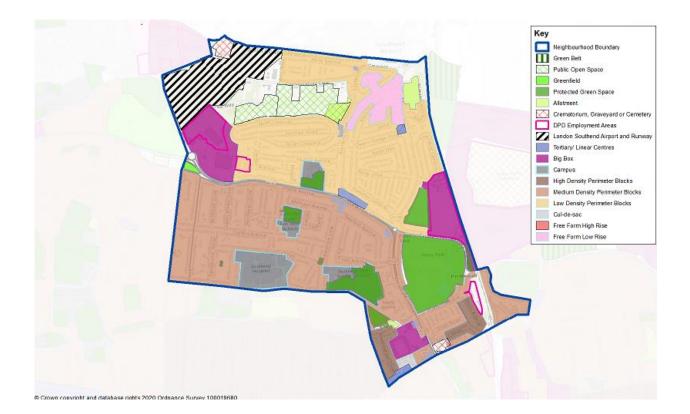
F1: 60dph

F2: 90dph

F3: 135dph



#### F4: 250dph Map 26: Prittlewell Urban Forms





Low Density Perimeter Blocks: large individual plots able to accommodate signficant houses or bungalows, often built to individual designs.



Medium Density Perimeter Blocks: Includes classic inter-war suburban areas that can accommodate a wide variety of building scales and types.



High Density Perimter Blocks: Urban Areas often comprised of tightly arranged, regular rows of Victorian/Edwardian terraces with on street parking



Free-form low-rise: Typically early post-war development, featuring low rise terraces and detached buildings with a fragmented layout.



Campus: Normally associated with institutional or business uses such as colleges, hospitals or civic buildings.



**Big Box:** Industrial, business and retail areas featuring large buildings, which are usually car based in terms of access and movement.



Tertiary/Linear Centre: typically found as shopping parades within residential areas but also include the near-continuous string of shops which line the most signficxant, historic routes in the Borough.

# 3.3.42 Prittlewell (Urban Forms)

#### Have your say...... Please provide comment in support of your choice

a. What types of development typology (Figure 19) do you think should come in Prittlewell? You may wish to refer to the different urban forms presented in Map 26 in your answer.

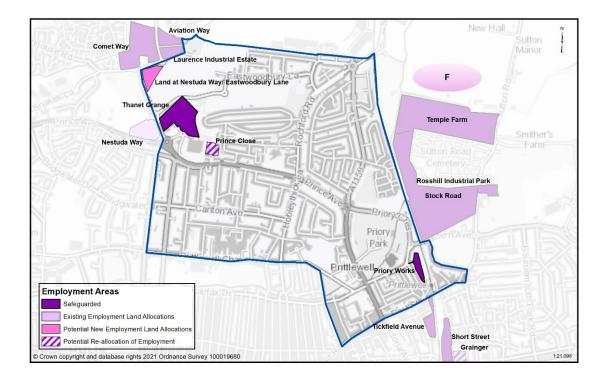
#### 3.3.43 Employment

The retention and provision of employment sites is necessary to enable balanced job and housing growth. However, employment land has relatively lower land values compared to residential and therefore it is important to safeguard or allocate sites to facilitate present and future economic growth. Table 29 and Map 27 set out the Employment Areas in Prittlewell, where existing areas are proposed for retention, areas proposed for re-allocation, and additional areas proposed.

#### Table 29: Land Use Proposals in Prittlewell – Employment Land

Site Name	Category	Hectares	Additional Floorspace
Priory Works	Local	0.96	
	Employment Site		
Thanet Grange	Local	5.41	
	Employment Site		
Land at Nestuda	Local	1.56	
Way/Eastwoodbury Lane	<b>Employment Site</b>		
Prince Close	Potential Re-	-0.9	
	allocation		
Total		7.03	

#### Map 27: Proposed Employment Designations - Prittlewell



# 3.3.43 Prittlewell (Employment)

# Have your say..... Please explain your answer

- a. Do you agree with the proposed employment site for Prittlewell? Please name the employment site you are referring to.
- b. Do you have any other comments on employment land provision in Prittlewell?

#### 3.3.44 Commercial Centres

To ensure the vitality of town centres, the National Planning Policy Framework encourages local planning authorities to implement planning policies and decisions that support the role that town centres play at the heart of local communities, by taking a positive approach to their growth, management, and adaptation.

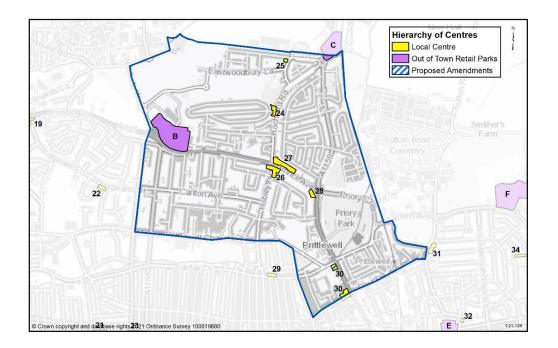
The Government recently introduced changes to the Use Classes Order which consolidates a wide range of uses including retail, food, financial services, gyms, healthcare, nurseries, offices, and light industry into a single use class (Use Class E) and any change of use of a building or land between those uses falling within this Use Class will not require planning permission. It is therefore proposed to define as "Commercial Areas", centres where we will promote ground floor uses to be within Class E Use Class and encourage improvements to shopfronts and the street scene.

There are a range of commercial centres in the Borough that protect ground floor uses for business purposes (use class E<sup>9</sup>) and thereby perform a vital function by ensuring communities are served by a range of retail and commercial services. The Commercial Centres in Prittlewell are shown in Map 28 and Table 30.

As of August 2021, the Government is also introducing expanded permitted development rights to enable Commercial Uses to be converted to residential without planning permission. Due to this there are limitations on safeguarding ground floor commercial uses within key centres from changing to residential. However, under Article 4 of the General Permitted Development Order a local planning authority can apply to the Secretary of State to withdraw specified permitted development rights across a defined area. The use of Article 4 directions should not be expansive and therefore if we were to use them to restrict ground floor commercial uses from changing to residential, we must focus them to the most important frontages. In reference to Map 28 and Table 30 we are interested in your views on which centres we should investigate for using Article 4 Directions in order to restrict ground floor commercial frontages from being developed to residential under permitted development.

<sup>&</sup>lt;sup>9</sup> https://www.legislation.gov.uk/uksi/2020/757/made

#### Map 28: Prittlewell Commercial Centres



#### Table 30: Prittlewell Commercial Centres

Ref	Name	Centre Type
24	Rochford Road	Local Centre
25	Eastwoodbury Crescent	Local Centre
26	The Bell Prince Avenue	Local Centre
27	Hobleythick Lane /Prince Avenue	Local Centre
28	Earls Hall Parade (Cuckoo Corner)	Local Centre
30	Victoria Avenue/ West Street	Local Centre
В	Thanet Grange/Tesco	Out of Town Retail Parks
С	C Airport Retail Park Out of Town H	

There are amendments proposed to the Victoria Avenue/ West Street local centre due to the reduction of active frontages that reduce its ability to function as an effective commercial, business and service sector. The centre has a high vacancy rate, introducing a dispersed distribution of the retail provision. The proposed removal of its commercial centre designation will allow for a different policy approach, allowing for alternative uses, possibly as part of the wider regeneration of the Roots Hall site.

# **3.3.44 Prittlewell (Commercial Centres)**

# Have your say.....

# Please explain your answer

- a. Should we seek to define 'Commercial Areas' as set out in **Table 30** to promote a range of commercial uses to serve local community needs and provide local employment opportunities?
- b. Should we investigate using Article 4 direction to safeguard ground floor commercial uses within the town, district and neighbourhood centres by restricting permitted development to residential – if so what frontages?
- c. Do you agree with the proposed amendments as set out on Map 28?
- d. Are there any other areas within the Prittlewell Neighbourhood area that we haven't identified that should be promoted for commercial activities?

#### 3.3.45 Green Space - Prittlewell

National planning policy allows for Local Plans to identify and protect existing green space so it is not built on unless an assessment demonstrates the open space, buildings or land are surplus to requirements; any open space lost would be replaced by equivalent or better provision in terms of quantity, quality and access; or the benefits of new sports and recreation facilities clearly outweigh the loss of the current or former use as open space. In this respect the New Local Plan seeks to protect the green spaces as set out in Table 31 and Map 29.

#### **Existing Green Space**

The main recreation resource for residents in Prittlewell are the two local parks at Priory Park and St Lawrence Park. The area also contains allotments and community growing space at Growing Together, and a number of playgrounds and smaller amenity open spaces. St Mary's Churchyard also performs a role as green space within this urban area, providing a green link connecting Priory Park and Churchill Gardens. The residential area to the south west of Prittlewell is less provided for in terms of public open space, but the southern edge does benefit from the wide grassed boulevard of Prittlewell Chase which

contains many mature trees. Tree canopy cover in the neighbourhood ranges from 10% of the ward in Prittlewell to 14.4% in St Laurence ward. This is set within the context of the Council's Tree Policy which sets a target to extend the overall tree canopy cover in the Borough from 12% to 15% by 2050.

#### **Local Green Space**

National planning policy allows local authorities to designate land as Local Green Space through their local plans, so that communities can identify and protect green areas of particular importance to them, for example because of its historic significance, recreational value, tranquillity, beauty or richness of its wildlife. Policies for managing Local Green Space are consistent with those for Green Belts.

**Proposed Local Green Space** – Priory Park was gifted to the people of the town in 1917 by RA Jones. It contains the medieval Prittlewell Priory, now in use as a Museum, the Priory walled gardens, visitor centre, café, tennis and basketball courts, table tennis and chess, football pitches, children's playground, fishing lake and areas of natural wetland. The park is of importance for heritage, nature conservation, sports and recreation, and as a green lung in a busy urban area close to an Air Quality Management Area and dual carriageway. It therefore holds special importance for local people and is proposed as a Local Green Space. The outcome of this consultation will be particularly important in demonstrating that the space is special to the community.

#### Proposed new green space

Two new pocket parks have been completed at Ecko Park, which connect the new housing development to Priory Park via a new pedestrian and cycle path. These are proposed for protection. Sidmouth Avenue playground has been recently improved with new equipment and is proposed for protection.

The entire length of the Prittle Brook (from Priory Park to Belfairs Woods) is an important corridor and waterway for wildlife, pedestrian and cycle route for recreation and active travel. It is therefore proposed to protect the route as a Green Corridor where its role will be protected and enhanced.

It is also proposed to designate the central verge along Prittlewell/Blenheim Chase from Fairfax Drive to Eastwood Road as a Linear Green Space, reflecting its important amenity and biodiversity value (Table 31a).



#### Map 29: Green Space - Prittlewell

#### Table 31: Prittlewell – Protected Green Space

Site Ref.	Name of Site	Size (Ha)		
Local Park				
E62	Priory Park 1			
Amenity Open Space				
E63	Hobleythick Lane Open Space	0.108		
E64	Prittlewell Prince Burial Ground - Priory Crescent	0.416		
E65	Gainsborough Park 0.8			
Playground				
E66	Priory Park Children's Play Area	0.478		
E67	Gainsborough Park Playground 0.189			
Community Growing Site				
E68	Growing Together Trust	0.234		

Site Ref.	Name of Site	Size (Ha)			
Sports Ground					
E69	Eastbourne Grove Tennis Court	0.057			
E70	Ecko Sports Ground East of Manners Way	3.124			
School					
S14	Earls Hall School Playing Fields	1.143			
S15	Prince Ave School	1.366			
S16	Southend High For Boys Playing Fields	5.514			
Allotment	Allotments				
A4	Rochford Road	1.644			
A5	Manners Way	1.932			
A6	Growing Together	0.303			
Crematorium, Graveyard or Cemetry					
C3	St Laurence & All Saints	1.451			
C4	St Mary's Churchyard	0.729			

Sites in **bold** are proposed as 'Local Green Space'

#### Table 31a: Prittlewell – Proposed Green Space Allocations

Site Ref.	Name of Site	Size (Ha)			
Neighbourhood Park					
N12	St Laurence Park 8.				
Playground					
N13	St Laurence Park Childrens Play Area	0.182			
N14	Sidmouth Avenue Playground	0.148			
N15	Manners Way Playground 0.131				
Linear Green Space					
N16	Prittlewell Chase	1.735			

Site Ref.	Name of Site	Size (Ha)			
Pocket Park					
N17	Ecko Park North	0.146			
N18	Ecko Park South	0.119			
Green Corridor					
N8	Prittle Brook	4,225m			

 Table 31b: Land Use Proposals in Prittlewell – Green Space Currently Protected but with potential for release

HELAA Site Ref	Site	Site Area (ha)	Description	Quality/ Condition	Area of Deficiency? Y/N	Potential Housing Capacity (net)	Justification
HEA139	Land to south of Eastwoodbury Lane	0.209	Smallholdings/ green space	High grade agricultural land, no public access. Part of site identified in Airport Joint Area Action Plan as designated public open space but not yet implemented.	Ν	10	Land is in public ownership and underutilised, with potential for residential development.
HEA140	Land to south of Eastwoodbury Lane	1.625	Smallholdings/ green space	High grade agricultural land, no public access.	N	81	Land is in public ownership and underutilised, with potential for residential development.
HEA141	Land to south of Eastwoodbury Lane	7.17	Smallholdings/ green space	Approximately 50% of site is high grade agricultural land and rest smallholdings, no public access.	N	180	Land is in public ownership and underutilised, with potential for residential development.

# 3.3.45 Prittlewell (Green Space)

#### Have your say.....

# Please provide comment in support of your choice

- a. Do you support the proposed new green space designations (Table 31a)? If not, can you explain why?
- b. Do you have any comments on the green space sites / agricultural land identified as having the potential to be released for development (Table 31b)?

- c. Do you agree with Priory Park being proposed as Local Green Space? If not, can you explain why?
- d. Do you propose any other sites should be designated as Local Green Space? Any proposals must be supported by evidence that the space is special to the local community in terms of beauty, historic significance, recreational value, tranquillity, wildlife or for other reasons.
- e. Do you have any other comments regarding green space in Prittlewell?

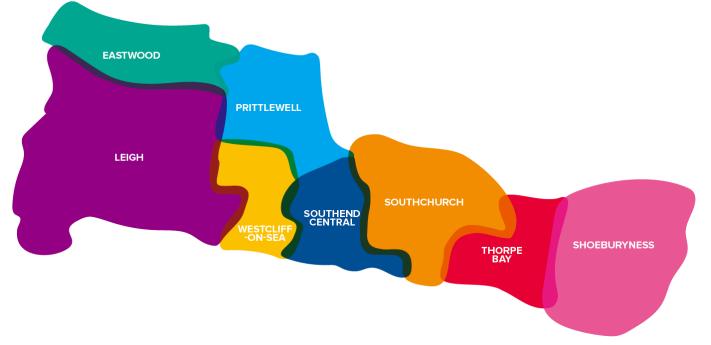
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# 3. Neighbourhoods

As with any Borough, Southend is not a single homogenous place. Rather, it is a collection of separate and distinct places or neighbourhoods which have grown together over time to create a substantial conurbation. It will be important that the New Local Plan considers the issues facing the different communities of Southend.

As part of the Issues and Options document we identified eight neighbourhood areas at Eastwood, Leigh, Westcliff, Prittlewell, Southend Central, Southchurch, Thorpe Bay and Shoeburyness. We asked you what you thought were the key issues facing the neighbourhoods and possible options for resolving these.

#### Figure 20: Southend's Neighbourhoods



#### What You Said

You identified the importance of the neighbourhoods to the local community and highlighted a number of issues, including the need for investment and regeneration, the importance of infrastructure and service provision and you told us about some of the impacts more development and housing has had on your local area.<sup>1</sup>

#### **Our Response**

Having regard to your feedback we have developed a profile of each neighbourhood setting out:

- their key characteristics and some of the planning issues facing them;
- a draft vision/ priorities for the future planning of these areas;
- proposals for the neighbourhoods, including new housing and development schemes together with employment and green space designations.

It is not intended to present comprehensive information or definitive boundaries for these neighbourhoods, but rather to stimulate discussion about particular issues and options that you think they will face in the future. These will be refined and developed as part of the next stage of the New Local Plan preparation.

We would now like your views on what you think of the proposed Profiles for each of the neighbourhoods.

<sup>&</sup>lt;sup>1</sup> The Local Plan Issues and Option Consultation feedback is available here: <u>https://localplan.southend.gov.uk/issues-and-options/issues-and-options-reports</u>

## **3.4 Southend Central**

### 3.4.1 General Character

You may also wish to refer to Section 2.5: Town Centre and Central Seafront of the Local Plan, which includes a draft vision and other potential provisions for the area.

Southend Central (Map 30, Figure 21) comprises the town centre and central seafront and is characterised by four distinct quarters, alongside surrounding residential areas, namely:

- Town Centre a sub-regional retail centre, dominated by comparison shopping including two retail malls at the northern and southern ends of the pedestrianised High Street. The area also includes high rise residential tower blocks and parades of shops, some with residential accommodation above. The Forum accommodates the public library and art gallery that is next to part of the University of Essex and South Essex College campuses. The town centre is the principal public transport hub for the Borough and includes two railway stations (Central and Victoria) and the bus station/travel centre interchange. The Kenway/Short Street area to the north of the High Street includes elements of employment land, as well as a range of residential development including the Queensway flatted developments and some more suburban type terraced housing. The Warrior Square Conservation Area to the east of the High Street is a residential community set around tree-lined open space.
- Milton and Clifftown these areas mark the early expansion of Southend's residential neighbourhoods and form an historic core with some particularly attractive planned streets and spaces, including the Prittlewell Square and Westcliff/Clifftown Parade Gardens. Much of the area is designated as a Conservation Area (Clifftown and Milton Conservation Areas).
- Civic Quarter a grouping of a number of bulky post-war civic buildings, including the Civic Centre, Police Station, Courts, Art Gallery and Museum on the eastern side of Victoria Avenue. The opposite side of Victoria Avenue has now seen the conversion of a number of obsolete large office blocks into residential use, some with active commercial uses at ground floor. This area also includes the sunken gardens of Churchill Gardens providing a tranquil green setting to the north of the Civic Quarter, and part of the Prittlewell Conservation Area.
- Central Seafront includes an extensive range of leisure and tourism functions focussed along Western Esplanade and Marine Parade including the
  historic Pier, Kursaal and Adventure Island. The City Beach (Phase 1) scheme has revitalised a key part of the central seafront, with key enhancements
  made to the public realm. Economic impact assessments show that the tourism and leisure facilities attract over 7 million day visitors<sup>2</sup> and a quarter
  of a million staying visitors to the area each year. The cliffs along Western Esplanade provide a green backdrop to the seafront with the Cliffs Pavilion,
  a major regional theatre, situated at its western end. To the east of the neighbourhood is the post-war Kursaal estate comprising terraced housing

<sup>&</sup>lt;sup>2</sup> Covid-19 would have impacted this most recently

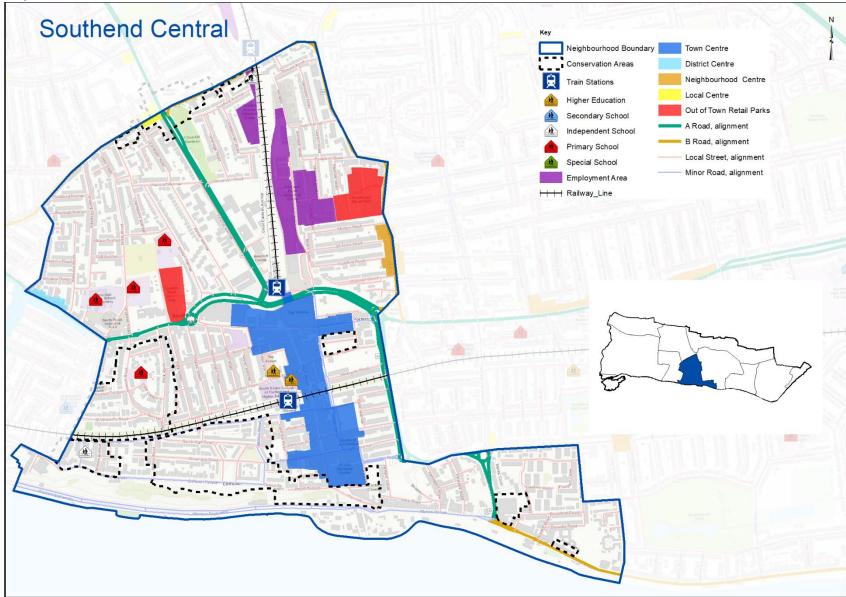
and flats, and the Grade II listed Kursaal building (part of the Kursaal Conservation Area) with Eastern Esplanade also providing a focus for leisure and tourism, as well as being home to the Eastern Esplanade Conservation Area.

There are a number of major issues and challenges facing the town centre and central seafront area over the coming years. These include the significant decline in the High Street's traditional comparison goods retail function in the face of increasing on-line shopping competition and the need to regenerate the area, building on its significant tourism, cultural and leisure potential. However, the Southend Retail Study<sup>3</sup> highlighted the potential demand for additional convenience retailing in the town centre and the growth potential of the food and drink sector. The Better Queensway project is seeking to regenerate the area to the north east of the High Street as a residential led community project which will be better integrated with the town centre.

With good accessibility by road, rail and bus combined with supporting services and facilities, there are a number of opportunities for new housing development at higher densities within the neighbourhood that will contribute to the regeneration and vitality of the neighbourhood and to meeting a range of local housing needs.

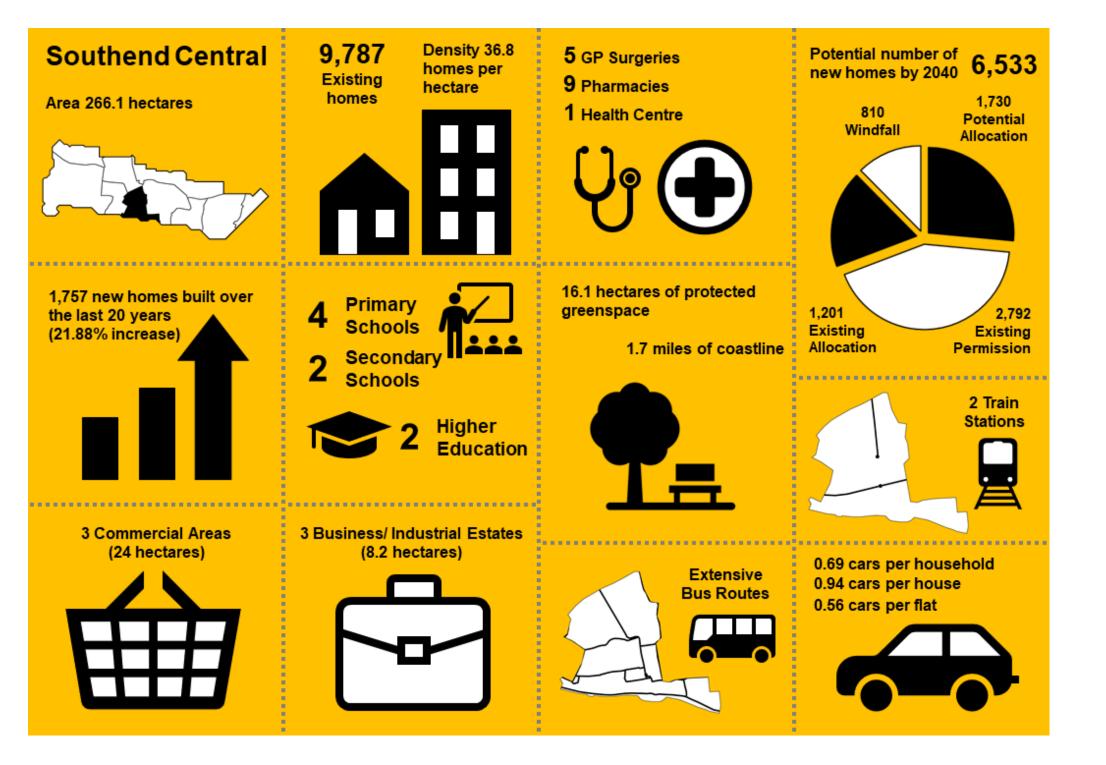
<sup>&</sup>lt;sup>3</sup> Southend Retail and Leisure Study 2018 – Peter Brett Associates

#### **Map 30: Southend Central Characteristics**



#### **Figure 21: Southend Central Characteristics**

No. Homes	9,787	Land Area (ha)	266.1
Density	36.8 dph	Car Ownership	0.69



#### 3.4.2 Complete Neighbourhoods (accessibility to services and facilities)

The following profile seeks to build up a picture of the 'completeness' of Southend Central. Completeness is based on mapping the walking catchments around different day to day facilities (17 different facilities in total)<sup>4</sup>. The catchment areas vary by facility and reflect comfortable walking distances for the average, able-bodied person. The catchments are based on actual walking routes rather than 'as the crow flies' distances.

A high completeness score means a place has lots of facilities the community needs within an easy walking distance. This approach recognises the important links to health and social well-being, community cohesion and inclusion.

The completeness score for Southend Central, by infrastructure type, is summarised in the rainbow image below. For example 90% of the neighbourhood lies within easy walking distance to a health facility, 51% of the neighbourhood is within easy walking distance of sports and leisure facilities, while 18% is within an easy walk of green space.

## **3.4.2 Southend Central (Infrastructure)**

Have your say..... Please explain your answer

a. What do you think are the main issues with infrastructure provision in Southend Central, and what should be the priorities over the next 20 years?

Please refer to Section 2.5: Town Centre and Central Seafront to view and comment on a draft vision, existing allocations set out in the Southend Central Area Action Plan (SCAAP), and other potential opportunity sites and interventions for Southend Central.

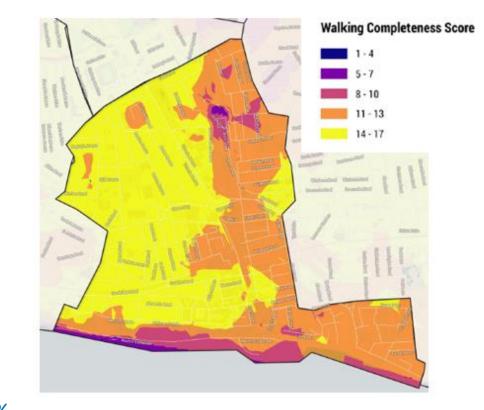
<sup>&</sup>lt;sup>4</sup> nurseries, primary schools, secondary schools, doctors, dentists, pharmacies, libraries, places of worship, public conveniences, community centres and halls, playing pitches, local equipped play space, amenity greenspace, allotments, natural and semi-natural greenspace, local and neighbourhood centres, town and district centres

# **Infrastructure - Southend Central**

- Highly complete in walking catchment for most services and facilities
- West of High Street most complete for schools, doctors, dentist and civic facilities
- Public transport hub with good connections to local area and sub-region
- Parts lack convenient access to green space, especially within High Street although some quality local spaces and access to seafront area
- Limited access to sports and leisure facilities

 $\oplus$ 

Central Southend	% of neighbourhood within walking distance				
Education: 86%	Civic: 78%	Green Space: 18%			
Health: 90%	Sports & Leisure: 51%	Town Centre uses: 82%			



#### Southend Central 'Aggregated Completeness Score' = 68%

Southend

Central

Map – as an example a high completeness score would be 14 – 17 different facilities being within a reasonable walking distance from home. Conversely a low score would be less than 4 facilities within walking distance.

#### **3.4.3 Planned Changes: Land Use Proposals**

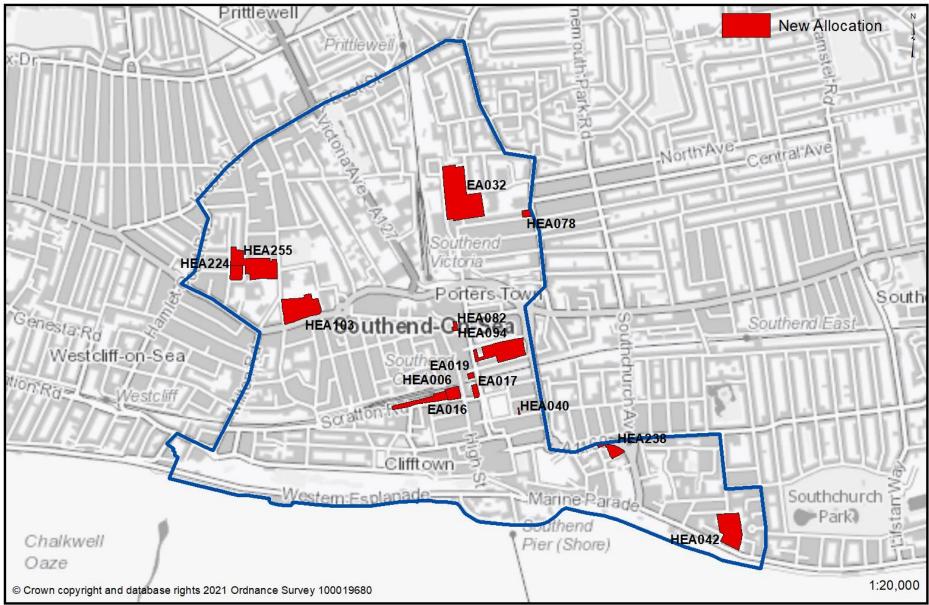
In addition to the SCAAP Opportunity Sites, new land use proposals are identified for future housing, employment and green space within the Southend Central neighbourhood as set out below.

#### 3.4.31 New Homes

The type and quality of the housing offer can have a significant impact on the health and wealth of places. Their ability to attract and retain people and provide support for those who need it relies on good housing and attractive and inclusive neighbourhoods.

Potential site proposals for residential development are set out in Map 31 and Table 32. These have been promoted to us by landowners/ agents and are included here for comment. The sites are in addition to sites that are already allocated within the SCAAP (as set out above) or have planning permission.

For more information on each site an assessment can be viewed by clicking on the site reference in the various tables below or via the Council's website: <a href="https://localplan.southend.gov.uk/">https://localplan.southend.gov.uk/</a>



Map 31: Potential Residential Sites – Southend Central (excluding those with planning permission) Please refer to Section 2.5: Town Centre and Central Seafront to view sites already allocated for development as part of the SCAAP

#### Table 32: Residential Sites – Southend Central

			Southend (Central)					Questions
Site ref	Name of Site	Context and Surrounding uses	Potential Land Use	Potential Land Use (summary)	Component of Change	Estimated number of homes (Gross)	Estimated number of homes (Net)	Comment & Preferred typology
HEA006	Central House, Clifftown Road	A 6 Storey building located on the northern side of Clifftown Road, adjacent to Southend Central Railway Station, where it intersects with the High Street. The building contains a retail unit and offices at ground floor and car parking. The surrounding area is commercial in character.	Part of this major site has planning permission for 28 dwellings	Residential led development	Urban Area General	170	170	
HEA040	57 York Road	A 3 storey building located on the northern side of York Road near the junction with Baltic Avenue. Surrounding properties are similar in terms of form and style. The site is located within a predominantly residential area.	This site has potential for 5 dwellings	Residential development	Urban Area General	5	4	
HEA042	Former Gas Works, Eastern Esplanade	The site is located on the north side of Eastern Esplanade, also fronting Burnaby Road to the north. The site has now been cleared and laid out for temporary public parking. The site falls within the SCAAP Central Seafront Policy Area. The surrounding uses are largely residential of between 2 to 5 storey (flats and houses), however there is also a 5 storey Premier Inn hotel to the east of the site.	The site is considered suitable for a major mixed-use scheme that could include public parking.	Residential led development	Urban Area General	216	216	
HEA048	215-215a North Road	The site is located on the western side of North Rd. It is boarded up and the previous buildings have been demolished. The streetscene in this part of North Road is predominantly made up of two storey residential properties.	Small site with potential for 9 dwellings.	Residential	Urban Area General	9	9	
HEA078	Styles Properties, 165 Sutton Rd	The site is located on the western side of Sutton Road, at the junction with Maldon Road. It was previously occupied by a single storey industrial building, and is stepped, taking into account of the changing levels on Maldon Road. Site is now vacant. There is a varied street scene in this location with a mixture of both residential and commercial uses.	Potential for a residential-led, mixed-use scheme with retention of some commercial use at ground floor on Sutton Road.	Residential led development	Urban Area General	7	7	

HEA082	Commercial Premises, 4 Southchurch Road	This site includes a 3-storey building located to the rear of Southchurch Road, overlooking a service deeping adjacent to the main High Street and Victoria Shopping Centre. The building includes commercial frontage, the middle floor and upper floor are in use as offices. There is an expired permission on the site for a part 4/part 5 storey building comprising 24 flats with a restaurant at ground floor.	Residential led scheme with commercial ground floor.	Residential led development	Urban Area General	24	24	
HEA094	Land at Warrior Square	The site currently includes surface parking areas, skate park and a central grassed area. The site was previously occupied by an indoor swimming pool. The proposed site does not include a 2-storey building in use as offices in the north west corner. A terrace of Victorian 2-storey dwellings sits directly adjacent the site to the south west of site. Warrior Square open space and more terraced housing is located to the north (designated Conservation Area) and further terraced dwellings to south. Part of the site is occupied by a skate park.	Likely to be suitable for a residential-led mixed- use scheme. Any redevelopment would need to consider the recently installed skate park.	Residential led development that may include re- provision of public parking, linked to additional parking provision at Tylers Avenue (see Table 30)	Urban Area General	300	300	
HEA122	Warrior House, 42 - 82 Southchurch Road	Located to south side of Southchurch Road and to the west of Warrior Square East. Contains a three storey commercial building. Surrounded by predominantly 2/3 storey buildings, with commercial ground floor, some with residential above. Queensway dual carriageway is to the east, Warrior Square Conservation Area is to the south, the town centre is to the west, the Better Queensway site is to the north.	Conversion of upper floors to residential use.	Residential Led	Urban Area General	15	15	
HEA103	Nazareth House, 111 London Rd	Located on the north side of the London Road, the former care home and associated accommodation, surrounded by garden/amenity space, with a tall brick wall running around the edge of the site. The area to the south of London Road is predominantly two storeys, commercial ground floor, with Milton Conservation Area further to the south. To the north the area includes two schools and tower blocks/ residential streets beyond. A new flatted residential scheme lies to the west.	Residential development that maintains a good level of garden/ amenity space.	Residential Led	Housing Regeneration Sites	150	80	

HEA224	Buckingham House, Salisbury Avenue	Part 1 and 2 storey building currently occupied as sheltered housing. Located in a residential area adjacent to residential tower blocks and a community centre.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	68	40	
HEA238	Norman Harris House, 450 Queensway	Part 4 and 3 storey building currently in use as sheltered accommodation. In a prominent location fronting the A1160 onto a roundabout. Green space to the rear with car parking to the west.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	63	35	
HEA255	Blackdown, Brecon & Grampian	Residential estate comprising three 16 storey towers, a community centre, garages and landscaped area. Surrounded by generally low-rise residential area with site adjacent to a primary school.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	309	78	
EA016	Central Station, Clifftown Road	The railway line is to the north of the site, college/university buildings beyond this. The High Street lies to the east, with commercial and residential uses to the south. The Site includes a range of uses including parking and a commercial garage. The Southend Central Station is locally listed and presently has a low quality forecourt. Was previously allocated in the Borough Local Plan (1994) but has not come forward.	Redevelopment could bring about associated public realm enhancements, improving setting of station and access to it. The site could be appropriate for office use or alternatively, comprehensive regeneration to include the station and residential uses could be considered.	Residential Led	Urban Area General	200	200	

EA032	Grainger Close Employment Area	The site is currently protected as an Industrial estate but has been identified for potential release. Surrounding uses are a mix of residential and other commercial buildings. Grainger Road cuts through the site.	Located within a suitable area for housing (if allocated) but has unknown availability. The site appears to be in multiple ownerships and may require assembly.	Residential Led	Employment Release Site	552	552	
Accepted HELA	A sites without Planning Per	mission Total	•	1		I		1,730
SCAAP	HEA061, HEA085,							,
existing	HEA095, HEA097,							
allocations	HEA098, HEA099,							
(without	HEA101, HEA102,						1,201	
permission)	HEA107, HEA154,						-	
see Table B	HEA252,							
and Map X								
Planning permission 5 units or more	HEA001, HEA005, HEA009, HEA020, HEA031, HEA037, HEA045, HEA047, HEA054, HEA060, HEA072, HEA074, HEA096, HEA125, HEA156, 18/00485/FUL, 18/01541/FUL, 18/01142/FUL, 18/02151/FULM, 19/01591/FUL, 18/01616/PA3COU						2,261	
Planning permission 4 units or less							41	
Being Implemented							490	
Windfall							810	
Total							6,533	

# 3.4.31 Southend Central (Housing)

Have your say.....

Please explain your answers

a. Do you agree with the proposed housing sites for Southend Central?
You may wish to outline the type and scale of development you
would like to see come forward on particular sites in reference to
Figure 22: Development Typologies as set out below.
b. Do you have any other comments on housing provision in Southend

# Central?

#### 3.4.32 Urban Form and Broad Development Typologies

Good quality urban design will be essential in new housing development if the character of the neighbourhood is to be enhanced. New development will need to be imaginative and dynamic in its design reflecting its central location.

Map 32 shows the Urban Forms of Southend Central neighbourhood. This has been informed by the Southend Borough Wide Character Study and is intended to provide a broad overview of the types and densities of development across the neighbourhood; this can range from low density, areas of detached housing, to high rise flats.

To assist with the preparation of development management and design policies, which will impact the scale, type and density of new homes, we are interested in your views on broadly what types of development you think should come forward in the neighbourhood. It may be that there are different parts of the neighbourhood that you think could accommodate different types of development.

Figure 22 provides a range of development typologies at different densities, for both houses and flats. We'd like to know whether there is a particular typology that you'd like to see come forward in Southend Central and within the different Urbans Forms as shown in Map 32. For instance you may believe the 'Primary Centre' and 'Campus' areas within Map 32 should accommodate the highest density development, such as flats typology F5 and F6, within Figure 22.

The Council's adopted Development Management Document (2015) includes a Tall and Large Buildings Policy (DM4)<sup>5</sup>, which identifies Southend Central Area as the main focus for tall/large buildings, and sets out a number of design criteria including a consideration of local character and context, promoting active ground floor uses, and a focus on achieving high quality, sustainable design. We would also like your views on whether a tall buildings policy should be integrated into the New Local Plan to ensure tall buildings are directed to specific areas of the neighbourhood, for example close to public transport interchanges and how such a policy could guide the design of development.

<sup>&</sup>lt;sup>5</sup> https://planningpolicy.southend.gov.uk/adopted-plans

#### Figure 22 - Development Typologies

#### Houses



H1: 25dph

H2: 40dph

H3: 60dph

Flats



F1: 60dph

F2: 90dph

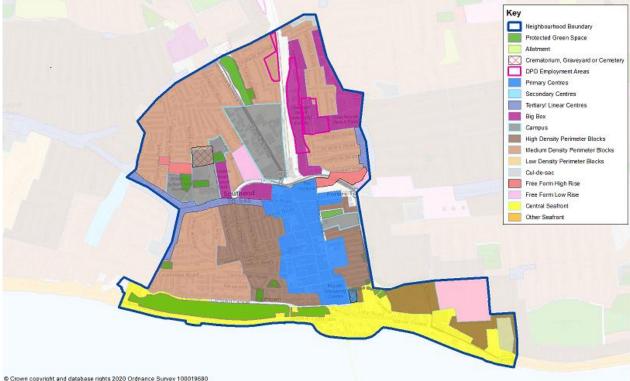
F3: 135dph



F5: 250dph

F6: 525dph

#### Map 32: Urban Form of Southend Central



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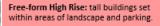


Medium Density Perimeter Blocks: Includes classic inter-war suburban areas that can accommodate a wide variety of building scales and types.



High Density Perimter Blocks: Urban Areas often comprised of tightly arranged, regular rows of Victorian/Edwardian terraces with on street parking

Free-form low-rise: Typically early post-war development, featuring low rise terraces and detached buildings with a fragmented layout.





Primary Centre: Southend town centre, characterised by large scale buildings and a variety of comparison shops, services and leisure opportunities.



Tertiary/Linear Centre: typically found as shopping parades within residential areas but also include the near-continuous string of shops which line the most signficxant, historic routes in the Borough.



Campus: Normally associated with institutional or business uses such as colleges, hospitals or civic buildings.

Central Seafront: Vibrant architecture associated with seafront leisure, providing a stark contrast to the orderly Victorian and Edwardian suburbs.

Big Box: Industrial, business and retail areas featuring large buildings, which are usually car based in terms of access and movement.

# **3.4.32 Southend Central (Urban Form)**

## Have your say..... Please explain your answers

- a. What types of development typology (Figure 22) do you think should come in Southend Central? You may wish to refer to the different urban forms presented in Map 32 in your answer.
- b. Should a tall buildings policy be introduced to direct such development to specific areas of the neighbourhood? If so, what areas should be identified?

#### 3.4.33 Employment Land

The retention and provision of employment sites is essential to enable balanced job and housing growth. However, employment land has relatively lower land values compared to residential and therefore it is important to safeguard or allocate sites to facilitate present and future economic growth.

Town centres play an important role in not only providing opportunities in the digital, cultural and creative sector but also providing the opportunity more generally to encourage smaller and more diverse employment activity. A level of professional and business sector growth in particular could be expected to locate in the town centre environments considering their strong link with population clusters, and the level of service, amenities and facilities they provide in one location.

The town centre will remain a major focus for employment particularly in the retail, office, cultural and creative arts sectors, and alongside the central seafront for tourism, food and leisure facilities. It will also continue to thrive as a centre of excellence for education, housing the South Essex College and University of Essex campuses. It will also be a location for niche, flexible office space.

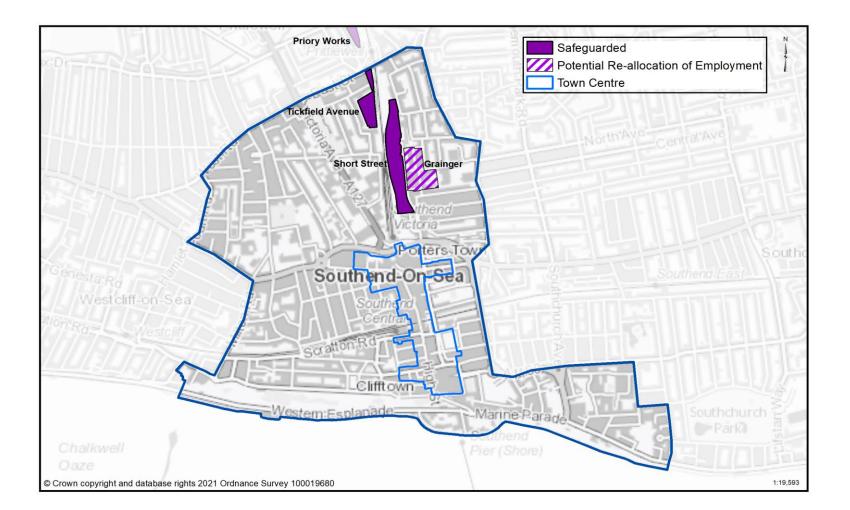
In Southend Central designated employment land is situated in the northern periphery of the area in the Short Street/Kenway area and at Tickfield Avenue. This provides for a range of medium to small valuable business uses providing local employment opportunities. It is proposed that these areas are retained and enhanced (Table 33 and Map 33). However, the Grainger Road area performs poorly as an employment area and is unlikely to attract sufficient occupiers and it is therefore proposed to re-allocate for residential redevelopment (Table 34).

#### Table 33: Land Use Proposals in Southend town centre and central seafront neighbourhood – Employment Designations

Name of Site	Area (hects.)	Floorspace (m2)
Short Street/Kenway	4.03	
Land off Tickfield Road	1.42	
Total		

#### Table 34: Proposed Re-allocation of Employment Land to Housing Led Use

Name of Site	Area (hects.)	Floorspace (m2)
Grainger Road	-2.76	



# **3.4.33 Southend Central (Employment)**

Have your say.....

Please explain your answers

a. Do you agree with the proposed employment sites for Southend Central? Please name the employment site you are referring to.b. Do you have any other comments on employment land provision in Southend Central?

#### 3.4.34 Commercial Centres

To ensure the vitality of town centres, the National Planning Policy Framework encourages local planning authorities to implement planning policies and decisions that support the role that town centres play at the heart of local communities, by taking a positive approach to their growth, management, and adaptation.

The Government recently introduced changes to the Use Classes Order which consolidates a wide range of uses including retail, food, financial services, gyms, healthcare, nurseries, offices and light industry into a single use class (Use Class E) and any change of use of a building or land between those uses falling within this Use Class will not require planning permission. It is therefore proposed to define as "Commercial Areas", centres where we will promote ground floor uses to be within Class E Use Class and encourage improvements to shopfronts and the street scene.

There are a range of commercial centres in the Borough that protect ground floor uses for business purposes (use class E<sup>6</sup>) and thereby perform a vital function by ensuring communities are served by a range of retail and commercial services. Southend Town Centre lies at the heart of the Borough providing a range of business, educational, retail and leisure facilities. It is focused on two indoor shopping malls connected by a long linear pedestrianised High Street.

There are other commercial centres within Southend Central that provide a vital commercial activity to local residents and these include the Sutton Road Neighbourhood Centre, the local centre at Victoria Avenue and West Street and the London Road and Greyhound retail parks. These are set out in Table 35 and Map 34.

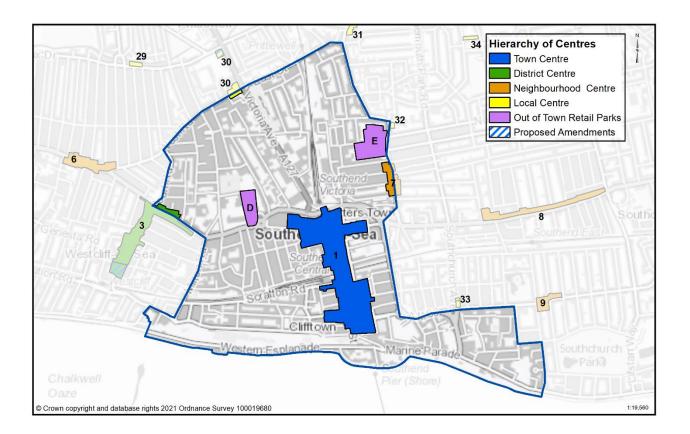
As of August 2021, the Government is also introducing expanded permitted development rights to enable Commercial Uses to be converted to residential without planning permission. Due to this there are limitations on safeguarding ground floor commercial uses within key centres from changing to residential. However, under Article 4 of the General Permitted Development Order a local planning authority can apply to the Secretary of State to withdraw specified permitted development rights across a defined area. The use of Article 4 directions should not be expansive and therefore if we were to use them to restrict ground floor commercial uses from changing to residential, we must focus them to the most important frontages. In reference to Table 35 and Map 34 we are interested in your views on which centres we should investigate for using Article 4 Directions in order to restrict ground floor commercial under permitted development.

<sup>&</sup>lt;sup>6</sup> https://www.legislation.gov.uk/uksi/2020/757/made

#### **Table 35: Southend Central Commercial Centres**

Ref	Name	Centre Type
1	Southend Town Centre	Town Centre
7	Sutton Road South	Neighbourhood Centre
30	Victoria Avenue/ West Street	Local Centre
D	London Road Retail Park	Out of Town Retail Parks
E	Greyhound Retail Park	Out of Town Retail Parks

#### Map 34: Southend Central Commercial Centres



## **3.4.34 Southend Central (Commercial Centres)**

## Have your say.....

## Please explain your answer

- a. Should we seek to define 'Commercial Areas' as set out in **Table 35** to promote a range of commercial uses to serve local community needs and provide local employment opportunities?
- b. Should we investigate using Article 4 direction to safeguard ground floor commercial uses within the town, district and neighbourhood centres by restricting permitted development to residential if so what frontages?
- c. Are there any other areas within the Southend Central Neighbourhood area that we haven't identified that should be protected for commercial activities?

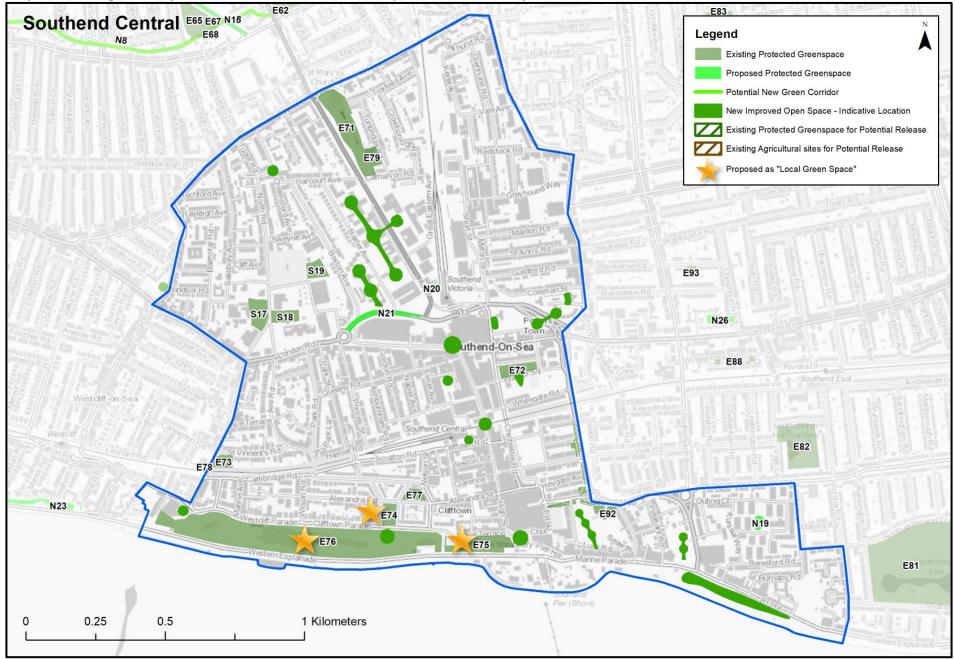
#### 3.4.35 Green Space – Southend Central

The existing green space and parkland facilities in Southend Central provide a valuable green and open contrast to the dense built urban form. Such areas are essential for healthy living and wellbeing and provide valuable nature habitats. Nevertheless, the Settlement Role and Hierarchy Study<sup>7</sup> has shown that despite a small number of parks of good quality and its proximity to the foreshore, Southend Central as a whole, and particularly in and around the High Street is poorly provided for in terms of green infrastructure. This is reflected in the relatively low tree canopy cover in the wards of Victoria, Milton and Kursaal of 9%, 9.7% and 10% respectively, which are some of the lowest in the Borough. The Council's Tree Policy sets a target to extend the overall tree canopy cover in the Borough from 12% to 15% by 2050. Whilst there are a number of constraints to tree planting within the area including underground services, additional planting will be included wherever opportunities arise. Other urban greening measures including green walls and roofs and rain gardens will also be promoted where appropriate.

National planning policy allows for Local Plans to identify and protect existing green space so it is not built on unless an assessment demonstrates the open space, buildings or land are surplus to requirements; any open space lost would be replaced by equivalent or better provision in terms of quantity, quality and access; or the benefits of new sports and recreation facilities clearly outweigh the loss of the current or former use as open space. In this respect the New Local Plan seeks to protect the existing green spaces as set out in Table 36 and Map 35.

<sup>&</sup>lt;sup>7</sup> https://localplan.southend.gov.uk/new-evidence

#### Map 35: Existing Green Space in Southend Central and Proposed New Green Space



#### Table 36: Southend Central – Existing Green Space

Site Ref.	Name of Site	Size (Ha)			
Local Park	(				
E71	Churchill Gardens	1.915			
E72	Warrior Square Gardens	0.487			
E73	Milton Road Gardens & Tennis Courts	0.261			
E74	Prittlewell Square	0.366			
E75	The Shrubbery	1.198			
Local Park	(S	·			
E76	Southend Cliff Gardens	9.115			
Area Open Space					
E77	Alexandra Bowling Green	0.247			

Site Ref.	Name of Site	Size (Ha)			
Playgrour	nd				
E78	Milton Road Gardens Playground	0.028			
Sports Gr	Sports Ground				
E79	Southend Bowling Club	0.341			
School					
S17	Milton Hall School Playing Field	0.637			
S18	St Helen's School Playing Field	0.413			
S19	St Mary's School Playing Field	0.409			
Cremator	Crematorium, Graveyard or Cemetry				
C5	Prittlewell	1.626			
C6	St John's Church	0.327			

Sites in **Bold** are proposed as 'Local Green Space'

#### Table 36a: Southend Central – Proposed new green space

Site Ref.	Name of Site	Size (Ha)		
Playground				
N19	Kursaal Playground 0.139			
Pocket Park				
N20	Central Museum Wildlife Garden	0.048		

Site Ref.	Name of Site	Size (Ha)			
Linear Green Space					
N21	Queensway Linear Green Space0.478				
Green Corridor					
N8	Prittle Brook	4,225m			

#### **Local Green Space**

National planning policy allows local authorities to designate land as Local Green Space through their local plans, so that communities can identify and protect green areas of particular importance to them, for example because of its historic significance, recreational value, tranquillity, beauty or richness of its wildlife. Policies for managing Local Green Space are consistent with those for Green Belts.

Prittlewell Square is a formally laid out ornamental garden with historic significance as an integral part of the Clifftown estate and Conservation Area, and benefits from expansive sea views due to its cliff-top setting. Due to its importance as a heritage asset and role as both a visitor attraction and a much loved local park for residents it is proposed to be designated as a Local Green Space. The Shrubbery also forms part of the Clifftown Conservation Area and is an important part of its setting, so it is proposed to also designate this as a Local Green Space (Table 36). The outcome of this consultation will be particularly important in demonstrating that these spaces are special to the community.

#### **Provision of new Green Infrastructure**

If Southend Central is to accommodate a substantial increase in residential development and population it will be essential that the existing areas of open space are safeguarded and enhanced principally as places of leisure and relaxation and opportunities to increase provision in the central area actively explored as part of future development schemes (Table 37 and Map 35).

There are two areas of green space not currently designated that are proposed for protection; these are the Central Museum Wildlife Garden (proposed for designation as a pocket park) and the Kursaal playground (Table 36a).

New and enhanced green space, such as pocket parks and play areas, linked to other attractive destinations in and around the Borough will also relieve recreational and development pressures on designated international and European habitat sites, and will form part of a wider South Essex Green and Blue Infrastructure network.

Site Ref	Name/ Address	Туре	Justification				
	CS1.2 Seaways	Civic Space – linked to food and drink and entertainment uses	Public realm improvements including soft landscaping elements to increase green infrastructure for climate change resilience and visual amenity and provide functional outdoor space to support business.				
	CS1.3 Marine Plaza	Pocket Park	New open space to be provided as part of a mixed use development.				
	Victoria Circus       Civic Space and Urban Greening – Improved public realm, landscaping and seating.		3 new pocket parks will include SUDS, play equipment and increase biodiversity within a dense urban area, replacing the existing playground at first floor level.				
			Short Term Scheme. Public realm improvements including soft landscaping elements to increase green infrastructure for climate change resilience and visual amenity. Links with completed public realm improvements to the London Road east of College Way.				
	High Street, north- west side	Civic Space – Break through High Street to open up The Forum and facilitate the creation of public events space and new museum	Long Term Scheme. Potential to incorporate urban greening as part of the Elmer Square Phase 2 development				
	Central Railway Station	Civic Space and Urban Greening – Redevelopment of adjacent land for residential and civic space, including landscaping around station.	Medium Term Scheme. Public realm improvements including soft landscaping elements to increase green infrastructure for climate change resilience and visual amenity.				

#### Table 37: Southend Central – Indicative locations for Green Infrastructure provision

High Street	Rationalisation of highway space to create extensive landscaping	Short/Medium Term Scheme. Public realm improvements including soft landscaping elements to increase green infrastructure for climate change resilience and visual amenity.
Chichester Road	Rationalisation of road space to create cycle lane and extensive landscaping with links to High Street	Medium Term Scheme. Public realm improvements including soft landscaping elements to increase green infrastructure for climate change resilience and visual amenity.
Royals precinct (top of Pier Hill)	Civic space – outdoor seating/cafes/landscaping with public events space (linked to scheme 13)	Medium Term Scheme. There is a long-standing ambition to increase urban greening within the High Street and better connect it with the seafront.
Eastern Esplanade	Civic Space – City Beach Phase 2 – Eastern Esplanade (from the Kursaal to Victoria Road)	Medium Term Scheme. Public realm improvements including soft landscaping elements to increase green infrastructure for climate change resilience and visual amenity.
Western Esplanade	Civic Space – City Beach Phase 3 – Western Esplanade (from The Pier to Cliffs Pavilion)	Long Term Scheme. Public realm improvements including soft landscaping elements to increase green infrastructure for climate change resilience and visual amenity.

## 3.4.35 Southend Central (Green Space)

## Have your say.....

## Please explain your answers

- a. Do you agree that we should continue to protect the green space as set out in Table 36 and shown on Map 35? If not, can you explain why?
- b. Do you agree with the proposed new green spaces, as identified in Table 36a? If not, can you explain why?
- c. Do you agree with the indicative locations for additional green infrastructure (Table 37 and Map 35)?
- d. Do you agree with Prittlewell Square, Cliff Gardens and the Shrubbery being identified as Local Green Space? If not, can you explain why?
- e. Are there any other areas we haven't identified that should be protected or promoted for green infrastructure? Please provide an address.

- f. Do you propose any other sites within Southend Central should be designated as Local Green Space? Any proposals must be supported by evidence the space is special to the local community in terms of beauty, historic significance, recreational value, tranquillity, wildlife or is special to the local community for other reasons.
- g. Do you have any other comments on green space provision in Southend Central?

#### 3.5 Westcliff

#### 3.5.1 General Character

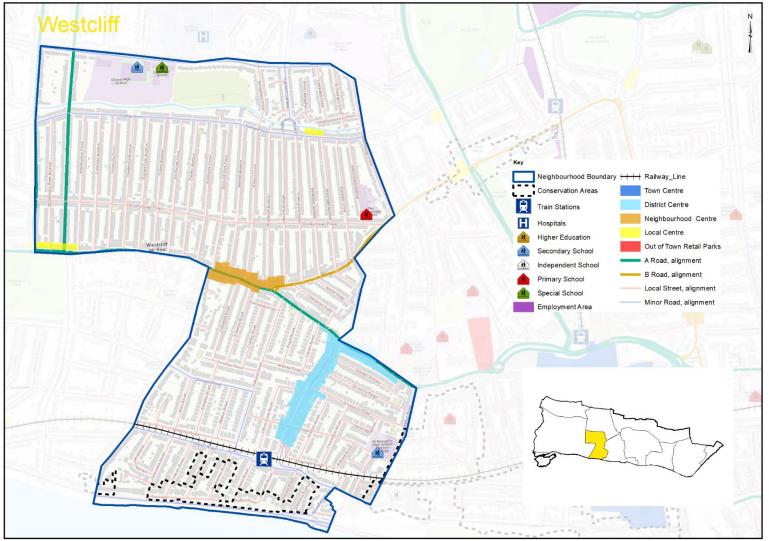
Westcliff neighbourhood lies between Leigh to the west and Southend Town Centre and Central Seafront to the east (Map 36, Figure 23). It stretches from the coast to the south to the Prittle Brook to the north and is bisected by the London Road (A13). The London Road marks a change in street pattern and defines the distinctive Westborough residential area in the northern part of the neighbourhood, a tightly knit grid pattern of terraced Victorian and Edwardian housing. The southern part of the neighbourhood contains a mixture of mainly Victorian and Edwardian residential streets with some larger properties particularly along the seafront route, including high rise flats.

Westcliff is the most densely developed neighbourhood in the Borough, having developed largely during the Victorian and Edwardian eras. Many properties have in the past been sub-divided into flats and average density in the area is around 46 homes per hectare. In places this has resulted in a lack of amenity space, including space for adequate and convenient waste storage.

The commercial and retail areas of the neighbourhood are centred along the A13 London Road and the adjacent district centre of Hamlet Court Road with its north-south axis. To the south of this commercial area is Westcliff Railway station, providing connections to Southend and London. Prittlewell Railway Station lies to the east of the neighbourhood and is in reasonable walking distance for many residents. The area benefits from regular bus services along the A13 London Road and Prittlewell Chase to the north, providing services to Southend Hospital, Southend, Eastwood, Leigh and Shoeburyness. However, bus services to some parts of the Borough are infrequent and often involve changes.

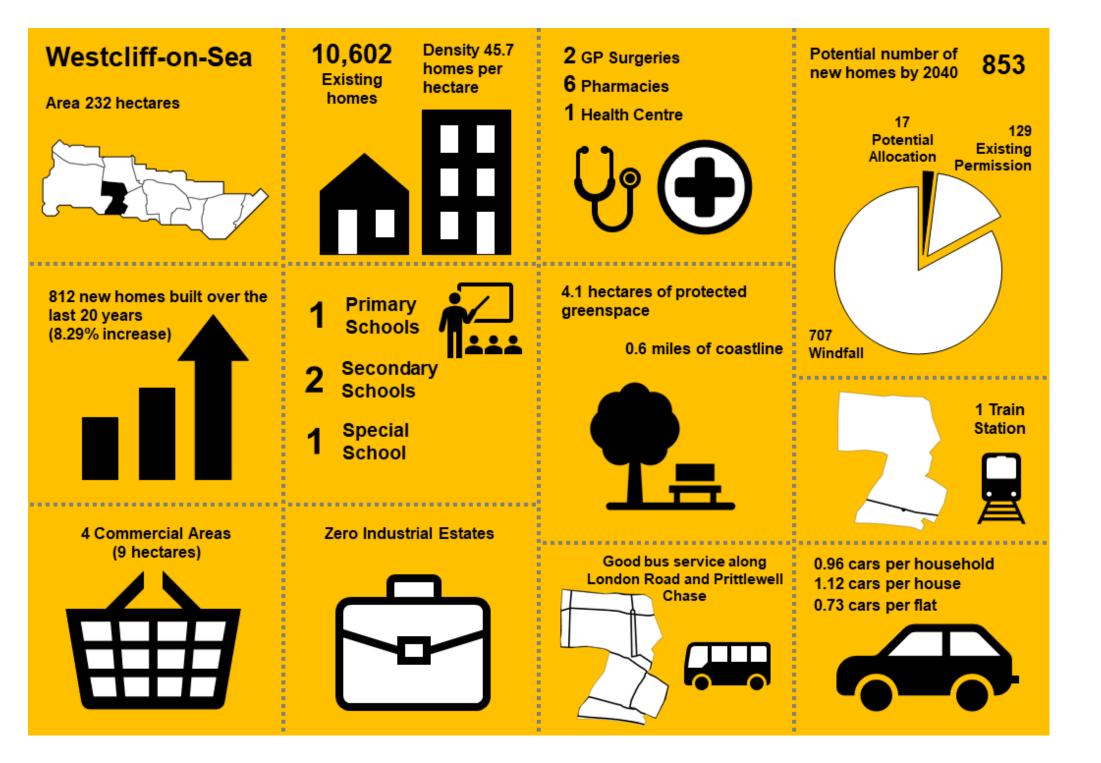
Key issues in the area include development pressure to convert family housing to flats, and associated impacts on residential amenity including on street parking pressure, and high-rise development along the seafront, the scale and massing of which can have an impact on the character of the area. Westcliff has the second lowest car ownership in the Borough, although there is still demand for on-street car parking spaces given the high number of conversions from houses to flats or houses in multiple occupation, and lack of off-street parking in many of the Victorian and Edwardian properties.

#### Map 36: Westcliff Characteristics



#### Figure 23: Westcliff Characteristics

No. Homes	10,602	Land Area (ha)	232
Density	45.7 dph	Car Ownership	0.96



## 3.5.2 Vision – Westcliff

#### Where we want to be

Westcliff will continue to be a vibrant and accessible neighbourhood, with every day goods and services within easy reach for residents. Hamlet Court Road District Centre remains the focus for everyday activity, complemented by businesses along the A13 London Road, and its community and cultural assets will be strengthened. A draft set of priorities for Westcliff are set out below to aid feedback:

- Focus day to day shops and services in Hamlet Court Road district centre including opportunities for co-working combined with commercial premises.
- Opportunities for new homes focussed along London Road public transport corridor and near train stations.
- Identify opportunities for new and improved green spaces and increased tree cover throughout the area, particularly around Hamlet Court Road/London Road.
- Conserve and enhance designated heritage assets.
- Strengthen local walking and cycling networks, including links to railway stations and centres, with improved wayfinding and public art, and seek opportunities to expand the Borough's Electric Vehicle charging infrastructure network.
- Carefully manage environmental assets and flood risk, including the foreshore and Prittle Brook.

## 3.5.2 Westcliff (Vision)

Have your say..... Please explain your answers

a. Do you agree with our draft vision and priorities for Westcliff – have we missed anything?

## 3.5.3 Complete Neighbourhoods (accessibility to services and facilities)

The following profile seeks to build up a picture of the 'completeness' of Westcliff neighbourhood. Completeness is based on mapping the walking catchments around different day to day facilities (17 different facilities in total). The catchment areas vary by facility and reflect comfortable walking distances for the average, able-bodied person. The catchments are based on actual walking routes rather than 'as the crow flies' distances.

A high completeness score means a place has lots of facilities the community needs within an easy walking distance. This approach recognises the important links to health and social well-being, community cohesion and inclusion.

The completeness score for Westcliff, by infrastructure type, is summarised in the rainbow image below. For example 84% of the neighbourhood lies within easy walking distance to a health facility, 69% of the neighbourhood is within easy walking distance of sports and leisure facilities, while 18% is within an easy walk of green space.

## 3.5.3 Westcliff (Infrastructure)

Have your say..... Please explain your answer

a. What do you think are the main issues with infrastructure provision in Westcliff in reference to the below, and what should be the priorities over the next 20 years?

# **Infrastructure - Westcliff**

- High proportion of neighbourhood within walking access to key types of infrastructure
- Services and facilities spread throughout neighbourhood, providing good walking access and choice to residents
- South of railway line has lower completeness score which has an impact on access to some services
- Neighbourhood lacking in local green space although District Parks - Priory Park and Chalkwell Park - are in adjacent neighbourhoods

Westcliff	% of neighbourhood within walking distance			
Education: 88%	Civic: 82%	Green Space: 18%		
Health: 84%	Sports & Leisure: 69%	Town Centre uses: 75%		





# Vestcliffon-Sea

## Westcliff 'Aggregated Completeness Score' = 70

Map – as an example a high completeness score would be 14 –17 different facilities being within a reasonable walking distance from home. Conversely a low score would be less than 4 facilities within walking distance.



#### Land Use Proposals – Westcliff

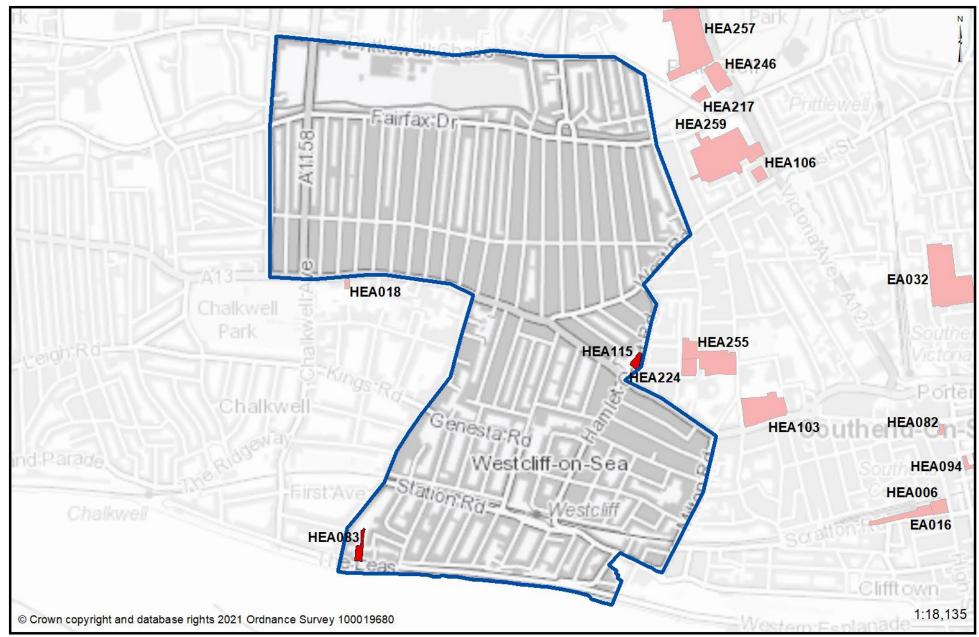
A number of potential land use proposals are identified for future housing, employment and open space. For each site, the location, proposed use and indicative amount of development (if applicable) is provided.

#### 3.5.4 New Homes

Potential site proposals for residential development can be viewed in Map 37. Table 38 sets outs relevant information including, context and surrounding uses, proposed use, estimated number of new dwellings and what 'component of growth' the site contributes to in reference to Section 2: Meeting Our Housing Needs (Table 2). The sites have been promoted to us by landowners/ agents and are included here for comment. Table 38 also notes the amount of new homes that are likely to come forward over the lifetime of the plan through sites already with planning permission and windfall development.

For more information on each site an assessment can be viewed by clicking on the site reference in Table 38 below, or via the Councils website: <a href="https://localplan.southend.gov.uk/">https://localplan.southend.gov.uk/</a>

#### Map 37: Potential Residential Sites – Westcliff (excluding those with planning permission)



#### Table 38: Potential Residential Sites – Westcliff

Westcliff on Sea						Questions		
Site ref	Name of Site	Context and Surrounding uses	Potential Land Use	Potential Land Use (summary)	Component of Change	Estimated number of homes (Gross)	Estimated number of homes (Net)	Comment & Preferred typology
HEA083	30-32 The Leas	The site previously contained 3 historic dwellings but following 2 fires in 2018 planning consent was granted to demolish the buildings due to health and safety concerns and this has been completed.	Subject to an assessment of the impact of any development on the character and appearance of the Crowstone Conservation Area, which the site lies within. Potential for residential conversion / development. Planning permission granted in 2020 for 9 residential units.	Residential development	Urban Area General	7	7	
HEA115	Part of Hamlet Court Road Car Park	Eastern half of the Hamlet Court Road car park (surface car park), residential properties to the north east, car park and public toilets to the south west. Surrounded by two storey residential buildings. District Centre of Hamlet Court Road to the south.	Subject to the consideration of loss of public parking the site is considered suitable in principle for housing development and would also benefit from some form of public green space.	Residential development	Urban Area General	10	10	
Planning permission 5 units or more	HEA024, HEA123, 17/01137/FUL, 18/01812/FUL						32	
Planning permission 4 units or less							46	
Being Implemented							51	
Windfall							707	
Total					853			

## 3.5.4 Westcliff (Residential)

#### Have your say.....

## Please explain your answer

- a. Do you agree with the proposed housing sites for Westcliff? You may wish to outline the type and scale of development you would like to see come forward in reference to Figure 24: Development
   Typologies as set out below.
- b. Do you have any other comments on housing provision in Westcliff?

## 3.5.5 Urban Form and Development Typologies

Good quality urban design will be essential in new housing development if the character of the neighbourhood is to be enhanced.

Map 38 shows the Urban Forms of Westcliff neighbourhood. This has been informed by the Southend Borough Wide Character Study and is intended to provide a broad overview of the types and densities of development across the neighbourhood; this can range from low density, areas of detached housing, to high rise flats.

To assist with the preparation of development management and design policies, which will impact the scale, type and density of new homes, we are interested in your views on broadly what types of development you think should come forward in the neighbourhood. It may be that there are different parts of the neighbourhood that you think could accommodate different types of development.

Figure 24 provides a range of development typologies at different densities, for both houses and flats. We'd like to know whether there is a particular typology that you'd like to see come forward in Westcliff and within the different Urbans Forms as shown in Map 38. For instance you may believe the 'Linear Centre' of the London Road within Map 38 should accommodate higher density development, such as flats typology F2 and F3, within Figure 24.

## **Figure 24 – Development Typologies**

## Houses



Flats



F1: 60dph

F2: 90dph

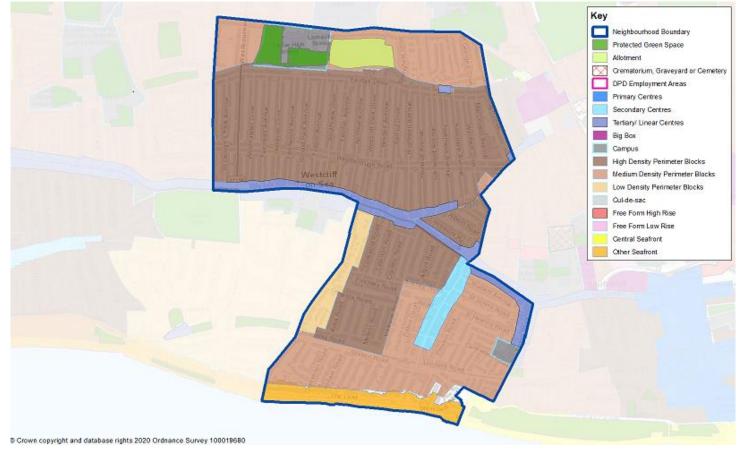
F3: 135dph



F4: 250dph

F5: 525dph

#### Map 38: Urban Form of Westcliff





Low Density Perimeter Blocks: large individual plots able to accommodate signficant houses or bungalows, often built to individual designs.



Medium Density Perimeter Blocks: Includes classic inter-war suburban areas that can accommodate a wide variety of building scales and types.



High Density Perimter Blocks: Urban Areas often comprised of tightly arranged, regular rows of Victorian/Edwardian terraces with on street parking

Secondary Centre: Provide a mix of comparison and convenience shopping, typically with a finer grain than primary centres, well integrated with their context.



Campus: Normally associated with institutional or business uses such as colleges, hospitals or civic buildings.



Tertiary/Linear Centre: typically found as shopping parades within residential areas but also include the near-continuous string of shops which line the most signficxant, historic routes in the Borough.



Other Seafront: Seafront areas east and west of the Central Seafront area with a varied scale and pattern of use. Includes guest houses, small hotels and retirement flats/apartment buildings.

# 3.5.4 Westcliff (Urban Form)

Have your say.....

# Please explain your answer

a. What types of development typology (Figure 24) do you think should come in Westcliff? You may wish to refer to the different urban forms presented in Map 38 in your answer.

# 3.5.5 Employment

The retention and provision of employment sites is necessary to enable balanced job and housing growth. Westcliff neighbourhood has no designated employment areas. Key employers in the area are Southend Hospital, local schools and the two theatres, as well as the many small businesses within Hamlet Court Road and along London Road. Proximity to Westcliff and Prittlewell stations also provides opportunity for residents travel out of the Borough for work.

# 3.5.6 Commercial Centres

To ensure the vitality of town centres, the National Planning Policy Framework encourages local planning authorities to implement planning policies and decisions that support the role that town centres play at the heart of local communities, by taking a positive approach to their growth, management, and adaptation.

The Government recently introduced changes to the Use Classes Order which consolidates a wide range of uses including retail, food, financial services, gyms, healthcare, nurseries, offices, and light industry into a single use class (Use Class E) and any change of use of a building or land between those uses falling within this Use Class will not require planning permission. It is therefore proposed to define as "Commercial Areas", centres where we will promote ground floor uses to be within Class E Use Class and encourage improvements to shopfronts and the street scene.

There are a range of commercial centres in the Borough that protect ground floor uses for business purposes (use class E<sup>8</sup>) and thereby perform a vital function by ensuring communities are served by a range of retail and commercial services. The Commercial Centres in Westcliff are set out in Table 39.

<sup>&</sup>lt;sup>8</sup> https://www.legislation.gov.uk/uksi/2020/757/made

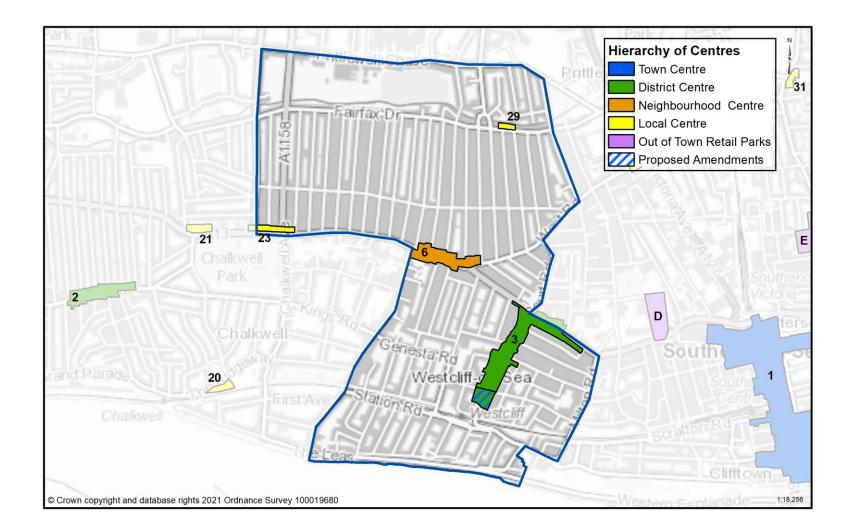
There are amendments proposed to the Westcliff (Hamlet Court Road/London Road) District Centre (Map 39) due to the reduction of active frontages in the south of the centre that reduce its ability to function as an effective commercial, business and service sector. The southern section has a high proportion of units in residential use, introducing a dispersed distribution of the retail provision. To ensure a healthy commercial centre which delivers the required improvements and which functions accordingly it might be necessary to consider the extent of the centre. Releasing this part of the centre by allowing for alternative uses, while the rest of the centre can be the focus for commercial uses, will consolidate and strengthen the whole centre.

As of August 2021, the Government is also introducing expanded permitted development rights to enable Commercial Uses to be converted to residential without planning permission. Due to this there are limitations on safeguarding ground floor commercial uses within key centres from changing to residential. However, under Article 4 of the General Permitted Development Order a local planning authority can apply to the Secretary of State to withdraw specified permitted development rights across a defined area. The use of Article 4 directions should not be expansive and therefore if we were to use them to restrict ground floor commercial uses from changing to residential, we must focus them to the most important frontages. In reference to Table 39 and Map 39 we are interested in your views on which centres we should investigate for using Article 4 Directions in order to restrict ground floor commercial under permitted development.

#### **Table 39: Westcliff Commercial Centres**

Ref	Name Centre Type			
3	Westcliff (Hamlet Court Road/London Road)	District Centre		
6	London Road / West Road	Neighbourhood Centre		
23	London Road, Chalkwell Park	Local Centre		
29	Fairfax Drive	Local Centre		

Map 39: Westcliff Commercial Centres



# 3.5.6 Westcliff (Commercial Centres)

# Have your say.....

# Please explain your answer

- a. Should we seek to define 'Commercial Areas' as set out in **Table 39** to promote a range of commercial uses to serve local community needs and provide local employment opportunities?
- b. Should we investigate using Article 4 direction to safeguard ground floor commercial uses within the town, district and neighbourhood centres by restricting permitted development to residential if so what frontages?
- c. Do you agree with the proposed amendments as set out on Map 39?
- d. Are there any other areas within the Westcliff Neighbourhood area that we haven't identified that should be promoted for commercial activities?

# 3.5.7 Green Space

National planning policy allows for Local Plans to identify and protect existing green space so it is not built on unless an assessment demonstrates the open space, buildings or land are surplus to requirements; any open space lost would be replaced by equivalent or better provision in terms of quantity, quality and access; or the benefits of new sports and recreation facilities clearly outweigh the loss of the current or former use as open space. In this respect the New Local Plan seeks to protect the green spaces as set out in Table 40 and Map 40.

#### **Existing Green Space**

The neighbourhood itself has very little public green space. There is a playground at Fairfax Drive and allotments at Springfield Drive. Just outside the neighbourhood, Milton Gardens and Gainsborough Park and playground, although relatively small, are also well used by residents. There are large public parks at Priory Park, Chalkwell Park and Esplanade Gardens, to the east, west and south of the neighbourhood area, which also offer access to green space for residents. However the high-density nature of the neighbourhood and more urbanised character of the streets mean that it is less leafy in character than most of the other neighbourhoods. This is illustrated by the lack of tree cover, which at 8.5% of the neighbourhood is one of the lowest in the Borough. The Council's Tree Policy sets a target to extend the overall tree canopy cover in the Borough from 12% to 15% by 2050. Tree cover should be increased whenever opportunities arise.

Residents in the western and eastern edges of Westcliff are within the walking catchment of Chalkwell Park and Priory Park, offering a range of facilities including cafes, cricket and bowling, football pitches and other sports facilities, and children's playgrounds. The south east corner of the neighbourhood is within walking distance of Milton Gardens and Esplanade Gardens. Nevertheless, there remains an area in the centre of Westcliff around West Road and the top of Hamlet Court Road that lies outside a comfortable walking distance of any open space facility. This area, which has one of the highest population densities in the Borough and is near to several primary schools is therefore a priority location for new local play space or pocket parks.

#### **Local Green Space**

National planning policy allows local authorities to designate land as Local Green Space through their local plans, so that communities can identify and protect green areas of particular importance to them, for example because of its historic significance, recreational value, tranquillity, beauty or richness of its wildlife. Policies for managing Local Green Space are consistent with those for Green Belts. No Local Green Space sites are proposed in Westcliff. The outcome of this consultation will be particularly important in demonstrating whether any green spaces should have this designation.

#### Proposed New Green Space Sites (Table 40a)

It is proposed to designate a site at the junction of London Road and Crowstone Avenue which is already landscaped and provided with seating and bins, as a Pocket Park.

Landscaped areas at The Leas are proposed to be protected as Linear Green Space as they are not currently protected. For the same reason Fairfax playground is also proposed to be protected.

The Victory Path from the Ridgeway to Crowstone Road and the Prittle Brook are proposed to be designated as Green Corridors, where biodiversity will be protected and enhanced and the route promoted for walking and cycling.

An area of search has also been identified at Hamlet Court Rd/London Road, where new provision for pocket parks or local play space should be prioritised as part of any redevelopment proposals.



Map 40: Existing Green Space in Westcliff and Proposed New Green Space

#### Table 40: Westcliff – Protected Green Space

Site Ref.	Name of Site	Size (Ha)
School		
S20	Chase High	4.052

Site Ref.	Name of Site	Size (Ha)				
Allotment	Allotments					
A7	Westcliff (Springfield Drive) Allotment	4.582				

## Table 40a: Westcliff – Proposed New Green Space Designations

Site Ref.	Name of Site	Size (Ha)					
Playground							
N22	Fairfax Playground	0.106					
Linear Gre	Linear Green Space						
N23	The Leas (East)	0.513					
N24	The Leas (West)	0.671					

Site Ref.	Name of Site	Size (Ha)				
Pocket Park						
N25	Crowstone Road	0.025				
Green Corridor						
N8	Prittle Brook	4,225m				

# 3.5.7 Westcliff (Green Space)

## Have your say.....

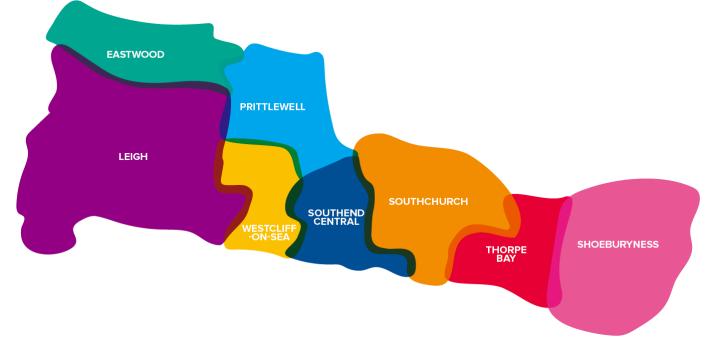
# Please explain your answer

- a. Should we seek to protect the green space sites that are not currently protected as set out in Table 40a?
- b. Do you agree that the area identified on Map 40 as an area of search should be promoted for additional tree planting, soft landscaping or children's play space where opportunities arise through new development?
- c. Are there any other areas we haven't identified that should be protected or promoted for green infrastructure? Please provide an address.
- d. Do you propose that any sites within Westcliff should be designated as Local Green Space? Any proposals must be supported by evidence, for example the space is special in terms of beauty, historic significance, recreational value, tranquillity, wildlife or is special to the local community for other reasons.
- e. Do you have any other comments on green space provision in Westcliff?

# 3. Neighbourhoods

As with any Borough, Southend is not a single homogenous place. Rather, it is a collection of separate and distinct places or neighbourhoods which have grown together over time to create a substantial conurbation. It will be important that the New Local Plan considers the issues facing the different communities of Southend.

As part of the Issues and Options document we identified eight neighbourhood areas at Eastwood, Leigh, Westcliff, Prittlewell, Southend, Southchurch, Thorpe Bay and Shoeburyness. We asked you what you thought were the key issues facing the neighbourhoods and possible options for resolving these.



#### Figure 25: Southend's Neighbourhoods

# What You Said

You identified the importance of the neighbourhoods to the local community and highlighted a number of issues, including the need for investment and regeneration, the importance of infrastructure and service provision and you told us about some of the impacts more development and housing has had on your local area.<sup>1</sup>

# **Our Response**

Having regard to your feedback we have developed a profile of each neighbourhood setting out:

- their key characteristics and some of the planning issues facing them;
- a draft vision/ priorities for the future planning of these areas;
- proposals for the neighbourhoods, including new housing and development schemes together with employment and green space designations.

It is not intended to present comprehensive information or definitive boundaries for these neighbourhoods, but rather to stimulate discussion about particular issues and options that you think they will face in the future. These will be refined and developed as part of the next stage of New Local Plan preparation.

We would now like your views on what you think of the proposed Profiles for each of the neighbourhoods.

<sup>&</sup>lt;sup>1</sup> The Local Plan Issues and Option Consultation feedback is available here: <u>https://localplan.southend.gov.uk/issues-and-options/issues-and-options-reports</u>

# **3.6 Southchurch**

#### **3.6.1 General Character**

Southchurch is a mainly residential area lying to the east of the town centre (Map 41, Figure 26). At its heart is the Southchurch Road neighbourhood centre which provides a range of shopping, commercial and community uses. Southend East railway station lies to the south of the local centre and regular bus services are focussed along Southchurch Road.

The residential streets spanning out from the centre provide for traditional Victorian/Edwardian housing of tightly knit terraced houses and flats/maisonettes on a grid street pattern. Housing types in the northern part of the neighbourhood are less distinctive comprising mainly inter-war housing including some public sector housing. There are approximately 10,800 homes within Southchurch with a density of 30 homes per hectare.

Lower density post war housing is provided to the east and south of the neighbourhood. To the east a mix of detached housing and bungalows is set within more generous plots focussed around Southchurch Boulevard, which provides a green lung running from the local centre into the neighbouring Thorpe Bay Neighbourhood. To the south mainly semi-detached housing is focussed around Woodgrange Drive neighbourhood centre containing a number of shopping and community uses, and Southchurch Hall Gardens and Southchurch Park which provide for a range of formal and informal recreation and leisure uses.

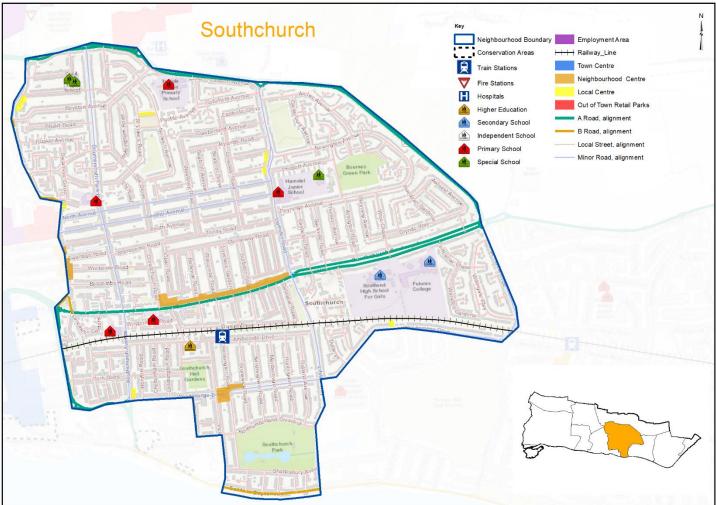
On the northern edge of the neighbourhood are a range of commercial and leisure uses. These include the Jones Memorial Recreation Ground, the Fossetts Way Retail Park, a number of employment estates centred around Stock Road, the Wellesley Hospital (private), Cecil Jones Academy and the Garon Park Sports Complex, which contains a range of indoor and outdoor sport and leisure facilities.

Bournes Green Park and children's play area in the north east of the neighbourhood, provides an additional area of open space, and there is a children's play area and allotments to the west of Lifstan Way. Cluny Square also provides an area of green space, with Cluny Garden (community garden, allotments) to the south.

Issues facing the area include parking stress in the more tightly planned residential areas due to the lack of off street parking facilities and the demand for on street parking from the Southchurch Road neighbourhood centre. On average there are 0.96 cars per household (1.19 per houses and 0.57 per flat)<sup>2</sup>

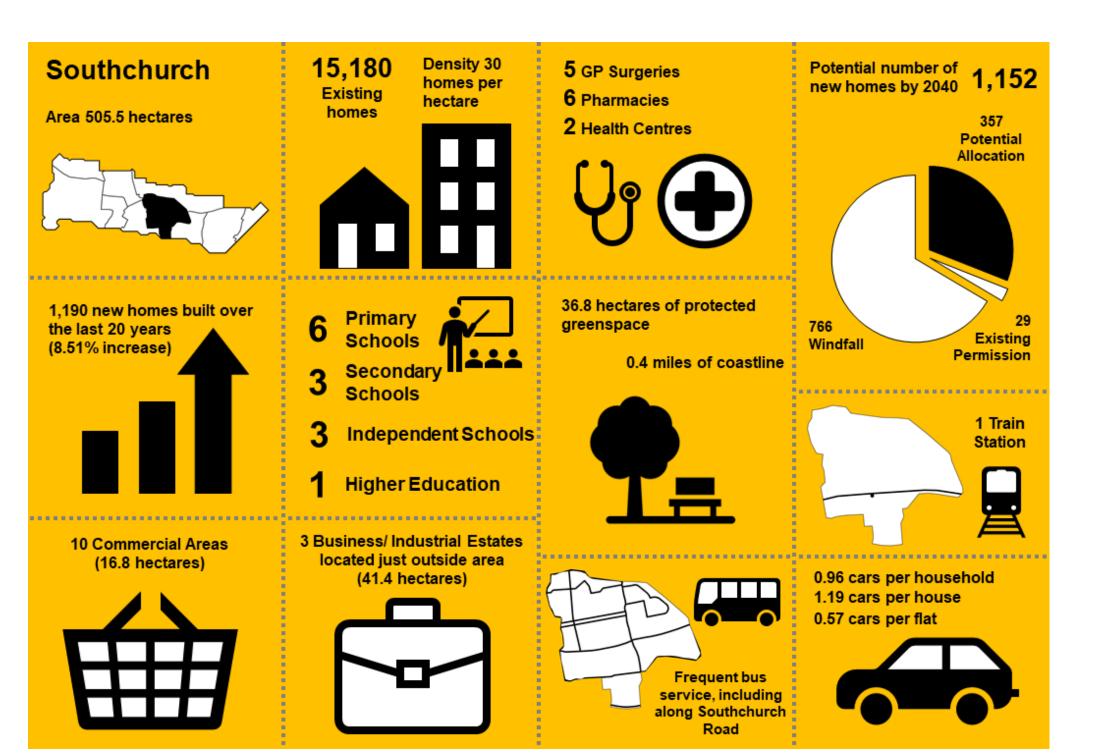
<sup>&</sup>lt;sup>2</sup> 2011 Census based on Wards





#### **Figure 26: Southchurch Characteristics**

No. Homes	15,180	Land Area (ha)	505.5
Density	30 dph	Car Ownership	0.96



# **3.6.2 Vision - Southchurch**

#### Where we want to be

Southchurch will continue to be an important residential area offering a diverse range of housing types to serve local needs set within a 'green' environment. The Southchurch Road neighbourhood centre will provide the focal point for local service and community needs. Cycle and footpath links will be improved to connect the community, transport facilities, the seafront and open spaces. A draft set of priorities for Southchurch is set out below to aid feedback:

- New development will be sensitive to the existing residential character of the neighbourhood, and public realm improvements will focus on the Neighbourhood Centre at Southchurch Road, including potential for a new community hub within a refurbished/redeveloped Library.
- Some sustainable residential growth will be focused around Southchurch Road mainly through densification in a form that respects existing residential character, retaining its distinctive 'village' feel.
- New housing to meet a range of local needs will be developed on the edge of the neighbourhood at Fossetts Farm as part of a comprehensive development scheme.
- Local employment opportunities will mainly be focused in the Southchurch Road neighbourhood centre.
- Essentially local services and community facilities will continue to be provided within easy walking distance for local residents, and enhanced to meet future needs.
- The open space and park facilities at Southchurch Hall, Southchurch Park, Bournes Green Park, Lifstan Way and Garon Park will be retained and enhanced, with enhanced connections including pedestrian and cycle links to new neighbourhoods to the north and addressing severance caused by the railway line and improved way finding.

# 3.6.2 Southchurch (Vision)

Have your say..... Please explain your answers

a. Do you agree with our draft vision and priorities for Southchurch – have we missed anything?

# 3.6.3 Complete Neighbourhoods (accessibility to services and facilities)

The following profile seeks to build up a picture of the 'completeness' of Southchurch. Completeness is based on mapping the walking catchments around different day to day facilities (17 different facilities in total)<sup>3</sup>. The catchment areas vary by facility and reflect comfortable walking distances for the average, able-bodied person. The catchments are based on actual walking routes rather than 'as the crow flies' distances.

A high completeness score means a place has lots of facilities the community needs within an easy walking distance. This approach recognises the important links to health and social well-being, community cohesion and inclusion.

The completeness score for Southchurch, by infrastructure type, is summarised in the rainbow image below. For example 86% of the neighbourhood lies within easy walking distance of health and education facilities, 78% of the neighbourhood is within easy walking distance of sports and leisure facilities, while 23% is within easy reach of green space.

# 3.6.3 Southchurch (Infrastructure)

Have your say.....

- Please explain your answers
- a. What do you think are the main issues with infrastructure provision in Southchurch, and what should be the priorities over the next 20 years?

<sup>&</sup>lt;sup>3</sup> nurseries, primary schools, secondary schools, doctors, dentists, pharmacies, libraries, places of worship, public conveniences, community centres and halls, playing pitches, local equipped play space, amenity greenspace, allotments, natural and semi-natural greenspace, local and neighbourhood centres, town and district centres

# Southchurch 'Aggregated Completeness Score' = 66%

Southchurch

CIVIC

Map – as an example a high completeness score would be 14 –17 different facilities being within a reasonable walking distance from home. Conversely a low score would be less than 4 facilities within walking distance.

11 - 13

14 - 17

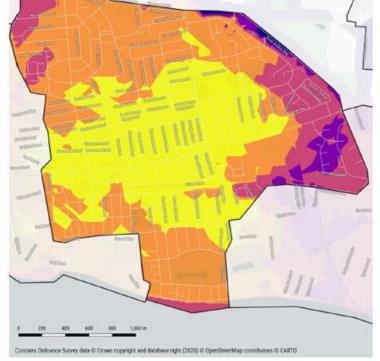
# Infrastructure - Southchurch

- Most day-to-day infrastructure facilities are relatively spread out ٠ across the neighbourhood.
- Numerous local centres in east and west which anchor other ٠ facilities such as health care and civic services. Largest service provision along Southchurch Road.
- Good selection of schools and nurseries in the area, all of which are located close to a local retail centre. ٠
- Good provision of sports and green infrastructure .

0

- The centre of neighbourhood has very good walking accessibility to key types of infrastructure
- Broadband speeds are consistently good across the entire neighbourhood, especially in the more densely populated areas. ٠
- Bus services are concentrated on Southchurch Road with north-٠ south connections being of poor quality. Southend East Station provides rail services.







# 3.6.4 Land Use Proposals - Southchurch

A number of potential land use proposals are identified for future housing, employment and open space. For each site, the location, proposed use and indicative amount of development (if applicable) is provided.

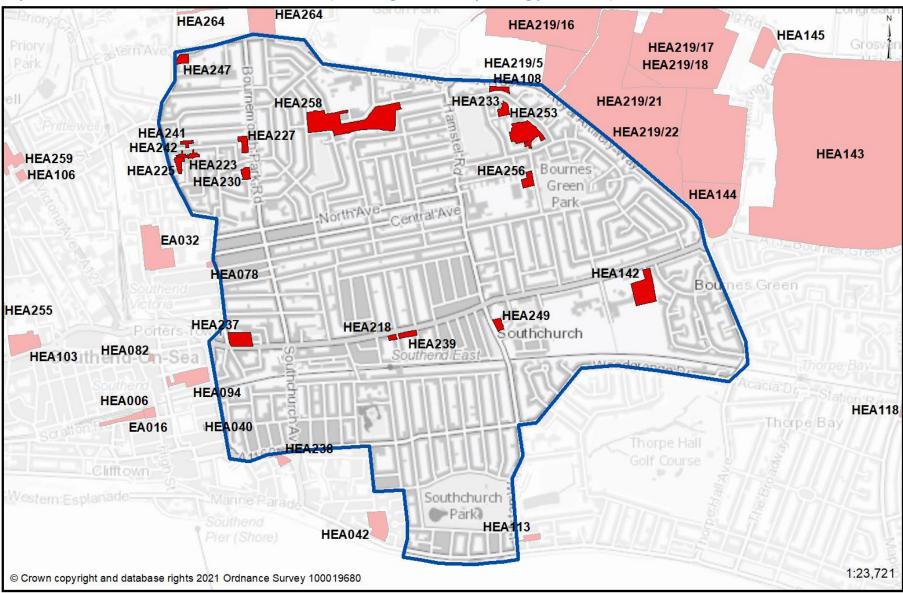
#### 3.6.41 New Homes

The type and quality of the housing offer can have a significant impact on the health and wealth of places. Their ability to attract and retain people and provide support for those who need it relies on good housing and attractive and inclusive neighbourhoods.

Potential site proposals for residential development can be viewed in Map 42. Table 41 sets outs relevant information including, context and surrounding uses, proposed use, estimated number of new dwellings and what 'components of growth' the site contributes to in reference to Section 2: Housing Need (Table 2).

The sites have been promoted to us by landowners/ agents and are included here for comment. Table 41 also notes the amount of new homes that are likely to come forward over the lifetime of the plan through sites already with planning permission and windfall development.

For more information on each site an assessment can be viewed by clicking on the site reference in Table 41 below, or via the Councils website: <a href="https://localplan.southend.gov.uk/">https://localplan.southend.gov.uk/</a>



#### Map 42: Potential Residential Sites - Southchurch (excluding those with planning permission)

Table 41:	Potential	Residential	Sites -	Southchurch
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			Southchurch					Questions
Site ref	Name of Site	Context and Surrounding uses	Potential Land Use	Potential Land Use (summary)	Component of Change	Estimated number of homes (Gross)	Estimated number of homes (Net)	Comment & Preferred typology
HEA108	Vacant land at Archer Avenue	The site currently includes green space off Archer Avenue, not designated, to the south of the Royal Artillery Way (A1159). In terms of the surrounding area, this is mainly residential with two storey housing bordering the site to the south, east and west. There are some mature trees to the west of the site.	The site has been put forward for residential development with the potential to improve the remaining green space	Residential development, green space	Urban Area General	6	6	
HEA142	School buildings and land, former Futures College, Southchurch Boulevard	Site includes school buildings. It is bordered to the rear by residential gardens. Southend High School for Girls is to the west. It forms part of a wider site to be combined for education purposes, with this part of the site intended to be released.	Council owned site submitted through the Call for Sites process for residential development.	Residential development	Urban Area General	20	20	
HEA218	Car Park, Ilfracombe Avenue	Car park fronting Southchurch Road. Located adjacent to a Tesco Express/petrol station. In a mixed area, generally low-rise with retail, services and residential uses.	Council owned site submitted through the Call for Sites process for residential development.	Residential	Urban Area General	8	8	
HEA223	Bronte Mews	Group of single storey properties currently occupied as sheltered housing. Located in a residential area accessed via a single road to Ruskin Avenue. Surrounded by low-rise housing.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	7	0	

HEA225	1-29 Cedar Close	Group of 3 and 2 storey buildings occupied as sheltered housing with on-site car park. In a residential area surrounded by low-rise housing.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	28	0	
HEA227	1-33 Dickens Close	Group of 2 and 3 storey buildings occupied as sheltered housing in a residential area. Large car park fronting Ruskin Avenue. Surrounded by low-rise housing.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	32	0	
HEA230	Keats House, Shelley Square	Part 1 and 2 storey sheltered housing building with car park. In a residential setting surrounded by low rise housing.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	57	0	
HEA233	1-11 Lincoln Close	Series of bungalows fronting shared greenspace. Located in a residential area with primarily of 2 storey buildings. However there is a high rise tower to the south. A1159 to the north with sports facilities beyond.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives.	Residential	Housing Regeneration Sites	16	5	

			To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.					
HEA237	Nicholson House & The Barringtons, 299 Southchurch Road	Two 7-storey blocks currently in use as sheltered housing. Large central car park between the two buildings and another court of homes. Prominent central location fronting the A13. The Grade I listed Porters is to the south west and will need to be considered in any development.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	171	75	
HEA239	Nursery Place, 530-596 Southchurch Road	Predominantly 3 storey building fronting the A13. Parking on both the east and west of the building. The site is in a predominantly residential area but with multiple shops and services along the A13.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	34	0	
HEA241	Ruskin Mews, 14-24 Ruskin Avenue	Group of bungalows set between a landscaped area with parking and direct access to Ruskin Avenue. The site is in a low rise residential area on a tightly bounded site.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	7	1	

HEA242	Kipling Mews	Group of single storey buildings currently in use as sheltered housing. In a residential area accessed via a single road to Ruskin Avenue. Surrounded by low-rise housing.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	5	0	
HEA247	The Brambles, 20 Eastern Avenue	1 - 3 storey building currently in use as sheltered accommodation. The site is in a prominent location on a roundabout fronting the A1159. Nearby sports pitches and industrial uses.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	39	0	
HEA249	Trevett House, 19a Rectory Chase	Part 2 & 3 storey building in use as sheltered accommodation. Site fronts the sloping Lifstan Way with main access from the rear. Surrounding area is mixed with retail, residential, and public house.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	29	0	

HEA253	Longbow and Sherwood Way	Large area of Council owned housing stock currently in residential use. The buildings primarily consist of 3 storey flatted developed surrounding a central 13 storey tower block with car parking.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	299	147	
HEA256	Bewley Court	11 storey tower block with car parking fronting Whittingham Avenue. Residential surroundings adjacent to a church and Bournes Green Park.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	76	0	
HEA258	Cluny Square	Residential estate including a range of low rise units and high-rise buildings. Includes Cluny Square which includes play spaces and a shopping frontage.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential (including retention of local green space and re- provision of retail)	Housing Regeneration Sites	361	95	
Planning permission 5 units or more	HEA073						14	

Planning permission 4 units or less				8	
Being Implemented				7	
Windfall				766	
Total				1,152	

# 3.6.41 Southchurch (Residential)

## Have your say.....

# Please explain your answer

- a. Do you agree with the proposed housing sites for Southchurch? You may wish to outline the type and scale of development you would like to see come forward in reference to Figure 27: Development Typologies as set out below.
- b. Do you have any other comments on housing provision in Southchurch?

## 3.6.42 Urban Form and Development Typologies

Good quality urban design will be essential in new housing development if the character of the neighbourhood is to be enhanced.

Map 43 shows the Urban Forms of Southchurch neighbourhood. This has been informed by the Southend Borough Wide Character Study and is intended to provide a broad overview of the types and densities of development across the neighbourhood; this can range from low density, areas of detached housing, to high rise flats.

To assist with the preparation of development management and design policies, which will impact the scale, type and density of new homes, we are interested in your views on broadly what types of development you think should come forward in the neighbourhood. It may be that there are different parts of the neighbourhood that you think could accommodate different types of development.

**Figure 27** provides a range of development typologies at different densities, for both houses and flats. We'd like to know whether there is a particular typology that you'd like to see come forward in Southchurch, including the scale and form of any future residential development site listed in **Table 42**, and within the different Urbans Forms as shown in **Map 43**. For instance you may believe the 'Linear Centre' of the Southchurch Road within **Map 43** should accommodate higher density development, such as flats typology F2 and F3, within **Figure 27**. Please select those densities you feel are most appropriate for each site. You may wish to take account of surrounding uses and the accessibility of the site.

## Figure 27 - Development Typologies Houses



11.1 . . . . . . 1000 iin. **FB** Ы

F1: 60dph

F2: 90dph

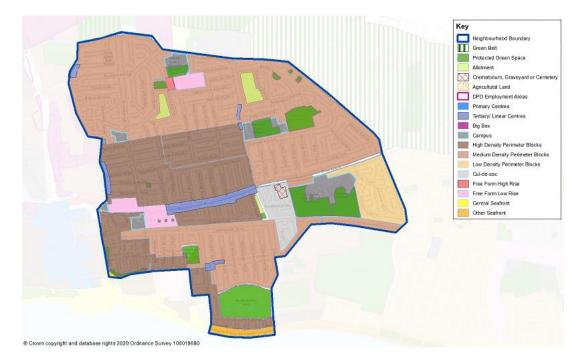
F3: 135dph



F4: 250dph

F5: 525dph

#### Map 43: Urban Form of Southchurch





High Density Perimter Blocks: Urban Areas often comprised of tightly arranged, regular rows of Victorian/Edwardian terraces with on street parking



Medium Density Perimeter Blocks: Includes classic inter-war suburban areas that can accommodate a wide variety of building scales and types.

Low Density Perimeter Blocks: large individual plots able to accommodate signficant houses or bungalows, often built to individual designs.



Free-form low-rise: Typically early post-war development, featuring low rise terraces and detached buildings with a fragmented layout.



Free-form High Rise: tall buildings set within areas of landscape and parking.



Tertiary/Linear Centres: typically found as shopping parades within residential areas but also include the near-continuous strong of shops which line the most significxant, historic routes in the Borough.



Other Seafront: Seafront areas east and west of the Central Seafront area with a varied scale and pattern of use. Includes guest houses, small hotels and retirement flats/apartment buildings.

Cul-de-Sac: Post-war development, typically from late 1960s onwards, featuring low densities often with poor permeability and legibility.

Campus: institutio colleges

Campus: Normally associated with institutional or business uses such as colleges, hospitals or civic buildings.

# 3.6.42 Southchurch (Urban Form)

Have your say.....

# Please explain your answers

a. What types of development typology (Figure 27) do you think should come in Southchurch? You may wish to refer to the different urban forms presented in Map 43 in your answer.

## 3.6.43 Employment

There are no allocated employment sites within Southchurch, however there are a number of employment areas located just outside the boundary. These are Tickfield, Short Street, Priory Works, Stock Road and Temple Farm Industrial Estate. The retention and provision of employment sites is necessary to enable balanced job and housing growth. However, Grainger Road performs poorly as an employment area and is unlikely to attract sufficient occupiers and it is therefore proposed to re-allocate for residential redevelopment.

## **3.6.44 Commercial Centres**

To ensure the vitality of town centres, the National Planning Policy Framework encourages local planning authorities to implement planning policies and decisions that support the role that town centres play at the heart of local communities, by taking a positive approach to their growth, management, and adaptation.

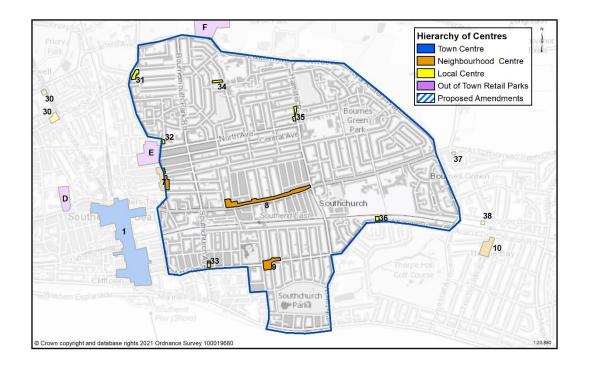
The Government recently introduced changes to the Use Classes Order which consolidates a wide range of uses including retail, food, financial services, gyms, healthcare, nurseries, offices, and light industry into a single use class (Use Class E) and any change of use of a building or land between those uses falling within this Use Class will not require planning permission. It is therefore proposed to define as "Commercial Areas", centres where we will promote ground floor uses to be within Class E Use Class and encourage improvements to shopfronts and the street scene.

There are a range of commercial centres in the Borough that protect ground floor uses for business purposes (use class E<sup>4</sup>) and thereby perform a vital function by ensuring communities are served by a range of retail and commercial services. The Commercial Centres in Southchurch are shown on Map 44 and detailed in Table 43.

As of August 2021, the Government is also introducing expanded permitted development rights to enable Commercial Uses to be converted to residential without planning permission. Due to this there are limitations on safeguarding ground floor commercial uses within key centres from changing to residential. However, under Article 4 of the General Permitted Development Order a local planning authority can apply to the Secretary of State to withdraw specified permitted development rights across a defined area. The use of Article 4 directions should not be expansive and therefore if we were to use them to restrict ground floor commercial uses from changing to residential, we must focus them to the most important frontages. In reference to Map 44 and Table 43 we are interested in your views on which centres we should investigate for using Article 4 Directions in order to restrict ground floor commercial frontages from being developed to residential under permitted development.

<sup>&</sup>lt;sup>4</sup> https://www.legislation.gov.uk/uksi/2020/757/made

## Map 44: Southchurch Commercial Centres



#### **Table 43: Southchurch Commercial Centres**

Ref	Name	Centre Type	
8	Southchurch Road	Neighbourhood Centre	
9	Woodgrange Drive	Neighbourhood Centre	
31	Sutton Road North	Local Centre	
32	Sutton Road Centre	Local Centre	
33	Southchurch Avenue	Local Centre	
34	Cluny Square	Local Centre	
35	Hamstel Road	Local Centre	

36	Woodgrange Drive East	Local Centre
F	Fossetts Park	Out of Town Retail Parks

# **3.6.44 Southchurch (Commercial Centres)**

# Have your say.....

# Please explain your answer

- a. Should we seek to define 'Commercial Areas' as set out in Map 44 and Table 43 to promote a range of commercial uses to serve local community needs and provide local employment opportunities?
- b. Should we investigate using Article 4 direction to safeguard ground floor commercial uses within the town, district and neighbourhood centres by restricting permitted development to residential – if so what frontages?
- c. Are there any other areas within the Southchurch Neighbourhood area that we haven't identified that should be protected for commercial activities?

## 3.6.45 Green Space

**National planning policy** allows for Local Plans to identify and protect existing green space so it is not built on unless an assessment demonstrates the open space, buildings or land are surplus to requirements; any open space lost would be replaced by equivalent or better provision in terms of quantity, quality and access; or the benefits of new sports and recreation facilities clearly outweigh the loss of the current or former use as open space. In this respect the New Local Plan seeks to protect the green spaces as set out in Table 44 and Map 45.

#### **Existing Green Space**

Southchurch Park and Southchurch Hall Gardens are Green Flag parks with a range of facilities. Bournes Green Park, Cluny Square and Christchurch Park also include a children's playground, and there are several other smaller parks and amenity spaces in the neighbourhood. There are also number of allotment sites within the neighbourhood including Lifstan Way, Hamstel Road and Norwich Avenue. Jones Memorial, Victory and New Youth Sports Grounds lie just outside the neighbourhood to the north, along with Garon Park Leisure complex. Tree canopy cover in the neighbourhood ranges from 9.4% of the ward in Kursaal to 12.7% in St Luke's ward. This is set within the context of the Council's Tree Policy which sets a target to extend the overall tree canopy cover in the Borough from 12% to 15% by 2050. Opportunities for enhancement of green space will be pursued wherever possible.

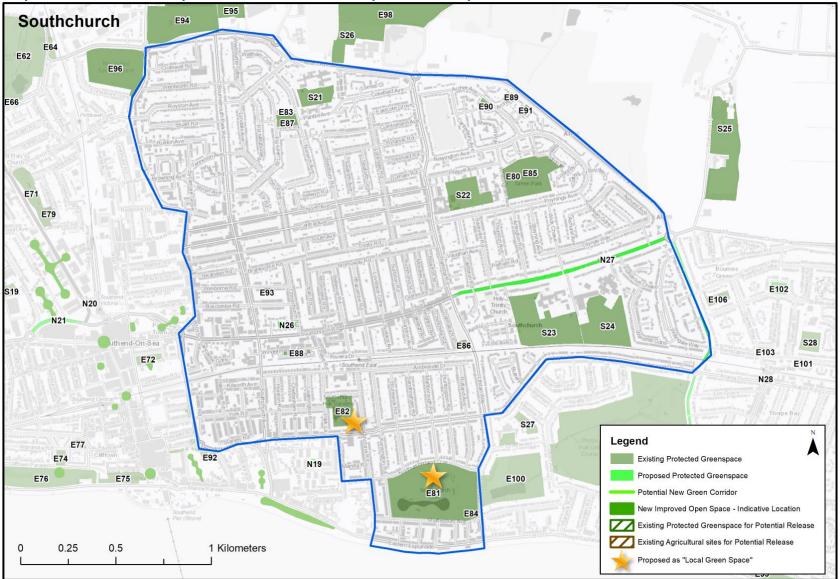
#### **Local Green Space**

National planning policy allows local authorities to designate land as Local Green Space through their local plans, so that communities can identify and protect green areas of particular importance to them, for example because of its historic significance, recreational value, tranquillity, beauty or richness of its wildlife. Policies for managing Local Green Space are consistent with those for Green Belts.

**Proposed Local Green Space** – Southchurch Park has a lake, children's playground, wildlife garden and café, and hosts Southend Manor Football Club. It is well used by the local community and is valued for beauty, recreation and as a tranquil respite within a dense urban area. It is therefore proposed to be protected as a Local Green Space. Southchurch Hall Gardens is also proposed as Local Green Space because of its heritage significance, biodiversity and tranquility attributes. The outcome of this consultation will be particularly important in demonstrating that the space is special to the local community.

#### **Proposed New Open Spaces**

It is proposed to protect Southchurch Boulevard, which runs through the centre of the Neighbourhood, as a Linear Green Space, reflecting its amenity, biodiversity and recreational value. In addition, Christchurch Park is an existing public green space containing a children's playground that is not currently protected. It is therefore proposed to protect the site as a Local Park (see Table 44a for more details).



## Map 45: Protected Green Space in Southchurch and Proposed Green Space

## Table 44: Existing Public Green Space in Southchurch

Site Ref.	Name of Site	Size (Ha)		
Local Parks				
E80	Bournes Green Park	4.579		
E81	Southchurch Park	11.809		
E82	Southchurch Hall Gardens	1.901		
Playgrounds				
E83	Cluny Square Playground	0.243		
E84	Southchurch Park Play Area	0.526		
E85	Bournes Green Park Play Equipment	0.125		
E86	Lifstan Way	0.169		
Amenity Open Space				
E87	Cluny Square	0.375		
E88	Windermere Road	0.092		
E89	Archer Avenue	0.091		
E90	Archer Close	0.267		
E91	Vallance Close	0.150		
E92	Queensway to Woodgrange Drive Clusters (part)	0.648		

Green Space adjacent to neighbourhood			
Site Ref.	Name of Site	Size (Ha)	
Sports Grounds			
E94	Jones Memorial Sports Ground	10.944	
E95	Part of Fossets Farm SUFC Training Ground	4.140	
E96	Victory Sports Ground	5.759	
E97	Warners Bridge Sports Ground	10.448	
E98	Garon Park	17.624	

Site Ref.	Name of Site	Size (Ha)		
Sports Ground				
E93	Wimbourne Road Bowling Green	0.126		
School				
S21	Temple Sutton Primary School	1.549		
S22	Hamstel School	2.941		
S23	Southend High School for Girls	6.628		
S24	Futures College	5.248		
Crematorium, Graveyard or Cemetry				
C7	Holy Trinity Churchyard	0.891		
C8	Sutton Road Cemetery	21.846		
C9	Sutton Road Crematorium	4.027		
Allotments				
A8	Hamstel Road	3.504		
A9	Lifstan Way	0.496		
A10	Norwich Avenue	1.789		

Green Space adjacent to neighbourhood			
Site Ref.	Name of Site	Size (Ha)	
School			
S25	Allen Court School	6.911	
S26	Cecil Jones College	2.871	

Sites in **bold** are proposed as 'Local Green Space'

#### Table 44a: Southchurch – Proposed new green space

Site Ref.	Name of Site	Size (Ha)			
Local Park					
N26	Christchurch Park 0.239				
Linear Green Space					
N27	Southchurch Boulevard	1.983			

Site Ref.	Name of Site	Size (Ha)		
Allotments				
A11	Eastern Avenue*	4.500		

\*Located close to the North of the Southchurch

## 3.6.45 Southchurch (Green Space)

### Have your say.....

## Please explain your answers

- a. Do you agree with the proposed new green spaces (Table 44a)? If not, can you explain why?
- b. Are there any other areas we haven't identified that should be protected or promoted for green infrastructure? Please provide an address.
- c. Do you agree with Southchurch Park and Southchurch Hall Gardens being identified as Local Green Space? If not, can you explain why?
- d. Do you propose any other sites within Southchurch should be designated as Local Green Space? Any proposals must be supported by evidence the space is special to the local community in terms of beauty, historic significance, recreational value, tranquillity, wildlife or is special to the local community for other reasons.
- e. Do you have any other comments on green space provision in Southchurch?

### 3.7 Thorpe Bay

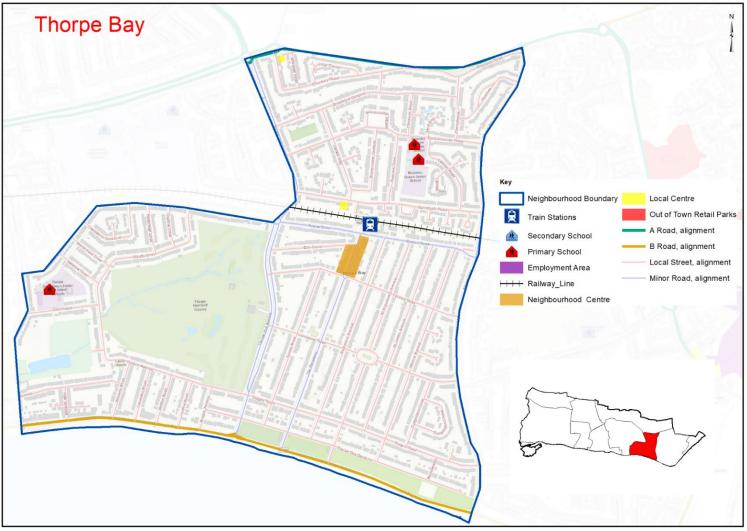
#### 3.7.1 General Character

Thorpe Bay is an affluent area, characterised by low density housing. It is bisected by the east-west main railway line and is served by Thorpe Bay station. To the south of the railway line and east of Thorpe Hall Avenue the area is characterised by a strong grid pattern drawn to generous proportions with wide plots of large, predominantly detached Edwardian and Inter-war housing, as well as a substantial phase of post-war bungalows and houses. The neighbourhood centre of Thorpe Broadway lies south of the station, providing a range of local shops and services to the neighbourhood (see Map 46 and Figure 28).

Tree lined streets are a particular feature of the area, especially in the Burges Estate and benefits from attractive gardens, tennis courts, bowling green, as well as access to the seafront. To the west is a golf course and an area of largely smaller post-war housing, a proportion of which is located in the flood risk zone, to its north. North of the railway line is Bournes Green, a planned interwar development that was built out after World War Two, and a large area of housing dating from the 1980s to the west of Maplin Way North. The form of development is heavily influenced by the garden city movement, both in terms of building design and layout of a loose grid pattern, including small cul-de-sac in each block. To the northern extent of the neighbourhood Bournes Green Chase currently acts as a clear boundary to the built-up area. Land north of this is currently in agricultural use and designated as Green Belt. This land, however, has potential as a new neighbourhood on the edge of Southend, including a mix of uses and provision of new public accessible green space, as part of Development Opportunity C and D (see Section 2.1: Providing New Homes). Thorpe Bay has the lowest density within the Borough with approximately 12.8 homes per hectare.

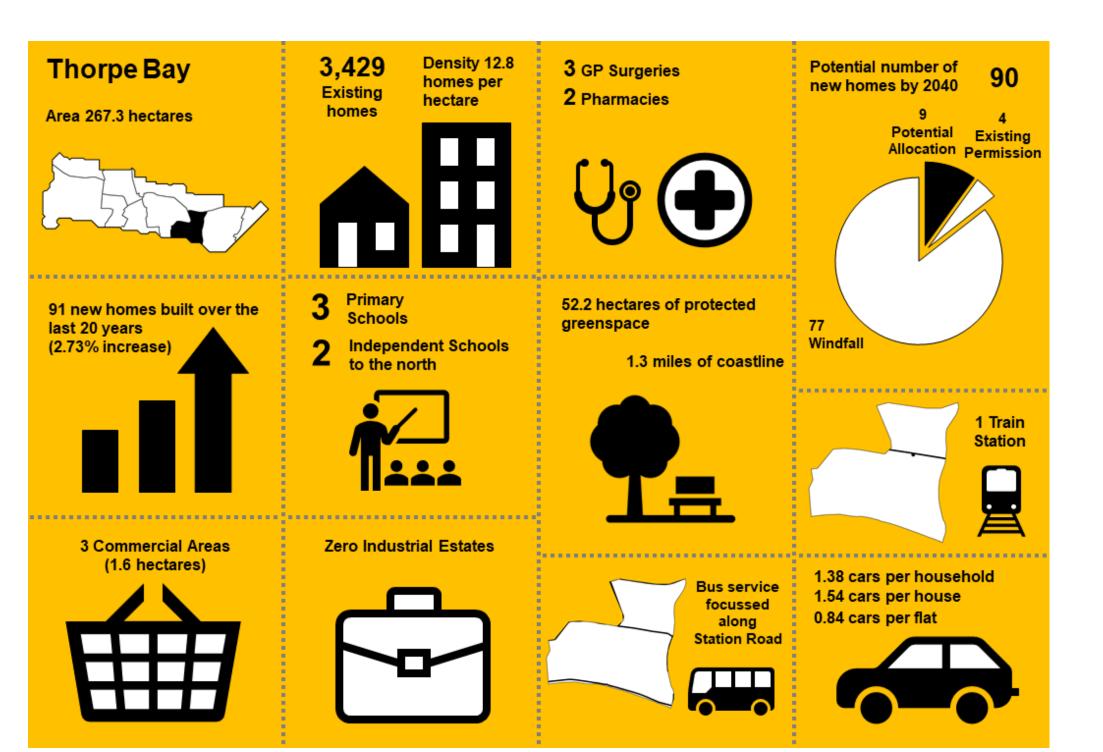
Given the low densities in the neighbourhood, there is potential for some limited intensification of development, subject to respecting scale and character. Development along the seafront may be possible but the grain and scale of the area would need to be respected to preserve the areas distinct character.

#### Map 46: Thorpe Bay Characteristics



#### Figure 28: Thorpe Bay Characteristics

No. Homes	3,429	Land Area (ha)	267.3
Density	12.8 dph	Car Ownership	1.38



## 3.7.2 Vision – Thorpe Bay

#### Where we want to be

Thorpe Bay will remain an attractive residential area that benefits from landscaping and a strong tree canopy, with any selective redevelopment complementing local character. Thorpe Broadway neighbourhood centre will remain the commercial core of the neighbourhood, providing a range of shops and services to meet the day to day needs of the local community. There will be high quality walking, cycling and bus connections with the potential new neighbourhood north of Bournes Green Chase. A draft range of priorities for Thorpe Bay is set out below to aid feedback:

- Where acceptable in principle, new development in Thorpe Bay should be of high quality, respect the character of the area and incorporate greenery.
- Potential development of a major new community to the north of Bournes Green Chase, including a mix of uses and provision of new public accessible green space, with walking and cycling routes between the new community and existing neighbourhood.
- Thorpe Broadway neighbourhood centre to continue to act as a retail and service hub for the community, and fringes of the neighbourhood benefit from good services in Southchurch and Shoebury.
- Thorpe Bay Station to be a transport hub and new north-south cycle routes linked into this.
- The character and function of the foreshore will be conserved, protecting its value for different users while planning for the impacts of climate change and mitigating flood risk.
- There will continue to be good access to health and community facilities for local residents.
- Existing areas of Open Space will be retained and enhanced, with the potential new neighbourhood to the north of Bournes Green Chase providing opportunity for additional open green space, which will be accessible to residents in Thorpe Bay neighbourhood.

## 3.7.2 Thorpe Bay (Vision)

Have your say.....

## Please explain your answers

a. Do you agree with our draft vision and priorities for Thorpe Bay – have we missed anything?

## 3.7.3 Complete Neighbourhoods (accessibility to services and facilities)

The following profile seeks to build up a picture of the 'completeness' of Thorpe Bay neighbourhood. Completeness is based on mapping the walking catchments around different day to day facilities (17 different facilities in total). The catchment areas vary by facility and reflect comfortable walking distances for the average, able-bodied person. The catchments are based on actual walking routes rather than 'as the crow flies' distances.

A high completeness score means a place has lots of facilities the community needs within an easy walking distance. This approach recognises the important links to health and social well-being, community cohesion and inclusion.

The completeness score for Thorpe Bay, by infrastructure type, is summarised in the rainbow image below. For example 91% of the neighbourhood lies within walking distance of health facilities and 71% within walking distance of education facilities, but only 45% of the neighbourhood is within walking distance of civic, town centre and sport and leisure uses, while 18% is within easy reach of green space.

## **3.7.3 Thorpe Bay (Infrastructure)**

Have your say.....

- Please explain your answers
- a. What do you think are the main issues with infrastructure provision in Thorpe Bay, and what should be the priorities over the next 20 years?

# Infrastructure – Thorpe Bay

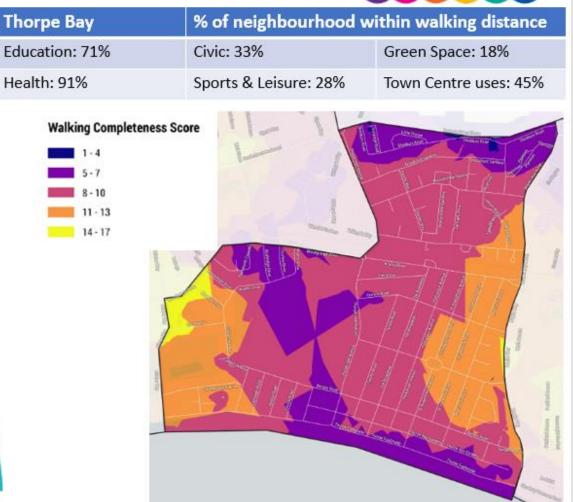
- Neighbourhood contains few infrastructure facilities itself e.g. schools, health care, civic so parts of neighbourhood have a very low completeness score
- Eastern and western parts lie within the catchment of services in Southchurch and Shoeburyness
- General low level of completeness correlates with low population densities seen across the neighbourhood
- Limited access to green infrastructure, particularly north of railway line, although properties and highways have soft landscaping which provides for a verdant character and access to the seafront

CIVIC.

Thorpe

## Thorpe Bay 'Aggregated Completeness Score' = 68%

Map – as an example a high completeness score would be 14–17 different facilities being within a reasonable walking distance from home. Conversely a low score would be less than 4 facilities within walking distance.





## 3.7.4 Land Use Proposals – Thorpe Bay

Limited potential land use proposals are identified for future housing, and open space. For each site, the location, proposed use and indicative amount of development (if applicable) is provided.

For more information on each site an assessment can be viewed by clicking on the site reference in Table 45 below, or via the Council's website: <a href="https://localplan.southend.gov.uk/">https://localplan.southend.gov.uk/</a>

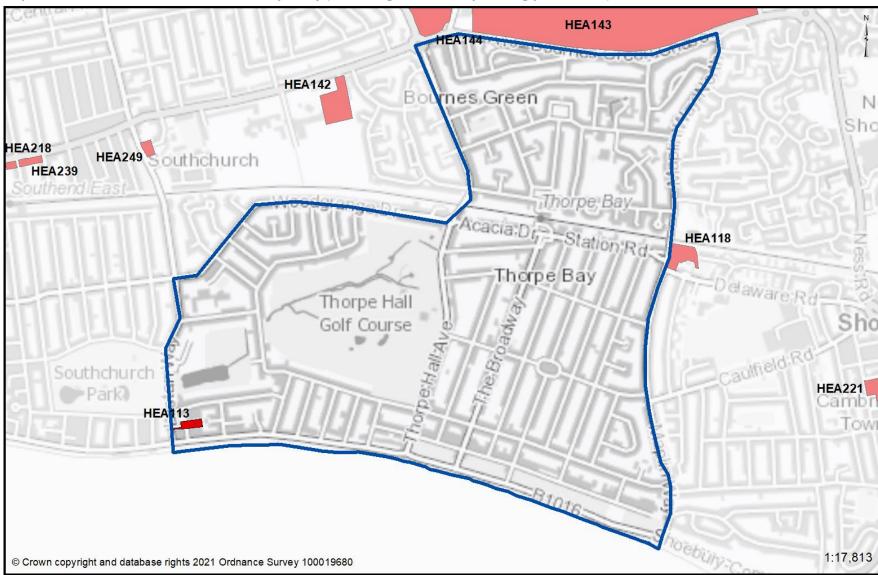
#### 3.7.41 New Homes

The type and quality of the housing offer can have a significant impact on the health and wealth of places. Their ability to attract and retain people and provide support for those who need it relies on good housing and attractive and inclusive neighbourhoods.

Potential site proposals for residential development can be viewed in Map 47. Table 45 sets outs relevant information including, context and surrounding uses, proposed use, estimated number of new dwellings and what 'components of growth' the site contributes to in reference to Section 2: Housing Need (Table 2).

The sites have been promoted to us by landowners/ agents and are included here for comment. Table 45 also notes the amount of new homes that are likely to come forward over the lifetime of the plan through sites already with planning permission and windfall development.

For more information on each site an assessment can be viewed by clicking on the site reference in Table 45 below, or via the Councils website: <a href="https://localplan.southend.gov.uk/">https://localplan.southend.gov.uk/</a>



#### Map 47: Potential Residential Sites – Thorpe Bay (excluding those with planning permission)

#### Table 47: Potential Residential Sites – Thorpe Bay

			Thorpe Bay					Questions
Site ref	Name of Site	Context and Surrounding uses	Potential Land Use	Potential Land Use (summary)	Component of Change	Estimated number of homes (Gross)	Estimated number of homes (Net)	Comment & Preferred typology
HEA113	Land rear of Camelia Hotel	Backland site forming rear of properties on Shaftsbury Avenue, Eastern Esplanade and Lifstan Way. In use as informal parking, providing access to a series of garages. The site is located within flood zone 3.	This Council owned site has been submitted through the Call for Sites process for potential residential development. A low-density scheme of 35 dph would equate to 9 dwellings (rounded) and should allow for enough land to appropriately deal with the noted constraints.	Residential development	Urban Area General	9	9	
Planning permission 5 units or more	None						0	
Planning permission 4 units or less							0	
Being Implemented							4	
Windfall							77	
Total							90	

## 3.7.41 Thorpe Bay (Residential)

#### Have your say.....

## Please explain your answer

- a. Do you agree with the proposed housing sites for Thorpe Bay? You may wish to outline the type and scale of development you would like to see come forward in reference to Figure 29: Development Typologies as set out below.
- b. Do you have any other comments on housing provision in Thorpe Bay?

#### 3.7.42 Urban Form and Development Typologies

Good quality urban design will be essential in new housing development if the character of the neighbourhood is to be enhanced.

Map 48 shows the Urban Forms of Thorpe Bay neighbourhood. This has been informed by the Southend Borough Wide Character Study and is intended to provide a broad overview of the types and densities of development across the neighbourhood; this can range from low density, areas of detached housing, to high rise flats.

To assist with the preparation of development management and design policies, which will impact the scale, type and density of new homes, we are interested in your views on broadly what types of development you think should come forward in the neighbourhood. It may be that there are different parts of the neighbourhood that you think could accommodate different types of development.

**Figure 29** provides a range of development typologies at different densities, for both houses and flats. We'd like to know whether there is a particular typology that you'd like to see come forward in Thorpe Bay and within the different Urbans Forms as shown in Map 48. For instance you may believe the established residential area within Map 48 should accommodate lower density development, such as house typologies H1 and H2, while you may believe the area around Thorpe Bay Station should accommodate development of a higher density, such as flat typology F2, within Figure 29.

#### Figure 29 - Development Typologies Houses





F1: 60dph

F2: 90dph

F3: 135dph



F4: 250dph

F5: 525dph

#### Map 48: Urban Form of Thorpe Bay



Low Density Perimeter Blocks: large individual plots able to accommodate signficant houses or bungalows, often built to individual designs.



Medium Density Perimeter Blocks: Includes classic inter-war suburban areas that can accommodate a wide variety of building scales and types.



Campus: Normally associated with institutional or business uses such as colleges, hospitals or civic buildings.



Tertiary/Linear Centres: typically found as shopping parades within residential areas but also include the near-continuous strong of shops which line the most signficxant, historic routes in the Borough.

Other Seafront: Seafront areas east and west of the Central Seafront area with a varied scale and pattern of use. Includes guest houses, small hotels and retirement flats/apartment buildings.

## 3.7.42 Thorpe Bay (Urban Form)

Have your say.....

Please explain your answers

a. What types of development typology (Figure 29) do you think should come in Thorpe Bay? You may wish to refer to the different urban forms presented in Map 48 in your answer.

#### 3.7.43 Employment

There are no proposals for new employment provision or existing designations in Thorpe Bay.

#### 3.7.44 Commercial Centres

To ensure the vitality of town centres, the National Planning Policy Framework encourages local planning authorities to implement planning policies and decisions that support the role that town centres play at the heart of local communities, by taking a positive approach to their growth, management, and adaptation.

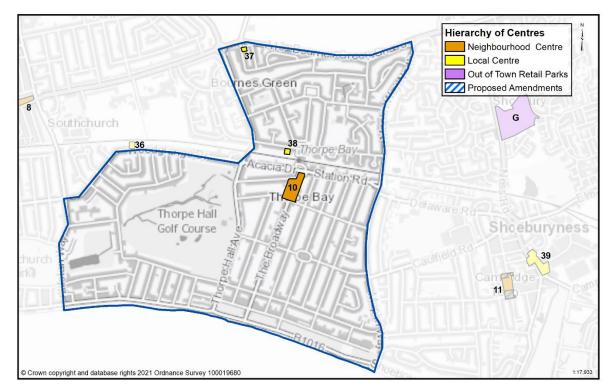
The Government recently introduced changes to the Use Classes Order which consolidates a wide range of uses including retail, food, financial services, gyms, healthcare, nurseries, offices, and light industry into a single use class (Use Class E) and any change of use of a building or land between those uses falling within this Use Class will not require planning permission. It is therefore proposed to define as "Commercial Areas", centres where we will promote ground floor uses to be within Class E Use Class and encourage improvements to shopfronts and the street scene.

There are a range of commercial centres in the Borough that protect ground floor uses for business purposes (use class E<sup>5</sup>) and thereby perform a vital function by ensuring communities are served by a range of retail and commercial services. Map 49 and Table 46 shows the commercial centres in Thorpe Bay.

As of August 2021, the Government is also introducing expanded permitted development rights to enable Commercial Uses to be converted to residential without planning permission. Due to this there are limitations on safeguarding ground floor commercial uses within key centres from changing to residential. However, under Article 4 of the General Permitted Development Order a local planning authority can apply to the Secretary of State to withdraw specified permitted development rights across a defined area. The use of Article 4 directions should not be expansive and therefore if we were to use them to restrict ground floor commercial uses from changing to residential, we must focus them to the most important frontages. In reference to Map 49 and Table 46 we are interested in your views on which centres we should investigate for using Article 4 Directions in order to restrict ground floor commercial under permitted development.

<sup>&</sup>lt;sup>5</sup> https://www.legislation.gov.uk/uksi/2020/757/made

#### Map 49: Thorpe Bay Commercial Centres



#### **Table 46: Thorpe Bay Commercial Centres**

Ref	Name	Centre Type
10	Thorpe Bay (Broadway)	Neighbourhood Centre
37	Shoebury Road (Bournes Green)	Local Centre
38	Barnstaple Road	Local Centre

## **3.7.44 Thorpe Bay (Commercial Centres)**

Have your say.....

## Please explain your answer

- a. Should we seek to define 'Commercial Areas' as set out in **Table 46** to promote a range of commercial uses to serve local community needs and provide local employment opportunities?
- b. Should we investigate using Article 4 direction to safeguard ground floor commercial uses within the town, district and neighbourhood centres by restricting permitted development to residential – if so what frontages?
- c. Are there any other areas within the Thorpe Bay Neighbourhood area that we haven't identified that should be protected for commercial activities?

#### 3.7.45 Green Space

National planning policy allows for Local Plans to identify and protect existing green space so it is not built on unless an assessment demonstrates the open space, buildings or land are surplus to requirements; any open space lost would be replaced by equivalent or better provision in terms of quantity, quality and access; or the benefits of new sports and recreation facilities clearly outweigh the loss of the current or former use as open space. In this respect the New Local Plan seeks to protect the green spaces as set out in Table 47 and Map 50.

#### **Existing Green Space**

Green Spaces in Thorpe Bay include the formal and natural green space at Southchurch Park East, the formally laid out Thorpe Bay Gardens on the foreshore and a number of smaller amenity spaces clustered around the north side of the railway line. The wide grass verge of Thorpe Hall Avenue also provides a recreational resource for residents including for dog walking. In addition, the Thorpe Hall private golf course provides a large area of green space with extensive tree cover and is traversed by a local public footpath link. These green facilities together with the lower density nature of development in the area, particularly south of the railway which includes properties with large gardens and wide-grassed verged streets, as well as extensive tree cover, means that the neighbourhood is verdant in character. Tree canopy cover in the neighbourhood is 13% of the Thorpe ward. This is set within the context of the Council's Tree Policy which sets a target to extend the overall tree canopy cover in the Borough from 12% to 15% by 2050.

#### **Local Green Space**

National planning policy allows local authorities to designate land as Local Green Space through their local plans, so that communities can identify and protect green areas of particular importance to them, for example because of its historic significance, recreational value, tranquillity, beauty or richness of its wildlife. Policies for managing Local Green Space are consistent with those for Green Belt.

**Proposed Local Green Space** - Thorpe Bay Gardens is a grassed area opposite the foreshore. It is the main recreational space for the neighbourhood, and is valued in the main for the wide expansive views of the Estuary it offers. It therefore performs a key role for Thorpe Bay neighbourhood and is proposed as a Local Green Space. The outcome of this consultation will be particularly important in demonstrating that the space is special to the community. In addition Thorpe Hall golf course is proposed as Local Green Space as the largest and best quality green space in the neighbourhood.

#### **Proposed New Green Space**

The wide grass verge of Thorpe Hall Avenue also provides a recreational resource for residents including for dog walking, but is not currently protected. It is therefore proposed to designate this as Linear Green Space. Thorpe Bay Station Gardens is a formally laid out garden with mature trees and shrubs which is not currently protected, so it is proposed to designate this space as Amenity Open Space.



#### Map 50: Protected Green Space in Thorpe Bay and Proposed New Green Space

#### Table 47: Thorpe Bay – Protected Green Space

Site Ref.	Name of Site	Size (Ha)				
Local Park	Local Park					
E99	Thorpe Bay Gardens	4.184				
E100	Southchurch Park East	7.094				
Amenity Open Space						
E101	Barnstaple Road	0.130				
E102	Branscombe Square	0.372				
E103	Burleigh Square	0.265				
E104	Plymtree	0.155				

Site Ref.	Name of Site	Size (Ha)			
Sports Gr	Sports Grounds				
E105	Thorpe Hall Golf Course				
E106	Broadclyst Gardens	0.577			
E107	Thorpe Esplanade Tennis Courts	1.392			
E108	Thorpe Bay Bowling Club	0.157			
School					
S27	Thorpe Greenways Playing Fields	1.101			
S28	Bournes Green School	1.036			

Sites in bold are proposed as 'Local Green Space'

#### Table 47a: Thorpe Bay – Proposed new green space

Site Ref.	Name of Site Size			
Amenity Open Space				
N28	Thorpe Bay Station Gardens	0.139		
N29	Branscome Square (enlarged)	0.136		
N30	Burleigh Square (enlarged)	0.050		

Site Ref.	Name of Site         Size (Ha)			
Linear Green Space				
N31	Thorpe Hall Avenue	1.502		

Sites in bold are proposed as 'Local Green Space'

## **3.7.45 Thorpe Bay (Green Infrastructure)**

### Have your say.....

## Please explain your answers

- a. Do you agree with the proposed new green space designations (Table 47a)? If not, can you explain why?
- b. Are there any other areas we haven't identified that should be protected or promoted for green infrastructure? Please provide an address.

- c. Do you agree with the proposed designation of Thorpe Bay Gardens and Thorpe Bay golf course as Local Green Space (Table 47)? If not please provide reasons.
- d. Do you propose any other spaces within the neighbourhood as Local Green Space? Any proposals must be supported by evidence, for example the space is special in terms of beauty, historic significance, recreational value, tranquillity, wildlife or is special to the local community for other reasons.

e. Do you have any other comments on green space provision in Thorpe Bay?

### 3.8 Shoeburyness

#### 3.8.1 General Character

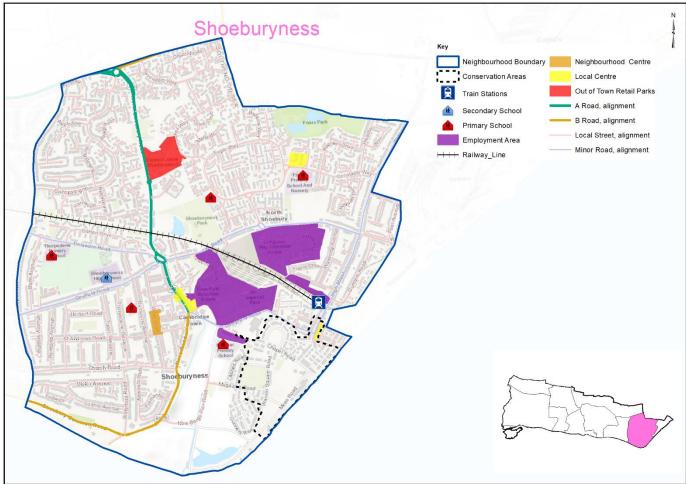
The eastern most neighbourhood in the Borough, Shoeburyness is perhaps one of the most fragmented of the areas in Southend, displaying a wide range of spatial and architectural characteristics over a number of distinct zones (Map 51 and Figure 30). The Garrison is a significant feature of the area, an important example of Victorian military establishment design with a strong urban form much of which is protected by Conservation Area status set in a generous layout of green spaces and parkland which abuts the coastline. The Garrison buildings have largely been converted to residential uses, and other areas of the wider site have been built out for residential, developed to integrate with the original form. The Garrison, and the neighbouring East Beach, forms part of the attractiveness of the area for tourism.

The rest of South Shoebury is more influenced by the neighbouring Thorpe Bay, following a grid pattern with relatively large plots although tight knit Victorian/Edwardian terraced housing predominates around the West Road neighbourhood centre and local centre in Shoebury High Street, both of which provide a range of shops and services. North Shoebury is characterised by cul-de-sac, often lacking in terms of legibility and permeability, and open-plan modern low-rise development. The area contains an out of town retail development, anchored by a large ASDA store. To the north, Bournes Green Chase / Poynters Lane, currently act as a clear boundary to the built-up area. Land north of this is currently in agricultural use and designated as Green Belt. This land has, however, potential as a new neighbourhood on the edge of Southend as part of Development Opportunity C and D (see Section 2.1: Providing New Homes), which could provide a new link road, country park, homes, jobs, education and health facilities and other supporting infrastructure.

Shoebury is also home to employment / industrial areas, providing an important local employment base. However, some of the older traditional industrial areas are in need of renewal or reallocation to other uses, and some employment allocations on the Garrison are primarily now in residential use. The MOD/Qinetic still maintains a presence on the "New Ranges" and provides local employment.

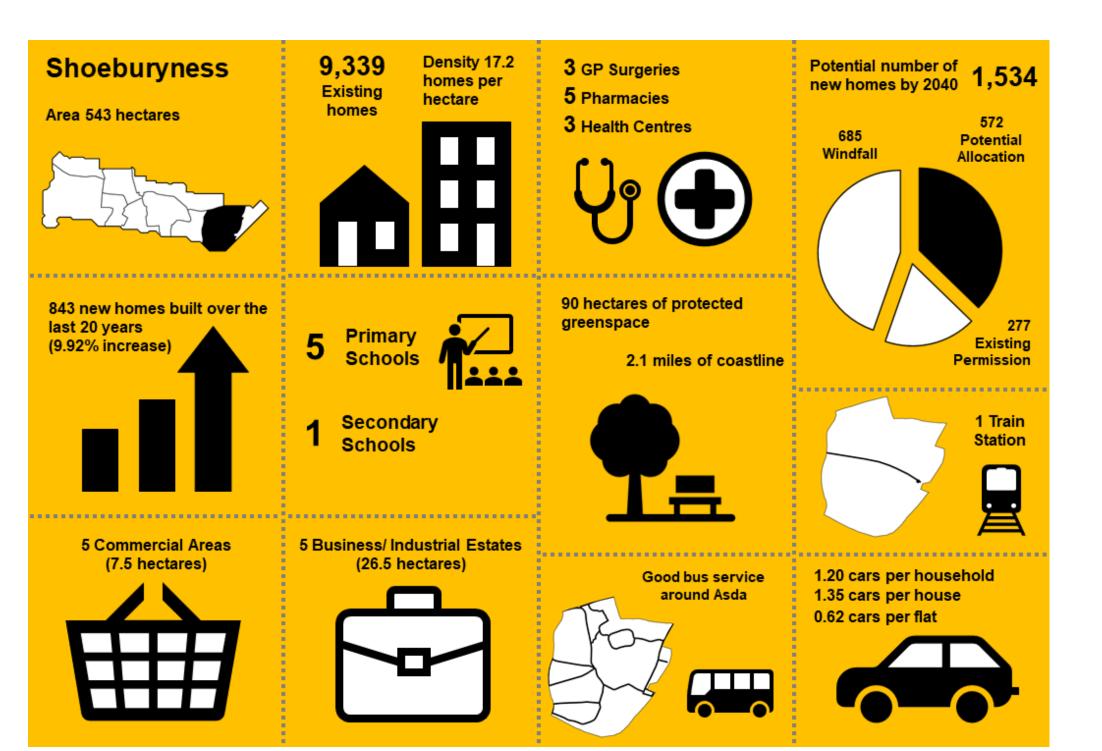
There is a wide variation in socio economic conditions within the area. The Index of multi-deprivation indicates that areas around Delaware Road and the eastern end of Eagle Way are within the lowest 10% of Lower Super Output Areas in the country. In contrast parts of Shoeburyness, particularly in the north and west of the area are among the least deprived nationally.





#### Figure 30: Shoeburyness Characteristics

No. Homes	9,339	Land Area (ha)	543
Density	17.2 dph	Car Ownership	1.2



### 3.8.2 Vision - Shoeburyness

#### Where we want to be

For Shoeburyness to grow in a sustainable way and adapt to change in a positive manner, enhancing its existing characteristics. The historic core around the Garrison will be conserved and East Beach carefully managed for both its tourism and ecological value. The range of local centres and facilities will be allowed to evolve and be enhanced to facilitate the role of Shoeburyness as a complete neighbourhood. To aid feedback a draft set of priorities for Shoeburyness is included below:

- New housing, where acceptable in principle, will be of high quality and enhance the characteristics of the local area.
- The Shoebury Garrison Conservation Area and other designated heritage assets will be conserved and enhanced.
- The environmental quality of employment areas will be enhanced, and the existing stock upgraded
- Opportunities to improve the offer of existing neighbourhood and local centres and shopping parades to serve the day to day needs of the local community will be encouraged, including community facilities and healthcare services, with improved walking and cycling connections to surrounding residential areas.
- Working with partners to facilitate East Beach as a key tourism, recreational and environmental asset, including sustainable access and enhanced links to Shoeburyness Railway Station.
- Effectively integrating Shoeburyness with potential new development to the north of Bournes Green Chase/Poynters Lane, potentially including new link road and new country park.
- Seek to enhance existing green space.

## 3.8.2 Shoeburyness (Vision)

Have your say.....

### Please explain your answers

a. Do you agree with our draft vision and priorities for Shoeburyness – have we missed anything?

## 3.8.3 Complete Neighbourhoods (accessibility to services and facilities)

The following profile seeks to build up a picture of the 'completeness' of Shoeburyness. Completeness is based on mapping the walking catchments around different day to day facilities (17 different facilities in total)<sup>6</sup>. The catchment areas vary by facility and reflect comfortable walking distances for the average, able-bodied person. The catchments are based on actual walking routes rather than 'as the crow flies' distances.

A high completeness score means a place has lots of facilities the community needs within an easy walking distance. This approach recognises the important links to health and social well-being, community cohesion and inclusion.

The completeness score for Shoeburyness, by infrastructure type, is summarised in the rainbow image below. For example 66% of the neighbourhood lies within easy walking distance to a health facility, 80% of the neighbourhood is within easy walking distance of sports and leisure facilities, while 24% is within easy reach of green space

## **3.8.3 Shoeburyness (Infrastructure)**

Have your say.....

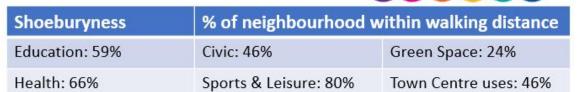
- Please explain your answer
- a. What do you think are the main issues with infrastructure provision in Shoeburyness in reference to the below, and what should be the priorities over the next 20 years?

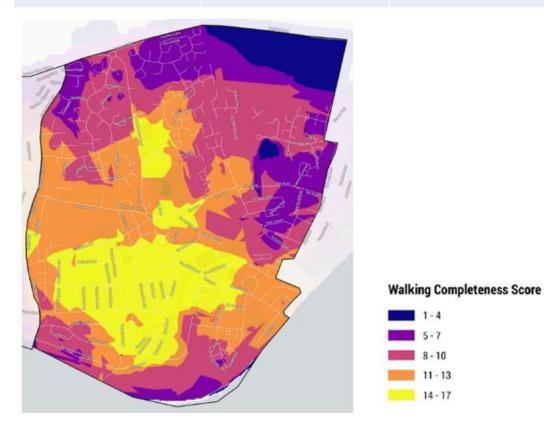
<sup>&</sup>lt;sup>6</sup> nurseries, primary schools, secondary schools, doctors, dentists, pharmacies, libraries, places of worship, public conveniences, community centres and halls, playing pitches, local equipped play space, amenity greenspace, allotments, natural and semi-natural greenspace, local and neighbourhood centres, town and district centres

## **Infrastructure - Shoeburyness**

- Most day-to-day infrastructure facilities fall south of the Railway ٠ line, and especially within the south-eastern part of the neighbourhood.
- One superstore (Asda) is located north and provides access to the . majority of the neighbourhood.
- Rail corridor is a huge barrier to those living to north and accessing infrastructure by foot, especially schools, green infrastructure, and community infrastructure. ٠
- Limited community infrastructure north of rail line
- The area just south of the rail corridor has the greatest level of access to the different types of infrastructure identified in this . study.
- There is a good provision of sports and green infrastructure across the neighbourhood, including to the north-western portion.
- Bus services are poorest to the north of the area ٠
- · Lack of woodland in the north east of the Borough

CIVIC





#### Shoeburyness 'Aggregated Completeness Score' = 53%

Shoeburyness

Map – as an example a high completeness score would be 14 –17 different facilities being within a reasonable walking distance from home. Conversely a low score would be less than 4 facilities within walking distance.



### 3.8.4 Land Use Proposals – Shoeburyness

A number of potential land use proposals are identified for future housing, employment and open space. For each site, the location, proposed use and indicative amount of development (if applicable) is provided.

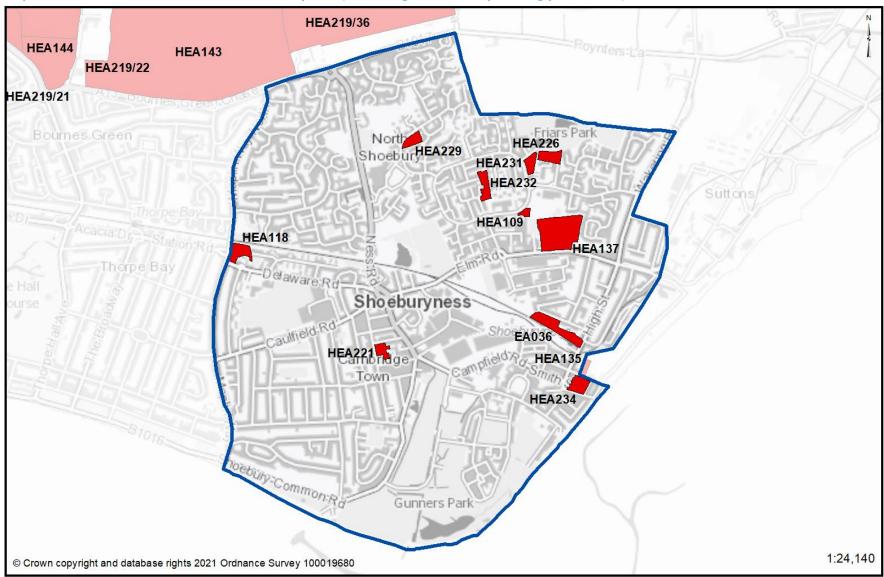
#### 3.8.41 New Homes

The type and quality of the housing offer can have a significant impact on the health and wealth of places. Their ability to attract and retain people and provide support for those who need it relies on good housing and attractive and inclusive neighbourhoods.

Potential site proposals for residential development can be viewed in Map 52. Table 48 sets outs relevant information including, context and surrounding uses, proposed use, estimated number of new dwellings and what 'components of growth' the site contributes to in reference to Section 2: Housing Need (Table 2).

The sites have been promoted to us by landowners/ agents and are included here for comment. Table 48 also notes the amount of new homes that are likely to come forward over the lifetime of the plan through sites already with planning permission and windfall development.

For more information on each site an assessment can be viewed by clicking on the site reference in Table 48 below, or via the Councils website: <a href="https://localplan.southend.gov.uk/">https://localplan.southend.gov.uk/</a>



#### Map 52: Potential Residential Sites - Shoeburyness (excluding those with planning permission)

<b>Table 48: Potentia</b>	<b>I Residential Sites</b>	- Shoeburyness
---------------------------	----------------------------	----------------

			Shoeburyness					Questions
Site ref	Name of Site	Context and Surrounding uses	Potential Land Use	Potential Land Use (summary)	Component of Change	Estimated number of homes (Gross)	Estimated number of homes (Net)	Comment & Preferred typology
HEA109	Parking Area and adjacent areas at Eagle Way	A former Council owned garage site which has since been demolished with the area left open for parking. The land to the north which is included within the proposal is currently an under-utilised grass area with low-level planting (Not designated).	This Council owned site has been submitted through the Call for Sites process for residential development	Residential development	Urban Area General	12	12	
HEA118	Thorpedene Campus	Includes Delaware House, a two-storey residential care home, and Thorpedene Clinic, which includes NHS facilities. Railway track to the north. Surrounding area largely residential. Significant change in levels from Maplin Way North to Delaware Road.	This site has been submitted through the Call for Sites process. Existing building(s) in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential led development with potential for community use	Urban Area General	65	65	
HEA221	Avon Way / West Road, Avon Way	Group of 3 storey buildings currently occupied as sheltered housing. In a mixed area adjacent to a parade of shops surrounded by residential uses.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	63	0	

HEA226	Crouchmans, 46 Centurion Close	Group of 1 and 2 storey buildings currently occupied as sheltered housing. Located in a mainly residential area on the urban edge. Adjacent to Friars Park and surrounded by low-rise housing.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	60	0	
HEA229	Great Mead, 200 Frobisher Way	Part 2 and 3 storey sheltered housing building with car park and shared gardens. Located in a residential estate fronting Frobisher Way. Near to a local centre.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	53	5	
HEA231	Kestrel House, 96 Eagle Way	Part 1 and 2 storey sheltered housing building with car parking and shared greenspaces. In a residential setting surrounded by low rise housing. Near to local centre and Friars Park.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	51	0	
HEA232	57-103 Kingfisher Close and 58-120 Sandpiper Close	Group of eight 2 storey buildings with car parking to the front and shared green spaces. In a low-rise residential area.	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of	Residential	Housing Regeneration Sites	32	0	

			publication of this document no Council decision has been made on redeveloping this site.					
HEA234	Longmans, 11 Rampart Street	Group of mainly 2 storey buildings currently used as sheltered accommodation near to seafront. Area is generally residential of 1 to 3 storey buildings	Existing building in public ownership that may benefit from some renewal, redevelopment or expansion that could provide new and better quality homes that are designed to be adaptable so local people can reside independently through all stages of their lives. To gain a comprehensive understanding of development potential, all existing housing estates in public ownership have been included for comment. At the time of publication of this document no Council decision has been made on redeveloping this site.	Residential	Housing Regeneration Sites	77	25	
HEA135	Playing Field, George Street	Grassed playing field associated with former Hinguar School. Shoebury High Street to the north west, residential uses opposite the site, mainly 2 storey, open space public toilets and East Beach lie to the east and south east. Covenant issues on land	The site has been submitted through the Call for Sites process. Potential for residential development and to enhance adjacent East Beach recreational / environmental offer	Residential development	Green Space Release Sites	16	16	
HEA137	Land at Elm Road, Shoeburyness	Large site, designated protected green space, includes an area of landfill greened over. Mixture of uses surround the site including residential, school, open space.	The site has been submitted through the Call for Sites process. Potential for residential. Tree planting on the remaining green space would increase biodiversity. There is an existing programme of managing the habitat with controlled cutting regimes to increase biodiversity. Site remediation would also be required.	Residential development with improvements to remaining green space	Green Space Release Sites	300	300	
EA036	Terminal Close Employment Area	Existing employment site. Industrial estate made up of 1.5 storey buildings next to Shoeburyness train station, which may potentially cause noise issues. The site may also be contaminated: this requires further investigation. Site designated for employment.	Terminal Close is currently underutilised with half of the site being vacant and difficult to let due to the poor condition of premises and the unviable nature of the significant investment that would be required to bring the site up to modern day standards.	Mixed Use	Employment Release Site	149	149	
Planning permission 5 units or more	HEA004, HEA026, HEA032, HEA051, 18/01141/OUTM, 17/01473/FUL						251	

Planning permission 4 units or less						10	
Being Implemented						16	
Windfall						685	
Total					1,534		

## 3.8.41 Shoeburyness (Residential)

Have your say.....

## Please explain your answer

- a. Do you agree with the proposed housing sites for Shoeburyness? You may wish to outline the type and scale of development you would like to see come forward in reference to Figure 31:
   Development Typologies as set out below.
- b. Do you have any other comments on housing provision in Shoeburyness?

#### 3.8.42 Urban Form and Development Typologies

Good quality urban design will be essential in new housing development if the character of the neighbourhood is to be enhanced.

Map 53 shows the Urban Forms of Shoeburyness neighbourhood. This has been informed by the Southend Borough Wide Character Study and is intended to provide a broad overview of the types and densities of development across the neighbourhood; this can range from low density, areas of detached housing, to low rise flats.

To assist with the preparation of development management and design policies, which will impact the scale, type and density of new homes, we are interested in your views on broadly what types of development you think should come forward in the neighbourhood. It may be that there are different parts of the neighbourhood that you think could accommodate different types of development.

Figure 31 provides a range of development typologies at different densities, for both houses and flats. We'd like to know whether there is a particular typology that you'd like to see come forward in Shoeburyness and within the different Urbans Forms as shown in Map 53. For instance you may believe the medium density residential area within Map 53 should accommodate similar development, such as house typologies H2 and H3, and flat typology F1, within Figure 31.

## Figure 31 - Development Typologies

Houses



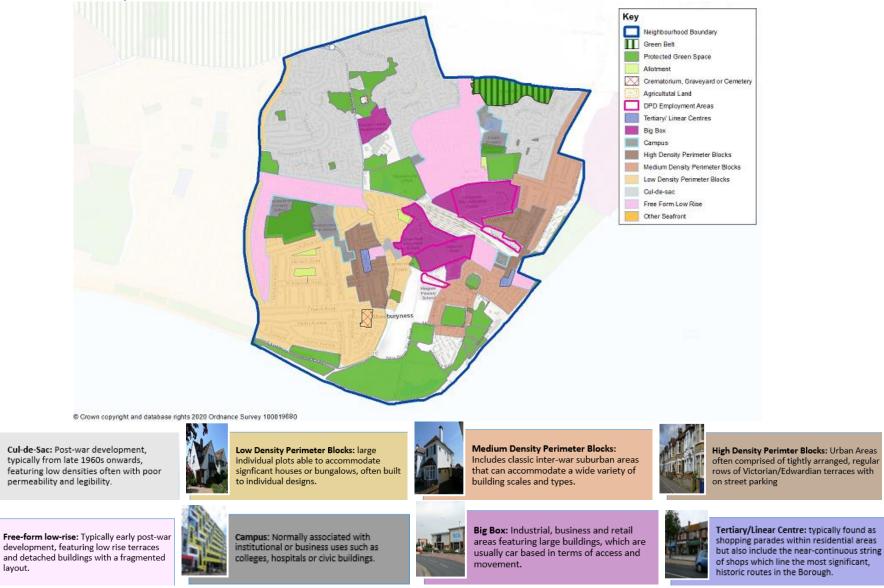


F4: 250dph

F5: 525dph

#### Map 53: Urban Form of Shoeburyness

layout.



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# 3.8.42 Shoeburyness (Urban Form)

Have your say.....

Please explain your answers

a. What types of development typology (Figure 31) do you think should come in Shoeburyness? You may wish to refer to the different urban forms presented in Map 53 in your answer.

### 3.8.43 Employment

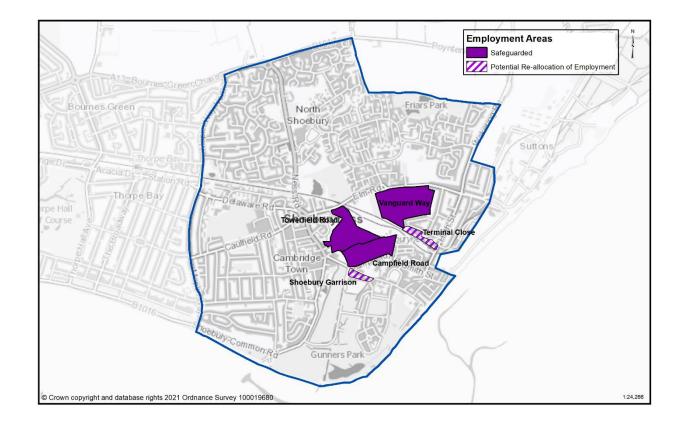
There are a number of industrial estates in Shoeburyness, largely clustered in the area close to the railway station and sidings. Vanguard Way, Towerfield Road and Campfield Road are particularly important locations offering a range of different sizes of units, from large format spaces accommodating major employers through to small business units such as the Seedbed Centre at Vanguard Way. It is intended they will be safeguarded for this purpose. Terminal Close and Shoebury Garrison Employment Areas may however offer opportunities for redevelopment for housing as they are currently functioning poorly as employment areas and have been identified for potential release. Terminal Close has a high vacancy rate and poor quality buildings, while Shoebury Garrison has lost most of its employment function to residential development and is likely to continue to do so as permissions have been granted for more residential development on other parts of the employment area. Table 49 and Map 54 sets out the employment land use proposals for Shoeburyness.

For businesses with regional and national markets, the location of Shoeburyness at the very end of the A13 creates access issues. It can take a considerable time at peak hours to negotiate traffic in Southend before reaching the Borough boundary. The proposed new Link Road offers the potential to improve accessibility to Shoebury's employment areas.

Ref.	Site Name	Category	Hectares	Additional
No.				Floorspace
	Vanguard Way	Safeguarded	10.69	
	Towerfield Road	Safeguarded	7.25	
	Campfield Road	Safeguarded	6.13	
	Shoebury Garrison	Re-allocation	-1.49	
	Terminal Close	Re-allocation	-0.94	
Total			21.64	

#### Table 49: Land Use Proposals in Shoeburyness – Employment Land

### Map 54: Land Use Proposals in Shoeburyness – Employment Land



# **3.8.43 Shoeburyness (Employment)**

Have your say.....

### Please explain your answers

a. Do you agree with the proposed employment sites for Shoeburyness? Please name the employment site you are referring to.

### 3.8.44 Commercial Centres

To ensure the vitality of town centres, the National Planning Policy Framework encourages local planning authorities to implement planning policies and decisions that support the role that town centres play at the heart of local communities, by taking a positive approach to their growth, management, and adaptation.

The Government recently introduced changes to the Use Classes Order which consolidates a wide range of uses including retail, food, financial services, gyms, healthcare, nurseries, offices, and light industry into a single use class (Use Class E) and any change of use of a building or land between those uses falling within this Use Class will not require planning permission. It is therefore proposed to define as "Commercial Areas", centres where we will promote ground floor uses to be within Class E Use Class and encourage improvements to shopfronts and the street scene.

There are a range of commercial centres in the Borough that protect ground floor uses for business purposes (use class E<sup>7</sup>) and thereby perform a vital function by ensuring communities are served by a range of retail and commercial services. Those centres within Shoeburyness are outlined in Table 50 and Map 55.

A number of amendments are proposed to designate parts of existing centres as shown in Map 55. These are in areas which either suffer from high vacancies or has lost a commercial frontage at ground floor level.

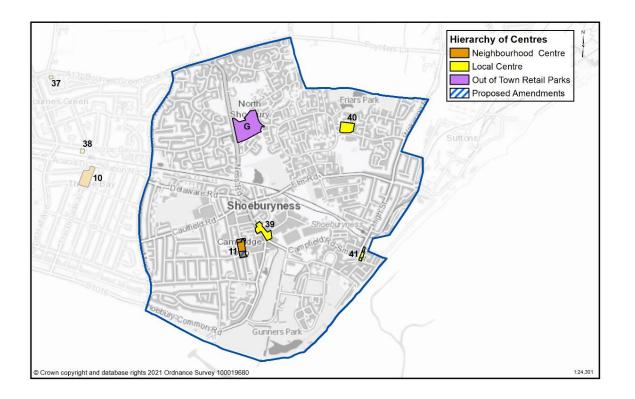
As of August 2021, the Government is also introducing expanded permitted development rights to enable Commercial Uses to be converted to residential without planning permission. Due to this there are limitations on safeguarding ground floor commercial uses within key centres from changing to residential. However, under Article 4 of the General Permitted Development Order a local planning authority can apply to the Secretary of State to withdraw specified permitted development rights across a defined area. The use of Article 4 directions should not be expansive and therefore if we were to use them to restrict ground floor commercial uses from changing to residential, we must focus them to the most important frontages. In reference to Map 55 and Table 50 we are interested in your views on which centres we should investigate for using Article 4 Directions in order to restrict ground floor commercial under permitted development.

<sup>&</sup>lt;sup>7</sup> https://www.legislation.gov.uk/uksi/2020/757/made

### Table 50: Shoeburyness Commercial Centres

Ref	Name	Centre Type
11	Shoeburyness (West Road)	Neighbourhood Centre
39	Ness Road	Local Centre
40	The Renown	Local Centre
41	High Street, Shoeburyness	Local Centre
G	North Shoebury	Out of Town Retail Parks

### Map 55: Shoeburyness Commercial Centres



There are amendments proposed to the Shoeburyness (West Road) Neighbourhood Centre due to the reduction of active frontages in the north and south of the centre that reduce its ability to function as an effective Commercial, business and service sector. The northern section has a high vacancy rate while the southern section has a high proportion of units in residential use, introducing a dispersed distribution of commercial activities along these parts of the centre. To ensure a healthy commercial centre which delivers the required improvements and which functions accordingly it might be necessary to consider the extent of the centre by redefining and consolidating the areas dedicated to commercial activities to ensure a focused approach with emphasis on the areas located in the middle of the centre.

There are similar amendments also proposed to the High Street, Shoeburyness local centre due to a high proliferation of residential uses on the northern and southern parts of the centre.

# **3.8.44 Shoeburyness (Commercial Centres)**

### Have your say.....

### Please explain your answer

- a. Should we seek to define 'Commercial Areas' as set out in **Table 50** to promote a range of commercial uses to serve local community needs and provide local employment opportunities?
- b. Should we investigate using Article 4 direction to safeguard ground floor commercial uses within the town, district and neighbourhood centres by restricting permitted development to residential if so what frontages?
- c. Do you agree with the proposed amendments as set out on Map 55?
- d. Are there any other areas within the Shoeburyness Neighbourhood area that we haven't identified that should be promoted for commercial activities at ground floor level?

### 3.8.45 Green Space

National planning policy allows for Local Plans to identify and protect existing green space so it is not built on unless an assessment demonstrates the open space, buildings or land are surplus to requirements; any open space lost would be replaced by equivalent or better provision in terms of quantity, quality and access; or the benefits of new sports and recreation facilities clearly outweigh the loss of the current or former use as open space. In this respect the New Local Plan seeks to protect the green spaces as set out in Table 51 and Map 56.

### **Existing Green Space**

Shoebury Park, Friars Park, Gunners Park and East Beach are key areas of green space within the neighbourhood. Gunners Park has been re-configured as a result of the redevelopment of the Shoebury Garrison and is a large area of informal public space, including a pond, areas of natural open space, children's play area, skateboard park and tennis courts. The areas of natural open space are managed by the Essex Wildlife Trust. The broader Garrison development includes a cricket field. Friars Park contains two ponds and a play area for older children. Other play spaces are located around the neighbourhood, such as off Caulfield Road. Tree canopy cover in the neighbourhood ranges from 8.6% of the ward in West Shoebury to 12.3% in Shoeburyness ward. This is set within the context of the Council's Tree Policy which sets a target to extend the overall tree canopy cover in the Borough from 12% to 15% by 2050. Opportunities for enhancement of green space will be pursued wherever possible, especially around East Beach where management of day visitors will be particularly important.

#### **Local Green Space**

National planning policy allows local authorities to designate land as Local Green Space through their local plans, so that communities can identify and protect green areas of particular importance to them, for example because of its historic significance, recreational value, tranquillity, beauty or richness of its wildlife. Policies for managing Local Green Space are consistent with those for Green Belts.

**Proposed Local Green Space** – Gunners Park is proposed to be designated as a Local Green Space for its heritage and biodiversity value and unique character offering panoramic sea views. The outcome of this consultation will be particularly important in demonstrating that the space is special to the community.

### **Proposed New Green Space**

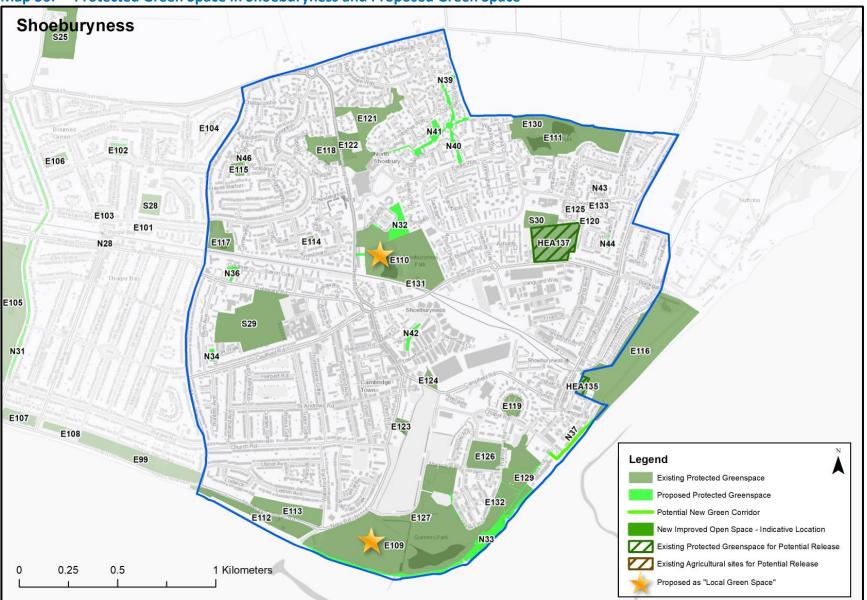
It is proposed to designate the coastal walking and cycle link between East Beach and the Garrison estate as a Green Corridor. The potential new settlement to the north and west of Shoeburyness would include substantial amounts of greenspace linking into a broader South Essex Regional Park. This would include significant green corridors that would make access to countryside easier particularly by walking and cycling (Table 51a).

Falcon Way and Colne Drive are existing green spaces adjacent to Colne Drive playground which are proposed to be protected as Amenity Green Space. Other existing green spaces proposed to be protected as Amenity Green Space are Jena Close, Goya Rise and Hogarth Open Space. These informal spaces perform a valuable amenity, recreational and biodiversity role.

Existing playgrounds at Delaware Road, Jena Close and Caulfield Road are also proposed to be protected.

### Green spaces with potential for other uses

Playing Fields at George Street and land at Elm Road which are currently protected as green space in the local plan have been identified as public land which has potential for development, including for housing (Table 51b).



#### Map 56: – Protected Green Space in Shoeburyness and Proposed Green Space

### Table 51: Shoeburyness - Protected Green Space

Site Ref.	Name of Site	Size (Ha)		
Local Parks				
E109	Gunners Park 2			
E110	Shoebury Park	9.261		
E111	Friars Park	7.619		
E112	Shoebury Common	2.769		
E113	Shoebury Common North	2.495		
Amenity	Open Space	·		
E114	Aylesbeare Open Space	0.173		
E115	Cheldon Barton Open Space	0.365		
E116	East Beach Open Space	12.735		
E117	Maplin Way Open Space	1.574		
E118	Sedgemoor Open Space	1.900		
E119	Horseshoe Crescent	0.838		
E120	Whistler Rise Open Space	0.044		
E121	St Mary's Green	4.011		
E122	St Mary's Nature Reserve	0.975		
E123	Ness Road	0.448		
E124	Campfield Road War Memorial	0.422		
E125	Turner Close Courtyard	0.041		
Sports G	rounds			
E126	Garrison Cricket Square	2.186		
E127	Gunners Park - Wheeled Sports	0.034		
E128	Gunners Park - Ball Sports	0.032		
E129	Gunners Park - Tennis Courts	0.124		

Site Ref.	Name of Site	Size (Ha)			
Playgrour	Playgrounds				
E130	Friars Park	0.402			
E131	Shoebury Park Playground	0.191			
E132	Gunners Park - Toddler Play Area	0.036			
Pocket Pa	rk				
E133	Hogarth Drive Open Space	0.026			
School					
S29	Shoebury High playing fields	7.646			
S30	Friars Primary School Playing fields	1.206			
Allotments					
A12	Growing Together Shoeburyness	0.349			
A13	Elm Road/Towerfield Road	0.577			
A14	Herbert Road	0.460			
A15	St Andrews Road	0.821			
Cremator	ium, Graveyard or Cemetry				
C10	St Mary's, Shoebury	0.258			
C11	St Andrews	0.975			
Release Site					
HEA135	Part of playing field George Street	0.318			
HEA137	Land at Elm Road Sports Ground	3.880			

Sites in **bold** are proposed as 'Local Green Space'

### Table 51a: Shoeburyness – Proposed Green Space

Site Ref.	Name of Site Size (Ha		
Local Parl	Local Parks Parks		
N32	Shoebury Park Expansion	1.184	
N33	Gunners Park update to boundary	3.061	
Playgrour	nds		
N34	Caulfield Road (Wicklow Walk)	0.161	
N35	Jena Close Playground	0.038	
N36	Delaware Road 0.295		
Green Corridor			
N37	East Beach path to Gunners Park	315m	
Sports Ground			
N38	Colne Drive Sports Ground	0.026	

Site Ref.	Name of Site	Size (Ha)
Amenity	Open Space	
N39	Collingwood Open Space	0.450
N40	Falcon Way Open Space	0.557
N41	Colne Drive Open Space	0.768
N42	Jena Close Open Space	0.238
N43	Goya Rise Open Space	0.082
N44	Hogarth Open Space	0.066
N45	Aylesbeare Open Space Extension	0.033
N46	Cheldon Barton Open Space Extension	0.035

### Table 51b: Land Use Proposals in Shoeburyness – Green Space Currently Protected but with potential for release

HELAA	Site	Site	Description	Quality/Condition	Area of	Potential	Justification
Site Ref		Area			Deficiency?	Housing	
		(ha)			Y/N	Capacity (net)	
HEA135	Land at	0.32	Former	Grassed playing field,	Ν	16	Land is in
	George		playing field	maintained. Fenced			public
	Street		associated	off and sign states			ownership and
			with Hinguar	"for school use only".			has potential
			School, about	Green space to north			for residential
			0.5 miles from	and east is publicly			development.
			site.	accessible and			Redevelopment
				functionally part of			could enhance
				East Beach recreation			adjacent green
				area.			space.
HEA137	Land at	3.77	Former	Contamination issues,	Possible if	300	Land is in
	Elm		landfill site	land actively managed	removed in		public
	Road			for biodiversity, used	entirety		ownership and
				by dog			has potential

	walkers/pedestrian		for residential
	link through area.		development

# 3.8.45 Shoeburyness (Green Space)

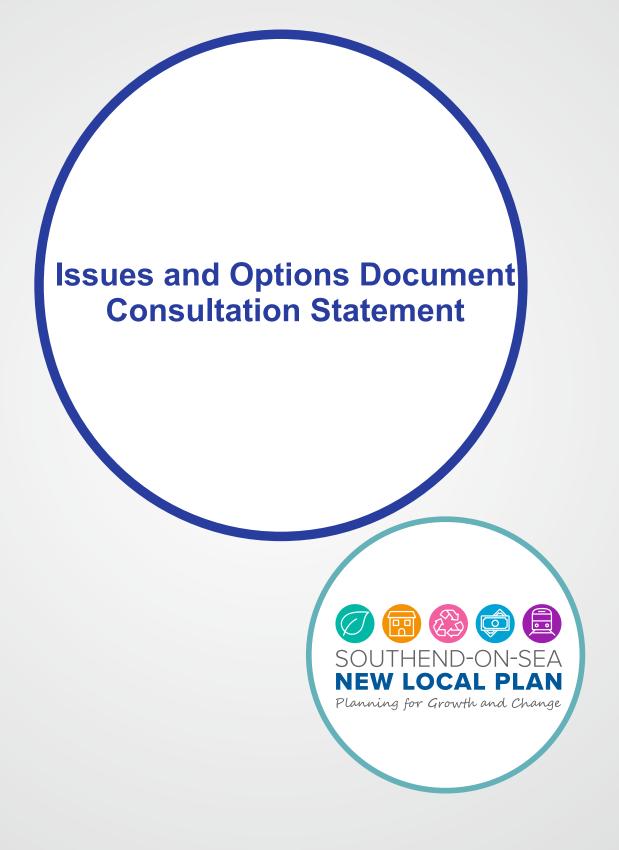
### Have your say..... Please explain your answers

- a. Do you agree with the proposed new green space designations (Table 51a)? If not, can you explain why?
- b. Are there any other areas we haven't identified that should be protected or promoted for green infrastructure? Please provide an address.
- c. Do you agree with the sites identified for release from green space designations (Table 51b)? If not, can you explain why?
- d. Do you agree with Gunners Park and Shoebury Park being identified as Local Green Space? If not, can you explain why?
- e. Do you propose any other sites within Shoeburyness should be designated as Local Green Space? Any proposals must be supported by evidence the space is special to local community in terms of beauty, historic significance, recreational value, tranquillity, wildlife or is special to the local community for other reasons.
- f. Do you have any other comments on green space provision in Shoeburyness?

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September 2019

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### **Section 1: Introduction**

- 1.1 This statement has been prepared to comply with the requirements of Regulation 18 of the Town and Country Planning (Local Planning) (England) Regulations 2012 ("the Regulations").
- 1.2 The Local Plan will ultimately influence how Southend will grow and develop over the next twenty years. The Regulation 18 consultation marks the start of the engagement stage of the Plan and represents the scoping stage to decide what should be included in it. Furthermore, consultation on the Plan, including with key stakeholders helps to ensure that it is based on up to date, robust evidence.
- 1.3 Comments were invited from interested parties on the proposed vision and spatial strategy options for the plan and on a range of issues including housing, the economy, tourism, transport and the environment. Receiving comments at this stage helps to ensure that people living, working or who have a stake in the future of Southend have a say in how these issues are addressed.
- 1.4 Southend Borough Council, together with neighbouring authorities in South Essex and Essex County Council are also working together to address various cross-boundary issues. Details of the Local Plan were therefore raised at regular Essex and South Essex planning officer and councillor meetings.
- 1.5 It is important to point out that the consultation was a starting point and the Council is not, at this stage, proposing any policies or setting out which sites should be allocated for development.

# Section 2: Consultation under Regulation 18 Southend New Local Plan Issues and Options

- 2.1 The Southend on Sea New Local Plan Issues and Options document was published so that representations could be made between 5<sup>th</sup> February and 2<sup>nd</sup> April 2019.
- 2.2 Who we consulted A list of people and organisations we consulted is set out at Appendix 3. Details of press and social media engagement to advertise the consultation to the general public is set out at Appendix 4 (consultation material). Section 3 of this report sets out our approach to meeting the duty to co-operate, in particular working with neighbouring authorities, Essex County Council and other partners on strategic cross-boundary matters affecting South Essex.
- 2.3 How we consulted The methods of consultation are set out in Appendix 5, and a schedule of consultation events are set out at Appendix 6. Section 7 of this report details wider continuous engagement on the Local Plan that has been undertaken to date, including conversations within the Council and with external partners to develop the Southend 2050 ambition and road map.
- 2.4 **Summary of the main issues raised** Section 4 of this consultation report sets out a summary of the key issues raised by those responding to the public consultation on the Issues and Options document. A more detailed summary of each representation submitted is set out at Appendix 1, and Appendix 2 summarises comments made at the drop-in sessions and workshops we ran during the public consultation. Section 5 of the report summarises the main points raised by key stakeholders, including neighbouring local authorities and other statutory consultees.
- 2.5 **Sustainability Appraisal** Section 7 sets out the comments we received on the Sustainability Appraisal and how these should influence the scope and content of the plan objectives and policies.
- 2.6 How the representations will be taken into account in the plan Section 8 summarises what you said about the plan and what we will do in response to take the plan forward.

### Section 3 Duty to Co-operate

- 3.1 The Council seeks to co-operate and engage with a range of organisations on strategic matters when preparing its new Local Plan. This positive approach will assist in influencing the evolution of the Local Plan. Whilst there is no duty to agree, the Council will endeavour to secure the necessary co-operation on strategic cross-boundary matters before submitting the Local Plan for Examination.
- 3.2 In order to ensure a strategic and agreed coordinated approach to development in South Essex, in 2017 all six south Essex local authorities and Essex County Council agreed to the establishment of the Association of South Essex Local Authorities (ASELA) to prepare a suite of plans and documents to guide developments and schemes in the South Essex sub-region. This included the preparation of an agreed 2050 Ambition and a Joint Strategic Plan (JSP), the latter to provide the framework for the preparation of more detailed Local Plans by the six Local Authorities.
- 3.3 The establishment of an agreed sub-regional framework for growth in south Essex is important to ensure that the six local plans provide for an effective 'joined-up' planning approach.
- 3.4 Throughout the Local Plan preparation process, the list of strategic matters and opportunities for joint working will be kept under review and influence the engagement and co-operation activities promoted. Southend Borough Council will develop new and/or build on existing established joint working mechanisms, as appropriate. Co-operation arrangements the Council propose to employ and/or consider include:
  - Joint Officer and Member meetings, committees and working groups
  - Commissioning of joint evidence base studies and reports
  - Joint or aligned plans across Council areas
  - Memorandums of Understanding as a framework for co-operation
  - Getting key decisions in writing from other authorities/bodies
  - Confirming understanding/intentions in writing Joint statements of policy/action Joint statements of co-operation/ Statements of Common Ground.
- 3.5 These arrangements will be undertaken in addition to statutory Local Plan and planning application consultations, and general correspondence issued by the Council.

### **Section 4 Key Issues identified**

- 4.1 The following issues were identified from the representations submitted on the Issues and Options document. This feedback will be used to further develop planning policies on these matters as the plan progresses towards submission, independent examination and adoption.
- 4.2 Vision there was broad agreement with the key messages of the Southend 2050 vision, but further emphasis was required on protecting and enhancing the environment, including combating climate change; providing supporting infrastructure; improving transport access in and around the Borough whilst boosting opportunities for more sustainable forms of travel; and balancing aspirations with what is deliverable, including provision of affordable housing. It was also considered to be important that Sustainability Appraisal of the plan takes into account any cross-boundary / cumulative effects of strategic scale development.
- 4.3 **Spatial Options** – Of the three spatial options presented, option 3 attracted the most support. Those supporting it viewed it as providing the best opportunity for accommodating the necessary growth. Opponents to this option cited the unacceptable loss of green belt land and the loss of open countryside between the current urban fringe and the internationally important estuarine habitats of the River Roach to the north. Those respondents favouring Option 1 focussed on the need to redevelopment brownfield sites, whilst those opposing it were concerned that further development in the existing built up area would worsen perceived over-crowding and high-density development. Those favouring Option 2 considered this to be the best compromise of the three options available, as it would promote use of brownfield land whilst allowing some expansion of the urban area where new residents could access existing facilities. Opposition to Option 2 came from those wishing to see the Green Belt protected and others who considered that this approach would not be sufficient to meet the Borough's needs.
- 4.4 Housing There was support for more affordable homes, although there is a need to set policy requirements carefully having regard to viability. New housing should be inclusive and adaptable for all people to support family cohesion and provide flexibility. Vacant and empty homes should be brought back into use and higher density development focussed close to town centres and public transport nodes, but there was an acknowledgement that densification is unlikely to deliver the required amount and mix of dwellings whilst maintaining a good quality of life for existing residents. A new garden community could enable a comprehensively and positively planned scheme. There was also a recognition of the need to provide the right type of housing to support the economic performance of the town, thus helping to reduce levels of deprivation.
- 4.5 Securing a Thriving Local Economy Support for key sectors including digital, cultural and creative industries, health care, advanced manufacturing and engineering and tourism, and in protecting the main employment locations. Aviation and local fishing industry were also cited as in need of support through planning policy. Supporting economic growth with improvements in

infrastructure (transport and digital) was also highlighted. Poorer quality employment sites could be considered for redevelopment providing it takes into account environmental factors and does not result in job losses.

- 4.6 **Promoting Southend as a Major Resort** Should be borough wide, building on the Seafront offer, and providing opportunities for more than day trips. Better links between the Seafront and the High Street were required, along with provision of a range of tourist accommodation and leisure offer. Key visitor car parking should be safeguarded, and supported by other complementary transport measures. Improved tidal defences will provide opportunities for enhanced tourism facilities, landscaping and public realm. There was also support for extension of the City Beach regeneration scheme with most respondents supporting an extension east of the Pier.
- 4.7 **Providing for Vibrant and Attractive Town Centres** Need to take a flexible approach, with diversification away from an over-reliance on retail, and a role for click and collect, community hubs, cultural and leisure facilities. Improvements to public realm in Southend High Street have been piecemeal and a comprehensive approach is needed with quality design and materials, breaking up the concrete mass and introducing more soft landscaping, trees and sustainable drainage measures. Support for more residential use in town centres, particularly on upper floors. Many derelict buildings including in District Centres, for example Hamlet Court Road. A strategy is needed to tackle these.
- 4.8 **Providing for a Sustainable Transport System** Strategic road investment is required especially on the A127 corridor and to Shoeburyness. The Travel Centre should be redeveloped and more integration between bus, rail and other modes pursued in parallel with other major developments in the Town Centre. Gaps in north south accessibility need to be addressed, and infrastructure for electric cars provided. Strategic scale growth should be supported by an outer link road. This should be part of an integrated transport solution to minimise private car travel and which relates well to the existing urban area and town centre. Park and Ride is generally supported but challenging to deliver bus priority on the existing road network. Improvements to the cycle network in the Borough are required.
- 4.9 **Good Design, Healthy Living and Built Heritage** Support for the focus on facilitating good design and healthy living. The importance of easy access to good quality public realm for improved health and wellbeing was recognised. Priority should be given to creating new public realm, including green spaces, in areas that are deficient. General support for consideration of the need for new conservation areas, particularly around the Hamlet Court Road area.
- 4.10 **Community Services and Infrastructure** Crucial that allocations are supported by appropriate infrastructure, including, water, waste, education, energy generation, health, community facilities, and sports provision.
- 4.11 **Enhancing our natural environment** Green and Blue Infrastructure (GBI) is a cross-boundary issue and should have a more prominent place in this part of the plan. the plan should take a strategic approach and include net gain for biodiversity. Importance of greening the existing built up area was raised by

many respondents. Southend is in the lower quartile for green space in local authority areas. Areas of deficiency should be targeted and existing areas of green space protected.

- 4.12 **Planning for Climate Change** Significant challenge of surface water flooding (from urban drainage systems) and fluvial flooding (from watercourses) should be managed to ensure that, as a minimum requirement, flooding doesn't get worse, and where possible, betterment is sought. Adequate foul drainage infrastructure should be provided in a timely manner ahead of occupation of new properties, and any new settlement should be energy self-sufficient (renewables/heat network). All development should include onsite renewable and energy efficiency ahead of national requirements, and provision for electric vehicle charging.
- 4.13 **Neighbourhoods** – Responses were received in regard to a number of places around the Borough. Greater support was needed in more run down areas such as Hamlet Court Road which could attract shoppers away from Leigh which is overly congested. Overdevelopment and parking stress was a concern in parts of Leigh and Chalkwell, particularly close to the seafront. Leigh was also considered to be the neighbourhood most impacted by the air and noise pollution from Southend Airport. Parking permits for residents in tandem with charges for visitors for on street parking would help disperse the parking problem. Within Southend greater support was needed for services including SEND and drug dependency to deal with complex needs of residents, and it was considered that infrastructure must be put in place alongside new housing. Within Southend and Shoeburyness greater protection and management for wildlife was sought. In addition, although tourists are important for the town, there must be a balance and schemes to encourage people away from car use must be considered. Finally, it was thought that the introduction of more parish councils could have a positive effect on the communities in Westcliff, Shoebury, Eastwood and Thorpe Bay.
- 4.14 **Delivery and Implementation** It was considered important that critical infrastructure is protected and renewed, including sea defences, railway lines, roads, power grid, water supply and treatment, drainage and flood risk management to ensure climate change resilience. Infrastructure, particularly for major development, should be front loaded. There was significant support for partnership working, and for an increase in the Community Infrastructure Levy (CIL) rate to fund infrastructure, but all costs should be justified through a viability assessment, and should not compromise delivery of other objectives, including affordable housing.

## Section 5 Responses from Key Stakeholders

5.1 The following section summarises the main points raised by key stakeholders on the Issues and Options consultation. The Council will continue to engage with neighbouring authorities and other partners on these strategic cross-boundary matters as the local plan is prepared.

### 5.2 Rochford District Council

- Recognise that Southend Borough Council is unlikely to be able to accommodate its identified housing and employment needs in full within its authority boundary.
- Supports further work on the Borough's [urban] capacity.
- Options 1 and 2 considered unlikely to provide sufficient capacity to accommodate the majority of Southend Borough's identified housing needs.
- Strategic-scale growth, could fund meaningful infrastructure improvements and provide a "critical mass" of population for the sustainable provision of services for a new community.
- Supports further collaborative work on both the local plan and South Essex JSP and the respective evidence bases.

### 5.3 Thurrock DC

- Questions the Objectively Assessed Need (OAN) housing figure in the Issues and Options document – use of the Feb 2019 NPPF and standard methodology results in a higher requirement.
- Request a robust and thorough assessment of all potential capacity arising from the urban area. Suggested sources include the call for sites; the capacity assessment from the emerging South Essex Strategic Growth Locations Study (SGLS) and the Urban Living Study.
- Acknowledges that the work set out to identify growth opportunities in the Green Belt in the South East Essex Growth Locations Assessment and the need to have regard to the emerging wider SGLS.
- Sets out some overall questions: What is the reason for looking for new settlement size of a minimum of 6,000-8,000 units? This size may not be the optimum in terms of sustainability. What infrastructure would be provided on site? Why were other sizes of development not tested? Would the new settlement be for SBC need or to meet that of RBC as well? What are the transport impacts and mitigation measures especially when taken together with other impacts of growth along the A127? Need for further evidence (GB/ landscape assessments). How will the development be brought forward?

### 5.4 Brentwood Borough Council

• Recognise that Southend would not be able to meet its full objectively assessed housing need within its own boundary by approximately 10,200 dwellings due to a physical shortfall of land. Sets out that SBC should make every effort to meet as much of housing need before relying on duty to cooperate and the South Essex Joint Strategic Plan to meet unmet need.

### 5.5 Trenitalia C2C

• notes that the contractualised route capacity will be exhausted by 2025. The projected scale of housebuilding included in Southend's Local Plan and in

other LPA's plans could therefore be at risk. Network Rail undertaking a route study to evaluate the passenger forecasts and potential solutions, which is due to report in late 2019.

### 5.6 Environment Agency

• Development in the area north of Fossetts Farm, Garon Park and Bournes Green Chase should maintain a green open space corridor for the Mucking Hall Brook, with built development sited outside of the flood plain and incorporating SUDS drainage to ensure that peak flows, post development, in the Mucking Hall Brook are not increased above pre-development levels. Note that this watercourse has never been modelled by EA and the areas of land peripheral to it are currently shown as Flood Zone 1 (low risk) on the Flood Map for Planning. Advises that flood modelling will need to be carried out as part of the South Essex Joint Strategic Plan to help identify any zones of higher flooding.

### 5.7 Castle Point Borough Council

• SBC is encouraged to meet its housing needs in full. Support conclusions of the South East Essex work in identifying area north of Fossetts Farm, Garon Park and Bournes Green as suitable to deliver housing growth and encourages progress of Option 3 as a future spatial strategy.

### 5.8 House Builders Federation

- Welcome joint working across South Essex on Joint Strategic Plan (JSP).
- Consider that other areas assessed and dismissed in the South East Essex Growth Locations Study may offer opportunities for smaller scale development that will play an important part in meeting the areas housing needs in the early part of the plan period. The impact of this on Green Belt will also need to be assessed.

### 5.9 Essex County Council

- Seeks clarification on how the Local Plan will align with the South Essex Joint Strategic Plan.
- Consider that any new settlement should be at a scale to secure the necessary infrastructure and be based upon the principles set out in the Government's Garden Community's prospectus, the Town and Country Planning Association's Garden City Principles as well as the International Garden Cities Foundation.
- SBC should engage ECC on the following potential cross boundary implications and cumulative issues of all three spatial strategy options. Specific cross boundary matters include:
  - o How SBC is to meet its OAN in full.
  - Strategic transport corridors including the potential options for an outer bypass / extension to the A127.
  - Cross boundary partnership working with SBC and RDC to lead and shape future growth proposals.
  - Cross boundary partnership working with SBC and RDC in respect of infrastructure planning, provision, funding and delivery mechanisms; to maximise developer contributions towards meeting the infrastructure and affordable housing costs.

# **Section 6 Continuous Engagement**

### Southend 2050 ambition and Road Map

6.1 Southend on Sea Borough Council has produced a Southend 2050 ambition and road map, following extensive conversations with those that live, work, visit, do business and study in Southend on Sea. These conversations asked people what they thought Southend on Sea would be like in 2050 and what steps are needed now, and in the coming years, to help achieve this. As a result, thousands of responses were provided through a range of methods including surveys, community events, partnership meetings, focus groups and social media. The ambition complements the Essex 2050 vision, The Future of Essex, developed by Essex wide stakeholders. Taking a longer view gives us the context to put the right building blocks in place to make our ambition a reality. The 2050 road map outlines the Council's role in achieving the ambition and provides a high level guide for Councillors, staff, partners and others in aligning their capacity and resources to these priorities. It will help to ensure we are all working toward the same outcomes, builds on existing achievements, and outlines what the Council wants to achieve in the coming five years to 2023. The Local Plan and South Essex Joint Strategic Plan together will provide a part of delivering the ambition and five year road map and the Council continues to engage with its citizens in the 2050 conversation to further these objectives.

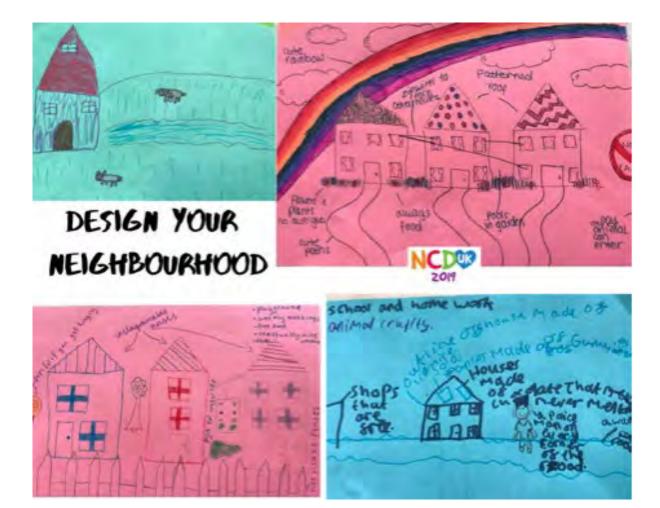
### Schools 'Design Your Neighbourhood' Competition

- 6.2 The Council held a Design Your Neighbourhood competition in Spring 2019. To support the competition, the Strategic Planning team visited schools, youth groups and community groups as part of the 'Design Your Neighbourhood' competition. The aim of the competition was to inform and involve young people in planning the future of the Borough, and it was open to all children and young people who live or study here. Details of the competition were publicised on social media including Facebook and Twitter, and sent to all schools and colleges in Southend through their regular newsletter in April 2019.
- 6.3 An exhibition stand at the 'A Better Start Southend' conference provided information about the competition for parents living in the Borough and opportunities to take part. In addition, during the Easter break the Strategic Planning team visited various play settings including a holiday club for preschool and primary school children at St Marks Church, run by the Milton Community Partnership, and youth groups for young people aged 11 to 18 at The Hub, Cluny Square, and Trust Links Growing Together Garden in Westcliff, to inform young people about planning and to encourage their involvement. The team also visited Year 4 pupils at Heycroft Primary School in Eastwood who were working on an 'Eco Warriors' theme as part of their curriculum. This provided opportunities for them to ask questions about planning in Southend and to hear how they would like to see their neighbourhood develop in the future.

6.4 A selection of competition entries were also displayed on the large screen outside the Forum on Sunday 12 May as part of the National Children's Day activities in Southend. During May 2019 an exhibition of entries was held at the Forum, with prizes awarded by the Mayor of Southend and Youth Mayor to the best entries. The competition was well received by young people and parents and will be run again in 2020.

### Continuing engagement with other bodies

6.5 The Council will be feeding back to various organisations and 'umbrella' groups such as Southend Business Partnership, Southend Business Improvement District (BID), Southend Homeless Action Network etc. on the findings of the Issues and Options consultation and will continue to engage on the formulation/ identification of plan options prior to formally consulting on a draft plan (Regulation 19 consultation).



## **Section 7 Sustainability Appraisal**

- 7.1 The Issues and Options document sets out the main borough-wide challenges and alternative options for addressing spatial planning issues. It provides an early opportunity for stakeholders to comment on these options and suggest any other choices open to the Council. It is important to note that, at this stage, no decisions have been made in terms of a preferred approach. In some instances, options may not be mutually exclusive. This means that an individual option is unlikely to be progressed alone; it is more likely that a combination of options would be taken forward by the Council to address the issue in question.
- 7.2 The Council has carried out an Interim Integrated Impact Assessment IIA of the Issues and Options document. Its' purpose is to inform and influence the planmaking process with a view to avoiding and mitigating negative impacts and maximising positive impacts. Through this approach, the IIA for the Local Plan seeks to maximise the developing plan's contribution to sustainable development.
- 7.3 The IIA seeks to fulfil the requirements and duties for Sustainability Appraisal (SA), Strategic Environmental Assessment (SEA), Equalities Impact Assessment (EqIA) and Health Impact Assessment (HIA). The approach is to fully integrate these components to provide a single assessment process to inform the development of the new Local Plan and fulfil the requirements and duties of these individual assessments.
- 7.4 The Interim IIA Report was published alongside the Issues and Options Document, under Regulation 18 of the Local Planning Regulations. The legally required IIA Report will be published subsequently, alongside the final draft ('Pre-Submission') version of the Local Plan, under Regulation 19 of the Local Planning Regulations. For more information the IAA is available on the Council's website https://localplan.southend.gov.uk/taxonomy/term/2/supportingdocuments
- 7.5 The IIA topics are:
  - Biodiversity;
  - Climate Change;
  - Landscape and Historic Environment;
  - Environmental Quality;
  - Land, Soil and Water Resources;
  - Population and Communities;
  - Health and Wellbeing;
  - Equalities, Diversity and Inclusion;
  - Transport and Movement; and
  - Economy.
- 7.6 Table 1 of the IIA Interim report presents the IIA Objectives and a series of questions designed to assess the potential impacts of the plan and ensure it is sufficiently comprehensive in scope to cover all the above topics. The appraisal focuses on key issues and highlights differences between the options where relevant. Where no effects or significant differences between options are identified, then options/ IIA topics may not be specifically referred to within the

appraisal narrative. The appraisal narrative is structured according to the five sections and corresponding twelve issues set out in Sections 2 to 5 of the Issues and Options Document.

- 7.7 Section 3 of the IIA sets out an appraisal of the policy options in the Issues and Options document. Given uncertainties there is a need to make assumptions, e.g. in relation to the way in which the plan might be implemented and aspects of the baseline that might be impacted. Assumptions are made cautiously and explained within the text (with the aim to strike a balance between comprehensiveness and conciseness/ accessibility) where necessary. In many instances, given reasonable assumptions, it is not possible to predict 'significant effects' or any significant differences between the options, but it is nonetheless possible and helpful to comment on merits (or otherwise) of the options in more general terms. It is also worth noting that the majority of proposed options are not mutually exclusive, and it is likely that a combination of them will be required to meet the needs of the borough during the life of the Local Plan.
- 7.8 Comments received during the public consultation on the Issues and Options relating to Sustainability Appraisal/HIA/IIA are summarised here for information
- 7.9 The comments received on the Issues and Options document will be reviewed and then taken into account as part of the iterative plan-making and IIA process. Following the consultation, there will be further consideration of more clearly defined spatial strategy options as well as policies for the delivery and management of growth.
- 7.10 In addition to further evidence base work, including IIA work, these representations will inform the development of a first draft of the Local Plan (Preferred Options), which is scheduled to be published for consultation in the winter 2019/20. An updated Interim IIA Report will accompany the first draft Local Plan for consultation.

Organisation	Summary of Comments
Natural England	The positive and negative impacts of each spatial option will need to be weighed to ensure the Local Plan enhances the natural environment and does not result in significant harm. Would welcome a dedicated Green Infrastructure (GI) policy requirement with consideration of existing GI availability, location and connectivity, SUDS etc. – should contribute to Biodiversity Action Plan (BAP) targets, Rights of Way (PROW) Improvement Plans and GI Strategy. The plan should take a strategic approach to the protection and enhancement of the natural environment and aim for a net gain for biodiversity, particularly for large scale specific allocations. Also reiterate the importance of GI as a buffer and form of mitigation. While there is a need as a tourist destination for development of facilities etc., in some locations increased recreational pressure may have significant impacts to both national and internationally designated sites. There should be careful consideration of the location of new tourism development reflected in Habitats Regulations Assessment and Sustainability Appraisal of the Local Plan (when considering the impact of the plan, both alone and in- combination).
House	The Council will need to consider the disadvantages of not meeting
Builders	housing needs through the Sustainability Appraisal of the Local
Federation Essex Wildlife	Plan We have serious concerns about option 3, which would result in the
Trust	loss of much open countryside between the current urban fringe and the internationally important estuarine habitats of the River Roach to the north.
Environment Agency	Any Garden Community in the area north of Fossetts Farm, Garon Park and Bournes Green Chase should maintain a green open space corridor for the Mucking Hall Brook, with built development sited outside of the flood plain and incorporating SUDS drainage to ensure that peak flows, post development, in the Mucking Hall Brook are not increased above pre-development levels. Significant lengths of the seafront and its associated homes and businesses are protected from flooding by tidal defences which will have to be raised in height after the year 2035 in order to combat the impacts of sea level rise and increasing flood risk. There is an opportunity to improve the riverside/seafront with the potential to improve public spaces, access, and to create new habitats both when defences are raised and repaired/ replaced, and when new or re-developments are planned.
Essex County Council (ECC)	ECC welcome the Interim Integrated Impact Assessment, which provides a good high-level appraisal at this early stage of plan preparation, however seek reference to minerals planning related developments and the Essex Minerals Local Plan. In moving forward, it will be necessary to identify more detailed alternatives / options as evidence emerges. In progressing the new Local Plan, it is recommended that the SA factors in and is aligned with the SA of the JSP, specifically the strategic growth locations and in terms of

	any cross-boundary options and trans-boundary / cumulative effects, as that Plan (and SA) progresses. ECC recommend the use of a Health Impact Assessment (HIA) tool. This would then enable the local authority and NHS to assess against whether places are supporting health and wellbeing. This could be through the application of health impact assessments (as supported by the Essex Planning Officer's Association and advised within the MHCLG guidance on plan-making) at an agreed local level. In addition, the assessment of active environments could be made via the Active Design Principles checklist.
Sport England (East Office)	Local Plan policies should advocate that developers consider the 'Essex Healthy Places - Advice note for planners, developers and designers' that has recently been approved by the Essex Planning Officers Association as this provides specific guidance on how health (including physical activity) considerations should be addressed in the planning and design of new developments. Local plan policies should also require Health Impact Assessments (HIAs) to be submitted as part of large and/or sensitive applications but for this to be effective in terms of outcomes, the Council would need to give policy weight to HIAs and subject them to appropriate scrutiny to ensure that the health impacts of developments are fully considered in practice. HIAs could be required to be included as part of Environmental Impact Assessments for major developments. The Council's Public Health team should be engaged in reviewing HIAs to ensure that the issues are satisfactorily considered and where appropriate mitigation is required as part of an application.

## Section 8 What You Said - What We'll Do

This list is not intended to be exhaustive, it rather catches some of the feedback we received.

You Said	We'll Do
Favoured Spatial Option 3.	Collect more evidence in collaboration with neighbouring local authorities and prepare joint planning documents if appropriate.
Feature climate change mitigation and adaptation more prominently in the plan.	Work with other Council services and external partners to develop plan policies about (but not exclusively) low carbon development, sustainable transport modes, water and energy efficiency, sustainable urban drainage, sea defences and flood risk management.
Importance of housing in sustainable locations.	Prepare an urban living study to establish optimum capacity for additional housing and supporting infrastructure within built up areas.
Provide sufficient community infrastructure to meet existing and future needs.	Protect important existing facilities and identify sites to meet future requirements for community use, based on local needs.
Importance of town centre growth and regeneration – reducing reliance on retail.	Work with other Council services and external partners to develop plan policies for town centre that support its long term prosperity and regeneration.
Support promotion of key economic sectors but need to ensure all employment opportunities are embraced by the new local plan, including local skills training.	Continue to protect the best quality sites for employment use, and consider potential for poorer quality sites for improvement or redevelopment for mixed use.
The leisure, culture and tourism offer should be borough wide building on the Central Seafront offer.	Integrate the tourism and cultural strategies of the Council and its partners into planning policies.
Importance of improving transport networks within and to and from the borough.	Develop a new multi modal transport model jointly with Rochford District Council and ensure a robust evidence base.
Need to protect Green Belt land from development unless there are exceptional circumstances that warrant its use for other purposes.	Prepare a Green Belt study jointly with Rochford District Council to examine the performance of the green belt in line with national policy and explore the case for exceptional circumstances through the plan making process.
Importance of town centre growth and regeneration – reducing reliance on retail.	Work with other Council services and external partners to develop plan policies for town centre that support its long term prosperity and regeneration.
Protect and enhance the natural environment.	Develop policies for protected species, public open space, biodiversity and landscape.
Importance of heritage and design in creating a quality place that supports health and wellbeing.	Build health into all areas of planning policy. Consider scope for new Conservation Areas. Develop design guidance for new development.

Importance of Neighbourhoods.	Recognise the special qualities of different areas in planning for future needs.
Significant support for partnership working in delivery of planning proposals; infrastructure delivery should be front loaded and viability considered.	Undertake a viability assessment of plan policies. Update the Council's Infrastructure Delivery Plan and potentially review the Community Infrastructure Levy rate.

## Appendix 1 Representation responses and Breakdown on Sections and Questions

## Southend New Local Plan – Responses by Issue

	Support	Object	Comment	Total
Issue 1: Our Vision & Strategy for the Future -	4	0	14	18
<b>Question 1</b> . What would you like Southend to be in the				
future				
Spatial Strategy	0	0	2	2
<b>1.1</b> Is there anything missing from the key messages	3	0	21	24
(Figure 8), and why should it be included				
<b>1.2</b> Do you disagree with any of the key messages	4	6	7	17
(Figure 8), if so which ones and why				
<b>1.3</b> If you were to prioritise 5 of the key messages	11	2	5	18
(Figure 8), what would these be?				
1.4 How should Southend develop in the future in	3	0	25	28
seeking to deliver 18,000 - 24,000 new homes and				
10,000 - 12,000 new jobs, please select from one of the				
options stating your reasoning.				
<b>OPTION 1</b> - All development within existing built up	8	11	7	26
areas of Southend				
<b>OPTION 2</b> - Most development within existing built up	6	8	7	21
area, focused in specific locations such as the Town				
Centre, Airport and main passenger transport				
corridors, with some development on the edge				
<b>OPTION 3</b> - Option 2 + working with neighbouring	24	4	16	44
authorities to develop a comprehensive new				
settlement across Borough boundaries (strategic scale				
development)				
<b>1.5</b> Please let us know if you believe there is another	3	2	9	14
option on how Southend should develop in the future				
Issue 2: Housing Question 2. How best do you think	1	0	25	26
we should provide for our future housing needs				
<b>2.1</b> Intensify housing development by: <b>a</b> ) allowing an	9	8	2	19
increase of densities across the existing built up area or				
<b>2.1 b)</b> directing higher density housing to specific	13	3	2	18
locations, such as town centre, near train stations and				
prime bus routes (e.g. London Road, Southchurch				
Road, Victoria Avenue, Sutton Road)?	. (			- 0
<b>2.2</b> Allow redevelopment of some of the poorer quality	16	0	2	18
industrial areas and/or allow some sites currently				
zoned for employment to be developed for housing?				
What sites do you think should be identified				
<b>2.3</b> Allow housing development on land not currently	14	2	3	19
built on, such as agricultural land, open space				
(excluding parks & coastline) & land at Fossetts Farm? What sites do you think should be identified				
<b>2.4</b> Secure a proportion of affordable/ special needs	17	0	2	16
housing on development sites. Do you think we should	13	0	3	10
retain the current policy, seek a higher proportion of				
affordable housing or provide for a different policy				
approach/ solution?				

	Support	Object	Comment	Total
<b>2.5</b> How might the local plan be more responsive to the needs of younger people, older people and custom/ self-builders	8	0	5	13
<b>2.6</b> Secure a proportion of affordable/ special needs housing on development sites. Do you think we should retain the current policy, seek a higher proportion of affordable housing or provide for a different policy approach/ solution?	8	1	4	13
<b>2.7</b> Do you have any other issues/comments you would like to raise	7	2	16	25
<b>Issue 3</b> Securing a Thriving Local Economy - How best do you think we can retain and promote employment in Southend	0	0	5	5
<b>3.1</b> Should we focus new jobs to the town centre, London Southend Airport and associated Business Park and the northern Southend corridor, including Temple Farm and Stock Road	11	1	3	15
<b>3.2</b> Should we concentrate on promoting digital, cultural and creative industries; healthcare technology; advanced manufacturing and engineering; and tourism sectors	13	0	3	16
<b>3.3</b> Should we continue to focus new office development in the town centre	5	4	5	14
<b>3.4</b> Should we continue to support improvement and re-use of existing allocated employment sites that are suited for continued employment use	11	0	1	12
<b>3.5</b> Should we allow redevelopment of the poorest quality employment sites for other uses such as housing	12	1	2	15
<b>3.6</b> How can we best meet the needs of Small and Medium Sized Enterprises and the need for move-on accommodation as small firms grow?	4	0	6	10
<b>3.7</b> Do you have any other issues/comments you would like to raise	3	0	10	13
<b>4.</b> How best do you think we can enhance the visitor offer in Southend to make it Englands leading coastal tourism destination	1	Ο	10	11
<b>4.1</b> Allocate and promote new sites for additional tourism/leisure developments in the central seafront area or elsewhere in the Borough. Where do you think these should be focussed	14	3	4	21
<b>4.2</b> Promote further hotel and tourist accommodation. Should this continue to be directed to areas in the town centre, seafront and airport or should other areas be promoted	12	1	3	16
<b>4.3</b> Promote the second phase of City Beach and enhanced public realm areas. Should priority for City Beach be given to the areas east of the Pier adjacent the Kursaal or west of the Pier	14	0	3	17

	Support	Object	Comment	Total
<b>4.4</b> Improve accessibility to the central seafront areas for all users. How best do you think this could be achieved	11	1	5	17
<b>4.5</b> Seek further enhanced links between the central seafront and town centre to improve services and facilities. How best do you think this could be achieved	9	0	5	14
<b>4.6</b> Continue to safeguard Key Visitor Car Parking in line with the provisions of the Southend Central Area Action Plan	9	1	3	13
<b>4.7</b> Do you have any other issues/comments you would like to raise	8	0	6	14
<b>Issue 5</b> :Providing for Vibrant and Attractive Town Centres - How best can we ensure that our town centres are successful, vibrant and attractive places in the face of changing retail demands	0	1	10	11
<b>5.1</b> Should Southend Town Centre remain the first preference for all forms of retail development and for other town centre uses attracting large numbers of people, followed by the district centres of Leigh and Westcliff?	15	3	3	21
<b>5.2</b> Review the role and function of Southend town centre to provide for a more flexible approach to development schemes?	1	4	2	3
<b>5.2a.</b> do you think a greater mix of uses should be allowed such as retail, cafes and bars	14	0	1	15
<b>5.2b.</b> do you think the town centre should be refocused into specific themes	9	0	1	14
<b>5.3</b> Do you think the current town centre boundary (see SCAAP) should be amended Should we allow more residential uses on the periphery	5	0	4	9
<b>5.4</b> Do you think the Westcliif and Leigh shopping centres should continue in their current formats or do you think there should be changes	13	Ο	2	15
<b>5.5</b> Encourage and promote further enhancements to the public realm, such as improved paving, seating, tree planting and landscaping. What do you think the priorities should be and where	15	0	2	17
<b>5.6</b> Do you have any other issues/comments you would like to raise	4	0	6	10
<b>6.</b> How best do you think we can improve the transport system serving Southend	0	0	17	17
<b>6.1</b> Seek to make further improvements to the A127. What do you think these should be	11	1	6	18
<b>6.2</b> What do you think should be done to create improved access if a new settlement is built north of Fossetts Farm, Garon Park and Bournes Green Chase (see figure 9)	9	0	7	16
<b>6.3</b> How should we provide for enhanced sustainable transport provision in the town in the form of rail, bus, park and ride, cycling and pedestrian facilities? What	11	0	8	19

	Support	Object	Comment	Total
do you think these should be and what should be				
oprioritised?				
6.4 Provide for park and ride facilities to serve	12	0	3	15
Southend. Where do you think these should be and in				
what format				
6.5 How do you think technologies such as the	10	1	5	16
internet, electric and driverless cars will affect how we				
travel by 2038				
6.6 Do you have any other issues/comments	4	0	14	18
Issue 7: Facilitating Good Design, Healthy Living and	2	0	8	10
Built Heritage - How best do we ensure healthy				
communities and development is appropriate and of a				
quality design, whilst ensuring we enhance our built				
heritage assets				
7.1 Continue to promote improved and new areas of	12	0	1	13
public realm. Do you think priorities should be				
established as to where this should take place				
<b>7.2</b> Require high quality landscape design and tree	11	0	3	14
planting in new developments. Do you think priorities				
should be established as to which areas of the borough				
should be subject to streetscape upgrading				
<b>7.3</b> Should we seek to limit the proliferation of new fast	11	0	5	16
food outlets close to locations where children				
congregate such as schools, community centres and				
playgrounds or where there is an over-concentration of				
existing premises? Are there other ways of tackling this				
issue?				
7.4 Do you believe there are additional areas that	14	1	5	20
should be protected as Conservation Areas				
7.5 Do you have any other issues/ comments	6	1	5	12
Issue 8: Providing Community Services and	1	0	11	12
Infrastructure - How best can we provide for our future				
community needs to secure a sustained high quality of				
life and well-being having regard to future growth	0			
<b>8.1</b> Are there any specific issues regarding educational	8	0	6	14
provision that you consider need to be addressed with				
respect to new development	0			
<b>8.2</b> How do you consider that health issues should be addressed in the Local Plan. How can new	8	0	9	17
development encourage healthy lifestyles				
<b>8.3</b> Should we require open space and play areas as	10	0		15
part of new development schemes. Do you think in	10	0	5	15
appropriate cases this could be provided in an offsite				
location				
8.4 As part of planning approvals should we ensure	10	0	2	13
that all developments deliver quality broadband	10	U	3	±3
infrastructure and connectivity				
8.5 Do you have any other issues/comments	3	0	6	9
Issue 9: Enhancing Our Natural Environment and	1	0	13	9 14
Heritage - How best do we protect and enhance our	-	Ŭ	->	-4
nentage now sest to we protect and enhance our	l	I	l	

	Support	Object	Comment	Total
environment in the face of increasing growth and				
development pressures				
9.1 Work with other stakeholders, funding bodies and	11	0	3	14
developers to identify opportunities to promote and				
enhance the natural environment, and incorporate net				
gains for biodiversity in new development				
<b>9.2</b> Seek to enhance the boroughs network of green	8	0	3	11
infrastructure using developer contributions for the				
management of green and open spaces and				
introduction of pocket parks				
9.3 In liaison with adjoining local authorities seek to	9	0	3	12
provide new country park and open parkland facilities				
(including from developer contributions) as part of				
strategic development sites, including where they help				
mitigate pressure on some of the more sensitive				
coastal habitats?				
<b>9.4</b> Do you have any other issues/comments	2	0	2	4
Issue 10: Planning for Climate Change - Questions, 10.	1	0	11	12
How best do we plan for the future impacts of climate				
change				
<b>10.1</b> Should we develop local planning policies for the	12	0	5	17
development of new or renewed sea defences				
<b>10.2</b> Require mitigation and adaptation measures to	10	0	1	11
deal with the increase in average temperatures and				
greater rainfall, including tree planting and urban				
greening				
10.3 Support renewable and low carbon energy	11	0	2	13
schemes, including photovoltaic (PV) panels, biomass				
plants and electric vehicle charging points				
<b>10.4</b> Develop a local standard for decentralised energy	5	1	1	7
generation in new development that is more ambitious				
than national targets?				
<b>10.5</b> Should we balance the need to retain the best and	6	0	4	10
most versatile agricultural land for food security				
against future needs for housing and local services				6
<b>10.6</b> Do you have any other issues/comments	2	0	4	6
Issue 11: Southend's Neighbourhoods - 11.1 What do	5	2	7	14
you think are the key issues facing the neighbourhoods				
in the Borough				
<b>11.2</b> What do think are the possible options available	3	1	3	7
for resolving these issues		-		
<b>Issue 12:</b> Ensuring that the New Local Plan is Delivered	0	0	14	14
- Questions, 12. How best do you think the Local Plan				
can be effectively delivered in the face of limited				
resources	0			4.5
<b>12.1</b> Continue to work in partnership with the private,	8	1	3	12
public and voluntary sector plus neighbouring				
authorities to secure funding for key infrastructure				
projects				

	Support	Object	Comment	Total
<b>12.2</b> Set out priorities for project delivery. What do	5	0	3	8
think these priorities should be and how should any				
phasing be applied				
<b>12.3</b> Increase the Community Infrastructure Levy tariffs	2	1	3	6
to fund future projects				
<b>12.4</b> Through Garden Communities key principles	5	0	2	7
ensure land value capture and long term stewardship				
for the benefit of the community, to provide and				
coordinate the necessary infrastructure				
<b>12.5</b> Do you have any other issues/comments	3	0	7	10
Total	630	79	501	1210

## New Southend Local Plan Summary of Representations – August 2019

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
Issue 1: (	Our Vision & Strategy for	the Futu	re – Questio	n 1 What would you like Southend to be in the future?	
1	Chelmsford City Council	3882	Comment	Acknowledged that Local Plan prepared in context of JSP joint working and Southend 2050 vision to address strategic cross boundary matters. CCC is supportive of the approach taken by Southend-on-Sea to review the Local Plan and will continue to work collaboratively with SBC through the Duty to Co-operate as the Local Plan progresses.	Noted. SBC continues to engage with other South Essex authorities as part of the Association of South Essex Local Authorities and development of a Joint Strategic Plan.
1	Chelmsford City Council	3883	Comment	It is clear that sustainability is at the heart of the Local Plan and the strengths and opportunities together with the challenges for the Local Plan are clearly set out.	Noted
1	Chelmsford City Council	3884	Comment	<ul> <li>Preparation work for the Southend Housing and Employment Land Availability Assessment (HELAA) indicates that Southend will not be able to continue to meet all of its housing need within its existing urban area or on land at the edge of the existing built up area of Southend. Given Southend administrative boundary, this work would likely involve working with neighbouring authorities of Castle Point and Rochford, and as such this is work that the South Essex Joint Plan would consider.</li> <li>Whilst each option has its own advantages and disadvantages which would need to be looked at in considerable detail, CCC is concerned that Options 1 and 2 may not meet identified housing need: protocol for dealing with unmet need requests agreed through EPOA – continued joint working encouraged to aid delivery of strategic allocations to meet housing need in full within the Borough or Housing Market Area.</li> </ul>	Noted. SBC continues to engage with other South Essex authorities as part of the Association of South Essex Local Authorities and development of a Joint Strategic Plan.
1	Chelmsford City Council	3891	Support	CCC is supportive of the approach taken by Southend to	Noted

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				review the Local Plan and will continue to work collaboratively with SBC	
1	Harry Chandler	3828	Comment	Southend to be: prosperous, healthy, well educated in appropriate skills for the future, accessible from the rest of the UK and Europe, a major tourist destination, a safe environment for all, reduced atmospheric pollution and with no flooding risk from the sea and rainfall.	Noted
1	Brentwood Borough Council	3896	Comment	South Essex shares several strategic issues, such as housing growth and infrastructure. It is important that such issues are addressed through collaborative working and meaningful discussions. Brentwood Borough Council forms part of the Association of South Essex Local Authorities (ASELA) along with Southend- on-Sea Borough Council. Joint working within ASELA has been set-up to discuss cross-boundary issues such as unmet housing needs. It is acknowledged that Brentwood is a signatory to the ASELA memorandum of understanding but does not form part of the South Essex Strategic Housing Market Area. Further joint working is required through the South Essex Joint Strategic Plan to identify the feasibility of meeting unmet needs in the wider sub-region from several plans that are not fully meeting local needs (to date, Basildon, Castle Point, and Southend).	Noted. SBC continues to engage with other South Essex authorities as part of the Association of South Essex Local Authorities and development of a Joint Strategic Plan.
1	Brentwood Borough Council	3897	Comment	Comments on the Southend Issues & Options are limited given the early stage of the plan-making process and regular engagement through the duty to cooperate and joint working of ASELA. Brentwood Borough Council welcomes the opportunity to continue to work with Southend-on-Sea Borough Council in progressing the plan-making process of both local areas on an ongoing basis, specifically as part of joint work on strategic planning in South Essex, and in line	Noted. SBC continues to engage with other South Essex authorities as part of the Association of South Essex Local Authorities and development of a Joint Strategic Plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				with the requirements of the duty to cooperate.	
1	Natural England	3917	Support	The strategic approach to development across Essex [joint working by local authorities on the South Essex Joint Strategic Plan] is supported by Natural England and we await consultation on these matters as appropriate in the future	Noted. SBC continues to engage with other South Essex authorities as part of the Association of South Essex Local Authorities and development of a Joint Strategic Plan.
1	Natural England	3918	Comment	Natural England supports the overall aims of the Southend Local Plan. In line with the NPPF [policies 20, 170, 171 and 174] the planning system should seek to deliver "environmental gains" and a move from a "net loss of biodiversity to achieving net gains for nature". The vision should also include a commitment to protect and enhance other aspects of the nature environment including geodiversity, local landscape and Best and Most Versatile Land, and should recognise the need for plan policies to contribute to mitigation and adaptation to climate change. The vision and emerging spatial strategy should also address impacts and opportunities for the natural environment with particular emphasis on designated environmental assets	Noted. The Local Plan, including vision and spatial strategy, will be consistent with national policy and enable sustainable development. The natural environment will be an important component of this.
1	Natural England	3919	Comment	No specific comment on the three spatial options – they differ in their impacts - but both positive and negative impacts of each will need to be weighed to ensure the Local Plan enhances the natural environment and does not result in significant harm.	Noted. The Sustainability Appraisal/Habitats Regulations Assessment will provide a comprehensive assessment of the spatial options and recommend appropriate avoidance and mitigation strategies where such effects are identified.
1	Gladman	3949	Comment	Welcome SE Essex authorities' commitment to the preparation of the Joint Strategic Plan, but disappointing that	The JSP will provide the strategic planning framework for the

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				the JSP will not allocate specific sites which will be left for the individual Local Plans to take forward. The level of housing need in South Essex is significant and delivery has fallen substantially behind need for a long period of time. There is therefore an immediate need to address this situation; and for Local Plans to have to await the adoption of the JSP before sites are taken through the Local Plan process and finally released from the Green Belt, is simply going to result in inevitable further delay. The major policy constraint of Green Belt should be reviewed in a strategic manner which allows full need to be met and ensures that the new boundaries will endure beyond the JSP plan period. The impact of London will have a heavy influence on the future development needs of the area and this must also be fully taken into account through the preparation of the JSP.	preparation of Local Plans and it is envisaged that they will be brought forward simultaneously. Where Local Plans are prepared in advance of the JSP they may be subject to review as required. A Green Belt review is to be prepared jointly with Rochford District Council and will also be considered through the preparation of the JSP.
1	Port of London Authority	3973	Comment	Consideration of the PLA Vision for the Tidal Thames ('The Thames Vision') and its goals must be included as part of the Local Plan. Further information on the Thames Vision can be found at http://www.pla.co.uk/About-Us/The-Thames-Vision.	Noted.
1	Basildon Borough Council	3977	Comment	Page 7 clearly shows that LP will be informed by JSP. This is welcomed and BBC wish to continue engagement with SBC through ASELA.	Noted.
1	House Builders Federation	4010	Comment	It is essential that SBC moves quickly and prepare a plan for publication and consultation under regulation 19 of the Town and Country Planning Regulations. In doing so it will be important that the Council works closely with neighbouring areas to ensure that needs are met in full. The Council will also need to balance their aspirations for place making with those for affordable housing and infrastructure. There is a danger that the Council expects the development industry to shoulder all these burdens and in doing so the deliverability	Noted. The Local Plan will be subject to a viability assessment to ensure policies and proposals are deliverable over the plan period.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				of the local plan could be compromised.	
1	Essex County Council	4029	Support	ECC supports the preparation of a new Local Plan for Southend-on-Sea Borough Council (SBC) and will assist on strategic and cross-boundary matters under the duty to cooperate, including engagement and co-operation with other organisations for which those issues may have relevance. This will ensure SBC, in consultation with ECC, can plan and provide the necessary cross boundary infrastructure and services; whilst securing necessary funding.	Noted. It will be important that SBC and ECC continue to effectively co-operate on strategic cross-border issues, including on infrastructure, minerals and waste and flood risk.
1	Essex County Council	4030	Comment	SBC will need to ensure that ECC is actively engaged under the Duty to Co-operate to ensure that the full range of strategic and cross boundary issues are identified and appropriately addressed as part of the evidence base and where relevant, reflected in the new Local Plan itself. ECC will contribute / cooperate with SBC with the preparation of the new Local Plan. This consultation is of relevance to ECC as both a neighbouring authority and a partner within ASELA which was formed to meet the legal requirements of the Duty to Co-operate to support the preparation of member authorities Local Plans. There are impacts for ECC, as a neighbouring authority given the extent to which ECC bounds the SBC administrative area, and the level of proposed growth on the delivery of our statutory functions and responsibility as highway authority (and the delivery of the Essex Local Transport Plan); local education authority; Minerals and Waste Planning Authority; Lead Local Flood Authority; Public Health advisor; as well as the ECC role as a major provider and commissioner of a wide range of local government services throughout the county of Essex, many of which are accessed by those who reside in adjoining authorities, such as residents in SBC.	Noted. It will be important that SBC and ECC continue to effectively co-operate on strategic cross-border issues, including on infrastructure, minerals and waste and flood risk.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>ECC will assist SBC and contribute cooperatively to the preparation of a new Southend Local Plan, particularly within the following broad subject areas, • ECC assets and services.</li> <li>Where relevant, advice on the current status of assets and services and the likely impact and implications of proposals in the emerging Local Plan for the future operation and delivery of ECC services.</li> <li>Evidence base. Assistance with assembly and interpretation of the evidence base for strategic/cross-boundary projects, for example, education provision and transport studies and modelling, and wider work across South Essex as part of the JSP.</li> <li>Sub-regional and broader context. Assistance with identification of relevant information and its fit with broader strategic initiatives, and assessments of how emerging proposals for Southend may impact on areas beyond and vice-versa.</li> <li>Policy development. Contributions on the relationship of the evidence base with the structure and content of emerging policies and proposals.</li> <li>Interrelationship between Local Plans. Including the emerging South Essex Joint Strategic Plan (JSP) and the Essex Minerals Local Plan 2014 (MLP) and the Essex and Southend-on-Sea Waste Local Plan 2017 (WLP).</li> </ul>	
1	Metrotidal Ltd	3813	Support	Metrotidal Limited supports the key messages in Box 1 of the Southend 2050 plan	Noted. The Council will continue to work in partnership with the private, public and voluntary sector to secure funding for key infrastructure projects, particularly essential infrastructure. New project proposals will be supported where they meet the objectives

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					of the Plan.
1	Rochford District Council	3893	Comment	The difficulties Southend-on-Sea Borough Council faces in seeking to accommodate its identified housing needs in full are acknowledged. The latest estimation of these needs is between 18,000 and 24,000 homes by 2038, and that even by maximising the opportunities to provide these homes within Southend's authority area, any approach is likely to result in a shortfall of between 4,000 and 15,000 homes. Further work needed to explore spatial options for accommodating the District's housing needs. The Joint Strategic Plan is expected to provide a framework for the distribution of growth across South Essex, including how any unmet need from individual authorities can be met elsewhere. Would support continued collaboration between the authorities to explore opportunities to deliver growth in the most sustainable way for our communities, including through the preparation of the South Essex Joint Strategic Plan and the commissioning of joint evidence, such as the Green Belt and Landscape Character Studies currently being prepared	Noted. It will be important that SBC and RDC effectively co- operate on cross-boundary issues including how to deliver growth in jobs and housing and supporting infrastructure.
1.1	Is there anything missir	ng from t	he key mess:	ages (Figure 8), and why should it be included?	
1.1	Ms Patricia Ryan	2944	Comment	Recognition that climate change is the most major and urgent issue facing us all now. Southend needs to significantly and measurably reduce our contributions to the causes of climate change and, at the same time, significantly and measurably improve our contributions to using and developing the green economy	Noted. The Local Plan will seek to address climate change and this should be reflected in the vision/ objectives of the plan.
1.1	Elizabeth Anslow	2979	Comment	<ol> <li>We have creatively met housing need while enhancing the character of the area.</li> <li>Everyone takes responsibility for protecting our</li> </ol>	Noted

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				environment. 3) We are leading the way on green and innovative travel. 4) We are a 'destination' people want to visit, live and study here all year round and from far and wide. 5) Everyone feels safe at all times of the day.	
1.1	Joseph Raven	2985	Support	No all the key messages appear to be covered	Noted.
1.1	Murray Foster	3068	Comment	Re: "We have creatively met housing need while enhancing the character of the area." It all depends what you mean by "met" - it has to be affordable which it is clearly not for those on average or below wages especially those currently working within Southend	Noted. Affordability of housing will be an important issue the Local Plan will need to seek to address.
1.1	lan McLernon	3307	Comment	Active and Involved - Needs to be supported by policy, Officer and Member behaviours, otherwise risk disengaging with local residents and undermining this objective. Residents views should be taken into account and acted on. Where this is not possible SBC should feedback to residents explaining why, and trying to convince residents what the wider benefits will be. Residents in Westcliff do not feel they are represented, their views are not taken into account and members only visit when they want a vote. Behaviours must change otherwise you will disengage the community	Noted. There will be further opportunities to engage in the preparation of the Local Plan. The key consultation milestones are set out in the Local Development Scheme available on SBC website.
1.1	Olympus KeyMed	3392	Comment	Our two main road links into Southend have been at breaking point for many years. We carry out small improvements to various junctions along these routes however the major improvement of a new road remains missing. To really encourage businesses into the area this improvement must be addressed.	Noted. Consideration of the transport network and links with SBC Local Transport Plan and neighbouring authorities will be an important consideration as the Local Plan progresses.
1.1	Milton Conservation Society	3402	Comment	Yes, massively missing. The messages are simply aspirations that could be written about any town. This is not what	Noted. The Local Plan will incorporate a positive vision and

Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
			Southend is. For too long marketeers and planners have wanted to define Southend, give it a clear label. This seems to us misplaced and constricting. Southend is many things, many different things, so rather than an out moded definition of what the town is we would suggest an approach which social media has given us - that of tagging. This would allow the town to be defined in multiple, flexible ways, the ways that people already define our town and will define it in future. These should be both ordinary and special, exactly what a town is. These would tap into the history, geography and social place that the town is. They are short, evocative, unpretentious and meaningful - in short, authentic. In this way they link to the tangible and intangible heritage we speak about elsewhere. For example Southend is (in no particular order): a walk on the pier a plate of cockles sunset over the estuary sand castles and mud pies fairground shrieks and laughter keeping fit on the promenade an ice cream on the front seeing a band at the Cliffs a Saxon hoard unearthed a hassle free airport sunken ships and a lost port estuary birds flocking the ebb and flow of the Thames breakfast at the archway cafes the dress circle at the Palace Many other tags could be written and this idea allows the	objectives, informed by Southend 2050 engagement and consultation on the local plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				town to continue to be defined by its people, not a time limited marketing strap line. Southend needs a new type of definition, messages that are not those of any town but of our town	
1.1	Barry Evans	3414	Support	Protection of green spaces. Parks and the Clifftown conservation area should be expanded! Clifftown conservation area made a Southend quiet zone! A Tram system should be reintroduced and be visionary rather than restrictive in your scope! Multi story car park instead of the new shopping complex!! and a tourist 'park and ride' system from around A127 A130 area. That's the only way to relieve traffic without widening the A127! A ring road around the back of Rayleigh and the airport instead of cutting through the middle of the area. All new housing development compulsory 2 car spaces provided per house, flat or property. GB Fibre broadband to EVERY house and not just to hubs. EXTEND sand beaches - more sand introduced to the shore line both sides of the pier! Family homes built rather than flats and flats/apartments turned back in to family homes. Stricter controls on landlords (lead the country) and actually enforce powers with fines rather than warnings	Noted.
1.1	Celia Newton	3419	Comment	Affordable parking required. We are in Southend not Kensington. People earn a minimum wage here. Even in London it is free to park on Sundays and the earnings up there are much higher. Too much residential parking. It's outrageous that you can't park anywhere near the cliffs pavilion without having to spend a fortune on parking and it's not cheap to go and see a show in the first place. As I said	The setting of parking fees is outside the scope of the Local Plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				before it is a town where a very high percentage earn a very low income and that has to be taken on board surely?	
1.1	Rochford District Council	3436	Comment	Rochford District Council (RDC) thanks Southend Borough Council for inviting it to respond to its Local Plan Issues and Options consultation.	Noted
1.1	Jeremy Martin	3443	Comment	The issue of overheating in homes does not seem to be addressed yet is a growing problem. Also, the green space in Southend is diminishing and very low compared with the average in the UK. This will harm mental health, risk flood management, water quality and heat management	Noted. The Local Plan will seek to address climate change and issues related to the natural environment and this should be reflected in the vision/ objectives of the plan.
1.1	Valerie Morgan	3460	Support	Nothing missing	Noted.
1.1	Angela Baldock	3524	Comment	Climate change objectives should be included in the key messages such as including trees etc in building designs, especially high rise. Enhancement of nature/wildlife areas - there is good evidence to show that being able to access nature (not just manicured green spaces) is beneficial for mental health, so this should be included as there are many people suffering from mental health issues.	Noted. The Local Plan will seek to address climate change and issues related to the natural environment and this should be reflected in the vision/ objectives of the plan.
1.1	Angela Baldock	3527	Comment	Meeting climate change objectives - new developments should be carbon neutral or have donations to carbon offset projects to compensate for the increased carbon affects. Should also include access to nature (not just manicured open spaces) - there is good evidence that access to nature is beneficial for mental health, and this would help to offset costs because of mental health issues	Noted. The Local Plan will include policy to seek to address the impacts of climate change.
1.1	Angela Baldock	3546	Comment	Meeting climate change objectives by insisting on carbon neutral/offset arrangements for carbon emissions - to reduce the effect of carbon emissions and lower the high level of pollution in the urban area. Not just having manicured open spaces but enhanced spaces for nature/wildlife - there is good	Noted. The Local Plan will include policy to seek to address the impacts of climate change.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				evidence that getting into nature (not just manicured open spaces) is beneficial for people with mental health issues and those with dementia. This could be a way of reducing the costs for managing those conditions	
1.1	Southend Borough Council – Parks and Open Spaces Department	3637	Comment	The protection on biodiversity and maintaining the current state of nature should be recognised. Biodiversity is not only important to quality of life of those who live work and visit the borough it is also impotent to the wider area.	Noted. The Local Plan will include policies in relation to enhancing the natural environment and biodiversity and this should be reflected in the vision/ objectives of the plan.
1.1	Essex Wildlife Trust	3650	Comment	The Vision should include a statement regarding cherishing, protecting and enhancing biodiversity. Biodiversity is fundamental to healthy, functioning ecosystems and regular contact with nature contributes to the health and well-being of individuals and communities.	Noted. The Local Plan will include policies in relation to enhancing the natural environment and biodiversity and this should be reflected in the vision/ objectives of the plan.
1.1	South Essex Homes - Housing and Social Inclusion	3665	Comment	The aims from the council's Corporate Housing, Homelessness and Rough Sleeping strategy 2018 - 2028: - Prioritise the supply of safe, locally affordable housing - Regeneration and growth to create inclusive, healthy places to live and thrive - Encourage good quality housing design, management and maintenance - Support people to live independently in their own homes and avoid homelessness - Any instance of homelessness to be brief and non-recurrent	Noted
1.1	Southend Borough Council – Strategic Housing Department	3699	Comment	Clearer inclusion of affordable housing within the key messages would be useful. Access to affordable homes etc.	Noted
1.1	Southend Borough Council 2050 Safe and	3725	Comment	Figure 8 does not mention the need to enhance the requirement for sustainability to be designed into new	Noted. It is important that the vision reflects and helps deliver

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Well			development as standard. Reference is made elsewhere to the UN Sustainability Development Goals and the challenges posed by climate change, but these do not feature in the list of issues arising from the public engagement, even though it has ended up as one of our 23 outcomes for Southend 2050, so must have been raised by the public engagement.	sustainable development.
1.1	Network Rail Property	3801	Comment	At this stage we have no comments to make on the 'New Local Plan Issues and Options' document.	Noted
1.1	National Grid	3806	Comment	We have reviewed the above consultation document and can confirm that National Grid has no comments to make in response to this consultation.	Noted
1.1	Essex County Council	4031	Comment	SBC is the Minerals and Waste Planning Authority for Southend Borough, however, whilst there is recognition of the Essex and Southend on Sea Waste Local Plan 2017, there is no reference to or consideration of the requirements in respect of the sustainable use of minerals as a resource, as set out in the NPPF. Please refer to Questions 1.4, 10.4 and 12.5	Noted. It is important that the development plan for SBC addresses the sustainable use of minerals, in line with national policy.
1.1	Ms Patricia Ryan	2945	Object		Noted.
1.1	Leigh on Sea Town Council	4102	Comment	We felt nothing was missing from the key messages	Noted.
1.2	Do you disagree with	any of the	e key messag	es (Figure 8), if so which ones and why?	
1.2	Joseph Raven	2986	Comment	No I think they are all valid and important points	Noted.
1.2	Murray Foster	3067	Comment	re "Parking is convenient for residents and visitors." This is looking at things from current perspective where people need to move away from car dependent transport. This is exemplified by possible intention to build multi story car park at Tylers. re "The airport is thriving but operates in harmony with the area." The airport needs to bring in inward tourism benefit for	Noted. It is important that the local plan considers all forms of transport in a way that is resilient to likely changes in technology and innovation. The Local Plan will seek to address economic growth and

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				Southend subject to our getting our "offer" pitched and marketed appropriately	the role of tourism.
1.2	lan McLernon	3308	Support	No do not disagree	Noted.
1.2	Southend Borough Council Regulatory Services	3391	Object	<ul> <li>Fresh air - this is not the case when the tourists descend in the warmer weather as there are far too many cars. How can we possibly say that we are leading the way on greener travel?</li> <li>Parking is a nightmare for local residents at this time.</li> <li>Responsibility for protecting the environment - the state that the beach is left in when the tourists descend is a disgrace. Measures to address this need to be taken as well as taking action against dog owners who do not clean up their dog poo, ruining the parks for children.</li> </ul>	Noted. The Local will seek to address these considerations in tandem with other Council and stakeholder services/ actions.
1.2	Milton Conservation Society	3403	Object		Noted.
1.2	Elaine Wright	3406	Object	I don't feel well. It is hard to get a doctor's appointment.	Noted. The provision of supporting health infrastructure will be an important consideration for the Local Plan.
1.2	Barry Evans	3415	Object	We do not want on street parking we want multi story car parks and a park and ride scheme! Paid parking should deter car use and tram system be reintroduced. No more building new properties in any conservation areas and maintain planning control even for commercial builds. We do not need flats / apartments we need family homes otherwise you maintain a demographic of singe income individuals and as they become families or increase spending power they are forced to move out of area as there is only one and two bed flats. Family homes should be encouraged. No more apartment developments with minimal parking provided. All future residential builds must have parking per property! If not two spaces per property which is realistic as there is	Noted. The Local Plan will review parking standards, requirements for conversation areas, seek to address supporting infrastructure and access ensuring the plan is viable and deliverable and considers the needs of all households in the context of national policy and other related strategies and services.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				always more than one car per household regardless if you like that fact. The building developers MUST TAKE RESPONSIBILITY BUILD QUALITY OVER QUANTITY AND ENDURE PARKING PER HOUSE/FLAT! If they disagree then they simply move on as there will be another company that will!! The lack of funding toward traffic issues and lack of funding for A127 is again outrageous. Invest in our airport, Tram system and Rail system. Air to rail to tram and home!! Town centre needs investment	
1.2	Celia Newton	3420	Object	I would love all of the key messages to become a reality, however, with the Council's current mind set on parking and planning they are a long way off the mark.	Noted. The Local Plan will consider the needs of transport and access in the context of national policy and other related strategies and services.
1.2	Valerie Morgan	3461	Support	Would not disagree	Noted.
1.2	Angela Baldock	3525	Comment	The statement about open spaces should be about enhancing open spaces for wildlife. Due to the increased population in Southend, all open spaces are being over utilised to the detriment of wildlife. Not all open spaces are equal, and there should be a recognition that some areas such as Gunners Park are on a key migration route due to its position and needs to be enhanced to offset the impact of the increased usage due to the additional housing.	Noted. The Local Plan will seek to address issues related to the natural environment and impacts of growth and this should be reflected in the vision/ objectives of the plan.
1.2	Angela Baldock	3528	Object	"Our parks and open spaces are well used, cherished and protected." I believe this should include enhancement of our parks and open spaces for nature, as being well used is often a detriment for our wildlife due to limited and isolated spaces.	Noted. It is important that the Local Plan seeks to protect and enhance the natural environment.
1.2	Angela Baldock	3547	Comment	Our parks and open spaces are well used, cherished and protected This should say enhanced for nature not just well used. We have a large population and these spaces are	Noted. It is important that the Local Plan seeks to conserve and enhance the natural

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				already well used to the point of over use, so they need to have added value too, and could offset some of the carbon emissions if they were managed for wildlife too.	environment.
1.2	Southend Borough Council - Parks and Open Spaces Department	3658	Comment	I disagree with the statement that "parking is convenient for residents and visitors." It is more important that it is easy for residents and visitors to be able to get in and around the borough using sustainable means than to be easy to park. On new developments if parking is not the focus at the front of properties, home zones could be created giving opportunities for improved health and well-being.	Noted. It is important that the Local Plan considers all forms of travel and transport in line with national policy.
1.2	South Essex Homes - Housing & Social Inclusion	3668	Support	No, I agree with these.	Noted.
1.2	Southend Borough Council - Strategic Housing Department	3700	Support	Majority of areas covered	Noted.
1.2	Essex County Council	4032	Comment	"Connected and Smart" – In respect of the comments 'getting around however I chose' and the "commitment to parking", it is suggested that these are reconsidered within a wider strategy as a commitment to improving public transport and managing demand for private transport with 'an effective parking strategy" as an alternative approach to better support these goals.	Noted. It is important that the Local Plan considers all forms of travel and promotes sustainable transport in line with national policy.
1.2	Leigh Town Council	4103	Comment	We do not disagree with any of the key messages.	Noted.
1.3	If you were to prioritise	5 of the	key message	es (Figure 8), what would these be?	
1.3	Ms Patricia Ryan	2945	Object		Noted
1.3	Ms Patricia Ryan	2946	Object	Celebrate heritage and culture. Meet housing needs. Strong, settled communities. Innovation and creativity hub. Green	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				and innovative travel	
1.3	Joseph Ryan	2987	Comment	Opportunity, Connected and Smart, Safe and Well, Pride and Joy, Active and Involved	Noted.
1.3	Murray Foster	3069	Support	My educational opportunities have given me the best start in life. We are leading the way on green and innovative travel. We are well known as a hub for innovative and creative industries and ventures Southend is distinct with a vibrant identity - we have the opportunities of a city but retain our local feel. We have creatively met housing need while enhancing the character of the area	Noted.
1.3	lan McLernon	3309	Support	<ol> <li>Southend is distinct with a vibrant identity - we have the opportunities of a city but retain our local feel</li> <li>We have creatively met housing need while enhancing the character of the area</li> <li>My home suits my needs and is in harmony with the area</li> <li>Everyone feels safe at all times of the day</li> <li>Parking is convenient for residents and visitor</li> </ol>	Noted.
1.3	Barry Evans	3416	Support	Protect our green spaces and conservation areas - Bring trams back to Southend - Build multi story car parks reduce on street parking. Upgrade our beaches with more sand and upgrade the activities available on the pier. Build family homes not flats and ensure each has its own parking	Noted.
1.3	Celia Newton	3418	Support	Town is becoming gridlocked too many flats being built all potentially with 1 or 2 cars therefore taking forever to get anywhere. More cycle lanes useful particularly along the London Road. Better security cycle storage in Southend too as risk of theft high and discourages people from cycling. More recycle bins. There's a serious need to have people monitoring the beaches for littering in the Summer months	Noted.

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				and fining regularly. Needs to be a very clear message/signage to visitors that littering not tolerated. We have family in Italy and notice no litter is ever left on the beach.	
1.3	Jeremy Martin	3444	Comment	Green space and air quality measures need to be enhanced and addressed with a higher level of priority than is currently seen	Noted.
1.3	Valerie Morgan	3462	Support	<ul> <li>Everyone feels safe at all times of day</li> <li>Developing Southend together</li> <li>Everyone takes responsibility for protecting our environment</li> <li>A sense of family and community, enjoying and supporting</li> <li>each other</li> <li>A good balance of quality retail, residential and social space in</li> <li>our attractive town centres</li> </ul>	Noted.
1.3	Angela Baldock	3562	Support	Sunshine and fresh air! A light, bright place with great quality of life. Our parks and open spaces are well used, cherished and protected However I would also add protection for wildlife places and of course the marine environment which is so important for the wintering waders and geese. My home suits my needs and is in harmony with the area. Everyone feels safe at all times of the day Everyone takes responsibility for protecting our environment.	Noted.
1.3	Angela Baldock	3529	Support	<ol> <li>Sunshine and fresh air! A light, bright place with great quality of life.</li> <li>My home suits my needs and is in harmony with the area.</li> <li>Everyone feels safe at all times of the day.</li> <li>Everyone takes responsibility for protecting our environment.</li> <li>Our parks and open spaces are well used, cherished and protected. (but also includes enhancing the spaces for nature)</li> </ol>	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
1.3	Angela Baldock	3548	Support	<ol> <li>Sunshine and fresh air! A light, bright place with great quality of life.</li> <li>My home suits my needs and is in harmony with the area.</li> <li>Everyone feels safe at all times of the day.</li> <li>Everyone takes responsibility for protecting our environment.</li> <li>Our parks and open spaces are well used, cherished and protected And enhanced for nature.</li> </ol>	Noted.
1.3	Hayley Dixon	3633	Support	All 5 should be balanced and prioritised, employing creative thinking across all.	Noted.
1.3	Southend Borough Council – Park & Open Spaces Department	3639	Comment	Our parks and open spaces are well used, cherished and protected. Lots of opportunities to be in open space. We are a 'destination' people want to visit, live and study here all year round and from far and wide. There is a good balance of quality retail, residential and social space in our attractive town centres. It's easy for me to get around when I want, however I choose to travel with quick and easy links to London and beyond. Southend is distinct with a vibrant identity - we have the opportunities of a city but retain our local feel.	Noted.
1.3	South Essex Homes - Housing & Social Inclusion	3684	Comment	<ul> <li>We have creatively met housing need while enhancing the character of the area</li> <li>We are leading the way on green and innovative travel.</li> <li>We visibly celebrate our heritage and culture.</li> <li>Young people feel invested in the future of Southend.</li> <li>There is a good balance of quality retail, residential and social space in our attractive town centre</li> </ul>	Noted.
1.3	Southend Borough Council - Strategic Housing Department	3701	Support	We are a 'destination' people want to visit, live and study here all year round and from far and wide. Our parks and open spaces are well used, cherished and	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				protected. We have creatively met housing need while enhancing the character of the area. It's easy for me to get around when I want, however I choose to travel with quick and easy links to London and beyond. Everyone feels safe at all times of the day	
1.3	Clare Dellows	3763	Support	Opportunities for young people; improving skills and education; protecting seafront and enhancing it; green travel; new homes for young people	Noted.
1.3	Leigh Town Council	4104	Comment	We would prioritise: Everyone feels safe at all times of the day We are developing Southend together- Everyone who wants to can be involved to make this happen Everyone takes responsibility for protecting our environment A sense of family and community, enjoying and supporting each other – a strong sense of settled communities There is a good balance of quality retail, residential and social space in our attractive town centre	Noted.
1.4	How should Southen select from one of the			in seeking to deliver 18,000 - 24,000 new homes and 10,0 reasoning?	000 - 12,000 new jobs, please
1.4	Ms Patricia Ryan	2947	Support	<b>OPTION 1</b> - All development within existing built up areas of Southend	Noted. Each of the options will be subject to further detailed appraisal before the Local Plan is submitted for independent examination.
1.4	Metrotidal Ltd	3812	Support	Metrotidal Limited supports <b>Option 3</b> , i.e. Option 2 + working with neighbouring authorities. The Metrotidal proposal would mitigate any local loss of greenbelt and greenfield land by providing much improved access to greenbelt and greenfield	Noted. Each of the options will be subject to further detailed appraisal before the Local Plan is submitted for independent

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				land on the routes of the rail orbital and Sustrans cycle networks across the Lower Thames and Medway estuaries. Furthermore, the new connectivity supports an integrated and co-ordinated approach to existing and new housing developments across the Lower Thames Estuary while providing the resilience of alternative routes across the estuary and into Central London.	examination.
1.4	Anglian Water	3835	Comment	Anglian Water is the sewerage undertaker for the Southend on Sea Council area. We do not have a preference relating to the housing growth options which should be pursued for the Southend on Sea Local Plan area. However there is a need to consider further the implications for Anglian Water's existing water recycling infrastructure dependent upon the preferred option or combination of options for the Southend on Sea Plan area	Noted. Further dialogue will be required regarding water recycling and factored into the Local Plan preparation process and supporting Infrastructure Delivery Plan.
1.4	Trenitalia c2c Ltd	3911	Comment	Given the latest projected housing numbers reported by each local authority in the region, C2C latest analysis forecasts that our contractualised route capacity, including the additional rolling stock scheduled for 2021, will be exhausted by 2025. This means the projected scale of housebuilding included in Southend's Local Plan, and in the other equivalent documents from local authorities in the region, is at risk. Network Rail is undertaking a route study to evaluate our forecasts, and the potential solutions, which is due to report in late 2019.	Noted. Further dialogue will be required regarding rail capacity and factored into the Local Plan preparation process and supporting Infrastructure Delivery Plan.
1.4	Trenitalia c2c Ltd	3912	Support	C <sub>2</sub> C strongly supports the importance of continued economic growth and the provision of more homes, both in Southend borough and the wider region. The combination of comparatively low housing costs, easy access to and from central London, and the most punctual commuter rail service in the South East are important factors that underpin this growth.	Noted.

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1.4	Natural England	3920	Comment	No specific comment on the three spatial options – they differ in their impacts - but both positive and negative impacts of each will need to be weighed to ensure the Local Plan enhances the natural environment and does not result in significant harm.	Noted. It will be important that the Local Plan enhances the natural environment, and each of the options will be subject to further detailed appraisal before the Local Plan is submitted for independent examination.
1.4	Environment Agency	3929	Comment	The Plan should have suitable policies to cover the significant pressures posed by development on the water environment. It should reference the Water Framework Directive (WFD) and its two key objectives: no deterioration of waterbodies and ultimately improving all waterbodies to Good status. It would also be useful to include the number of waterbodies failing WFD 'ecological status or potential' and 'chemical status.'	Noted. Further evidence and dialogue is required to examine the pressures of development in Southend on water bodies.
1.4	Environment Agency	3946	Comment	Encourage the use of brownfield sites and contamination issues should be considered - Further information can found in the groundwater protection documentation at https://www.gov.uk/government/collections/groundwater- protection	Noted. The land availability assessment has commenced a comprehensive look at all types of development opportunities in the Borough, including brownfield sites. This will be supported by the preparation of the Urban Living Study.
1.4	Gladman	3951	Support	(Options 2 and 3) Given that it is early days for the preparation of the LP and the fact that the Government's standard method is still under review, it is difficult to say with any accuracy, which is the best option for accommodating the growth. However, it is likely to be a balance between Options 2 and 3 whereby growth within the boundaries of Southend is maximised, without causing unacceptable harm, whilst the Council continue to work with its neighbours,	Noted. Each of the options will be subject to further detailed appraisal before the Local Plan is submitted for independent examination.

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				through the JSP and SOCGs, to develop strategic scale development options across borough boundaries.	
1.4	Persimmon Homes	3960	Comment	2014-based household projections should be used = minimum of 23,560 homes over next 20 years	Noted.
1.4	Persimmon Homes	3963	Comment	Next iteration of LP will need to crystallise the delivery of the Borough's housing targets, detail spatial options and suggest the Council's Preferred spatial strategy based on the evidence.	Noted. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base before the Local Plan is submitted for independent examination.
1.4	Basildon Borough Council	3979	Comment	Support Urban Living Study	Noted.
1.4	Templewick Partnership	3983	Comment	Land west of Wakering Road comprising 5.96 hectares currently in agricultural use adjoining the settlement of Southend is considered suitable for residential development to meet a range of housing needs. In preparing the new Local Plan urges the Council to be mindful of likely timescales to adoption and to ensure the Local Plan will address, as a minimum, development requirements 15 years from this point. The primary constraint to the site's development is its current allocation as Green Belt. In terms of potential physical constraints, the Site is entirely located within Flood Zone 1 – land least at risk of flooding from tidal or fluvial sources. It is not subject to any ecological designations, and given its agricultural use, is considered unlikely to be of significant ecological value. Considers the sites contribution to the purposes of the Green Belt is severely limited. The site is enclosed on three sides (east, west and south) by existing development and roads. The site's character is influenced by these existing urban components. The site forms a logical extension to Southend	Noted. The site has been promoted by interested parties via the Council's call for sites and will be considered by the Borough Council through the plan making process.

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				and the nearest other settlement is a considerable distance away and very much functionally separate from the site. Further the Borough clearly has a substantial unmet housing need	
1.4	Templewick Partnership	3985	Comment	The NPPF states amended Green Belt boundaries should be capable of enduring beyond the plan period. As such, in considering the strategy for meeting development needs, the Council should seek to ensure development needs beyond the end of the plan period will not necessitate a review to the Green Belt. As such, we suggest there would be merit in the new Local Plan seeking to accommodate in the region of 20 years of development needs	Noted. A green belt assessment is being prepared jointly with Rochford District Council.
1.4	House Builders Federation	4002	Comment	The identified need for 24,000 homes over next 20 years should be regarded as a minimum. There may be circumstances where this should be increased: e.g. unmet need from neighbouring authorities and assessment as to whether a higher requirement is needed to improve the provision of affordable housing. Any changes in affordability ratio will need to be reflected in assessment of need in future iterations of the Local Plan.	Noted. The local plan will seek to meet identified in a manner that facilitates sustainable development and does not cause unacceptable environmental harm.
1.4	Bellway Homes	4023	Comment	Representations relate to Bellway Homes' land interest at Bournes Green comprising of a 91-hectare site in agricultural use. Urge the Council to be mindful that the NPPF states amended Green Belt boundaries should be capable of enduring beyond the plan period. As such, in considering the strategy for meeting development needs, the Council should seek to ensure development needs beyond the end of the plan period will not necessitate a review to the Green Belt. As such, suggest there is merit in the new Local Plan seeking to accommodate in the region of 20 years of development	Noted. A green belt assessment is being prepared jointly with Rochford District Council.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				needs.	
1.4	Bellway Homes	4024	Comment	Joint working is considered particularly important in the case of Southend-on-Sea Borough, given that the administrative boundary is drawn relatively tightly around the existing settlement, with limited opportunities for growth without expanding into another administrative area. Further to this, it is particularly pertinent to note that the South Essex Strategic Housing Market Assessment (2016) (SHMA 2016) identified Southend-on-Sea Borough as being part of a local housing market which also included the administrative areas of Rochford District and Castle Point Borough. As such, there would very much be logic in the respective Local Plans to explore how the housing needs of the local housing market area could be met between them, rather than simply looking to meet needs within defined administrative boundaries.	SBC continues to engage with other South Essex authorities, including Castle Point and Rochford, as part of the Association of South Essex Local Authorities in the and preparation development of the South Essex Joint Strategic Plan and respective local plans.
1.4	Iceni Projects	4028	Comment	Representation relates to a 5.5 hectare site on the eastern side of Fossetts Way to the north of the B&Q site. The site has been considered as part of the HEELA (site ref HEA105) and categorised as currently unsuitable but to be tested through the Local Plan preparation process. The site is greenfield and currently in agricultural use. There are no physical constraints restricting development. There are no statutory or non-statutory landscape designations covering the site and it is not designated Green Belt. The site is located within Flood Zone 1 and therefore has a low probability of flooding. The site is therefore available for residential development and would contribute an important part of meeting shorter term development needs of the Borough. The allocation of the site would limit the level of Green Belt release required and ensure that development	Noted. The site has been evaluated in the Council's Housing and Employment Land Availability Assessment (HELAA) as currently unavailable given its plan designation as a safeguarded site (HELAA site ref HEA105), but the HELAA notes that this may be reviewed further along the plan process.

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				<ul> <li>opportunities within the administrative area to meet local need are maximised.</li> <li>It would provide a logical extension to the existing urban area (adjacent to Homes England site, Football Club/training ground site).</li> <li>The HEELA estimates the site could accommodate 170 dwellings based on 50% residential development, however capacity assessment undertaken for landowners indicates up to 450 dwellings could be accommodated.</li> <li>Focus of representation is on housing but characteristics of site lend it to being appropriate for other land uses, such as retail, should additional land be required for this purpose to meet local needs over the Local Plan period</li> </ul>	
1.4	Essex County Council	4033	Comment	Expect Southend Council to seek to maximise their housing delivery within their administrative boundary. However, note that this is a strategic cross boundary planning matter to be explored under the Duty to Co-operate provisions which Essex County Council would wish to be party to. Specific cross- boundary issues include: meeting Objectively Assessed Needs, Southend urban extension, potential new cross boundary Garden Community in Southend and Rochford/Essex, strategic transport corridors and potential for outer bypass, cross boundary partnership working to lead and shape future growth proposals, infrastructure planning, funding and delivery. Seek clarification on how the Local Plan will align with the South Essex Joint Strategic Plan. Any new settlement should be at a scale to secure the necessary infrastructure. Developing a potential Garden Community should be based upon the principles set out in the Government's Garden Community's (GC) prospectus, the	Noted. SBC continues to engage with ECC and other South Essex authorities as part of the Association of South Essex Local Authorities and development of a South Essex Joint Strategic Plan and respective local plans.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>Town and Country Planning Association's Garden City Principles as well as the International Garden Cities</li> <li>Foundation.</li> <li>CC would expect SBC to engage ECC on the following: potential cross boundary implications and cumulative issues and opportunities arising from a concentration of growth and development near the boundaries of Southend/Essex, in respect of all three spatial strategy options. Specific cross boundary matters include:</li> <li>a. How SBC is to meet their Objectively Assessed Housing Need in full.</li> <li>b. Southend urban extension on the Southend / Essex boundary.</li> <li>c. Potential new cross boundary GC in Southend and Rochford/Essex.</li> <li>d. Strategic transport corridors including the potential options for an outer bypass / extension to the A127.</li> <li>e. Cross boundary partnership working with SBC and RDC to lead and shape future growth proposals.</li> <li>f. Cross boundary partnership working with SBC and RDC in respect of infrastructure planning, provision, funding and delivery mechanisms; to maximise developer contributions towards meeting the infrastructure and affordable housing costs</li> </ul>	
1.4	Essex County Council	4049	Comment	ECC acknowledges the sensitive nature of the Borough and the need to balance growth with retaining local character. In developing the new Local Plan and preferred strategy. SBC (with Partners) will need to be satisfied that it has identified its preferred spatial strategy, which includes significant Green Belt release, based on a range of proportionate evidence. In so doing, SBC will need to demonstrate that it has considered	Noted. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base before the Local Plan is submitted for independent examination.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				all reasonable locations for future growth against the relevant criteria and demonstrate that the most appropriate sites have been identified for allocation.	
1.4	Essex County Council	4050	Comment	ECC notes the South East Essex Growth Location Assessment provides an initial assessment of potential broad locations for growth and recognise that further detailed studies are to be undertaken, including land outside SBC's administrative area. ECC would expect to be an active party in any of the assessments of sites/broad locations in on the border/within Essex for their suitability and infrastructure requirements. Any studies and proposals would need to be in accordance with ECC policies, strategies and standards for that area (see Question 1) as the statutory infrastructure and service provider. There may be further sites with potential implications on the strategic road and rail networks which could affect the connectivity of Essex residents and businesses to London and beyond; and would expect SBC to consider these matters with ECC through close working under the Duty to Co-operate provisions and in the preparation of the JSP.	Noted SBC continues to engage with ECC and other South Essex authorities as part of the Association of South Essex Local Authorities and development of a South Essex Joint Strategic Plan and respective local plans.
1.4	Alan Grubb	4078	Comment	Infrastructure needs to be put in place before housing is developed (schools, health centres, community centres).	Noted. The Local Plan will be supported by an Infrastructure Delivery Plan.
1.4	Pegasus Planning Group	4085	Comment	Representation relates to promoting a site south of Great Wakering within the Rochford District for residential development. The site is considered suitable for some 1,100 dwellings. Green Belt boundaries should be revised to accommodate this allocation. This would meet the test of exceptional circumstances for Green Belt release	It is noted that this site is located in the Rochford District Council (RDC) administrative area. SBC and RDC will co-operate on strategic issues, including sites located near to the administrative boundaries, during the preparation of

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					respective Local Plans and the JSP. A green belt assessment will be prepared jointly with RDC.
1.4	Thorpe Estates Company Ltd	4089	Support	Thorpe Estate Limited supports the strategic approach to planning for growth.	Noted.
1.4	Thorpe Estates Company Ltd	4090	Comment	The site the subject of the representation is approximately 91 hectares in size and is located north of Bournes Green Chase. It is considered to be very well related to the urban area and benefits from a significant degree of containment from infrastructure and existing development. Currently in agricultural use, the site is in single ownership and unencumbered. It is available in the short-medium term. The site would ideally be suited to the delivery of a sustainably planned, comprehensively designed garden settlement capable of consistent output of new homes throughout the Plan period to make a crucial contribution to meeting the local housing need. In reference to the SEESGLA (land in sector D) the site is not considered to make a strong contribution towards the purposes of including land within the Green Belt and is therefore suitable for release and allocation in the emerging Plan for the development of a new garden community	Noted. The site has been promoted by interested parties via the Council's call for sites and will be considered by the Borough Council through the plan making process. A Green Belt assessment is being prepared jointly with Rochford District Council.
1.4	Thorpe Estates Company Ltd	4091	Comment	The Thames Estuary Commission's findings and the Government's response to them, are clear statements of intent that major growth should be facilitated in South Essex, including Southend-on-Sea. These considerations are instrumental in driving forward the "bigger picture" agenda for this major growth Key messages include: • Land funds, the Housing Infrastructure Fund and housing	Noted. SBC continues to engage with other South Essex authorities as part of the Association of South Essex Local Authorities in the preparation of the South Essex Joint Strategic Plan and respective local plans.

Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
			<ul> <li>deals, alongside the redefined and strengthened role of Homes England, will ensure that the Thames Estuary and wider South East remain a key priority.</li> <li>The scale and pace of housing delivery will need to increase to meet demands for housing across the Estuary.</li> <li>Government believes that this increase in pace should be primarily planned and is prepared to offer bespoke support through initiatives such as housing deals, to support those places willing to be ambitious in their approach to building more homes. Government would expect places across the region might want to go further in order to take account of higher demand and fully enable them to meet their economic growth ambitions.</li> <li>All local authorities are expected to plan for the number of homes required to meet need in their area. Government is committed to driving up housing supply where homes are most needed, especially in areas of high unaffordability, like the Thames Estuary.</li> <li>The Estuary is a major growth area and housing ambitions with appropriate infrastructure need to be supported.</li> <li>Further setting up of development corporations to help drive growth of housing delivery aligned with major infrastructure investment.</li> <li>The Housing White Paper makes clear that well-planned, well-designed new communities have an important part to play in meeting our long-term housing needs.</li> <li>The South East Local Enterprise Partnership has secured £41 million towards improvements to the road network.</li> <li>A full range of benefits will be delivered through delivery of the Lower Thames Crossing, including improved connectivity for communities and businesses, increased economic growth</li> </ul>	Local Plans must be deliverable and evidenced. A range of supporting studies and on-going engagement with providers will be undertaken, including viability assessment, infrastructure delivery and funding opportunities.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				and productivity and creation of jobs	
1.4	Thorpe Estates Company Ltd	4095	Comment	(Option 3) We consider that there is a direct correlation between the low growth in housing stock, considerable over- reliance on brownfield development and the prevalence of small dwellings within the new housing stock in Southend. Successive planning policy choices that have not provided for greenfield development in the Borough through Green Belt review have limited the ability to deliver a suitable mix of housing including larger family homes, restricting the quantum that can be delivered due to impacts on residential amenity. The emerging Plan is correct to highlight these issues and opportunities and should recognise the potential of a new garden community on greenfield land in addressing them. Releasing greenfield land from the Green Belt to deliver a holistic, comprehensively planned garden community would redress the imbalance in the existing housing stock and would provide the opportunity to provide widespread infrastructure, services and facilities gain for the Borough.	Noted. The local plan will seek to meet identified need that facilitates sustainable development and does not cause unacceptable environmental harm. A Green Belt assessment is being prepared jointly with Rochford District Council.
1.4	Leigh Town Council	4105	Comment	(Option 3) Southend should develop in the future by considering Option 3 – "Option 2 + working with neighbouring authorities to develop a comprehensive new settlement across Borough boundaries (strategic scale development)." However to achieve this, there must be a significant upgrade to strategic transport network and without working with neighbouring authorities, Southend Borough will bear the brunt continually on its infrastructure of other authorities building houses on the Southend boundaries without providing their own sufficient infrastructure but relying on Southend roads . Leigh Town Council have also chosen Option 3 as we have a responsibility to our residents	Noted. The Local Plan will be accompanied by relevant assessment and engagement to ensure the necessary supporting infrastructure needs can be delivered to support growth.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				to protect Leigh-on-Sea's green belt areas	
1.5	Please let us know if y	you believ	e there is an	other option on how Southend should develop in the futu	ıre.
1.5	Ms Patricia Ryan	2953	Support	More innovative, greener, sustainable and affordable (in line with local average income) housing within current residential built environment areas. As low level as possible. Ditto for brownfield sites and other currently non-residential areas which have existing built development and infrastructure. No development whatsoever on green sites and Greenbelt land.	Noted. National policy outlines that local plans should seek to meet objectively assessed housing needs. The Council will review its land availability assessment and prepare an urban living study to examine potential sites. A green belt assessment will be prepared jointly with Rochford District Council.
1.5	Murray Foster	3071	Support	If need be utilise Ministry of Defence (MoD) land to east adjacent to Foulness with smart connected travel links	The Council will engage with the MOD and Homes England regarding the future use of MOD land within Southend.
1.5	Neil Hampson	3122	Object	<ul> <li>Stop demolishing old characterful buildings - renovate which is greener than demolishing &amp; putting up cheap poorly built new builds.</li> <li>Build attractions for example Ferris Wheel on Pier or sky deck as in Brighton rather than more empty shopping centres and restaurants - plenty of empty buildings already.</li> <li>Use old Beecroft Gallery for Saxon Hoard instead of letting it rot behind graffiti daubed hoarding. Use money wisely instead of millions of pounds on plans for new vanity project</li> </ul>	Noted. It is important that the Council has an up-to-date Local Plan so development proposals are determined in accordance with the development plan unless material considerations indicate otherwise. The Local Plan will consider the

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				museum.	need for tourism, recreational and cultural facilities.
1.5	Perry Gamon	3186	Object	No, <b>Option 3</b> is the best option by far. Infrastructure needs improvement generally & CIL & S106 contributions provided by option 3 will help Southend achieve the improvements needed	Noted. An infrastructure delivery plan will be prepared to support the preparation of the local plan.
1.5	Nicholas Smith	3215	Comment	<b>Option 1</b> is most feasible and reserving our green areas for recreational activity is extremely important. Significant redevelopment has already started in built up areas of Southend (e.g. Victoria Chase) but there are still more opportunities to utilise these areas.	Noted. The Council will review its land availability assessment and prepare an urban living study to examine potential brownfield sites and intensification.
1.5	lan McLernon	3313	Comment	Become a larger borough including Rochford and castle point to enable holistic approach	Noted. This is outside the scope of the local plan. SBC continues to engage with other South Essex authorities as part of the Association of South Essex Local Authorities in the preparation of a South Essex Joint Strategic Plan and respective local plans.
1.5	Angela Baldock	3531	Comment	Southend should recognise the importance of its coastal area for wintering birdlife such as brent geese and waders, and ensure future protection of the feeding areas from all leisure activities that might upset this balance. Southend should look at all unused commercial/retail sites and bring them back into use as housing if commercial/retail is not viable	Noted. The Council will develop recreational disturbance avoidance and mitigation strategy to deliver the mitigation necessary to avoid significant adverse effects from 'in- combination' impacts of residential development that is anticipated on the Southend coast. The Local Plan will review

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					policies and associated designations in relation to the management of commercial/ retail sites to ensure they are justified and include adequate flexibility to help prevent long term vacancy.
1.5	Angela Baldock	3552	Support	Southend should develop policies that insist that owners of retail/commercial premises that are not in use for over 2 years are not allowed to leave them empty attracting flyposting etc which is not only unattractive to the area, but could be converted to good quality innovative housing to ease the housing shortage. The properties at the London Road entrance to Hamlet court road are an example of this.	Noted. The Local Plan will explore policies to encourage the re-use of vacant sites/ premises.
1.5	Southend Borough Council - Parks & Open Spaces Department	3641	Comment	The inclusion of well-designed modern high rise buildings with a high level of sustainability, communal spaces, roof gardens and other facilities could be included in any of the options and could be a benefit to the borough.	Noted. The potential for high rise buildings in areas of the Borough will be considered through the preparation of the Local Plan and Urban Living Study.
1.5	Essex and Suffolk Water	3713	Comment	We wish to offer a high level assessment of sites to help strengthen the Local Plan's evidence base. The assessment will help to identify assets which may require protection as well as informing our asset investment plans for network reinforcement. We are happy for the council to contact our planning team directly to discuss the file types we would require for this assessment to take place, if the council would like to strengthen the evidence base.	Noted and welcome the opportunity to co-operate on emerging evidence base.
1.5	Harry Chandler	3827	Comment	Southend needs to "Up its Game" if it is to prosper and grow in the future. It has assets which need to be further exploited and grown so that it can accommodate future population	Noted. The Southend 2050 ambition and new Local Plan will assist in setting a new vision,

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				growth painlessly to the benefit of all of its people and businesses. It is unlikely that more of the same will work in the coming years. As there is no single group that can achieve this result, Southend council need to be leaders of this process. To achieve an optimum result, the council needs dynamic partnership with its people and businesses. Further, all its assets, people and location need to be exploited to achieve the best possible result. When unforeseen problems occur, as they undoubtedly will, they must be dealt with rapidly and in the short and long term interests of its entire people.	strategic objectives and planning framework for the town.
1.5	Brentwood Borough Council	3898	Comment	Two of the three development options focus development within the Southend Borough boundary. However, it is recognised that Southend would not be able to meet its full objectively assessed housing need within its own boundary by approximately 10,200 dwellings due to a physical shortfall of land. Southend Borough Council is encouraged to make every reasonable effort to meet as much of the borough's own housing need before relying on duty to cooperate and the South Essex Joint Strategic Plan to meet unmet need	Noted. The Council will explore development potential within its boundary in reference to reviewing land availability assessment and undertaking an urban living study.
1.5	Pegasus Planning	4027	Comment	No indication is provided in the Issues and Options report on anticipated timescales for delivery of a new settlement under Option 3. This will need a significant lead-in time and will likely deliver the majority of its housing requirement towards the end of the next plan period and even into the following plan period beyond 2038. As such, a 4th spatial option should include implementation of all 3 spatial options plus all suitable and deliverable/developable sites beyond Southend's boundaries, including Land South of Great Wakering to meet its unmet needs	It is noted that this site is located in the Rochford District Council (RDC) administrative area. SBC and RDC will co-operate on strategic issues, including sites located near to the administrative boundaries, during the preparation of respective Local Plans and JSP. Further evidence will be

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					prepared to inform a preferred spatial strategy as the local plan progresses.
1.5	Leigh Town Council	4106	Comment	There are no options as Southend has such limited capacity to be able to develop in the future.	Noted.
	Option 1 - All develop	ment with	nin existing b	ouilt up areas of Southend	
Option 1	Patricia Ryan	2948	Object		Noted.
Option 1	Karen Tinnams	2973	Object	Doesn't go far enough to really keep Southend going for the future, good short term option but will over load existing amenities which would be detrimental in the long term.	Noted. Further work will be undertaken to understand the urban capacity across the Borough and impact on infrastructure, the character of residential areas and the environment.
Option 1	Elizabeth Anslow	2981	Object	I think this option would result in too many densely populated areas. I live in the Westborough ward which is already experiencing the loss of local employment sites to residential developments. As an example a number of corner shops have closed and been converted to flats in the last couple of years. I don't necessarily object to this in principal as it seems better than large premises remaining empty and falling into disrepair but it does have a significant impact on the availability of local services (e.g. getting a Doctors appointment) and residential parking	Noted. Further work will be undertaken to understand the urban capacity across the Borough and impact on infrastructure, the character of residential areas and the environment
Option 1	Joseph Raven	2988	Comment	Could be potential in increasing the aesthetics of the town by renovating and increasing the appeal of local areas, but will potentially cause a lot more problems with over development within Southend.	Noted. Further work will be undertaken to understand the urban capacity across the Borough and impact on infrastructure, the character of residential areas and the

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					environment .
Option 1	Charley Jennings	3028	Support	<ul> <li>This is my preferred option. Building on green belt land should be a last resort: It can increase the likelihood of floods. It will decrease the amount of parks and green spaces (which figure 8 stated was an important priority for the people of Southend).</li> <li>It will decrease agriculture, which is a national issue and leading to potential shortages and high prices, as well as higher 'food miles'</li> </ul>	Noted. The Local Plan will seek to meet needs in a way that makes as much use as possible of previously-developed or 'brownfield' land, whilst ensuring there are not significant adverse impacts.
					Evidence suggest, given the scale of identified need, that not all need will be able to be accommodated on brownfield land in Southend and therefore the contribution of greenfield land will need to be considered through the preparation of the Local Plan.
Option 1	Charley Jennings	3029	Support		Noted.
Option 1	Charley Jennings	3032	Support	I understand there is already a strategy to minimize the number of empty homes in the area, which is great. This needs to continue. I would like to see more empty brownfield sites being changed into accommodation. There are a lot of properties in the high street which are empty. Could some of these (especially located on side streets) be changed into council housing? I would like to see higher council contributions for second homes (if this is a decision that can be made at local level).	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study. This will include an appreciation of empty properties in the Borough.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
Option 1	Neil Hampson	3121	Object	Stop bringing more people into the country - lobby government about this. Renovate not demolish - more green Plenty of empty sites in Southend:, Marine Plaza, Old Empire Theatre, Prudential Building in Elmer approach etc Convert empty shops into homes. Stop building on green belt.	Noted. Housing need in Southend is primarily being driven by internal (intra-national) migration. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study. This will include an appreciation of empty properties in the Borough.
Option 1	Perry Gamon	3183	Object	Doesn't achieve housing need	Noted. Current evidence indicates that option 1 alone is unlikely to deliver all housing need. This is to be explored further through reviewing land availability assessments and preparing an urban living study.
Option 1	Nicholas Smith	3212	Support	I believe there are still many sites existing within Southend that could be re-developed to accommodate more housing and we need to maintain a good percentage of open green spaces and countryside.	Noted. The development potential of existing sites within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.
Option 1	lan McLernon	3310	Object	We already suffer from over development. Parking issues and lack of residents views being taken into account in planning decisions. This would increase the problem and destroy local communities and impact on the environment	Noted . Further work will be undertaken to understand the urban capacity across the Borough and the likely impacts.
Option 1	Southend Borough Council Regulatory	3390	Object	The character of the town may be ruined by this option	Noted. Further work will be undertaken to understand the

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Services				urban capacity across the Borough and the likely impacts.
Option 1	Olympus KeyMed	3393	Comment	Road links into Southend require a major overhaul. Mentioned elsewhere that a new major road link into Southend is a must for Southend Council to meet their future delivery plans for new homes and jobs.	Noted. The Local Plan will need to be informed by transport and access assessment and by the necessary supporting infrastructure required to support the preferred strategy.
Option 1	Alex Baldwin	3405	Support	Leave the small remaining green belt sites alone and utilise existing brown field sites and sites developers are sitting on.	Noted. The Local Plan will seek to meet needs in a way that makes as much use as possible of previously-developed or 'brownfield' land, having regard to likely impacts. Evidence suggests, given the scale of identified need, that not all need will be able to be accommodated on brownfield land in Southend and therefore the contribution of greenfield/ green belt sites will need to be considered through the preparation of the Local Plan. A green belt assessment is being prepared jointly with Rochford District Council.
Option 1	Jeremy Martin	3445	Support	This is probably the least practical option but is the one that should be given the highest priority in finding solutions.	Noted. The Local Plan will seek to meet needs in a way that
				Avoiding loss of green space in the town and the surrounding	makes as much use as possil

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				area should be a very high priority in the assessment because of the impact of green space on mental health, flood and AIR QUALITY management and overheating management as climate change drives through.	previously-developed or 'brownfield' land, having regard to likely impacts. Evidence suggests, given the scale of identified need, that not all need will be able to be accommodated on brownfield land in Southend and therefore the contribution of greenfield/ green belt sites will need to be considered through the preparation of the Local Plan.
Option 1	Thurrock Borough Council	3658	Comment	It is noted from the evidence base that Southend Council considers that only 5,200 to 9,100 additional dwellings can be provided from the built up area during the plan period, of which 3,800 is assumed to come from windfalls. The dwelling capacity figures stated in the Issues and Options document only represents 21% to 50% of the 18,000 to 24,000 dwellings identified as representing the Objectively Assessed Need for housing in Southend for 20 years. Thurrock Council has made a separate representation on the need to take account of the revised Government NPPF and Planning Guidance of February 2019 regarding the use of the standard methodology. The Government approach to assessing need produces a Southend housing figure (23,580 dwellings over 20 years) at the higher end of the housing need range as set out in the Southend Issues and Options document and also therefore at the higher end of the unmet need as measured against current capacity assessments from urban sites. With such a shortfall in identified capacity compared to	The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study. Reference will also be made to any emerging evidence being prepared at the South Essex level.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>housing need it is recommended that Southend Council should ensure it has undertaken a robust and thorough assessment of all potential capacity arising from the urban area. This should take account of updates and reviews of the evidence on urban capacity including the results from the call for sites following this Issues and Options consultation and the capacity assessment from the emerging South Essex Strategic Growth Locations Study (SGLS) and Urban Living Study.</li> <li>Southend Council should thoroughly test the potential uplift in housing capacity that could be achieved from the following sources:</li> <li>Any additional capacity that could be achieved form town centre sites including the potential of re-use of upper floors of commercial building and new mixed use development;</li> <li>Seek to achieve higher density development around rail stations and other transport hubs and bus route corridors;</li> <li>Higher capacity from employment land that has a poor environment, under-utilised or is poorly located, and</li> <li>Higher density from suburban areas.</li> </ul>	
Option 1	Clare Dellows	3733	Support	Only more development in town centres, close to existing services and bus routes	Noted. The development potential of existing sites within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.
Option 1	Chelmsford City Council	3885	Comment	This option would rely on additional evidence work such as an Urban Living Study to be undertaken to look at potential to increase housing densities across Southend.	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
Option 1	Environment Agency	3930	Comment	Likely to be a limit to the capacity for additional on-site green infrastructure within existing built up areas, but Option 1 allows for upgrading of older SUDS systems and reduction in peak drainage rates entering arterial surface water sewers and open watercourses; restoration of localised green corridors adjacent to urban watercourses providing net gains for biodiversity (Eastwood Brook, Prittle Brook, Southchurch Brook and Gunners Park Brook); and new public spaces, access and habitat creation as part of redevelopment of sites near to the seafront – this should not compromise ability to create, improve or maintain sea defences	preparing an urban living study. Noted. The provision/ improvement of on-site green infrastructure, upgrading of older SUDS to reduce drainage, restoration of green corridors, net gains in biodiversity and maintenance and improvement of sea defences is noted and are important issues for the Local Plan to consider.
Option 1	Castle Point Borough Council	3956	Comment	Spatial Options 1 would place additional pressures on surrounding local authority areas including Castle Point	Noted.
Option 1	Templewick Partnership	3988	Object	Does not support Option 1 as it would not meet identified housing needs and would result in a potential oversupply of small flats. However, it is recognised that this approach has benefits. One of which not identified in the SLPIO is the potential for this approach to help deliver homes in the early years of the plan period	Noted.
Option 1	SKArchitects	3994	Support	Support Option 1. There is a need for greater residential intensification within key central areas including the High Street. Not likely to be level of investment required for vital infrastructure for a new settlement.	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study The Local Plan will be supported by an Infrastructure Delivery Plan to ensure the final spatial strategy is deliverable.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
Option 1	House Builders Federation	4003	Object	There are significant disadvantages with option 1 and this should be recognised as such by the Council and inform any decision as to the most appropriate spatial strategy. These options will most likely not meet the needs for affordable housing, house prices will increase, affordability will worsen and there is potential for more overcrowding within existing properties. The Council will need to consider the disadvantages of not meeting housing needs through the Sustainability Appraisal of the Local Plan	Noted. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan, including option 1.
Option 1	Bellway Homes	4025	Object	Opposed to Option 1 as it will not deliver the full housing needs requirement. It will also result in the potential oversupply of flats and will not be able to generate the infrastructure requirements needed to alleviate congestion. The option will also not deliver a range of house types and consider	Noted. Sustainability Appraisal will be an important process in further examining these impacts. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.
Option 1	Thorpe Estates Company Ltd	4092	Object	Attempting to deliver housing of the scale required in Southend through the densification of existing urban areas as set out in option 1 would not deliver the quantum of housing required. It would be likely to result in a sense of overdevelopment in the existing urban areas, with poor residential amenity and drastically increased pressure on existing infrastructure. Densification, by definition, also cannot provide the range of housing types, sizes and tenures that are required in the Borough as the increased density is only suitable in residential amenity terms for smaller dwellings, typically flats	Noted. Sustainability Appraisal will be an important process in further examining these impacts. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response		
	Option 2 - Most development within existing built up area, focussed in specific locations such as town centre, Airport and main passenger transport corridors, with some developments on the edge of the existing built up area within Southend.						
Option 2	Karen Tinnams	2972	Object	Overloads an already busy road network and does not supply homes for families	Noted. Sustainability Appraisal will be an important process in further examining these impacts, together with more evidence regarding transport impacts.		
Option 2	Elizabeth Anslow	2982	Object	As with option 1 I think this option would result in too many very densely populated areas. In addition option 2 would mean the edges of urban developments creeping outwards. I would rather a strategic scale development which considered all the impacts and requirements from the outset than an approach which gradually creates the same end result of urbanisation but with community needs, like doctor's surgeries and schools, being met retrospectively.	Noted. Sustainability Appraisal will be an important process in examining the impacts of different options for the Local Plan. Infrastructure delivery will be an important consideration.		
Option 2	Joseph Raven	2989	Support	A good idea to spread Southend over a larger more manageable area.	Noted.		
Option 2	Charley Jennings	3030	Object	I am opposed to the loss of greenbelt land for the reasons outlined above.	Noted.		
Option 2	Karen Finn	3036	Object		Noted.		
Option 2	Richard Kurti	3147	Support	Balanced development needed.	Noted.		
Option 2	Perry Gamon	3184	Object	Doesn't meet housing need	Noted.		
Option 2	Nicholas Smith	3213	Object	Southend's green spaces and agricultural land are key to maintaining a healthy environment.	Noted.		
Option 2	lan McLernon	3311	Support	If managed in the correct way, this can develop solutions that minimise impact on the existing communities, whilst enhancing the area. Care should be given to transport corridors to ensure that the impact in the surrounding communities is minimised.	Noted. Sustainability Appraisal will be an important process in examining the impacts of different options for the Local Plan. Transport assessment will		

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Not a one size fit all - but must take local factors into consideration - i.e. parking, nature of the environment, impact on existing residents and local businesses	be an important consideration.
Option 2	Southend Borough Council Regulatory Services	3389	Support	Option 2 seems to be the best of a bad bunch!	Noted.
Option 2	Claudia Cullen	3421	Support	Best option given the Government's unrealistic demand for housing in the Southeast.	Noted.
Option 2	Jeremy Martin	3446	Support	This is the compromise option which will be needed to support the size of the task. Green space should be enhanced and improved at all costs to avoid the negative consequences on health and management of the environment - including flood, AIR QUALITY, overheating etc The impact on the electricity grid should not be underestimated. A waste to energy plant should be actively considered to generate more power locally with the benefits of lowered transport movement	Noted. Infrastructure delivery will be an important consideration in the preparation of the local plan.
Option 2	Essex Wildlife Trust	3651	Comment	We have serious concerns that building 18,000-24,000 new homes in Southend is unsustainable. However, Option 2 would have a lower impact on the open countryside than Option 3.	Noted.
Option 2	Thurrock Borough Council	3660	Comment	No specific comment other than see comments for urban area as for Option 1	Noted.
Option 2	Chelmsford City Council	3886	Comment	This option could deliver 10,000 – 13,800 homes (including around 4,750 on greenfield/ green belt land) but would also rely on the Urban Living Study to be undertaken for the town centre and main passenger transport corridors.	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.
Option 2	Rochford District Council	3894	Comment	Note the findings of the South East Essex Strategic Growth Locations Assessment (SESSGLA) including the opportunity	Noted. It will be important that SBC and RDC effectively co-

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				that has been identified to explore a strategic-scale garden community in the land north of Fossetts Farm, Garon Park and Bournes Green Chase. At this stage, the extent to which Rochford District can accommodate any unmet needs from Southend Borough is not known. However, we would support a programme of further work to explore the scope, capacity and feasibility of establishing a new garden community in the area identified.	operate on cross-boundary issues including how to deliver growth in jobs and housing and supporting infrastructure.
Option 2	Environment Agency	3931	Comment	There are some green field areas located adjacent to watercourses, which provide valuable green corridors and maintenance access. New development should not be allowed to encroach into these areas unless areas of public open space are to be maintained along the stream's corridor. Any work undertaken within 8 metres of a main river would require an environmental permit. Opportunities should be taken to incorporate ecological enhancements to watercourses as part of any development. Some green field sites perform a flood storage purpose or provide valuable ecological resource or are required for maintenance access to watercourses. The frequency of this flood storage function is likely to increase with forecast impacts of climate change. Development within these areas for current or future flood risk management should be avoided [NPPF paragraph 157].	Noted. The impact on watercourses and flood risk will be an important consideration in preparing the Local Plan and a preferred spatial strategy.
Option 2	Templewick Partnership	3989	Comment	Option 2 will not meet full housing needs but has the potential to help deliver homes in the early years of the plan period Option 2 and strategic-scale growth are potential approaches which are not mutually exclusive. If Option 2 were to be pursued, suggest it would need to be in conjunction with large strategic growth to the north of the Borough in order to	Noted. Consideration of lead-in times and the phasing of housing development will be important considerations for the local plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>ensure that development needs are met in full.</li> <li>One of the potential disadvantages with a strategy of relying on strategic scale development is the long lead-in times and resultant difficulty in delivering homes in the early years of the plan period. This issue is particularly pertinent in the case of Southend-on-Sea Borough, given the acute existing housing need and current lack of supply to address this. This issue can be addressed by identifying smaller sites within strategic growth locations which are able to come forward earlier and independently of the wider, strategic scale development in the future.</li> <li>This approach would enable the benefits of Options 2 and 3 to be realised, whilst overcoming concerns associated with these. Development needs can be met in full and accompanied by substantial new infrastructure, but at the same time development can come forward to meet needs in the early years of the plan period.</li> </ul>	
Option 2	House Builders Federation	4004	Object	There are significant disadvantages with option 2 and this should be recognised as such by the Council and inform any decision as to the most appropriate spatial strategy. These options will most likely not meet the needs for affordable housing, house prices will increase, affordability will worsen and there is potential for more overcrowding within existing properties. The Council will need to consider the disadvantages of not meeting housing needs through the Sustainability Appraisal of the Local Plan.	Noted. Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the Local Plan, including option 2.
Option 2	Bellway Homes	4026	Comment	Option 2 would not meet needs in full. However, it is recognised that this approach has benefits. One of which not identified in the Issues and Options Report is the potential for	Noted. Consideration of lead-in times and the phasing of housing development will be important

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				this approach to help deliver homes in the early years of the plan period. Large scale, major strategic development often has significant lead-in times, given the coordination of multiple landowners, infrastructure providers and authorities required to deliver such schemes. Smaller scale edge of settlement development can be on land under single ownership or ownership with a limited number of developers, and with elements which can be delivered without requiring major infrastructure provision.	consideration for the local plan.
Option 2	Thorpe Estates Company Ltd	4093	Object	Similarly, option 2 would not deliver the quantum of housing required. Whilst this option recognises the contribution that the development of greenfield and/or Green Belt land could make to achieving the identified housing need, there remains an overreliance on densification of existing urban areas which would give rise to the same issues with amenity and intensification of use of infrastructure as option 1. It does not go far enough in releasing Green Belt land for development to ensure the local housing need is met in Southend.	Noted Sustainability Appraisal will be an important process in examining the impacts of different options for the Local Plan. Infrastructure delivery will be an important consideration. A green belt assessment will be prepared jointly with Rochford District Council.
	Option 3 - Option 2 + wo boundaries (strategic so			uring authorities to develop a comprehensive new settlen	nent across Borough
Option 3	Karen Tinnams	2971	Support	I think this is the better option though I suspect it would be more expensive	Noted.
Option 3	Elizabeth Anslow	2980	Support	Being the only option which has the potential to deliver all development needs this should be the one undertaken. I think this kind of plan would deliver the best quality of life for residents in current and new areas.	Noted.
Option 3	Joseph Raven	2990	Support	My favoured option as Southend can develop internally in some areas to increase the appeal and local value but also spread into a low density area towards the greenbelt but	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
Option 3	Charley Jennings	3031	Object	<ul> <li>retaining some land by working with other authorities</li> <li>I am opposed to the loss of greenbelt land for the reasons outlined above.</li> <li>I support option 1, and am opposed to options 2 &amp; 3.</li> </ul>	Noted. A green belt assessment is being prepared jointly with Rochford District Council.
Option 3	Karen Finn	3037	Support	This would be my preferred option. Most areas of the town are already heavily congested and would not benefit from further housing. Outer lying housing developments would better meet future need but MUST have the appropriate services and infrastructure in place - a Rochford ring road would be a necessity - in reality it already is! Some of the existing infrastructure 'improvements' simply have been worth the time and effort spent on them.	Noted. Transport assessment and feasibility will be an important consideration as the local plan is prepared.
Option 3	Murray Foster	3070	Support	If need be utilise MOD land to east adjacent to Foulness with smart connected travel links	The Council will engage with the MOD and Homes England regarding the future use of MOD land within Southend.
Option 3	Daniel Adamson	3158	Support	<ul> <li>This is the only option that can realistically meet the growing housing demands in the area. If green belt land is developed on well, then the positives would outweigh the negative of the loss in green belt.</li> <li>Option 1 (in particular) would just exacerbate the congestion and over-development in the current urban part of Southend.</li> </ul>	Noted. Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the Local Plan.
Option 3	Luca di-Maio	3162	Support	<ul> <li>More accessible to neighbouring residents and tourists</li> <li>Beneficial for independent business</li> <li>Reduces congestion and emissions by not forcing more people into a smaller area, and open space encourages development of other transport methods.</li> <li>Potential, through connection with other boroughs, to redevelop larger residential area and restore former glory of 1890s and 1960s in Southend as a tourist and commercial location</li> </ul>	Noted. Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the Local Plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
Option 3	Perry Gamon	3185	Support	<ul> <li>This is the only option that can meet housing need &amp; let</li> <li>Southend's own administration decide the best locations for new sites.</li> <li>If an inspector finds the plan unsound due to insufficient dwelling provision, central government will decide the town's future, not local people</li> </ul>	Noted.
Option 3	Nicholas Smith	3214	Object	Green belt land should be conserved at all costs.	Noted. A green belt assessment is being prepared jointly with Rochford District Council.
Option 3	Laurence Steel	3245	Support	<ul> <li>There is a key need for more housing but it must be met in conjunction with the other LA's. Given large scale expansion it would justify an extra strategic road into the area - probably N of Rayleigh, Hockley and E of Rochford to link in to Shoebury.</li> <li>This not to be at the exclusion of pushing the airport road east of the railway in the short term.</li> <li>I am in favour of the garrison site where Kinetic are being developed - not on Foulness.</li> <li>I don't mind infilling but it will not meet overall needs The parks do need protecting</li> </ul>	Noted. Transport assessment and feasibility will be an important consideration as the local plan is prepared. The Council will engage with the MOD and Homes England regarding the future use of MOD land within Southend.
Option 3	lan McLernon	3306	Support	Support Option 3 - other options significant risk to local residents and the environment. Currently SBC is already ignoring local residents' views - building beyond what is reasonable and ignoring concerns about parking. It would not be possible to develop in a sustainable way, that works with the community, without working with Neighbouring Authorities Any plans must think about the impact with existing residents, and take views and local issues into account - not having one Borough Wide approach	Noted - Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the Local Plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
Option 3	lan McLernon	3312	Support	Think this gives the greatest potential, without working with partner authorities will not be able to generate enough space to meet requirements. Any solutions will seem disconnected between boroughs. A joined up approach will deliver better access, better environment, and maximise opportunities for development	Noted - SBC continues to engage with other South Essex authorities as part of the Association of South Essex Local Authorities .in the preparation of the South Essex Joint Strategic Plan and respective local plans.
Option 3	Southend Borough Council Regulatory Services	3388	Object	Greenbelt land should be protected.	Noted – A green belt assessment will be prepared jointly with Rochford District Council.
Option 3	Wendy Keefe	3413	Support	We cannot continue to cram flats into already built up areas without a detrimental effect on local residents. We need more affordable housing rather than luxury apartments built simply to line the pockets of developers. Using a certain amount of green belt land, whilst regrettable, would allow you to build housing to suit all people together with the required infrastructure to support it. At some point this would be necessary anyway. Do it now instead of ruining the landscape of the Borough	Noted - Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the Local Plan. A green belt assessment will be prepared jointly with Rochford District Council.
Option 3	Rochford District Council	3429	Comment	Rochford District Council (RDC) acknowledges that Southend Borough Council's existing and emerging evidence suggests it is unlikely to be able to accommodate its identified housing and employment needs in full within its authority boundary.	Noted.
Option 3	Jeremy Martin	3447	Comment	This option is inevitably the easiest and seemingly most practical but it should be reduced to only handle the excess capacity needed that cannot be supported by in town development. Green space throughout Southend must	Noted. Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
Option 3	Valerie Morgan	3463	Support	remain a huge priority. A waste to energy plant and other generation should be included within the local plan to increase local generation opportunity and to reduce the impact of local movements Significant upgrade to the strategic transport network needed	Local Plan. It is important that the Local Plan responds to climate change and considers sustainable energy production. Noted. Transport assessment and feasibility will be an important consideration as the
Option 3	Angela Baldock	3530 and 3551	Support	<ul> <li>I broadly support this option as long as:</li> <li>1. there is sufficient infrastructure in the plan ie roads that bypass the rest of the town out of the area, good bus routes, walking/cycle paths, schools and healthcare.</li> <li>2. There is no building in areas that are likely to flood (also allowing for increased water levels due to climate change)</li> <li>3. There is no building on environmentally important areas for wildlife.</li> <li>4. That green space that is enhanced for nature with wildlife corridors between other wildlife friendly spaces is built into the project.</li> <li>5. That diverse housing is built</li> </ul>	local plan is prepared. Noted. The local plan and preferred spatial strategy will need to be informed by detailed evidence including transport, infrastructure, biodiversity, flood risk assessment and feasibility. The local plan will also be required to take account of local need in identifying the type and tenure of housing sought. Sustainability Appraisal of the plan will be undertaken to examine the impacts of each
Option 3	Southend Borough Council – Park & Open Spaces Department	3640	Comment	<ul> <li>Although this option has the potential to deliver both the housing requirements and jobs it poses a greater risk to the current state of nature. It also poses a potential risk to local air quality and could have other negative impacts on the local environment.</li> <li>Developments that have already taken place in adjoining boroughs, especially Rochford, have already had a negative</li> </ul>	option. Noted. Sustainability Appraisal of the plan will be undertaken to examine the impacts of each spatial option, including on the natural environment.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>impact on the area with the loss of farmland and green space.</li> <li>The new developments have not undertaken significant</li> <li>works to minimise the net loss of biodiversity and the</li> <li>highways works and other infrastructure are not an antidote</li> <li>for the increase in cars etc resulting in increased local</li> <li>congestion.</li> <li>Option 3 could be a way forward providing developers have to</li> <li>provide infrastructure, including schools, and highways works</li> <li>are properly designed and upgraded at the cost of the</li> <li>developer. All development should show no overall loss of</li> <li>biodiversity.</li> </ul>	
Option 3	Essex Wildlife Trust	3652	Object	We have serious concerns about this option, which would result in the loss of much open countryside between the current urban fringe and the internationally important estuarine habitats of the River Roach to the north.	Sustainability Appraisal of the plan will be undertaken to examine the impacts of each spatial option, including on the natural environment.
Option 3	Thurrock Borough Council	3662	Comment	Thurrock Council recognises that due to the current evidence on urban capacity indicating a significant shortfall compared to housing need, that Southend Council has sought to consider alternative options to accommodating its housing requirement including assessing the potential to accommodate development in the Green Belt. As part of the testing of reasonable options to accommodate housing growth, Southend Council along with neighbouring authorities have undertaken an initial South East Essex Strategic Growth Locations Assessment (SEESGLA). The SEESGLA study is largely a constraint-led assessment and identifies one area north of Fossetts Farm, Garon Park and Bournes Green Chase, incorporating land both within Southend and Rochford Council boundaries, that has the potential (subject to further assessment) to accommodate a	The Local Plan will seek to meet needs in a way that makes as much use as possible of previously-developed or 'brownfield' land, having regard to likely impacts. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study. The next iteration of the Local Plan will include more detailed

Res	pondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>strategic settlement of 6,000-8,000 dwellings.</li> <li>It is acknowledged that this SEESGLA assessment includes the potential for a strategic scale new settlement but that this is only an initial stage of evidence gathering and that such an approach to identifying new strategic growth locations will also need to have regard to the emerging South Essex Strategic Growth Locations Study (SGLS) and other evidence. It is noted further evidence is being undertaken including an assessment of transport impacts and mitigation and assessment of impact on the Green Belt.</li> <li>The provision of a strategic new settlement of the scale identified under Option 3 together with the sources from the urban area and urban extensions would assist Southend in meeting its housing need. However Thurrock Council as stated under Option 1 would suggest that a thorough review of the sources of capacity within the urban area is undertaken as well as any further assessment of a new settlement options.</li> <li>Thurrock Council also seeks further clarification on a number of issues relating to the strategic new settlement under Option 3:</li> <li>It is unclear why a new settlement of minimum of 6,000-8,000 is considered appropriate? The SEESGLA study seems to imply this had been determined largely on the basis that such a scale of settlement would support a three form school provision?</li> <li>It is unclear in the Issues and Options whether Southend Council considers that most of the new settlement provision would contribute to its need or whether it includes provision</li> </ul>	options appraisal based on a robust evidence base before the Local Plan is submitted for independent examination. A green belt assessment will be prepared jointly with Rochford District Council. SBC will also continue to engage with other South Essex authorities as part of the Association of South Essex Local Authorities in the preparation of the South Essex Joint Strategic Plan and related local plans.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>to meet the housing need of Rochford Council?</li> <li>At 6,000 to 8, 000 dwellings this is unlikely to represent a sustainable development and it is unclear what infrastructure and services would be provided on site and the impact on infrastructure in existing locations;</li> <li>It is unclear what are the transport impacts and mitigation measures especially when taken together with other impacts of growth along the A127?</li> <li>It is assumed that Green Belt and landscape impact assessments of the development will be provided as part of the evidence base?</li> <li>It is unclear what assumptions are to be made about the phasing and deliverability of such a development?</li> <li>It is unclear how the development is intended to be brought forward and what level of master planning and design led planning are to be considered?</li> <li>In addition to the South Essex SGLS it is considered that a number of other studies will need to be commissioned and developed to support such a development and justify such an approach to be included within the South Essex JSP and Southend New Local Plan.</li> </ul>	
Option 3	Southend Borough Council 2050 Safe and Well	3727	Support	Option 3 appears to be the best option to us. 18000-24000 houses as well as 10000-12000 new jobs are not going to both be deliverable within the existing urban area without significant reduction of green space in that urban area, which is undesirable as the volume of green space in Southend is already low compared to other towns and cities. A new settlement development would enable full, properly integrated design to take place, incorporating all infrastructure needs and that this could be done in a properly managed, sustainable way, using modern technologies (such	Noted. The next iteration of the Local Plan will include more detailed options appraisal based on a robust evidence base. Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the Local Plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				as local heat networks and carbon free electricity generation) to deliver a properly sustainable development that is also self- sufficient in its energy requirements.	
Option 3	Mrs Clare Dellows	3734	Support	This is the best option, need to ensure any new major development is infrastructure led. Proving new roads, cycleways, easy access to train stations, schools, doctors. Also, must be supported by new big parks	Noted. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base. Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the Local Plan.
Option 3	Mrs Clare Dellows	3772	Support	Option 3 seems to have the most benefits. Area is pretty inaccessible at present.	Noted. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base. Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the Local Plan .
Option 3	Southend Borough Council – Regulatory Services Department	3857	Comment	Option 3 is the preferred solution for spatial development. Densifying areas can lead to the use of mechanical ventilation systems to protect residents from noise, rather than the ability for residents to control their own environment. This approach allows for the building of mixed housing types to meet different needs, sustainable developments and in the required infrastructure to support additional housing.	Noted. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the Local Plan
Option 3	Chelmsford City Council	3887	Comment	This option would require partnership working with other adjoining local authorities to deliver such a strategic scale development.	Noted. SBC will continue to engage with other South Essex authorities as part of the

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					Association of South Essex Local Authorities in the preparation of the South Essex Joint Strategic Plan and related local plans
Option 3	Rochford District Council	3895	Comment	Note the findings of the South East Essex Strategic Growth Locations Assessment (SESSGLA) including the opportunity that has been identified to explore a strategic-scale garden community in the land north of Fossetts Farm, Garon Park and Bournes Green Chase. At this stage, the extent to which Rochford District can accommodate any unmet needs from Southend Borough is not known. However, we would support a programme of further work to explore the scope, capacity and feasibility of establishing a new garden community in the area identified.	Noted. SBC will continue to engage with Rochford District Council and other South Essex authorities as part of the Association of South Essex Local Authorities in the preparation of the South Essex Joint Strategic Plan and related local plans.
Option 3	Environment Agency	3932	Comment	Any Garden Community in the area north of Fossetts Farm, Garon Park and Bournes Green Chase should maintain a green open space corridor for the Mucking Hall Brook, with built development sited outside of the flood plain and incorporating SUDS drainage to ensure that peak flows, post development, in the Mucking Hall Brook are not increased above pre-development levels. It should be noted that this watercourse has never been modelled by EA and the areas of land peripheral to it are currently shown as Flood Zone 1 (low risk) on the Flood Map for Planning. We advise that flood modelling is carried out as part of the South Essex Joint Strategic Plan to help identify any zones of higher flooding risk.	Noted. Sustainability Appraisal of the plan will be undertaken to examine the impacts of each spatial option, including on the natural environment, and the potential for environmental net gains.
Option 3	Castle Point Borough Council	3957	Comment	Spatial Options 1 would place additional pressures on surrounding local authority areas including Castle Point	Noted. The next iteration of the Local Plan will include more detailed options appraisal based

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
Option 3	Castle Point Borough Council	3958	Comment	SBC is encouraged to meet its housing needs in full. Support conclusions of SEEGLA doc in identifying area north of Fossetts Farm, Garon Park and Bournes Green as suitable to deliver housing growth and encourages progress of Option 3 as a future spatial strategy.	on robust evidence base. Noted. SBC will continue to engage with other South Essex authorities including Castle Point Borough Council as part of the Association of South Essex Local Authorities, in the preparation of the South Essex Joint Strategic Plan and related local plans.
Option 3	Persimmon Homes	3961	Support	Only Option 3 delivers all housing needs so this should be the option that should be taken forward. A Multi-pronged approach needed, e.g. specific locations, urban edges on greenfield, new settlement on Green Belt land.	Noted. Evaluation of spatial options, including sustainability appraisal will be based on a range of evidence including green belt and landscape assessment and urban capacity.
Option 3	Persimmon Homes	3962	Comment	Given that the administrative boundary is so tightly bound to the urban area of the town, SBC must work closely with Rochford District Council to agree new urban extensions to Southend's existing settlements and look to release Green Belt land. It is essential that Joint Strategic Plan progresses given SBC's need to work with neighbouring authorities, namely Rochford District Council, given its tight administrative boundary and potential for development in the Green Belt Risk that if Option 3 not progressed this will impact on rest of South Essex. South Essex Joint Strategic Plan (JSP) should be expedited to ensure all South Essex authorities are uniform in their housing and development commitments – but should not allow delays in the JSP to impact on production of LP.	Noted. SBC will continue to engage with Rochford District Council and other South Essex authorities as part of the Association of South Essex Local Authorities in the preparation of the South Essex Joint Strategic Plan and related local plans.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
Option 3	Basildon Borough Council	3978	Comment	Support Option 3 as it does the most to meet full objectively assessed housing need subject to transport model that covers whole of A127 to capture cumulative impacts of growth along this corridor (this also applies to employment growth by Airport/northern Southend corridor and park and ride options for growth in seafront visits)	Noted. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base
Option 3	Templewick Partnership	3990	Comment	One of the potential disadvantages with a strategy of relying on strategic scale development is the long lead-in times and resultant difficulty in delivering homes in the early years of the plan period. This issue is particularly pertinent in the case of Southend-on-Sea Borough, given the acute existing housing need and current lack of supply to address this. This issue can be addressed by identifying smaller sites within strategic growth locations which are able to come forward earlier and independently of the wider, strategic scale development, but which integrate into such strategic development in the future. This approach would enable the benefits of Options 2 and 3 to be realised, whilst overcoming concerns associated with these. Development needs can be met in full and accompanied by substantial new infrastructure, but at the same time development can come forward to meet needs in the early years of the plan period.	Noted. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base. Consideration of lead-in times and the phasing of housing development will also be important considerations for the local plan.
Option 3	Templewick Partnership	3991	Support	We agree that strategic growth has the potential to deliver the benefits listed on page 26. Whilst a number are attributed specifically to a new settlement, we wish to stress that these benefits would also apply to large scale strategic growth connected with the existing settlement. Indeed, the benefits would be greater if the large scale growth were to be integrated with the existing settlement. For example, a strategic scale development, well-connected to the existing town, providing new parks and access to greenspace for new	Noted. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base. Consideration of lead-in times and phasing of housing development will also be important considerations for the local plan.

Respondents Na		Sup/Obj / Com	Representation	Council Response
	No		and existing residents would be of greater benefit to the existing community than a new settlement detached from Southend providing such parks and greenspaces, but not accessible to existing communities. Having regard to the above, we consider that the Local Plan should support strategic scale growth which is integrated with the existing settlement. Not only would this enable existing residents to realise the potential benefits of such development, but it would reduce the impact of development on the Green Belt: a new settlement detached from Southend, set within the Green Belt, would create an island of development surrounded by relatively small parcels / strips of Green Belt land, the function of which to meeting the purposes of the Green Belt would be very limited. Such an approach would be of far greater harm to the Green Belt than a development of the same size but adjoining the existing settlement, which would enable the preservation of substantial and meaningful areas of Green Belt. Further benefits of a strategic scale residential development include its potential to deliver a significant number of affordable homes. Such a benefit would be highly unlikely to be realised through a strategy for growth which relied on small-scale, ad-hoc development within the existing settlement. A large scale development through either an urban extension or new settlement will provide the critical mass of housing to incorporate new schools, both primary and secondary. The SLPIO identifies concerns in respect of growth and infrastructure capacity, and the ability for large scale development to provide such infrastructure represents a significant benefit of this approach, particularly when compared with Option 1. Such infrastructure provision also	

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				has the potential to be of benefit to residents of existing development, provided the strategic growth is well-related to the existing settlement.	
Option 3	Templewick Partnership	3992	Comment	The SLPIO identifies the disadvantages to Option 3 as being loss of greenfield land and Green Belt; and loss of some agricultural land. In respect of the loss of greenfield land, whilst the NPPF (paragraph 117) states that in seeking to accommodate development needs Local Plans should seek to make as much use as possible of previously developed land while achieving appropriate densities (NPPF paragraph 122) and securing well designed, attractive places (NPPF Chapter 12), the NPPF does not preclude the allocation of greenfield land on this basis. Clearly it would not be feasible to accommodate the Borough's development needs through redevelopment of previously developed land within the existing settlement without promoting development which would be fundamentally out of keeping with the existing character of Southend and risk substantial harm to the character and appearance of existing residential areas. Development of a strategic scale gives rise to the potential to open up land for public and enhance public access to the countryside. This represents a further benefit and helps mitigate the potential harm in respect of loss of greenfield, particularly within the context of the NPPF (paragraph 118) encouraging improvements to public access to the countryside.	Noted. The Local Plan will seek to meet needs in a way that makes as much use as possible of previously-developed or 'brownfield' land, having regard to likely impacts. Evidence suggests, given the scale of identified need, that not all need will be able to be accommodated on brownfield land in Southend and therefore the contribution of greenfield/ green belt sites will need to be considered through the preparation of the Local Plan. A green belt assessment is being prepared jointly with Rochford District Council.
Option 3	Templewick Partnership	3993	Comment	In reference to the South East Essex Strategic Growth Locations Assessment we note that whilst some of the land within Sector D that lies within Rochford District is subject to constraints to development, not all of such land is. We are	Noted. SBC will continue to engage with Rochford District Council and other South Essex authorities as part of the

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>aware that sites within Rochford District within Sector D</li> <li>have been put forward for allocation through Rochford</li> <li>District Council's plan-making process; and we would</li> <li>encourage Southend-on-Sea Borough Council to work closely</li> <li>with Rochford District Council to ensure a comprehensively</li> <li>planned strategic development within this area, through</li> <li>which potential benefits can be maximised and potential</li> <li>negative impacts mitigated.</li> <li>It is considered that it will be important to prioritise for</li> <li>development those areas within Sector D which have a strong</li> <li>relationship to the existing settlement of Southend, including</li> <li>Land West of Wakering Road. Not only will such an approach</li> <li>ensure that the benefits of such strategic development will be</li> <li>felt by existing residents as well as future ones, but this will</li> <li>also minimise the extent to which development is being</li> <li>directed into the open countryside, minimising harm to the</li> <li>Green Belt</li> </ul>	Association of South Essex Local Authorities, in the preparation of the South Essex Joint Strategic Plan and related local plans.
Option 3	House Builders Federation	4005	Support	<ul> <li>Only Option 3 meets the development needs of the area and as such is only one the Council must take forward. Potential for delivering strategic scale cross boundary development between Southend Borough Council and Rochford District Council. Welcome joint working across South Essex on Joint Strategic Plan (JSP).</li> <li>However, other areas assessed and dismissed in the South East Essex Growth Locations Study may offer opportunities for smaller scale development that will play an important part in meeting the areas housing needs in the early part of the plan period. The impact of this on Green Belt will also need to be assessed.</li> <li>Given the need for a high degree of cross boundary working required to meet needs suggest that individual Statements of</li> </ul>	SBC will continue to engage with Rochford District Council and other South Essex authorities as part of the Association of South Essex Local Authorities, in the preparation of the South Essex Joint Strategic Plan and related local plans.

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				Common Ground are established (if they do not exist already) with both Rochford and Castle Point to provide clarity on how needs will be met in full across south east Essex. Whilst it is appreciate that the South Essex JSP is intended to provide the main framework for strategic planning in future it is necessary for separate statements to consider issues between adjacent authorities and establish the actions and policies required to develop a strategy that meet the areas objectively assessed needs.	
Option 3	Indigo Planning Ltd	4012	Comment	Residential development to north of Fossetts Farm should not justify the inclusion of large-scale retail and leisure uses as part of any future allocation (as currently proposed at Fossetts Farm). The Southend Borough Council's 'new' retail study acknowledges that Fossetts Farm development has created long term uncertainty for the future prospects of the town centre. Any out of centre development will have a significant material impact and would be contrary to national planning policy. This further endorses the point that any investment and future retailing in Southend should be focussed within the town centre itself.	Noted. Southend Football Club's application on land at Fossetts Farm has been submitted but has yet to be determined. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base including the consideration of draft retail and leisure policies
Option 3	Bellway Homes	4027	Support	Support Option 3 as it meets housing needs in full. Land at Bournes Green is ideally placed to be able to form part of such strategic growth and to contribute towards the sustainable delivery of homes in the area. It is not subject to constraints that would limit its development and is considered suitable for development. It is being actively promoted by an established house-builder with a track record of delivery and is not subject to any legal or ownership constraints that would prevent its development – it is an achievable and available site for homes. The boundary of Southend is quite tight to the existing built	Noted. SBC will continue to engage with Rochford District Council and other South Essex authorities as part of the Association of South Essex Local Authorities, in the preparation of the South Essex Joint Strategic Plan and related local plans. Consideration of lead-in times and the phasing of housing

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
Option 3	Pegasus Planning Group	4086	Support	up area, with limited options for growth within the boundary. It is therefore important that the Council continue to work with neighbouring authorities to meet the identified needs. The site is currently defined as within the Green Belt but consider that exceptional circumstances exist to revise Green Belt boundaries and release this area of land to meet housing and other needs. A development of this scale has the potential to be accompanied by significant environmental improvements, including through ecological enhancements and provision of substantial areas of landscaping and public open space. A large scale urban extension or new settlement can provide a significant amount of new affordable housing which is otherwise unlikely to be delivered, as demonstrated by the historic completion rates. A cross-boundary development within this location has the potential to engender significant social, economic and environmental benefits for both Rochford District and Southend-on-Sea Borough; helping to meet the area's development needs in a manner which minimises potential adverse impacts. Council needs to be mindful of the lead in times to deliver large-scale strategic development and will need to additionally makes provision for meeting short-term housing needs.	development will be important considerations for the local plan.
option3	Ltd	4000	Sopport	assessed needs over the plan period (and not upper end of range). However, this is the best-case scenario and represents an unconstrained figure and thus is highly optimistic.	times and the phasing of housing of development will be important considerations for the local plan.

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Option 3	Thorpe Estates Company Ltd	4094	Support	Consider that of the options presented, option 3 represents the most appropriate approach to development in the Borough as it is the only one to meet identified needs. Allocation of a new garden community would facilitate discussions around new strategic infrastructure, which would enhance the planned works and deliver significant infrastructure improvements.	Noted. SBC will continue to engage with Rochford District Council and other South Essex authorities as part of the Association of South Essex Local Authorities in the preparation of the South Essex Joint Strategic Plan and related local plans.
	Spatial Strategy				
Spatial Strategy	Gladman	3950	Comment	The Council should ensure that the future results of the SA clearly justify its policy choices. In meeting the development needs of the area, it should be clear from the results of this assessment why some policy options have progressed, and others have been rejected. This must be undertaken through a comparative and equal assessment of each reasonable alternative, in the same level of detail for both chosen and rejected alternatives. The Council's decision-making and scoring should be robust, justified and transparent.	Noted. Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the Local Plan. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base.
Spatial Strategy	Essex County Council	4048	Comment	ECC welcome the Interim Integrated Impact Assessment, which provides a good high-level appraisal at this early stage of plan preparation, however seek reference to minerals planning related developments and the Essex Minerals Local Plan. In moving forward, it will be necessary to identify more detailed alternatives / options as evidence emerges. In progressing the new Local Plan, it is recommended that the SA factors in and is aligned with the SA of the JSP, specifically the strategic growth locations and in terms of any cross- boundary options and trans-boundary / cumulative effects, as	Noted. Sustainability Appraisal is an important process in examining the impacts of pursuing different options in the Local Plan. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				that Plan (and SA) progresses. ECC welcome the general approach however suggest the Integrated Impact Assessment (IIA) will need to identify more detailed alternatives / options once the Plan's evidence base emerges. This will crucially need to factor in realistic site options within the Plan area. An approach to including the findings of the JSP Sustainability Appraisal, specifically strategic growth locations, will need to be factored into the narrative of the IIA. With respect to Table 1 IIA Objectives and the framework for the appraisal of the Plan, it is suggested more could be included at the next stage regarding how impacts will be identified and how these translate to the individual site assessments.	
2.	How best do you think	we shou	ld provide fo	r our future housing needs?	
2.	Harry Chandler	3833	Comment	We understand that central government needs Southend to accommodate a further 80,000 houses. Whilst Option 1 seems to be the ideal one, there is insufficient space within the current boundaries of Southend to match government's requirement. Option 3 seems to be the only one that could work. This is likely to change Southend, and to be unacceptable for current residents. It is unlikely that Essex County Council will agree to make land available to Southend for 80,000 homes without the UK government compelling them to do so. Employers are hesitant to locate in Southend because of its poor road links. This is likely to mean that Southend is likely to be a magnet for people with low incomes living in "affordable homes" should Southend be able to provide them.	Noted. The Local Plan will seek to meet the full range of housing needs (including affordable housing) in a way that makes as much use as possible of previously-developed or 'brownfield' land, having regard to likely impacts. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base.
2.	John Haslehurst	3849	Comment	Having reviewed the ONS statistics on population density,	Noted. Further work will be

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				Southend is the highest in the South Essex region already. From personal experience, I live in one of those areas most highly populated. Over various Council administrations through many years I have seen the impact of the decisions they have taken by allowing the family home conversions to flats. It is not pleasant and the area continues to deteriorate, concentrating more housing into the existing built up areas will not provide a good life style. By building on green field sites will reduce the potential carbon capturing abilities of those areas. Just cramming more people into the borough will not provide a life style that I feel most people want.	undertaken to understand the urban capacity across the Borough and impact on infrastructure, the character of residential areas and the environment.
2.	John Haslehurst	3852	Comment	Another question about the 24,000 homes, is this just an arbitrarily manufactured number by central government or some locally created quantity? Why shouldn't other areas of Essex have their population densities brought up to the same level as Southend on Sea before there is a need to uplift the figures for Southend? I have included the figures so you can see the difference, assuming that you have not already looked.	National Planning Policy Guidance (NPPG) requires local planning authorities to use a <i>standardised methodology</i> to calculate housing need. For Southend this equates to a range between 18,000 – 24,000 new homes over a 20 year period.
2.	John Haslehurst	3855	Comment	Perhaps I should just lie back and ignore the whole thing, especially as I won't be alive in 2050, I just want someone to listen and take notice, the congestion is awful and will only get worse with more people moving into the town. The plan should not be about homes and housing it should be about initially getting the town back to an environment that is pleasant to live in, encouraging businesses to create local Southend based employment that pays well and an education system that provides the skills and knowledge to the youth of the town so they can progress into those local businesses. The consequences of that would be no need to bring new	Noted. Further work will be undertaken to understand the urban capacity across the Borough and impact on infrastructure, the character of residential areas and the environment.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				people into the town and the local population would be able to afford to buy their own homes locally	
2.	Chelmsford City Council	3888	Comment	Both CCC and SBC have been involved in the joint Gypsy, Traveller & Traveller Show people Accommodation Assessment (GTAA) with other relevant Essex Local Planning Authorities. The assessment undertaken across Essex found that there are no additional pitches needed for gypsy and traveller sites or additional plots required for travelling show people in Southend. On transit sites, CCC acknowledges GTAA's recommendations to engage, through DTC with other Essex authorities to review need for transit sites and further work also being undertaken by ECC to consider need across Essex as a whole.	SBC will continue to liaise with other Essex local authorities as part of the assessment of traveller and traveller show people accommodation needs.
2.	Environment Agency	3933	Comment	All new residential development is required to achieve a water consumption limit of a maximum of 125 litres per person per day as set out within the Building Regulations &c. (Amendment) Regulations 2015. However, we recommend that in areas of serious water stress (as identified in our report Water stressed areas - final classification) a higher standard of a maximum of 110 litres per person per day is applied. This standard or higher should be included in a local plan policy. Consideration for the waste created by growth should be considered in the local plan. Information in managing waste within planning system can be found at https://www.gov.uk/guidance/waste . As a minimum developers should follow the waste hierarchy but consideration could be given to the re-use of reclaimed aggregates in road building or within foundations for building projects.	Noted. Policy requirements including a higher water efficiency standard will need to be based on robust evidence including need and viability assessment.
2.	Gladman	3952	Comment	To support the Government's continued objective of significantly boosting the supply of homes (in line with	Noted. Local Plan policies will seek to make the most effective

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2.	Gladman	3953	Comment	paragraph 16 of NPPF 2018), the Council will need to provide a wide range of sites, in a variety of locations and of a mix of sizes to ensure as much choice as possible for both housebuilders and house buyers, address the needs of groups with specific housing requirements, and ensure that land with permission is developed without unnecessary delay. Densities, particularly close to town centres and public transport nodes, should be expected to be higher, whilst sites for lower density schemes more suited to the provision of family housing should be found, where possible within the borough or outside in the neighbouring authorities' areas. Poorer quality employment sites should be investigated as a potential source for new residential developments. The Council should be seeking to provide a level of affordable housing which meets locally identified need without	use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations.
				impacting on development viability. This will have to be assessed through the local housing needs study and the local plan viability assessment. The Council should seek to ensure that they set all of their development requirements in the Local Plan at a level that is deliverable and viable and would remain so, across the Plan period. The provision of affordable housing could also be augmented through an increase in the overall housing requirement above the need identified in the standard method	need to be based on robust evidence including need and viability assessment.
2.	Gladman	3954	Comment	If the Council wishes to adopt the discretionary accessible and adaptable homes standards and optional new national technical standards – these must be evidence based and their impact on viability considered.	Noted. Policy requirements including the adoption of the National Space Standards will need to be based on robust evidence including need and viability assessment.
2.	Gladman	3955	Comment	Policy HPo6 requires all residential development to have to	Noted. Policy requirements

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				comply with the Nationally Described Space Standards (NDDS). There are a number of potential policy requirements being considered by the Council through the Issues and Options document which developers would have to provide as part of any proposal. These include such issues as renewable and low carbon energy provision, electric vehicle charging points, the provision of SANG, education provision, open space and green infrastructure etc. The levels of contribution required by the Local Plan on development must leave development viable and must not put at risk the deliverability of the plan as a whole. Therefore, the Council will need to test the cumulative impacts of all its policies on the viability of development at the Local Plan stage and set its policy requirements at a level that is viable now and is likely to remain viable throughout the Plan period.	including the adoption of the National Space Standards will need to be based on robust evidence including need and viability assessment.
2.	Persimmon Homes	3964	Comment	It is promising to see that the Council recognise the importance of housing and its link to economic performance through the provision of the right housing in the right place, attracting a wide skills base that then encourages inward investment and thus helping to reduce the current levels of deprivation in the Borough. To this end, SBC must meet its housing needs in full with no shortfall in supply, to ensure the economic prosperity of the Borough.	Noted. The Local Plan will seek to meet the full range of housing needs (including affordable housing).
2.	Persimmon Homes	3965	Comment	Clear evidence of need will need to be demonstrated and impact on viability considered to justify the adoption of the optional National Space Standards (Need and Viability). Transitional arrangements may also be needed following adoption to enable developers to factor in the cost of space standards into future land acquisitions	Noted. Policy requirements including the adoption of the National Space Standards will need to be based on robust evidence including need and viability assessment.
2.	Persimmon Homes	3966	Comment	Danger of setting affordable housing policy requirements too close to margins of viability. Should look at setting variable	Noted. The Local Plan will seek to provide affordable housing

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				targets in Local Plan with regard to development type and location.	based on robust evidence including up to date viability assessment.
2.	Basildon Borough Council	3980	Comment	Gypsies and Travellers Accommodation Assessment (GTAA) – SBC should plan for Transit sites and effectively participate in joint Essex wide work to develop evidence.	SBC will continue to liaise with other Essex local authorities as part of the assessment of traveller and traveller show people accommodation needs.
2.	Templewick Partnership	3984	Comment	Land west of Wakering Road comprising 5.96 hectares currently in agricultural use adjoining the settlement of Southend. Considered suitable for residential development to meet a range of housing needs. In preparing the new Local Plan urges the Council to be mindful of likely timescales to adoption and to ensure the Local Plan will address, as a minimum, development requirements 15 years from this point. The primary constraint to the site's development is its current allocation as Green Belt. In terms of potential physical constraints, the Site is entirely located within Flood Zone 1 – land least at risk of flooding from tidal or fluvial sources. It is not subject to any ecological designations, and given its agricultural use, is considered unlikely to be of significant ecological value. Considers the sites contribution to the purposes of the Green Belt is severely limited. The site is enclosed on three sides (east, west and south) by existing development and roads. The site's character is influenced by these existing urban components. The site forms a logical extension to Southend and the nearest other settlement is a considerable distance away and very much functionally separate from the site. Further the Borough clearly has a substantial unmet housing	Noted. This site has been promoted by interested parties via the Council's call for sites and will be considered by the Borough Council through the plan making process. The next iteration of the Local Plan will include more detailed options appraisal based on robust evidence base. A green belt assessment is being prepared jointly with Rochford District Council. Consideration of lead-in times and the phasing of housing development will also be important considerations for the local plan.

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				need.	
2.	Templewick Partnership	3986	Comment	It will be necessary for the new Local Plan to consider whether the minimum figure should be exceeded. In relation to this issue, it should be recognised that increasing the provision of new homes to beyond the minimum requirement will not only give rise to further social and economic benefits; but will also help ensure the Local Plan has sufficient flexibility to be able to respond to rapid change, and to help minimise chances the Green Belt will need to be reviewed before the end of the plan period, both requirements of the NPPF (paragraphs 11 and 136, respectively).	National policy outlines that local plans should seek to meet objectively assessed housing needs. Government has set a clear agenda for growth to address past rates of under delivery of new homes. The housing requirement for Southend, calculated using the NPPG Standardardised Methodology is a range from 18,000 to 24,000. The Council will review its land availability assessment, prepare an urban living study to examine potential sites for intensification, and undertake a Green Belt assessment to consider all options for future development potential, subject to Sustainability Appraisal, to be tested at independent examination.
2.	Templewick Partnership	3987	Comment	In addition to the total housing requirement, the PPG1 notes that the Standard Method for assessing housing need does not break down the overall figure into different types of housing, and that the need for particular sizes, types and tenures of homes as well as the housing needs of particular	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.

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				groups should be considered separately. As such, it will be important for the housing needs of specific groups to be considered through the preparation of the new Local Plan.	
2.	SKArchitects	3995	Comment	Need for greater residential intensification within key central area including High Street and diversification away from A1 retail.	Noted. Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations.
2.	House Builders Federation	4006	Comment	The NPPF requires local planning authorities to make the most effective use of land in meeting the need for homes and other uses in their area. However, in making these decisions it will be important for the Council to reflect on the ability of development in Southend on Sea to achieve higher densities. Development viability, market conditions and availability of infrastructure can all be barriers to significantly higher densities and therefore delivery expectations on sites in the urban area should not be over-estimated.	Noted. Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations.
2.	House Builders Federation	4007	Comment	The level of contribution for affordable housing should not be aspirational but based on viability. If the Council wishes to deliver more affordable housing, then it should seek to allocate more land for development rather than seek to increase the proportion of affordable housing it requires from each site	Noted. The Local Plan will seek to provide affordable housing based on robust evidence including up to date viability assessment.
2.	House Builders Federation	4008	Comment	All dwellings will be built to M4(1) technical standards but adoption of the options technical standards should be based on evidence of need for housing for people with specific	Noted. The Local Plan will seek to provide housing for people with specific housing needs

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				housing needs.	where based on robust evidence and subject to viability.
2.	Essex County Council	4035	Support	CC note and support SBC using the Government's standard methodology for housing to meet its need in full. ECC welcome the references to provision of Specialist Housing, including Independent Living for Older People and Adults with Disabilities within the Local Plan.	Noted. The Local Plan will seek to meet the full range of housing needs in a way that makes as much use as possible of previously-developed or 'brownfield' land, having regard to likely impacts. Evidence suggests, given the scale of identified need, that not all need will be able to be accommodated on brownfield land in Southend and therefore the contribution of greenfield/ green belt sites will need to be considered through the preparation of the Local Plan
2.	Alan Grubb	4079	Comment	Affordable housing and infrastructure should be properly costed into development. Have got to protect the stock of social housing for future generations. Affordable housing should be restricted to those with a long-term relationship with the town i.e. lived and worked here for several years. Accessible/flexible housing is required to allow for alterations, so residents can stay in their homes as they get older. Social rented should be excluded from right to buy and stock protected for future generations	Noted. The Local Plan will seek to provide affordable housing and housing for people with specific housing needs where based on robust evidence and subject to viability.
2.	Pegasus Planning Ltd	4088	Comment	LPAs should establish a housing requirement figure for their whole area, which shows the extent to which their identified	Noted. The Local Plan will seek to meet the full range of housing

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			housing need (and any needs that cannot be met within neighbouring areas) can be met over the plan period (NPPF, paragraph 65). According to the Government's 'standard methodology' for calculating housing need, SBC has an identified need of between 909-1,176 new homes per annum, which over the proposed 20-year plan period equates to between approximately 18,000-24,000 new homes. The identified objectively assessed housing need for SBC correlates to the findings of the South Essex Housing Needs Assessment (SHMA, 2016) which identified an annual objectively assessed need of 1,072 dwellings per annum (total of approximately 21,500 new homes over the next plan period). With SBC's historic rate of development since 2001 being 340 dwellings per annum, the standardised methodology represents a significant uplift in annual housing completion rates, requiring over three times past historic rates of development to achieve the objectively assessed higher range need. Moreover, the NPPF continues that in order to maintain the supply of housing, Local Planning Authorities (LPAs) should monitor progress in building out sites which have planning permission. Where the 'Housing Delivery Test' indicates that delivery has fallen below 95% of the LPAs housing requirement over the previous three years, the authority should prepare an action plan in line with national guidance, to assess the causes of under delivery and identify actions to increase delivery in future years (NPPF, paragraph 75). As such, it is important to note that the Government's 2018 Housing Delivery Test, published in February 2019, highlights that SBC has delivered just 49% against adopted housing targets in the last 3 years. Therefore, in line with national planning guidance, it is appropriate to	needs in a way that makes as much use as possible of previously-developed or 'brownfield' land, having regard to likely impacts. Evidence suggests, given the scale of identified need, that not all need will be able to be accommodated on brownfield land in Southend and therefore the contribution of greenfield/ green belt sites will need to be considered through the preparation of the Local Plan. Consideration of lead-in times and the phasing of housing development will be important considerations for the local plan.

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2.	Thorpe Estates Company	4096	Comment	apply a 20% buffer to SBC's 5-year housing land supply requirements also. Meeting objectively assessed housing needs therefore represents a significant challenge for SBC. Densification is unable to deliver both the required quantum	Noted. The Local Plan will seek
	Ltd			and mix of dwellings set out above whereas allocating a new garden community on greenfield land would enable a comprehensively and positively planned scheme that could deliver against all of the emerging Plan targets and objectives. Furthermore, the South East Essex Strategic Growth Locations Assessment (published in 2019 by Castle Point, Rochford and Southend-on-Sea Borough and District Councils) already admits that "early indications and assessment suggest that all three authorities will not be able to meet objectively assessed housing need within existing built up areas."	to meet the full range of housing needs in a way that makes as much use as possible of previously-developed or 'brownfield' land, having regard to likely impacts. Evidence suggests, given the scale of identified need, that not all need will be able to be accommodated on brownfield land in Southend and therefore the contribution of greenfield/ green belt sites will need to be considered through the preparation of the Local Plan. Consideration of lead-in times and the phasing of housing development will be important considerations for the local plan.
2.	Thorpe Estates Company Ltd	4097	Comment	With reference to the HELAA (HEA143 being categorised as currently unsuitable as designated Green Belt) - Local housing need, three times higher under the standard methodology than the adopted Local Plan target, and the lack of alternative spatial strategies that are able to meet this need,	Noted. The Local Plan will seek to meet the full range of housing needs in a way that makes as much use as possible of previously-developed or

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				SOSBC can be confident that the planning policy circumstances are now different and that, consequently, the release of Green Belt land for the purposes described in the emerging Plan would no longer be unsuitable.	<ul> <li>'brownfield' land, having regard to likely impacts.</li> <li>Evidence suggests, given the scale of identified need, that not all need will be able to be accommodated on brownfield land in Southend and therefore the contribution of greenfield/ green belt sites will need to be considered through the preparation of the Local Plan.</li> <li>Consideration of lead-in times and the phasing of housing development will be important considerations for the local plan.</li> </ul>
2.1	Intensify housing deve	elopment	by allowing	an increase of densities across the existing built up area?	
2.1a	Patricia Ryan	2954	Object		Noted.
2.1a	Patricia Ryan	2955	Support		Noted.
2.1a	Joseph Raven	2991	Object		Noted.
2.13	Anthony Plummer	3027	Support	Wherever possible higher density housing should be allowed with greater emphasis on public housing. The contribution on new sites for public housing must be insisted on.When developers e.g. Weston homes say it isn't viable they must be stopped,when you look at their yearly profit figures this is disproved.	Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility

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					and heritage and design considerations.
2.13	Karen Finn	3038	Object	This would not work. Most properties have at least 2 vehicles - where you got your figures from of 1 vehicle per household cannot be true. It would place further pressure on existing schools, surgeries etc	Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations.
2.13	Neil Hampson	3124	Support	Use old buildings - plenty of empty sites in south end Marine plaza, old Empire theatre, old prudential building Elmer approach - Ugly Victoria Centre & Royals	Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations.
2.1ð	Neil Hampson	3125	Object	Stop allowing dividing existing houses into flats. Increased density leads to too many cars, no parking, more pollution etc.	Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations.
2.1∂	Richard Kurti	3148	Support	Reuse office and shop space that is no longer wanted.	Noted.
2.13	Luca di-Maio	3164	Comment	Not an objection but not total support, but this is the lesser of two evils if density development is necessary. Rather than directing it to already busy areas including some problem areas, spreading across a built-up area serves to benefit these	Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				said areas, including areas that may be currently neglected by already existing dense areas.	as market conditions and viability, transport accessibility and heritage and design considerations
2.1a	Perry Gamon	3175	Object	a)This option doesn't meet housing need	Noted.
2.1a	Nicholas Smith	3216	Support	Younger people are more attracted to living in built up areas and high quality apartments which offer convenience and location benefits.	Noted.
2.1a	Nicholas Smith	3246	Support	b) The town centre is key to this and the vacant sites need developing as should have happened years ago	Noted.
2.13	Southend Borough Council – Economic Growth Department	3283	Support	Work with developers to provide more information about where we will accept development and conversion of use of property. I do not think developers are clear where they are able to convert to residential and also the density and heights that will be permitted. Greater clarity on the plans. improved communication	Noted. Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations.
2.13	lan McLernon	3314	Object	Already over development - lack of parking - resident views ignored One size fit all does not work. Take resident views into account. Developments should complement the area	Noted. Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations
2.1a	Southend Borough Council Regulatory Services	3385	Object	No.	Noted.
2.1∂	Jeremy Martin	3450	Support	Higher densities should have an accompanying requirement to increase green space	Noted. Local Plan policies will seek to make the most effective

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					use of previously developed land, taking into account design considerations including scope for urban greening.
2.18	Southend Borough Council – Park & Open Spaces Department	3642	Support	Increasing density could be an acceptable approach in some areas providing the developments show a high level of sustainability within the design and include communal or private spaces such as roof gardens.	Noted. Local Plan policies will seek to make the most effective use of previously developed land, taking into account design considerations including scope for urban greening.
2.1ð	Thurrock Borough Council	3663	Comment	It is noted from the evidence base that Southend Council considers that only 5,200 to 9,100 additional dwellings can be provided from the built up area during the plan period, of which 3,800 is assumed to come from windfalls. The dwelling capacity figures stated in the Issues and Options document only represents 21% to 50% of the 18,000 to 24,000 dwellings identified as representing the Objectively Assessed Need for housing in Southend for 20 years. Thurrock Council has made a separate representation on the need to take account of the revised Government NPPF and Planning Guidance of February 2019 regarding the use of the standard methodology. The Government approach to assessing need produces a Southend housing figure (23,580 dwellings over 20 years) at the higher end of the housing need range as set out in the Southend Issues and Options document and also therefore at the higher end of the unmet need as measured against current capacity assessments from urban sites. With such a shortfall in identified capacity compared to housing need it is recommended that Southend Council should ensure it has undertaken a robust and thorough assessment of all potential capacity arising from the urban	Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations . The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>area. This should take account of updates and reviews of the evidence on urban capacity including the results from the call for sites following this Issues and Options consultation and the capacity assessment from the emerging South Essex Strategic Growth Locations Study (SGLS) and Urban Living Study.</li> <li>The potential capacity from the urban area Southend Council should thoroughly test the potential uplift in housing capacity that could be achieved from the following sources:</li> <li>Any additional capacity that could be achieved form town centre sites including the potential of re-use of upper floors of commercial building and new mixed use development;</li> <li>Seek to achieve higher density development around rail stations and other transport hubs and bus route corridors;</li> <li>Higher capacity from suburban areas</li> </ul>	
2.1∂	Clare Dellows	3737	Object	Need to focus development to areas that can accommodate it. Do not over develop residential streets and family housing with flats	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.
2.13	Southend Borough Council - Strategic Housing Department	3787	Support	In town centres densities should be allowed to be increased especially where this relates to higher building heights.	Noted. Local Plan policies will seek to make the most effective use of previously developed land taking into account factors such as market conditions and viability, transport accessibility and heritage and design

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					considerations.
					The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.
2.1b)				higher density housing to specific locations, such as town uthchurch Road, Victoria Avenue, Sutton Road)?	n centre, near train stations
2.1b	Murray Foster	3072	Support	Yes prefer this than to option "a" as need to ensure that transport connectivity is fast and clean which is easier to achieve in specific areas rather than across existing built up area	Noted.
2.1b	Luca di-Maio	3163	Object	Depending on the type of housing built has the stigma of encouraging/increasing crime. Especially with known issues around the York Road/Kursaal Area, higher density housing around these areas can attract or accommodate these problems, especially with the direct links to our train stations from surrounding areas including London, which face similar issues.	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study, including employment areas and town centres.
2.1b	Perry Gamon	3176	Object	b) This option doesn't meet housing need	Noted.
2.1b	Nicholas Smith	3217	Support	b) Higher density housing is not only affordable but can be located nearer to central business areas, contributing to a reduction on vehicles and better use of public transport.	Noted. Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					and heritage and design considerations.
2.1b	Nicholas Smith	3246	Support	b) The town centre is key to this and the vacant sites need developing as should have happened years ago	Noted.
2.1b	Southend Borough Council – Economic Growth	3284	Support	b) in agreement with this. Also work with the transport providers to develop new strategic routes where housing and employment can be developed. E.g. improved links to Rochford and the area near the airport business park which would support greater movement of people	Local Plan policies will seek to make the most effective use of previously developed land, linked to improvements in strategic transport networks.
2.1b	lan McLernon	3315	Object	So far from experience as to what has been allowed - developments are not in keeping with environment, have a detrimental impact on neighbouring roads, promote an over capacity of small supermarkets impacting on local businesses, do not realistically assess and deal with local parking issues. Fail to take local residents views into account. Consultation should be from the borough with a clear local plan for these corridors that residents sign up to and can agree. At the moment we are driven by developer greed and there is no SBC clear plan.	Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations.
2.1b	Jeremy Martin	3451	Support	Provided that green space is enhanced. This type of development should be completed with lower car park ratios to exploit the availability of local public transport and to create areas where pedestrian and cycling can be prioritised. This will attract a higher level of well-being and wealth as is shown in many European Cities	Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations.
2.1b	Valerie Morgan	3464	Support	Probably only sensible solution	Noted.
2.1b	Angela Baldock	3532	Support	Higher density housing should only be allowed in good public	Local Plan policies will seek to

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul><li>transport areas to reduce the number of cars on the roads and need to additional parking, which has reached saturation already.</li><li>Public transport links should be developed in the north i.e.</li><li>Eastwood in order to accommodate more housing density.</li></ul>	make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations
2.1b	Angela Baldock	3553	Support	Higher density housing should only be allowed on good public transport routes to try to reduce the carbon emissions and number of cars on the road, but should not be on the river side of the seafront which will restrict the openness that residents get currently.	Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations
2.1b	Southend Borough Council - Parks & Open Spaces Department	3643	Comment	Well-designed higher density housing could work in a variety of areas not only on existing transport routes. New developments could create a demand for new sustainable travel options such as new bus routes.	Local Plan policies will seek to make the most effective use of previously developed land, including appropriate locations taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations
2.1b	Thurrock Borough Council	3666	Comment	No further comment	Noted.
2.1b	Andrew Martin	3728	Support	Option b appears to be the best option to us, so that the higher density areas are focussed in the areas that are best catered to be able to cope with them. However this option should also be aligned to enhancements to public transport provision so that it is better integrated	Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				across different modes, particularly in these higher density areas, so that public transport becomes a realistic choice for people to move around and out of the Borough. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads	viability, transport accessibility and heritage and design considerations
2.1b	Clare Dellows	3739	Support	Yes, can have higher buildings in town centres and along London road	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study, including employment areas and town centres.
2.1b	Southend Borough Council – Strategic Housing Department	3789	Support	Ensuring that higher density housing is focused around specific locations especially more sustainable and well connected seems a good approach and would assist with car parking levels.	Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations
2.1b	Metrotidal Ltd	3814	Support	The Metrotidal proposal supports both increased housing supply at public transport and town centre locations including land released by redevelopment of the Southend Victoria terminus as well as the potential of the "Sector D " Fossets Farm, Garon Park and Bournes Green Chase area, with access from Southend Airport Station.	Noted. Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
2.1b	Leigh Town Council	4107	Support	Leigh Town Council chose option b) directing higher density housing to specific locations. Additionally where possible, this can be assisted by using empty retail or higher floors of locations in the town centre.	Noted. Local Plan policies will seek to make the most effective use of previously developed land, taking into account factors such as market conditions and viability, transport accessibility and heritage and design considerations
2.2				quality industrial areas and/or allow some sites currently ink should be identified	zoned for employment to be
2.2	Patricia Ryan	2956	Support		Noted.
2.2	Joseph Raven	2992	Support		Noted.
2.2	Karen Finn	3039	Support	This could work for selected areas - the Vic Ave redevelopment of office blocks into flats is a good example. There are some very rundown industrial estate areas that were probably created in the 1950's and 1960's that could be utilised - areas of Shoebury and Leigh in particular	The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.
2.2	Murray Foster	3073	Support	Yes and this includes town centre high St retail area where appropriate, preferably above other use premises retail, leisure, community, cultural - the latter needs Estuary Experience Centre in high St	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study, including employment areas and town centres.
2.2	Luca di-Maio	3165	Support	Underused/unused industrial areas should absolutely be	Noted. The development

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				redeveloped into housing areas. There are areas such as Greyhound Retail that have already successful turned an abandoned industrial area into suitable housing, as well as the current developments on Victoria Avenue and Sutton Road. Another area which could benefit from this is the industrial area around SS2 5DD, there have been many crime reports around the Kenway area, seemingly due to the long covered alleyway which runs through, with a backdrop of dingy brown brick buildings which themselves are an eyesore, as well as this the area around SS1 2RR should definitely be identified. Not only the high crime rates around the Kursaal but the mismatch of The Forresters Arms sitting behind the chip shop, with a large patch of dirt behind it are more problem areas, that are another eyesore on a nice seafront	potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.
2.2	Perry Gamon	3177	Support	Some of the poorer quality industrial areas should be redeveloped to help meet housing need, flats especially as contamination is likely to be present & therefore not viable for family housing	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.
2.2	Nicholas Smith	3218	Support	Most business within the area are small companies and as such larger industrial areas will become less utilised, with more industries focusing on the tertiary sector.	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.
2.2	Southend Borough Council – Economic Growth	3285	Support	Greater clarity about housing and industrial use. IMS is heavy industrial and located adjacent to residential. Is this the best place for this industry? Where do we want them?	Noted. The development potential of brownfield land within Southend will be further

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>What type of industry do we want in each area? How are we supporting transport links to the industrial areas or is there shared parking for them to prevent spillage onto the local areas.</li> <li>Towerfield industrial estate is in poor repair - this need investment so we can attract quality business into the area rather than it looking like it is dying.</li> <li>New building on the corner opposite chalkwell park is residential on the top floors but commercial on the ground floor. Do we need more additional commercial footage on the ground floor of all development or can this be changed to residential especially on the London Road?</li> </ul>	explored through reviewing land availability assessments and preparing an urban living study.
2.2	lan McLernon	3316	Support	<ul> <li>Yes agree - but developments should be in context and respectful to the local area. Local examples of what works and what does not.</li> <li>Works Well - Albany Laundry Site on Nelson Road, quality build, not too high, enhances the area</li> <li>What does not work - Nissan Toomey Development</li> <li>London Road opposite Chalkwell Park. Failed to take resident</li> <li>views into account, driven by developer, overly dominant, too</li> <li>high, out of context with local area</li> </ul>	The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study
2.2	Jeremy Martin	3449	Support	Redevelopment of the lower quality industrial spaces should be accommodated especially if improved work spaces can be provided simultaneously	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study
2.2	Valerie Morgan	3465	Support	On unused industrial areas	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					availability assessments and preparing an urban living study
2.2	Angela Baldock	3533	Support	All commercial/retail buildings that have lain empty for more than 2 years should be reclassified for housing. There are some buildings on the corner of London Rd/Hamlet court Rd that have been empty for many years that are clearly not viable retail, so should be converted to assist with the housing demand. Measures should be put in place to fill all the retail units in the shopping centres at Victoria and the Royals before more retail units should be built.	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study
2.2	Angela Baldock	3554	Support	Hamlet court road entrance from London Road as these properties have been empty for years. The middle part of the high street where there are many empty shops - also encourage the moving of other shops in to the Victoria or the Royals to utilise the unused units in these sites.	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study
2.2	Southend Borough Council – Park & Open Spaces Department	3647	Support	Sites that have been derelict or unused for five years should be considered for alternative uses including housing.	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study
2.2	Thurrock Borough Council	3667	Support	Due to the significant shortfall of currently identified housing capacity compared to housing need in Southend a thorough review of all employment sites and uses on allocated and unallocated employment land should be undertaken to determine the potential for the less suitable employment sites to be used for other uses such as housing. It is noted the question is framed in terms of poorest quality sites and it is unclear what this refers to. The determination of whether a site is suitable for alternative use including housing should	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study, including employment areas and town centres.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>not just be its poor environmental quality or building quality on the employment site but also whether a site is:</li> <li>Poorly located relative to other employment areas;</li> <li>Whether they are poorly located relative to the highway network and other access;</li> <li>Whether alternative uses would be located close to other infrastructure and services;</li> <li>Whether they represent bad neighbour uses close to, or adjoining residential uses</li> </ul>	
2.2	Clare Dellows	3740	Support	Only if they suffer from high vacancies. Let's use the land for something else if not fit for purpose	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study, including employment areas and town centres.
2.2	Southend Borough Council - Strategic Housing	3790	Support	Capacity utilisation and also consultation with the current occupiers of the industrial areas would be required but sportive in principle. Terminal close in Shoeburyness would be an ideal site and could act to regenerate Shoeburyness High Street.	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study, including employment areas and town centres.
2.2	Leigh Town Council	4108	Support	Yes to this point but only those industrial areas not in use	Noted. The development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study,

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					including employment areas and town centres.
2.3				rently built on, such as agricultural land, open space (excl ink should be identified?	uding parks & coastline) &
2.3	Patricia Ryan	2957	Support		Noted.
2.3	Joseph Raven	2993	Support	As long as a level of local employment is ensured in areas that can be redeveloped	Noted. Assessment of spatial options will include a review of land availability, urban capacity and assessment of green belt and landscape sensitivity and capacity, including the need for agricultural land. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan.
2.3	Karen Finn	3040	Support	I support this suggestion to a degree. It is inevitable that we will need to use SOME existing agricultural land for building use in the future - we don't have the ability to do otherwise to meet demand. But the council needs to be very selective about the land it identifies.	Noted. Assessment of spatial options will include a review of land availability, urban capacity and assessment of green belt and landscape sensitivity and capacity, including the need for agricultural land Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan,
2.3	Murray Foster	3074	Support	Green areas bordering over into Rochford - north east edge of Southend urban area. BUT BUT transport connectivity has to be front loaded and not just to accommodate cars	Noted. Assessment of spatial options will include a review of land availability, urban capacity

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				If tidal issues could be controlled then houseboats in appropriate location	and assessment of green belt and landscape sensitivity and capacity, including the need for agricultural land, and capacity of the transport network to accommodate additional growth. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan,
2.3	Neil Hampson	3123	Object	No development on green belt land or agricultural land	Noted. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan. A green belt assessment will be prepared jointly with Rochford District Council.
2.3	Luca di-Maio	3166	Support	This is another crucial area for development, to develop Southend out as a town, open more areas for commercial and transport ventures as well as independent business. Mainly Fossetts Farm which many residents know as the prospective site for Southend United Football Clubs new stadium, I think is crucial if the outer development is to work. The complex to go on the edge of the town would be extremely important as the heart of the new development area, being key to attracting new tourists, new residents looking for work, and	Noted. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
2.3	Perry Gamon	3178	Support	putting Southend more prominently on the map. It is clear that housing need can only be met by releasing some green belt sites. Some at Fossetts Farm is suitable as is land to the north of Bournes Green Chase which is situated on the A13. Redevelopment of existing sport facilities should be avoided to retain leisure amenities.	Noted. National policy outlines that local plans should seek to meet objectively assessed housing needs. The Council will review its land availability assessment and prepare an urban living study to examine potential sites. A green belt assessment will be prepared jointly with Rochford District Council.
2.3	Nicholas Smith	3219	Object	With the exception of Fossets farm, which has already had infrastructure put in, we should conserve our agricultural land which is a key aspect to living in areas such as Barling and Wakering.	Noted. Assessment of spatial options will include a review of land availability, urban capacity and assessment of green belt and landscape sensitivity and capacity, including the need for agricultural land, and capacity of the transport network to accommodate additional growth. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan.
2.3	Southend Borough	3286	Support	Proposed new housing on agricultural land should generally	Noted. Assessment of spatial

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Council – Economic Growth Department			be a last resort especially where there is public access to the land. Housing at Fossetts should be supported along with the development of the land to the rear of Temple Sutton school where we still have extensive prefabricated post war buildings which are poor quality and land intensive. Equally Westcliff could be further developed with better quality new developments to enhance the area	options will include a review of land availability, urban capacity and assessment of green belt and landscape sensitivity and capacity, including the need for agricultural land, and capacity of the transport network to accommodate additional growth. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan.
2.3	lan McLernon	3317	Support	Fossetts Farm good area with potential that could enhance area, without impacting on residents or having too big an impact on existing green space	Noted. Assessment of spatial options will include a review of land availability, urban capacity and assessment of green belt and landscape sensitivity and capacity, including the need for agricultural land, and capacity of the transport network to accommodate additional growth. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
2.3	Southend Borough Council Regulatory Services	3386	Support	Absolutely not. We need more open spaces not less. The character of the town will be changed for the worse if we do this.	Noted. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan.
2.3	Jeremy Martin	3448	Support	Development on open space should be avoided wherever possible Southend is already well below average on green space	Noted. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan.
2.3	Valerie Morgan	3466	Support	Greenbelt should be preserved. Fossetts suitable but only with appropriate improvement of roads	Noted. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan.
2.3	Angela Baldock	3555	Comment	Only allow this following detailed environmental investigation by RSPB and Essex Wildlife trust to ensure the site is not important for wildlife as not all open spaces are equal. Good environmental spaces must be protected along with existing parks and coastline.	Noted. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan. Assessment of spatial options will include a review of land availability, urban capacity and assessment of green belt and landscape sensitivity and capacity, impact on protected

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					sites and potential for biodiversity net gain. The Sustainability Appraisal of the Local Plan will set out the positive and adverse impacts of each option and the plan policies including spatial strategy will be tested at independent examination.
2.3	Southend Borough Council - Parks & Open Spaces Department	3648	Comment	Loss of any green area, including farmland should be minimised.	Noted. Assessment of spatial options will include a review of land availability, urban capacity and assessment of green belt and landscape sensitivity and capacity, including the need for agricultural land, and capacity of the transport network to accommodate additional growth.
2.3	Clare Dellows	3741	Support	We most protect existing parks and coastline. Some farming fields may be appropriate for development if it can't all go in town centres	Noted. Assessment of spatial options will include a review of land availability, urban capacity and assessment of green belt and landscape sensitivity and capacity, including the need for agricultural land, and capacity of the transport network to accommodate additional growth.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
2.3	Southend Borough Council - Strategic Housing Department	3791	Support	This has to be treated with care however some key sites could be unlocked that would alleviate the housing pressures in the borough. Again capacity utilisation is required for such areas as well as full ecological studies etc. Some areas of the green belt could be utilised for housing however infrastructure would have to be considered.	Noted. Assessment of spatial options will include a review of land availability, urban capacity and assessment of green belt and landscape sensitivity and capacity, including the need for agricultural land, and capacity of the transport network to accommodate additional growth.
2.3	Metrotidal Ltd	3815	Support	The Metrotidal proposal supports both increased housing supply at public transport and town centre locations including land released by redevelopment of the Southend Victoria terminus as well as the potential of the "Sector D " Fossets Farm, Garon Park and Bournes Green Chase area, with access from Southend Airport Station.	Noted.
2.3	Leigh Town Council	4109	Comment	Infrastructure leading to other areas of the town needs to be improved.	Noted.
2.4				eds housing on development sites. Do you think we shound a shound be a different policy approach/ solution?	uld retain the current policy,
2.4	Patricia Ryan	2958	Support	Seek a significantly higher proportion of affordable housing and ensure the affordability is linked directly to local average incomes. Offer innovative and affordable financial plans to help young people purchase or long-term rent housing.	Noted. Affordability of housing will be an important issue the Local Plan will need to seek to address.
2.4	Patricia Ryan	2959	Support	See above.	Noted.
2.4	Joseph Raven	2994	Support		Noted.
2.4	Karen Finn	3041	Support	It is clear economically that too few people are now able to afford to buy and have to rent. This only allows landlords to make money and some people live in sub standard properties	Noted. Affordability of housing will be an important issue the Local Plan will need to seek to

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				as a result. A higher proportion of affordable properties is needed and also a higher proportion of adapts or adaptable properties. I have worked with the adaptations team and it is clear there is a woefully inadequate supply of properties suitable for different health conditions. This leaves some people housebound and reduces quality of life. As we look at the ambitions of Southend 2050, we must improve both affordability and adaptability. More social housing is also needed so that we are not dictated too but the profit concerns of the builders.	address.
2.4	Murray Foster	3075	Support	We need to find a way to cross subsidise truly affordable housing otherwise just kicking the can down the road. We will otherwise end up with "gentrification" which whilst having positives is not a sustainable model in medium term	Noted. Affordability of housing will be an important issue the Local Plan will need to seek to address.
2.4	Perry Gamon	3179	Support	Retain existing policy	Noted.
2.4	Nicholas Smith	3220	Support	Affordability is very important and the only housing affordable to younger people now are semi-detached or apartments	Noted. Affordability of housing will be an important issue the Local Plan will need to seek to address.
2.4	Valerie Morgan	3467	Support	Need for more social housing, "affordable" homes do not address the problems. Means testing needed to avoid blocking of social housing as people's circumstances improve.	Noted. Affordability of housing will be an important issue the Local Plan will need to seek to address.
2.4	Angela Baldock	3556	Support	Existing policy should stay for affordable housing, but we also need diverse dwellings that meet the need for elderly and disabled people	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.
2.4	Southend Borough Council - Parks & Open Spaces Department	3649	Comment	Retain the current policy.	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
2.4	South Essex Homes – Housing & Social Inclusion	3709	Comment	Housing and social inclusion are happy to work closely with strategic planning around these issues.	Noted.
2.4	Southend Borough Council – Strategic Housing Department	3796	Support	I'm not sure the term 'special needs' is not suitable for these purposes. Specialist housing is more appropriate but affordable and specialist are two very different tenures and perhaps require two different discussions. In line with the findings of the SHMA, there is an argument in regards to seeking more affordable housing than current policy via CP8 although this would have to be fully viability tested. The commuted sums strategy/interim affordable housing statement would also need to be updated. The tenure mix currently identified in DM7 also needs to be reviewed as further intermediate/LCHO products are now on the market. Further discussion required with the Housing teams on this point. In regards to special needs or specialist accommodation, there needs to be an update to policy DM9 that aligns with the findings of the SHMA or a new piece of work undertaken look at the need for this type of accommodation. Further conversation is required with colleagues in Social Care (Children's and Adult's), Occupational Therapy & Commissioning. Procedures need to be in place in regards to planning consultations for this type of accommodation as well.	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.
2.4	Metrotidal Ltd	3816	Support	The Metrotidal proposal supports both increased housing supply at public transport and town centre locations including land released by redevelopment of the Southend Victoria terminus as well as the potential of the "Sector D " Fossets Farm, Garon Park and Bournes Green Chase area, with access from Southend Airport Station	Noted.
2.4	Anthony Plummer	3892	Support	Wherever possible higher density housing should be allowed	Noted. The Local Plan will seek

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				with greater emphasis on public housing. The contribution on new sites for public housing must be insisted on.When developers e.g. Weston homes say it isn't viable they must be stopped, when you look at their yearly profit figures this is disproved.	to provide affordable housing (including social housing) where based on robust evidence and subject to viability.
2.4	Essex County Council	4051	Support	ECC welcome the inclusion of housing provision for older people and people with specialist needs and would anticipate that SBC would seek to identify inclusive and sustainable locations, based upon technical evidence, including for example access to services and public transport.	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.
2.4	Leigh Town Council	4110	Comment	Leigh Town Council feels there needs to be a different policy approach. There should be a secure proportion for social housing with a means testing policy on social housing tenants	Noted.
2.5	How might the local p	lan be mo	ore responsiv	e to the needs of younger people, older people and custo	m/ self-builders?
2.5	Joseph Raven	2995	Support	The houses should be to a high quality to attract a higher value demographic but also not too expensive to create affordable housing.	Noted. The Local Plan will seek to provide affordable housing and housing for people with specific housing needs where based on robust evidence and subject to viability.
2.5	Murray Foster	3077	Support	More flats in Southend High Street which more likely appeal to younger people but issue of affordability.	Noted.
2.5	Richard Kurti	3149	Support	Affordable housing desperately needed.	Noted. The Local Plan will seek to provide affordable housing and housing for people with specific housing needs where based on robust evidence and subject to viability.

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2.5	Perry Gamon	3180	Support	Young people tend to need (and can only afford) flats but there should be provision for specialist retirement developments & care homes	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.
2.5	Nicholas Smith	3221	Comment	Restricting the development to certain price brackets to ensure sufficient affordable housing is available to the young and elderly. We should continue to allow custom and self- builders as the wealthier population of Southend still contribute to the overall economy.	Noted. The Local Plan will seek to provide affordable housing and housing for people with specific housing needs where based on robust evidence and subject to viability. Consideration will be given to potential to allocate appropriate sites in the plan for custom and self-build.
2.5	Southend Borough Council – Economic Growth Department	3287	Support	The important thing is to have opportunities for young people to get on the property market, including entry level properties and shared ownership.	Noted. The Local Plan will seek to provide affordable housing and housing for people with specific housing needs where based on robust evidence and subject to viability.
2.5	lan McLernon	3318	Comment	It is about having a clear plan for each area, that residents can understand, sign-up to. This would enable developments, self improvements to be in context to local area, easier to understand, and easier to get through planning. Key is engagement and listing to local views in first place, not driven	Noted.

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				by individual builds, and making isolated decisions but having that wider view and decisions in context of that view.	
2.5	Valerie Morgan	3468	Support	Those needs could be met by having more social housing available also modular housing.	Noted. The Local Plan will seek to provide affordable housing and housing for people with specific housing needs where based on robust evidence and subject to viability.
2.5	Angela Baldock	3557	Comment	Local plan should stipulate that good quality dwellings should be built which are suitable to be adapted for disability needs rather than minimum standards. Also a number of multi room properties could be allowed that have good size bedsits within a small block that would give single starters a foot on the ladder.	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.
2.5	Southend Borough Council – Parks & Open Spaces Department	3644	Support	The local plan should allow for properties with an individual style which may differ from the existing style.Although history and local local character are important it does not mean that new buildings cannot be different and embrace modem self build techniques and the needs of changing society.	Consideration will be given to the potential to allocate appropriate sites in the plan for custom and self-build.
2.5	South Essex Homes – Housing & Social Inclusion	3711	Comment	Targeted communications with these groups, designed in an accessible way. Looking at the latest evidence from representative bodies. Encouraging apprenticeships and training opportunities are maximised i.e through S106 requirements. Close collaboration with our Adaptations team and OT's and consideration of PSI and accessible lifetime homes.	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.
2.5	Southend Borough Council – Strategic	3798	Support	Ensure that LCHO options are included within the tenure options. Also make greater use of the custom & self build	Consideration will be given to potential to allocate appropriate

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Housing Department			register with the potential to include a threshold of units for this tenure on larger schemes.	sites in the plan for custom and self-build.
2.5	Leigh Town Council	4111	Comment	The Local Plan would be more responsive to the needs of those stated by having more social housing available, along with modular housing.	Noted. The Local Plan will seek to provide affordable housing and housing for people with specific housing needs where based on robust evidence and subject to viability.
					Consideration will also be given to potential to allocate appropriate sites in the plan for custom and self-build.
2.6	accessible and adapta	able? In wi	nat circumsta	J should we go beyond mandatory building regulations to ances should this be applied? Should a proportion of new uilt to accommodate wheelchair user needs? If so what pr	housing on major
2.6	Patricia Ryan			she to accommodate wheelenan oser needs. If so what pr	oportion should this be?
	F duicid Rydii	2960	Support	sine to accommodute wheelenan oser needs. It so what pr	oportion should this be? Noted.

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2.6	Southend Borough Council – Adaptions Team	3064	Comment	Please see full article; https://www.localgov.co.uk/Britain-faces-accessible-housing- crisis-charity-warns/46941	Noted
2.6	Murray Foster	3076	Support	Homes should be designed to be more easily adaptable to special needs rather than necessarily specifically created to fulfil that at the outset	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.
2.6	Perry Gamon	3181	Object	It would only make homes more expensive & therefore unaffordable.	Noted. Local Plan policies will be supported by robust evidence of need and subject to viability assessment.
2.6	Southend Borough Council – Economic Growth Department	3288	Support	Given our aging population it is important that all new properties are inclusive. Need to also develop housing for the older population in affordable complexes with support. Currently less evidence of this in Southend.	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.
2.6	Southend Borough Council Regulatory Services	3387	Support	Yes absolutely. Let's be ahead of the curve and not behind it. With our ageing population it makes sense to build housing that will accommodate them.	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.
2.6	Valerie Morgan	3469	Support	Apply criteria in design to aid future adaptation of homes	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.
2.6	Angela Baldock	3558	Support	Definitely. Our elderly population is increasing and there is a high demand for adaptations within the current housing stock due to disability. However, the council's costs for these services could be reduced if it insisted that a percentage of	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				new builds were already adapted/adaptable. This would also help to reduce size/cost for care packages if people could stay independent longer. The percentage of these properties should be 1 per 50 homes.	and subject to viability.
2.6	Southend Borough Council – Parks & Open Spaces Department	3646	Comment	It is important that new properties can meet the needs of a wide range of residents with differing needs. I agree that a proportion of new housing on major developments should be built to accommodate differing needs. However, this should not just focus on wheelchair users and should consider all types of physical and mental disabilities	Noted. The Local Plan will seek to provide housing for people with specific housing needs where based on robust evidence and subject to viability.
2.6	South Essex Homes – Housing & Social Inclusion	3712	Support	Yes. We should exceed mandatory building regulations.	Noted. Local Plan policies will be supported by robust evidence of need and subject to viability assessment.
2.6	Essex County Council	4052	Comment	ECC recommend consideration is given to the Essex Design Guide 2018, in respect of place making and the type and quality of new communities. This is particularly relevant to any potential new GC being considered under Question 1.4 (Spatial Strategy Option 3) and 12.4 below.	Noted. Good design will continue to be a focus of local planning policy as the Local Plan progresses. SPD1 Design and Townscape Guide and SPD3 Streetscape Manual provide guidance on the design of developments and public/private spaces will be reviewed as part of the Local Plan's production. The Council will have due regard to the Essex Design Guide 2018 where appropriate, particularly in taking forward any cross- boundary planning documents with neighbouring authorities.

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2.6	Leigh Town Council	4112	Comment	Leigh Town Council feels there should be a strengthened policy to retain the existing bungalow stock in the Borough as the present stock in existence is being eroded. Additionally we would suggest the Borough include a criteria in new housing development designs, the ability for adaptation.	Noted. Policies for housing types and sizes and design will be reviewed as part of the Local Plan production. SPD1 Design and Townscape Guide and SPD3 Streetscape Manual provide guidance on the design of developments and public/private spaces. These documents will also be reviewed.
2.7	Do you have any other	issues/co	omments you	u would like to raise?	
2.7	Patricia Ryan	2961	Support		Noted.
2.7	Patricia Ryan	2963	Support	The vital importance of housing to family stability, community cohesion and health and well-being of individuals needs to be clearly recognized and taken fully into account at all levels of our housing strategy and planning policies.	Noted.
2.7	Perry Gamon	3182	Support	The suggestion of providing garden communities is a sensible one. Southend is heavily biased towards 1 & 2 bed flats & more 2, 3 & 4 bed houses are badly needed for young families. Town houses (3 storey) can provide good housing densities & therefore are not necessarily too expensive to build, keeping resale costs affordable. They can make very efficient use of land.	Noted. Policies for housing types and sizes and design will be reviewed as part of the Local Plan production.
2.7	Southend Borough Council – Economic Growth Department	3289	Support	Skills - With all the new developments in the borough we should ensure that the developers are required to re-invest in the Southend community in the same way as they are required to in different boroughs e.g. use of the 106 agreement to insist that they employ a proportion of people	Noted. Policies for local labour in construction or similar will need to be supported by robust evidence of need and subject to viability assessment.

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				from the SS post codes also that they employ a proportion of apprenticeships for every £m spend. Also that they recruit via SECTA.	
2.7	lan McLernon	3319	Object	Lack of local plans, Lack of support from Members, Not listening to Local Residents, Not believing residents when highlighting issues. Disconnect between SBC departments Planning and Transport and Highways. Resulting in SBC being disengaged with residents, reactive in its behaviours and driven by developers' greed, rather than in context of a plan for each area. Action needs to reflect policy and be consistent - members need to engage - SBC needs to communicate with its residents and local communities	Noted. The Council will continue to engage with the public and other stakeholders on the Local Plan as it progresses towards public examination.
2.7	Carl Flaxman	3409	Comment	We need to take a more imaginative view on developing our town. New houses are not the answer. Our roads can't cope and the rail service is already too busy at peak times. Perhaps the borough should focus on our strengths and help develop small, local seaside businesses. The focus on the airport, business parks etc does not provide the quality of opportunity we need. They tend to be poorly paid and short term.	Noted. National policy outlines that local plans should seek to meet objectively assessed housing needs, in addition to preparing policies to support economic growth, including local businesses. Sustainability Appraisal will be an important process in further examining the impacts of pursuing different options in the Local Plan.
2.7	Rochford District Council	3430	Comment	RDC would suggest that a number of different options will need to be explored to help meet Southend's identified housing needs.	Noted.
2.7	Jeremy Martin	3452	Comment	In every option the impact of the electricity grid should be	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>examined carefully. A waste to energy plant should be looked at as a priority to reuse waste, to minimise vehicle movements and to maximise local generation.</li> <li>Onshore wind should also be considered with solar on houses, car parks and other build environments.</li> </ul>	
2.7	Valerie Morgan	3470	Support	Budget for purchasing empty/unused properties for use as social housing	Noted. The Council's programme for investing in housing is outside the scope of the Local Plan
2.7	Angela Baldock	3559	Comment	The local plan should also support the need to meet climate change objectives by having a housing standard that is carbon neutral and includes things such as solar panels, and ground heat pumps. Where this is not possible then carbon emissions for the life of that property should have carbon emissions offset arrangements in place.	Noted. The Local Plan will seek to address climate change and this will be reflected in the plan policies for housing as appropriate. They will need to be supported by robust evidence of need and subject to viability assessment.
2.7	Thurrock Borough Council	3670	Object	The Southend Issues and Options document includes a dwelling need of 18,000 to 24,000 dwellings as representing the Objectively Assessed Need (OAN) for housing in Southend for 20 years. The revised Government NPPF and Planning Guidance of February 2019 regarding updates the approach to the use of the Government standard methodology. The Government approach to assessing need produces a Southend housing need figure (23,580 dwellings over 20 years) which is at the higher end of the housing need range as set out in the Southend Issues and Options document and also therefore at the higher end of the unmet need as measured against current capacity assessments from urban sites.	Noted. The Local Plan will seek to meet its Objectively Assessed Need (OAN) for housing in a way that makes as much use as possible of previously-developed or 'brownfield' land, having regard to likely impacts.

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				Southend Council will need to ensure that in preparing its New Local Plan, it has reviewed and updated its OAN assessment to reflect the approach as set out by the Government and also any further evidence and updated joint work by the South Essex authorities on Strategic Housing Market Assessments. It is considered the lower need figure down to 18,000 dwellings no longer represents a housing need that complies with Government policy.	
2.7	Essex & Suffolk Water	3715	Comment	We would like to reiterate our response from Question 1.4. We recognise the local plan is in its infancy and has not yet begun to allocate sites, but we would like to offer our support to the council by conducting a high level assessment using shape files which will identify assets crossing sites. This information will also help inform our asset investment plans which will ensure we fulfil our duty as the statutory water undertaker in the Borough. We are happy for the council to contact our planning team directly to discuss the file types we would require for this assessment to take place, if the council would like strengthen the evidence base.	Noted.
2.7	Southend Borough Council 2050 Safe and Well	3730	Support	The housing options selected should be based on delivering the needs that will arise from the population changes anticipated to occur over the next 30 years, so that the mix of housing that the Local Plan signals needs to be developed will meet the needs of the population change that will occur over that period. It is also important that sustainability becomes a requirement of developers in the proposals they bring forward and that this is signalled as a key requirement by this Local Plan once it is in place. The Local Plan should also signal the planned integrated infrastructure and public transport options that are being	Noted. The Local Plan will seek to address climate change and this will be reflected in the plan policies for housing as appropriate. They will need to be supported by robust evidence of need and subject to viability assessment.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				developed, so that these can be taken into account by developers when they are working up their proposals. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou – SBC Green City 2050 outcome leads	
2.7	Metrotidal Ltd	3817	Support	The Metrotidal proposal supports both increased housing supply at public transport and town centre locations including land released by redevelopment of the Southend Victoria terminus as well as the potential of the "Sector D " Fossets Farm, Garon Park and Bournes Green Chase area, with access from Southend Airport Station.	Noted.
2.7	Harry Chandler	3834	Comment	The current infrastructure is challenged whenever there is very heavy rain and high tides. Additional homes will need more land that will be increasingly susceptible to flooding without significant raising of sea walls. The risk of flooding will be increased by isostatic readjustment. It seems that Southend council will be in a trap if the UK Government insists on a further 80,000 homes in the current borders of Southend and will not be able to meet its current aspirations for its current people nor its future	Noted. The Local Plan will seek to address climate change and this will be reflected in the plan policies for housing as appropriate. They will need to be supported by robust evidence of need and subject to viability assessment.
2.7	Tracy Abbott	3842	Comment	New flats being built etc are causing congestion and a demand for local services such as health and social care. Also a demand on parking, which I feel impacts on tourism.	Noted.
2.7	Tracy Abbott	3843	Comment	There are clearly huge issues with the gap between the high and low earning citizens, and a huge homelessness problem, which I know is national and a reflection of cuts etc. In terms of existing housing, those of us who have bought our own properties in the 130-200k range are often buying extremely old houses. These need a high level of maintenance and attention, putting a financial strain on	Noted. Affordability of housing will be an important issue the Local Plan will need to seek to address.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				middle income earners. This then has an impact on those who should have income to spend in our local businesses and on services, as we are all spending money trying to combat damp etc in our old homes and keep them heated. I feel a fund or grant to improve older properties will help improve the lives of property owners and their general health. This also applies to those with rental properties. Currently this only applies to very low earners.	
2.7	Tracy Abbott	3844	Comment	There is also a huge problem with private maintenance companies who have contracts with a lot of our local leasehold and rented properties. Meaning landlords and homeowners are paying huge monthly expenses for very sub -standard maintenance support. This means payments are going out to these companies and the properties are falling into disrepair as homeowners can't afford to improve them. We sought out legal advice and got out of our maintenance contract, but some people do not know how to do this or cannot afford to.	Noted. Maintenance agreements with private landlords fall outside the scope of the Local Plan.
2.7	John Haslehurst	3847	Comment	Firstly your maps show quite clearly how much open space there is left in the Borough, and constructing 24,000 houses on that land will wipe out that space. So if the intention is to keep that land open then the only way to construct so many homes is to fill in the few brown field spaces and go upwards in tower blocks of flats. The obvious questions that are referred to in the documentation are about infrastructure and high value employment so they can be afforded.	The adopted Core Strategy and Development Management Document seek to protect designated public open space from development and this will continue to be the approach taken in the Local Plan. The Local Plan will seek to meet needs in a way that makes as much use as possible of previously-developed or 'brownfield' land, having regard to likely impacts. The

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					development potential of brownfield land within Southend will be further explored through reviewing land availability assessments and preparing an urban living study.
2.7	John Haslehurst	3850	Comment	A question, are those 24,000 homes for the dependants of the existing residents into the future or are they to encourage more people to move into the area? I do not want more people to come to live in Southend. I would like the council to get the basics right for the existing residents with maintenance of the existing road network / footpaths and other infrastructure needs. They over many years have just been left to deteriorate, the effect being that some residents believe that the authorities do not care about them. The consequences being that pavement parking destroying footpaths and rubbish just being left where it is dropped. (Some new paving slabs were put in place a month ago along my street, they are now just as cracked as the ones that they replaced.) If there is an environment to respect then perhaps there will be a happier population.	Noted.
2.7	John Haslehurst	3851	Comment	One look at the local free papers and the housing for sale pages will show you how costly it is to buy a property in Southend. The adverts are for "Luxury apartments", even the council's promotional material refers to Luxury, the homeless folks of Southend do not have employment that pays them enough to afford those properties, that means more people make their way to Southend who can afford them. They do not come here for work, so the commuter traffic, be that trains or the road networks get even more saturated. I understand that being able to own your own home or	Noted. Affordability of housing will be an important issue the Local Plan will need to seek to address.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				renting is a complex issue and the human nature of greed is one of the principle causes of why the whole country has these issues. Yes I am a NIMBY as far as the whole of Southend goes. There is no desire for the density of the local population to increase by encouraging new settlers, there is however a desire for the existing local issues to be resolved and those that abuse what is already there to be reminded forcefully of their role in returning the town to a pleasant place for the rest of the inhabitants.	
2.7	Southend Borough Council – Regulatory Services Department	3858	Comment	Where permitted development of office blocks, plus conversions and extensions are being built the opportunity should be taken to having design criteria which will mitigate ventilation issues and noise transmission.	Proposals under Permitted Development regulations (for changes of use from offices to residential) have deemed planning consent subject to meeting set criteria, including noise. Planning applications for conversions and extensions will be subject to design policies covering matters such as noise. The new Local Plan will also need to consider these matters.
2.7	Southend Borough Council – Regulatory Services Department	3859	Comment	With respect to Contaminated Land the Council's contaminated land strategy will seek to set out how the Council will identify contaminated land in the borough in a rational, ordered and efficient manner. Where contaminated land is identified, the Council is required to ensure that any associated risks to human health and/or to the wider environment are addressed in an appropriate and cost effective manner. It is good practice to undertake investigation of any proposed Local Plan allocations as a priority within this contaminated land investigation strategy.	Noted.

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				This is to ensure that no development gives rise to or triggers unacceptable levels of pollution and land instability that could impact on human health, property and the wider environment including environmental designations. The Council will ensure that consideration is given to adopting environmental best practice measures in all cases.	
2.7	Southend Borough Council – Regulatory Services Department	3860	Comment	The presence of contamination may affect or restrict the use of land, but equally development may address the issue for the benefit of the wider community, and bring the land back into beneficial use. The presence of instability in land can also be a major planning issue, and when new development is proposed it will be necessary to ensure that new buildings and their surroundings are safe for future users as well as ensure that their development does not have an effect on the immediate and surrounding area including neighbouring uses. In determining whether land contamination or instability is an issue when assessing a planning application, the Council will have regard to a range of information sources including its database of past industrial and commercial land uses, information provided by developers and third parties, statutory guidance and historic maps. In the case of development, where the use would be particularly vulnerable to contamination evidence should always be required to establish whether there is any concern about contamination which will need to be addressed.	Noted.
2.7	Leigh Town Council	4113	Comment	The comment of Leigh Town Council is to use local or regional labour/ firms in providing future housing. There should be a Borough Council budget for purchasing empty/ unused properties for social housing either directly or for investment purposes i.e. the properties are developed and then the profit is put into social housing 'pot'.	Noted. Affordability of housing will be an important issue the Local Plan will need to seek to address.

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3.	How best do you think	we can r	etain and pro	omote employment in Southend?	
3.	Martin Scarfe	3802	Comment	The development at Fossetts Farm (Southend United) is only mentioned in one paragraph. I understand the uncertainty over the development. However, if the development does go ahead it would be substantial and affect the thousands of locals who regularly attend the matches and other events. I feel it is an oversight not to include the potential of this development in a greater fashion. The additional comment about the impact on the High Street is worrying to me. In my opinion the High Street needs to evolve and not be protected by undermining developments elsewhere. Surely the developments need to complement each other?	Planning policies and proposals need to be formulated to ensure an integrated comprehensive development scheme is achieved at Fossetts Farm to meet future development needs.
3.	John Haslehurst	3856	Comment	The offices in Victoria Avenue were at one time an opportunity for good employment it was created primarily because there were few prospects in Southend. Those mainly Government employers then decided that they needed to move those jobs elsewhere, the consequences being that once again Southend lost valuable employment opportunities. Those offices are being converted to Flats, initially for sale to the public, it now seems that investors have bought them and are renting them out at locally unaffordable rents. This has not resolved the issue of having a home of your own, developers creating 24,000 homes will only exacerbate the issue where investors will buy them to rent out, again excluding those from the low wage economy that is the majority of Southend.	Noted. The obsolete offices in Victoria Avenue are providing much needed housing accommodation. Affordability issues will need to be addressed in new planning policies.
3.	Chelmsford City Council	3890	Comment	The employment need for the borough is between 10,000 – 12,000 new jobs over the 20-year plan period. The South	Noted. The findings of the EDNA report will form a vital input into

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				Essex Economic Development Needs Assessment (EDNA 2017) identifies 'growth clusters' (located around the Town Centre, London Southend Airport and northern Southend corridor) as having the potential to achieve future growth in Southend. The EDNA suggests that there is a need for up to 39,000sq metres/4 hectares of additional office space in Southend over the next 20 years.	the preparation of the next stage of the new local plan.
3.	Environment Agency	3934	Comment	All new non-residential development of 1000sqm gross floor area or more should meet the BREEAM 'excellent' standards for water consumption.	Noted. New policies will need to take into account these considerations.
3.	Essex County Council	4036	Comment	Need for additional grow-on space for small businesses (ECC grow on space study 2016). It is recommended that consideration is given to the wider economic functional economic market area of South Essex and SELEP strategies, when considering spatial options and allocations. ECC working with two-tier authorities to embed Employment and Skills Plans within Local Plans to secure planning obligations and contributions to support increased skills levels, increased employment, employability and skills levels of residents, mitigating the impact of new development.	Noted.
3.1	Should we focus new jo corridor, including Tem			e, London Southend Airport and associated Business Par Road?	k and the northern Southend
3.1	Patricia Ryan	2964	Support		Noted.
3.1	Joseph Raven	2996	Support		Noted.
3.1	Karen Finn	3042	Object	New jobs should be supported wherever they can be created. This could include people working within their own homes.	The EDNA report identifies growth clusters. It is vital that the new local plan supports this but also captures all employment opportunities including the encouragement of home

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					working which has the potential to reduce the need to travel.
3.1	Murray Foster	3078	Support	Yes but don't overlook Shoebury and around Old Leigh - there need to be strategies for these areas otherwise will wither away. Shoebury potentially a marina area Fossetts needs to be considered as well	Noted. The new local plan needs to embrace all economic opportunities.
3.1	Neil Hampson	3126	Support	Support this	Noted.
3.1	Nicholas Smith	3222	Support	The high street is no longer an attractive place to shop and work. There are safety concerns as well as lack of opportunity. This should be a key focus to develop a shopping district offering the best brands and experience.	Noted – see retail section.
3.1	Southend Borough Council – Economic Growth Department	3292	Support	New jobs in the town centre yes. We could revive the existing office building such as the old prudential building and the old RBS building so support employment opportunities also could the top of the Victoria Plaza be changed from retail to business use? London Airport Business Park - need to consider recruiting business from out of area rather redeployment of Southend businesses to Rochford. This area could also be enhanced by housing but there needs to be improved transport links. Temple Farm and Stock road could be improved by access as these areas are often constrained by traffic congestion. Could there be a back road out of the business park at Temple Farm?	Noted. Creating job opportunities in the town centre will be a vital ingredient in revitalising the town centre. The London Airport business park will provide for a range of employment opportunities. The park is outside the local plan area being located in the Rochford District. Temple Farm and Stock Road industrial areas have the potential to be served by a new road access as part of the spatial strategy option 3.
3.1	lan McLernon	3320	Support	Need to encourage SME's and tech businesses into the area Need to ensure that we are considerate of existing businesses and do not allow over capacity in categories of business which	Noted.
				will not be sustainable (i.e. Convenience Stores, Restaurants)	
3.1	Olympus KeyMed	3394	Comment	New jobs should be spread around Southend near our	Noted. The creation of new

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				transport hubs to try and eliminate traffic on our roads. Traffic on our roads during school and business opening and closing hours is a nightmare. If we continue to develop encouraging business into the town this issue requires urgent action.	employment opportunities will need to be closely linked to transport proposals to ensure sustainable development is achieved.
3.1	Valerie Morgan	3471	Support	Focus on areas with good connectivity	Noted.
3.1	Angela Baldock	3560	Support	Wherever possible new jobs should be focussed in existing sites, or where there is a need e.g. shops on new builds. Also in areas where there is good public transport links. However, homeworking should be encouraged to avoid the use of cars.	Noted.
3.1	Hayley Dixon	3620	Support	Yes	Noted.
3.1	Southend Borough Council – Parks & Open Spaces	3653	Comment	Job opportunities should meet the need of a changing society, with opportunities to work in a number of places. The areas mentioned in 3.1 are important. However, opportunities for new jobs need to be flexible.	The EDNA report identifies growth clusters. It is vital that the new local plan supports this but also captures all employment opportunities including the encouragement of home working which has the potential to reduce the need to travel.
3.1	Thurrock Borough Council	3671	Support	No further comment	Noted.
3.1	Leigh Town Council	4114	Comment	Focus on areas where there is good connectivity Borough wide.	The creation of new employment opportunities will need to be closely linked to transport proposals to ensure sustainable development is achieved.
3.2	Should we concentrate engineering; and touri			l, cultural and creative industries; healthcare technology;	advanced manufacturing and
3.2	Patricia Ryan	2965	Support	Support for digital, creative and innovative industries development should take particular account of our strong local grassroots skills and talents - often found in individuals	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				rather than companies or organizations.	
3.2	Joseph Raven	2997	Support		Noted.
3.2	Karen Finn	3043	Comment	If it is evidenced that these are strong areas to promote, then by all means do so, but not to the exclusion of all others	Noted. It is vital that the new local plan supports these employment sectors but also captures and encourages other employment opportunities.
3.2	Murray Foster	3073	Support	Yes plus aviation linked sectors should be included Don't forget supporting fishing industry locally as it provides opportunities for tourism etc Need to find a way to embed Southend Hospital into supply chain for new business opportunities linking to healthcare technology etc Need to ensure Seaways development happens as current seafront offer is limited to sunny not damp weather days	Noted. Aviation and fishing are important employment sectors that the new local plan needs to embrace.
3.2	Richard Kurti	3150	Support	Creative industries are the future! Being insecure, they need support: easy in/easy out offices, great internet etc.	Noted.
3.2	Luca di-Maio	3170	Support	Absolutely. Digital, Cultural and Creative industries are becoming the cornerstone of this future generation, expressiveness and freedom are ultra-important qualities in today's societies, promoting and producing these can only be met with praise, and interest from anyone looking to express themselves through these industries. Healthcare technology should be focused on but only if it's intended to use. The controversy that arose in 2015 surrounding the £2.5 million PET-CT equipment used for detecting cancer is a great example here, the machine wasn't used at all, at such a high cost, and no doubt higher running cost. So the plans for healthcare technology should be explored, but only actioned if they are realistically going to be used. Engineering has been utilised beautifully around the town through the many	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				developments that have been undertaken and progressed, tourism has definitely had a huge fall from grace. The air show being cancelled, crime increasing on the seafront and lack of support for the new Football stadium are a few points from many, however the development of the airport over the years somewhat makes up for this.	
3.2	Nicholas Smith	3223	Support	Tourism is an extremely important sector to promote however the industrial sector provides many opportunities for young people. Making it attractive for businesses and employees to work in Southend is very important and the current infrastructure has an important part to play.	Noted.
3.2	Southend Borough Council – Economic Growth	3293	Support	Need to support all the sectors but focus on the growth and strategic sectors. Needs to be more active inward investment	Noted.
3.2	lan McLernon	3321	Support	Yes - working with local business such as KeyMed, allowing support business to grow around them. Provide infrastructure to allow remote and home working to have a true connected community that would benefit local businesses	Noted.
3.2	Olympus KeyMed	3395	Comment	All industries need promoting to come and set themselves up in and around Southend. Diversification amongst industries will allow Southend and its residents to thrive in the future.	Noted. It is vital that the new local plan supports these employment sectors but also captures and encourages other employment opportunities.
3.2	Angela Baldock	3561	Support	Yes	Noted.
3.2	Hayley Dixon	3617	Support	Recognise the opportunities the Thames Estuary Production Corridor brings, focus on creative induction through outputs, skills and production, this is where future opportunities lie, creative thinking will be at the forefront of all endeavours and Southend should be a leader in this.	Noted.
3.2	Southend Borough	3654	Support	These areas are important to the future of the borough.	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Council – Parks & Open Spaces			However, flexibility is important and the ability to adapt quickly to changes in trends and demand.	
3.2	Thurrock Borough Council	3672	Support	No further comment	Noted.
3.2	Southend Borough Council 2050 Safe and Well	3735	Support	It would helpful to include green technologies within the list of promoted industry types.	Noted.
3.2	Leigh Town Council	4115	Comment	Promote any industry that benefits the local population because they will employ Borough residents.	Noted. It is vital that the new local plan supports these employment sectors but also captures and encourages other employment opportunities.
3-3	Should we continue to	focus ne	w office deve	elopment in the town centre?	
3.3	Patricia Ryan	2966	Support		Noted.
3.3	Joseph Raven	2998	Object		Noted.
3.3	Karen Finn	3044	Object	No, more areas of the town centre are being converted to residential and I think it is a good idea. The town centre has become something of a ghetto and hopefully having people actually living there will help it come back to life. I struggle to think that new office development is really required given how long Victoria Avenue stood empty but it could take place at the new airport business park or at other industrial sites around the town	The EDNA identifies the potential of town centres for office employment. However, it will be important to ensure that new planning policies for the town centre provide for a vibrant complimentary mix of uses.
3.3	Murray Foster	3080	Support	More so for freelance/self-employed on easy in/ easy out with flexible space options terms rather than for larger businesses - this would be well located for collaborations with South Essex College and University of Essex who are located in main area of town centre	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
3.3	Luca di-Maio	3169	Comment	To encourage businesses to focus themselves in our town centre is definitely beneficial to the growth and redevelopment of the high street/surrounding area, the only problem is there are already a lot of "To Let" office sites that seem empty, so perhaps it's better to encourage business to move into these before developing new offices.	Noted.
3.3	Nicholas Smith	3224	Object	I do not believe there is sufficient demand for Southend town-centre office space in today's economy.	The EDNA identifies the potential of town centres for office employment. However, it will be important to ensure that new planning policies for the town centre provide for a vibrant complimentary mix of uses.
3.3	Southend Borough Council – Economic Growth	3290	Support	There is a shortage of office space in the town centre but there are also empty units such as the old RBS tower and the old Prudential building that could be re-commissioned ? Also as there are sites available in Victoria Avenue so not sure we need more in the town centre?	The EDNA identifies the potential of town centres for office employment.
3.3	lan McLernon	3322	Object	No we can see that model is not sustainable - ground rent too high, lack of parking, lack of use of existing office space (Victoria Avenue)	The EDNA identifies the potential of town centres for office employment. However, it will be important to ensure that new planning policies for the town centre provide for a vibrant complimentary mix of uses
3.3	Valerie Morgan	3474	Support	No, across the borough but with good connectivity	Noted. It is vital that the new local plan supports all employment opportunities.
3.3	Angela Baldock	3562	Comment	Only if this supports the local retail businesses.	It will be important to ensure that new planning policies for the town centre provide for a

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					vibrant complimentary mix of uses.
3.3	Hayley Dixon	3618	Comment	Depends what it is for - consider the impact.	Noted.
3.3	Southend Borough Council – Parks & Open Spaces	3655	Comment	Office development should be close to transport hubs where possible. The town centre in an important location. However, business needs should also be taken in to account.	Noted.
3.3	Thurrock Borough Council	3674	Support	It is considered that Southend on Sea town centre should still be the focus for major new office developments. However smaller scale office developments may be appropriate in other sustainable location in the borough	Noted.
3.3	Leigh Town Council	4116	Comment	Office development needs to be focussed Borough wide with good connectivity, considering trends in working practices	Noted. It is vital that the new local plan supports all employment opportunities.
3-4		support	improvemer	nt and re-use of existing allocated employment sites that	are suited for continued
	employment use?				
3.4	Joseph Raven	2999	Support		Noted.
3.4	Karen Finn	3045	Support	Of course!	Noted.
3.4	Murray Foster	3081	Support	Yes with the exception being for high St town centre with flexibility to be allowed but in moderation - Shoebury industrial estates may need to be considered similarly in due course	Noted.
3.4	Luca di-Maio	3168	Support	Absolutely, areas that are suited for and recognised for being employment sites will better suit reuse for this rather than being developed for something else. Routes and systems exist already based on these areas so creating different uses only serve to disrupt the logistics of the area.	Noted.
3.4	Nicholas Smith	3225	Support	Southend has a number of industrial business parks and with the new Airport business park this will be sufficient to meet the current demand.	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
3.4	Southend Borough Council – Economic Growth	3291	Support	Yes	Noted.
3.4	Ian Mclernon	3223	Support	Yes - provided it is context in local plans	Noted.
3.4	Valerie Morgan	3473	Support	Yes	Noted.
3.4	Angela Baldock	3563	Support	Yes	Noted.
3.4	Southend Borough Council – Parks & Open Spaces	3656	Support	Yes this approach could benefit the borough.	Noted.
3.4	Thurrock Borough Council	3675	Support	No further comment	Noted.
3.4	Leigh Town Council	4117	Comment	Yes, where practical	Noted.
3-5	Should we allow redev	elopmen	t of the poor	est quality employment sites for other uses such as housi	ing?
3.5	Joseph Raven	3000	Support		Noted.
3.5	Karen Finn	3046	Support	Absolutely	Noted.
3.5	Murray Foster	3082	Object	Be careful of gentrification where as in London "creatives" are forced out and is counter-productive to sustainability of the area	Noted.
3.5	Luca di-Maio	3167	Support	If they offer completely nothing, have no potential to in the future, or housing sites serve to benefit the town and its people more then absolutely.	Noted.
3.5	Nicholas Smith	3226	Support	I agree that certain areas and industrial parks should be re- developed to be used as housing.	Noted.
3.5	Southend Borough Council – Economic Growth Department	3294	Support	Can only do this if we have considered the impact on the economic prosperity of the area. e.g. if we were to redevelop vanguard way for housing then we need to consider where the businesses will go as the people in Shoebury will not and cannot travel far so without the industry in Shoebury the poverty and social problems will increase. Towerfield could be	Noted. It will be important that in considering such issues the local plan takes into account the economic impact of the proposals. Employment and transport

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				invested in as an industrial area to support more employment in this area. Currently it is not clear if this is an area that will long term be industrial. Need to support the transport links to Shoebury as most businesses in this area complain that the road congestion on the A127 is impacting on their business. Need to share the long term plans for the area Need improvements in public realm in these areas to enhance the areas	policies in the new local plan will need to be closely linked to ensure sustainable development is achieved.
3.5	lan McLernon	3324	Support	Yes in context with wider local plans	Noted.
3.5	Valerie Morgan	3474	Support	Yes if employment is relocated	Noted.
3.5	Angela Baldock	3564	Support	Yes - if employment sites have proved not to be viable then empty properties should be developed for housing instead.	Noted.
3.5	Southend Borough Council – Parks & Open Space	3657	Support	If reuse as employment is not a viable option then alternative uses should be considered.	Noted.
3.5	Thurrock Borough Council	3676	Support	Due to the significant shortfall of currently identified housing capacity compared to housing need in Southend a thorough review of all employment sites and uses on allocated and unallocated employment land should be undertaken to determine the potential for the less suitable employment sites to be used for other uses such as housing. It is noted the question is framed in terms of poorest quality sites and it is unclear what this refers to. The determination of whether a site is suitable for alternative use including housing should not just be its poor environmental quality or building quality on the employment site but also whether the a site is: • Poorly located relative to other employment areas; • Whether they are poorly located relative to the highway network and other access; • Whether alternative uses would be located close to other infrastructure and services;	Noted. The determination of whether a site is still suitable for employment uses will consider all these issues.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>Whether they represent bad neighbour uses close to, or adjoining residential uses.</li> </ul>	
3.5	South Essex Homes – Housing & Social Inclusion	3717	Support	Yes	Noted.
3.5	Southend Borough Council 2050 Safe and Well	3744	Support	The poorest quality employment sites should be considered for development to other uses and this could include returning to green space if this is regarded as the optimum use. This would help to increase the green space available in the Borough.	Noted.
3.5	Southend Borough Council – Regulatory Services Department	3861	Comment	Where the Council supports the redevelopment of the poorest quality employment sites for other uses such as housing, consideration needs to be given to the environmental impact on residents of all socio-economic groups. See comments above under 2.7 with respect to noise, ventilation and contaminated land.	Noted.
3.5	Leigh Town Council	4118	Comment	Only if the employment is relocated and not lost.	Noted.
3.6	How can we best meet grow?	the need	ls of Small aı	nd Medium Sized Enterprises and the need for move-on a	ccommodation as small firms
3.6	Karen Finn	3047	Comment	Is this actually the council's responsibility? I recognise that we wouldn't want employers to leave, but it should be part of the company's own business planning as to whether or not the site they choose meets their current and anticipated future needs	Noted. The Local Plan has a role in protecting employment land to meet the future economic needs of the Borough, including the provision of a range of land and premises to support the growth and retention of local businesses.
3.6	Murray Foster	3083	Support	We are good at creating buildings BUT not the environment	Noted. It will be essential that

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				where businesses can flourish - the latter needs more attention and not just traditional business support (BEST is good) but effective collaborative networks etc. Problem area is retail when it is shop front orientated rather than online- we need affordable (as in affordable housing) retail units that are adjacent to main pedestrian foot flows	the new local plan promotes employment opportunities and an environment where these can flourish.
3.6	Nicholas Smith	3227	Comment	Areas which allow small business to grow such as "The Hive" are a key part of supporting the growth of businesses. Depending on the industry, the airport business park should be able to support secondary and tertiary sectors of business within Southend of varying sizes.	Noted. The Local Plan has a role in protecting employment land to meet the future economic needs of the Borough, including the provision of a range of land and premises to support the growth and retention of local businesses.
3.6	Southend Borough Council – Economic Growth Department	3295	Support	Clarity on employment areas; clarity on local plans; improved transport links; improved business services; clarity on availability of business property; improved internet access; improved cross South East Essex networking and business opportunities.	Noted.
3.6	lan McLernon	3325	Comment	Digital Environment and connected borough, support initiatives for home and flexible working where possible. Create space in Airport and other business parks which allow for expansion.	Noted.
3.6	Valerie Morgan	3475	Support	Zoning and maintaining various sized units	Noted.
3.6	Angela Baldock	3565	Comment	Encourage take up of empty units in places such as The Victoria and the Royals if they are not being used for retail. Better to have them in use as a business than not at all.	Noted.
3.6	Hayley Dixon	3619	Support	Support packages including reduced business rates to encourage growth.	Noted. The setting of business rates lie outside the scope of the Local Plan.
3.6	Southend Borough Council – Parks & Open	3661	Comment	Providing good digital connectivity could support Small and Medium Sized Enterprises. Start up and bookable work and	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Spaces			office space may be beneficial.	
3.6	Leigh Town Council	4119	Comment	By zoning and maintaining a range of varying sized units	Noted. The Local Plan has a role in protecting employment land to meet the future economic needs of the Borough, including the provision of a range of land and premises to support the growth and retention of local businesses.
4.	How best do you think	we can e	nhance the <b>v</b>	visitor offer in Southend to make it Englands leading coas	stal tourism destination?
4.	Tracy Abbott	3845	Comment	There are no longer as many events to draw people in such as the air show, which was a great way to attract tourism etc.	Noted.
4.	Natural England	3921	Comment	While there is a need as a tourist destination for development of facilities etc., in some locations increased recreational pressure may have significant impacts to both national and internationally designated sites. There should be careful consideration of the location of new tourism development reflected in Habitats Regulations Assessment and Sustainability Appraisal of the Local Plan (when considering the impact of the plan, both alone and in- combination).	The new local plan will be subject to Habitats Regulations Assessment and Sustainability Appraisal.
4.	Natural England	3922	Comment	Natural England is charged with implementing the National Coast Path, with the whole project due for completion by 2020. Consultation on the preferred route for the Southend part of the coastal path (Tilbury to Southend and Southend to Wallasey Island) is expected later in 2019 and policy support for the Coast Path is sought in the Local Plan. As the Coast Path may potentially present challenges in certain locations where access to the coast may cause recreational disturbance to some of the interest features of designated sites, they will	Proposals relating to the Thames Coastal Path will be incorporated into the new local plan as appropriate.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				be subject to 'rigorous tests of the Habitats Regulations.	
4.	Environment Agency	3935	Comment	Significant lengths of the seafront and its associated homes and businesses are protected from flooding by tidal defences which will have to be raised in height after the year 2035 in order to combat the impacts of sea level rise and increasing flood risk. Raising the defences on the existing 'footprint' would achieve the flood risk management objectives of the Thames Estuary 2100 Plan but would not provide any wider landscape or environmental benefits and could introduce a barrier to viewing the river/sea from the landward side. There is an opportunity to improve the riverside/seafront with the potential to improve public spaces, access, and to create new habitats both when defences are raised and repaired/ replaced, and when new or re-developments are planned. This is referred to in the TE2100 Plan as the riverside strategy approach, which encourages partners to work together to implement improvements to the riverside in an integrated way. Maintaining the standard of the flood defences will assist in creating Southend as a major resort in the future.	Noted. The new local plan will be prepared in close consultation with the Environment Agency to ensure tidal defences are 'fit for purpose' and respect and enhance the environment of the foreshore.
4.	EA	3936	Comment	LP should also reference Bathing Water Directive. Long term utility planning should also consider impact on bathing water quality.	Noted.
4.	Port of London Authority	3974	Support	Support the options presented to help promote Southend- on-Sea, particularly the options with regard to improving the accessibility to central seafront areas for all users, and seeking further enhanced links between the central seafront and the town centre. This is supported by the PLA's Thames Vision which includes a specific cultural goal to see more people coming to enjoy the Thames and its banks. PLA would encourage the protection and promotion of existing and new facilities, which would be supported by the	Noted. The new local plan will need to provide the appropriate policy framework to promote tourism and recreation whilst protecting the amenities and nature conservation value of the foreshore.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				PLA's Thames Vision, specifically its goal to see great participation in sport and recreation on and alongside the water.	
4.	Basildon Borough Council	3981	Comment	Tourism Growth should also be subject to Recreational Disturbance Avoidance and Mitigation Strategy (RAMS).	A RAMS strategy and Supplementary Planning Document is currently being prepared in partnership with Essex coastal local authorities. Complementary policies will need to be incorporated into the new local plan.
4.	SKArchitects	3998	Comment	Central Seafront to remain allocated for tourism and Local Plan to promote tourist led development.	Noted.
4.	SKArchitects	3999	Comment	We want to ensure the Local Plan puts in place appropriate and robust policies to ensure that Southend becomes a great place to work, live and visit. This will see the suggested 7million visitors actually becoming a reality if the Local Authority, businesses and residents working together to deliver an aspirational and deliverable future local plan.	Noted. The new local plan will need to provide the appropriate policy framework to promote tourism whilst protecting the amenities and nature conservation value of the foreshore.
4.	SKArchitects	4000	Comment	Accessibility into the town should be greatly improved, in particular along the two key arteries of the A127 and A13. Wish to see parking and access improved, particularly for tourist industry with existing provision retained and enhanced. Local Plan should demonstrate Borough is 'car friendly' in relation to visitors and tourists. Any new development should meet its own on-site parking demands. High Street to be opened for traffic, remove unnecessary yellow lines from High Street and Central Seafront area.	Noted. The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Free 2-hour parking on High Street and associated side streets. Shared residential and pay and display parking on all streets within 'resort area'.	
4.	Alan Grubb	4080	Comment	The sea front is one of the town's most valuable assets but it is time some parts of the sea front were revitalised. There is a need and requirement to improve the infrastructure to support the additional visitors to the town many of whom will use their own transport to visit. Many of the side roads leading from the A 127 are being used as rat runs to access the London Road A13 and the sea front due to traffic congestion. This causes severe traffic problems including the residents who live in the roads affected. Westbourne Grove, between Fairfax Drive and the London Road A 13 is a case in point.	Noted. The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.1	Allocate and promote Borough. Where do yo			al tourism/leisure developments in the central seafront a pe focussed?	rea or elsewhere in the
4.1	Patricia Ryan	2967	Object		Noted
4.1	, Mr Joseph Raven	3001	Support		Noted
4.1	Karen Finn	3048	Object	We need to capitalise more on what we already have - the pier, the seafront, parks etc. There is nothing on the end of the pier worth visiting!	Noted. The new local plan will need to provide a policy framework that builds on and seeks to enhance the existing tourism facilities.
4.1	Murray Foster	3084	Support	Marine Plaza, Seaways, need to relook at Kursaal, need to bring Marine Centre back to life (near Ocean Beach) Old Leigh with sympathetic enhancements, Shoebury including marina And major need is an Estuary Experience Centre (modern version of museum) reusing existing town centre (high St) premises rather than iconic new build	The new local plan will need to consider these and other sites in the Borough as part of a comprehensive policy framework to promote tourism.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
4.1	Neil Hampson	3127	Support	Sea Front, Hamlet court Road, High Street South End - Preserve Heritage & build things to last with quality not cheapness.	Noted.
4.1	Perry Gamon	3188	Support	Near seafront & High Street	Noted.
4.1	Nicholas Smith	3228	Support	The seafront is the most popular tourist attracting Southend offers. City Beach I believe is a huge success and this should be built upon with the look and feel extending along the seafront to Westcliff and up from the seafront along the high street.	Noted. The new local plan will need to consider this and other sites in the Borough as part of a comprehensive policy framework to promote tourism.
4.1	Laurence Steel	3247	Support	Redevelop vacant central sites but also focus on Shoebury East beach	Noted. Need for new local plan to consider all tourism opportunities in the Borough.
4.1	Southend Borough Council – Economic Growth Department	3297	Support	In and off the town centre location and also linked with existing key tourism offer. Existing resources need to be promoted and enhanced currently hardly ever open, dependant on volunteers. can take lessons from USA on visitor experience.	Noted.
4.1	lan McLernon	3326	Comment	<ul> <li>Pier - more to do at the sea end</li> <li>Central Seafront - redevelopment to encourage safe</li> <li>environment</li> <li>Arts and Museum Development - look for opportunities to</li> <li>develop museum to house Saxon King and London exhibits.</li> <li>Promote space which allows for events, street theatre and a</li> <li>vibrant feel to the town centre and other areas. Protect and</li> <li>promote historic nature of areas such as Old Leigh, Prittlewell</li> <li>Priory.</li> </ul>	Noted. The new local plan will need to consider this and other sites in the Borough as part of a comprehensive policy framework to promote tourism.
4.1	Southend Borough Council Regulatory Services	3381	Object	There is a balance to be struck and I would argue it has already reached its peak in the seafront area.	Noted.
4.1	Amanda Britton	3407	Support	I would support additional leisure options from the Pier or Seafront - such as boat rides to Kent; or other parts of Essex	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				to see Seals or Birds in the locality.	
4.1	Valerie Morgan	3477	Comment	Promote tourism across the borough to ensure diversity	Noted. Need for new local plan to consider all tourism opportunities in the Borough.
4.1	Angela Baldock	3567	Comment	Developments should not impact on the important coastal winter feeding grounds of the wintering flocks of geese and waders.	Noted. The new local plan will need to provide the appropriate policy framework to promote tourism whilst protecting the amenities and nature
				Tourism should be centred in the central seafront area, but limited development allowed on the water side of the seafront	conservation value of the foreshore.
4.1	Hayley Dixon	3611	Support	Use the foundations prepared for the new museum on the cliffs to build a heated outdoor lido instead, a year round leisure offer supporting health and wellbeing, as well as being a driver for tourism and a project for income generation, in lieu of no swimming pool offer in central Southend.	The new local plan will need to consider this and other sites in the Borough as part of a comprehensive policy framework to promote tourism.
4.1	Hayley Dixon	3621	Support	Build a lido on the site reserved for the new museum on the seafront - huge tourism draw, income generating, focus to wellbeing, allows for new carpark on seafront.	The new local plan will need to consider this and other sites in the Borough as part of a comprehensive policy framework to promote tourism.
4.1	Southend Borough Council – Parks & Open Spaces Department	3673	Support	The leisure, culture and tourism offer should be borough wide and not just focused on the seafront. The town has potential opportunities to encourage visitors to experience more of the town and to stay for more than a day. Areas such as Shoebury and the town's parks could play a greater part in tourism.	Need for new local plan to consider all tourism opportunities in the Borough.
4.1	Thurrock Borough Council	3677	Support	In addition to the Central Seafront Area the New Local Plan could support additional tourism and leisure developments in the town centre to diversify its role and enhance its vitality and viability, whilst at the same time being complementary to	Need for new local plan to consider all tourism opportunities in the Borough. Linking tourism and town centre

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				the Seafront tourism and leisure offer.	policies will be crucial in seeking to revitalise the town centre.
4.1	Clare Dellows	3767	Support	Let get something like a centre parks north of Southend by the Roach River	Noted. Land adjacent the river Roach is outside the local plan area within the Rochford District. There is the potential to achieve such recreational/leisure facilities as part of the spatial strategy option 3.
4.1	Southend Borough Council – Resort Services Department	3867	Comment	There is already an adequate amount of leisure development in the central seafront area; future leisure developments should focus on encouraging visitors to explore other parts of the borough. A suggestion would be to build a Promenade Park (Maldon) type of development in the Shoebury area to encourage more visitor activity around the towns Blue Flag Beach areas. This would also relieve some pressure from the central Southend access and parking infrastructure.	Noted. Need for new local plan to consider all tourism opportunities in the Borough.
4.1	Leigh Town Council	4121	Comment	Allocate and promote tourism elsewhere in the Borough to ensure diversity. The overall tourism of the Borough needs a holistic approach because it is important for inclusivity. The beaches are Southend's biggest tourism site but the Borough needs attractions that compliment them and are 'all weather'. It is important to protect buildings and heritage all over the Borough. It seems that nothing is promoted elsewhere in the Borough other than central Southend. By having that approach, it only promotes Southend as a day tripper destination.	Noted. Need for new local plan to consider all tourism opportunities in the Borough.
4.2	Promote further hotel a airport or should other			dation. Should this continue to be directed to areas in th	e town centre, seafront and
4.2	Patricia Ryan	2968	Support	It's an unrealistic aim for Southend and likely to reduce quality of life for residents. Resources are better spent on	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				enhancing and enabling local leisure and cultural economy.	
4.2	Joseph Raven	3002	Support		Noted.
4.2	Karen Finn	3049	Support	Continue to direct to existing areas which already have transport links etc (except Tesco premier inn - absolutely nothing!)	Noted.
4.2	Murray Foster	3085	Support	Additionally Old Leigh/Leigh and possibly Shoebury	Noted.
4.2	Perry Gamon	3189	Support	Yes	Noted.
4.2	Nicholas Smith	3229	Support	New developments have alleviated the burden of overnight tourists recently (Premier Inn x 2 and Park Inn) however none of these hotels offer anything outside a room. Development of a larger Seafront Hotel with leisure facilities would be beneficial and more attractive for tourist	Noted.
4.2	Laurence Steel	3248	Support	The market will surely decide where these facilities go	Noted.
4.2	Southend Borough Council – Economic Growth	3298	Support	Leigh on sea has no hotel or guest house accommodation – why? Link to key services so can attract a wider range of visitor - mountain bikers, golfers, theatre goers, culture visitors etc	Noted.
4.2	lan McLernon	3327	Support	Focus on areas where people want to stay - airport, seafront and town centre But develop some capacity in Leigh	Noted.
4.2	Southend Borough Council Regulatory Services	3382	Object	The town centre and seafront are already heavily over - subscribed.	Noted.
4.2	Valerie Morgan	3478	Support	Should be across the borough and particularly a hotel in Leigh	Noted.
4.2	Angela Baldock	3568	Comment	A further hotel could be part of the Fossetts development to be close to the new football stadium and also to Fair Havens.	Noted.
4.2	Thurrock Borough Council	3678	Support	No further comment	Noted.
4.2	Southend Borough Council – Parks & Open Spaces Department	3687	Support	Accommodation should not just be hotel focused and should offer a range of different opportunities to meet the wants, needs and budgets of different visitors. Southend lacks	Noted. The new local plan will need to consider the full range of tourism accommodation

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				facilities for camping, glamping and touring caravans. This lack of facilities alienates a significant proportion of potential visitors and is a barrier to Southend being a leading coastal tourism destination. The town also lacks hostel style accommodation used by backpackers and often younger travellers. This is also a limitation to the aspiration.	opportunities as appropriate.
4.2	Southend Borough Council – Resort Services Department	3868	Comment	Southend-on-Sea is probably one of the only east coast resorts that does not cater for camping and caravan holidays With over 10m domestic camping and caravan overnight trips, this tourism sector generates over £1.7 billion per annum which currently we are not tapping into. Areas that could be considered as potential campsites include Shoebury East Beach and Leigh Marshes.	Noted. The new local plan will need to consider the full range of tourism accommodation opportunities as appropriate.
4.2	Leigh Town Council	4122	Comment	Promotion of hotel and tourist accommodation should be Borough wide as there are places developing via such tools as Airbnb, however there is a need for a hotel in Leigh.	Noted.
4.3				d enhanced public realm areas. Should priority for City Be	each be given to the areas east
	of the Pier adjacent the Joseph Raven		1	ne Pier?	Noted.
4.3	Karen Finn	<u>3003</u> 3050	Support Comment	I don't know what the second phase is! Or the 'enhanced public realm areas'. And what does 'Give priority for city beach to east or West of the Pier' actually mean? Please don't do another lagoon, a PR disaster.	Noted. The first phase of City Beach is the completed public realm works including paving, lighting columns, water fountains, toilets etc. between the Pier and the Kursaal. The question was intended to seek views on where future investment on the Seafront

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					should be directed beyond this area.
4.3	Murray Foster	3086	Support	Preference to east of the Pier and including Fairheads Green car park subject to replacement alternative parking close bysay Old Gasworks site, otherwise we are going to struggle to uplift the environment of Kursaal area	Noted.
4.3	Neil Hampson	3128	Support	East of Pier - preserve Heritage West of Pier & create nice gardens & green space on existing gardens west of pier	Noted.
4.3	Perry Gamon	3190	Support	East of the pier is more deprived	Noted.
4.3	Nicholas Smith	3230	Support	I strongly support this. As per previous response City beach is very popular but ends at the Kursaal. If this is extended it would be a boost to the economy and also support more tourists.	Noted.
4.3	Laurence Steel	3249	Support	West of the Pier needs doing	Noted.
4.3	Southend Borough Council – Economic Growth	3299	Support	<ul> <li>This decision would need to be linked to the plans for Marine</li> <li>Plaza and also Seaways.</li> <li>Lack of investment at Chalkwell which could create more of a</li> <li>link between leigh and Southend and widen the appeal of the</li> <li>area</li> </ul>	Noted.
4.3	lan McLernon	3328	Support	Biggest area of priority east of the pier, providing the Esplanade to the west is tidied up	Noted.
4.3	Amanda Britton	3408	Support	The Pier should definitely be enhanced. I understand that the cafe owned by Jamie Oliver is to be opened to the public on a regular basis rather than just being a place for filming his special programmes. Anything which utilises the space on the Pier for residents and tourists can only be a good thing. I would like to see more emphasis on the things for tourists and residents to do once on the Pier. Perhaps liaising with the RNLI in promoting their work more interactively with visitors would be a start. I would like to see a more vibrant Pier and choice of activities for everyone young and old available from	Noted. The new local plan will need to include policies that protect and enhance the Pier and its facilities.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
4.3	Valerie Morgan	3479	Support	there. No City Beach west of the pier, focus there should be on improved Cliff Gardens and no further building on the foreshore. A Park and Ride and some version of a land train or trams for transport between seafront and northern end of High Street. Indoor entertainment focussed at northern end definitely not on Seaway car park, that's a big mistake. Give a reason for people to travel along the High Street to increase customers for the shops.	Noted.
4.3	Angela Baldock	3569	Support	Priority to the east of the pier adjacent to the Kursaal as this area is run down and looks unattractive.	Noted.
4.3	Thurrock Borough Council	3679	Support	Agree with suggestion for priority for City Beach to be given to the areas east of the Pier adjacent and around the Kursaal area.	Noted.
4.3	Southend Borough Council – Parks & Open Spaces Department	3691	Support	If a second phase is to progress priority should be given to the west of the Pier. Prioritising pedestrians and providing more soft landscaping in this area would likely benefit visitor experience.	Noted.
4.3	Southend Borough Council – Resort Services Department	3869	Comment	Priority should be given east of the Pier as the public realm this side is in urgent need of regeneration.	Noted.
4.3	Indigo Planning Ltd	4021	Support	Supports the objective of the Plan to promote Southend as a major resort. In response to Question 4.3 the promotion of the second phase of the City Beach is supported and the area to the west of the pier would benefit from the focus of new developments and improvements.	Noted.
4.3	Leigh Town Council	4123	Comment	There should not be a second phase City Beach west of the pier. There should be no further building on the foreshore. In Leigh Town Council's opinion, unless the Borough formulates a strategy for park and ride or a train partnership with land trains/trams for connectivity, further development in the	Noted. The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				areas you suggest will just frustrate the already to capacity traffic and parking infrastructure.	whilst also promoting sustainable travel patterns for all modes of transport.
4.4	Improve accessibility	to the cer	tral seafront	t areas for all users. How best do you think this could be a	chieved?
4.4	Karen Finn	3051	Support	Have lifts that work! Install escalators from the bottom of the high street to the seafront. Don't allow coach parking on the seafront area. The cycle path reducing the width ( of the road was a bad decision.	Noted.
4.4	Murray Foster	3087	Support	At peak visitor weekends offer VERY low cost parking north of the C2C line. Encourage park and train on C2C line for example Pitsea or Leigh stations to Southend. Provide shuttle service, land train from/ to Victoria and Central stations and also car parks north of C2c line	Noted. The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.4	Perry Gamon	3191	Support	Not sure	Noted.
4.4	Nicholas Smith	3231	Object	I believe there is sufficient accessibility via the high street and main roads however park and ride or out of town parking should be encouraged.	The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.4	Laurence Steel	3250	Support	Park and ride and rail	Noted. The new local plan will need to ensure tourism and transport policies are complementary in order to

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.4	Southend Borough Council – Economic Growth Department	3300	Support	Improved security Wider choice of entertainment options linked to key target audiences Incorporation of the town centre into the offer so cultural offer can be incorporated into the offer. Regeneration of the Kursaal and the area beyond which is poor quality	Noted. The new local plan will need to consider the full range of tourism accommodation opportunities as appropriate. Linking tourism and town centre policies will be crucial in seeking to revitalise the town centre.
4.4	lan McLernon	3329	Comment	Better signage from stations - think about planning decision in future which encourage footfall and flow of people (not like the narrow gap between Victoria Plaza and Odeon) Look at better links from Victoria, Southend Central, Westcliff Stations to the seafront and town centre - what about trams	Noted.
4.4	Southend Borough Council Regulatory Services	3383	Support	Stop promoting the car over other means of transport. This will help to reduce pollution as well as creating a safer environment.	Noted. The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.4	Valerie Morgan	3480	Support	As in previous comments plus improvement to the lift access for those less able bodied. A hop on/hop off seafront bus service.	Noted.
4.4	Angela Baldock	3570	Comment	Something like an electric tram or electric buggies (that are wheelchair accessible) that links the main line stations with the length of the seafront	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
4.4	Thurrock Borough Council	3680	Support	No further comment	
4.4	Southend Borough Council – Parks and Open Spaces Department	3692	Support	The dominance of the car in this area is detrimental to the visitor experience once they arrive and the quality of the space. Pedestrians and those arriving by sustainable travel should be prioritised. Reducing traffic or pedestrianisation on the area east of the Pier and partly to the west could make the area easier to access and move around for visitors.	Noted.
4.4	Southend Borough Council 2050 Safe and Well	3747	Support	<ul> <li>If there is a desire to increase the number of visitors then there are two aspects that we consider should be taken into account:</li> <li>Ensuring a variety of offer to visitors such that a visit to Southend is a viable option in all weather conditions and not just trying to increase further the number of visitors in the peak summer periods when the town's attractions, facilities and infrastructure are already overcrowded</li> <li>Transporting additional visitors to the town's attractions requires improved integration of modes of transport so that reliance on the car is reduced</li> </ul>	The new local plan will need to consider the full range of tourism accommodation opportunities as appropriate. It will also need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.4	Clare Dellows	3771	Support	Widen the pedestrian walk way and cycle ways, by removing some parking. Also remove parking in front of the arches. Can't see the sea cause of cars parked in the way and breathing in fumes!	Noted.
4.4	Southend Borough Council – Resort Services Department	3870	Comment	Suggestions for consideration: Bypass from out of borough on A127 around the north of the town feeding directly to the areas east of the town centre. Two lanes turning left towards seafront on Vic Avenue, majority of traffic at events and out of peak season turns left here and there are constant queues in the left hand lane. Two lanes to turn left and one lane to turn right would ease	The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				congestion and improve traffic flow. There is plenty of room here with the shared space. Or even consider an underpass from Vic Ave turning left resurfacing further along in Queensway to eliminate traffic from the Vic Gateway junction. Multi-storey car parks – Tylers, Gasworks	
4.4	Leigh Town Council	4053	Comment	ECC recommend greater emphasis is placed on the role and importance of integrated sustainable transport and exploring alternative transport solutions such as passenger transport to promote intra and inter urban trips; park and ride schemes to improve access to the sea front and other tourist centres; and access by rail	The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.4	Leigh town Council	4124	Comment	The lift access at the Pier needs improving as then Town Centre parking will be move accessible for the seafront. There needs to be provision of a good seasonal open top bus service along the seafront from strategic areas. A seafront bus service which is 'hop on/hop off' style would be advantageous all year round.	Noted.
4.5	Seek further enhance this could be achieved		ween the ce	ntral seafront and town centre to improve services and fa	cilities. How best do you think
4.5	Karen Finn	3052	Support		Noted.
4.5	Murray Foster	3088	Support	see 4.4	Noted.
4.5	Neil Hampson	3129	Support	Entry to High Street from Victoria Station terrible with concrete ugly building obstructing the flow of visitors down high street	Noted.
4.5	Perry Gamon	3192	Support	Not sure	Noted.
4.5	Nicholas Smith	3232	Comment	I believe the links already exist however the look and feel of the environment diminishes as you travel away from the seafront. A redevelopment of the high street with better brands on offer to customers would encourage tourists to	Noted. Complementary policies for tourism and the town centre will be crucial in seeking to revitalise the town centre.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				come to Southend to shop as opposed to just spending time on the beach.	
4.5	Laurence Steel	3251	Support	The present plans do this well	Noted.
4.5	Southend Borough Council – Economic Growth Department	3301	Support	Improved use of the area outside of Debenhams this is a closed off area and could be used to invite visitors up to the Town centre. The next stage of the high street is also dead with a boring wall which belongs to Debenhams on the right with no entrance or areas for interaction and on the left is now a gym. Princess Caroline house is also of no interest and could be enhanced from the high street. There is a lanes area that could be developed here. Bus Station damages the flow of traffic around the town centre and makes access to the Tylers Car park difficult to access. Need improved access from Kursaal to Town centre with improved signage and more inviting access to town centre.	Noted. Complementary policies for tourism and the town centre will be crucial in seeking to revitalise the town centre.
4.5	Ian McLernon	3330	Comment	<ul> <li>Better signage.</li> <li>Environment and activities that make high street feel like part of the tourist destination - more events, street theatre, bistro style café culture.</li> <li>Better links from station to sea front.</li> <li>Travel Centre that encompasses all travel needs , not just buses but a joined up hub with better links from airport.</li> </ul>	Noted. Complementary policies for tourism and the town centre will be crucial in seeking to revitalise the town centre.
4.5	Valerie Morgan	3481	Support	The existing rail links are key supported by other facilities such as land trains	Noted.
4.5	Thurrock Borough Council	3681	Support	No further comment	Noted.
4.5	Southend Borough Council – Parks and Open Spaces Department	3693	Support	Improving the landscaping between central seafront and town centre, including increasing the amount of planting would improve this link. The way finding between the transport hubs and car parks	Noted. Complementary policies for tourism and the town centre will be crucial in seeking to revitalise the town centre.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				should be improved using a variety of measures including signs, art landscaping and digital technology.	
4.5	Southend Borough Council – Resort Services Department	3871	Comment	More leisure facilities south of High Street, to blend/ link both areas. More imaginative use of Royal Square, pretty much dead space for most of the year but could be used more innovatively to link areas, outdoor street food/drinks area, place making art and installations to make that link area and would make it look more attractive. Live band and performance pop up space etc to encourage high quality 'Covent Garden' style busking.	Noted. Complementary policies for tourism and the town centre will be crucial in seeking to revitalise the town centre.
4.5	Indigo Planning	4022	Comment	Further enhancement of links with the town centre should be promoted as a priority. The current pier lift area needs to be maintained and enhanced to improve safety. The strategy for directional signage across the town centre and seafront needs to be reviewed and the inclusion of more prominent directional signage between the two would be of benefit. The town centre should be continued to be promoted for hotel and tourist accommodation.	Noted. Complementary policies for tourism and the town centre will be crucial in seeking to revitalise the town centre.
4.5	Leigh Town Council	4125	Comment	Leigh Town Council believe rail links are key with connectivity in the Borough, supported by a facility e.g. land trains for onward transportation to seafront and key areas.	The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.6	Continue to safeguard Ke	y Visitor	Car Parking in	l line with the provisions of the Southend Central Area Action I	Plan?
4.6	Murray Foster	3089	Support	Yes but this should be revised 5 yearly in light of people moving towards other forms of transport	Noted.
4.6	Perry Gamon	3193	Support	Yes	Noted.
4.6	Nicholas Smith	3233	Support	Whilst Southend has good public transport links, the	Noted. The new local plan will

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				convenience of driving will always be a more attractive option. Southend's car parks become very full during the summer and additional provisions or a park and ride scheme should be introduced to restrict the number of cars entering the town itself.	need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.6	Laurence Steel	3252	Support	Could be compacted with multi-storey facilities	Noted.
4.6	Southend Borough Council – Economic Growth	3302	Support	Yes - parking should be safeguarded and access to parking should be improved. Signage should also be improved so that drivers can navigate from one car park to another	Noted. The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.6	lan McLernon	3331	Support	Agree need to ensure visitor and resident parking is protected and sufficient and affordable enough to encourage revisits	Noted. The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.6	Southend Borough Council Regulatory Services	3384	Support	The cost of parking in Southend is very cheap compared to other areas and this encourages people to drive. We should be dissuading people to drive.	Noted.
4.6	Jeremy Martin	3454	Object	Parks are in place, they should be provided with EV charging supported by solar PV, local wind and batteries and EVs should be given priority and lower car park charges.	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				This will enhance the space, lower Air Quality challenges, as well as enhancing the space of the tourists that visit	
4.6	Valerie Morgan	3482	Support	Not just in central Southend. Perhaps use parking facilities outside the borough to link in with the train services.	Noted.
4.6	Thurrock Borough Council	3682	Support	No further comment	Noted.
4.6	Southend Borough Council – Parks and Open Spaces Department	3694	Comment	Parking for visitors does not have to be on the sea front. The tourist experience could be enhanced by reducing parking on the sea front and by enhancing the town centre car parks and way finding. The parking space on the sea front could be used to enhance the visitor experience with high quality landscaping and new facilities.	Noted.
4.6	Southend Borough Council – Resort Services Department	3872	Comment	Parking is crucial to the viability of the central seafront offer and will need to be protected if we are to remain competitive with similar resorts as the bulk of our visitors arrive by car. Increased access and parking issues will influence visitors decision making with regards to which resort they choose to visit.	Noted. The new local plan will need to ensure tourism and transport policies are complementary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.6	Leigh Town Council	4126	Comment	There should be car parking in areas other than central Southend. There are other tourist destinations other than Central Southend that face extreme parking challenges. This links in with looking at all areas with coastal access as a complete tourism destination re the points Leigh Town Council have already made at 4.3 and 4.5. with regard to connectivity	Noted. Need for new local plan to consider all tourism opportunities in the Borough.
4.7	Do you have any other	issues/c	omments yo	u would like to raise	
4.7	Murray Foster	3090	Support	Forgot to say that whilst we have been proactive in creating	Noted.

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				cycle paths etc we have minimal facilities/ provision of hire bikes etc to encourage utilisation following departure of The Comfy Saddle	
4.7	Neil Hampson	3130	Support	Encourage train travel & bike riding rather than cars like Cambridge and Oxford	Noted.
4.7	Perry Gamon	3194	Support	Everyone I've ever met (I'm 60 this year) that has been to Southend loves the seafront. Keep parking & the route from both town centre rail stations as simple & accessible as possible	Noted.
4.7	Nicholas Smith	3234	Comment	Tourism needs to be a key focus for promoting Southend and this should include redevelopment of the Pier which lacks attractions at the end. A hotel or leisure facility on the seafront would also bring in a new type of visitor and encourage them to stay overnight which will bring additional revenues to restaurants and local businesses.	Noted. The new local plan will need to provide a policy framework that builds on and seeks to enhance the existing tourism facilities.
4.7	Laurence Steel	3253	Support	The resort facilities are important but they do spread wealth particularly as average wages tend to be low	Noted.
4.7	Rochford District Council	3483	Comment	RDC does not have any specific comments to make on Southend's tourism aspirations; however it would support further discussion over how these aspirations can complement and support those of Rochford District, including by promoting rural tourism opportunities and access to the countryside. RDC would encourage Southend to continue to engage positively over the growth and vitality of the regionally important London Southend Airport to consider the opportunities it presents to grow the tourism offer of the whole region	Noted. The Borough Council regularly liaise with neighbouring local authorities as part of the 'duty to co-operate'. SBC continues to engage with Rochford District Council and other South Essex authorities as part of the Association of South Essex Local Authorities in the preparation of the South Essex Joint Strategic Plan and related local plans.
4.7	Valerie Morgan	3483	Support	The Pier and Kursaal need to be enhanced for tourism. The main key is to look at alternative transport systems to avoid	Noted. The new local plan will need to provide a policy

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				the traffic chaos that is a regular occurrence in the season and must put potential visitors off. Instead of looking at new developments make the most of what we have. Look at what successful seaside towns have done.	framework that builds on and seeks to enhance the existing tourism facilities. It will also need to ensure tourism and transport policies are complimentary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.7	Angela Baldock	3571	Comment	Have a park and ride scheme built into the new town development at Fossetts farm once a new link road is built, and a public transport link to the town centre and seafront from there.	Noted. The new local plan will need to ensure tourism and transport policies are complimentary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.7	Hayley Dixon	3622	Support	Focus on the cultural offer - ensure our galleries are given the support to do the work the likes of Turner Contemporary does in Margate, Towner Gallery does in Eastbourne and Jerwood Gallery does in Hastings - more promotion, raise profile, additional funding. Cultural regeneration and artist relocation brings tourism and investment.	Noted. The cultural offer will need to form an important part of any policy framework.
4.7	Southend Borough Council – Parks and Open Spaces Department	3695	Support	To become a leading coastal tourism destination Southend needs to compete with a number of well-established destinations. Southend lacks an iconic viewing attraction that many other resorts have. The local plan could help address this by allocating a site for the development of a landmark viewing tower such as the Briton I360 or the Portsmouth spinnaker.	Noted. Planning policies will continue to support tourism as a key driver of the local economy.
4.7	Metrotidal Ltd	3819	Support	The Metrotidal proposal supports Southend as an exemplar	Noted. The new local plan will

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				coastal tourism destination within the UK. The sea defence system becomes itself a major tourist attraction. The proposals to include a high-quality marina development with a cruise liner terminal and Thames Clipper ferry landings all served by a Thames Estuary Station, enhancing Southend as a gateway for national and international tourism. The marina, cruise liner terminal and ferry landings complement the original development of the pier as a tourist gateway to Southend. The integrated transport connections, including the rail links to Southend Airport, Ebbsfleet and Central London, provide an attractive tourist offer and radically improve access to the Southend conurbation.	need to ensure tourism and transport policies are complimentary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all modes of transport.
4.7	Harry Chandler	3832	Comment	As our major land asset is our beaches, we have the longest pleasure pier in the world and lots of eating places. We need to implement a plan to make Southend the best destination for tourists in South East England. We are close to a large population centre in east London.	Noted.
4.7	Southend Borough Council – Regulatory Services Department	3862	Comment	Improvements may be required to the sewer / drainage capacity for new developments, particularly those around the seafront, including dealing with misconnections. Ensuring the sufficient of sewer / drainage capacity for new developments and targeting and support agencies with responsibility for misconnections will improve the water quality and the objective of promoting Southend as a major resort	Noted.
4.7	Leigh Town Council	4127	Comment	The Borough Council have got to change/improve the infrastructure as it is key to think outside the box to avoid the congestion that visitors and residents cannot avoid in seasonal times Borough wide. The Pier and the Kursaal are iconic buildings in Southend and need to be used effectively and could be enhanced so much more.	Noted. The new local plan will need to ensure tourism and transport policies are complimentary in order to effectively promote tourism whilst also promoting sustainable travel patterns for all

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					modes of transport. The Plan will also seek to protect and enhance the town's built heritage.
5۰	How best can we ensu	ure that ou	ur town centi	res are successful, vibrant and attractive places in the face	e of changing retail demands?
5.	SK Architects	3996	Comment	Need for greater residential intensification within key central area including High Street and diversification away from A1 retail.	Noted.
5.	SK Architects	3997	Comment	We would like to see the High Street opened up for traffic and therefore removing the pedestrianized and un-police able space and at the same time the creation of vitality and vibrancy at all times of day and evening. We would like to see all unnecessary yellow lines removed from the Town Centre, High Street, Central Seafront and resort area. The local plan should include free 2hour parking on the High Street and associated side streets to encourage visitors and residents to use the High Street.	Noted. Review of parking, public transport and access within the town centre and environs to be undertaken and recommendations incorporated into local plan policies.
5.	Indigo Planning	4011	Object	Residential development to north of Fossetts Farm should not justify the inclusion of large-scale retail and leisure uses as part of any future allocation (as currently proposed at Fossetts Farm). The Southend Borough Council's 'new' retail study acknowledges that Fossetts Farm development has created long term uncertainty for the future prospects of the town centre. Any out of centre development will have a significant material impact and would be contrary to national planning policy. This further endorses the point that any investment and future retailing in Southend should be focussed within the town centre itself.	Noted. Southend Football Club's application on land at Fossetts Farm has been submitted but is yet to be determined.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
5.	Indigo Planning	4013	Comment	Concerned that the Southend retail study is already out dated in several assumptions: • health check data from 2016 has been used but could have been updated using 2018 data illustrating growing concerns about the fragility of the health of Southend Town Centre; • time series analysis of vacancy rates stops at 2016, could have been continued until at least 2018. Future iterations of the Plan must take account of more up to date information in this regard. Retail study should be more forensic in illustrating long term vacant units/ clusters and what types of retailers have taken up vacant space. The report masks some real areas of concern in this regard, namely that there are a number of long-term vacancies and that new tenants coming in are often short term and not national multiples which provide a wider trade draw. To assess future trends the Plan must have regard to up to date data and the implications this will have. The indications for Southend very much point to more investment required within the town centre as the overall health is more fragile than that set out in the retail study. Future iterations of the Plan will need to be informed by more up to date information and sufficient monitoring will have to be put in place to ensure the successful delivery of it.	Noted. Plan policies to respond to findings of the Retail study and an updated Southend Town Centre Health Check.
5.	Indigo Planning	4014	Comment	The PBA retail study does helpfully acknowledge on several occasions that the proposed out of centre retailing at Fossetts Farm has created long term uncertainty for the future prospects of the town centre. This further endorses the point that any investment and future retailing in Southend should be focussed within the town centre itself.	Noted. Southend Football Club's application on land at Fossetts Farm has been submitted but is yet to be determined. Plan policies to respond to findings of the Retail study and

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					updated Southend Town Centre Health Check.
5.	Indigo Planning	4015	Comment	Retail capacity estimates in PBA's study, it is acknowledged that there is a limited need for new comparison (non-food) goods floor space in the short to medium term. Whilst the planned expansion of Lakeside and improvements to Chelmsford have drawn a lot of the potential capacity away from Southend, the Plan should not encourage any trade to be drawn back by allocating future retail floor space in out of centre locations. Whilst arguments can be made about destination retail and leisure being created to draw trade back to a Borough location, the health of Southend town centre is such that any such development would cause a significant material impact on the centre. This would be contrary to national planning policy and would undermine the core sustainable principles of the Plan moving forward. The Plan at this stage does not attempt to allocate such a location but we strongly caution against any counter arguments and representations likely to be made in this respect. The creation of a new retail destination within Southend Borough outside of the town centre would not accord with the core principles of the Plan nor that of national policy and should not be considered.	Noted. Southend Football Club's application on land at Fossetts Farm has been submitted but has yet to be determined. Plan policies to respond to findings of the Retail study and updated Southend Town Centre Health Check.
5.	Indigo Planning	4016	Comment	There is a short-term convenience (food) goods need within Southend and it would be of benefit to the town centre to focus that need within it in the first instance.	Plan policies to respond to the findings of the Retail study and updated Southend Town Centre Health Check.
5.	Indigo Planning	4017	Comment	Welcome additional residential. There is a real opportunity for residential growth in the town centre and this should be considered in detail in future iterations of the Plan.	Noted.
5.	Indigo Planning	4018	Comment	Welcome a review of primary and secondary designations in	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				the town centre both in length and restrictions on uses and flexibilities that might be introduced.	
5.	Essex County Council	4054	Comment	Recommend that consideration is given to the need to make proper allowance for retaining and improving Passenger Transport access as part of the package of solutions to reduce the need for cars in the town centre.	Noted. Review of parking, public transport and access within the town centre and environs to be undertaken and recommendations incorporated into local plan policies.
5.	Alan Grubb	4081	Comment	Retail vacancies within the High Street will have a knock-on effect for small independents on side streets.	Noted. Planning policies for retail will need to acknowledge retail trends and need for diversification of town centre uses.
5.1				rst preference for all forms of retail development and for d by the district centres of Leigh and Westcliff?	other town centre uses
5.1	Sarah Chubb	2983	Support	There are a large number of 'derelict' buildings in the town (Southend, Westcliff and Leigh) which look tatty and do not promote visitors to the area. For example Blockbuster video store which has been derelict for years and attracts flyposting and graffiti, also a large building opposite Chalkwell Park. Why does it take so long for these buildings to be sold on and developed for a better use?	The Council will be engaging with property owners in order to promote and encourage the effective use and regeneration of prominent vacant units in the Town Centre and local centres.
5.1	Joseph Raven	3004	Support		Noted.
5.1	Karen Finn	3053	Object	You said it yourself in the summary - there is no appetite for trying to keep the town centre as solely retail, you'd be fighting a losing battle.	Noted. Planning policies for retail will need to acknowledge retail trends and need for diversification of town centre uses.
5.1	Karen Finn	3054	Support	The high street needs to change full stop. Whatever uses enable it to remain viable and attractive for people to visit should be considered.	Noted. Planning policies for retail will need to acknowledge retail trends and need for

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					diversification of town centre uses.
5.1	Murray Foster	3094	Support	Generally yes- but need some affordable type retail for new/ niche retail adjacent to main high street area	Noted.
5.1	Neil Hampson	3131	Support	Yes but do not leave Westcliff and Leigh out - particularly Westcliff which is struggling more than Leigh	Noted.
5.1	Perry Gamon	3195	Object	High street retail is dying, support out & edge of town rather than lose all retail spend	Plan policies to respond to the findings of the Retail study and updated Southend Town Centre Health Check.
5.1	Nicholas Smith	3235	Support	Southend Town Centre has lost appeal by allowing lower quality brands and shops which in turn drive away a large group of consumers	Noted. Planning policies for retail will need to acknowledge retail trends and need for diversification of town centre uses.
5.1	Laurence Steel	3254	Support	Yes	Noted. Planning policies for retail will need to acknowledge changes in retail trends and need for diversification of town centre uses.
5.1	Southend Borough Council – Economic Growth Department	3303	Support	I think we should develop an identity for each of the retail areas and then work to match the offer to the identity. We could then target retailer base on the identity, the audience the infrastructure that we have invested to support it. This should be implemented in a phased approach working with Southend and Leigh first before moving to Hamlet court road, Shoebury etc	Noted.
5.1	lan McLernon	3332	Object	No. The current model is not working - evidenced by closed shops, rundown feel of town centre. Big retail development are a thing of the past. Need to break up and mix residential, cultural and retail to create more vibrant environments that	Noted. Planning policies for retail will need to acknowledge changes in retail trends and need for diversification of town centre

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				are self-sustaining.	USES.
5.1	Southend Borough Council Regulatory Services	3376	Support	Yes this makes sense as it is much larger and has the potential to become better in terms of quality if it is done right.	Noted.
5.1	Jeremy Martin	3455	Support	The Town Centre should be the primary focus but should be adapted to include housing, green space with water features and areas to rest and get cool in summer. The town centre is a concrete mass which is unattractive and should be redeveloped fully. The opportunity to achieve this with the housing and employment wrapped together is huge.	Noted. Planning policies for climate change mitigation and adaptation/environment will include urban greening and cooling. Planning policies for retail will need to acknowledge changes in retail trends and need for diversification of town centre uses.
5.1	Valerie Morgan	3484	Support	Yes	Noted.
5.1	Valerie Morgan	3486	Support	Look at what is working in Leigh, Westcliff, Thorpe Bay etc	Planning policies should be sufficiently flexible to allow for innovation and diversity in land uses, whilst protecting the core retail function of town and local centres.
5.1	Hayley Dixon	3612	Comment	Retail across the borough should be considered - the town centre should be curated towards the needs of the users - likely should be focused on leisure offer - bars/entertainment/culture. Experiences above retail should be focus on, and selection of residents on the high St should be greatly considered in order to promote growth - the right businesses will promote further businesses or the right nature to developed a collaborative community offer.	Noted. Planning policies for retail will need to acknowledge changes in retail trends and need for diversification of town centre uses.
5.1	Thurrock Borough Council	3683	Support	No further comment	Noted.
5.1	Southend Borough	3696	Comment	Town Centres need to adapt to the changing shopping and	Noted. Planning policies for

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Council – Parks and Open Spaces Department			leisure habits. It is important that Southend Town Centre is vibrant and inviting as it is the gateway to the seafront. However, retail developments should be in a location that can provide good facilities with high quality civic realm. Retail needs to be convenient and able to accommodate and adapt quickly to changing trends such as online shopping and click and collect. Mixed use areas, retail, leisure, business and residential may offer more sustainability	retail will need to acknowledge changes in retail trends and need for diversification of town centre uses.
5.1	Southend Borough Council – Parks and Open Spaces Department	3705	Support	Town Centres need to adapt to the changing shopping and leisure habits. It is important that Southend Town Centre is vibrant and inviting as it is the gateway to the seafront. However, retail developments should be in a location that can provide good facilities with high quality civic realm. Retail needs to be convenient and able to accommodate and adapt quickly to changing trends such as online shopping and click and collect. Mixed use areas, retail, leisure, business and residential may offer more sustainability	Noted. Planning policies for retail will need to acknowledge changes in retail trends and need for diversification of town centre uses.
5.1	Leigh Town Council	4128	Comment	Retail is changing significantly and the days of large department stores are pretty much over. Southend needs to recognise that areas like Leigh are now a dominant force in terms of sustainability as they are more trend-based and adaptable. Therefore, other district centres could follow suit and become niche visitor attractions and community hubs which are all linked by the retail network and could be easily connected to central Southend.	Noted. Planning policies for retail will need to acknowledge changes in retail trends and need for diversification of town centre uses.
5.2	Review the role and fun	iction of	Southend to	own centre to provide for a more flexible approach to devo	elopment schemes?
5.2	Joseph Raven	3005	Support	I think Southend must adapt to provide a range of retail	Noted. Planning policies for retail will need to acknowledge changes in retail trends and need for diversification of town centre

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					USES.
5.2	Leigh Town Council	4129	Comment	<ul> <li>a) Yes</li> <li>b) Yes, but not exclusive zones. There should be a mixture in all areas and specifically ideas to break up the centre.</li> <li>Southend High Street Scene e.g. covered parts, street cafe scene. The areas running down the middle of the High Street could be better utilised e.g. market, outdoor eatery areas</li> </ul>	Noted.
5.2a	do you think a greate	r mix of us	es should be	allowed such as retail, cafes and bars	
5.2a	Southend Borough Council – Economic Growth Department	3304	Support	Yes, we need to be more creative in the town centre usages to support urban living, students, visitors and tourists. One of the biggest benefits of the town centre is access so what other services would benefit from this: Business, health, education, leisure	Need to retain flexibility in supporting appropriate land uses is noted.
5.2a	Murray Foster	3092	Support	Yes to all of that with emphasis on creating an exciting dynamic Estuary Experience Centre within existing footprint of town centre preferably nearer to shore end of high St	Need to retain flexibility in appropriate land uses is noted.
5.2a	Neil Hampson	3132	Support	Support this rather than option 2	Noted.
5.2a	Nicholas Smith	3236	Comment	a) Cafe's and bars are an attraction however it is more the quality of such facilities and shops which count. There is a large portion of Southend who work in London and as such are relatively wealthy, who choose to travel away to spend their money due to lack of appeal in the high street.	Noted.
5.2a	Perry Gamon	3196	Support	a) yes, definitely	Noted.
5.2a	Laurence Steel	3255	Support	a) Strong support of residential conversion if retail space is no longer required	Noted.
5.2a	lan McLernon	3333	Support	Yes mix is better and more sustainable	Need to retain flexibility in supporting appropriate land uses is noted.
5.2a	Southend Borough	3377	Support	There are variations in the quality of this type of	Need to retain flexibility in

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Council Regulatory Services			<ul> <li>establishment - we don't want to be going for the lowest</li> <li>common denominator as this just cheapens the town and</li> <li>oftentimes it is a short term fix. For example, there are always</li> <li>lots of food businesses springing up that don't stay for long.</li> <li>Incentivise quality community based options such as ones</li> <li>that really engage locally, Project 49 being a good example.</li> <li>The knock on effect of having more residential</li> <li>accommodation in the town must be considered in terms of</li> <li>noise affecting the new residents</li> </ul>	supporting appropriate land uses is noted.
5.2a	Jeremy Martin	3456	Support	Full redevelopment to break the concrete mass, provide more mixed use, provide housing and more attractive retail. Green space and shading are critical	Noted.
5.2a	Valerie Morgan	3485	Support	Definitely	Noted.
5.2a	Valerie Morgan	3487	Support	Yes	Noted.
5.2a	Angela Baldock	3573	Support	Yes to a greater mix of premises to reduce the unattractive empty units. Also allow for additional housing in areas that cannot be utilised.	Need to retain flexibility in supporting appropriate land uses is noted.
5.2a	Thurrock Borough Council	3685	Support	No further comment	Noted
5.28	Southend Borough Council – Parks and Open Spaces Department	3697	Support	Southend Town Centre needs to be flexible and quick to adapt. Development also needs to be balanced changing from retail to predominantly food outlets is unlikely to be sustainable in the medium to long term. The local plan should support flexibility and new civic realm.	Need to retain flexibility in supporting appropriate land uses is noted.
5.2a	Southend Borough Council – Parks and Open Spaces	3704	Support	Southend Town Centre needs to be flexible and quick to adapt. Development also needs to be balanced changing from retail to predominantly food outlets is unlikely to be sustainable in the medium to long term. The local plan should support flexibility and new civic realm.	Need to retain flexibility in supporting appropriate land uses is noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
5.2b do	you think the town centr	e should	be refocused	into specific themes, for example	
5.2b	Karen Finn	3055	Object	That sounds like thinking too hard. By zoning the high street you risk areas remaining or becoming no go areas after dark, for example. It simply needs to be flexible - certain buildings will still lend themselves to certain activities by their design or location.	Need to retain flexibility in appropriate land uses is noted.
5.2b	Murray Foster	3094	Comment	I think we should be cautious about further zoning- in a way this has partially happened with South Essex College & University of Essex/ Forum etc . and also Seaway, if it hopefully happens will be leisure with some residential. Feel we are going to need flexible approach across the centre as commercial property market faces challenges with retail operations reducing - so a mixed approach but any residential ideally to be above other uses ground floor premises	Need to retain flexibility in appropriate land uses is noted.
5.2b	Perry Gamon	3197	Object	b) no	Noted.
5.2b	Nicolas Smith	3237	Object	b) Southend already has an established education centre in the town.	Noted.
5.2b	Laurence Steel	3256	Support	If it helps revive the town centre	Noted.
5.2b	Southend Borough Council – Economic Growth	3305	Support	<ul> <li>b) the current high street is too long and shoppers do not shop the whole length generally, therefore we need to work out who comes where and why.</li> <li>This information should be used to inform the decisions made. With Greater Anglia at the top of the High Street this is an important area for commuters but how do we better manage the flow of people off the train to maximise the retail opportunity they offer. Visibility of the zone is most important</li> </ul>	Noted.
5.2b	lan McLernon	3334	Comment	Themes can work - but feel mix better and more sustainable	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
5.2b	Southend Borough Council Regulatory Services	3378	Object	No a good mix of everything is preferable.	Noted.
5.2b	Valerie Morgan	3488	Support	Not exclusive zones, a mix. Break up the dreary length of the High Street, bring back a covered market.	Noted.
5.2b	Angela Baldock	3574	Support	This seems sensible as there are many unused retail units within the Victoria and the Royals, so retail could be focused in these sites.	Noted.
5.2b	Hayley Dixon	3613	Support	Yes, the town centre should be curated.	Noted.
5.2b	Thurrock Borough Council	3686	Support	Support the overall approach to diversify the town centre including further opportunity for residential above retail/commercial uses. Support potential to develop specific zones or quarters in the main Southend High Street/town centre. There could be potential for cultural/tourism uses to complement the seafront and boost the town centre as a place to visit.	Noted.
5.2b	Southend Borough Council – Parks and Open Spaces Department	3698	Support	Creation of zones and creating a large area of civic realm could be of benefit to the long term viability of Southend town centre. Focusing this around the Forum, College and University and demolishing existing buildings to create a central public square with open views would be an approach that could support a variety of uses.	Noted.
5.2b	Southend Borough Council – Parks and Open Spaces	3703	Support	Creation of zones and creating a large area of civic realm could be of benefit to the long term viability of Southend town centre. Focusing this around the Forum, College and University and demolishing existing buildings to create a central public square with open views would be an approach that could support a variety of uses.	Noted.
5.2b	Southend Borough Council 2050 Safe and Well	3749	Support	We think that moves towards option b with zones within the town centre for a wider variety of use would be beneficial. The focus on retail is proving detrimental to the town centre	Noted. Planning policies for retail will need to acknowledge changes in retail trends and need

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				as the retail habits of the public change with the advent of new technology options. Any redevelopment of the town centre into a zonal format (or other approach if that is preferred) must take into account the need to enhance the greening of the town centre to improve both the visual amenity as well as climate change resilience, in respect of urban cooling to address higher temperatures and more intense rainfall.	for diversification of town centre uses.
				e SCAAP) should be amended? Should we allow more resi	
5.3 5.3	Joseph Raven Karen Finn	3006 3056	Support Comment	Residential uses should always now be considered particularly if it means that new builds will not need to be built on green belt	Noted.
5.3	Murray Foster	3095	Support	Would be supportive to more residential uses on periphery	Noted.
5.3	Perry Gamon	3198	Support	Yes	Noted.
5.3	Laurence Steel	3257	Support	Yes to residential	Noted.
5.3	Valerie Morgan	3489	Support	Yes increase residential	Noted.
5.3	Southend Borough Council – Parks and Open Spaces Department	3702	Comment	Residential use should be considered if it keeps the area active and vibrant.	Noted.
5.3	Indigo Planning	4019	Comment	Paving across the town centre needs to be improved and properly sealed. Enhancements to the High Street should be a priority. Access to the High Street should be more legible, especially from Victoria Station, for example the extension to accommodate New Look acts as a visual barrier to the centre and enhancement is needed to encourage pedestrians into the High Street.	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
5.3	Leigh Town Council	4130	Comment	Yes, should bring in more residential areas within the boundary and have social housing within the community that serves it.	Noted.

5.4 Do you think the Westcliif and Leigh shopping centres should continue in their current formats or do you think there should be changes

5.4	Karen Finn	3057	Support	Nothing wrong with what they are - except maybe too many cafes in Leigh! But change what they are and they will no longer be what the local population need or want	Noted.
5.4	Murray Foster	3096	Support	My daughter lives in Leigh and from my experience feels it should continue as it is but could do with better marketing profile. Westcliff is both an opportunity and a challenge - possibly more live over accommodation	Noted.
5.4	Neil Hampson	3133	Support	Continue current format but need more support particularly for Westcliff	Noted.
5.4	Richard Kurti	3151	Support	Hamlet Court Road is currently enjoying a mini-boom. The size of retail units is ideally suited to the needs of 2019. These businesses need support, and the street needs investment to keep this success going.	Noted.
5.4	Perry Gamon	3199	Support	Leigh yes but not Westcliff, the latter being more deprived in parts	Noted.
5.4	Nicholas Smith	3238	Support	Leigh is an attractive place to shop and should continue to allow small businesses to flourish	Noted.
5.4	Laurence Steel	3258	Support	Westcliff needs attention , Leigh seems to work	Noted.
5.4	lan McLernon	3335	Support	Improve parking within Leigh - but feel and vibrancy of Leigh works well. Westcliff seems rundown; need to look at reinvesting and encouraging the right mix of businesses. Better urban planning to improve environment	Noted.
5.4	Southend Borough	3379	Support	Westcliff is full of low value establishments and we don't want	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Council Regulatory Services			to see any more of this. Leigh is fine it just needs better parking!	
5.4	Valerie Morgan	3490	Support	Leigh must be The Broadway and Leigh Road. Regeneration of Hamlet Court Road (which used to be an " upmarket" shopping area ) and London Road. Again hop on/hop off transport would help.	Noted.
5.4	Angela Baldock	3575	Support	Should stay as encouraging independent shops as this gives them distinct character.	Noted.
5.4	David Carpenter	3608	Support	I think that Hamlet Court Road, effectively Westcliff High Street, should become a niche heritage and conservation area, and be promoted to local artists and the creative industries. It should also retain local convenience shopping opportunities.	Noted. The local plan will continue to protect the core retail function of town and local centres.
5.4	Hayley Dixon	3614	Support	Leigh seems to have a very successful offer - use the format of this success and replicate in Southend town centre - not necessarily with the same type of shops, but with the same approach, creating a community and considering the needs and wants of the residents.	Noted.
5.4	Southend Borough Council – Parks and Open Spaces Department	3706	Comment	Westcliff and Leigh shopping centres should adapt and develop in line with changes in retail and leisure and to meet the needs of residents and visitors.	Noted.
5.4	Leigh Town Council	4131	Comment	The Leigh shopping centre in the Local Plan should be expanded to include Leigh Road. There should be a major regeneration of Hamlet Court Road and London Road areas.	Noted.
	ourage and promote furth you think the priorities sh			the public realm, such as improved paving, seating, tree	planting and landscaping.
5.5	Joseph Raven	3007	Support	More Green areas should be added across the town	Noted. Policies for town centre will support additional tree planting, soft landscaping and public realm improvements where feasible/appropriate and

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					in line with wider town centre public realm strategy.
5.5	Karen Finn	3058	Comment	I have already seen some diabolical landscaping and 'improved' paving, such as the S-SHAPE paving installed down the high street in the early 2000's, and the shared space areas. I am always happy to see real enhancements that improve the visual aesthetic and wellbeing, like planting trees. But too many of these projects in the past seem to be vanity projects or projects where funding has been secured and has to be spent within a finite timeframe and some poor choices have been made. Priorities should be the high street and the seafront (who thought putting palm trees on the seafront would be a good idea?)	Noted. Local Plan policies will support public realm improvements where feasible/appropriate and in line with wider town centre public realm strategy.
5.5	Murray Foster	3097	Support	Feel that town centre environment/ landscape should be themed culturally around the Thames Estuary to differentiate from Basildon, Chelmsford, Lakeside etc	Noted.
5.5	Neil Hampson	3134	Support	Encourage more green tree planting etc. Stop parking on pavements which makes it difficult for pedestrians especially old & disabled. Reduce traffic on residential roads & slow traffic down. Encourage walking and cycling.	Noted. Policies for town centre will support additional tree planting, soft landscaping and public realm improvements where feasible/appropriate and in line with wider town centre public realm strategy.
5.5	Perry Gamon	3200	Support	Not sure	
5.5	Nicholas Smith	3239	Support	Strongly support this which adds to the overall experience of shopping in the High Street.	Noted.
5.5	Laurence Steel	3259	Support	London Rd from High St to Sainsbury's is a priority	Noted.
5.5	lan McLernon	3336	Support	Agree helps improve environment and behaviours Westcliff needs investment	Noted.
5.5	Southend Borough Council Regulatory	3380	Support	Who could argue with planting more trees? It makes for a calmer and more pleasant atmosphere - greening of all our	Noted. Planning policies for climate change mitigation and

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Services			spaces should be encouraged.	adaptation/environment will include urban greening and cooling.
5.5	Jeremy Martin	3457	Support	Green space and shading will be our defence against AIR QUALITY, overheating, flooding and climate change. This must be the priority.	Noted. Planning policies for climate change mitigation and adaptation/environment will include urban greening and cooling.
5.5	Valerie Morgan	3491	Support	Improved paving	Noted.
5.5	Angela Baldock	3576	Support	Encourage more native tree planting to help offset the carbon emissions from increased usage. Also to soften building lines.	Noted. Planning policies for climate change mitigation and adaptation/environment will include urban greening and cooling.
5.5	Hayley Dixon	3615	Support	The conservation area is considered a very attractive part of Southend, extend the public realm principles from this area across the town centre.	Policies for town centre to support additional tree planting, soft landscaping and public realm improvements where feasible/appropriate and in line with wider town centre public realm strategy.
5.5	Southend Borough Council – Parks and Open Spaces Department	3707	Support	Hi quality public realm is important to the vibrancy and appeal of an area. Enhancements in all our town centres will benefit the area and using soft landscaping to compliment paved areas. The link between Victoria Circus and the seafront should be a priority as should areas requiring regeneration such as Shoebury High street.	Noted. Policies for town centre to support additional tree planting, soft landscaping and public realm improvements where feasible/appropriate and in line with wider town centre public realm strategy.
5.5	Southend Borough Council 2050 Safe and Well	3751	Support	The priorities should be aligned to the zoning of the town centre (or whatever approach is preferred) and ensuring that the enhancements that take place take into account the need	Noted. Policies for town centre to support additional tree planting, soft landscaping and

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				to enhance the greening of the town centre improve both the visual amenity (with the wider benefits that this brings) as well as climate change resilience, in respect of urban cooling to address higher temperatures and more intense rainfall.	public realm improvements where feasible/appropriate and in line with wider town centre public realm strategy.
5.5	Southend Borough Council – Regulatory Services Department	3863	Support	Support the enhancement of tree planning and landscaping to both improve the public realm and providing a greener and cooler community.	Noted. Policies for town centre to support additional tree planting, soft landscaping and public realm improvements where feasible/appropriate and in line with wider town centre public realm strategy.
5.5	Leigh Town Council	4132	Support	Yes. Priorities should be significant enhancements in central Southend High Street and paving in Leigh Broadway and Leigh Road needs much improvement.	Noted. Planning policies will support additional tree planting, soft landscaping and public realm improvements.
5.6 Do yo	ou have any other issues/	comment	s you would	like to raise?	
5.6	Laurence Steel	3260	Support	I'd give priority to the present centres	Noted.
5.6	Valerie Morgan	3492	Support	No	Noted.
5.6	Angela Baldock	3577	Comment	I would like to see large developments have more trees/vegetation built into the design to attract wildlife and soften the stark building lines such as the flats in Italy which have trees built into their design so that they look like living gardens. Also where new flats are built they should have roof gardens.	Noted. Planning Policies will support additional tree planting, soft landscaping and public realm improvements.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
5.6	Hayley Dixon	3616	Support	Establish a public art strategy that is diverse and representative of the town, led with advice from the cultural expertise in the town spearheaded by the Arts Council NPO's Focal Point Gallery and Metal.	Noted.
5.6	Southend Borough Council – Parks and Open Spaces Department	3708	Comment	Other retail centres such as Shoebury and Southchurch should be considered in this area of the local plan and soft and hard landscaping introduced to the areas.	Noted. Planning Policies will support additional tree planting, soft landscaping and public realm improvements.
5.6	Martin Scarfe	3803	Comment	The additional comment about the impact on the High Street is worrying to me. In my opinion the High Street needs to evolve and not be protected by undermining developments elsewhere. Surely the developments need to complement each other.	Noted. Planning policies will support additional tree planting, soft landscaping and public realm improvements.
5.6	Metrotidal Ltd	3820	Comment	The Metrotidal proposal supports the regeneration of the town centre for the 21st century with a new Southend Central underground station linking the existing lines while releasing the Southend Victoria terminus site for redevelopment.	Noted. It is important that the Local Plan considers all forms of travel and promotes sustainable transport in line with national policy.
5.6	John Hazlehurst	3853	Comment	A statement in amongst the documents talks about over reliance of the High Street and retail outlets here, this is another misnomer as since the mid 1990's the variety and number of retail enterprises in the High street has reduced to just a couple of main stream shops, they cannot support the whole town financially. This has been impacted even more by the use of online buying. A by-product of which is the large volumes of delivery vans making use of the existing road network (creating more pollution).	Noted.
5.6	John Hazlehurst	3854	Comment	Just thinking about the whole concept of a Town Plan and that civil servants would take over if we did not come up with our own plan brings into question who demanded this in the first place. Probably those self-same civil servants. It does of course provide high value business for the consultancy firms	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				involved in manufacturing the plans who probably don't actually live in the area and experience the existing issues and will not experience the consequences if those plans are adopted	
5.6	Leigh Town Council	4133	Comment	No further issues or comments.	Noted.
6.	How best do you think	we can i	mprove the t	ransport system serving Southend?	
6.	Mr Stew Mills	3810	Comment	The main barrier to east/west traffic in Southend is the Southend Victoria railway line - The only crossings are East Street and Eastern Avenue (Warner's Bridge is a north/south crossing). Many years ago, when Teddy Taylor was our MP, I suggested a further crossing at Warner's Bridge; the idea was to create a new east/west route - The Tesco - Waitrose link. Since then Fossetts Way has been built and Eastwoodbury Lane connected to Nestuda Way, the only bridge remains to be connecting Temple Farm to Harp House roundabout , it would provide a 'direct' alternative route to the new football stadium.	Noted. It is recognised that crossings of the railway line are limited and busy as are east-west links. This proposal will be considered, along with other options, as part of a broader analysis of transport options.
6.	Trenitalia c2c Ltd	3910	Comment	Pleased to see Council recognises need for economic and housing growth and transport infrastructure investment. Supporting the railway Infrastructure in particular is vital, given the unique economic and environmental benefits it provides that cannot be delivered by investment in roads. For example, only the railway provides a realistic link to central London and Canary Wharf for regular commuters, who then spend their salaries locally, bringing economic growth. The railway also provides the most environmentally-friendly form of transport for longer journeys, which will be vital for protecting local air quality.	It is recognised that rail the C2C route is an essential component of the Borough's transport infrastructure.
6.	Trenitalia c2c Ltd	3913	Comment	Trenitalia c2c Ltd holds a 15-year franchise for the Essex	It is accepted that further train

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			Thameside operation until November 2029. The length of this contract means we have an ongoing interest in the medium- to long-term growth and development of Southend borough and the wider south Essex and east London region. A 20% increase in seats is planned across C2C fleet in December 2021 (accelerated from original agreement of 2022-2024, to recognise scale of growth already delivered on franchise). No further increases planned. Signalling replacement is deferred until 2040, with limited capacity for further rolling stock and lengthened trains, and already operating at maximum capacity for signalling system at peak times. Given the latest projected housing numbers reported by each local authority in the region, our latest analysis forecasts that our contractualised route capacity, including the additional rolling stock scheduled for 2021, will be exhausted by 2025. This means the projected scale of housebuilding included in Southend's Local plan and in the other equivalent documents from local authorities in the region, is at risk. Network Rail is undertaking a route study to evaluate our forecasts, and the potential solutions, which is due to report in late 2019. Trenitalia UK (c2c parent company) is developing an Outline Business Case for DfT for investment in ETCS Level 2 (trainbased signalling that would replace current traffic light signals). This, plus 12 additional units has the potential to provide 28 trains per hour and would provide sufficient additional capacity across the route. SBC should support this scheme and include within any Growth Deal – the capital costs of the scheme should also require contributions from developers We urge Southend Borough Council to support the inclusion	and signalling capacity will be required to meet the growth aspirations set out in the Local plan. This will need to be reflected in the Infrastructure Delivery Plan supporting the Local plan. At a broader level the Council will need to consider how best to support these aspirations, including through the latest iteration of the Local Transport Plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				of our scheme in this strategy (the LP), and identify funding sources across the region that can be used to contribute to the capital and net operating costs of the proposal. This would provide sufficient additional capacity across the route. It would also enable better separation between fast and stopping trains, and therefore faster journey times between Southend and London.	
6.	Trenitalia c2c Ltd	3914	Comment	To deliver this economic growth and the proposed housebuilding programme, maintaining and improving the transport infrastructure is absolutely essential. We are pleased to see the Council recognises it as such in its Plan. Supporting the railway Infrastructure in particular is vital, given the unique economic and environmental benefits it provides that cannot be delivered by investment in roads. The railway also provides the most environmentally-friendly form of transport for longer journeys, which will be vital for protecting local air quality.	Noted.
6.	Trenitalia c2c Ltd	3915	Comment	<ul> <li>The C2C route capacity is set to be exhausted by 2025because:</li> <li>At peak times we are currently operating at the maximum capacity for the signalling system of 20 trains per hour. That means we cannot increase the frequency of service</li> <li>Our options for further increasing capacity by adding rolling stock and lengthening trains are limited. Many peak services are already operating at the maximum length of 12-carriages. Additional 12-car trains could also create problems at London stations and thereby increase delays route wide</li> <li>The replacement of the current signalling system is expensive and has been deferred to 2040. This will result in an ongoing decline in the reliability of the signalling infrastructure until that point</li> </ul>	Noted. Southend Borough Council is supportive of all measures to increase route capacity.

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6.	Trenitalia c2c Ltd	3916	Comment	<ul> <li>Accessibility in and around stations</li> <li>A Masterplan developed for Southend Central station that would support the Council's regeneration objectives for the High Street but works currently unfunded so would require support from SBC for it to be deliverable.</li> <li>Access improvement required at Chalkwell Station (both platforms) but works not likely to be completed until towards end of franchise (2029). Support from SBC to access funds from national sources or developers would help deliver this sooner.</li> <li>Southend East station is inaccessible for passengers arriving from London. We have received indication that this will qualify for support from the Department for Transport's Access for All fund. However if this funding is not forthcoming, it too would benefit from Council support.</li> <li>Improved pedestrian environment around Westcliff and Southend East stations required.</li> </ul>	Policy PA6 of the Southend Central Area Action Plan (SCAAP) supports the enhancement of the public realm outside Southend Central station though no funding has as yet been identified. The issues around improving Chalkwell and Southend East stations are noted and will be discussed with transport colleagues as part of ongoing transport policy development
6.	Natural England	3923	Comment	With increased development there will be greater infrastructure requirements across the borough. Air quality and noise issues in relation to London Southend Airport have already been identified as a potential concern, and Natural England would anticipate further assessment through the Local plan's accompanying HRA and SA. In terms of air quality, consideration should be given to both aircraft movements and increased road traffic and there are a number of designated sites of international and national importance within scoping distance for the HRA and SA (the zone of influence for road traffic and aircrafts may differ and not be restricted to proximal designated sites). Natural England is aware that increased flights from Southend Airport 'have been noted as causing disturbance to	Southend Airport have an existing planning consent that places a cap on the number of air movements/passenger numbers. Growth can occur within these parameters but any expansion of facilities that would result in growth beyond that consented would require a new planning permission. This would require careful consideration of all the environmental impacts including noise, air quality and impacts on birds. Natural England would be

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Thames Estuary and Marshes SPA features' (such as non- breeding black tailed god-wits). The Local plan should set out criteria for selecting and allocating sites and a full assessment of all relevant designated sites and the potential impacts of the LP should be made through the appropriate mechanisms. The entire Local plan area falls within the Zone of Influence for the RAMS (Recreational Disturbance Avoidance and Mitigation Strategy) - this commitment should be reiterated through a relevant planning policy.	a key consultee on any such consent. The SA/HRA for the Local Plan will fully consider a range of growth scenarios for the Airport. This will include consideration of impacts on the SPA and other designated sites. The Borough Council is a partner in the preparation of a RAMS strategy and SPD. Appropriate policies will be incorporated in the local plan.
6.	Environment Agency	3938	Comment	The C2C operated rail service from Southend Central to Fenchurch Street crosses the Hadleigh Marshes which is an area at risk of flooding from the Thames Estuary and is identified in the Action Plan for Zone 6 of the Thames Estuary 2100 Plan. The TE2100 Plan has recommended a P3 policy for the future management of the tidal defences that protect the Hadleigh Marshes. Policy P3 advocates continuing with existing or alternative actions to manage flood risk. This means that we will continue to maintain flood defences at their current height, accepting that the likelihood and/or consequences of a flood will increase because of sea level rise. This policy therefore has potential impacts for the long term sustainability of the railway line as the chance of overtopping of the tidal defences will increase over time. Our Thames Estuary Asset Management 2100 (TEAM2100) are near to completing an appraisal to help inform a future management strategy for the tidal defences at Hadleigh	Hadleigh Marshes are located primarily in Castle Point Borough Council area but Southend Council recognises the importance of the impacts on this Borough and particularly the C2C route. SBC will actively liaise with all parties on this matter.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Marshes. We are therefore keen to develop the management strategy and to commence dialogue to develop a long term programme with Southend Borough Council, Castle Point Borough Council, C2C Rail Operator, Network Rail and landowners as partners to better understand resilience opportunities for the rail transport infrastructure. The strategy that we develop must ensure that long term impacts of climate change on the C2C service and Network Rail infrastructure are understood and is built into local plans for infrastructure improvement and for flood warning.	
6.	Port of London Authority	3975	Comment	PLA published its Air Quality Strategy in 2018 (https://www.pla.co.uk/environment/Air-Quality-and-Green- Tariff/Air-Quality) which includes a number of actions to improve vessel emissions and encourage more services on the river. This strategy and its actions should be highlighted as an important evidence base document as part of the development of the Local Plan	Noted. The Air Quality Strategy will be noted in the Evidence base
6.	Basildon Borough Council	3982	Comment	Suggest joint discussions with SE authorities, rail service providers and Network Rail to ensure rail capacity is improved to accommodate cumulative impacts of housing growth in South Essex. Use of River Thames for passenger transport (frequent service) doubtful and should not be factored into modal shift assumptions. However, opportunities could be considered through ASELA including linking up with other stopping off points (e.g. Canvey and Grays)	It is agreed that while there are District specific issues, especially around stations, that many issues are best dealt with on a cross-border basis. Use of the River Thames for passenger transport is still a matter for further investigation, including through the Local Transport Plan and joint working.
6.	SKArchitects	4001	Comment	Accessibility into the town should be greatly improved, in particular along the two key arteries of the A127 and A13.	It is recognised that the A127 and the A13 are key transport

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>Wish to see parking and access improved, particularly for tourist industry with existing provision retained and enhanced.</li> <li>Local Plan should demonstrate Borough is 'car friendly' in relation to visitors and tourists.</li> <li>Any new development should meet its own on-site parking demands.</li> <li>High Street to be opened for traffic, remove unnecessary yellow lines from High Street and Central Seafront area.</li> <li>Free 2-hour parking on High Street and associated side streets.</li> <li>Shared residential and pay and display parking on all streets within 'resort area'.</li> </ul>	corridors. The Council is actively working with partners on a whole corridor approach to achieve transport improvements. The broader issues regarding Transport and parking issues will be examined further as part of the preparation of the transport evidence base for the Local Plan.
6.	Indigo Planning Ltd	4020	Comment	More cycle lanes are needed to assist the delivery of the sustainable transport objectives of the Plan.	It is recognised that there is a need for further development of the cycle network, especially North-South routes.
6.	Essex County Council	4038	Comment	Essex County Council seeks collaborative working on transport projects. It is recommended that greater emphasis is placed on promoting integrated sustainable transport and encourage the use of sustainable travel plans, suitable linkages for pedestrians and cyclists, and passenger transport options in new developments. It is recommended that reference is made to the A127 Task Force in relation to proposed improvement to the A127 strategic highway corridor. Recommend that consideration is given to the potential Crossrail 2 eastern branch. The concept for Crossrail 2 to be extended into south Essex is at an early stage however it may influence where future development is located.	The Council is committed to working closely with Essex CC on transport issues, including the A127 and the potential for a Crossrail extension, as it is recognised that many of these are of a cross-border nature
6.	Essex County Council	4057	Comment	ECC has reviewed the Sustainable Transport Topic Paper – and seek collaborative working with SBC in respect of the	The Council will work closely with Essex CC in investigating

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>following aspects</li> <li>Transport Projects "An Access, Parking and Transport Strategy" and a reviewing of the Southend Local Transport Plan".</li> <li>ECC note the distance to train stations for the Eastwood and Belfairs areas (and the area around Southend Hospital) and wish to work with SBC to retain and improve sustainable linkages from Rayleigh to Southend through these areas.</li> <li>ECC note the aspirations to explore potential of the River Thames as a transport resource, and this will be of particular interest for the Canvey area.</li> <li>ECC wish to explore the potential for Bus Rapid Transport for any large-scale new developments e.g. in Rochford, linking to central Southend / employment / leisure areas / stations / airport (see Question 6.3 and reference to SERT).</li> <li>ECC can confirm that Tourist traffic has a significant impact on the Essex strategic road network (mainly the A127) and would welcome engagement in respect of options to mitigate this.</li> </ul>	the issues identified.
6.	Mr Alan Grubb	4082	Comment	Bus services provided through s106agreements should be for a minimum of 15 years post completion for both residential and employment schemes. Southend Airport rail station should have had a bus interchange. The current arrangements are inconvenient and unsafe. The Travel Centre is not fit for purpose being too small. Serious consideration needs to be given to the relocation of the Travel Centre to a larger site, possible on the site of the Tyler's Avenue car park. There are currently gaps in the bus services provided across the town. Need a Passenger Transport Executive for South Essex area	Section 106 agreements have to be shown to be reasonable and proportionate-it is not always possible to secure such long term agreements. The Southend Central Area Action Plan (SCAAP) identifies that a new site for the Travel centre, potentially at Tyler's Avenue, should be investigated. Bus services are provided on a commercial basis.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				(north Thameside) to provide for integrated ticketing for bus and rail as in other metropolitan areas (West Yorkshire, Liverpool, Manchester). The conversion of houses into flats, where parking is a problem, should be refused unless the developer can provide off street parking within the boundary of the property.	A Passenger Transport Executive (PTE) can only be legally established in Metropolitan Areas. Car parking standards for development schemes, including flat conversions, will be reviewed as part of the local plan process.
6.	Thorpe Estates Company	4098	Comment	Southend is a highly sustainable settlement. As a large town and forming part of the conurbation in the south of Essex, it benefits from accessibility to London and the wider Essex area through strategic road and rail links. The TE2050 report recommends that planned improvements to the two railways in the Borough, should be delivered to increase capacity. Bus connectivity is also strong, demonstrating the range of choice in travel methods available to residents of Southend.	Noted.
6.	Thorpe Estates Company	4099	Comment	The Government's response to the Commission Report explains that £71 million of funding has been secured for improvements to the A136 and over £41 million is secured for the A127. Strategic scale, garden community development offers the best opportunity to enhance these planned infrastructure improvements and best deliver gain to the present and future population in the Borough. Alongside these planned works to increase capacity, the allocation of a new garden community would facilitate discussions around new strategic infrastructure, which would enhance the planned works and deliver significant infrastructure improvements.	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
6.1	Mrs Karen Tinnams	2977	Support	Park and ride from Sadlers Farm to serve Hadleigh Castle, Leigh High Street and Southend Pier	Noted. This will be considered as part of broader consideration of a Transport Strategy for the Borough.
6.1	Mr Joseph Raven	3008	Support		Noted
6.1	Mr Harry Mander	3033	Object	I think a park and ride system would be a great addition to the town. I think that people could park at a rail station, such as Leigh-on-Sea, and take the train to Southend Central. Doing this would improve air quality in the town as cars won't have to be driven in and the train would take passengers right into the centre of town.	Noted. This will be considered as part of broader consideration of a Transport Strategy for the Borough.
6.1	Mrs Karen Finn	3059	Comment	Reverse the 'improvements' made at Kent Elms. Need 3 lanes from the bell to cuckoo corner	The A127 will be examined as a corridor, including within Southend, and the most appropriate solutions considered. A number of issues including traffic flow; air quality; and physical impacts will be considered.
6.1	Mr Murray Foster	3098	Support	Beyond Southend borough boundary the road needs extra lanes and further junction improvements within the town - Bell is next - and Highways Agency needs to adopt A127!	The A127 will be examined as a corridor and the most appropriate solutions considered. A number of issues including traffic flow; air quality; and physical impacts will be considered. Decisions on adoption of the road are made at governmental level.
6.1	Mr Neil Hampson	3135	Support	Make train travel more attractive and cheaper. More capacity at peak times especially in summer. Try to reduce car usage. Park & ride as in Cambridge and Oxford.	The Council will continue to work with partners to increase the attractiveness of public transport

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					and to examine options to increase capacity. Park and Ride will be considered as part of a wider transport strategy.
6.1	Perry Gamon	3201	Support	Increase capacity/another lane where possible	This will be considered as part of a broader transport strategy.
6.1	Mr Nicholas Smith	3240	Support	The A127 is a key route in and out of Southend and whilst people can be encouraged to use the train, the volume of traffic coming in and out cannot be supported. It needs to be widened all of the way to three lanes either side.	The A127 will be examined as a corridor and the most appropriate solutions considered. A number of issues including traffic flow; air quality; and physical impacts will be considered.
6.1	Mr Laurence Steel	3261	Support	The Bell is critical - second priority is to extend the airport road east as an inner ring road	Work on the Bell Junction is important with significant air quality issues to address. Further road improvements will be considered as part of a broader consideration of a Transport Strategy for the Borough.
6.1	Mr Ian McLernon	3337	Comment	Look at the Kent Elms - review need to 40mph and no. of speed cameras Better signage and filtering to park and rides	Noted.
6.1	Olympus KeyMed	3396	Comment	Improvements to the A127 and A13 would help, however the council and government need to create another major roadway into Southend. There is insufficient land around the major junctions on our main roads to really improve the road systems.	Noted. Highway improvements will be considered as part of broader consideration of a Transport Strategy.
6.1	Mrs Valerie Morgan	3493	Support	Probably not practical. A new link from A130 to east Southend	Noted. Highway improvements will be considered as part of broader consideration of a

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
6.1	Thurrock Borough Council	3688	Support	Thurrock generally supports approach to improving the A127 but would need to understand how the development of the spatial option for the Southend New Local Plan would impact upon the current and planned road network and in particular any larger scale new settlement.	Transport Strategy. Noted. The A127 and any wider transport proposals will be considered on a cross-border basis.
6.1	Southend-on-Sea Borough - Parks and Open Spaces Department	3710	Support	In the medium term improvements to the A127 should be undertaken to accommodate the increasing number of vehicles. Opportunities for improvements are limited due to the available space. In the long term consideration should be given to the changing ways people may travel and improvements should accommodate technologies such as driver less cars and induction charging for electric vehicles. Where possible the amount of soft landscaping should be increased around the A127.	Noted. The A127 Task Force will examine the opportunities for enhancing the corridor looking at a variety of options to do this. Where possible soft landscaping will be included in the design where this doesn't impact on road safety.
6.1	Mrs Clare Dellows	3742	Support	We need extra junction capacity and a fast bus/ tram routes to train stations, the schools and hospitals along Prittlewell Chase, and to the employment in Basildon	Noted. Junction capacity has already been enhanced in some locations. The A127 will be considered as a whole corridor to look at the options available.
6.1	Essex County Council	4055	Comment	Specific reference should be made to the ongoing joint transport projects and including A127 Task Force, significant upgrade of the A127/A130 Fair glen interchange; the A127 and A13 Route Management Strategies; A127 Air Quality Management Plan (between the Fortune of War and Rayleigh Weir). Whilst the A13 and A127 are the main focal points ECC would be looking to work collaboratively with SBC and other councils in the area on the impact on the A130 and connections to mid Essex, as well as on appropriate transport solutions for urban extensions or new developments within Southend or on the Southend/Essex boundary, or extending	Noted. SBC will work collaboratively with ECC and other partners to deliver appropriate transport solutions.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Essex.	
6.1	Essex County Council	4058	Comment	ECC has commenced a refresh of the 2014 "A127 A Corridor for Growth – an Economic Plan" (the A127 Route Management Strategy) jointly prepared with SBC. ECC are working with the South Essex authorities (including SBC) and the London Borough of Havering on this, through the A127 Task Force. In respect of Air Quality, there are issues along the A127 within Essex (between the Fortune of War and Rayleigh Weir) which need to be addressed in the short term, and ECC is working with the respective Borough and District Authorities.	Noted.
6.1	Leigh-on-Sea Town Council	4134	Comment	Southend needs another road as the A127 is at capacity. Ideally the Borough needs a direct link in to the A130 to create a new route to East Southend.	Noted. Highway improvements will be considered as part of broader consideration of a Transport Strategy. Delivering a new road to the A130 would require support from neighbouring authorities.
6.2		uld be done	to create imp	proved access if a new settlement is built north of Fossetts Farr	
6.2	Chase (see figure 9)? Mrs Karen Tinnams	2079	Cupport	Build a hypacs across the parth of Dashford and Dayleigh	Noted Delivering a new read to
0.2	WIS Kalen Timianis	2978	Support	Build a bypass across the north of Rochford and Rayleigh connecting to A130	Noted. Delivering a new road to the A130 would require support from neighbouring authorities.
6.2	Mrs Karen Finn	3060	Support	Build the long needed Rochford ring road around the north of the borough	Noted. Delivering a new road to the A130 would require support from neighbouring authorities.
6.2	Mr Murray Foster	3099	Support	Need outer link road	Noted. Delivering a new road to the A130 would require support from neighbouring authorities.
6.2	Perry Gamon	3202	Support	Not sure, needs specialist reports	Further studies will be undertaken to underpin the

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					transport and wider evidence base for the Local Plan.
6.2	Mr Nicholas Smith	3241	Support	Many people have started using the country back lanes to access Fossetts Farm and the airport. A route needs to be developed here linked to the A127.	Noted. Further studies will be undertaken to examine the potential for a new link to the A127 from the east.
6.2	Mr Laurence Steel	3262	Support	Extend the airport road east as has been planned and do Rochford bypass but the latter probably needs more dev to pay for it	Noted. Delivering a new road to the A130 would require support from neighbouring authorities.
6.2	Mr Ian McLernon	3338	Comment	Link road above A127 that connects with A12	Such a road would require examination at a sub-regional level.
6.2	Mrs Valerie Morgan	3494	Support	New road	Noted
6.2	Mrs Angela Baldock	3578	Comment	Provide a park and ride if a new road is built to bypass the busy areas of Southend. Then provide good public transport link to the town centre and the seafront.	Noted A variety of options will be examined as part of the development of the Local Plan evidence base.
6.2	Thurrock Borough Council	3689	Comment	Thurrock generally supports approach to improving the A127 but would need to understand how the development of the spatial option for the Southend New Local Plan would impact upon the current and planned road network and in particular any larger scale new settlement and what improvements and mitigation measures would be required.	Noted. Any proposals for the A127 will be considered as part of the work of the A127 Task Force. Access to any new settlement will be considered as part of developing a transport evidence base.
				Furthermore, Thurrock Council would wish to understand the cost and delivery of any transport improvements associated with a new settlement and how these would align with infrastructure requirements for the South Essex JSP especially any proposal for new road or by-pass scheme for this section of the A127.	
6.2	Southend-on-Sea	3714	Comment	Any new development to the north should have sustainable	Noted. Multi-modal options will

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Borough - Parks and Open Spaces Department			travel at its heart with links to existing transport hubs and facilities. The use of tram or guided busway as part of the transport solution along with well-designed dedicated cycle ways should from part of a transport solution. A new road connection will be required which should link to the north allowing for traffic to bypass the existing busy road network. Any new road should embrace or be able to adapt to future travel methods such as driverless cars and electric vehicle charging. All roads and transport links should have soft landscaping along the length and where practical incorporate planting in to the surface.	be considered and "future- proofing" assumptions for the impact of new technologies will be addressed as part of the preparation of the evidence base. Landscaping would be considered primarily at the detailed design stage.
6.2	Mrs Clare Dellows	3743	Support	A new road is a must to support all these houses and the airport. But also need to build better cycle ways and dedicated bus routes. Needs excellent links to the town centre	Noted. All the options identified will be considered as part of the development of a transport evidence base for the Local Plan.
6.2	Southend Borough Council 2050 Safe and Well	3753	Support	There would likely be a need for an access road into the new settlement feeding from the A127 at an appropriate point on the A127 before the main urban area. However the new settlement should also aim to reduce reliance on car usage as far as possible by designing in suitable integrated public transport options that would give residents of the new settlement a genuine alternative to use of a car. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads	Noted. All these points will be considered as part of the development of a transport evidence base for the Local Plan.
6.2	Mr Russell Smith	3808	Comment	I would like to suggest a circular Tram System. It starts at the airport, then follows the current rail line towards Southend Victoria, then follows Queensway and A1160 to the Kursaal, then it runs along the seafront it follows Chalkwell Avenue then turns east along the c2c line to Westcliff station then	Noted. All these points will be considered as part of the development of a transport evidence base for the Local Plan

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				along the centre of Hamlet Court Road along the A13 then back to the Airport.	
6.2	Essex County Council	4056	Comment	ECC agree that significant improvements are needed to the transport network, however emphasise that sustainable modes of travel should be prioritised, for both the existing and any new developments. ECC would welcome the opportunity to work collaboratively with SBC and other councils in the area on the impact of any urban extensions or new developments on the edge of Southend or extending into the administrative area of ECC, including evaluation of the relative benefits and dis-benefits of any transport mitigation measures, which could include an outer bypass. ECC would expect this evaluation to consider the relative merits of all modes of transport, with an aim to minimise additional private vehicle movements.	Noted. SBC will work closely with ECC in the development of a transport evidence base.
6.2	Leigh-on-Sea Town Council	4135	Comment	As per our comment above, a new road needs to be able to circumvent central Southend to link any large development north in that area.	The transport evidence base for the Local Plan will look at a variety of possible options, looking at the costs and benefits.
6.3				nable transport provision in the town in the form of rail, I se should be and what should be prioritised?	ous, park and ride, cycling and
6.3	Mr Harry Mander [845]	3034	Comment	There should be a contactless smartcard that can be topped up with credit to use on trains and buses in Southend, to create a more integrated transport system.	Noted.
6.3	Mrs Karen Finn	3061	Comment	How are we supposed to influence rail? We need a north/south bus route reinstated between Eastwood/Leigh Park and ride - we have nowhere to put a site unless we do something jointly with castle point? Cycle paths- yes more needed	Effective transport planning will require working closely with operators, partners and other authorities.

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				Cycle paths and bus route first	
6.3	Mr Murray Foster	3100	Support	<ul> <li>Need to differentiate between out of town visitors and local residents travel movements.</li> <li>For visitors should explore park (car) and train more especially C2C line - Possibly park and ride (bus) but we are not a Chelmsford with 360 degree access to the town and creating priority bus lane difficult - so maybe not.</li> <li>Possibly river bus transport but with tidal issue would have to be hovercraft.</li> <li>Shuttle facility within town plus cycle hire</li> <li>For the locals/residents maximise bus/ shuttle transport plus cycle. But bus needs to be more environmentally friendly in itself</li> </ul>	The evidence base work will examine the impact of holiday traffic and will examine a wide variety of options including Park and Ride andRiver Transport.
6.3	Mr Neil Hampson	3136	Support	Encourage more of this & less car usage.	Noted
6.3	Mr Richard Kurti	3152	Support	Investment in a safe and comprehensive grid of cycle paths. The success of the route along the seafront testifies to the demand. If you build safe cycle paths, people will use them. They all need to connect, and reach all areas of the town.	It is recognised that there are gaps in the current cycle network that should be addressed.
6.3	Mr Daniel Adamson	3159	Comment	Much could be done to improve existing cycle route and increase their number across the town. Whilst the dense network and often narrow roads make it difficult to add a high number of cycle routes across Southend, enhancing and adding to existing ones would no doubt help to increase the number of people willing to travel by bicycle, rather than car (or bus), thereby reducing the chronic traffic congestion and parking issues the town currently faces. At present, the only noteworthy cycle routes are on the seafront, Prittle Brook Greenway and adjacent to Royal	Noted. It is recognised that there are gaps in the current network and that north-south routes in particular need to be examined. Opportunities for cross-border routes will also be considered.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Artillery Way, east of Garon Park. The seafront cycle path could be extended westwards from the bottom of Chalkwell Ave to Old Leigh, Leigh Station and upwards to the western boundary of the borough, or - in conjunction with Castle Point BC - extended alongside the sea wall to (South) Benfleet station. The Prittle Brook Greenway and Royal Artillery Way cycle paths should be linked together in the area between Garon Park and Priory Park, so that there is a continuous off-road cycle path between West Leigh and Thorpe Bay, other than the seafront. The Prittle Brook Greenway could also be modified such that cyclists have priority at most crossing points with the north-south roads it meets - this kind of cyclist priority is the norm in countries like Netherlands/Denmark and would increase safety and ease of cycle journey, thereby increasing the number of cyclists using the route, rather than travelling by car/bus, etc. Linking the seafront to the north of the town with a cycle path is more difficult, but perhaps ~3 dedicated cycle routes could be added in the west, central and east of the town, whereby existing roads become one-way for motor vehicles and the rest of the road becomes a cycle path; cyclists then having priority at minor road intersections.	
6.3	Perry Gamon	3203	Support	Not sure but Crossrail should extend to Southend Victoria	The Council is committed to working closely with Essex CC on transport issues, including the potential for a Crossrail extension.
6.3	Mr Nicholas Smith	3242	Comment	Southend already has an excellent public transport network. Additional cycle lanes would be beneficial in the high street and around Southend, not just on the seafront.	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
6.3	Mr Laurence Steel	3263	Support	I like the idea of park and ride from the Nat west/Tesco's building to hospital and town centre	Noted. The potential for Park and Ride and the examination of possible sites will be considered as part of the development of the evidence base
6.3	Mr lan McLernon	3339	Comment	In terms of priorities: 1) joined up cycle paths - Victoria avenue is poor and dangerous 2) Join up bus and train - similar to a London travel card approach 3) Look at providing better edge of borough parking with connected transport	These suggestions will be examined as part of the development of the transport evidence base.
6.3	Southend Borough Co uncil Regulatory Services	3374	Support	At the moment things are very car centric and this impacts on quality of life when the town is busy. We need to change the mindset and encourage greener transport - enhance cycle lanes, restrict cars to the seafront, provide train information and offers to get there.	Noted. It is recognised that greener transport options will need to be considered and delivered as part of a broader transport package.
6.3	Mrs Valerie Morgan	3495	Support	Main improvement needed is North/South through routes	Noted.
6.3	Mrs Angela Baldock	3579	Comment	<ol> <li>Better public transport links between Eastwood and West Leigh.</li> <li>More cycling/pedestrian routes away from traffic such as the Greenway, linking up existing routes along the seafront etc.</li> <li>Park and ride in the north of the town with good public transport links to the town centre and the seafront.</li> </ol>	Noted. A variety of options for improving access will be considered as part of the preparation of the transport evidence base.
6.3	Southend-on-Sea Borough - Parks and Open Spaces Department	3716	Support	Sustainable travel is important to the town. However, it has to be convenient, affordable and reliable. Greater use of busses is likely to have the most flexible of the options listed. However, to encourage people away from the car they must	Noted. The Council will continue to work closely with all parties to deliver sustainable transport solutions.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				cover a greater area of the town and surrounding area, be reliable and regular and operate 24/7. Better use of the existing train lines, especially the Fenchurch Street line with affordable hop on hop off tickets would be a benefit. Transport opportunities need to embrace technology, contactless payment could encourage use.	
6.3	Mrs Clare Dellows	3745	Support	Need a dedicated cycle route all along London road. Remove parking along one side of the road to facilitate. Need bold decisions to improve this, like on the continent	Noted. This will be examined as part of the development of the broader transport evidence base for the Local Plan.
6.3	Southend Borough Council 2050 Safe and Well	3755	Support	The Borough is well served by rail with two lines and 10 stations in the borough. Is there a way that can be found of utilising these stations as hubs for starting points for more sustainable transport modes? Potentially including park and ride and increased cycling. Enhanced cycle lanes to encourage more cycling would also have multiple benefits including on health and wellbeing and reduced emissions from vehicle use. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads	Noted. The potential of railway stations as transport hubs for cycle networks will be examined as part of the development of the transport evidence base.
6.3	Mrs Gaynor Martin	3786	Support	<ul> <li>Neither my partner nor I have a car since we moved to the coast 10 years ago. We cycle walk bus taxi and occasional car hire (though we can't find a space outside our house to park even just for a day or two)</li> <li>Buses are very good along London Road i.e. West to East.</li> <li>After 7pm not so good. No buses at all to the hospital from Hamlet Court Rd area, i.e. South to North, which is strange.</li> <li>No 29 bus along Fairfax Drive not always reliable.</li> <li>Extend cycle path around whole town. Encourage use of electric cars.</li> </ul>	Noted. These issues will be examined as part of the development of the broader transport evidence base for the Local Plan

	Respondents Name	Rep	Sup/Obj	Representation	Council Response
6.3	Essex County Council	кер No 4059	Sup/Obj / Com Comment	Representation It is recommended that greater emphasis is placed on promoting integrated sustainable transport; and encourage the use of sustainable travel plans; excellent suitable linkages for pedestrians and cyclists, and passenger transport options in new developments (both housing and employment) to existing settlements both within the Borough and cross boundary (particularly if a new Garden Community is	Noted. The Council recognises the importance of sustainable transport and will work closely with ECC and other partners on developing the transport evidence base for the Local Plan. This will include working on a
				progressed); and connectivity between housing and employment areas to ensure an integrated transport package of solutions are developed particularly in respect of its relationship and connectivity to South Essex, Essex and London. This should be developed in partnership, especially with neighbouring authorities. This includes the potential for the authorities to collectively consider extending the South Essex Active Travel (SEAT) initiative, beyond the 3 year government funded programme; which paved the way for sustainable transport initiatives for	cross border basis to look at initiatives such as SEAT and the potential for a SERT system, including bus rapid transport
				Local Plan proposals to build on. In respect of passenger emphasis, it is recommended that greater emphasis and importance is placed on bus services and to improving the access, quality, reliability and scale of the bus network to help mitigate the well advised impacts of traffic growth including increased bus priority measures. These should be explored further in partnership working with local operators, developers and neighbouring authorities, including ECC. Improve connectivity between conurbations and employment areas in South Essex with a network of transit routes as a real alternative to private vehicles to facilitate a modal shift. This	
				could be by either conventional bus or bus based rapid transit; to complement rail networks in the area and include further	

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ul> <li>exploration of the principles and delivery of a SERT system, including bus rapid transport (see Q 6 and 6.1), with all interested partners, as previously considered by ECC, SBC and Thurrock Council highway authorities to provide a bus based rapid transport system for South Essex.</li> <li>ECC suggest consideration is given to ECC's Sustainable Modes of Travel Strategy which enables the ECC and partners to co-ordinate the provision of services and infrastructure, to enable accessibility to places of employment and education for all.</li> </ul>	
6.3	Leigh-on-Sea Town Council	4136	Comment	There needs to be better connection between the north and south in the Borough. More of a link to rail as generally as they have better car parking provisions. Incentives such as concessionary cards, with annual payment e.g. Southend pass, to encourage better use of public transport.	Noted. It is recognised north- south links require improvement. Ticketing incentive issues will be considered as part of the development of a transport strategy for the Borough.
6.4	Provide for park and rid	e facilities t	o serve South	hend. Where do you think these should be and in what format	?
6.4	Mrs Karen Finn	3062	Comment	see 6.3 - feel mission impossible due to linear west/ east access to borough	Noted. The potential for Park and Ride and the examination of possible sites will be considered as part of the development of the transport evidence base for the local plan.
6.4	Mr Murray Foster	3101	Support	As in Cambridge - Free Parking & cheap subsidised bus travel	Noted. The potential for Park and Ride and the examination of possible sites will be considered as part of the development of the transport evidence base for the local plan.
6.4	Mr Neil Hampson	3137	Support	Somewhere west of Rayleigh weir	Noted. The potential for Park

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					and Ride and the examination of possible sites will be considered as part of the development of the transport evidence base for the local plan.
6.4	Perry Gamon	3204	Support	Strongly agree. A parking area around the airport or Fossets farm with busses to the town and seafront would be very beneficial.	Noted. The potential for Park and Ride and the examination of possible sites will be considered as part of the development of the transport evidence base for the local plan.
6.4	Mr Nicholas Smith	3243	Support	At Tesco's with bus. Railway car parks are also an option particularly at weekends	Noted. The potential for Park and Ride and the examination of possible sites will be considered as part of the development of the transport evidence base for the local plan.
6.4	Mr Laurence Steel	3264	Support	At Southend Airport links to train Rayleigh Weir links to bus service	Noted. The potential for Park and Ride and the examination of possible sites will be considered as part of the development of the transport evidence base for the local plan.
6.4	Mr Ian McLernon	3340	Support	Park and ride could be available at train stations to bring people to other parts of the borough.	Noted. The potential for Park and Ride and the examination of possible sites will be considered as part of the development of the transport evidence base for the local plan.
6.4	Southend Borough Co uncil Regulatory	3375	Support	As previously mentioned parking at or near Railway Stations and train into Southend to try and alleviate road congestion.	Noted. The potential for Park and Ride and the examination of

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Services			Concession art fares to encourage this	possible sites will be considered as part of the development of the transport evidence base for the local plan.
6.4	Mrs Valerie Morgan	3496	Support	In the north of the town or at Fossetts farm if new bypass road is built, with electric public transport links to town centre and seafront.	Noted. The potential for Park and Ride and the examination of possible sites will be considered as part of the development of the transport evidence base for the local plan.
6.4	Mrs Angela Baldock	3580	Comment	To be successful a park and ride service would mostly need to be outside of the borough with a regular and fast link to the Centre of Southend. Locations for such a service are limited. The connection to the town centre will depending on location but could be one of the existing train lines or a dedicated bus service. The dedicated bus would offer greater flexibility for frequency of connections.	Noted. The potential for Park and Ride and the examination of possible sites will be considered as part of the development of the transport evidence base for the local plan.
6.4	Southend-on-Sea Borough - Parks and Open Spaces Department	3718	Support	For park and ride to be effective there needs to be an advantage for the buses over the cars competing for road space. The Borough does not have the space to add bus lanes onto existing routes, therefore there would need to be re- designation of a current lane into a bus lane. The optimum route to make this happen is on the A127, so a site for a car park would need to be identified somewhere between Rayleigh and Southend and a bus lane introduced from there to the Victoria interchange. This could potentially force people out of their cars if the service and travel experience provided by the bus is superior to the experience of remaining in the car. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome	Noted. The potential for Park and Ride and the examination of possible sites will be considered as part of the development of the transport evidence base for the local plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				leads	
6.4	Southend Borough Council 2050 Safe and Well (Andrew Barnes)	3758	Support	Yes. We want people to visit the town but free parking isn't the solution as that congests our roads and affects air quality.	Noted.
6.4	Mrs Gaynor Martin	3785	Support	Support the improvement of all transport systems serving Southend will help to improve air quality and social mobility. Where improvements to the main A127 and A13 increases the number of lanes consideration will need to be given to mitigation for existing residents and new developments to reduce the impact of noise and vibration and reduced air quality.	Noted. It is recognised that Air Quality and noise are important issues that need careful consideration.
6.4	Southend Borough Council –Regulatory Services	3864	Support	Park and ride in Leigh Town Council's opinion is unlikely to work as visitors would not be able to access Borough parking without affecting road congestion. A better option may be Park and Track i.e. parking at rail stations and using the railway to arrive in Southend with additional facilities to then provide access to other parts of the town/tourist areas.	Noted. The potential for rail based Park and Ride will be considered as part of the development of the transport evidence base for the Local Plan.
6.4	Leigh-on-Sea Town Council	4137	Comment	See 6.3 - feel mission impossible due to linear west/ east access to borough	Noted.
6.5	How do you think tech	nologies	such as the i	nternet, electric and driverless cars will affect how we tra	vel by 2038?
6.5	Mrs Karen Finn	3063	Comment	More people will be working from home or hubs and hopefully fewer people will need to travel to work	Noted
6.5	Mr Murray Foster	3102	Support	Internet will assist more effective usage of transport resources ranging from car sharing (young and old), car hiring rather than owning, increased usage of public transport provided it is affordable!!?? Electric cars will improve pollution issues Issue will remain potentially re lorries pollution unless electric vehicles become realistic option	Noted.
6.5	Mr Neil Hampson	3138	Support	Nothing to do with Southend council - developed at	Noted. Southend Council has a

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				government and industry level - encourage less pollution with noisy polluting vehicles	role in local implementation, e.g. electric car charging points.
6.5	Perry Gamon	3205	Object	I think it will be catastrophic	Noted.
6.5	Mr Nicholas Smith	3244	Support	The internet is making it easier for us to travel on public transport and I think electric cars will become more and more popular however this will only mean an increase in vehicular traffic.	Noted.
6.5	Mr Laurence Steel	3265	Support	May be less movement	Noted.
6.5	Mr Ian McLernon	3341	Comment	<ul> <li>No. We do not have the infrastructure and the technology has not developed sufficiently to make driverless or electric cars both practical and possible.</li> <li>They will compliment - but will not be the main methods</li> <li>What would work would be Electric Buses, Internet to support better transport planning and ticketless payments on public transport.</li> </ul>	Noted. Electric buses will form part of the potential solution.
6.5	Mr Jeremy Martin	3459	Comment	<ul> <li>EVs need to be encouraged and supported. EV charging should be standard in every car park in Southend supported by renewable generation - solar, wind, batteries.</li> <li>Destination charging facilities should be provided in the town centre to encourage EVs but also to encourage people to visit the town centre.</li> <li>Electrical infrastructure locally must be considered with local generation encouraged to take pressure off the grid</li> </ul>	The link with infrastructure provision is noted.
6.5	Mrs Valerie Morgan	3497	Support	Electric charging points will be key	Noted.
6.5	Mrs Angela Baldock	3581		I'm just waiting for electric cars to become more reliable and cheaper then that will be my choice over fossil fuel. We need to prepare for the need for charging points and build them into new properties to encourage usage.	Noted. Charging points built with new properties are one way that planning can influence the take- up of electric vehicles.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
6.5	Ms Hayley Dixon	3623	Support	Need to improve the facilities for electric cars.	Noted. Charging points built with new properties are one way that planning can influence the take- up of electric vehicles.
6.5	Southend Borough Council - Parks and Open Spaces	3720	Support	It is likely that travel will get smarter and the way users access public transport will change. The use of app and web based systems are already changing how people book taxis and pay for travel. Depending on how technology change. If driverless cars become mainstream it is possible that car ownership will reduce and people will book a car via a mobile device, the car will arrive in a few minutes and when the passengers are dropped off the car will go to the next job. Depending on what technology takes over from the internal combustion engine EV charging point may be required on all streets and a network across the borough.	Noted.
6.5	Mrs Clare Dellows	3746	Support	Driverless cars may negate the need for so much parking, but hard to know.	Noted.
6.5	Southend Borough Council 2050 Safe and Well	3762	Support	The internet and technological advances should reduce the need for people to commute to office based jobs , so we were surprised to see the anticipated need for increased office space into the future reported by the EDNA in section 3. The Council's experience is that we are currently consolidating our space requirements. Electric cars are going to become more prevalent and eventually the norm, although the more that we can provide genuinely effective alternatives to reliance on the car through effective public transport that meets people's needs, the better this will be on a range of outcomes. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads	Noted. The EDNA work and that undertaken for South Essex points toward a move towards small office space in town centres linked into a broad range of other service providers.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
6.5	Mrs Gaynor Martin	3788	Support	Many drivers love their cars for the independence it gives them. And security - there's no doubt since I haven't had a car I do not go out in the evening on my own anymore. Generally I'm impressed with the local train service especially C <sub>2</sub> C. The bus system would have to be a lot more effective and faster if it was to persuade a car driver to swap. It can take a journey 3 times as long by bus. Unless it was possible to have bus lanes. Also many people could not do their job without a car, especially carers, who aren't even paid for & during their journeys.	Noted. It is recognised that there are a range of issues that determine which form of transport people choose to use for their journeys.
6.5	Leigh-on-Sea Town Council	4138	Comment	There will be a need for more provision for electric points – maybe lamp posts could be an option for vehicle charging points.	Noted.
6.6	Do you have any othe	r issues/co	mments?		
6.6	Mr Murray Foster	3103	Support	Can the River Thames assist here but tidal movements are an issue - hovercraft?!	Noted. The potential of river transport will be considered as part of the development of the transport evidence base for the Local Plan
6.6	Essex Bridleways Association	3171	Comment	Southend is largely urbanised and has only a small proportion of its area as open countryside; however, that countryside area should be preserved and access to it enhanced. Southend appears to have no Definitive Map available nor does it have a Local Access Forum or a Rights of Way Improvement Plan (not that I have been able to find online); therefore, a significant issue is the apparent disinterest of the Council for the rights of way network within the borough. A sustainable transport system not only should cater for	Noted. It is accepted that the Rights of Way network performs an important role and makes a broader contribution than purely transport, e.g. to Public Health. The needs of all user groups are recognised .

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				'utility' journeys but also for recreation and leisure – especially with the established link between good recreational opportunities for communities and the health and wellbeing of its residents. We therefore suggest that as a matter of urgency the Council considers the rights of way network and aims to enhance this so that it is accessible to as many user groups as possible – walking and cycling are already catered for within the proposals, but the needs of equestrians appear not to have been considered. For a Plan to be considered sound, the Inspector will need to see that it does not discriminate against any user groups (as demonstrated by previous hearings, for example where the Inspector required Maldon's Local Plan to be amended so that its policies included equestrians), as soundness is a legal requirement of the Plan, any iteration of it should therefore not show any discriminatory aspects.	
6.6	Perry Gamon	3206	Support	Roads are busy now before more housing & jobs. Being bounded by sea to South & East, Southend & South Essex generally needs massive central Government support to keep people & commerce moving. The new Thames crossing should be a big help	Noted
6.6	Mr Laurence Steel	3266	Support	Good more local health care facilities as on North/Valkyrie Rd in east of town will curb the need for movement	Noted
6.6	Ms Claudia Cullen	3426	Comment	The bus service is very good. There are a lot of people who use it, especially older people with a bus pass. The bus pass allows many citizens to travel into Southend for shopping or having tea and cake. Though they may not spend a lot over all they do add to the people in the high street and helps keep them active and social.	Noted
6.6	Rochford District Council	3434	Comment	RDC would encourage Southend to continue to positively engage with RDC and other partners to explore the	Noted. The Council will work closely with Rochford DC and

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				infrastructure improvements needed to support future growth, including as part of the South Essex JSP, as well as opportunities to alleviate existing known infrastructure issues.	other partners in developing the Local Plan.
6.6	Mr Jeremy Martin	3458	Comment	The provision of extra parking will simply be a circular, self - sustaining disaster for Southend. Extra car parking generates extra cars on roads that cannot manage already. Extra roads will simply encourage more cars for the increased traffic. Additional ways such as park and ride should be considered in association with neighbouring councils and public transport should be improved. One specific aspect is that car parking ratios for new development in the town centre should be lowered with consideration being given to limited areas being car free zones. EU cities have shown that these rapidly become the most sought after and valuable areas to live in	Noted. The Council has been developing a Parking Strategy for the Town Centre that seeks to promote more efficient use of the transport network and facilities.
6.6	Mrs Valerie Morgan	3498	Support	No	Noted.
6.6	Thurrock Borough Council	3690	Comment	Thurrock Council would want to work with Southend (and ECC) on developing the A13 route corridor strategy and a overall consistent approach to transport modelling to inform the development of the evidence base South Essex JSP, the emerging South Essex Infrastructure Development Plan and both the Southend and Thurrock local plans. Thurrock Council encourages Southend Council to engage on this matter as part of meeting the requirements of the Duty To Cooperate.	Noted. The Council will work closely with partners on the development of the South Essex Joint Strategic Plan and related local plans.
6.6	Mr Russell Smith	3809	Comment	West Road and Progress Road could be made one way - I expect you will need funding from Central Government, but my opinion is that it will be granted on an air pollution basis.	Noted. These detailed points will be considered as part of the transport evidence base.
6.6	Mr Stephen Thacker	3811	Comment	Simple really infrastructure. New house building estates have no facilities i.e. Doctors, stop using existing facilities.	Noted. It is recognised that provision of good facilities is

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Example Chelmsford Beaulieu Estate has nursery school, primary school, secondary school, Doctors, chemist, few shops on the same estate. Better road layout to improve better traffic flow and stop/reduce pollution for those that live on the arterial routes into Southend. Stop trying to put all traffic on one road into Southend Town Centre and Seafront.	essential to the development of sustainable settlements.
6.6	Metrotidal Ltd	3821	Comment	The Metrotidal proposals promote green-growth across the Lower Thames estuary by including a floating solar array and wind turbines to generate renewable energy for the railway orbital and tunnel M+E systems along with an efficient data storage and distribution system.	Noted. However, as this is a long term proposal that will require approval from a broad range of bodies it is unlikely to come forward until the end of the Plan period.
6.6	Mr. Harry Chandler	3829	Comment	Southend has some excellent assets. It is a seaside location with about 7 miles of coastline. In addition to "bucket and spade tourism", we need our beaches to be well advertised be fully exploited. Considering other tourism, the Cliffs Pavilion provides shows and concerts. Southend yacht clubs and Kite surfing are popular. Southend has a plethora of restaurants and entertainment. Unfortunately it lacks world class road access and parking, although, uniquely for a town of its size, it has two main line railways, historically very popular with tourists. One section of the foreshore is out of bounds to residents and others as it is believed there is unexploded ordnance under the beach. The Ministry of Defence seems to be unwilling to confirm the level of risk or remove unexploded ordnance. This problem needs to be dealt with.	Noted. The Council continues to engage with the Ministry of Defence regarding what is an active MOD site.
6.6	Mr. Harry Chandler	3830	Comment	To achieve sustained success for residents and visitors, our road access to the rest of the UK needs to be significantly improved. Southend, like many other towns and cities, is overwhelmed by road traffic. For the future, it is essential to discourage the use of cars and to ensure cars are replaced by	Noted. The Council is working closely with other partners on future development of the A127 corridor.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				minimum polluting alternatives giving a high public service. Currently, car and coach parking need to be sufficient to match current and future tourism until satisfactory alternative arrangements are available. Should high value businesses coupled with entrepreneurship be attracted to Southend, it seems likely that Southend could be very successful. Currently we have only one major business of this calibre	
6.6	Mr. Harry Chandler	3831	Comment	In addition to needing easy access from the UK and Europe, we need to improve our local public transport and create a bus station on the lines of the Preston (Lancashire) bus station, and Harrogate and Bath bus stations. A link is necessary between the pier and the local airport. A tramway, though expensive, running down the High Street will be beneficial for tourism and trade. The council and the rail and bus companies need to work together to encourage people to visit Southend from Leigh to Shoeburyness and to make East beach a premier destination. Considering Shoebury (the wards of West Shoebury and Shoeburyness) national surveys indicate that Shoebury has a relatively low standard of health and income. Shoebury for years has been the poor relation of the rest of the borough. This needs to be changed. A raised standard of life, health, education and aspiration is essential for the future Shoebury to prosper in the future. Businesses tend to stay away from Shoebury because of access problems. Adequate high speed roads are needed to make Shoebury an attractive location. The ideal solution is a new motorway to the M25 which will potentially benefit the whole of Southend and the communities to the north of Southend, for example, Great Wakering.	Noted. The Southend Central Area Action Plan recognises the potential to move the existing Travel Centre to a new location on Tyler's Avenue. It is recognised that Shoeburyness has its own specific issues. As part of the Transport Evidence base for the Local Plan, the Council will examine the opportunities for enhancing access to the east of the Borough.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
6.6	Mr John Haslehurst	3848	Comment	The maps also show quite clearly that the only way to travel out of the town is to the West there are rivers and water on the other sides, there is currently a pollution issue with those Westerly going roads, if there is not high value employment locally and the homes are built to the East / Northeast of the town centre then it is obvious that the density of traffic on those existing roads will increase as people travel to their places of work.	Noted. New development will have an impact on existing transport networks and facilities which will be thoroughly assessed as part of the development of the evidence base. The design of significant new development will encourage working opportunities close to where people live, making the most of new technologies.
6.6	Southend-on-Sea Borough Council – Libraries & Museums	3878	Comment	Is there anywhere suitable for a decent park & ride scheme to reduce congestion and traffic fumes in the borough?	This will be investigated as part of the development of the evidence base for the Local Plan.
6.6	Leigh-on-Sea Town Council	4139	Comment	No other issues or comments.	Noted.
7.	How best do we ensure our built heritage asset		communitie	s and development is appropriate and of a quality design	, whilst ensuring we enhance
7.	Anglian Water	3836	Comment	Reference is made to the provision of Sustainable Drainage Systems forming part of development proposals which is fully supported. Anglian Water support a requirement in the New Local Plan for applicants to include the provision of Sustainable Drainage Systems (SuDS) so as not to increase flood risk and to reduce flood risk where possible. The use of SuDS would help to reduce the risk of surface water and sewer flooding. We would also ask that SuDs are considered as an early stage in the design process so that these are of suitable standard and are an integral part of the development. We are happy to support the Southend on Sea Local Plan	Noted. SuDS have formed a part of policies within the existing Local Planning Framework for the Borough and this will be continued through the Local Plan, in discussion with Anglian Water and other stakeholders.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Team on the preparation of policy wording relevant to Anglian Water prior to the next formal stage of the preparation of the Local Plan. This would include a number of the issues identified – delivery of water recycling infrastructure improvements required to support growth and regeneration and managing water quality and flood risk.	
7.	Sport England (East Office)	3900	Support	The reference to the Health and Wellbeing Strategy, the role that the local plan plays in achieving its objectives, reference to creation of health environments which make it easier to participate in physical activity, and the reference to Sport England's Active Design guidance in the evidence list and supporting topic paper is endorsed. The focus on facilitating good design and healthy living in chapter 7 and providing for community services (including sport and recreation) in chapter 8 is particularly welcomed.	Noted.
7.	Sport England (East Office)	3901	Comment	The local plan should include a strategic objective related to improving health and well-being through creating active environments. This would be consistent with Government policy and Sport England's strategy.	Noted. Strategic Objectives will be developed as the Local Plan moves forward.
7.	Sport England (East Office	3902	Comment	Active Design principles should be embedded throughout the plan, and should be applied at both a strategic scale in masterplanning of major new developments and at the local scale in the detailed design of both new developments and enhancement of existing communities. This is considered to be more effective in terms of delivery than treating Active Design as a standalone issue in the local plan. This approach has been taken through the recent review of the Essex Design Guide https://www.essexdesignguide.co.uk/ where Active Design principles have been embedded throughout the guide so that they are considered when issues as diverse as highway design	Noted. Active Design will be embedded in Local Plan policies.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				and landscaping are looked at rather than being potentially overlooked if treated as a separate theme. Sport England has published a case study https://www.sportengland.org/facilities-planning/active- design/ on how the Essex Design Guide has successfully embedded the Active Design principles which is aimed at local authorities considering taking a similar approach in other strategic documents. This could be incorporated into design and access statements (or design codes) for major developments or part of HIAs as a requirement of local plan policy e.g. to assist with delivery, providing a consistent and transparent way of ensuring the principles are delivered.	
7.	Sport England (East Office)	3903	Comment	<ul> <li>Local plan policies should require Health Impact Assessments (HIAs) to be submitted as part of large and/or sensitive applications but for this to be effective in terms of outcomes, the Council would need to give policy weight to HIAs and subject them to appropriate scrutiny to ensure that the health impacts of developments are fully considered in practice. HIAs could be required to be included as part of Environmental Impact Assessments for major developments. The Council's Public Health team should be engaged in reviewing HIAs to ensure that the issues are satisfactorily considered and where appropriate mitigation is required as part of an application.</li> <li>The Essex Planning Officers Association (EPOA) have recently approved the revised Essex HIA guidance for developers and part of the review is focused around widening the scope to include physical activity considerations including the application of Active Design principles. It is advocated that the Council (as a member of EPOA) either advocate the use of</li> </ul>	Noted. Consideration will be given to the roll of Health Impact Assessments in the planning process and engagement with Public Health.

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				this guidance in the local plan or develops its own guidance which incorporates advice in the EPOA guidance.	
7.	Sport England (East Office)	3904	Comment	Local Plan policies should advocate that developers consider the 'Essex Healthy Places - Advice note for planners, developers and designers' that has recently been approved by the EPOA as this provides specific guidance on how health (including physical activity) considerations should be addressed in the planning and design of new developments.	Noted. The Council will consider relevant evidence in the production of the Local Plan and its supporting local evidence base.
7.	Environment Agency	3937	Comment	Pressure for high density development should not detract from an aspiration to include SUDs, landscape and public open space. Development sites should retain natural features such as trees for shading, and natural flood management, and incorporate Green walls/roofs to mitigate the adverse impact of climate change.	Noted. The Local Plan will consider these matters going forward, building on the approach in the Council's current suite of planning policy documents.
7.	Historic England	3968	Comment	References should be made to the Historic Buildings and Monuments Commission ("Historic England"), not English Heritage (in Statement of Community Involvement). Glossaries should include consistent definitions for all heritage assets mentioned in the local plan. SM should be referred to as scheduled monuments rather than scheduled ancient monuments. We recommend that designated heritage assets are marked on maps, where appropriate.	Noted. The use of terminology and glossaries will be reviewed.
7.	Historic England	3971	Comment	Seek a specific requirement for consideration of historic environment within design policies including in relation to tall buildings. The Plan should highlight importance of retaining or restoring historic shopfronts. A local plan should adequately set out a positive strategy for the historic environment without the need to include a policy on enabling development (as this is already in national policy).	Noted. The Council's Development Management Document, Policy DM4: Tall Buildings currently provides the approach to this, together with Policy DM5: Southend-on-Sea's Historic Environment, and this approach will be reviewed as the

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					Local Plan progresses. In regard to historic shopfronts, this is noted, and the Local Plan will build upon the approach set out in Policy DM5 and within Policy DS1: A Prosperous Retail Centre of the Southend Central Area Action Plan.
7.	Essex County Council	4060	Support	ECC support the inclusion of health and wellbeing throughout this plan and the approach of underpinning this via the sustainable development goals (SDG). The use of SDG's as a foundation supports a health in all policies approach which is key way to embed health and wellbeing throughout policies, ensuring it is considered and maximises the potential for policy to positively influence health. The inclusion of a section on creating good quality and healthy places is another positive which reinforces SBC's commitment for this agenda. Health and wellbeing is a cross boundary issue and there is a good ongoing working relationship between SBC and ECC and wish to continue this on matters related to health and wellbeing within the environment so that Essex residents benefit from increased access to healthier places throughout Greater Essex. Designing in health into both regeneration and new developments has an emerging evidence base with much guidance existing to do this. This includes addressing the design of homes and spaces, encouraging active environments and the application of active design principles from Sport England, addressing neighbourhoods and supporting communities through density and design, active	Noted.

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				travel where non-motorised transport is prioritised over motorised, increased access to healthier foods with a decrease on access to hot food takeaways, access to education, training and skills and supporting employment and access to NHS and health infrastructure. Much of this is addressed via the Essex Design Guide which includes a theme on health and wellbeing.	
7.1	Continue to promote take place?	improved	and new are	eas of public realm. Do you think priorities should be estal	plished as to where this should
7.1	Mr Joseph Raven	3009	Support		Noted.
7.1	Mr Murray Foster	3104	Support	Maximise what we have in terms of park areas/ Garrison site and seafront esplanade areas - latter perhaps create board walk areas that extend seaward - marina for Shoebury	Noted.
7.1	Mr Neil Hampson	3142	Support	Reduce antisocial behaviour, littering, loitering, begging, thieving & drinking in streets	The role of the Local Plan is to set out local planning policies and identify how land is used and what will be built where. It will seek to support regeneration and growth within the Borough, which could include identifying areas for improvement. The Southend Community Safety Partnership work together to tackle crime, disorder and anti- social behaviour in Southend.
7.1	Mr Laurence Steel	3267	Support	Southend is not over parked. Cemeteries are a possible option - e.g. Leigh. The high quality of our parks and realm needs respecting	The importance of the Borough parks and open spaces will continue to be recognised through the Local Plan.
7.1	Southend Borough Council Regulatory	3366	Support	Yes. The biggest health crisis for children is air pollution so what is Southend going to do about this? Restricting cars to	Since 1997 Local Authorities have been carrying out a review

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	Services			the seafront area would be great start. There are plenty of train stations and buses that people can catch to get down to the seafront.	of air quality in their area in accordance with national standards. Southend has designated one Air Quality Management Area at The Bell Junction and has produced an Air Quality Action Plan (2017). The issue of air quality will be considered as the Local Plan moves forward, together with the role of sustainable transport in the Borough.
7.1	Milton Conservation Society	3398	Support	The Council should develop a wider perspective on place development springing from our heritage. Even the way that these questions are asked is indicative of traditional thinking where conservation is seen as the separated parts of our towns, the bits to be preserved whilst development focuses on new and modern ways forward to the exclusion of our past. This is what has led us to our present town centre, now out-moded and hugely problematic. New buildings must respect context and fit in rather than seeking to stand out. Of course exceptions at prominent sites can be valid but too often this occurs in planning applications with little care for context. The student housing complex in London Road is our clearest example of this. Conservation areas are established within and subject to the law and clearly this cannot change for all practical purposes. But this perspective is limited to the built environment so we would like to see a wider perspective develop along the lines of the Historic Urban Landscape approach promoted by UNESCO where both tangible and intangible heritage	The Council's Core Strategy, Policy KP2: Development Principles, sets out the approach to the management of the historic environment. Policy DM5: Southend-on-Sea's Historic Environment of the Development Management document, builds upon this. SPD1: Design and Townscape Guide and SPD3: Streetscape Manual includes specific focus on managing development within the historic environment. The Local Plan will provide a review of existing local planning policies and guidance to

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				attributes are valued and used as a springboard for new, modern, complementary and contextual development. This would then tap into the wider special attributes that makes the places of our town special. This is a large subject area we cannot take further here. That said the Council must have a higher regard for built heritage, too much of which has been lost in our town. Improve the public realm by better contextual reference to our historic past	determine an appropriate approach to the management of the historic environment.
7.1	Southend Borough Council – Regeneration & Business Development	3438	Support	Easy access to good quality public realm is important to people's health and wellbeing. Some areas of the town have little or no access to public space and other areas have poor streetscapes. Priority should be given to creating new public realm, including green spaces, in areas that are deficient. In addition to new public realm, existing areas that are not fit for purpose or in decline should be a focus. In developing priorities the protection of the existing amount of public realm, including green space, should be included. Co-design and co-production should be principles for the creation of new, and re-design of existing public realm. Public realm should also reflect the character of the local area rather than be homogeneous.	Noted. Good design, and the creation of accessible places, will continue to be a focus of local planning policy as the Local Plan progresses. Further consideration will be given to areas where open space is deficient. SPD1 Design and Townscape Guide and SPD3 Streetscape Manual provide guidance on the design of developments and public/private spaces, these documents will also be reviewed as part of the Local Plan's production.
7.1	Mrs Valerie Morgan	3499	Support	Yes, no priorities	Noted.
7.1	Mr Jeremy Martin	3534	Support	Green space needs to be expanded both by greening public realm and by expanding it.	Noted.
7.1	Southend Borough Council - Parks and Open Spaces Department	3721	Support	Easy access to good quality public realm is important to people's health and wellbeing. Some areas of the town have little or no access to public space and other areas have poor streetscapes. Priority should be given to creating new public	Noted. Good design, and the creation of accessible places, will continue to be a focus of local planning policy as the Local Plan

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				realm, including green spaces in areas that are deficient. In addition to new public realm, existing areas that are not fit for purpose or in decline should be prioritised for improvement. In developing priorities the protection of the existing amount of public realm, including green space should be included.	progresses. Further consideration will be given to areas where open space is deficient. SPD1 Design and Townscape Guide and SPD3 Streetscape Manual provide guidance on the design of developments and public/private spaces, these documents will also be reviewed as part of the Local Plan's production.
7.1	Mrs Clare Dellows	3752	Support	London road needs to look better; also the high street in the town centre is dreadful.	Noted. Good design, and the creation of accessible places, will continue to be a focus of local planning policy as the Local Plan progresses. Further consideration will be given to areas where open space is deficient. SPD1 Design and Townscape Guide and SPD3 Streetscape Manual provide guidance on the design of developments and public/private spaces, these documents will also be reviewed as part of the Local Plan's production.
7.1	Southend Borough Council 2050 Safe and Well (Andrew Barnes)	3764	Support	The town centre should be the initial priority for improvements to the public realm. Improvements implemented must address the challenges posed by climate change of increased temperatures and more	Noted. Good design, and the creation of accessible and resilient places, will continue to be a focus of local planning

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				intense rainfall. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads	policy as the Local Plan progresses. Further consideration will be given to areas where open space is deficient. SPD1 Design and Townscape Guide and SPD3 Streetscape Manual provide guidance on the design of developments and public/private spaces, these documents will also be reviewed as part of the Local Plan's production.
7.1	Leigh-on-Sea Town Council	4140	Comment	No priorities as it should take place Borough wide	Noted.
7.2				ree planting in new developments. Do you think prioritie ct to streetscape upgrading first?	es should be established as to
7.2	Mr Joseph Raven	3010	Support	Most populated areas to the least populated	Noted.
7.2	Mr Murray Foster	3105	Support	Possibly Westcliff area adjacent to Hamlet Court Rd -	Noted. Good design, and the creation of accessible, resilient places, will continue to be a focus of local planning policy as the Local Plan progresses. Further consideration will be given to areas where soft landscaping is deficient. SPD1 Design and Townscape Guide and SPD3 Streetscape Manual provide guidance on the design of developments and public/private spaces, these documents will also be reviewed as part of the

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					Local Plan's production.
7.2	Mr Neil Hampson	3141	Support	Westcliff starting at existing gardens which are now very run down.	Noted. Good design, and the creation of accessible, resilient places, will continue to be a focus of local planning policy as the Local Plan progresses. Further consideration will be given to areas where soft landscaping is deficient. SPD1 Design and Townscape Guide and SPD3 Streetscape Manual provide guidance on the design of developments and public/private spaces, these documents will also be reviewed as part of the Local Plan's production.
7.2	Mr Richard Kurti	3153	Support	Hamlet Court Road needs to be 'greened' with a pocket park that could become a real focus for the area.	Noted. Good design, and the creation of accessible, resilient places, will continue to be a focus of local planning policy as the Local Plan progresses. Further consideration will be given to areas where soft landscaping is deficient. SPD1 Design and Townscape Guide and SPD3 Streetscape Manual provide guidance on the design of developments and public/private spaces, these documents will also be reviewed as part of the Local Plan's production.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
7.2	Mr Ian McLernon	3342	Comment	Yes - areas that are run down, subject to antisocial behaviour - design for required behaviours	The Council's Development Management Document, Policy DM1: Design Quality includes criteria that all new development should address security issues by having regard to the principles of Secured by Design, and SPD1 Design and Townscape Guide provides further guidance on the design of spaces. This will be reviewed during the production of the Local Plan and further consideration given to opportunities for designing out crime.
7.2	Milton Conservation Society	3399	Support	There needs to be a major re-think of the design of the London Road, our most important road in the borough. It has not been designed and so we just see random development with no clear policy. This will lead to further fracturing of the built environment, setting a very poor example in front of the whole town, for residents and visitors alike.	Noted. The Core Strategy and Development Management Document provide policies relating to the design quality of developments, supplemented by SPD1: Design and Townscape Guide. Together, these policies and guidance seek to support good quality, innovative design that contributes positively to the creation of successful places. The Local Plan will provide a review of this policy and guidance going forward, and further consideration may be given to the relevance of area specific

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					policy or guidance for example.
7.2	Southend Borough Council - Regeneration & Business Development	3439	Comment	All areas of the borough should have high quality streetscapes allowing residence to enjoy the space in which they live and develop a sense of community. It is important that areas that have little or no landscaping are prioritised. It is also important that developments contain high quality soft landscaping suitable for the area. Trees are important to both the streetscape and the local environment. However, good quality planting including grass and shrubs can be just as beneficial and in most cases better than a tree in the wrong place. Greening of existing areas should also be included.	Noted. Good design, and the creation of accessible, resilient places, will continue to be a focus of local planning policy as the Local Plan progresses. Further consideration will be given to areas where soft landscaping is deficient. SPD1 Design and Townscape Guide and SPD3 Streetscape Manual provide guidance on the design of developments and public/private spaces, these documents will also be reviewed as part of the Local Plan's production.
7.2	Mrs Valerie Morgan	3500	Support	No	
7.2	Mr Jeremy Martin	3535	Support	All developments should have a requirement to increase green space, reduce run off levels significantly through SuDS and to provide renewable generation as well as energy efficiency beyond the Merton Rule. The main benefit will be health and resilience of the borough to flood, AIR QUALITY, heat and climate change.	The Local Plan will give further consideration to issues such as green space provision, soft landscaping, renewable energy generation and SuDS going forward, and will provide an opportunity to review current policy and guidance.
7.2	Mrs Angela Baldock	3582	Support	Definitely build into new developments lots of tree planting. Leigh should be upgraded first as there is a high proportion of residents who would be willing to help maintain the additional planting. Also existing grass verges could be planted with bird friendly shrubs rather than bollards to stop people parking on the verges.	The Local Plan will give further consideration to issues such as green space provision, soft landscaping, renewable energy generation and SuDS going forward, and will provide an

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Innovative planting would be required in Westcliff due to the high density of building and the fact that a lot of properties are converted flats.	opportunity to review current policy and guidance.
7.2	Miss Victoria Sills	3607	Support	Yes, tree planting and maintenance to ensure that Southend doesn't become a concrete jungle.	Noted.
7.2	Southend-on-Sea Borough - Parks and Open Spaces Department	3722	Support	All areas of the borough should have high quality streetscapes allowing residence to enjoy the space in which they live and develop a sense of community. It is important that areas that have little or no landscaping are prioritised. It is also important that developments contain high quality soft landscaping suitable for the area. Trees are important to both the streetscape and the local environment. However, good quality planting including grass and shrubs can be just as beneficial and in most cases better than a tree in the wrong location.	The Local Plan will give further consideration to issues such as green space provision, soft landscaping, renewable energy generation and SuDS going forward, and will provide an opportunity to review current policy and guidance.
7.2	Southend Borough Council 2050 Safe and Well	3766	Support	The Local Plan should require high quality landscape design and tree planting in new developments. The town centre should be the initial priority for improvements to the public realm. Improvements implemented must address the challenges posed by climate change of increased temperatures and more intense rainfall. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads	The Local Plan will give further consideration to issues such as green space provision, soft landscaping, renewable energy generation and SuDS going forward, and will provide an opportunity to review current policy and guidance.
7.2	Leigh-on-Sea Town Council	4141	Comment	Yes. No priorities as it should take place Borough wide	Noted. The Local Plan will give further consideration to issues such as green space provision, soft landscaping, renewable energy generation and SuDS going forward, and will provide

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					an opportunity to review current policy and guidance.
7.3				new fast food outlets close to locations where children o ere there is an over-concentration of existing premises?	
7.3	Mr Joseph Raven	3011	Support		Noted.
7.3	Mr Murray Foster	3106	Support	Supportive re classification usage restrictions in such areas subject to 5 year reviews ?	Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.
7.3	Mr Neil Hampson	3139	Support	Limit fast food outlets and betting shops	Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.
7.3	Mr Laurence Steel	3268	Support	Yes	Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.
7.3	Mr Ian McLernon	3343	Support	Yes - also better education, get business to contribute to healthy eating and exercise, life style training	Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.

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7.3	Southend Borough Council Regulatory Services	3364	Support	We should absolutely do this. More children are becoming obese and we have a duty to protect them. Other local authorities have restricted their fast food premises so why can't we?	Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.
7.3	Milton Conservation Society	3400	Support	Yes, most definitely. It is difficult to see how else a local plan can tackle this as the problem is societal with many other factors involved requiring central government intervention.	Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.
7.3	Southend Borough Council Regulatory Services	3410	Support	<ul> <li>The Southend 2050 plan states that : 'Healthy living planning can influence the environment and also promote healthier lifestyles. We need to embed health into all planning policies.' Central government states in the Childhood Obesity Plan that it will assist planning inspectors in this regard. This is therefore the time to take the initiative and tackle obesity using the Planning system.</li> <li>In Southend 8.2% of our 4-5 year olds are starting primary school obese and this rapidly increases to 17.9% by the time they are leaving in Year 6 (10-11years). There are 198 fast food takeaways in Southend-on-Sea which represents 109.6 fast food outlets per 100,000 population. This is significantly greater than the overall England average 96.5 per 100,000 population.</li> <li>In Southend, the highest concentration of fast food outlets are in Milton (n=42) and Victoria ward (n=23). These wards also represent our most obese 4-5 year olds and 10-11 year olds in Southend, respectively</li> <li>We need to take this into consideration if we intend to</li> </ul>	Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.

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			achieve our 2050 Southend ambitions, particularly to 'protect the most vulnerable in our community'. Do we want Southend to have the highest concentration of fast food restaurants in Essex and be known as Essex's fattest town? The new Planning Practice Guidance states that local authorities are encouraged to use planning to restrict fast food outlets, particularly where there are high concentrations of outlets in a specified area, high levels of obesity and deprivation and where young people congregate. 40 authorities have introduced Supplementary Planning Documents to restrict growth of takeaways and fast food outlets (source: Public Health England) An example of this is Gateshead and Newcastle where all takeaway planning applications must include a Health Impact Assessment. Another example of good practice is in Luton where plans have been approved to limit fast food takeaways near schools. Milton Keynes is also restricting hot food takeaways near schools. The Mayor of London has announced that new takeaways will be restricted within 400m of schools. Section 8 of the National Planning Policy Framework talks about healthier living by enabling and supporting healthy lifestyles and access to healthier food. Southend must be progressive in the pursuit of a healthier vision for the town or risk failing in the delivery of the United Nations Sustainability Development Goals - Good Health and Well-being and Reduced Inequalities, and consequently the Local Plan. Two of the outcomes of the Local Plan are Safe and Well and Opportunity and Prosperity – a high number of junk food establishments and the associated image and sometimes anti-social behaviour that they may attract are the opposite	

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				of these goals. Is an obvious failure to achieve these outcomes due to poor Planning policy really what we want to see as the headline in the Echo?	
7.3	Southend Borough Council Regulatory Services	3412	Support	The Southend 2050 plan states that : 'Healthy living planning can influence the environment and also promote healthier lifestyles. We need to embed health into all planning policies.' Central government states in the Childhood Obesity Plan that it will assist planning inspectors in this regard. This is therefore the time to take the initiative and tackle obesity using the Planning system. In Southend 8.2% of our 4-5 year olds are starting primary school obese and this rapidly increases to 17.9% by the time they are leaving in Year 6 (10-11years). There are 198 fast food takeaways in Southend-on-Sea which represents 109.6 fast food outlets per 100,000 population. This is significantly greater than the overall England average 96.5 per 100,000 population. In Southend, the highest concentration of fast food outlets are in Milton (n=42) and Victoria ward (n=23). These wards also represent our most obese 4-5 year olds and 10-11 year olds in Southend, respectively We need to take this into consideration if we intend to achieve our 2050 Southend ambitions, particularly to 'protect the most vulnerable in our community'. Do we want Southend to have the highest concentration of fast food restaurants in Essex and be known as Essex's fattest town?	Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.
				The new Planning Practice Guidance states that local	

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		No	/ Com	authorities are encouraged to use planning to restrict fast food outlets, particularly where there are high concentrations of outlets in a specified area, high levels of obesity and deprivation and where young people congregate. 40 authorities have introduced Supplementary Planning Documents to restrict growth of takeaways and fast food outlets (source: Public Health England) An example of this is Gateshead and Newcastle where all takeaway planning applications must include a Health Impact Assessment. Another example of good practice is in Luton where plans have been approved to limit fast food takeaways near schools. Milton Keynes is also restricting hot food takeaways near schools. The Mayor of London has announced that new takeaways will be restricted within 400m of schools. Section 8 of the National Planning Policy Framework talks about healthier living by enabling and supporting healthy lifestyles and access to healthier food. Southend must be progressive in the pursuit of a healthier vision for the town or risk failing in the delivery of the United Nations Sustainability Development Goals - Good Health and Well-being and Reduced Inequalities, and consequently the Local Plan. Two of the outcomes of the Local Plan are Safe and Well and Opportunity and Prosperity – a high number of junk food establishments and the associated image and sometimes anti-social behaviour that they may attract are the opposite of these goals. Is an obvious failure to achieve these outcomes due to poor Planning policy really what we want to see as the headline in the Echo?	
7.3	Southend Borough Council - Regeneration & Business Development	3440	Comment	Our streets need to be active and inviting, food outlets are part of this offer. Fast Food can be healthy and the outlets can be beneficial to the local area provided the packaging is	Further consideration will be given to this matter, supported by the production of a robust

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				recyclable and well managed so as not to adversely impact on the environment. The issue with food outlet close to locations where children congregate is not fast food but junk food. Limiting junk food outlets, including the sale of sweets, chocolate crisps and high sugar drinks in these locations could be a benefit to healthy living. Encouraging mixed use outlets that engage with the community and offer a range of activities and health on the go food would be a benefit to both the town and the health of young people.	evidence base, during the production of the next stages of the Local Plan.
7.3	Mrs Valerie Morgan	3501	Support	Yes	Noted.
7.3	Mrs Gaynor Martin	3550	Support	Definitely limit the number of fast food outlets anywhere and especially where children congregate. Also, I think the council should encourage a full range of shops in any street or parade such as greengrocers, bakers, butchers, fishmongers, newsagent etc.	Noted. Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan. The provision of a specific range of shops in any particular centre is largely determined by the market. The role of the Local Plan is to provide a review of local centres and determine whether they are fit for purpose, including primary and secondary shopping frontage designations.
7.3	Mrs Angela Baldock	3583	Comment	Do not limit fast food outlets as these provide jobs, however, encourage healthy alternative outlets such as vegan etc in the same area.	This would largely be determined by the market.
7.3	Southend-on-Sea Borough - Parks and	3723	Comment	Our streets need to be active and inviting, food outlets are part of this offer. Fast Food can be healthy and the outlets	Noted. Further consideration will be given to this matter,

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Open Spaces Department			can be beneficial to the local area. The issue with food outlet close to locations where children congregate is not fast food but junk food. Limiting junk food outlets, including the sale of sweets, chocolate crisps and high sugar drinks in these locations could be a benefit to healthy living. Encouraging mixed use outlets that engage with the community and offer a range of activities and healthy on the go food would be a benefit to both the town and the health of young people.	supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.
7.3	Essex County Council	4063	Comment	ECC support the restriction of new fast food takeaways as an option within the plan and suggest this be addressed through either avoiding over-proliferation, over clustering and addressing this with a targeted approach to areas of deprivation due to the links between obesity and deprivation and also (so to support addressing childhood obesity), limiting access around schools via either a restriction zone or limiting time these premises can trade (i.e. immediately after school or lunchtimes). Further detail on healthier food environments can be found via the role of health and wellbeing in plan-making guidance from MHCLG.	Noted. Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.
7.3	Leigh-on-Sea Town Council	4142	Comment	Leigh Town Council would prefer that the Borough tackle the issue by educating children and parents of the better options in food choices.	Noted. Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.
7.4	Do you believe there a	are additio	nal areas th	at should be protected as Conservation Areas?	
7.4	Mr Joseph Raven	3012	Object		Noted.
7.4	Mrs Laura Crow	3093	Support	I feel strongly that the Hamlet Court Road area is in need of	Noted. The Council will

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				recognition as a conservation area. This area has been neglected and has deteriorated in terms of quality of life for residents. It needs an injection of positivity and money! It would not take a lot to turn the area into a vibrant vintage destination for those that seek a slightly alternative more relaxed lifestyle than that offered By Thorpe Bay, Chalkwell or Leigh.	undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7.4	Mr Neil Hampson	3140	Support	Hamlet Court Road Conservation Area including section from existing Milton Conservation to Chalkwell	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7.4	Mr Trevor Cain	3146	Support	Create a new conservation area in Westcliff on Sea. Centred around Hamlet Court Road and its feeder roads. Preserving this architectural and culturally important area.	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7.4	Mr Richard Kurti	3154	Support	Hamlet Court Road and the streets around it should be designated a Conservation Zone. This would allow it to access national regeneration funds.	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7.4	Mr Laurence Steel	3269	Support	Some of Chalkwell and Thorpe Bay	Noted. The Council will undertake a review of existing

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					conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7.4	Mr Ian McLernon	3344	Support	Yes and I think resident groups should be consulted to establish them not just decided centrally	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan. This will involve public consultation.
7.4	Mr. Malcolm Sinclair	3397	Support	Please consider making Hamlet Court Road into a new conservation area as the buildings along that road are unique most of the buildings have not been tampered with, whilst walking along the pavement please look above the shop fronts and you will be amazed at the character features of most of the buildings. When I was a child it was spoke of as the West End shopping experience and many affluent people shopped there.	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7.4	Milton Conservation Society	3401	Support	Yes, most definitely. Hamlet Court Road is a road with must evident heritage, both tangible and intangible. This is unusual in our town and it must be protected. However, as we have said elsewhere, conservation should not be seen as a separated part of town planning.	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan. Local planning policy will continue to set out a positive

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					strategy for the conservation and enhancement of the historic environment
7.4	Mr Ian James	3427	Support	Hamlet Court Road must be protected as a Conservation Area! It has some wonderful buildings which are fine architectural examples and the whole street is steeped in history. Everyone knows how upmarket and smart the street once was and I see no reason why it can't return to being so. It is so well served by transport links and with some love and care it really could become the characterful destination it deserves to be and already has proved to be. Show it some love please!	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7.4	Southend Borough Council - Regeneration & Business Development	3441	Comment	It is important that the individual character of the different locations in the borough are respected and those identities taken in to account in any development. History, and character are important and should form part of local interpretation and space, but it is also essential that areas are able to evolve and meet the changing needs of the communities. Therefore, additional conservation areas may not be a benefit to the town.	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan
7.4	Mrs Valerie Morgan	3502	Support	Review of all existing areas and improved protection for iconic buildings	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7.4	Mrs Gaynor Martin	3549	Support	Yes. Hamlet Court Road where I shop regularly, especially at the independent shops: the butcher, baker & greengrocers. Also, the whole street has attractive buildings, including Havens, Pavarottis and Sunray House a few doors along	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential

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				Canewdon Road. Conservation status would not only make it more attractive for local people but could attract more visitors to shop and eat there, as well as perhaps attend architectural tours and talks.	areas that may warrant designation as part of the production of the Local Plan.
7.4	Mrs Angela Baldock	3584	Comment	Leigh, and Westcliff cliffs Leigh old town Around Belfairs woods	Noted. The Council will undertake a review of existing conservation areas (including the existing Leigh Old Town, Leigh and Leigh Cliff conservation areas) and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7.4	Miss Victoria Sills	3606	Support	Hamlet Court Road has some amazing architecture, we have already lost some fabulous Art Deco designs - let's not lose anything else.	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7.4	Mr David Carpenter	3609	Support	Hamlet Court Road in Westcliff.	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7.4	Mr Giles Meacock	3645	Support	Hamlet Court Road needs investment urgently and conservation status.	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential

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					new areas that may warrant designation as part of the production of the Local Plan.
7.4	Southend-on-Sea Borough - Parks and Open Spaces Department	3724	Comment	It is important that the individual character of the different locations in the borough are respected and those indemnities taken in to account in any development. History, and character are important but it is also essential that areas are able to evolve and meet the changing needs of the communities. Therefore, additional conservation areas may not be a benefit to the town.	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan
7.4	Essex County Council	4064	Comment	ECC suggest that the heading and content under "Natural and Built Heritage" is expanded to the "Natural, Historic and Built Environment" to ensure that the new Local Plan specifically acknowledges and refer to archaeology (in addition to the reference to scheduled monuments).	Noted.
7.4	Leigh-on-Sea Town Council	4143	Comment	There needs to be a timely review of all conservation in all areas of the Borough. Certainly, further areas in Leigh need consideration and there should be more protection for locally listed buildings and other buildings need to be considered for this status too.	Noted. The Council will undertake a review of existing conservation areas and give consideration to any potential areas that may warrant designation as part of the production of the Local Plan.
7-5	Do you have any othe	r issues/ c	omments?		
7.5	Essex Bridleways Association	3172	Comment	Question 7: as per the comments to question 6.6, good access to recreation and leisure is imperative to the health and wellbeing of the borough's residents, and any new large- scale development within a greenfield site should include	Noted. Further consideration will be given to access and design during the production of the local plan as it progresses. This

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				opportunities for access for ALL user groups, including equestrians – bridleways are the 'best value' multi-user routes as they cater for all vulnerable user groups – pedestrians, cyclists, equestrians and the disabled – and as such should be considered as the default option in such cases. It should be remembered that horse riding is often an activity enjoyed by women and children, two groups who are often targeted to increase their uptake of exercise and the provision of off-road routes is imperative to continuing recreational horse riding within an area due to the increase in traffic which will inevitably happen with an increase in the population. This coupled with the economic benefits that horse owning brings to the local economy – for example vets, farriers, feed merchants, saddlers etc – strongly evidences the need to ensure that there are off-road routes available. Any design policies within the Plan should incorporate such multi-user routes for this Plan to be found sound by an Inspector.	will include a review of the Council's SPD1 Design and Townscape Guide, which provides design guidance for development in the Borough.
7.5	Mr Laurence Steel	3270	Support	The urban realm is generally a strong suit in Southend	Noted.
7.5	Southend Borough Council Regulatory Services	3365	Object	You say that conservation areas are protected so why has Adventure Island been allowed to expand on the seafront, blocking the view of the listed properties and causing a general eyesore that is not in keeping with the surrounding landscape?	Noted. Conservation Area Appraisals for the Borough include consideration of the setting of a conservation area as well as identifying what makes such areas unique. Existing conservation area appraisals will be reviewed as part of the Local Plan's production.
7.5	Southend Borough Council - Regeneration & Business Development	3442	Support	Development of the town should meet the changing needs of the residents, business and communities. To support this, the use of co-design processes should be used by those wishing to build/rebuild or redesign and develop in the borough.	Noted. The Local Plan will include a review of existing local planning policy, including Development Management

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				Public realm should invite people to use it and as a result be a space where people and communities meet and interact. It should reflect local character and diversity while being maintained to a common standard - so the materials used need to reflect this. Private outdoor space is important to individual health and wellbeing. Where this is not possible communal outdoor spaces, could be a substitute. A home zone, a living street which are designed primarily to meet the needs of pedestrians, cyclists, children and residents and where the speeds and dominance of the cars is reduced, would be a benefit to local communities, providing opportunities for play and social interaction and an increase of soft landscaping within the streetscape. The adoption of home zones could also be a benefit to health and reduce local air pollution. The protection of existing public space, especially parks, gardens and play areas is important to the health of those who live, work and visit the borough. Softening the look of the streetscape by encouraging the use of green driveways would not only benefit the look of the area it would have an impact on surface water including water retention and help reduce urban heat islands.	policies relating to the promotion of design quality in the Borough SPD3 Streetscape Manual sets out an approach to the management of the Borough's streets and public spaces and will be reviewed as part of the production of the new Local Plan. Comments relating to green driveways and Home Zones will be considered further in the review of SPD1 Design and Townscape Guide.
7.5	Mrs Valerie Morgan	3503	Support	No	Noted.
7.5	Mrs Angela Baldock	3585	Comment	<ol> <li>Encourage green building with roof gardens and built in planting areas on balconies where no gardens are provided.</li> <li>Restrict the use of wildlife unfriendly artificial grass.</li> <li>Encourage/allow residents to plant shrubs on grass verges to support wildlife, reduce parking on verges, and reduce need for council maintenance.</li> </ol>	<ol> <li>This will be given further consideration as the Local Plan progresses.</li> <li>2/3. Restricting the use of artificial grass and allowing residents to plant shrubs on grass verges are not within the remit of the Local Plan, although</li> </ol>

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					further consideration will be given to the provision of soft landscaping and green spaces through the Local Plan process.
7.5	Ms Hayley Dixon	3624	Support	Ensure specialists in town planning and landscape design are consulted, particularly organisations and individuals with creative focus.	The Council, as Local Planning Authority, has an extensive list of consultees from a range of backgrounds who are invited to comment on all stages of the plan's public consultation.
7.5	Mrs Gaynor Martin	3634	Support	<ul> <li>There is no point in having attractive surroundings if they are constantly spoilt by people dumping litter and furniture in the streets or not using the recycling correctly. Provide leaflet and news article explaining the options for unwanted household goods e.g. Sell in Echo paper and/or website; Sell on eBay</li> <li>Small stuff - take to charity shops, or ask them to collect Larger stuff, contact HARP or Sue Ryder who will collect</li> <li>Or put on Freegle, for people to collect larger items or pay council to collect it.</li> <li>Or pay £49 fine AND Community Service! Watford, Exmouth etc fine people.</li> <li>No more amnesties for incorrect recycling or fly tipping: the same few people just do it again and again! - and it is only a few people but it appears more.</li> <li>Rental Properties need NOT be a problem. I let out my flat and my tenants have to keep to the rules and so do I as their landlord. My flat and garden is checked it's clean and tidy before the tenants move out and the next person moves in.</li> </ul>	'Secured by Design' features in the current suite of local planning policy documents, Development Management Policy DM1, seeking to ensure that all developments are safe and secure and take account of crime prevention and community safety considerations. This will be reviewed as part of the production of the Local Plan.

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				of property to ensure they're prosecuted if they consistently fail in their duty. Also criminal and anti-social behaviour has become more and more a serious issue which must be addressed to improve everyone's quality of life. For the first time in my life I have been wary of even cycling during the day in certain areas on my own such as the Prittle Brook path. In the evening I always get a taxi now rather than walking home and I don't leave the house in the evening alone anymore.	
7.5	Southend-on-Sea Borough - Parks and Open Spaces Department	3726	Support	Development of the town should meet the changing needs of residents, business and communities. To support this, the use of co-design should be used by those wishing to build and develop in the borough. Private outdoor space is important to individual health and wellbeing. Where this is not possible communal outdoor spaces, could be a substitute. A home zone, a living street which are designed primarily to meet the needs of pedestrians, cyclists, children and residents and where the speeds and dominance of the cars is reduced, would be a benefit to local communities, providing opportunities for play and social interaction and an increase of soft landscaping within the streetscape. The adoption of home zones could also be a benefit to health and reduce local air pollution. The protection of existing public space, especially parks, gardens and play areas is important to the health of those who live, work and visit the borough. Softening the look of the streetscape by encouraging the use of green driveways would not only benefit the look of the area it would have an impact on surface water including water retention and help reduce urban heat islands.	Noted. The Local Plan will include a review of existing local planning policy, including Development Management policies relating to the promotion of design quality in the Borough (including the promotion of collaborative working in the design process and design review). Further consideration will be given to other opportunities to aid the design process, such as co- design. Comments relating to green driveways and Home Zones will be considered further in the review of SPD1 Design and Townscape Guide. There are a range of green and

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					open spaces designated in existing local plans, safeguarding them from inappropriate development. The new Local Plan will provide a review of existing policy and designations, setting out a policy approach that continues to facilitate the protection of green and open spaces as appropriate.
7.5	Metrotidal Ltd	3822	Comment	The Metrotidal Lower Thames Orbital provides ready access to the wide open spaces of the Thames and Medway estuaries.	Noted.
7.5	Essex County Council	4061	Comment	ECC recommend the use of a Health Impact Assessment (HIA) tool. This would then enable the local authority and NHS to assess against whether places are supporting health and wellbeing. This could be through the application of health impact assessments (as supported by the Essex Planning Officer's Association and advised within the MHCLG guidance on plan-making) at an agreed local level. In addition, the assessment of active environments could be made via the Active Design Principles checklist. An HIA is designed to highlight the positives of development and maximise these whilst ensuring that any unintended impacts are either removed or mitigated against. The review of an HIA allows for recommendations for mitigation to be made.	Noted. Further consideration will be given to the use of HIAs as the Local Plan progresses.
7.5	Leigh-on-Sea Town Council	4144	Comment	No further issues or comments	Noted.
8.	How best can we provid future growth?	de for ou	r future com	munity needs to secure a sustained high quality of life an	d well-being having regard to
8.	Chelmsford City Council	3889	Comment	Crucial that allocations are supported by appropriate	The Council will be preparing an

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				infrastructure (Infrastructure Delivery Plan to accompany Local Plan).	Infrastructure Delivery Plan.
8.	Sport England (East Office)	3899	Comment	Sport England has prepared a Forward Planning guidance note http://www.sportengland.org/facilities- planning/planning-for-sport/forward-planning/ aimed at local planning authorities preparing local plans which provides more detailed guidance on planning for sport in development plans. Please note that this guide will shortly be updated by Sport England – a draft of the new guidance is on our website at https://www.sportengland.org/facilities-planning/planning- for-sport/planning-for-sport-guidance-consultation-draft/	Noted.
8.	Sport England (East Office)	3905	Support	The joint preparation of a Playing Pitch Strategy and a Built Facilities Strategy by the Council and the other South Essex authorities is welcomed. These strategies together with the expected overarching South Essex strategies for playing pitches and built facilities will provide a robust basis for informing and justifying the policies and allocations in the emerging local plan in relation to planning for community sports facilities. This approach would accord with paragraph 96 of the NPPF.	Noted.
8.	Sport England (East Office)	3906	Comment	Policies and (if applicable) allocations should be developed through the emerging local plan which positively address the following matters in response to the evidence base; •Justifying the protection of existing sports facilities in accordance with paragraph 97 of the NPPF; •Planning positively for meeting identified needs for new or enhanced sports facilities associated with meeting the needs of both the current and future population of the area; •Allocating sites for new sports facilities to meet identified needs if applicable; •Setting out the approach to sports facility provision in new	Noted. SBC will take these comments into account in developing the Plan and liaise with Sport England and other partners in putting together policies and proposals.

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				<ul> <li>development in relation to both direct provision as part of developments or through securing developer contributions (planning obligations or CIL) towards priority projects identified within the strategies;</li> <li>Planning for the shared use of existing and new community facilities e.g. the shared use of sports facilities in schools by expecting new schools or new/enhanced facilities on existing school sites to provide for community use secured through community use agreements</li> <li>Planning to meet strategic and cross-boundary sports facility needs of the wider South Essex area.</li> </ul>	
8.	Essex County Council	4034	Comment	ECC seek cross boundary engagement, in the exploration of a new GC, in respect of infrastructure provision, including but not limited to schools, childcare, highways, waste and recycling, employment and skills. This should include exploration of delivery mechanisms, legal and financial contributions (including S106 and S278 agreements and CIL), having regard to ECC Developers' Guide to Infrastructure Contributions (2016) (ECC's Developers' Guide), and the expectation that each new home planned for should be contributing at least £35,000 towards the required infrastructure needed. This is necessary to maximise developer contributions towards meeting infrastructure and affordable housing costs. Infrastructure is critical to support sustainable growth and it will be critical to make sure that the right infrastructure is in the right place at the right time, to accommodate the new jobs and homes needed in the future. Any new settlement should be at a scale to secure the necessary infrastructure. The new Local Plan should emphasise the need to provide infrastructure (secured through developer funding) as part of	SBC will work closely with Essex County Council and other partners in addressing issues of Infrastructure provision. This will be reflected both in the Infrastructure Delivery Plan but also other evidence base work, e.g. viability testing. Should any new settlement or urban extension be carried forward the Council will seek to ensure that there are site specific policies that address infrastructure needs and developer funding requirements.

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				any new development proposals, to ensure the new plan is both viable and deliverable. Given the importance of infrastructure provision and funding (all funding streams) and delivery evidence is considered as part of the assessment of all spatial options. This is to ensure the preferred strategy is viable, deliverable and sound.	
8.	Essex County Council	4042	Comment	SBC will need to work with ECC to identify potential cross boundary matters for Primary and Secondary School provision arising from any new developments on the Southend/Essex boundary, especially if Option 3 is selected, which will require cross boundary working. In respect of Special Education Needs and Disabilities (SEND), pupils within Southend Borough take up Essex places and ECC would expect SBC to refer to and plan enough SEND provision to meet any increasing demand in the future.	Noted. Southend BC will work closely with Essex CC on this matter.
8.	Essex County Council	4043	Comment	Early Years and Childcare. ECC seek reference to EYCC provision within the new Local Plan.	Noted. This will be addressed within relevant Plan policies.
8.	Essex County Council	4044	Comment	ECC seek reference to post 16 education and support the ongoing close working arrangements between Further Education (FE) colleges across South Essex (including SBC) to provide and deliver cohesive curriculums. It is envisaged there will be an increase in cross boundary movements of post 16 student travel with the rationalisation of curriculum delivery across the South Essex colleges. It is recommended that consideration should be made to support both FE Establishments to construct a sustainable student travel strategy. ECC would expect to be engaged as part of the ongoing close working to develop opportunities for achieving local labour and a skills legacy; and that reference is made to ECC's engagement with the Essex Planning Officers' Association on the relationship between post 16 education	Noted. This will be addressed within relevant Plan policies and liaison will be undertaken with ECC

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				and skills with local plans and planning applications.	
8.	Essex County Council	4045	Comment	Customer Services. ECC seek reference to libraries and their role in the provision of public services and that ECC would expect to be engaged by SBC on this matter in respect of any new developments on the Southend/Essex boundary which will require close cross boundary working.	Noted. This will be reflected in the Plan and relevant consultation undertaken.
8.	Essex County Council	4046	Comment	Public Health. ECC welcome the inclusion "health and wellbeing" throughout the Issues and Option Plan and as the approach to underpin sustainable development. ECC consider Health and Well-being to be a cross boundary issue and would expect to be engaged as part of the ongoing close working so that Essex residents benefit from increased access to healthier places throughout Greater Essex.	Noted Southend BC will work closely with Essex CC on this matter
8.	Essex County Council	4062	Comment	If SBC (and RDC) progress the option of a new cross-border GC, ECC would expect to work in collaboration with health and wellbeing partners including Southend Public Health and NHS partners from the Mid-Essex and South Sustainability Transformation Partnership (STP) to ensure that impacts to health and wellbeing service provision are considered. This would also include access to NHS infrastructure led by the STP estates team. This collective approach would support the wider health and wellbeing system to ensure sustainable delivery of services to meet need. ECC can advise that if this option is progressed that early engagement with health partners occurs to ensure that health and wellbeing is 'designed' in to master-planning for this development so to allow for local evidence based need and supporting strategies and policies to be included (as above).	Noted. Southend BC is committed to a collaborative approach to the delivery of new health infrastructure.
8.	Mr Alan Grubb	4083	Comment	Reintroduce community buildings to reduce social isolation.	Noted.

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8.1	Mrs Karen Tinnams	2974	Comment	High quality apprenticeship provision. Since PROCAT merged with SEC I am concerned about the quality of provision of technical apprenticeships in the area	Noted.
8.1	Mr Joseph Raven	3013	Support	School plans, education and health regulations	Noted
8.1	Mr Joseph Raven	3014	Support		Noted.
8.1	Mr Joseph Raven	3015	Support		Noted.
8.1	Mr Murray Foster	3107	Support	Yes in regard how adjacent existing Primary schools are to new developments to minimise car usage for travel to school.	The design of new developments will take into account the need for new schools. The planning system can help minimise car usage but parental choice also has a key role.
8.1	Mr Laurence Steel	3271	Support	We do need to be able to cope with demand	Noted
8.1	Mr Ian McLernon	3345	Comment	Need to think about catchment areas - daft that with current plans people walk past the school closest to them to get to the school in their catchment area. Current models do not support sustainable transport, or walking to school - look at positions and locations to support greener transport	Noted. Parental choice is outside the remit of the Planning system.
8.1	Mrs Valerie Morgan	3504	Support	Leigh needs a new Primary school.	Noted. This will be examined as part of the Infrastructure Delivery Plan work.
8.1	Mrs Angela Baldock	3586	Comment	School catchment areas should allow those closest to be in the catchment area regardless of where the other schools are rather than trying to attract those further away, because where people live further away they drive to the school so it makes more sense for those closest to be given priority as they will walk. Also before family housing is developed there needs to be school places available.	Noted. Parental choice is outside the remit of the Planning system The design of new developments will take into account the need for new schools.
8.1	Mrs Gaynor Martin	3635	Support	Schools can choose to interpret the government guidelines in	Noted. Parental choice is outside

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				a way that supports children and staff, rather than works against them. On the whole school environments were happy places, now too often no one has time for each other.	the remit of the Planning system.
8.1	Mrs Clare Dellows	3754	Support	Need to build new secondary school and primary schools. Include under option 3	It is recognised that new Primary and Secondary school provision will be required to accommodate Option 3.
8.1	Southend-on-Sea Borough Council – Libraries & Museum's	3873	Comment	In some instances (not always in this Borough) primary school provision is made for new developments but little, if any provision for secondary education, often resulting in children & young people having to travel long distances. This can cause financial pressures on parents / carers in terms of public transport and can also contribute to increased use of car journeys doing the school run.	Noted. Planning staff are working closely with Education colleagues to identify what secondary provision is required.
8.1	Southend-on-Sea Borough Council – Libraries & Museum's	3874	Comment	Transport routes around those new developments are also key in helping education be accessible.	Noted.
8.1	Leigh-on-Sea Town Council	4145	Comment	There is a specific issue in Leigh-on-Sea that it needs a new primary school and relevant support services surrounding that.	Noted. This will be examined as part of the Infrastructure Delivery Plan work.
8.2 How	do you consider that heal	th issues	should be a	ddressed in the Local Plan? How can new development e	ncourage healthy lifestyles?
8.2	Mrs Karen Tinnams	2975	Support	This is essential for the future ways of living	Noted.
8.2	Mr Murray Foster	3108	Support	New development must be reasonably adjacent to community facilities thus encouraging walking/ cycling or usage of buses	Noted
8.2	Mr Daniel Adamson	3160	Comment	Improving the town's cycle network - see my comments in that section - would help to get more people cycling, both for recreation purposes and for travelling to work/school/college, etc. Such improvements would therefore obviously encourage a	Noted. It is recognised that there is a link between cycling and healthy living.

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				healthier lifestyle for the town's residents.	
8.2	Mr Laurence Steel	3272	Support	Need to develop health centres more local to community in some areas – particularly to the east of the town. Would save journeys to the hospital	Noted. The Council is liaising with the NHS to identify the most effective ways of delivering health provision over the Plan period.
8.2	Mr Ian McLernon	3346	Comment	Joined up cycle paths would encourage more people to cycle if they felt safe Better links to Garons and other exercise locations to support active lifestyles A public pool back in the centre of town to allow residents and office workers to swim	Noted. The Playing Pitch and Built Facilities Strategy prepared using Sport England guidance and published with the Issues and Options identifies the adequacy of existing swimming pool provision.
8.2	Southend Borough Council Regulatory Services	3367	Support	Restrict fast food premises, build more green spaces and community based spaces so that people will have more safe spaces to access for leisure.	Noted. Policies on this matter will be informed through discussion with Public Health colleagues and the Green Infrastructure Study.
8.2	Southend Borough Council Regulatory Services	3411	Support	The Southend 2050 plan states that : 'Healthy living planning can influence the environment and also promote healthier lifestyles. We need to embed health into all planning policies.' Central government states in the Childhood Obesity Plan that it will assist planning inspectors in this regard. This is therefore the time to take the initiative and tackle obesity using the Planning system. In Southend 8.2% of our 4-5 year olds are starting primary school obese and this rapidly increases to 17.9% by the time they are leaving in Year 6 (10-11years). There are 198 fast food takeaways in Southend-on-Sea which represents 109.6 fast food outlets per 100,000 population. This is significantly	Noted. Policies on Hot Food Takeaways will be developed having regard to a robust evidence base.

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	No	/ Com	greater than the overall England average 96.5 per 100,000 population. In Southend, the highest concentration of fast food outlets are in Milton (n=42) and Victoria ward (n=23). These wards also represent our most obese 4-5 year olds and 10-11 year olds in Southend, respectively We need to take this into consideration if we intend to achieve our 2050 Southend ambitions, particularly to 'protect the most vulnerable in our community'. Do we want Southend to have the highest concentration of fast food restaurants in Essex and be known as Essex's fattest town? The new Planning Practice Guidance states that local authorities are encouraged to use planning to restrict fast food outlets, particularly where there are high concentrations of outlets in a specified area, high levels of obesity and deprivation and where young people congregate. 40 authorities have introduced Supplementary Planning Documents to restrict growth of takeaways and fast food outlets (source: Public Health England) An example of this is Gateshead and Newcastle where all takeaway planning applications must include a Health Impact Assessment. Another example of good practice is in Luton where plans have been approved to limit fast food takeaways near schools. Milton Keynes is also restricting hot food takeaways near schools. The Mayor of London has announced that new takeaways will be restricted within 400m of schools. Section 8 of the National Planning Policy Framework talks about healthier living by enabling and supporting healthy lifestyles and access to healthier food. Southend must be progressive in the pursuit of a healthier vision for the town or risk failing in	

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				the delivery of the United Nations Sustainability Development Goals - Good Health and Well-being and Reduced Inequalities, and consequently the Local Plan. Two of the outcomes of the Local Plan are Safe and Well and Opportunity and Prosperity – a high number of junk food establishments and the associated image and sometimes anti-social behaviour that they may attract are the opposite of these goals. Is an obvious failure to achieve these outcomes due to poor Planning policy really what we want to see as the headline in the Echo?	
8.2	Ms Claudia Cullen	3423	Comment	Installing outdoor gyms is an excellent idea. I among many others use the outdoor gym in Bonchurch Park. It is popular and appreciated by those of us using it. The equipment has stood up well to attacks by yobs.	Noted.
8.2	Mrs Valerie Morgan	3505	Support	Improve cycle ways and landscaping to make walking the transport of choice	Noted.
8.2	Mrs Angela Baldock	3587	Comment	Large developments should have access to good cycle routes and open spaces which benefit nature and also walking routes. Also lots of trees and suitable wildlife habitat to support good mental health	Noted. The Green Infrastructure Study will help to identify locations which are most suitable for Green Corridors and Cycle routes.
8.2	Ms Hayley Dixon	3625	Support	Ensure walking and cycling routes are in place between various destinations. Support retail and leisure developments promoting healthy food offers. Develop space for activities that are being carried out in the home in the town centre, to encourage communal activity and participation.	Noted.
8.2	Mrs Gaynor Martin	3636	Support	Take a long term, holistic approach to getting the best out of our work force.	Noted.
8.2	Southend-on-Sea Borough – Parks and Open Spaces	3729	Comment	Providing public green spaces, streets with soft landscaping and informal recreational opportunities, including play facilities, could help with a healthy lifestyles	Noted. This will be informed by the Green Infrastructure Study.

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8.2	Southend-on-Sea Borough Council – Libraries & Museum's	3875	Comment	Quality of buildings – environmental measures in terms of rain water harvesting, low energy costs (consider fuel poverty), cooling of homes etc	Noted. This will be considered as part of the development of design policy.
8.2	Southend-on-Sea Borough Council – Libraries & Museum's	3876	Comment	Cycle paths. Well maintained and attractive paths / trails to encourage people to walk more and explore the local area & environment	Noted
8.2	Southend-on-Sea Borough Council – Libraries & Museum's	3877	Comment	Air Quality & reliance on combustion engine – what are the alternatives? Availability of electric vehicle charging points around the borough	Noted. There is potential to include electric charging points as part of policy requirements.
8.2	Leigh-on-Sea Town Council	4146	Comment	By consideration of cycle ways and leisure facilities within development areas and good landscaping to encourage walking.	Noted.
8.3			nd play area	s as part of new development schemes. Do you think in a	ppropriate cases this could be
<b>9</b> •	provided in an offsite lo Mrs Karen Tinnams		Commont	Liberra children area a and C it is great that I have a name in	Natad
8.3	MIS Karen Tinnams	2976	Comment	I have children ages 3 and 6, it is great that I have 2 parks in close walking distance and believe that this should be planned into any new developments	Noted.
8.3	Mr Murray Foster	3109	Support	Depends on how big scheme is - for example the development on Echo site (Priory Crescent) has Priory Park adjacent. If a similar sized development didn't have and adjacent open space already existing then would need to be created within site	Noted.
8.3	Mr Laurence Steel	3273	Support	They do go best with new developments and near to them or as part of them	Noted
8.3	Mr Ian McLernon	3347	Comment	New developments should have access to local open space, if a significant development that should be encompassed within that development	Noted.
8.3	Southend Borough Council Regulatory Services	3368	Support	Yes new sites should not be allowed to develop without them. An offsite location would mean that children may not be safe and would be less likely to use them. They should not have to	Noted. Further consideration will be given to this matter, supported by the production of a

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				travel somewhere to play.	robust evidence base, during the production of the next stages of the Local Plan
8.3	Ms Claudia Cullen	3424	Support	This is critical. Open park and Play areas are a necessity. Bonchurch is a small park but is heavily used by everyone in the area. If of off-site location is the only option then that should be required. Offsite would only work if it is in easy walking distance and not requiring the crossing to too many busy roads.	Noted. This can be considered in criteria for off-site provision.
8.3	Mrs Valerie Morgan	3506	Support	Yes but easily and safely accessible	Noted
8.3	Mr Jeremy Martin	3536	Support	There should be a general provision for increased open and green space with no option to reduce it.	Noted. but increasing open space is a challenge in a densely populated area such as Southend.
8.3	Mrs Angela Baldock	3588	Comment	Only in an off-site location if there are good cycle and walking routes to it. Do not encourage people to get in their cars to drive there.	Noted.
8.3	Mr David Carpenter	3610	Support	Yes, ideally on site but if not an offsite location.	Noted
8.3	Southend-on-Sea Borough –Parks and Open Spaces	3731	Support	Green spaces and play areas along with other informal recreational facilities should be included in developments. The first option should be to include these within the development. However, offsite provision could be considered in some cases.	Noted. Further consideration will be given to this matter, supported by the production of a robust evidence base, during the production of the next stages of the Local Plan.
8.3	Mrs Clare Dellows	3757	Support	Provide off-site by building a large new park as part of option 3	Noted. Greenspace and play provision would be an essential component in any Masterplan should Option 3 be pursued.
8.3	Southend Borough Council 2050 Safe and Well	3768	Support	Yes – open and green space will be an important part of new development schemes. Open and green spaces should not be provided in offsite	Noted.

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				locations as they would then not be directly accessible to people's living space and therefore their daily lives. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads	
8.3	Southend-on-Sea Borough Council – Libraries & Museum's	3880	Comment	Consideration could be given to offsite provision if it meant amalgamating small provision into a larger space to create greater capacity and more benefit to communities. Thought would need to be given to access routes to off-site provision and also what the implications for the original development and its residents would be if those locations did not have any open space or play areas at all.	Amalgamating provision could be an option but would need careful exploration. If open space is too far from potential users it could be a barrier to usage. This would need to be carefully considered in the development of criteria.
8.3	Leigh-on-Sea Town Council	4147	Comment	Yes, Leigh Town Council think open space and play areas should be included as part of new development schemes, however not unless they are easily accessible with no major hazards in terms of walking accessibility.	Noted
8.4	As part of planning ap	provals sh	ould we ens	sure that all developments deliver quality broadband infr	astructure and connectivity?
8.4	Mr Murray Foster	3110	Support	Yes plus solar/wind power as well if possible	Noted. The Council will consider the potential for incorporating sustainable energy as part of the plan preparation process.
8.4	Mr Richard Kurti	3155	Support	High quality and high speed internet is essential in the modern world. It should be available everywhere.	Noted.
8.4	Mr Laurence Steel	3274	Support	Yes very sensible	Noted.
8.4	Mr Ian McLernon	3348	Support	Yes	Noted.
8.4	Ms Claudia Cullen	3425	Support	Completely agree.	Noted.
8.4	Mrs Valerie Morgan	3507	Support	Yes	Noted.
8.4	Mrs Angela Baldock	3589	Support	Yes	Noted.

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8.4	Ms Hayley Dixon	3626	Support	Yes	Noted.
8.4	Southend-on-Sea Borough – Parks and Open Spaces	3732	Support	Yes. Connectivity is important to modem life for both works and leisure.	Noted.
8.4	Mrs Clare Dellows	3759	Support	Yes	Noted.
8.4	Metrotidal Ltd	3823	Comment	The Metrotidal proposals contribute to improved broadband infrastructure and connectivity.	Noted
8.4	Southend-on-Sea Borough Council – Libraries & Museum's	3881	Comment	Yes – this should be a given and will encourage more people to be attracted to moving to / staying in the borough or doing business here.	Noted
8.4	Leigh-on-Sea Town Council	4148	Comment	Yes quality broadband should be part of planning approvals	Noted.
8.5	Do you have any other	issues/co	omments?		
8.5	Rochford District Council	3435	Comment	RDC has no specific comments to make on the other topic areas at this time, but would appreciate the opportunity in the future to consider and discuss the implications of these issues as Southend's Local Plan progresses and its scope is refined. RDC acknowledges that the South Essex JSP will be an effective mechanism for considering some of these issues in more detail, including with respect to ensuring planned growth is sustainable in the context of social infrastructure and green spaces.	Noted. SBC will continue to engage with RDC and other South Essex authorities as part of the Association of South Essex Local Authorities and the preparation of a Joint Strategic Plan and related local plans including social infrastructure and green space provision.
8.5	Mrs Valerie Morgan	3508	Support	No	Noted
8.5	Mr Jeremy Martin	3537	Support	Electrical infrastructure needs strong provision to ensure that growth can occur. This should link to the recently launched TriLEP Energy Strategy and a waste to energy plant should be provided for with sites identified clearly in advance. Providing for electricity generation and heat provision through a heat network from waste to energy will provide	Noted. These issues will be further examined as part of the preparation of the Infrastructure Delivery Plan

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				increased electrical resilience, will reduce the pressure on the grid, will provide low carbon heat and power to sections of the town. At the same time, it will lower vehicle emissions from slow moving, large vehicles, improve AIR QUALITY and provide for increased recycling if implemented well	
8.5	Essex and Suffolk Water (NWG)	3738	Comment	We note the supporting text refers to the "increased use of sustainable technologies should also be incorporated wherever possible". Essex and Suffolk Water actively promote water efficiency and we offer a discount to developers that design and build houses to promote a lower consumption of water. Essex and Suffolk Water shall waive the water infrastructure charge if evidence is provided to show a house is to be built to achieve a consumption of no more than 105 litres per person per day. This can be found in our charges scheme at: https://www.eswater.co.uk/developers/our-charges.aspx We hope the council will seek to explicitly include a policy that will promote the use of technologies to reduce water consumption too.	Noted. It is recognised that promoting water efficiency in a dry area like Southend is important. The Council will consider the opportunities to reflect this within Local Plan policy.
8.5	Mrs Gaynor Martin	3760	Support	Make more use of existing buildings by renovating & repurposing. If no owners are forthcoming, post official notices in the press & online with a 3 month deadline. Then sell or use for the benefit of the community. Ask people to alert the council to abandoned properties.	Noted. The Council will seek to encourage the re-use of existing buildings whenever possible and where it will contribute to a high quality urban environment.
8.5	Anglian Water	3837	Comment	We note that reference is made to a lack of capacity within combined sewers for additional foul flows within the public sewerage network managed by Anglian Water. There is an established process for funding and delivery of new and improved water recycling infrastructure by Anglian Water and through developer charges. As you may be aware Water and sewerage companies	Noted. The Infrastructure Delivery Plan that supports the Local Plan will consider these issues in more detail. The Council would welcome dialogue with Anglian Water on the companies proposals for the 5 year

Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
			<ul> <li>including Anglian Water prepare business plans on a 5 year</li> <li>investment cycle. Customer charges will be set following</li> <li>submissions from Anglian Water about what it will cost to</li> <li>deliver the business plan. Anglian Water's business plan for</li> <li>the next Asset Management Plan period (2020 to 2025) was</li> <li>submitted in August 2018 to our regulator Ofwat.</li> <li>We have recently published a Water Recycling Long Term</li> <li>Plan (WRLTP) which sets out a long term strategy to identify</li> <li>the need for further investment by Anglian Water at existing</li> <li>water recycling centres or within foul sewerage catchments</li> <li>to accommodate the anticipated scale and timing of growth</li> <li>in the company area. This document has been used to inform</li> <li>future business plans including the business plan which has</li> <li>been submitted for 2020 to 2025.</li> <li>We have considered a range of solutions within sewer</li> <li>catchment or at the Water Recycling Centre to accommodate</li> <li>further growth as part of this plan. WRC upgrades will not be</li> <li>the most appropriate solution in all cases, we will assess what</li> <li>solution resolves the need whilst providing the best value for</li> <li>money for our customers.</li> <li>Anglian Water's final business plan is expected to approved</li> <li>by our regulator Ofwat in December 2019.</li> <li>The expectation is that investment for water recycling centres</li> <li>will also be reviewed on annual basis taking account of the</li> <li>proposed scale and timing of development in specific</li> <li>catchments. As such we would consider any additional</li> <li>growth identified in the Council's new Local Plan.</li> <li>Anglian Water as a sewerage company seeks fair</li> <li>contributions through charges directly from developers under</li> <li>the provisions of the Water Industry Act 1991 to drain a site</li> </ul>	Investment cycle period but also looking ahead over the period to 2038 and how these relate to the Council's plans for growth.

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				effectively. As such we would not, in most cases, make use of planning obligations or standard charges under Planning Legislation for this purpose. Charging mechanisms have recently been simplified, with most companies now introducing a standard charge for all new dwellings which will be used to fund water supply and foul sewerage network improvements. Further information relating to the current developer charges is available to view at the following address: http://www.anglianwater.co.uk/developers/charges/ We would ask that Southend on Sea Council considers the published WRLTP together with other relevant technical evidence as part of the preparation of the New Local Plan. In the event that Southend on Sea Council intends to commission further technical evidence relating to Anglian Water's existing water recycling infrastructure we would wish to be involved in the scoping process to avoid potential duplication. As such we welcome further discussions with Southend on Sea Council on this topic.	
8.5	Southend-on-Sea Borough Council – Libraries & Museum's	3879	Comment	Signage to parks / open spaces / more outdoor fitness equipment along the seafront, on the beach - make the use of that equipment part of our culture (seems to work in various European destinations)	Noted.
8.5	Essex County Council	4065	Comment	ECC would anticipate that SBC would require the provision of digital infrastructure in accordance with NPPF. ECC Superfast Essex, work with Essex borough, city and district authorities and require provision of digital and broadband infrastructure policies within new Local Plans, to support new developments	Noted. Southend Council are working closely with private and public partners on digital infrastructure
8.5	Leigh-on-Sea Town Council	4149	Comment	No further comments or issues to raise	Noted.

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9.	How best do we prote	ect and enh	nance our en	vironment in the face of increasing growth and developm	ent pressures?
9.	Anglian Water	3838	Comment	We note that reference is made to working with stakeholders to ensure protect and enhance the natural environment including through biodiversity net gain which is supported. We would suggest consideration be given to natural capital as well as biodiversity net gain and how this could be delivered potentially with other South Essex authorities and stakeholders e.g. natural capital investment plan.	Noted. The Council will continue to engage with partners in developing policies to protect and enhance the natural environment.
9.	Natural England	3924	Comment	The following designated sites and environmental considerations fall within Southend: • Benfleet and Southend Marshes SSSI, SPA, Ramsar • Foulness SSSI, SPA, Ramsar • Outer Thames Estuary SPA • Essex Estuaries SAC • Leigh NNR Areas of ancient woodland (such as near Leigh-on-Sea) – the plan area is directly adjacent Great Wood & Dodds Grove SSSI Natural England would expect Appropriate Assessment of sites to be undertaken for the Local Plan. A full assessment of all relevant designated sites and environmental considerations, and the potential impacts of the Local Plan should be made through the appropriate mechanisms. The Plan should set out criteria for selecting and allocating sites, particularly focussing on those with the least environmental value, for instance, avoiding designated sites and landscapes, BMV land, areas at risk of flooding/coastal erosion etc.	Noted. The new Local Plan will provide a review of existing policy and designations, setting out a policy approach that continues to facilitate the protection of designated sites, green space and waterways as appropriate, informed by evidence including a Blue and Green Infrastructure Study. The local plan will also be subject to Sustainability Appraisal and Habitats Regulations Assessment.
9.	Natural England	3925	Comment	Green Infrastructure provides multiple functions and Natural England would be supportive of a strategic approach to green infrastructure, ensuring good ecological connectivity and high	Noted. The new Local Plan will provide a review of existing policy and designations, and will

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				quality networks across the plan area. Would welcome a dedicated Green Infrastructure (GI) policy requirement with consideration of existing GI availability, location and connectivity, SUDS etc. – should contribute to Biodiversity Action Plan (BAP) targets, Rights of Way (PROW) Improvement Plans and GI Strategy. The plan should take a strategic approach to the protection and enhancement of the natural environment and aim for a net gain for biodiversity, particularly for large scale specific allocations. Also reiterate the importance of GI as a buffer and form of mitigation.	continue to protect designated sites, green space and waterways as appropriate, informed by evidence including a Blue and Green Infrastructure Study. This will involve working together with neighbouring local authorities and other partners in South Essex.
9.	Natural England	3926	Comment	The plan should consider the strategic impacts on water quality and resources as outlined in paragraph 170 of the NPPF. We would also expect the plan to address flood risk management in line with the paragraphs 155-165 of the NPPF. The Local Plan should contain policies which protect habitats from water related impacts and where appropriate seek enhancement. Priority for enhancements should be focused on statutorily designated and local sites which contribute to a wider ecological network. The Local Plan should positively contribute to reducing flood risk by working with natural processes and where possible use Green Infrastructure policies and the provision of SUDs to achieve this.	Noted. The new Local Plan will provide a review of existing policy and designations, and will continue to protect designated sites, green space and waterways as appropriate, informed by evidence including a Blue and Green Infrastructure Study. Flood Risk Management and Sustainable Urban Drainage (SuDs) measures will form a key part of this.
9.	Natural England	3927	Comment	Plan should promote the consideration of the Essex and South Suffolk Shoreline Management Plan (2010) (SMP) within the Local Plan with the aim of integrating, supporting and implementing the policies of the SMP within the relevant Epochs.	Noted. The Local Plan will take account of this evidence based document in reviewing policies for the coastline.
9.	Environment Agency	3945	Comment	We feel that green infrastructure should be given a more prominent place in this part of the plan. All development should be required to incorporate meaningful green	Noted. The new Local Plan will provide a review of existing policy and designations, setting

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				infrastructure. Features that could be incorporated into developments include swales, ponds, reed beds and wildflower rich grasslands. Incorporating features such as green roofs and walls can be particularly effective measures providing urban habitats, increasing energy efficiency for buildings and attenuation of rain water.	out a policy approach that continues to facilitate the protection of designated sites, green space and waterways as appropriate, informed by evidence including a Blue and Green Infrastructure Study.
9.	Environment Agency	3947	Comment	Encourage the use of brownfield sites and contamination issues should be considered - Further information can found in the groundwater protection documentation at https://www.gov.uk/government/collections/groundwater- protection	Noted. In seeking to deliver the Borough's Objectively Assessed Housing requirement the Local Plan will seek to make the most effective use of brownfield land (previously developed sites). This will need to take account of the potential for land contamination and remediation.
9.	Historic England	3969	Comment	Multi-functional green space (Green Infrastructure) should also be considered in context of heritage interest	Noted. The new Local Plan will provide a review of existing policy and designations and policies will seek to protect and enhance the historic value of sites and features within green space and waterways, informed by a robust evidence base.
9.	Port of London Authority	3976	Support	The PLA supports the various broad options related to issue 9 (Enhancing our natural environment), particularly with regard to the protection and enhancement of the coastline, which continues to be the Boroughs best used asset. There are a number of projects and plans both adopted and in	Noted. The PLA will be consulted on the new Local Plan as it develops, and other Council plans and strategies.

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				development in Southend that could have an effect on its shoreline and associated activities, including the Southend Shoreline Strategy (2018), Old Leigh Spatial Plan (draft) and the draft Shoeburyness Coastal Management Scheme Area. The PLA request to be consulted on these documents, as well as the Local Plan itself as they progress.	The Old Leigh Spatial Plan is being developed by Leigh Town Council.
9.	Essex County Council	4039	Comment	Seek clarification and reference to Habitat Regulation Assessments and /or Appropriate Assessments within the preparation of the Local Plan, given the area lies within the Zone of Influence for the Essex Recreation, disturbance Avoidance Mitigation Strategy (RAMS). Within the Green/Blue Infrastructure topic paper there is no mention of numerous ordinary watercourses that cross Essex. While there are too many to be individually addressed the paper should acknowledge that the quality and volume of water in these features will have an impact on more recognised downstream features.	The Issues and Options document references the RAMS work as a key piece of evidence, and states that the local plan will be accompanied by a Habitats Regulations Assessment (HRA) to assess the effects of the plans proposals (on their own and in combination with other plans and proposals) on habitats or species on the foreshore which are designated as being of international and European importance. The local plan will acknowledge that the quality and volume of watercourses outside the Borough will have an impact on waterways within the Borough itself.
9.	Essex County Council	4047	Comment	ECC welcome the inclusion of "green infrastructure" including environment as a cross boundary matter and will continue to work with SBC In respect of Ecology, ECC seek clarification on the preparation of a Habitat Regulations Assessment or	Noted. The new Local Plan will provide a review of existing policy and designations, setting out a policy approach that continues to facilitate the

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				Appropriate Assessment and recommend that ecology is reconsidered to include reference to residential growth impacts on European habitats with reference to the Essex RAMS.	protection of designated sites, green space and waterways as appropriate, informed by evidence including a Blue and Green Infrastructure Study. The Issues and Options document refers to the RAMS strategy and need for HRA of the plan.
9.	Essex County Council	4066	Comment	ECC would anticipate that the natural environment should be maintained and where possible improved as part of any new development. ECC anticipate that flood risk management would have a key role in providing green and blue infrastructure corridors throughout Southend, in particular, linking areas of habitat across the boundaries of adjacent administrative areas. ECC notes SBC is the LLFA for Southend with their own policies addressing the management of surface water as part of new developments; ECC suggest that these are as closely aligned as possible with ECC, to help provide consistency for developers working within/across both LLFA areas. ECC therefore seek wording to acknowledge the importance of SuDS provision in developing the natural environment.	Noted. Flood Risk Management and the management of surface water drainage have a key role in the development of a blue and green infrastructure network in the Borough and beyond. The Council will work together with Essex County Council and neighbouring authorities in developing an evidence base to support new policies to protect and enhance green space and waterways.
9.	Essex County Council	4067	Comment	ECC seek clarification and reference to Habitat Regulations Assessments and/or Appropriate Assessment within the preparation of the new Local Plan. ECC consider this to be of relevance given the area of the new Local Plan lies within the Zone of Influence for the Essex RAMS being prepared collaboratively by Essex Authorities (including SBC). ECC	The Issues and Options document refers to the RAMS strategy and need for HRA of the plan. The Council will work together with ECC and other partners to implement the RAMS

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				anticipate there will be a need for an Appropriate Assessment, and that the new Local Plan and any housing allocations to be developed with proportionate financial contribution towards delivery of mitigation measures at the coast in perpetuity to avoid recreational disturbance, to comply with the Essex RAMS policy to meet the legal requirements of the Habitats Regulations and in compliance with the NPPF	document.
9.	Mr Alan Grubb	4084	Comment	Semi-mature trees and soft landscaping and more green spaces are needed within the Borough. These should be provided within all new developments. There has been a reduction in street trees within 'ladder streets' in Westborough ward, resulting in loss of shade, and biodiversity. With the town increasing in population there is a need to reintroduce additional green spaces/landscaping at every opportunity.	Noted. The new Local Plan will facilitate the protection of designated sites, green space and waterways as appropriate, informed by evidence including a Blue and Green Infrastructure Study, and identify opportunities for new and enhanced green spaces, including within densely developed urban parts of the Borough.
9.1				es and developers to identify opportunities to promote a biodiversity in new development?	nd enhance the natural
9.1	Mr Joseph Raven	3016	Support		Noted.
9.1	Mr Joseph Raven	3017	Support		Noted.
9.1	Mr Joseph Raven	3018	Support		Noted.
9.1	Mr Murray Foster	3111	Support	Yes this needs to be a given/ embedded climate change challenges	Noted.
9.1	Mr Ian McLernon	3349	Support	But also work with local residents it is their environment! don't just let this be lead by the centre or developers - should	Noted.

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				be part of local plans	
9.1	Mrs Valerie Morgan	3509	Support	Yes	Noted.
9.1	Mr Jeremy Martin	3538	Support	This is critical. Southend may have wonderful parks but is still in the lower quartile for green space. More green provision at the same quality is called for to protect health, particularly mental health, manage flooding, improve AIR QUALITY and heat management	Noted. The new Local Plan will facilitate the protection of designated sites, green space and waterways as appropriate, informed by evidence including a Blue and Green Infrastructure Study, and identify opportunities for new and enhanced green spaces, including within densely developed urban parts of the Borough, recognising the multi- functional nature of green space.
9.1	Mrs Angela Baldock	3590	Support	Work with RSPB, Essex wildlife trust etc to identify important wildlife areas and work to enhance existing areas and build wildlife corridors to link up isolated wildlife sites as nature reserves. Refuse to allow development in these important wildlife areas, and make these places a haven for wildlife and quiet contemplation that reduces the impact of living in a overly built up environment.	Noted. The new Local Plan will be informed by a robust evidence base including a Blue and Green Infrastructure Study. It will identify opportunities for new and enhanced green spaces, including within densely developed urban parts of the Borough, and providing a net gain for biodiversity in new development.
9.1	Ms Hayley Dixon	3627	Support	Yes	Noted.
9.1	Essex Wildlife Trust	3659	Comment	Good nature-friendly developments retain and protect existing wildlife habitats and connect them up with wildlife- rich gardens, verges, amenity green space, cycle paths and	Noted. The new Local Plan will be informed by a robust evidence base including a Blue

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				<ul> <li>walkways. The aim should be to create a network of natural green corridors weaving through a development, into the surrounding urban and rural landscapes and contributing to the wider ecological network.</li> <li>This approach improves air quality, reduce surface water flooding and makes developments greener and more attractive places in which to live. Residents should have easy access to safe, beautiful, natural spaces for exercise, play and social interaction. Contact with nature should be part of everyday life.</li> </ul>	and Green Infrastructure Study. It will identify opportunities for new and enhanced green spaces, including within densely developed urban parts of the Borough, and providing a net gain for biodiversity in new development.
9.1	Southend-on-Sea Borough – Parks and Open Spaces Department	3736	Support	It is important that we have no net loss of biodiversity in the borough. Due to its dense urban nature even road side verges in our residential streets are important to the town's biodiversity. The local plan should adopt a biodiversity calculator and offset for all developments. The design of development should enhance and encourage biodiversity.	Noted. The new Local Plan will be informed by a robust evidence base including a Blue and Green Infrastructure Study. It will identify opportunities for new and enhanced green spaces, including within densely developed urban parts of the Borough, and providing a net gain for biodiversity in new development. Consideration will be given to the development/adoption of a biodiversity calculator, building on best practice elsewhere.
9.1	Mrs Gaynor Martin	3775	Support	I've mentioned in Section 8 about making use of disused properties first before building new blocks of flats. Yes, each new number of houses should have the appropriate number of places at school, dentist, doctors, parks etc for their inhabitants rather than put more pressure on existing	Noted. The new Local Plan will identify opportunities for new and enhanced green spaces, including within densely developed urban parts of the

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				resources. No doubt there's a formula for how much space etc an individual needs to thrive. We should not stint on this.	Borough.
9.1	Essex County Council	4068	Comment	ECC support a positive approach to the role and provision of Green and Blue Infrastructure; and suggest this includes links to the neighbouring authority areas and respective studies including the South Essex Green Infrastructure Strategy and the emerging Green Essex Strategy, being prepared by the Essex Green Infrastructure Partnership	The Council will work together with Essex County Council and neighbouring authorities in developing an evidence base to support new policies to protect and enhance green space and waterways and integrate them effectively into new development.
9.1	Leigh-on-Sea Town Council	4150	Comment	Yes although they should be locked in to appropriate agreements.	Noted.
9.2				reen infrastructure using developer contributions for the	management of green and
	open spaces and intro	duction of	<sup>-</sup> pocket park	s?	
9.2	Mr Murray Foster	3112	Support	Yes especially with densification of built environment	Noted. The Local Plan will identify opportunities for new and enhanced green spaces, including within densely developed urban parts of the Borough.
9.2	Mr Ian McLernon	3350	Support	Yes agree - but not at the cost of allowing them to develop in ways that detract from the amenity	Noted.
9.2	Mrs Valerie Morgan	3510	Support	Yes	Noted.
9.2	Mr Jeremy Martin	3539	Support	All developments should be required to increase available green space and reduce surface water run-off.	Noted.
9.2	Mrs Angela Baldock	3591	Support	Make sure green spaces have areas that are supportive of wildlife not just manicured green sterile spaces.	Noted. The local plan will identify opportunities for new and enhanced green spaces, including within densely

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					developed urban parts of the Borough, and providing a net gain for biodiversity in new development.
9.2	Essex Wildlife Trust	3669	Comment	Developers should ensure new housing developments result in: More than compensating for any habitat that is lost - where damage to existing habitats is unavoidable, mitigation must bring about an overall gain in habitats. This should be assessed objectively using an improved version of the Defra biodiversity metric.	Noted. The Local Plan will identify opportunities for new and enhanced green spaces, including within densely developed urban parts of the Borough, and providing a net gain for biodiversity in new development. Consideration will be given to the inclusion of the Defra biodiversity calculator within the plan.
9.2	Southend-on-Sea Borough –Parks and Open Spaces Department	3756	Support	Green infrastructure in the town is under pressure and needs to be protected and enhanced. Developers should contribute to new and to enhancing green infrastructure. Southend lacks public green space with some wards having none. New green space and pocket parks should be funded by developer contributions.	Consideration will be given to the inclusion of a biodiversity calculator, building on best practice elsewhere. This will calculate the required contribution to provide a net gain in biodiversity.
9.2	Southend Borough Council 2050 Safe and Well	3770	Support	Yes – the Local Plan should be signalling the importance of the green infrastructure and that developers will be required to incorporate this into their proposals when they bring them forward, particularly in respect of climate change challenges of increased temperatures and more intense rainfall. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
9.2	Mrs Gaynor Martin	3773	Support	My partner & I love to regularly walk and cycle around Southend and beyond from Shoebury to Hadleigh & Tilbury. Apart from the weekends most areas are almost deserted save a few dog walkers. It's a shame more people don't make use of the open spaces and cycle paths. We are already very impressed with what's been done. If possible it would be good to have a complete cycle network as I really don't feel safe on the roads what with potholes and fast drivers. I support RSPB and they buy up patches of land with a view to joining them up as a corridor of green space not just for birds but all living creatures. More of that would be welcome.	Noted. The Council will work together with Essex County Council and neighbouring authorities in developing an evidence base to support new policies to protect and enhance green space and waterways and developing a green and blue infrastructure network.
9.2	Essex County Council	4069	Comment	Overall ECC welcome the approach and suggest consideration is given to the Green Essex Strategy. ECC welcome the opportunity to engage with SBC in this project, especially in if there is a new cross boundary Garden Community.	Noted. The Council will work together with Essex County Council and neighbouring authorities in developing an evidence base to support new policies to protect and enhance green space and waterways and developing a green and blue infrastructure network.
9.2	Leigh-on-Sea Town Council	4151	Comment	Yes as long as they are properly maintained.	Noted.
9-3				ek to provide new country park and open parkland facilition ent sites, including where they help mitigate pressure on	
9.3	Essex Bridleways Association	3173	Support	Question 9.3: the provision of a new country park is a welcome proposal and we would ask that any new parks and open spaces within new development is accessible to all users, including equestrians.	Noted
9.3	Mr Laurence Steel	3275	Support	Need to get Suttons (on Garrison site) more accessible	Noted.
9.3	Mr Ian McLernon	3351	Support	Yes and look at joining up green areas to allow travel through	Noted. The Council will work

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				borough and into other boroughs i.e. coastal walk along SBC seafront through Old Leigh, past leigh station and Hadleigh Castle into Benfleet and beyond	together with Essex County Council and neighbouring authorities in developing an evidence base to support new policies to protect and enhance green space and waterways and developing a green and blue infrastructure network.
9.3	Mrs Valerie Morgan	3511	Support	Yes	Noted.
9.3	Mrs Angela Baldock	3592	Support	Definitely, but work with environmentalists to ensure that areas protected are the valuable/important areas for breeding, migration, or overwintering birds/mammals, as not all green space is equal. Also develop a wildlife corridor with walking routes which would serve wildlife but also health benefits.	Noted. The new Local Plan will facilitate the protection of designated sites, green space and waterways as appropriate, informed by evidence including a Blue and Green Infrastructure Study.
9.3	Mrs Clare Dellows	3765	Support	Yes, do this under option 3	Noted.
9.3	Southend-on-Sea Borough Parks and Open Spaces Department	3769	Support	This approach could benefit both residents and visitors to the borough. However, any new country park and open parkland facilities needs to be easily accessible and well connected. A previously commissioned study, Urban Habitats is a possible reference. It is important that any new country park and open parkland facilities outside the borough is not to the detriment of green spaces or facilities in the borough.	Noted. The Local Plan will identify opportunities for new and enhanced green spaces, including within densely developed urban parts of the Borough, and will ensure that new development provides a net gain for biodiversity in new development.
9.3	Mrs Gaynor Martin	3774	Support	Yes that sounds a good idea. The more green spaces, the better the air quality and people's sense of wellbeing.	Noted.
9.3	Southend Borough Council 2050 Safe and	3776	Support	Working with adjoining local authorities is critical to achieving a suitable overall response to the combination of challenges	Noted. The Council will work together with Essex County

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Well			<ul> <li>that the future poses for the Borough in respect of all the issues being addressed by the Local Plan.</li> <li>A new country park could bring a variety of benefits and contribute towards delivery of a number of 2050 outcomes (including Green City). Delivery of this will require working together with adjoining local authorities to deliver on the strategic infrastructure requirements, particularly if the increase in housing numbers is going to be delivered and if the new settlement is seen as the optimum way of delivering this.</li> <li>However we would regard having suitable green space integrated with all development as more important than having one designated green space in the form of a country park.</li> <li>Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads</li> </ul>	Council and neighbouring authorities in developing an evidence base to support new policies to protect and enhance green space and waterways and developing a green and blue infrastructure network.
9.3	Metrotidal Ltd	3824	Comment	As noted above The Metrotidal Lower Thames Orbital provides ready access to the wide open spaces of the Thames and Medway estuaries.	Noted.
9.3	Essex County Council	4070	Comment	ECC anticipate that SBC would explore this further with RDC and ECC as a cross boundary matter under the Duty to Cooperate.	Noted. The Council will work together with Essex County Council and neighbouring authorities in developing an evidence base to support new policies to protect and enhance green space and waterways and developing a green and blue infrastructure network.
9.3	Leigh-on-Sea Town Council	4152	Comment	This should be catered for in major development.	Noted. The Local Plan will identify opportunities for new

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					and enhanced green spaces. Major new development will be required to provide public open space including a net gain for biodiversity.
9.4	Do you have any othe	er issues/co	omments?		
9.4	Mr Neil Hampson	3143	Support	Reduce development on green spaces. Plant more trees. Renovate - fix not destroy old buildings - more green and older buildings build with more quality	Noted.
9.4	Mrs Valerie Morgan	3512	Support	No	Noted.
9.4	Southend-on-Sea Borough – Parks and Open Spaces Department	3792	Comment	<ul> <li>Planting in our streets is important to the natural environment. Existing verges should be protected and enhanced where possible.</li> <li>All parking areas in new developments should be 'Green Driveways' using products such as grass reinforcement.</li> <li>The local plan should encourage residents to use green driveways on their properties.</li> <li>The local plan should preserve existing green space and encourage new green areas and environmentally friendly building design, e.g. green roofs on all developments.</li> <li>The local plan should adopt a biodiversity calculator and offset for all development.</li> <li>Developments should use sustainable technology, such as rain water harvesting, onsite power generation and storage and passive house to minimise the impact on the local area and further afield.</li> <li>Developments should minimise hard surfaces and maximise soft landscaping and green space.</li> <li>Developments should support wildlife by incorporating</li> </ul>	Noted. The Local Plan will identify opportunities for new and enhanced green spaces, including within densely developed urban parts of the Borough, and will ensure that new development provides a net gain for biodiversity in new development.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				habitats in to the landscaping and the buildings.	
9.4	Leigh-on-Sea Town Council	4153	Comment	No further comments or issues	Noted.
10.	How best do we plan f	or the fut	ure impacts	of climate change?	
10.	Anglian Water	3839	Comment	There is a need to consider the increased risk of flooding to the public sewerage network from significant rainfall events as well as energy generation etc. Please also see response to Question 7.	Noted. The local plan will need to effectively address climate change avoidance and mitigation in developing policies across the full range of issues.
10.	Environment Agency	3928	Support	Support the inclusion of the renewal and replacement of sea defences as one of the challenges illustrated in Figure 7. It would also be useful to acknowledge the challenges of surface water flooding (from urban drainage systems) and fluvial flooding (from watercourses) as being a significant challenge given that flooding from both of these sources has affected the Borough in the past decade. This is a challenge for both the Borough and ourselves as we both have responsibilities under the Flood & Water Management Act 2010 as respective Flood Management Authorities. We will need to work closely together over the plan period to ensure that we can meet both technical and funding challenges in seeking solutions to these issues.	Noted. The Council will continue to work with the Environment Agency and other partners to address issues such as flood risk management and surface water flooding and provide effective and creative solutions.
10.	Environment Agency	3939	Support	Support the inclusion of the renewal and replacement of sea defences as one of the challenges illustrated in Figure 7 of the Issues and Options document. Should develop planning policies for development of new or renewed sea defences and make clear requirements for contributions towards infrastructure on sites that come forward (from s106 or CIL). Local planning policies for the development of new or renewed sea defences would add	Noted. Local Plan policies will include sea defence renewal and replacement. Policy requirements for planning obligations and CIL will be developed and subject to viability assessment.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				weight to the recommendations of the TE2100 Plan and could set a framework for protecting land that is important for future flood defences (NPPF para 157b), and for making clear requirements for contributions towards infrastructure on sites that come forward that will benefit from those defences, or for integration of new developments with defences. Policy P3 of TE2100 Plan (to continue to maintain flood defences at current height) will have long term implications for C2C line with chance of overtopping tidal defences increasing over time.	
10.	Environment Agency	3940	Comment	<ul> <li>Would expect to see a section in the Local Plan looking at wastewater infrastructure and treatment, including:</li> <li>Sewerage networks – to ensure there is sufficient volumetric capacity in the existing sewerage networks in each of the areas where development is planned. If no capacity is currently available, then provisions need to be in place ahead of the occupation of dwellings.</li> <li>Water Recycling Centres (WRC) – to highlight which WRC within the district are proposed to receive additional flows from planned development. A thorough assessment of existing capacity and future flows against the current discharge permit should be made (this is usually done via the WCS). Any WRC predicted to exceed its permitted Dry Weather Flow will require a new discharge permit to accommodate the additional growth – this may contain potential tighter permit limits which could provide a constraint on development.</li> <li>Demonstrate that adequate foul drainage infrastructure can be provided in a timely manner ahead of occupation of new properties – both for sewerage network and WRCs</li> </ul>	Noted. The Council will work with partners including the Environment Agency in developing appropriate policies for water supply and wastewater infrastructure and treatment to ensure this will be adequate to support the level of growth proposed in the plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				delivered without causing a breach of environmental legislation (should not cause a deterioration in the receiving rivers/waterbodies)	
10.	Environment Agency	3942	Comment	Acknowledge challenges of surface water flooding – will need to work together as respective Flood Management Authorities with responsibilities under the Flood & Water Management Act 2010. Sustainable drainage systems should be promoted as they offer the opportunity to enhance the environment by providing blue infrastructure and can increase water quality, as well as providing drainage to developments. Detailed requirements for SuDs are provided – also please refer to the SuDS Manual (CIRIA C753, 2015), the Susdrain website (http://www.susdrain.org/) and the draft National Standards for SuDS (Defra, 2015) for more information.	Noted. The Council will continue to work with the Environment Agency and other partners to address issues such as flood risk management and surface water flooding and provide effective and creative solutions.
10.	Environment Agency	3943	Comment	Need to add Thames and Anglian River Basin Management Plans to evidence base.	Noted.
10.	Environment Agency	3944	Comment	Water cycle study (WCS) 2010 – The Council's WCS dates from 2010 - would expect to see a WCS referenced in the plan and summary of findings/recommendations linking to how development will be dealt with sustainably. The section on climate change does not mention the effect this may have on water supply. Water resources should be protected for people and the environment. We would like to see consideration of water supply for all new developments. We recommend an assessment regarding availability of water supply for further development and water saving measures. Development should be phased to ensure water supply demands are met.	Noted. The Council will work with partners including the Environment Agency in developing appropriate policies for water supply and wastewater infrastructure and treatment to ensure this will be adequate to support the level of growth proposed in the plan. This may include phasing of development pending delivery of the necessary facilities.
10.	Environment Agency	3948	Comment	Climate change section does not refer to water supply – need	Noted. The Council will work

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				to see consideration of water supply for all new developments and recommend an assessment regarding availability of water supply for further development and water saving measures – development should be phased in line with water supply demands. Water efficient technology, fixtures and fittings should be considered as part of new development	with partners including the Environment Agency in developing appropriate policies for water supply and wastewater infrastructure and treatment to ensure this will be adequate to support the level of growth proposed in the plan.
10.	Historic England	3970	Comment	Invite a specific policy relating to inclusion of renewable technologies within Conservation Areas seeking to secure a balance between the benefits that such development delivers and the environmental costs it incurs. The policy should seek to limit and mitigate any such cost to the historic environment.	Noted.
10.	Essex County Council	4040	Comment	Issues and Options report is largely silent on minerals planning issues and there is no explanation for excluding these statutory obligations from consideration. ECC, as the statutory minerals and waste planning authority for the two tier area, would expect any proposals within Essex (i.e. outside of SBC administrative area) to comply with the Essex Minerals Local Plan (2014) (MLP) and the Essex and Southend on Sea Waste Local Plan (2017) which form part of the Statutory Local Development Plan and a material consideration for that area.	Noted. The development plan will address the sustainable use of minerals, in line with national policy.
10.	Essex County Council	4041	Comment	Anticipates that flood risk management would have a key role in providing green and blue infrastructure corridors throughout Southend. Any site located on the Essex boundary or discharging into Essex should comply with the ECC Sustainable Drainage Design Guide 2016 (ECC SuDs Guidance) and be subject to consultation with the ECC as Lead Local Flood Authority	Noted. The Council will continue to work with partners to address issues such as flood risk management and surface water flooding and provide effective and creative solutions.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				(LLFA). Any development outside of SBC administrative area should wholly comply with ECC's SuDs guidance and the guidance relating to surface water flood risk outlined within the relevant district or borough local plan.	
10.	Essex County Council	4071	Comment	ECC is the neighbouring LLFA and would expect SBC to ensure that any development on the Southend/Essex boundary to not increase the flood risk within either authority area. ECC consider this to be a cross boundary matter and to be explored with ECC under the Duty. ECC would expect that any site located on the boundary of Essex or discharging into Essex should comply with Essex SuDS Guide and ECC should be consulted on any such developments as the neighbouring LLFA. In respect of any development within the Essex LLFA area (i.e. outside the administrative boundary of SBC), these should wholly comply with the Essex SuDs Guide and the guidance relating to surface water flood risk outlined within the relevant district or borough's local plans. In respect of the Blue /Green Infrastructure Topic Paper, supporting the Issues and Options Consultation, ECC is concerned that there is no consideration of the numerous ordinary watercourses that cross Essex. While there are too many to be individually addressed, ECC would expect the report to acknowledge that the quality and volume of the water in these features will have an impact on more recognised downstream features. ECC consider the references focusing solely on flood risk within the Central Seafront Area, to be too specific as all areas of new development should be managed to ensure that, as a minimum requirement, flooding doesn't get worse. Where possible, ECC recommend that betterment is sought whenever possible, in particular in areas of existing flood risk. This approach is critical for any cross-border development or	Noted. The Council will continue to work with Essex County Council and other partners to address issues such as flood risk management and surface water flooding and provide effective and creative solutions.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				development that takes place within ECC's administrative boundary. ECC would encourage SBC to take a similar approach within their own administrative area to help provide consistency for developers working in both areas.	
10.1	Should we develop loc	al plannir	ng policies fo	r the development of new or renewed sea defences?	
10.1	Mr Joseph Raven	3019	Support		Noted
10.1	Mr Daniel Adamson	3161	Comment	As a professional meteorologist and physical oceanographer, I believe that the current sea defences around Southend are adequate for likely sea level rises due to climate change - at least for the next 100 years. Of course, existing sea defences need to be maintained/repaired when necessary, and drainage in certain areas needs to also be improved, e.g. central Southend seafront. However, sea defences need not be made any higher within the Southend boundary. The only exception to this is Old Leigh, where a < 1 in 50 year coastal storm surge event could badly flood the area.	Noted. Local Plan policies will include sea defence renewal and replacement, taking into account the TE2100 strategy.
10.1	Mr Laurence Steel	3276	Support	Yes	Noted
10.1	Mr Ian McLernon	3352	Comment	Need to avoid building on flood plains. Look at a wider South East Essex strategy that allows the water to be absorbed in a natural way - i.e. bring back wildlife areas such as Maldon/Burnham	Noted. The Council will continue to work with the Environment Agency and other partners to address issues such as flood risk management and surface water flooding and provide effective and creative solutions.
10.1	Southend Borough Council Regulatory Services	3369	Support	Yes.	Noted
10.1	Mrs Valerie Morgan	3513	Support	Yes	Noted
10.1	Mr Jeremy Martin	3540	Support	New planning policies should focus on and include the use of	Noted. The Council will continue

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				green and nature based solutions (NBS) to mitigate against the wholesale use of grey infrastructure. NBS can soften the grey infrastructure and often reduce the impact of wave energy. This can reduce the need for ever higher grey sea defences.	to work with the Environment Agency and other partners to address issues such as flood risk management and surface water flooding and provide effective and creative solutions.
10.1	Mrs Angela Baldock	3593	Comment	Sea defenses should be as natural as possible i.e. natural flood plains, rather than building in areas that might flood.	Noted. The Council will work with partners to address issues such as flood risk management and surface water flooding and provide effective and creative solutions.
10.1	Mrs Gaynor Martin	3784	Support	Judging by recent effects on the seafront at Westcliff, I'd say Yes.	Noted. Local Plan policies will include sea defence renewal and replacement, taking into account the TE2100 strategy.
10.1	Southend-on-Sea Borough –Parks and Open Spaces Department	3794	Support	Managing our sea defences are impotent to the viability of the town and the local environment. Local planning policy should consider this.	Noted. Local Plan policies will include sea defence renewal and replacement, taking into account the TE2100 strategy.
10.1	Metrotidal Ltd	3825	Comment	The Metrotidal proposal protects the full length of the Thames tideway upstream with a system that is only 8km long.	Noted.
10.1	Leigh-on-Sea Town Council	4154	Comment	Yes	Noted.
10.2	Require mitigation an planting and urban gr		ion measure	is to deal with the increase in average temperatures and <u>c</u>	greater rainfall, including tree
10.2	Mr Laurence Steel	3277	Support	Yes	Noted
10.2	Mr Ian McLernon	3353	Support	Support green planting - but ensure in areas where can accommodate, and then ensure nurtured and not a plant and forget approach	Noted

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
10.2	Southend Borough Council Regulatory Services	3370	Support	Yes.	Noted
10.2	Mrs Valerie Morgan	3514	Support	Yes	Noted
10.2	Mr Jeremy Martin	3541	Support	Every new development should be required to provide for increased green space together with improved surface water run off using SuDS. Shading should be provided as the primary form of cooling management with natural ventilation wherever possible.	Noted. The Council will continue to work with the Environment Agency and other partners to address issues such as flood risk management and surface water flooding and provide effective and creative solutions.
10.2	Mrs Angela Baldock	3594	Support	Urban greening - most definitely. More native tree planting to benefit wildlife as well as mitigating climate change. Discourage artificial grass.	Noted. Policies will support additional tree planting, soft landscaping and public realm improvements where feasible/appropriate.
10.2	Ms Hayley Dixon	3628	Support	Yes	Noted.
10.2	Southend Borough Council 2050 Safe and Well	3777	Support	<ul> <li>Yes – the Local Plan must signal the importance of addressing the challenges posed by future climate change and require developers to play their part in meeting these challenges.</li> <li>Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads</li> </ul>	Noted.
10.2	Mrs Gaynor Martin	3783	Support	<ul> <li>Stop/limit people concreting over their gardens.</li> <li>Have drains cleaned regularly so rain water can flow away.</li> <li>Subsidise water butts to encourage wider use.</li> <li>Be determined to stamp out anti-social litter dumping with warnings/fines etc which contributes to drains getting clogged up.</li> </ul>	Noted.
10.2	Southend-on-Sea Borough –Parks and	3795	Support	Soft landscaping is important to the local area and should be included in all developments.	Noted. Policies will support additional tree planting, soft

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
	Open Spaces			Landscaping should be fit for the location so must be suitable, sustainable and maintainable. Trees are not the only form of urban street planting and should only be used in the correct location. Grass, shrubs and other plants can all be beneficial.	landscaping and public realm improvements where feasible/appropriate.
10.2	Leigh-on-Sea Town Council	4155	Comment	Yes	Noted
10.3	Support renewable ar charging points?	nd low carl	oon energy s	chemes, including photovoltaic (PV) panels, biomass plan	nts and electric vehicle
10.3	Mr Murray Foster	3114	Support	Definitely	Noted
10.3	Mr Richard Kurti	3156	Support	Definitely! All new developments should have PV panels connected to the grid.	Noted. It is important that the Local Plan responds to climate change and considers sustainable energy production.
10.3	Mr Laurence Steel	3278	Support	Seems sensible and as part of new planning permissions	Noted
10.3	Mr Ian McLernon	3354	Support	Yes support particularly on SBC assets and along the seafront	Noted
10.3	Southend Borough Council Regulatory Services	3371	Support	Yes - if we want to reduce pollution then surely we need to encourage a move away from more polluting vehicles by providing charging points.	Noted.
10.3	Mrs Valerie Morgan	3515	Support	Yes	Noted
10.3	Mr Jeremy Martin	3542	Support	The town should invest in a heat network supported by a waste to energy plant to provide low carbon heat and electricity. New developments should connect to the heat network either as a generating node or as a user of heat and electricity or as both. Biomass should be used tactically but not as a wholesale form of heat due to AIR QUALITY considerations. New developments should have pre-wiring installed between properties and car park spaces but the chargers should be left	Noted. It is important that the Local Plan responds to climate change and considers sustainable energy production.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				for the householder to install based on the existing wiring. All properties should have additional capacity within wiring installations to facilitate EV charging together with pre-wiring for batteries to provide services to the local and national grids.	
10.3	Mrs Angela Baldock	3595	Support	Most definitely the way forward. All new properties should have PV panels and wherever possible ground heat pumps rather than fossil fuels.	Noted. It is important that the Local Plan responds to climate change and considers sustainable energy production.
10.3	Southend Borough Council 2050 Safe and Well	3778	Support	Yes – the Local Plan must signal the importance of addressing the challenges posed by future climate change and require developers to play their part in meeting these challenges. If there is to be a new settlement then this should aim to be energy self-sufficient through the use of renewables and potentially a local heat network. Other new development should also seek to be energy self- sufficient through renewables to reduce the impact on the already challenged energy distribution network. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads	Noted. It is important that the Local Plan responds to climate change and considers sustainable energy production.
10.3	Mrs Gaynor Martin	3781	Support	Yes.	Noted
10.3	Southend-on-Sea Borough –Parks and Open Spaces Department	3799	Support	Developments should keep up with changes in technology and should include onsite power generation and storage. Onsite generation should not contribute to local air quality issues or increased traffic. Plant such as biomass should be considered on a site by site basis. Developments should look at approaches such as passive house and ways to minimise energy usage. Water is a resource under pressure; developments should look at water conservation and grey	Noted. It is important that the Local Plan responds to climate change and considers sustainable energy production.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				and rainwater harvesting and use. EV charging should be increased across the town.	
10.3	Essex County Council	4072	Comment	In particular consideration should be given to improving passenger and public transport as part of encouraging a modal shift in transport	Noted. The new local plan will need to effectively promote sustainable travel patterns for all modes of transport.
10.3	Leigh-on-Sea Town Council	4156	Comment	Yes	Noted
10.4	Develop a local standa	ard for dec	centralised e	nergy generation in new development that is more ambi	tious than national targets?
10.4	Mr Laurence Steel	3279	Object	National targets are surely adequate	Noted. Policies for renewable and decentralised energy will (along with all other local plan policies) be subject to viability assessment.
10.4	Mr Ian McLernon	3355	Support	Yes more sea wind farms	Noted.
10.4	Mrs Valerie Morgan	3516	Support	Yes	Noted.
10.4	Mr Jeremy Martin	3543	Support	New development should have renewables and energy efficiency beyond national standards - well beyond the Merton Rule. This should be able to be achieved by better energy efficiency with connection to a local heat network supported by a waste to energy plant	Noted. Policies for renewable and decentralised energy will (along with all other local plan policies) be subject to viability assessment.
10.4	Mrs Angela Baldock	3596	Support	Yes definitely	Noted.
10.4	Southend Borough Council 2050 Safe and Well	3779	Support	Yes – the Local Plan should be more challenging in its requirement of developers than national targets, especially as the energy distribution network is more challenged in the Borough than in other parts of the country and increases in the number of houses envisaged by the government's plans	Policies for renewable and decentralised energy will (along with all other local plan policies) be subject to viability assessment.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				will not be able to be properly catered for by the current energy distribution network. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads	
10.4	Leigh-on-Sea Town Council	4157	Comment	Yes	Noted.
10.5			retain the b	est and most versatile agricultural land for food security a	igainst future needs for
	housing and local serv	1			
10.5	Mr Laurence Steel	3280	Support	It does need protecting	Noted.
10.5	Mr Ian McLernon	3356	Support	Yes need to ensure that we are not losing local producers and the cost of developer greed	Noted.
10.5	Mrs Valerie Morgan	3517	Support	Yes	Noted.
10.5	Mr Jeremy Martin	3544	Support	As a general rule, agricultural land that can be used for food should be used for food	Noted.
10.5	Mrs Angela Baldock	3597	Support	Support the need to keep best agricultural land for food production, but also have more allotments in places across the borough and encourage home vegetable patches and shared produce schemes.	Noted.
10.5	Mrs Gaynor Martin	3780	Support	I am eating more vegetarian/vegan meals as I know that needs less land than livestock. Public information and education needs to impress on people that our greedy ways of the past are not acceptable. It simply isn't realistic to expect to all have our own individual house or flat to ourselves. There has already been a change in attitude to this, especially among younger people.	Noted.
10.5	Southend Borough Council 2050 Safe and Well	3782	Comment	Yes – consideration should be given to this, but not in isolation within the Borough. The best agricultural land in the Borough may not be a good as agricultural land elsewhere, therefore the trade-off between agricultural land and housing	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				should take place at a more strategic level for the greater good, with the Council then delivering its part of whatever is regarded as the best mix of agricultural land v development at the overall strategic level. Southend Borough Council 2050 Safe and Well (Andrew Barnes) and Elizabeth Georgeou - Green City 2050 outcome leads	
10.5	Southend-on-Sea Borough –Parks and Open Spaces Department	3800	Comment	All green space is important to the local environment and helps reduce our contribution to climate change. Farmland should be preserved where possible due to the benefits it can have to our environment.	Noted.
10.5	Essex County Council	4073	Comment	The Issues and Options is largely silent on mineral planning issues and there is no explanation for excluding these statutory obligations, from consideration	The development plan will address the sustainable use of minerals, in line with national policy.
10.5	Leigh-on-Sea Town Council	4158	Comment	Yes	Noted.
10.6	Do you have any other	issues/co	omments?		
10.6	Mrs Valerie Morgan	3518	Support	No	Noted.
10.6	Mrs Angela Baldock	3598	Comment	Southend put a contract in place to deliver renewable energies to all properties across the district at manageable costs or interest free loans. All new buildings should be carbon neutral or have to offset the carbon emissions for the life of the building.	Noted.
10.6	Ms Hayley Dixon	3629	Support	Ensure businesses located in the borough are signed up to an environmental policy, focused on eradicating single use plastics and recycling.	Noted.
10.6	Essex and Suffolk Water (NWG)	3748	Comment	We are pleased to note the council have set out a chapter relating explicitly to climate change at this early stage. We	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				would like to re-emphasise the importance of water efficiency standards in new developments, as highlighted in our response to question 8.5, and hope the council will seek to explicitly include a policy that will promote the use of technologies to reduce water consumption.	
10.6	Southend Borough Council –Regulatory Services Department	3865	Comment	Consideration to be given to green energy solutions, such as energy networks and solar panels to meet the energy needs of new developments, and the retrofitting of existing developments.	Noted.
10.6	Leigh-on-Sea Town Council	4159	Comment	No further comments or issues	Noted.
11.1	What do you think are	the key i	ssues facing	the neighbourhoods in the Borough?	
11.1	Mr Murray Foster	3115	Support	Social issues fuelling drug dependency and crime related issues	Noted. The role of the Local Plan is to set out local planning policies and identify how land is used and what will be built where. It will seek to support regeneration and growth within the Borough, which could include identifying areas for improvement. The Southend Community Safety Partnership work together to tackle crime, disorder and anti-social behaviour in Southend.
11.1	Mr Neil Hampson	3144	Support	Drinking in streets Vagrants Lawlessness and Burglary	Noted. The role of the Local Plan is to set out local planning policies and identify how land is used and what will be built where. It will seek to support

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					regeneration and growth within the Borough, which could include identifying areas for improvement. The Southend Community Safety Partnership work together to tackle crime, disorder and anti-social behaviour in Southend.
11.1	Mr Richard Kurti	3157	Support	If the council supported Hamlet Court Road, it could attract shoppers away from Leigh which is overly congested and charges very high rent and rates.	Noted.
11.1	Mr Ian McLernon	3357	Comment	Leigh - lack of parking Leigh/Chalkwell - over development, lack of parking, failure of members and SBC to take account of local resident's views. Lack of a plan and consistent approach means reactive to developers and get inconsistent planning decisions Westcliff - run down and needs investment both Hamlet Court Road and surrounding area	Noted. Further work will be undertaken to understand the urban capacity across the Borough and impact on infrastructure.
11.1	Southend Borough Council Regulatory Services	3372	Support	Parking in Leigh is a nightmare as it is in Southend during the summer period. On hot days it is gridlock at the seafront which makes it very unpleasant when one has to get around for work. The issue of lack of Housing is important however we must provide the associated infrastructure like green space, doctors, etc.	Noted. Further work will be undertaken to understand the urban capacity across the Borough and impact on infrastructure.
11.1	Milton Conservation Society	3404	Object	These are simple, geographic definitions of our neighbourhoods. Our local plan should identify other definitions of place such as seafront, historic area, gathering places, residential places, business places, recreational places. We know that this does happen in the detail of the local planning but it might help at a wider conceptual level. For example rather than thinking about the town as Leigh,	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Westcliff, Southend etc., why not, seafront, high streets, parks, residence. This changes the emphasis to what a place is rather than what it is called.	
11.1	Emily French	3417	Comment	<ul> <li>Whilst I am pleased to see the plan recognises that there is a high density of houses and lack of tree cover and open space and acknowledgement of London Roads commercial focus there is little mention of Hamlet Court Road which has declined significantly over the years . Hamlet Court Road has a number of empty or frequently changing outlets which is detrimental to the area. Perhaps it is an issue with the rates but also more needs to be done to attract businesses and shoppers here.</li> <li>I am pleased to see mention of policing and making Southend a safer environment which is needed. Again, on Hamlet Court Road this is an issue which needs addressing. Particularly around Hamlet Court Road this is an issue which needs addressing. Particularly around the public toilets where there is a large space and benches which attract public drinking and daily drug deals. It is unsafe and unsightly and I can't understand why it has not been addressed if the culprits are so visible and there every day!</li> <li>Litter is another major issue in Westcliff, I work in Leigh and walk through Chalkwell and frequently see litter pickers/ street cleaning units but little or no presence in Westcliff. London Road shops often leave their rubbish outside too which should not be allowed.</li> <li>Westcliff deserves the same community focus that neighbouring towns and more attention that is currently</li> </ul>	Noted. Local Plan policies will address changing trends in retail and the need to enhance the environment and public realm within town and local centres.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				receives. Thank you for your time and effort that has gone into the local plan consultations.	
11.1	Ms Claudia Cullen	3422	Comment	Leigh is the neighbourhood most impacted by the air and noise pollution from Southend Airport. By varying the take off path perhaps on a weekly basis, some respite can be obtained. Requiring the airlines to use quieter and more fuel efficient jets could be a positive PR boost for the airport.	Noted. Southend Airport have an existing planning consent that places a cap on the number of air movements/passenger numbers. Growth can occur within these parameters but any expansion of facilities that would result in growth beyond that consented would require a new planning permission. This would require careful consideration of all the environmental impacts including noise, air quality and impacts on birds.
11.1	Mrs Angela Baldock	3599	Comment	<ol> <li>Southend, Leigh and Westcliff - Over population, too many cars and serious congestion.</li> <li>Southend, Shoebury, Leigh - lack of protection and management for wildlife for key areas of importance to wildlife. Leisure activities need to be balanced with giving wildlife undisturbed space i.e. no dog walking off leads in nature protected areas, no jet skiing in areas that are sensitive to feeding waders/geese etc, less manicuring and more scrub left for birds to breed without disturbance.</li> </ol>	Noted. Further work will be undertaken to understand the urban capacity across the Borough and impact on infrastructure.
11.1	Ms Hayley Dixon	3630	Support	Celebrating the unique identity of each - ensuring areas such as Leigh are not promoted to the detriment to other areas. Enable specific regeneration and focuses to different areas, according to the needs and users of the residents of each. Promote the successes that each area is different and champion them as such.	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
11.1	Mrs Clare Dellows	3750	Comment	Leigh, needs to establish smart residents parking, south of the London road. Residents can get a permit, but visitors pay to park in the streets. This will help invest in the area to mitigate impact of visitors, help disperse the parking problem, reduce car circulation around local streets looking for free parking and reduce pollution, particularly around schools, and help prioritize car parks in Leigh. Also, may encourage more sustainable forms of transport, including for school drop off	Noted. Further work will be undertaken to understand the urban capacity across the Borough and impact on infrastructure.
11.1	Mrs Gaynor Martin	3793	Object	I am against the plan for a large development on the seafront near the Kursaal. It will take trade away from Southend town centre shops, restaurants and cinema. Also the scale is just too big. It reminds me of a similar recent entertainment development on Exmouth's seafront. It was a very expensive high-spec building which although is still open, is not popular with locals or visitors and was virtually empty last August when I visited.	Noted.
11.1	Miss Tracy Abbott	3841	Comment	One of the major concerns for people I work with and know is the lack of support for SEN pupils in schools-this includes a lot of school spaces all being in one secondary school-which is in special measures. There is a lack of specialist provision for pupil between Years 2 and 6, and schools don't feel equipped to support the more complex needs we have in the community now.	Noted. The need for additional social infrastructure will be considered in the review of the Local Plan and set out in the accompanying Infrastructure Delivery Plan (IDP).
11.1	Leigh-on-Sea Town Council	4160	Comment	In Leigh Town Council's opinion, the key issues facing the neighbourhoods are community safety; air quality (especially at school junctions and traffic calming measures); parking stress (conflict between residents and business); cliff spillage. The neighbourhoods feel neglected for central Southend. We have concerns regarding the promotion for Southend to become a city as there has been no consultation or	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				consideration as to how it would work and the effect it would have on neighbourhoods.	
11.2	What do think are the	e possible	options avail	able for resolving these issues?	
11.2	Murray Foster	3116	Support	Properly resourced support services to keep it brief	Noted.
11.2	Neil Hampson	3145	Support	Strict law enforcement Zero tolerance to crime Punishment for crime - proper punishment and making criminal pay financially Teaching children manners & respect with social responsibility	Noted. The role of the Local Plan is to set out local planning policies and identify how land is used and what will be built where. It will seek to support regeneration and growth within the Borough, which could include identifying areas for improvement. The Southend Community Safety Partnership work together to tackle crime, disorder and anti-social behaviour in Southend.
11.2	lan McLernon	3358	Comment	Leigh/Chalkwell - sustainable local plan, that has local residents and local business engagement in developing it. Which is then applied consistently on a) new developments b) enhancements to area c) mix of residential, commercial, education and entertainment Recognise that we are not just talking about main shopping areas such as Leigh Broadway, Westcliff Hamlet Court Road - but the area as a whole	Noted.
11.2	Southend Borough Council Regulatory Services	3373	Support	It is difficult. Although tourists are important for the town there must be a balance and schemes to encourage people away from car use must be considered. As regards Housing, the local authority must ensure that infrastructure is in place	Noted. Further work will be undertaken to understand the urban capacity across the Borough and impact on

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				to accompany newly built properties.	infrastructure.
11.2	Angela Baldock	3600	Comment	<ol> <li>Limit number of cars per household</li> <li>Ensure sufficient parking spaces for new developments</li> <li>Limit number of bungalow conversions to 2 storey</li> <li>buildings to ensure sufficient future level access properties</li> <li>are available to allow elderly people to move thereby freeing</li> <li>up family size dwellings.</li> <li>Ensure "well used" open spaces also have wildlife friendly</li> <li>habitat that cannot be trampled by dogs and people.</li> </ol>	Noted. Further work will be undertaken to understand the urban capacity across the Borough and impact on infrastructure.
11.2	Gaynor Martin	3797	Object	There are already several blocks of flats being built in Westcliff and I don't think permission should be given for any more. Also, I don't like the existing effect of large numbers of people crammed into one house, especially if the landlord is not present or does not fulfil his/her duties. There are often 6 cars to a 2-car frontage, the rubbish dumped on the streets is intolerable. There has been gradual improvement in the last 2 years in Ramuz, Beedel, Brightwell, Valkyrie etc Roads where houses have been sold and renovated and lived in by families and couples who want to settle here and contribute to the community.	Noted. Further work will be undertaken to understand the urban capacity across the Borough and impact on infrastructure.
11.2	Leigh Town Council	4161	Comment	Better dialogue and transparency by the Borough Council, visible community policing. The introduction of more parish councils could have a positive effect on the communities in Westcliff, Shoebury, Eastwood and Thorpe Bay which in turn to lead to devolution of facilities and services to benefit those communities and the Leigh Town Council community more.	Noted.
12.	How best do you thin	k the Loca	al Plan can be	e effectively delivered in the face of limited resources?	
12.	Anglian Water	3840	Comment	Anglian Water as a sewerage company seeks fair contributions through charges directly from developers under the provisions of the Water Industry Act 1991 to drain a site	Noted. The Local Plan will seek to encourage partnership working wherever appropriate to

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				effectively. As such we would not, in most cases, make use of planning obligations or standard charges under Planning Legislation for this purpose. Anglian Water is actively contributes to partnership funding in relation to flood risk where there is a clear benefit to our customers.	deliver the Plan.
12.	Southend Borough Council –Regulatory Services Department	3866	Comment	Agree that working in partnership will help to deliver the required outcomes, consideration should also be given to increasing the CIL charges, set out in the infrastructure delivery plan that supports local plans	Noted. A Viability Assessment of the Local Plan will inform a review of CIL charges
12.	Sport England (East Office)	3907	Comment	Provision for sport in new development – due to urban nature of Southend, on-site provision for formal sports facilities unlikely, so consideration will need to be given to whether it is appropriate to seek to secure such provision through planning obligations, especially in light of proposed removing of pooling restriction on developer contributions for infrastructure. A review of the Council's approach is required, to avoid the identification of contributions and projects in response to individual planning applications on an ad hoc/reactive basis. On strategic developments planning for sport (and on-site provision) should be based on local evidence rather than developer-led. For example, when the allocations for major development have been decided through the local plan process, a strategy should be prepared identifying how each development should make provision for sport and recreation based on the priorities identified in the Council's evidence base, in order to provide clarity and transparency to all parties.	Noted. It is recognised that contributions to Sports and Leisure provision should be addressed on a strategic basis. The recent Playing Pitch and Built Facilities Strategies form an important platform for identifying need and informing an approach to Developer contributions. Should Option 3 be pursued the Council will produce a Masterplan that sets out among other things, how Sports and Leisure provision will be addressed. The Viability Assessment of the Local Plan will also shape the Council's approach to developer

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
					contributions.
12.	Sport England (East Office)	3908	Comment	<ul> <li>Public Health - funding that may be available through the Council's public health function that can be used towards sports facilities should be co-ordinated with developer contributions to ensure that opportunities for delivering priority projects are maximised.</li> <li>Sports facility projects may offer the potential to deliver public health priorities identified in the refreshed Health &amp; Well-being Strategy especially those that encourage participation in physical activity by under-represented groups. Close working between planning and public health functions will be required to ensure that co-ordination of priorities takes place in practice.</li> </ul>	The availability of partner funding is an important factor in bringing forward priority funding. It is recognised that delivery of some Local Plan policies will rely on bringing together a variety of different funding sources and partners, including funding that is available through the public health function.
12.	Sport England (East Office)	3909	Comment	Partnership Working - to maximise the potential to secure funding for delivering key sports facility projects it will be essential that partnership working takes place because without this there is a risk that the limited funding available from different partners will not be co-ordinated. To take this forward in practical terms, as already advocated by Sport England through its engagement with the Council on the playing pitch/built facility strategies, an implementation group should be set up consisting of the Council, Active Essex, Sport England and sports governing bodies which would identify the priority projects to meet identified needs and develop an action plan for securing the funding for delivering these priorities. The local plan can assist by aligning such an action plan to the a review of the Infrastructure Delivery Plan to ensure that priorities agreed by the partners are prioritised for funding in relation to the use of CIL and planning obligation receipts.	Partnership working will be an essential component of Local Plan working. The Council recognises that delivery of the Playing Pitch/Built Facilities Strategies will require that an Implementation Group is established. Delivery of cross-border facilities will be addressed through partnership working including through the preparation of the South Essex Joint Strategic Plan and related local plans.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Strategic working with the other South Essex authorities is also advocated as it may be possible to provide facilities that serve more than one local authority by joint working which would reduce the funding required. In this regard, consideration should be given to the principle of cross- boundary financial contributions towards strategic projects that serve more than one local authority area.	
12.	Environment Agency	3941	Comment	<ul> <li>Would expect to see a section in the Local Plan looking at wastewater infrastructure and treatment, including:</li> <li>Sewerage networks – to ensure there is sufficient volumetric capacity in the existing sewerage networks in each of the areas where development is planned. If no capacity is currently available, then provisions need to be in place ahead of the occupation of dwellings.</li> <li>Water Recycling Centres (WRC) – to highlight which WRC within the district are proposed to receive additional flows from planned development. A thorough assessment of existing capacity and future flows against the current discharge permit should be made (this is usually done via the WCS). Any WRC predicted to exceed its permitted Dry Weather Flow will require a new discharge permit to accommodate the additional growth – this may contain potential tighter permit limits which could provide a constraint on development.</li> <li>Demonstrate that adequate foul drainage infrastructure can be provided in a timely manner ahead of occupation of new properties – both for sewerage network and WRCs</li> <li>Demonstrate that the proposed development can be delivered without causing a breach of environmental legislation (should not cause a deterioration in the receiving</li> </ul>	It is recognised that water and sewerage capacity issues are fundamental to the delivery of new development. This will be fully reflected in the Infrastructure Delivery Plan. Development may in some cases need to be phased to reflect the timescale for infrastructure provision.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
12.	Castle Point Borough Council	3959	Comment	rivers/waterbodies) Through the production of the new Local Plan, CPBC encourages SBC to ensure that the rates of proposed housing delivery within the Plan are realistic, deliverable, and closely	Noted. SBC continues to engage with other South Essex authorities as part of the Association of South Essex Local
				aligned to the delivery of appropriate infrastructure. CPBC will work closely with SBC to ensure phasing and delivery of required infrastructure alongside housing growth.	Authorities and development of a Joint Strategic Plan
12.	Persimmon Homes	3967	Comment	All costs being placed on development must be fully reflected in the viability study. Community Services/Infrastructure – consider cumulative impact of this on viability.	The Viability Study will consider all the relevant parameters affecting viability, including the cumulative costs of infrastructure delivery.
12.	Historic England	3972	Comment	We recommend indicators to measure how successful historic environment policies are. These can include preparation of a local list, completion of conservation area action plans and management plans, reduction in the number of assets that are classified as heritage at risk.	Noted. A monitoring framework for the Local Plan will be developed including measures to monitor the historic environment.
12.	House Builders Federation	4009	Comment	Need to assess cumulative impact of all policies on development viability. The Council will also need to balance their aspirations for place making with those for affordable housing and infrastructure. There is a danger that the Council expects the development industry to shoulder all these burdens and in doing so the deliverability of the local plan could be compromised.	The Viability Assessment will examine the cumulative impacts of policy requirements, including for affordable housing.
12.	Essex County Council	4037	Comment	Secure planning obligations and contributions to support increased skills levels, increased employment, employability and skills levels for residents, mitigating the impact of new developments.	It is recognised that such obligations can contribute significantly to upskilling the workforce. The Viability Study for the Local Plan will examine the cost implications of all forms of Section 106 contributions.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
12.	Essex County Council	4074	Comment	ECC anticipate that the new Local Plan would include clear policies for the full provision, enhancement and funding of infrastructure arising from planned development. Mechanisms would include planning obligations, the use of a Community Infrastructure Levy (CIL), and the ability to negotiate specific contractual obligations for major strategic sites, and any new cross boundary Garden Settlement would be in accordance with the Garden City principles defined by the Town and Country Planning Associations Garden City Principles (or subsequent updated guidance) and the wider definition of sustainable development outlined in the NPPF. This is to ensure the delivery of sustainable development is in accordance with the NPPF. ECC welcomes the recognition that infrastructure is critical to support sustainable growth and to make sure SBC has the right infrastructure, at the right time, to accommodate the new jobs and homes needed in the future and the acknowledgement of ECC's role in the provision of local and strategic infrastructure. ECC wishes to be proactively engaged with the assessment of the spatial options and site allocations, given the importance of infrastructure provision and funding, which will vary depending upon the spatial strategy and site allocations, with their respective individual and cumulative infrastructure requirements; impacts and opportunities on the delivery of ECC service areas.	Infrastructure delivery will be facilitated through a number of mechanisms, including the delivery plans of partners. Section 106 agreements and an update of the Community Infrastructure Levy. Southend BC is committed to working closely with Essex CC and neighbouring authorities on the delivery of new homes, jobs and infrastructure.
12.	Thorpe Estates Partnership Company	4100	Comment	The funding secured for improvements to the strategic road and rail network is a significant step to ensuring that the level of growth required over the emerging Plan period is deliverable. However, the scale of the local housing need would require further investment in new infrastructure. Strategic scale development attracts greater Community	Noted. The Viability Assessment will examine the cumulative impacts of policy requirements.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				Infrastructure Levy and Section 106 developer contributions than that of smaller, piecemeal densification projects. New garden communities are also be more likely to draw funding from the Government and/or the South East Local Enterprise Partnership.	
12.	Thorpe Estates Partnership	4101	Comment	Recognition that Southend should be a priority area within south Essex - Government's response to the Commission Report. The Thames Estuary Commission recommends planned rail improvements, particularly around Southend-on-Sea and around London Southend Airport, to deliver increased capacity.	Noted.
12.1	Continue to work in pa	artnership	with the pri	vate, public and voluntary sector plus neighbouring auth	orities to secure funding for
	key infrastructure pro	jects?			-
12.1	Joseph Raven	3024	Support		Noted
12.1	Murray Foster	3117	Support	As also a board director of Opportunity South Essex totally identify with this way forward	Noted
12.1	Perry Gamon	3207	Support	Yes	Noted
12.1	Laurence Steel	3281	Support	Absolutely critical to work in partnership particularly on strategic access	Noted
12.1	lan McLernon	3359	Support	Yes support this	Noted
12.1	Valerie Morgan	3519	Support	Yes but in a non-political way	Noted
12.1	Angela Baldock	3601	Comment	Have an environmental plan that supports wildlife in the area and limits the effects of climate change.	The Plan will include policies on environmental management and climate change
12.1	Hayley Dixon	3631	Support	Yes	Noted.
12.1	Essex County Council	4075	Comment	ECC agrees that Infrastructure is critical to support sustainable growth and it will be essential to ensure SBC has the right infrastructure, at the right time, to accommodate the new jobs and homes needed in the future. ECC welcome	Noted. The Infrastructure Delivery Plan and the Viability Assessment will be key documents that will address local

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				the acknowledgement of ECC's role as a neighbouring authority working in partnership with SBC, ASELA and partners in the provision of Local and Strategic infrastructure. ECC wish to explore and understand the potential implications of the nature and scale of developments on financial contributions, given the pooling of contributions under the CIL Regulations and hence potential viability and delivery issues which will be vary for each of the spatial options. As stated in response to Questions 1.4 and 10, the new Local Plan should emphasise the need to provide infrastructure (secured through developer funding) as part of any new development proposals, to ensure the new plan is both viable and deliverable. The necessary infrastructure funding (including all funding streams) and delivery evidence needs to be fully considered as part of the assessment of the spatial strategy to ensure the preferred strategy is viable, deliverable and sound.	and strategic infrastructure issues. The Council will include policies in the Plan that address these issues. The Council is committed to working positively with Essex CC and other partners.
12.1	Leigh Town Council	4162	Comment	Yes there should be consensus and working together in partnerships with all mentioned but in a non-political way to optimise the benefits.	Noted
12.2	Set out priorities for p	roject del	ivery. What	do think these priorities should be and how should any pł	nasing be applied?
12.2	Murray Foster	3118	Support	Pursue upgrade of A127 which is also essential for development of London Southend Airport and securing an improving economy locally	Noted. The Council is part of the A127 Task Force which is examining ways to improve this key route and lever in funding. The Transport evidence base for the Local Plan will also address this issue.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
12.2	Perry Gamon	3208	Support	Housing & airport expansion. Jobs will follow	Noted.
12.2	Laurence Steel	3282	Support	Extension of the airport road is to me a key precursor for development at Fossetts etc Max development of town requires the new round Rochford link road	Noted. All these points will be considered as part of the development of a transport evidence base for the Local Plan.
12.2	lan McLernon	3360	Comment	<ul> <li>Wider Borough Plan that is fed by local plans which are supported by local residents and businesses.</li> <li>Phase 1 - get vision, plans agreed by key stakeholders (including Residents)</li> <li>Phase 2 - get SBC Officers, and Members to support the vision and plan in practice not just tokenism</li> <li>Phase 3 - Develop Westcliff area and Queensway</li> <li>Phase 4 - work with partner boroughs to solve housing issues in ways that enhance local communities - business - entertainment and education</li> </ul>	Noted. Partnership working will form an integral part of local plan preparation.
12.2	Valerie Morgan	3520	Support	Priorities are parking and a transport strategy	The Council is developing a Parking Strategy and Transport evidence base that will inform the preparation of the Local Plan.
12.2	Jeremy Martin	3545	Support	Electrical and heat infrastructure is a priority which, if unattended, will constrain growth. Low carbon heat and power can easily be provided through a local waste to energy plant supporting both generation and a heat network. This will support electrical infrastructure, waste management, reduced traffic from heavy vehicles, lower CO <sub>2</sub> and NOx etc	Electrical and Heat infrastructure, including innovative forms of delivery, will be considered as part of the Infrastructure Delivery Plan.
12.2	Angela Baldock	3602	Comment	<ol> <li>Deal with the empty shop syndrome and untidy vacant sites in the town centre and other visible sites into the town to avoid a feeling of neglect and feeling unsafe.</li> <li>Develop a park and ride outside of the busy town areas and necessary public transport links.</li> </ol>	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				<ol> <li>3. Put protection in place for the green/wildlife areas before significant development takes place.</li> <li>4. put in place climate change reduction policies before further new building takes place.</li> <li>5. put in place good building practices before letting the developers loose on a new big development.</li> <li>6. Encourage developers to train trade apprentices</li> </ol>	
12.2	Leigh Town Council	4163	Comment	A priority should be a Parking and transport strategy	The Council is developing a Parking Strategy and Transport evidence base that will inform the preparation of for the Local Plan
12.3	Increase the Commun	ity Infrast	ructure Levy	r tariffs to fund future projects?	
12.3	Murray Foster	3119	Support	Yes but as long as this does not compromise delivery of truly affordable housing within new developments	Any increases in CIL would be subject to a full Viability Assessment
12.3	Parry Gamon	3209	Object	No, increase will make schemes unviable or border line & will hinder delivery	Any increases in CIL would be subject to a full Viability Assessment.
12.3	lan McLernon	3361	Comment	Should be in context with local plan, and not levy to avoid developers abiding by local plans	The CIL levy will relate to Local Plan infrastructure policy.
12.3	Valerie Morgan	3521	Support	Yes	Noted
12.3	Angela Baldock	3603	Comment	Developers should definitely fund the new infrastructure required, as they are the ones benefitting.	Noted.
12.3	Leigh Town Council	4164	Comment	Yes	Noted
12.4				s ensure land value capture and long term stewardship fo necessary infrastructure?	or the benefit of the

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
12.4	Murray Foster	3120	Support	Any new community development must have additional infrastructure fronted loaded	Noted. It is recognised that some key infrastructure will need to be "front-loaded"
12.4	Perry Gamon	3210	Support	Garden communities are the only way Southend can meet their housing delivery targets	Noted
12.4	lan McLernon	3362	Support	Yes it is about what we do now building the legacy for the future. Don't let SBC make the same mistakes it did in 1960- 1970s which destroyed some architectural heritage in the Southend Town Centre	Noted. The master planning of any Garden Community would seek to create an attractive place to live.
12.4	Valerie Morgan	3522	Support	Yes	Noted
12.4	Angela Baldock	3604	Support	Not sure what this is, but if it means identifying important and valuable sites for wildlife, then definitely.	Providing appropriate Green and blue Infrastructure that will support and enhance wildlife will be an important element of Garden Community master planning
12.4	Essex County Council	4076	Comment	ECC consider this to be a cross boundary matter and would expect to be actively engaged by SBC as a key partner under the Duty through close working from the beginning as the proposals evolve in the preparation of the new local plan.	Southend BC is committed to working closely with Essex CC and other partners on cross- border issues
12.4	Leigh Town Council	4165	Comment	Yes	Noted
12.5	Do you have any othe	er issues/c	omments?		
12.5	Essex Bridleways	3174	Comment	As mentioned in our previous comments, it is important that this Borough recognises the need to enhance its rights of way network and to aspire to make it as fully accessible as possible, and in this respect Essex Bridleways Association would be very pleased to meet with the Council to discuss how best this could be done. We work in close association with both Essex County Council and Thurrock Council in respect of their rights of way network – being represented on	It is recognised that Public Rights of Way perform an important role, including for equestrians. These considerations will be taken into account in the preparation of the local plan.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				both Local Access Forums – and would welcome the opportunity to do so with Southend Borough Council.	
12.5	Perry Gamon	3211	Support	The Local Plan is ambitious but deliverable, please make sure it is sound & is not taken out of Southend's hands	Noted.
12.5	lan McLernon	3363	Comment	Listen to residents - THATS especially true of members Feedback on outcomes Get buy in and proactively plan, don't be driven by outside interests	Noted.
12.5	Valerie Morgan	3523	Support	No	Noted
12.5	Angela Baldock	3605	Comment	Southend should insist that, on large developments, the appointed developers should train apprentices in the various trades to ensure we have home grown tradespeople in the future.	This will be investigated as part of policy development including delivery mechanisms such as Section 106 agreements.
12.5	Hayley Dixon	3632	Support	Ensure expertise - both in training and experience - i.e. lived experience are consulted in all aspects of the plan, each decision should be considered for its effect - apply attention to detail everywhere - it is the small details that when brought together that will ensure success across the borough.	Noted
12.5	Essex and Suffolk Water	3761	Comment	As the statutory water provider it is our duty to ensure that appropriate infrastructure is in place to serve future domestic development. Essex and Suffolk Water has a large capital investment programme for both of the regions which operates in 5 yearly cycles known as Asset Management Plan periods (AMPs). The next AMP period is from 2020 to 2025, and includes an element of flexibility to enable network reinforcement which may be required to facilitate new development. We will work with the council going forward to help inform any additional plans or policy to support the delivery of the council's vision and encourage the council to contact us regarding our ongoing support.	Noted. These issues will be considered as the part of the Infrastructure Delivery Plan.
12.5	Metrotidal Ltd	3826	Comment	The Metrotidal proposal for integrated infrastructure enables	Noted.

	Respondents Name	Rep No	Sup/Obj / Com	Representation	Council Response
				overall costs to be reduced while increasing the net economic benefits. Municipal Railway Bonds and other innovative funding initiatives replace conventional public/private sector funding sources to restore the co-ordination of railway and land development that had contributed to the growth of Southend in the 19th and 20th centuries	
12.5	Essex County Council	4077	Comment	South East Essex Growth Location Assessment ECC wish to be engaged by SBC and partners in the next stage of this study having regard to ECC's response to the Issues and Options consultation.	Southend Borough Council is committed to working closely with Essex CC and other partners on cross-border issues.
12.5	Leigh Town Council	4166	Comment	No other issues/comments	Noted

### Southend New Local Plan – Summary Tables

Total Respondents - 92 Total Reps - 1210

Breakdown on how they were submitted

- Online 62
- Email 10
- Paper/Post 20

Local Plan Question	Total Reps
<b>Issue 1</b> : Our Vision & Strategy for the Future - <b>Question 1</b> . What would you like Southend to be in the future	18
Spatial Strategy	2
<b>1.1</b> Is there anything missing from the key messages (Figure 8), and why should it be included	24
<b>1.2</b> Do you disagree with any of the key messages (Figure 8), if so which ones and why	17
<b>1.3</b> If you were to prioritise 5 of the key messages (Figure 8), what would these be?	18
<b>1.4</b> How should Southend develop in the future in seeking to deliver 18,000 - 24,000 new homes and 10,000 - 12,000 new jobs, please select from one of the options stating your reasoning.	28
<b>OPTION 1</b> - All development within existing built up areas of Southend	26
<b>OPTION 2</b> - Most development within existing built up area, focused in specific locations such as the Town Centre, Airport and main passenger transport corridors, with some development on the edge	21
<b>OPTION 3</b> - Option 2 + working with neighbouring authorities to develop a comprehensive new settlement across Borough boundaries (strategic scale development)	44
<b>1.5</b> Please let us know if you believe there is another option on how Southend should develop in the future	14
<b>Issue 2</b> : Housing <b>Question 2</b> . How best do you think we should provide for our future housing needs	26
<b>2.1</b> Intensify housing development by: <b>a)</b> allowing an increase of densities across the existing built up area or	19
<b>2.1 b)</b> directing higher density housing to specific locations, such as town centre, near train stations and prime bus routes (e.g. London Road, Southchurch Road, Victoria Avenue, Sutton Road)?	18
<b>2.2</b> Allow redevelopment of some of the poorer quality industrial areas and/or allow some sites currently zoned for employment to be developed for housing? What sites do you think should be identified	18
<b>2.3</b> Allow housing development on land not currently built on, such as agricultural land, open space (excluding parks & coastline) & land at Fossetts Farm? What sites do you think should be identified	19
<b>2.4</b> Secure a proportion of affordable/ special needs housing on development sites. Do you think we should retain the current policy, seek a higher proportion of affordable housing or provide for a different policy approach/ solution?	16
<b>2.5</b> How might the local plan be more responsive to the needs of younger people, older people and custom/ self-builders	13

Local Plan Question	Total
	Reps
<b>2.6</b> Secure a proportion of affordable/ special needs housing on development sites.	13
Do you think we should retain the current policy, seek a higher proportion of	
affordable housing or provide for a different policy approach/ solution?	
2.7 Do you have any other issues/comments you would like to raise	25
<b>Issue 3</b> Securing a Thriving Local Economy - How best do you think we can retain and promote employment in Southend	5
3.1 Should we focus new jobs to the town centre, London Southend Airport and	15
associated Business Park and the northern Southend corridor, including Temple Farm and Stock Road	
<b>3.2</b> Should we concentrate on promoting digital, cultural and creative industries;	16
healthcare technology; advanced manufacturing and engineering; and tourism sectors	
3.3 Should we continue to focus new office development in the town centre	14
<b>3.4</b> Should we continue to support improvement and re-use of existing allocated employment sites that are suited for continued employment use	12
<b>3.5</b> Should we allow redevelopment of the poorest quality employment sites for other uses such as housing	15
3.6 How can we best meet the needs of Small and Medium Sized Enterprises and	10
the need for move-on accommodation as small firms grow?	10
<b>3.7</b> Do you have any other issues/comments you would like to raise	13
<b>4.</b> How best do you think we can enhance the visitor offer in Southend to make it Englands leading coastal tourism destination	11
4.1 Allocate and promote new sites for additional tourism/leisure developments in	21
the central seafront area or elsewhere in the Borough. Where do you think these	
should be focussed	
<b>4.2</b> Promote further hotel and tourist accommodation. Should this continue to be	16
directed to areas in the town centre, seafront and airport or should other areas be promoted	
<b>4.3</b> Promote the second phase of City Beach and enhanced public realm areas.	17
Should priority for City Beach be given to the areas east of the Pier adjacent the Kursaal or west of the Pier	
<b>4.4</b> Improve accessibility to the central seafront areas for all users. How best do you	17
think this could be achieved	
4.5 Seek further enhanced links between the central seafront and town centre to	14
improve services and facilities. How best do you think this could be achieved	
<b>4.6</b> Continue to safeguard Key Visitor Car Parking in line with the provisions of the Southend Central Area Action Plan	13
<b>4.7</b> Do you have any other issues/comments you would like to raise	14
Issue 5: Providing for Vibrant and Attractive Town Centres - How best can we	11
ensure that our town centres are successful, vibrant and attractive places in the face	
of changing retail demands	
5.1Should Southend Town Centre remain the first preference for all forms of retail	21
development and for other town centre uses attracting large numbers of people, followed by the district centres of Leigh and Westcliff?	
<b>5.2</b> Review the role and function of Southend town centre to provide for a more	3
flexible approach to development schemes?	-
<b>5.2a.</b> do you think a greater mix of uses should be allowed such as retail, cafes and bars	15
<b>5.2b.</b> do you think the town centre should be refocused into specific themes	14

Local Plan Question	Total Reps
<b>5.3</b> Do you think the current town centre boundary (see SCAAP) should be amended Should we allow more residential uses on the periphery	9
<b>5.4</b> Do you think the Westcliif and Leigh shopping centres should continue in their current formats or do you think there should be changes	15
<b>5.5</b> Encourage and promote further enhancements to the public realm, such as improved paving, seating, tree planting and landscaping. What do you think the priorities should be and where	17
5.6 Do you have any other issues/comments you would like to raise	10
6. How best do you think we can improve the transport system serving Southend	17
<b>6.1</b> Seek to make further improvements to the A127. What do you think these should be	18
<b>6.2</b> What do you think should be done to create improved access if a new settlement is built north of Fossetts Farm, Garon Park and Bournes Green Chase (see figure 9)	16
<b>6.3</b> How should we provide for enhanced sustainable transport provision in the town in the form of rail, bus, park and ride, cycling and pedestrian facilities? What do you think these should be and what should be prioritised?	19
<b>6.4</b> Provide for park and ride facilities to serve Southend. Where do you think these should be and in what format	15
<b>6.5</b> How do you think technologies such as the internet, electric and driverless cars will affect how we travel by 2038	16
6.6 Do you have any other issues/comments	18
<b>Issue 7</b> : Facilitating Good Design, Healthy Living and Built Heritage - How best do we ensure healthy communities and development is appropriate and of a quality design, whilst ensuring we enhance our built heritage assets	10
<b>7.1</b> Continue to promote improved and new areas of public realm. Do you think priorities should be established as to where this should take place	13
<b>7.2</b> Require high quality landscape design and tree planting in new developments. Do you think priorities should be established as to which areas of the borough should be subject to streetscape upgrading	14
<b>7.3</b> Should we seek to limit the proliferation of new fast food outlets close to locations where children congregate such as schools, community centres and playgrounds or where there is an over-concentration of existing premises? Are there other ways of tackling this issue?	16
<b>7.4</b> Do you believe there are additional areas that should be protected as Conservation Areas	20
7.5 Do you have any other issues/ comments	12
<b>Issue 8:</b> Providing Community Services and Infrastructure - How best can we provide for our future community needs to secure a sustained high quality of life and well-being having regard to future growth	12
<b>8.1</b> Are there any specific issues regarding educational provision that you consider need to be addressed with respect to new development	14
<b>8.2</b> How do you consider that health issues should be addressed in the Local Plan. How can new development encourage healthy lifestyles	17
<b>8.3</b> Should we require open space and play areas as part of new development schemes. Do you think in appropriate cases this could be provided in an offsite location	15
<b>8.4</b> As part of planning approvals should we ensure that all developments deliver quality broadband infrastructure and connectivity	13

Local Plan Question	Total Reps
8.5 Do you have any other issues/comments	9
<b>Issue 9</b> : Enhancing Our Natural Environment and Heritage - How best do we protect and enhance our environment in the face of increasing growth and development pressures	14
<b>9.1</b> Work with other stakeholders, funding bodies and developers to identify opportunities to promote and enhance the natural environment, and incorporate net gains for biodiversity in new development	14
<b>9.2</b> Seek to enhance the boroughs network of green infrastructure using developer contributions for the management of green and open spaces and introduction of pocket parks	11
<b>9.3</b> In liaison with adjoining local authorities seek to provide new country park and open parkland facilities (including from developer contributions) as part of strategic development sites, including where they help mitigate pressure on some of the more sensitive coastal habitats?	12
<b>9.4</b> Do you have any other issues/comments	4
<b>Issue 10:</b> Planning for Climate Change - Questions, 10. How best do we plan for the future impacts of climate change	12
<b>10.1</b> Should we develop local planning policies for the development of new or renewed sea defences	17
<b>10.2</b> Require mitigation and adaptation measures to deal with the increase in average temperatures and greater rainfall, including tree planting and urban greening	11
<b>10.3</b> Support renewable and low carbon energy schemes, including photovoltaic (PV) panels, biomass plants and electric vehicle charging points	13
<b>10.4</b> Develop a local standard for decentralised energy generation in new development that is more ambitious than national targets?	7
<b>10.5</b> Should we balance the need to retain the best and most versatile agricultural land for food security against future needs for housing and local services	10
10.6 Do you have any other issues/comments	6
<b>Issue 11:</b> Southend's Neighbourhoods - <b>11.1</b> What do you think are the key issues facing the neighbourhoods in the Borough	14
<b>11.2</b> What do think are the possible options available for resolving these issues	7
Issue 12: Ensuring that the New Local Plan is Delivered - Questions, 12. How best do you think the Local Plan can be effectively delivered in the face of limited resources	14
<b>12.1</b> Continue to work in partnership with the private, public and voluntary sector plus neighbouring authorities to secure funding for key infrastructure projects	12
<b>12.2</b> Set out priorities for project delivery. What do think these priorities should be and how should any phasing be applied	8
<b>12.3</b> Increase the Community Infrastructure Levy tariffs to fund future projects	6
<b>12.4</b> Through Garden Communities key principles ensure land value capture and long term stewardship for the benefit of the community, to provide and coordinate the necessary infrastructure	7
<b>12.5</b> Do you have any other issues/comments	10

Respondent	Reps	Method of
		Submission
Patricia Ryan	20	Online
Karen Tinnams	8	Online
Elizabeth Anslow	4	Online
Sarah Chubb	1	Online
Southend Borough Council – Adaption Team	2	Online
Joseph Raven	42	Online
Anthony Plummer	2	Online
Charley Jennings	5	Online
Harry Mander	2	Online
Karen Finn	29	Online
Murray Foster	53	Online
Laura Crow	1	Online
Neil Hampson	25	Online
Trevor Cain	1	Online
Richard Kurti	11	Online
Daniel Adamson	4	Online
Luca di Maio	9	Online
Essex Bridleways (Sue Dobson	4	Online
Perry Gamon	37	Online
Nicholas Smith	33	Online
Laurence Steel	38	Online
Southend Borough Council Economic Growth Group (Caroline	23	Online
Reynolds)		
Ian McLernon	58	Online
Southend Borough Council Regulatory Services (Louise McDermott)	31	Online
Olympus KeyMed (Malcolm Treglohan)	5	Online
Malcolm Sinclair	1	Online
Milton Conservation Society (A Atkinson)	7	Online
Alex Baldwin	1	Online
Elaine Wright	1	Online
Amanda Britton	2	Online
Carl Flaxman	1	Online
Wendy Keefe	1	Online
Barry Evans	3	Online
Emily French	1	Email
Celia Newton	3	Online
Claudia Cullen	6	Online
lan James	1	Online
Rochford District Council (Daniel Goodman)	11	Online/Email
Thurrock Borough Council (Richard Hatter)	23	Online
Southend Borough Council Business Development & Regeneration	5	Online
(Emma Cooney)		
Jeremy Martin	29	Online
Valerie Morgan	64	Online
Angela Baldock	67	Online
Gaynor Martin	18	Online
Victoria Stills	2	Online
David Carpenter	3	Online

Respondent	Reps	Method of
Havlay Divon	22	Submission Online
Hayley Dixon Southend Borough Council (Mr Paul Jenkinson)	23 56	Online
Giles Meacock	-	Online
Essex Wildlife Trust (Dr Annie Gordon)	1	Online
South Essex Homes Housing & Social Inclusion (Nicola O'Keeffe)	5 6	Online
Southend Borough Council Strategic Housing (Tim Holland)		Online
Essex and Suffolk Water (Carrie Taylor)	9 6	Online
Southend Borough Council 2050 Safe and Well (Andrew Barnes)		Online
Clare Dellows	17 22	Online
Network Rail Property (Laura Mellon)	1	Online
Martin Scarfe	2	Online
National Grid (Lucy Bartley)	1	Online
Russell Smith	2	Paper
Stew Mills	1	Email
Stephen Thacker	1	Email
Metrotidal Ltd (Mark Willingale)		Online
Harry Chandler	15 8	Online
Anglian Water (Stewart Patience)	6	Online
Tracey Abbott	6	Online
John Haslehurst		Online
	10	Email
Southend Borough Council Regulatory Services (Elizabeth Georgeou) Southend Borough Council Resort Services (Lee Sturgeon)	10	Email
	5	Online
Southend Borough Council (Sharon Wheeler)	9	
Chelmsford Borough Council (Gemma Nicholson)	10	Paper
Brentwood Borough Council (Andrea Pearson)	3	Paper Email
Sport England East Office (Roy Warren) Trenitalia c2c Ltd (Chris Atkinson)	11 6	
		Paper
Natural England (Heather Read) Environment Agency (Pat Abbott)	11	Paper
<b>3</b> , ,	21	Paper
Gladman (Phill Bamford)	7	Paper
Castle Point Borough Council (Ian Butt)	4 8	Paper
Persimmon Homes (Paige Harris) Historic Homes (Debbie Mack)		Paper
	5	Paper Email
Port of London Authority (Michael Atkins) Basildon Borough Council (Christine Lyons)	2 6	
Templewick Partnership (Strutt and Parker)		Paper Paper
SKArchitects (Steven Kearney)	11 8	Paper
· · · · · · · · · · · · · · · · · · ·		Paper
House Builders Federation (Mark Behrendt)	9	Paper Paper
Indigo Planning for Cromwell Property Group Bellway Homes (Strutt and Parker)	12	Paper Paper
Iceni Projects for C&S Associates	5 1	Paper Paper
Essex County Council (Lesley Stenhouse)		Paper Email
Alan Grubb	49	
Pegasus Planning Group Ltd for Taylor Wimpey	7	Paper Paper
Bidwells for Thorpe Estates Ltd	4	Paper Paper
· · · · · · · · · · · · · · · · · · ·	13 6r	Paper Email
Leigh on Sea Town Council	65	EIIIdii

Appendix 2 Summary of Comments made at Drop-in Events and Stakeholder Events including Report produced by Copper

Town Centre Workshop – 5 February 2019 Summary of Comments	The spatial layout within the Borough needs to be improved	Any development should take into account and enhance the existing character of the Borough	Southend's heritage and landmarks need to be maximised to appeal to both tourists and local people	More residential development should be focused into the High Street	Existing congestion means that roads need to be improved and new roads need to be constructed within the Borough to ease the burden on the A127	Servicing hours for trains, flights and buses need to be improved to benefit both tourists and local people across the Borough
Town Centre Worksh Summary o	Planning needs to be more flexible and less process-driven	Brownfield sites that aren't being used for development need to be regenerated and used so developers should not take the 'easy option' of developing on greenfield sites	Development also needs to be supported by improved transport and other supporting infrastructure throughout the Borough	Public realm and transport improvements are	The High Street needs to be enhanced into a successful 'hub area' that in turn attracts	people into other areas of the Borough There needs to be better connectivity throughout the Borough
SUMMARY OF COMMENTS	MADE AT STAKEHOLDER	EVENTS	Tables setting out the comments made at each community and stakeholder event attended by the Local Plan team are included below. The issues most commonly raised were Housing,	Town Centres, Transport, Infrastructure and Environment. A more detailed report on the town centre,	developers and amenity group workshops is also available on the Council's website <sup>1</sup> .	<ol> <li>Southend Local Plan – Report on stakeholder workshops Issues and Options April 2019 (Copper)</li> </ol>

1 Southend Local Plan – Report on stakeholder workshops Issues and Options April 2019 (Copper)

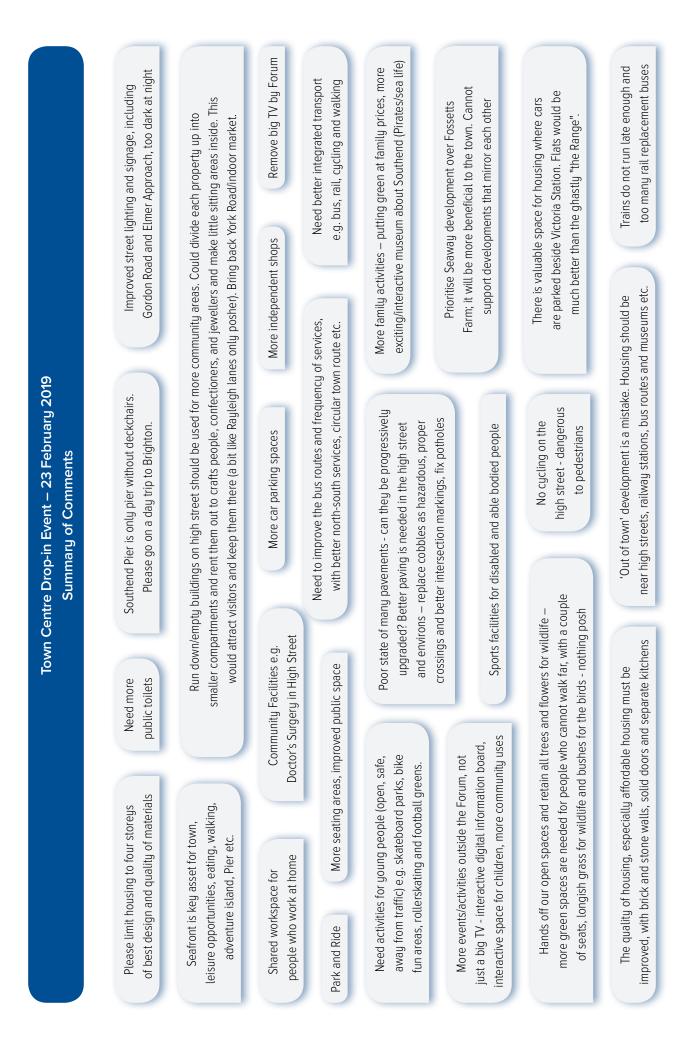
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Summary of Comments	Option 1 of the Spatial Strategy (intensification of development) is not commercially viable for the Borough and high-density developments would have a detrimental effect on Southend	Local authorities across the South Essex region need to work together to help deliver growth and ensure that the commitments within the Local Plan are put into action	Community Infrastructure Levy rates need to be more consistent across local authorities	A new and improved road would help unlock Southend's potential and attract more businesses.	er links between different areas across the Borough, particularly between east to west.
Summary of	Any development that is carried forward needs to cater to the specific character and needs of the Borough	Option 3 of the Spatial Strategy can provide a strong mix of sustainable development and supporting infrastructure	Councils need to work together with landowners/developers from the beginning of the planning process to ensure that the planning process becomes easier and that necessary housing and infrastructure can be delivered	There needs to be a skilled workforce in place able to deliver the infrastructure that the Local Plan is putting forward	Southend needs a central Bypass to provide better links between

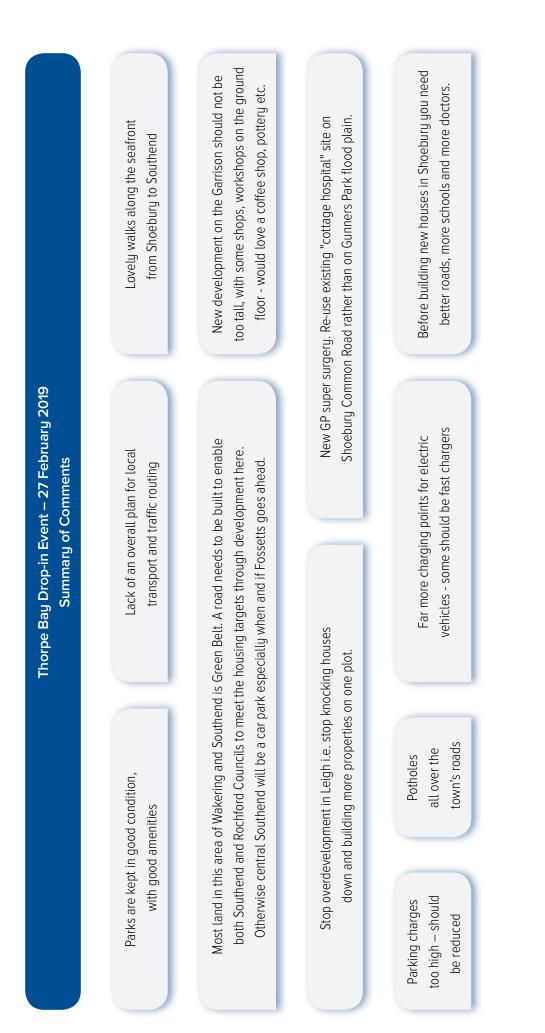
Landowners and Developers Workshop – 14 February 2019

Workshop – 28 February 2019	Beaches and other tourist attractions need to be preserved more carefully	A new East/West road is needed to join the A127/A130 bypassing	Developments should be designed to include open	Brownfield sites should be used to drive employment and create professional facilities as well as housing
Comments	and better signage needs to be provided to advertise these spaces	Southend and to support future growth across Southend.	spaces and appropriate parking facilities	
Residents' and Amenity Groups Workshop – 28 February 2019 Summary of Comments	There needs to be a 'joined-up' approach between SBC and other local authorities to ensure that the objectives within the Local Plan can be delivered	The Council needs to encourage more sustainable transport across Southend and provide a more efficient bus service	Option 3 is the best option to drive forward housing development within the Borough – however if this option is pursued, it is important to protect greenbelt land and avoid building on a flood plain	Any housing development needs to be accompanied by the appropriate supporting infrastructure

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4 | Southend New Local Plan • Issues and Options Consultation Report

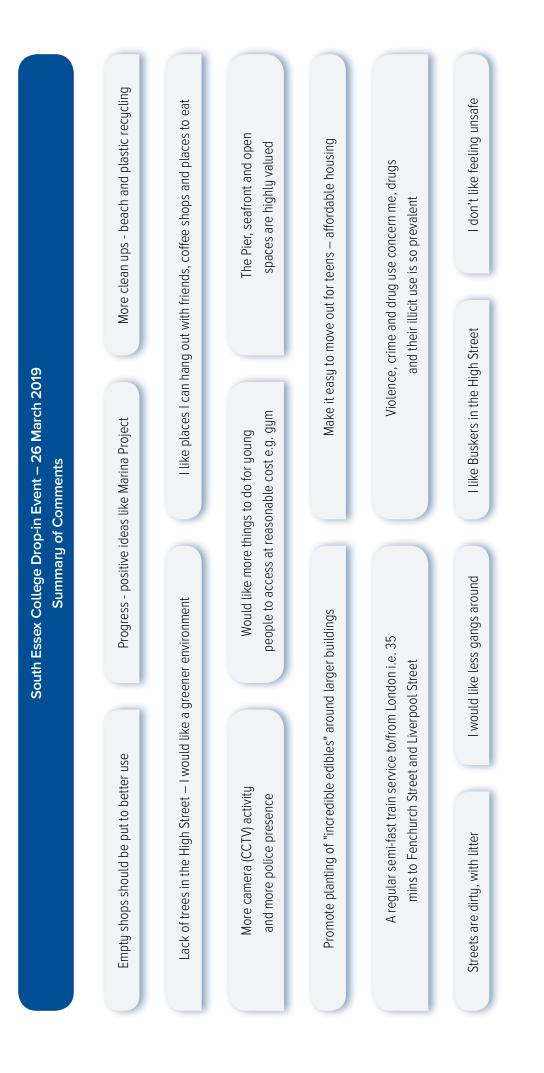


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	Leigh on Sea Drop-in Event – 13 March 2019 Summary of Comments	
The airport is a big plus for Southenders but future expansion should be carefully thought through	Ensure "gigabit" connectivity to all new housing developments and businesses	No signage for cultural centre (on Pier). No culture or events at Cultural Centre
Option 3 - Southend cannot achieve housing targets in isolation and require support from neighbours	New housing should be on existing town sites including the airport. Not our limited greenfield buffers	Need to improve access to the east of the Borough. May require green belt land to provide infrastructure.
Ensure that growth in new homes is matched by parking, medical services, educational and utilities	More flexible planning framework which allows managed loss of retail in favour of residences	City Beach 2? How about expanding the Cinder Path between Chalkwell and Leigh - Health!
Trees in the High Street please. Trees reduce carbon naturally - massive tree planting needed e.g. Thorpe Bay Gardens, everywhere!		Southend needs to focus on its USP. The airport in part fills a vacuum but what are the other areas of business which could be niche to this area?
Parks and green spaces are superbly maintained	Leave Leigh Town Centre alone - it works as it is. BUT no more coffee/eating/drinking outlets!	Improve transport links - exclude visitors' cars from centre - park and ride?
The arcades appearance needs to be improved - more towards more Riviera style environment with smarter bars and restaurants		Do NOT create more shops outside the existing parameters. In particular, do NOT redevelop Seaway Car Park with shopping outlets.
Could the large screen at the Forum be used for national events/news etc?	Town Centre - offer lower business rates on empty shops for, say, the first year	Extend commercial area of tourism to link from the arches in Westcliff to the Kursaal
High Street is a tip. No longer bother to go there - put off by transient culture to i	Reduce carbon - offer incentives Make High Street more experiential/ to install PVs/heat pumps etc.	iential/ Need to use the sea - great ity hubs opportunity. Attract boats - marina?
Accessing the entire town if you don't drive isn't always easy. i.e. Belfai would have to get a bus along the A13 and then a long uphill walk or No 2 <sup>,</sup> running (hop on, hop off) from airport, town centre, along seafront, pa	Accessing the entire town if you don't drive isn't always easy. i.e. Belfairs Park has lots of facilities but young families would have to get a bus along the A13 and then a long uphill walk or No 29 bus. A circulating shuttle system, continuously running (hop on, hop off) from airport, town centre, along seafront, past hospital to Belfairs Woods would be ideal.	Improve Southend Town Centre - break up the linear form with planting, seating, and small vending stalls plus 'atmosphere' street lighting

Southend Councillors Drop-in Event - 14 February 2019 Summary of Comments	Option 1 (blanket density across borough) – No. More population in High Street/Dwellings in High Street - OK Bypass (north to south), will need circular bus routes	Bus Station should move to Victoria Park and Ride is a good system. Inland towns e.g. Chelmsford or Cambridge need at least two; we in Southend would need build on current site properly one but outside the perimeter (Eastwood or Rochford). It would need to be properly set up with properly organised parking, require staff as well as technology. There would also need to be specific Park and Ride services and routes	<i>iery</i> constrained/ high available all week – no use just trying to use existing parking facilities and routes. Parking fees and bus fares need to be attractively priced, with concessions available. Pay either by cash, card or electronically – there must always be a choice.	Social Housing is essential as well as affordable High Street/Town Centre – High Street properties could become housing. Need social housing in town centre.	Town circulars are useful bus services, preferably in both directions, useful also for out of town shopping, sporting and leisure activities. D.2 hectares of green space (below current standards) – need more provision	ideas for public realm, Swimming Pool/More leisure uses needed, Regenerate, reinvigorate, redesignate, reorientate at an urban wood atom with youth facilities & hubs	Seaway car park development is a big mistake – it splits the recreation areas. Seafront visitors Car Park) will deter seaside visitors are not necessarily the same ones who want cinemas etc. High Street is bleak and depressing –	either bring back traffic or have greenery and flowers to make attractive sitting areas.	Shops are too big for Secondary Shopping [areas] and too small for modern large shop/If the south end of the high street does well the top half fails and the same the other way round. Agree there should be a greater mix of non-retail uses and that the town centre should be re-focussed into specific themes.
	Option 1 (blank population in Hi	Bus Station should mov Circus and build on	Milton ward very constrained/ high density – lack of access to green space	Social Housi housing. Ne	Town circulars are usefu preferably in both directions, u town shopping, sporting an	Develop new ideas for public realm, and develop an urban wood	Seaway car park c are not necessarily	either bring ba	Shops are too big for S of the high street does greater mix of non-r

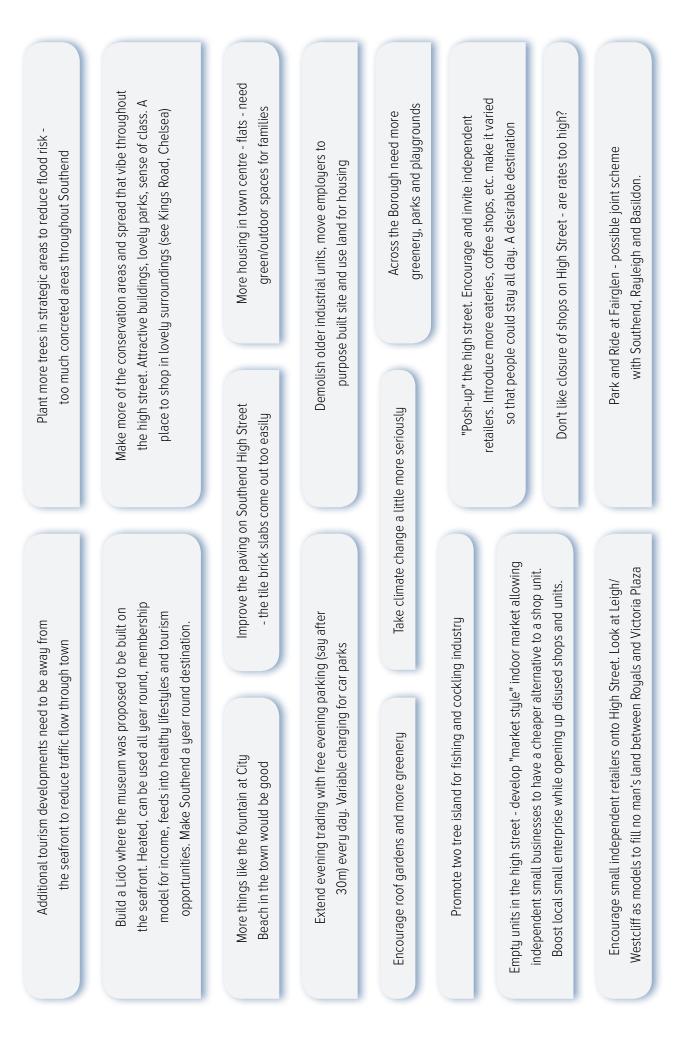
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Create a specialist housing area (gated community style) on new land with its own health support (GP/ pharmacy/fitness) offer. Only available to existing Southend Borough residents who are giving up a larger property to move into it and are over a certain age. Make it an attractive offer of a package of support/infrastructure which encourages single people/couples to downsize, freeing up larger properties in the area for larger families.	Incit Staff Drop-in Events – 21 February 2019 an Summary of Comments Summary of Comments Found be between afternoon! Should be between and transport and transport Constantly building and imp and the environment to suff and the environment to suff and the environment to suff and the environment to suff private. Ageing populatio we MUST build for t we MUST build for t we MUST build for t we? Suff houses with pride and using quality materials with a sense of respect for our community and future generations. We and with its own health support (GP/ residents who are giving up a larger property roperties in the area for larger families.
	Build houses with pride and using quality materials with a sense of respect for our community and future generations.
a meeting basic, current inture generations? Do we we want them to thrive? Build houses with pride and using quality materials with a sense of respect for our community and future generations.	With an increase in population how about schools, GPs, hospitals?
e) With an increase in population how about schools, GPs, hospitals? Earer about schools, GPs, hospitals? Mandatory accessifuture generations? Do we want them to thrive? We want them to thrive? Build hore swith pride and using quality materials with a sense of respect for our community and future generations.	
<ul> <li>It's important to consider</li> <li>It's important to consider</li> <li>It's important to consider</li> <li>It's important to constantly building and important wellbeing</li> <li>With an increase in population how about schools, GPs, hospitals?</li> <li>It's generations? Do we went schools, GPs, hospitals?</li> <li>It's generations? Do we went them to thrive?</li> <li>It's generations? Do we went them to thrive?</li> <li>Build houses with pride and using quality materials with a sense of respect for our community and future generations.</li> </ul>	parks, woods e afternoon!
doorstep (coastline, parks, woods       Should be betwee         and sail a boat in the afternoon!       Enable         It's important to consider       Constantly building and im and transporter         erall health and wellbeing       Constantly building and im and the environment to su         With an increase in population how about schools, GPs, hospitals?       Mandatory accessit         meeting basic, current ture generations? Do we want them to thrive?       Mandatory accessit         Build houses with pride and using quality materials with a sense of respect for our community and future generations.	on-Sea Borough Council Staff Drop-in Events – 21 February 2019 and 14 March 2019 Summary of Comments

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Bring forward garden village to north of Royal Artillery Way - need development at scale to get important investment	Community hubs - they're fantastic! But why aren't they in everu ward/area? Developing sense of communitu will feed	into Southend 2050 - Pride and Joy, Safe and Well	Investigate the infrastructure in old Leigh - currently the main electrical power is insufficient and some pubs have to use generators	r turbines along Allow cycling through the High of seafront Street at commuter times	Need borough wide cycle lanes – existing cycle lanes do not link up. More cycle lanes that don't just stop.	Improve the Cinder Path to include a cycle path (it is part of the National Cycle Network Route 16) to make it better for visitors	ket across train/bus centre and cycle hire schemes	Tylers Avenue - new municipal car park. Redevelop transport interchange with residential above.
Property design needs to be a standard that allows older generations to have true level access. Disabled younger people are living longer and taking up suitable properties and people are living longer If	properties were built to standards for disabled people, the council could save money on not having to pay for adaptations.	Understand whu certain places are successful and improve (across the world)	and try to replicate what works elsewhere, here. Look really carefully at what is working well in our Borough, our country and beyond. What do we want? Who is doing this well elsewhere - what ideas can we steal/lessons can we learn?	Upgrade existing roads to accommodate any growth	Mandatory accessible housing for all new builds - social and private. Ageing population and strokes causing significant disabilities we MUST build for them. Lifetime homes to be mandatory	More residential in central areas: convert above commercial; encourage diversification away from retail	North-south transport/bus links need improving Multi-use transport ticket across train/bus	More cycle routes please -join to Prittle brook and seafront, link Royal Artillery Way to seafront and Garons, and better cycle links to Hadleigh, Rochford and Wakering.



Southend Local Plan

Report on Stakeholder workshops Issues and Options

April 2019

Report produced by Copper

# copper

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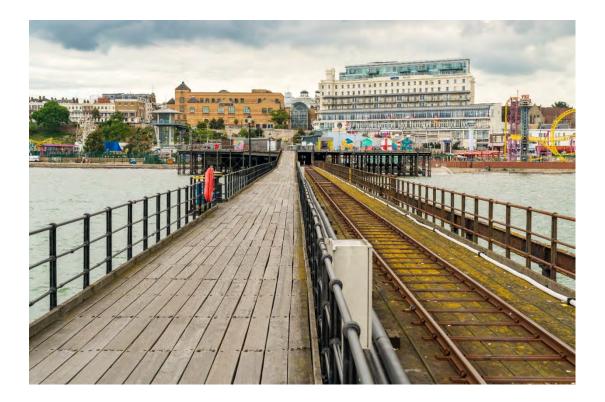
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## 1. Introduction

Southend-on-Sea Borough Council (SBC) has started the process of preparing a new Local Plan to set out the vision for the future of Southend and a framework for addressing housing needs and other economic, social and environmental priorities. SBC prepared an Issues and Options document which identified 12 key issues that will shape the future of the Borough and form the basis for the chapters of the new Local Plan. The Issues and Options document was created to provide a starting point for discussion in preparing a new Local Plan for Southend.

Copper Consultancy (Copper) was appointed by SBC to deliver invitation-only workshops to obtain feedback from community representatives and other stakeholders on key issues as part of a wider consultation process on the Local Plan Issues and Options document.

This report provides an overview of the workshops that were undertaken and the feedback received during that period. Appendices referenced during the course of this document can be found at the end of this document.





## 2. Methodology

In partnership with the Council, Copper devised a series of three workshops, each targeting a different set of stakeholders and focusing on the key issues outlined in the Local Plan Issues and Options document.

Three workshops were organised to focus on different stakeholders and analyse the key issues within the Local Plan Issues and Options document in detail. The sections below provide further detail on the content and conclusions from each workshop. These workshops were dated and located as follows:

**1.)** Workshop One – Town centre businesses (Tuesday 5 February 2019, 10am – 12:15pm. The Forum, Elmer Square, Elmer Ave, Southend-on-Sea SS1 1NE)

Workshop One focused on the general principles of the Local Plan, outlining what the Local Plan is and why SBC were holding a public consultation to gather people's feedback to shape the future content of the Local Plan and set out what this might look like.

The workshop began with a detailed presentation on the Local Plan process, delivered by SBC and Copper. This presentation outlined the 12 key issues within the Local Plan and informed stakeholders how their feedback provided at the workshop would inform the next stages of the Local Plan process. Subsequently, the presentation covered individual sections from the Local Plan in detail that would form the basis of that day's workshop.

Sections covered included Section 1 (Vision and spatial strategy), Section 4 (Promoting Southend as a major resort), Section 5 (Providing for attractive and sustainable town centres) and Section 6 (Providing for a sustainable transport system).

The presentation also highlighted the Joint Town Centre Scrutiny Project that is running in parallel to the Local Plan consultation.

The two main activities for each workshop were explained, with details on the structure and timescale of each activity. These are outlined below:

- Activity One Brainstorming: Workshop attendees were divided into three tables of six-eight, including at least two SBC facilitators per table. Each table outlined five things about the town centre that they were happy with and five things about the town centre and wider seafront area that they would like to improve collectively on A3 paper. This discussion lasted for approximately 15 minutes. A nominated spokesperson was chosen to feed back the table's collective thoughts back to the wider group, with 2-4 minutes allocated for each group to share their feedback.
- Activity Two A thriving economy with attractive, vibrant town centres: Each of the three tables were provided with a series of maps, including a borough-wide map and additional maps detailing the town centre and seafront areas. Workshop attendees then participated in a guided discussion linked to the 'key questions' at the end of each section of the Local Plan Issues and Options document.

This guided discussion focused on Sections 1, 4, 5 and 6 of the Local Plan (spatial strategy, tourism, town centre improvement and transport). This discussion lasted for approximately 50 minutes. A nominated spokesperson was chosen to feed back the table's collective thoughts back to the wider group, with 5 minutes allocated for each group to summarise their discussion.

**2.)** Workshop Two – Landowners and developers (Thursday 14 February 2019, 12:30pm – 2:30pm. Committee Room 4, Civic Centre, Victoria Avenue, Southend-on-Sea, SS2 6ER)



Workshop Two was structured in a similar style, offering landowners and developers the chance to input their feedback about the Borough through two activities based around the 'key questions' in the Local Plan. To aid discussion and coverage of issues, participants split into two groups.

Sections covered in discussion included the following sections of the Local Plan: Section 1 (Vision and Spatial Strategy), Section 2 (Housing) and Section 12 (Ensuring that the Local Plan is delivered), whilst also touching on questions from Section 6 (Transport) and Section 8 (Providing Community Services and Infrastructure).

Both discussion activities lasted for approximately 20 minutes, with 5 minutes allocated for each group to summarise their discussion.

**3.)** Workshop Three – Amenity groups (Thursday 28 February 2019, 09:30am – 11:30pm. Committee Room 5, Civic Centre, Victoria Avenue, Southend-on-Sea, SS2 6ER

Workshop Three provided the opportunity for key community groups within the Borough, such as residents' associations, transport groups, disability groups, religious groups, groups representing the older generation and biodiversity/environmental groups, to have their say on the key issues that will shape the new Local Plan.

This workshop focused on the following sections of the Local Plan: Section 1 (Vision and Spatial Strategy), Section 7 (Design), Section 8 (Providing Community Services and Infrastructure), Section 9 (Environment) and Section 10 (Planning for climate change). Sections 6 (Transport) and 11 (Southend's Neighbourhoods) were also highlighted towards the close of the session.

Workshop Three was structured as a presentation accompanied by a group discussion, with one group of 14 sharing their thoughts on sections of the Local Plan Issues and Options document, prompted by the key questions at the end of each relevant section and input from SBC facilitators. This presentation/discussion lasted for approximately 90 minutes.

### Materials

The following materials were produced to support the workshops:

- 10 project banners outlining the key issues in the Local Plan Issues and Options document. These banners were then displayed at each of the three Local Plan Issues and Options consultation workshops delivered by Copper and SBC (see appendices for individual banner images).
- 2 additional banners advertising drop-in sessions
- Bespoke sign-in sheets for stakeholders (These attendees were asked to provide their contact details as part of a sign-in process.)
- An accompanying information sheet displayed to make attendees aware of how their personal data will be used, in line with GDPR regulations.
- Name badges for team members
- Feedback forms
- Presentations specific to each workshop
- Large A1 print outs of various maps of the Borough, A3 paper, coloured marker pens and large post-it notes were provided at each group table during the workshops. Attendees were invited to jot down a summary of their key points on post it notes and mark up the plans to ensure that the principal outputs from each section would be captured as part of the reporting process.





# 3. Workshop One - Town Centre

### 3.1. Summary of findings

The following conclusions from Workshop One are summarised below:

- Planning needs to be more flexible and less process-driven
- The spatial layout within the Borough needs to be improved
- Brownfield sites that aren't being used for development need to be regenerated and used so developers should not take the 'easy option' of developing on greenfield sites
- Any development should take into account and enhance the existing character of the Borough
- Development also needs to be supported by improved transport and other supporting infrastructure throughout the Borough
- Southend's heritage and landmarks need to be maximised to appeal to both tourists and local people
- Public realm and transport improvements are needed to help improve Southend's tourism offer
- More residential development should be focused into the High Street
- The High Street needs to be enhanced into a successful 'hub area' that in turn attracts people into other areas of the Borough
- Existing congestion means that roads need to be improved and new roads need to be constructed within the Borough to ease the burden on the A127
- There needs to be better connectivity throughout the Borough
- Servicing hours for trains, flights and buses need to be improved to benefit both tourists and local people across the Borough



The attendees of Workshop One were:

- Jane Sealy Resident
- Councillor Carole Mulroney Southend-On-Sea Borough Council
- Sarah White Thomas Cook
- Valentina Thompson Thomas Cook
- Councillor Kevin Robinson Southend-On-Sea Borough Council
- Ian Hughes Essex Police
- Michael Thwaites Stockvale Group
- Steven Kearney– Stockvale Group
- Phillip Miller Stockvale Group
- Marc Miller Stockvale Group
- Emma Wynne-Morgan Oracle
- Caroline Halling University of Essex
- Peter Courtenay Southend Street Pastors
- Peter Alabaster Sorrell Property
- Garry Lowen Gleneagles Guesthouse
- Councillor Nigel Folkard Southend-On-Sea Borough Council
- Councillor Jonathan Garston Southend-On-Sea Borough Council
- Tim Row Southend-On-Sea Borough Council

Representatives from the project team were as follows:

- Alison Dewey Southend BID Manager, Southend-On-Sea Borough Council
- Emma Cooney Director of Regeneration and Business Development, Southend-On-Sea Borough Council
- Mark Sheppard Team Leader, Strategic Planning, Southend-On-Sea Borough Council
- Claire Victory Senior Planner, Strategic Planning, Southend-On-Sea Borough Council
- Adrian Smith Senior Planner, Strategic Planning, Southend-On-Sea Borough Council
- Xavier Preston Planner, Strategic Planning, Southend-on-Sea Borough Council
- Michael Sargood Communications and Media Relations Advisor, Southend-On-Sea Borough Council
- Marzia Abel Town Centre Manager, Southend-On-Sea Borough Council
- Annabel John Copper Consultancy
- Laura Cunliffe-Hall Copper Consultancy

### 3.2. Workshop One: Comments from Activity One

In the first activity, a brainstorm which outlined what participants liked about Southend and saw as unique selling points that they wanted to enhance, the following common themes were raised:

- Proximity to London
- Pier and seafront areas (providing unique character)
- Local schools and educational facilities, including the Further Education opportunities at University of Essex
- Parks and green access (accompanied with easy accessibility to the countryside)
- Resilience of transport connectivity network
- Tourism offer (attractions, leisure and entertainment facilities)

The themes outlined below were raised as areas which Southend needed to improve on in the future:

- Spatial layout (poor accessibility, with one group noting that the High Street is 'too long' and difficult to access from Victoria Station)
- Businesses and local government need to work together in the future and establish an ongoing dialogue to make sure the needs of the Borough are accounted for
- Structural safety (the need for more bollards and street lighting across the Borough)



- More variety and ambition to regenerate the High Street and Town Centre areas
- Better parking facilities across the Borough

### 3.3. Workshop Two: Comments from Activity Two

In the second activity, where workshop participants discussed Sections 1, 4, 5 and 6 of the Local Plan in detail (spatial strategy, tourism, town centre improvement and transport), the following common themes were raised (divided by section).

### 3.3.1. Section 1 – Spatial Strategy

Three options for the future development of the Borough were outlined within the first section of the Issues and Options document. These were:

- Option 1 Intensification of development (All development should be within existing built up areas of Southend)
- Option 2 Intensification plus additional development (Most development should be within existing built up areas, with some development on the side in other areas)
- Option 3 (Following Option 2 as well as working with neighbouring authorities to develop a comprehensive new settlement on Green Belt land).

Participants were reminded by workshop facilitators of the options above, and provided the following feedback:

- More housing development is needed in the Borough and this development needs to be brought forward with a greater focus in mind
- Currently, there is not enough development within the Borough, and the housing that has been delivered was perceived as either poor or insufficient
- Building development should be intensified in the town centre (as per Option 1 of the Spatial Strategy Intensification of development within existing built-up areas of Southend). The creation of better housing land within the town centre will increase footfall
- However, certain groups maintained that large-scale development would change the nature of Southend and any development should be carefully monitored
- Questions were also raised as to whether intensifying development would place too much pressure on schools and hospitals and whether this level of intense growth could be sustained
- Higher-density developments should be focused in the town centre to improve community safety
- In terms of the aesthetics of development, it was stressed that any development should reflect the existing character and heritage of the Borough
- There was a consensus that brownfield sites should be used for development ahead of greenfield sites to protect any green spaces, rather than using the 'easy option' of developing on greenfield sites
- More green space is needed in the Borough, particularly in the most densely populated areas
- It was raised that greater honesty about funding is required before any plans are brought forward determining the future of the Borough
- There is a need for people within the Borough to have more realistic expectations for Southend rather than seeing it as a small city, it needs to be acknowledged that some areas of the Borough are more like villages
- Better roads and supporting infrastructure need to be built to enable further development within the Borough
- Any housing developments and plans should be worked on in collaboration with other neighbouring authorities. Housing numbers should be negotiated with these authorities



- Equally, any developments should take into account the severity of the flood risk in Southend
- Rather than focusing on Southend 2050, there needs to be a focus on what happens in the immediate future (2020 2030).

The following areas were suggested as potential sites for development:

- Grainger Road Industrial Estate (this is currently empty and could be used for residential and supporting services)
- 'Village centre' areas within the Borough
- Old brownfield sites could be freed up and potentially used for an airport housing development area
- Shoebury Garrison Conservation Area

The following feedback was provided in response to potential development in the High Street and Town Centre area:

- The need for a town centre vision
- Support for implementing the recommendations of the Timpson Report on the High Street <u>https://www.gov.uk/government/publications/the-high-street-report</u>
- The opening hours of High Street shops should be extended
- The High Street should be used as a catalyst to draw people into other areas within the Borough
- There is a need to bring more popular amenities and businesses into the High Street
- Introducing a Civic Quarter into the Town Centre would help free up housing space on Victoria Avenue and in the Town Centre itself
- Buildings in the Town Centre above shops could be used as residential areas
- Side streets can therefore become more residential

One group was concerned that the Queensway development was too large and that single contractors should not be trusted to deliver major projects. One group also reported the need for additional parking, free parking, opening up parts of the high street to vehicles and the need to link the Seaways development properly with the seafront.

Recent development in Thurrock was positioned as a positive example of a strong council/social-housing led scheme.

## 3.3.2 Section 4 – Tourism

Within this section of the activity, participants emphasised the strength of the tourism offer within Southend, but highlighted that this needed to be supported by investment in transport and public realm improvements:

- Maximise Southend landmarks (Rossi ice cream, the Pier, Kursaal area) and invest in these areas
- More needs to be done to tell the story of Southend and celebrate its heritage (particularly the cliffs and pier)
- Increase parking across Southend, including visitor parking in proximity to the seafront
- Improve the wider seafront bus route
- Better links need to be created from the airport to the Town Centre (the airport needs to support tourism within Southend itself)
- Important to focus on the longer-term needs of the Borough rather than the shorter-term needs of the Town Centre
- There is a need to examine demographic information of residents within the Borough and tourists this will help the Council to cater for improvements for both groups



- Rather than re-developing City Beach and the seafront area, the town centre should be developed
- More needs to be done to attract tourists into the Town Centre and keep them there
- However, one group also raised the point that the entire Borough should be promoted to tourists, not exclusively the Town Centre
- Lower business rates to support local tourist-serving businesses
- Better signage and accessibility is needed around the Borough, accompanied by better car parking facilities
- Improve green areas within the Town Centre to make it more of a tourist attraction (adding in palm trees/rooftop gardens etc)
- Hotels and attractions such as food courts and arcades need to be built in the Town Centre to attract tourists and increase the tourism spend within the Borough
- Currently, the last train to London is at 10:30 11 these services need to be extended with later trains to help drive more tourism within the Borough
- More needs to be done to provide visitors to the Borough with a more positive first impression of Southend.

One group raised the idea of a 'marina concept', which had been investigated a few years previously to broaden out the tourism offer within Southend. This 'marina' site would help regenerate the seafront area. Equally, each group outlined the importance of London Southend Airport to driving tourism within the Borough:

- There need to be better train links for tourists to access the airport and other connecting locations
- Access by car into the airport needs to be improved
- More links need to be created between Schiphol Airport and London Southend Airport
- London Southend Airport needs to be utilised more effectively to support the tourism offer within Southend.

### 3.3.3 Section 5 – Town Centres

Discussion surrounding Section 5 of the Local Plan focused on the following themes:

- The High Street needs to be utilised more effectively to attract people into other areas of the town
- Businesses need to increase footfall within the High Street
- The High Street should become a 'hub' area with more housing and cafes to attract more people
- There is a need to create higher-density developments in the High Street area
- Business rates should be reduced for all businesses to keep them operating successfully within the Town Centre
- Currently, rent is too high within the Town Centre. This currently benefits temporary stall holders that take in profits at the busiest times of the year, without having to pay the same business rates as permanent shops
- Trading hours should be extended for shops within the Town Centre with greater flexibility
- Retail should be consolidated within one area of the Borough (the Town Centre). Areas such as Leigh and Westcliff should remain as more residential areas with boutique shops
- The High Street was considered to be too long
- It was raised that there were currently too many shopping centres within the Borough and it would be better to have one successful shopping centre rather than two half-used centres
- Empty retail units in the Town Centre need to be filled
- The growing number of homeless people within the Town Centre needs to be addressed
- Concern was raised regarding a potential 'domino effect' if major stores began to leave the Town Centre.



Two groups raised the idea of the need to create distinctive and easily identifiable areas within Southend (using the quarters or zones established in Manchester as an example). This was identified as an inexpensive way of maximising Southend's heritage.

Suggested amenities that could improve the Town Centre are detailed below:

- Skate park next to the Civic Centre
- More event space is needed (for potential ice-skating rinks, comedy clubs and other cultural hubs)
- Air shows and major events within the Borough should be supported by High Street events
- Better lighting at the back of the High Street and general accessibility for people across Southend
- More residential areas should be created in the vicinity of the High Street (such as by Southend Central station and in the middle of the High Street itself)
- Better access to properties is needed at the back of the High Street.

### 3.3.4. Section 6 – Transport

Each of the groups discussing Section 6 identified that transport was currently a problem within the Borough. Groups also highlighted that currently the planning system is too process-driven, which causes delays in the development of new transport infrastructure. The related issues below were raised in discussion:

- Currently, there are congestion problems at key junctions (eg Cuckoo Corner) and on the A127
- Roads need to be improved, to create fewer bottlenecks across the Borough and help improve the local economy, which is currently being damaged by poor roads
- Specifically, a new road needs to be built going into Southend from the north to the south as the A127 is currently congested. This would help support the A127 and the A13 and would be a better solution than improving existing roads
- Flyovers crossing key junctions of the A127
- There is a need to link Prittlewell Square and York Road
- There is also a need for new access roads by Rochford
- It was raised that there needs to be more of a realistic investment into infrastructure
- There needs to be better bus connectivity throughout the Borough it was suggested that a bus service needs to be introduced from train stations into the Town Centre
- Existing roads cannot provide for the amount of traffic trying to access London Southend airport
- London Southend airport needs to be future proofed and the entrance needs to be reconfigured
- Improved service hours need to be put in place for flights, trains and buses to help London Southend airport compete with other London airports
- Existing service hours are not sufficient to meet local people's needs
- Pedestrian connectivity should be improved between the area west of the pier and the seafront
- A link needs to be opened up between Royal Terrace to Clifftown Parade
- There is a need to open up Chichester Road to Victoria Circus and to open up the Deeping (connecting Chichester Road and Victoria)
- The High Street needs to be made more accessible for pedestrians
- The wider transport network within the Borough needs to be better connected so that the Lower Thames Crossing can be linked to the A130.
- A bus link between the seafront and town centre is needed

In terms of car parking within the Borough, the following issues were raised:

• The right parking spaces need to be created in the right locations



- Future modern car-parking technology needs to be examined (ie charging points need to be installed in more car parks across the Borough)
- Need better access to car parks to improve accessibility (eg Tylers Car Park behind the Royals) and car parks need to be more appealing.
- Parking is also a problem in Leigh on Sea

One group raised the question of if there is potential for building a Park and Ride facility by the airport, using land near Tesco or at the Airport retail park. However, the consensus was agreed that currently a Park and Ride facility is not practical for Southend. There was also discussion over whether a potential tram route from the High Street to the seafront could be a viable option for the Borough.

# 4. Workshop Two - Landowners and developers

### 4.1. Summary of findings

The following conclusions from Workshop Two can be summarised below:

- Any development that is carried forward needs to cater to the specific character and needs of the Borough
- Option 1 of the Spatial Strategy (intensification of development) is not commercially viable for the Borough and high-density developments would have a detrimental effect on Southend
- Option 3 of the Spatial Strategy can provide a strong mix of sustainable development and supporting infrastructure
- Local authorities across the South Essex region need to work together to help deliver growth and ensure that the commitments within the Local Plan are put into action
- Councils need to work together with landowners/developers from the beginning of the planning process to ensure that the planning process becomes easier and that necessary housing and infrastructure can be delivered
- CIL rates need to be more consistent across local authorities
- There needs to be a skilled workforce in place able to deliver the infrastructure that the Local Plan is putting forward
- Southend needs a central Bypass to provide better links between different areas across the Borough, particularly between east to west
- A new and improved road would help unlock Southend's potential and attract more businesses.

For a more detailed breakdown of discussion, please see the comments section in section 4.3.

### 4.2. Attendee List

The attendees of Workshop Two were:

- Harry Chandler Shoeburyness Residents' Association
- Isobel McGeever Iceni Projects
- Thomas Sharman Smart Planning
- Alicia Lai Smart Planning
- Raymond Ridge Doug Jeffrey Homes Ltd
- Phillipa Deiath CPR CCG
- Paige Harris Persimmon Homes, Essex
- Charlotte Williams Strutt and Parker
- Ron Martin- SUFC
- Perry Gamon Thorpe Estates Ltd
- Owen Byers Bellway
- Emma Gladwin Strutt and Parker
- Paul Gibbs Bellway
- Arpad Rektor Ergotechnics Ltd



• Rex Howard – Ergotechnics Ltd

Representatives from the project team were:

- Mark Sheppard Team Leader, Strategic Planning, Southend-On-Sea Borough Council
- Claire Victory Senior Planner, Strategic Planning, Southend-On-Sea Borough Council
- Adrian Smith Senior Planner, Strategic Planning, Southend-On-Sea Borough Council
- Bob Preston Senior Planner, Strategic Planning, Southend-On-Sea Borough Council
- Xavier Preston Planner, Strategic Planning, Southend-On-Sea Borough Council
- Annabel John Copper Consultancy
- Laura Cunliffe-Hall Copper Consultancy

### 4.3. Workshop Two: Comments from Activity One

### 4.3.1. Section 1 – Spatial Strategy and Section 2 - Housing

Opening discussions were focused around the first section of the Local Plan. These highlighted the need for improved infrastructure across Southend from the perspective of both the landowners and developers present. The following key themes were raised:

- Any development that takes place within Southend needs to be realistic and catered to the particular needs of the Borough
- There needs to be a mixture of all types of development within the Borough
- New developments in Rochford have placed a strain on the existing infrastructure within Southend
- Both groups highlighted the need for the Local Plan to help identify growth clusters within the Borough, identify transport corridors and release greenbelt land to help deliver housing.
- The three options outlined in the Spatial Strategy of the Issues and Options document regarding the nature of potential development in the Borough (see above in Workshop One) were discussed in detail by the two groups in Workshop Two. Their thoughts are summarised as below:
- Southend as a whole needs to be expanded, with development intensified across specific areas
- Option 1 (Intensification of development) is unlikely to be deliverable, as it would result in neighbouring authorities accepting more housing it was raised by one group that this would be quite unlikely and that there is a high risk factor involved
- Concerns were raised about urban intensification and how it might negatively affect the Borough
- Economically, it was suggested that intensification, particularly accompanied by highdensity, high-rise (5 or more storeys) developments, was not commercially viable for the Borough. However, it was acknowledged that a reduction in garden amenity space requirements for 2 bedroom properties would make this size of unit more viable.
- It was raised that developments over 8 storeys would affect the skyline of Southend and make it more of a carbon-copy of Manchester, Leeds etc
- Furthermore, it was argued that too much development within Southend would negatively affect the character of the area, making Option 1 politically unacceptable
- However, one group did raise the possibility of 'building up' in the Town Centre
- Overall, the conclusion was reached that urban intensification should be limited, and that it was more important to expand around the edges of the Borough, following Option 2 (Intensification plus additional development)
- One group highlighted that Option 3 (Option 2 plus a new settlement on Green Belt land) is the best option for Southend, as it ensures that the Local Plan can deliver housing in a sustainable way which doesn't impact on existing residents, whereas Option 1 (intensification of housing delivery) has the potential to have such an impact.



- Option 3 was perceived as having the greatest potential to provide a genuine mix of housing, including potential specialist housing options for the elderly, starter homes for the young and vulnerable people in a viable manner.
- Option 3 could also deliver the critical mass to provide important supporting infrastructure, including new schools and healthcare facilities.
- More specific discussion regarding Section 2 of the Local Plan (Housing), identified the following issues:
- Currently infrastructure within Southend is poor and not fully accessible
- Currently there are too many flats and not enough housing developments
- Tension between density and access (ie building up but also having adequate car parking provision)
- The conclusion was reached that new housing was needed to improve wider healthcare and education provision across the Borough.

### 4.4. Workshop Two: Comments from Activity Two

The principal focus of Activity Two was on Section 12 (Ensuring that the Local Plan is delivered), whilst touching on relevant interactive issues within Section 6 (Transport) and Section 8 (Providing community services and infrastructure).

Landowners and developers focused upon the importance of deliverability and viability, making sure that the Local Plan is actioned in a way that works for everyone in the Borough and that comprehensive evidence needs to be gathered that will allow the Local Plan to withstand examination. The following topics were covered in discussion:

### 4.4.1. Working together with local authorities

- There is a clear need for Southend to work with Rochford and other districts to deliver sensible developments with appropriate infrastructure
- There was a suggestion that SBC should merge with other councils in the South Essex region from Brentwood to Thurrock, using how local authorities work together in Cambridgeshire as an example
- It was raised that all authorities across the South Essex region should form their own Local Plans that complement one another and work together to achieve these
- Following on from this, local authorities need to communicate with one another better to help drive important growth across the Borough
- To do this, individual authorities need to think strategically rather than in their own interests
- The South Essex Joint Strategic Plan also needs to be better-aligned to the Southend new Local Plan, to ensure the successful achievement of relevant objectives
- It was also stressed that councils need to be ambitious and promote a higher level of growth in this Local Plan.
- Furthermore, it is important for councils to work with landowners/developers from this early stage to deliver the necessary housing and infrastructure required as part of a more proactive relationship
- Policy officers should be involved in developer discussions from the beginning to speed up the planning process and make the application stage easier
- Policies need to seem deliverable and viable to landowners to help them trust in the decision-making of the planning process
- Overall, it was argued that there was a need for simpler planning mechanisms to make delivery easier for developers, as currently it is harder for developers to offer landowners value for money in Southend.

### 4.4.2. CILs (Community Infrastructure Levies) and Section 106 Agreements



- The groups also wanted to acknowledge that poor CIL rates could affect development and that this needed to be consistent across all the Boroughs
- CILs and Section 106 system needs to be made fairer and more consistent (as often there is too big a disparity between sites re Section 106 agreements).

### 4.4.3. Workforce and logistical delivery of the Local Plan

- It is important to ensure that there is a regular delivery supply throughout the stages of the Local Plan, including in Years 1-10 (the early stages), to ensure that development comes to fruition
- The Local Plan needs to be delivered in multiple stages, rather than seen as just one major regeneration scheme
- The question was raised as to whether there is a workforce in place to be able to deliver the level of sophisticated development required as part of the Local Plan process
- Moreover, it was argued that there needs to be more skilled workers within the construction sector, as there are currently too many modular builds due to a lack of skilled tradesmen
- Rather than building more modular builds (which resemble mobile homes), it was argued that there needs to be a wider variety of sustainable development across the Borough
- The overall success of the Local Plan depends upon co-operative working with wider government

### Transport

- There is a need for an improved public transport network across the Borough (including a better bus system)
- Currently, there is a major transport problem from the east to the west of the Borough
- London Road is limited and has not changed in a decade
- Central Southend needs a bypass it currently does not have the capacity to take traffic from east to west to the extent that is needed
- This bypass would also help link different areas across the Borough
- Currently transport problems deter businesses from relocating to Southend
- There are existing issues with congestion on the A127, due to the level of traffic between Southend and London
- The A130 was praised as a good road, to the extent that businesses in Tilbury would rather use this route than the M25. It was raised that a new road to connect the airport and future urban extensions and development will help unlock Southend's overall potential.

Finally, discussion on Section 8 of the Local Plan (Providing community services and infrastructure), mainly centred around the question of whether Southend should be made into a city. The question was also raised if Southend's strong educational facilities (ie Grammar Schools), can be protected from people from East London and others outside of the Borough taking up school places and overfilling capacity.

## 5. Workshop Three - Amenity Groups

### 5.1. Summary of findings

The following conclusions from Workshop Three can be summarised below:

- Option 3 is the best option to drive forward housing development within the Borough however if this option is pursued, it is important to protect greenbelt land and avoid building on a flood plain
- Brownfield sites should be used to drive employment and create professional facilities as well as housing



- Any housing development needs to be accompanied by the appropriate supporting infrastructure
- Developments should be designed to include open spaces and appropriate parking facilities
- There needs to be a 'joined-up' approach between SBC and other local authorities to ensure that the objectives within the Local Plan can be delivered and alignment with the JSP
- Beaches and other tourist attractions need to be preserved more carefully and better signage needs to be provided to advertise these spaces
- The Council needs to encourage more sustainable transport across Southend and provide a more efficient bus service
- A new East/West road is needed to join the A127/A130 bypassing Southend and to support future growth across Southend.

### 5.2. Attendee List

The attendees for Workshop Three were:

- Peter Lovett Shoeburyness Residents' Association
- Mike Grimwade Resident
- Robert Howes (SDPC) (Southend and District Pensioners Campaign)
- P Moore Shoeburyness Residents' Association
- Alan Grubb Resident
- Theo Steel Resident
- Ron Woodley B.E.R.A (Burges Estate Residents' Association)
- Jane Sealy Resident
- Harry Chandler Shoeburyness Residents' Association
- Lynda Mclernon Southend Older People's Assembly
- Barbara Armitage Belfair Residents' Association
- Jill Allen King OBE National Federation of the Blind
- Keith Sharman B.E.R.A (Burges Estate Residents' Association)
- Nicky Evans SAVS (Southend Association of Voluntary Services)

Representatives from the project team were:

- Mark Sheppard Team Leader, Strategic Planning, Southend-On-Sea Borough Council
- Claire Victory Senior Planner, Strategic Planning, Southend-On-Sea Borough Council
- Adrian Smith Senior Planner, Strategic Planning, Southend-On-Sea Borough Council
- Annabel John Copper Consultancy
- Laura Cunliffe-Hall Copper Consultancy

### 5.3. Workshop Three: Comments

### 5.3.1. Section 1 – Spatial Strategy

Firstly, attendees discussed the different options for development within the Borough - Option 1 (Intensification of development), Option 2 (Intensification plus additional development) and Option 3 (Option 2 plus a new settlement on Green Belt land). The following conclusions were reached:

- In terms of Option 1, any intensification of development must ensure that the character of the Borough is maintained and not negatively affected
- Option 2 was viewed as a viable option by some attendees; however it was raised that intensification in certain areas, such as London Road, could be problematic as there are already too many homes/developments along this road and it is not a strong strategic location for development
- If Option 3 was progressed, it was mentioned that it is important for greenbelt land across Southend and other, larger areas in South Essex to be protected where possible, by both SBC and other authorities across South Essex
- It was also queried why all the housing proposed should be developed in Southend rather than more widely across South Essex

- Following on from this, it was agreed that SBC needs to work with the Environment Agency to prevent building on floodplains
- Nevertheless, a consensus was agreed that Option 3 provides the greatest scope to meet housing numbers and targets for the Borough
- Attendees stated that greenbelt land, if not used for farming or on a floodplain, should then be brought forward for housing and development
- One attendee raised that growth is often mentioned as a presumption or a requirement and questioned the need for growth within the Borough
- An additional question was raised if a property is outside borough boundaries, how can local authorities protect individual nomination rights through housing allocations?

Attendees also raised the issues below relating to the nature of future developments and housing costs:

- New developments should focus on creating spaces for employment rather than housing (an example provided was the Garrison development at Shoebury, which should have been used for office space rather than housing)
- The Gunners Park development in Southend was also named as a positive example of development, due to its provision of open space and allocation of affordable homes
- Other post-war council estates in the Borough were also praised for their quality features and it was recognised that these should be maintained
- Brownfield sites should therefore be used for employment opportunities and creating housing
- Currently, property ownership is beyond the means of people who live and work in the Borough
- Affordable housing should be restricted to those who have a long-term commitment to the area/Borough (it was raised that people coming in from London are driving up house prices for those already living in the Borough)
- Affordable housing should also be a priority for developers and they should be held to account to meet specific delivery targets
- Concern was also expressed about the growing need for Care Homes, or housing with a Care element
- Southend is a quarter of the size of the other authorities in South Essex, but has the largest housing need
- Developments shouldn't try and 'shoehorn' in open space, as this is out of context with the rest of the South Essex area
- Any developments should also include adequate provision for disabled people
- It was also mentioned that any housing needed to be accompanied by supporting infrastructure in terms of transport networks and employment spaces and that significant infrastructure will be needed to meet housing targets
- Therefore, it was suggested that there was the need for a new school to account for the growing population of the Borough (a potential location for this was suggested on Victoria Avenue)
- It was also mentioned that Section 106 agreements should last beyond 6-10 years.

### 5.3.2. Section 7 - Design

In terms of design, the following issues were raised by workshop attendees:

- Building 'up' or high-density developments can create social problems to offset this, these developments need additional parks and spaces for residents
- There was also a suggestion that a limit should be imposed when 'building up' to avoid potential future crime issues in high-rise developments
- It was suggested that the Council should take control of properties in town that are empty, preserving existing housing and financing renovation projects



- In the design stage of high-rise developments, it is important for large estates to include open frontages and prevent the implementation of poorly-designed developments
- Developments also need to be designed to include better parking requirements
- It was raised that church halls are not ideal community spaces and that more entertainment areas and community facilities need to be brought forward
- Areas such as Shoebury and Thorpe Bay have lots of bungalows, which provides an opportunity for the ageing population to have comfortable accommodation this needs to be more widespread as it allows people to downsize and remain in their community
- Landlords should be obligated to inspect properties every six months or so and this should become part of the planning policy
- Southend's character needs to be reflected and preserved throughout the design process of any future developments.

### 5.3.3. Section 8 - Providing Community Services and Infrastructure

Discussion on Section 8 ranged from improvements to the public realm, accessibility and facilities across the Borough, to the importance of providing for the future of young people across the Borough:

- Important to examine the distribution of public toilets and similar facilities across the Borough
- There is a need to make sure that sports facilities are accessible for everyone in the Borough
- In Shoebury there are not enough entertainment facilities designed to appeal to the youth of Southend
- Moreover, younger people in Southend need to become more engaged within their community and it is important for the Council to ensure that their interests are represented within the Local Plan
- Equally, it was suggested that young entrepreneurs should be encouraged to set up businesses in affordable spaces across the Borough, such as containers placed on the end of London Road
- One attendee raised that the CCG (Clinical Commissioning Group) should be brought under the control of the Council
- The improvement of combined sewers within established residential areas was also named as an important issue to address.
- It was raised that SBC need to work in a co-ordinated way with other local authorities and organisations such as Leigh Town Council, to ensure that the Local Plan is successfully delivered
- Attendees also mentioned that beaches in the Borough need to be advertised better with improved signage and more general tourist information needs to be provided to visitors in accessible places (for example it was suggested that an information bureau could be put in place at one of the train stations)
- Currently parks within Southend are popular and should continue to be maintained to the same high standard.Participants expressed a need for a swimming pool in the town centre.

Attendees also highlighted the possibility of the development of a new hospital, with appropriate infrastructure, connected to the A12 and A130.

In addition to this, it was highlighted that more medical facilities and necessary supporting infrastructure should be provided regardless of whether a new hospital is brought forward. This is because currently NHS facilities were viewed widely as 'inadequate'.

### 5.3.4. Section 9 Environment and Section 10 Planning for Climate Change

The group touched briefly on environment and climate change issues, but nevertheless highlighted the significance of these issues in securing the future of the Borough:



- Clean air was named as essential to future developments SBC were asked to provide further background about the outcomes of the clean air consultation that they had held previously
- It was suggested that environmental zones are needed around schools to protect young children from harmful emissions
- More charging points and facilities for electric cars are needed across the Borough to help modernise Southend and encourage sustainable transport
- Spaces such as East Beach that would be attractive to tourists should be looked after more carefully.

### 5.3.5. Section 6 Transport and Section 11 Southend's Neighbourhoods

Transport was identified as a key issue within the Borough, with a focus on the provision of public transport and improving congestion and related issues:

- Travel to enter the Borough is expensive and better transport facilities are needed to improve access in and out of the Borough
- Southend needs to improve its technological offer over the next 20 years, as this could provide useful information to people waiting at bus stops for example
- One attendee raised the possibility of referring to public transport as commercial transport instead
- It was raised that currently that there is not a bus service running down Chalkwell Avenue and that more services to the pier and Kursaal are needed there is currently good bus provision in Thorpe Bay and Shoebury
- Additionally, an attendee raised that Southend is currently the only seaside resort in the country which doesn't have an effective bus service
- Furthermore, attendees highlighted that bus services were needed that served everyone in the community and not just people living along London Road and Thorpe Bay, as there is a lack of service in the east of the Borough
- An East to West corridor is needed in the Borough, or roads will end up being blocked (a new northern access road was also suggested)
- A new road is needed to join the A127/A130 bypassing Southend and to support the levels of development and urban extension that will be required to drive the future growth of Southend
- It was also mentioned that pollution and traffic within the Borough needs to be controlled, discouraging large volumes of cars to drive through the local area
- Important to provide further provision for cyclists in the Borough.

A potential location in Rayleigh for a Park and Ride development was also flagged. Another attendee suggested that a Park and Ride could be put in place at Sadlers Farm, with designated buses leaving every 15 minutes.

An additional attendee raised the possibility of a seafront bus from Chalkwell, going north to the hospital and west into the Town Centre. However, it was acknowledged that this service would need to balance commercial interest with viability.

# 6. Concluding comments

All of the feedback that has been included within this report will be used by SBC in the next stage of the Local Plan process. The workshops formed part of a wider consultation to ensure that local people could get involved in the early stages of the Local Plan process.

The workshop demonstrated support for development, with particular importance being placed on the need to preserve the existing character of the Borough and enhance the local community by providing new road and transport improvements, housing, employment spaces, green spaces, tourist attraction facilities and wider amenities. It was also reinforced in all of the workshops that



SBC must work with other local and national governing bodies to ensure that the provisions within the Local Plan can be delivered.













#### Welcome

Southend-On-Sea Borough Council is seeking your views on what should be in our Local Plan. We have identified 12 key issues affecting Southend – we want to hear your views on these Issues and any other important matters that affect you as a community.

#### What is the Local Plan process?

A Local Plan is a document produced by the local planning authority – Southend-On-Sea Borough Council – to lidentify the needs of the Borough for the next 20 years and set out a vision for what mese needs will including where we might build new houses, how jobs and economic growth can be stimulated and now local services and other infrastructure can support new developments in the Borough.

Once it is formally adopted, all planning applications in the Borough will be measured against this document and it will ensure that the right development happens in the right place at the right time. Why do we need a new Local Plan?

To ensure that locally we have our say on where new development should be located and how it should be designed.

The new Local Plan will replace three current plans (Core Strategy, Development Management document and the Southend Central Area Action Plan) with a single document.

Our Local Plan will also help drive the delivery of the "Southend 2050 Vision". While you may already have given your views on the Southend 2050 Vision, we need to hear your thoughts on the Local Plan to inform how land and other resources in the Borough are utilised in the future.

How do I find out more about the Local Plan?

To find out more about the Local Plan, please access our issues and Options document online at www.localplan.aouthend.gov.uk or take a hard copy available at the Chvic Centre or Council libraries. Our consultation period will run from Tuscage 3 February to ruscagy 2 April 2019.











#### Contact us

Thank you for attending our event and for sharing your feedback. We would like you to get involved and have your say in shaping the future of the Local Plan. The Local Plan needs to meet our needs for the future and represent what you want for the Borough as a community, making sure that the right infrastructure is built at the right time in the right places.

For more information about the Local Plan, and to provide us with your feedback, please get in touch via the following details:

- Online at www.localplan.southend.gov.uk

the following details:
 Online at: www.localplan.southend.gov.uk
 By enail to: planningpolicy/southend.gov.uk
 By mail to: planningpolicy/southend.gov.uk
 By post to: Business heligence Officer,
 Performance & Business Support,
 Department for Place, Southend-on-Sea Borough
 Council, PO Bor & C.MC Centre, Victoria Avenue,
 Southend on Sea, SS2 6ER
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 and are up-to-date: Any significant changes to the plan
 would require further public consultation.

What happens next?







**Report for Southend-On-Sea Borough Council** 









#### Section 1: Vision and strategy for the future

#### Overview

We want to make the preparation of our Local Plan a positive process, outlining a vision for the future of Southend through a 20-year planning framework. This will address housing needs and other economic, social and environmental priorities. Our Local Plan will also assist with the delivery of the Southend 2050 shared ambition and sub-regional initiatives.

For more information regarding the key messages from Southend 2050 and on the different options within our spatial strategy and vision, please refer to Section 1 of our Local Plan Issues and Options document.

#### New housing methodology

#### Spatial strategy

The Local Plan must set out an overall strategy for the pattern, scale and quantity of future development in Southend. We must make sufficient provision for housing in particular, as there is an important link between housing and economic performance.

Southend and South Essex as a whole has experienced worsening conditions in terms of affordability of housing conditions in terms of affordability of housing conditions are also as a second term of the second terms are and the the Borough. Through the new Local Plan, we want to work towards improving future housing delivery, without negatively impacting on the character of the Borough and its environment.

#### Key questions

- What would you like Southend to be like in the ruture?

Transition of the southern of the first in the southern of the

Do you have any other issues or comments you'd like to raise?









#### Housing

Housing, and particularly the affordability of housing, is a nationally important issue. There is a huge pressure on the housing sector within Southend. In response to this pressure, the Council has adopted a Housing Strategy, which will prioritise providing safe and affordable homes for residents.

The Local Plan will support this Housing Strategy and will consider how to meet the need for different types of housing across the Borough when determining planning applications.

For more information regarding housing, please refer to Section 2 of our Local Plan issues and Options document

#### Key questions

How best do you think we should prov future housing needs?

- net sites do you think should be identifi busing development and re-developmen ntinue the current policy for using, or seek a higher or lo
- ht the Local Plan be more responsive eds of younger people, older people and
- nproving housing de latory building regula les are highly access

ave any other to raise?

#### Providing Community Services and Infrastructure

Providing quality services for the future health, education, sports and leisure and community needs of the Borough's residents are essential to maintaining and improving the quality of life for the Southend community.

For more information regarding the provision of community services and infrastructure, please refer to Section 8 of our Local Plan Issues and Options document.

#### Key questions

localplan.southend.gov.uk

☑ planningpolicy@southend.gov.uk









#### Securing a thriving local economy

The Local Plan will be key to realising future economic opportunities and ensuring that Southend is 'open for business.' Approximately 66,000 employees work across Southend in over 6,600 businesses. Southend's strong entrepreneurial culture can be maximised through future economic growth.

For more information regarding the local economy, please refer to Section 3 of our Local Plan issues and Options document.

#### Key questions

How can we best promote emplo Southend?

nenor uld we focus on creating new jobs in key vth cluster areas (Town Centre, London nend Airport and northern Southend corrid red around Stock Road and Temple Farm)?

important that we concentrate on pro-al, cultural and creative industries; hei nology; advanced manufacturing and neering; and tourism sectors? id we continue to focus new office opment in the town centre?

nion, should we continue to supp ement and re-use of existing allow nt sites for employment use? Sho t quality sites be redeveloped for

10

can we best meet the growth and needs of III and Medium Sized Enterprises?

#### Providing for vibrant and attractive town centres

Our town centre lies at the heart of the Borough, providing a range of business, educational, retail and leisure facilities. The main shopping areas of the Borough are the town centre and two district centres at Westcliff and Leigh.

For more information regarding provision for the town centre, please refer to Section 5 of our Local Plan Issues and Options document.

#### Key questions

w can we ensure that our town centres are cessful hub spaces in the face of changing all demands?

demands? Id retail development and other town ce attracting large numbers of people be entrated in Southend Town Centre, follo e district centres of Leigh and Westcliff? wed

nk the town centre should be r ent zones for leisure, education ich parts of the town centre sh

think the current town centre boundary be amended? Should we allow more tial uses on the periphery? changes to the formats of h shopping centres?

localplan.southend.gov.uk ☑ planningpolicy@southend.gov.uk









#### Facilitating good design, healthy living and built heritage

The design quality of buildings and the spaces around them (the public realm), is essential to creating an attractive and sustainable local environment.

For more information regarding design, healthy living and built heritage in the Borough, please refer to Section 7 of our Local Plan Issues and Options rocument

#### Key questions

o you think that we should focus on pi oprovements and high quality landsca no tree planting in certain areas of the so, which areas should we prioritise? you believe that there are additional area thin the Borough that should be protected onservation Areas?

### Enhancing our natural environment

Southend is well-known for the quality of its parks and open spaces (green infrastructure). We want to protect the local natural environment to combat the impact of increased housing development across the Borough. Increasing recreational pressures on the foreshore must also be carefully managed to protect the natural habitat of the coast.

For more information regarding the enhancement of the natural environment, please refer to Section 9 of our Local Plan issues and Options document.

#### Key questions

develope	we work with stakeholders and Frs to enhance and protect the natural sent and improve biodiversity in new nents?
contribut	re seek to enhance the Borough's of green infrastructure, using developer tons for the management of green spaces ducing smaller parks?
seek to p parkland	e other local authonties, how can we provide new country parks and open facilities, to help mitigate pressure on the more sensitive coastal habitats?

#### Planning for climate change

National planning policy makes it clear that planning has a key role to play in mitigating the impacts of climate change, including coastal change, flood risk, drought, water supply, air quality and reduction of carbon emissions and changes to biodiversity. It is essential that appropriate planning policles are implemented in the new Local Plan to meet these challenges.

For more information regarding planning for climate change, please refer to Section 10 of our Local Plan issues and Options document.

#### **Key questions**

- How should we plan for the future impacts of climate change?

climate change? Should we develop local planning policies for the development of new or renewed sea defences?

development or new or renewed sea defendes? Should we support nerves/ble and (ow carbon energy schemes (e.g. photovottaic (PV) panels; biomas plants and electric charging points)? Should we develop is local standard for decentralised energy generation in new development that is more ambitious than national targets?

localplan.southend.gov.uk ☑ planningpolicy@southend.gov.uk









#### Promoting Southend as a major resort

With more than seven million day visitors each year and over 250,000 longer stay visitors, Southend has significant potential to secure future growth as a major tourism destination.

To harness the tourism, cultural, leisure and recreational opportunities across Southend, it is important that the new Local Plan embraces and promotes Southend's potential, to benefit the town and local economy.

For more information on promoting Southend as a major resort, please refer to Section 4 of our Local Plan issues and Options document.

#### Key questions

to make it th ocete and promote new sites to

e of City Beach was IId it be first focused on the of the Pier, adjacent to the "the Pier?

Providing for a sustainable transport system

With over 21,000 Inbound commuters into Southend and around 30,000 outward commuters, transport and transport Infrastructure are essential to Southend.

The town offers considerable scope for improving sustainable transport, We want your feedback on new technologies, such as electric plug-in hybrid vehicles (EVG), which could potentially have a significant impact towards the end of the plan period in reducing carbon cloxide emissions and improving air quality.

It will be critical that significant improvements are made to the transport network, as part of the Local Plan – such as the long-term vision for Southend Airport and growth in number of passengers.

However, it is important that the environmental, social and economic impacts of such improvements are carefully assessed.

For more information on providing Southend with a sustainable transport system, please refer to Section 6 of our Local Plan issues and Options document.

#### Key questions

st can we improve the transpo Southend? Should we make fu

technologies such as the Ic and driverless cars will a ink te d elech wei by 20





### Southend's neighbourhoods

#### Overview

Each neighbourhood within the Borough has its own unique characteristics and seiling points; equally each neighbourhood has its own individual chailenges which need to be accounted for within our Local Plan.

Southend's neighbourhoods comprise of Eastwood, Leigh, Westcillf, Prittlewell, Southend, Southchurch, Thorpe Bay and Shoeburyness.

For more information on Southend's neighbourhoods, please refer to Section 11 of our Local Plan issues and Options document.







**Report for Southend-On-Sea Borough Council** 









### Ensuring that the Local Plan is delivered

Over the coming decades, Southend will be faced with a significant number of challenges. It is vital that the new Local Plan embraces these challenges in a positive manner, to bring real benefits to the Borough.

We need to make sure that the Local Plan Is Implemented and resourced effectively – this will be set out in an infrastructure Delivery Plan (IDP).

Having an up-to-date Local Plan in place is essential for making successful infrastructure bids, particularly for transport, access and public realm improvements.

#### Community Infrastructure Levy and Section 106 agreements

The Community infrastructure Levy is a planning charge that allows local planning authorities to raise contributions from a number of different developments to help pay for key infrastructure. A section 106 agreement is usually used to secure contributions from a developer for on-site infrastructure needs.

The local planning authority must identify the schemes and total cost of infrastructure in the local area that it wants to fund to support provisions made in the Local Plan. For more information on Southend's neighbourhoods and the delivery of the Local Plan, please refer to Sections 11 and 12 of our Local Plan Issues and Options document.

Key questions	
How can we best deliver the Local Plan with limited resources?	
Is it important that we continue to work in partnership with the public, private and volun sectors, alongside neighbouring authorities, i secure funding for intrastructure projects?	
What should our priorities be for infrestructure delivery? Should we deliver these priorities in certain phases?	
Should we increase the Community infrastruc Levy tariffs to fund future projects?	ture
Do you have any other issues/comments?	









#### Southend-on-Sea New Local Plan

The Southend Local Plan is being prepared in consultation with local people and organisations. It will identify land for housing, jobs, local services and supporting infrastructure to meet the needs of the Borough, and set out planning policies to manage new development in a manner that safeguards and enhances our natural and historic environment. The new plan will set out a planning framework for the next 20 years. As such, it will play an important role in making our Southend 2050 ambition.

#### Issues and Options consultation

The Local Plan issues and Options consultation document is the first stage in producing the Local Plan. It sets out 12 overarching issues that face Southend in the future along with possible options for addressing these. We are inviting local recidents, businesses and community groups to give us their feedback to make sure the plan is the best fit for our Borough.

Public consultation on the document will take place from **Tuesday 5th February to Tuesday 2nd April 2019** when it will be available to view and comment on via the Council's website www.localplan.southend.gov.uk Public drop-in sessions

A series of drop-in sessions are also being held, where the team will be on hand to answer any questions you may have about the consultation.

Saturday 23rd February 09:30 – 17:00 The Forum, Southend Town Centre

Wednesday 27th February 13:00 – 18:00 Thorpe Bay Yacht Club, 115 Thorpe Bay Gardens

Wednesday 13th March 15:00 – 20:00 Leigh Community Centre, 71-73 Eim Road

#### Future consultations

If you would like to be notified of any future planning policy consultations you can sign up to our planning policy consultation database by emailing planningpolicyesouthend.gov.uk. Your details will not be shared with third parties and will only be used for the purpose set out above.

# Appendix 3 List of Consultees

# LPF Specfic Consultees (ALL)

Organisation AMEC Environment & Infrastructure UK Ltd
Anglian Water
Anglian Water Services
Ashingdon Parish Council
Barling Magna Parish Council
Basildon Borough Council
Braintree District Council
Brentwood Borough Council
Cadent Gas (inc British Gas)
Canewdon Parish Council
Castle Point Borough Council
Chelmsford Borough Council
Dartford Borough Council
EDF Energy
EDF Energy (Renewables)
EE
Essex & Suffolk Water
Essex Council Council
Essex County Council
Essex County Council
Essex County Council
Essex Racial Equality Council
Estuary Housing Association
Estuary Housing Association

Organisation	Title	Surname
Foulness Island Parish Council		
Fulcrum Connections		
Great Wakering Parish Council		
Harlow District Council		
Hawkwell Parish Council		
Hockley Parish Council		
Hullbridge Parish Council		
Kent County Council		
Leigh Town Council		
Maldon District Council		
Mobile Operators Association		
National Grid		
Network Rail (Town Planning Team)		
Network Rail Property		
Openreach		
Paglesham Parish Council		
Rawreth Parish Council		
Rayleigh Town Council		
Rochford District Council		
SPORT ENGLAND		
Sport England East		
Stambridge Parish Council		
Sutton Parish Council		
Tendring District Council		
Thames Water Property Services		

### Organisation

Thurrock Council

Traveller Law Reform

UK Power Network

UK Power Networks

Virgin Media New Developments

Vodafone and O2

# LPF General Consultees

Organisation 333444 Taxis
A W Squier Ltd
Abelio Greater Anglia
AC Taxis
Age UK
Alan Shaw Architects
Aldi Foodstore Ltd
Arcus Consultancy Servic
Arriva Southern Counties Ltd
Asda Superstores
Association of Residents in Kursaal (ARK)
Barratt Eastern Counties
BB Architecture and Planning Ltd
Beach Hut Owners Association
Belfairs Gardens Residents Association
Bernard Gooding Associates
Bidwells
British Hardware Federation
British Horse Society
BUPA Wellesley Hospital
Burges Estate Residents Association
Burges Estate Residents Association (BERA)
Bus & Rail User Group
c2c Rail
Carter Jonas Property Consultants
Chailey Homes Ltd
Chalkwell Ward Residents Association
Chart Plan (2004) Ltd
Charter Projects
Chelgate Local
Church of England in Essex & East London (The Diocese of Chelmsford)
Churchill Retirement Living
Colliers International
Conservation Association Westcliff Seaboard

Conservation Association Westcliff Seaboard

Organisation
Country & Metroplitan Homes
CP Holdings
CPRE Southend Area
CPREssex
Crest Nicholson
Crown Estate Office
David Turner Design
David Walker Chartered Surveyors
DC Planning
DCS
Dedman Grey
Defence Infrastructure Organisation
DevPlan
DIAL Southend ESFA
DLP Bedford
Essex Amphibian & Reptile Group
Essex Badger Protection Group
Essex Biodiversity Project
Essex Bridleway Trust & Essex Bridleways
Essex Bridleways Association
Essex Chambers of Commerce - South Essex Office
Essex County Fire & Rescue Service Essex Fire & Rescue Service
Essex Fire & Rescue Service HQ
Essex Police
Essex Police - Casualty Reduction
Essex Police - Territorial Policing
Essex Police Community Safety Dept
Essex Police, Headquarters
Essex Wildlife Trust
Essex Wildlife Trust - Southend and Rochford Group
Ethnic Minority Forum
Federation of Small Businesses
Federation of Small Businesses
First Bus
First Essex Buses First Plan

Organisation
Fisher Wilson
Friends, Families & Travellers & Travellers Law Reform Project Community Base
Gladedale Homes
Gladman
GreenKeeper
Growing Together Project
Guide Dogs for the Blind Association
H M Customs & Excise
Harrison Group
Heaton Planning
Herbert Grove Residents Association
HFBT Architects
Hindu Association (Southend & District)
Hobbs Parker
Hobbs Parker Property Consultants LLP
Home Builders Federation (HBF)
Homeless Action Resource Project
Iceni Projects
Iceni Projects Ltd Indigo Planning Ltd
IPECO
J.C Gibb Chartered Surveyors
Jewish Care
Job Centre Plus
Knight Gratrix
Lambert Smith Hampton
Landmark Town Planning Group
Lanes New Homes
Lanpro Planning Consultancy
Lansbury Group of Companies
Leigh Cliff Association
Leigh Seafront Action Group
Leigh Society
Leigh Traders Association
Leigh-on-Sea Crime Prevention Panel
Lidl UK Ltd
McCarthy Stone

Organisation Milton Community Partnership
Milton Conservation Society
National Amenity Societies
Moat Homes
National Express
National Farmers Union (east)
National Federation for the Blind
National Trust
New World Designers
NIBS
North Crescent & Feeches Rd Residents Association
Older Peoples Federation
Olympus KeyMed
OPA
Opportunity South Essex
OSP Architecture
Pebbles 1
Persimmon Homes (Essex) Ltd
Phase 2 Planning and Development
Plainview Planning
Plan Info News
Planning Perspectives LLP Planning Potential
Planning Potential on behalf of Aldi Stores Ltd
Planview Planning
Planware Ltd
Port of London Authority
PowerHaus Consultancy
Qinetiq
QinetiQ
RAD
Ramblers Association (Southend Unitary Authority)
Randall Watts Construction
Regulator of Social Housing
Resident Association Watch
Residents Association of Westborough (RAW)
RG+P Ltd
RIBA South East Chapter

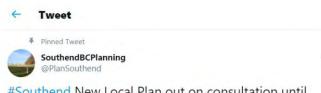
Organisation Royal Association For Deaf People (RAD)
Royal Bank of Scotland (RBS)
Royal Mail Group Property
Royal National Lifeboat Institution - Southend Branch
Sainsburys Supermarkets
Sanctuary Group
Sandhurst New Homes
Satair Hardware UK Ltd
Savills
Shire Consulting UK
Shoebury Forum
Shoebury Residents Association
Shoebury Society
Shoebury Traders Association
Shoebury Village Residents Association
Smart Planning Ltd
Society for the Protection of Ancient Buildings
Society for the Protection of Undercliff Gardens
South East Essex Archaelogical Society
South East Essex Archaeological and Historical Society
South East Essex Friends of the Earth
South Essex Natural History Society
South Westcliff Community Group
Southchurch Park Café
Southend & District Aid Society
Southend & District Pensioners Campaign
Southend & Leigh Fishermans Association Southend and Westcliff Hebrew Congregation
Southend Adult Community College Southend Association of Voluntary Services
Southend Blind Welfare Organisation
Southend Business Partnership
Southend Mencap
Southend Mind
Southend Ornithological Group
Southend Properties (Guernsey) Ltd
Southend Railway Travellers Association

Organisation Southend Rugby and Football Club
Southend Seafront Illumination & Business Association
Southend Sports Council & Southend Wheelers Cycling Club
Southend Taxi Drivers Association
Southend Tenants and Residents Federation
Southend Vineyard
Southend Wheelers
Southend YMCA
Southend-on-Sea Guild of Help and Citizens Advice Bureau
Southend-on-Sea Sports Council
SSA Planning
St. Matthew's Christian Spiritualist Church (1999) Ltd.
Stephensons of Essex
Stockvale Group of Companies
Strategic Land Group
Stratus Environmental Limited
Street Pastors
Strutt & Parker
SUCET
SUSTRANS Essex
Tattersall Gardens Residents Group
TC Matthew Charted Architect
Tenpin Ltd
Terence O'Rourke
Tesco Stores Ltd
Tesni Properties Ltd
Tetlow King Planning
The Draughtsman
The Garden Trust
The National Federation of Gypsy Liaison Groups
The National Trust
The National Trust The Planning & Development Partnership
The National Trust The Planning & Development Partnership The Planning Bureau Ltd
The National Trust The Planning & Development Partnership The Planning Bureau Ltd The Planning Inspectorate
The National TrustThe Planning & Development PartnershipThe Planning Bureau LtdThe Planning InspectorateThe Salvation Army Leigh on Sea
The National Trust The Planning & Development Partnership The Planning Bureau Ltd The Planning Inspectorate

Organisation The Victoria Shopping Centre
Thorpe Bay Estates Company
Town Centre Partnership
Trust Links
Turning Tides
University of Essex
University of Essex Southend
Waitrose Ltd
West Leigh Residents Association
West Milton & Queens Residents Association
West Road Traders Association (Shoeburyness)
Westborough Neighbourhood Action Panel
WYG

Appendix 4 Consultation Material

# Southend New Local Plan - Twitter Presence



**#Southend** New Local Plan out on consultation until 02/04 visit localplan.southend.gov.uk If you want to get involved email planningpolicy@southend.gov.uk #localplan #planning



8:48 am · 5 Feb 2019 · Twitter Web Client



SouthendBCPlanning @PlanSouthend

Consultation on the New Local Plan - Issues and Options document starts tomorrow until 2nd April. If you want to get involved email planningpolicy@southend.gov.uk for further details #planning #southend #localplans





SouthendBCPlanning @PlanSouthend

**#Southend** How best do you think we should provide for our future **#housing** needs? Get involved - Have your say localplan.southend.gov.uk until 02/04/19 **#Southend2050ambitions** 



SouthendBCPlanning @PlanSouthend

How best do you think we can enhance the visitor offer in **#Southend** to make it England's leading coastal tourism destination **#Haveyoursay #localplan #tourism** 





SouthendBCPlanning @PlanSouthend

How best do we protect and enhance our environment in the face of increasing growth and development pressures - Have your say visit localplan.southend.gov.uk to comment #Southend #localplan #environment





SouthendBCPlanning @PlanSouthend

How best do you think we can improve the #transport system serving #Southend Have your say visit localplan.southend.gov.uk to comment #localplan #infrastructure #roads





SouthendBCPlanning @PlanSouthend

What do you think are the key issues facing the neighbourhoods in the Borough? Have your say visit localplan.southend.gov.uk to comment #Southend #localplan #neighbourhoods





SouthendBCPlanning @PlanSouthend

How best do we plan for the future impacts of Climate Change?

Have your say visit localplan.southend.gov.uk to comment #Southend #localplan #climatechange





SouthendBCPlanning @PlanSouthend

How best do we ensure healthy communities and development is appropriate and of a quality design, whilst ensuring we enhance our built heritage Have your say visit localplan.southend.gov.uk to comment #Southend #localplan #buildheritage





SouthendBCPlanning @PlanSouthend

How best do you think we can retain and promote #employment in #Southend Have your say visit localplan.southend.gov.uk to comment #localplan #economy





SouthendBCPlanning @PlanSouthend

How best can we ensure that our town centres are successful, vibrant and attractive places in the face of changing retail demands? Have your say visit localplan.southend.gov.uk to comment #Southend #localplan #towncentre





Get involved - Have your say

localplan.southend.gov.uk or planningpolicy@southend.gov.uk until 02/04/19

Dr Peter Geraghty @planitpres · 21 Feb
We are reaching out! Help us make #Southend's next Local Plan the best that it
can be. We have a great team of planners that want to hear your views.
#YourPlan #Southend2050



11:14 pm · 21 Feb 2019 · Twitter for iPad



10:06 pm · 30 Mar 2019 · Twitter for iPad



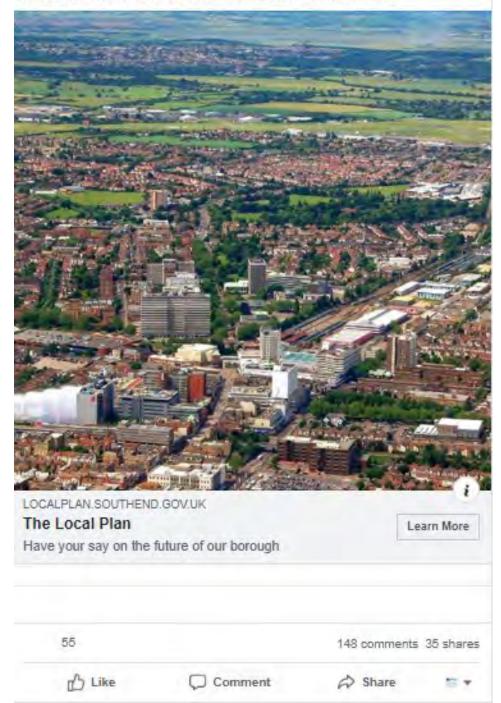
Southend-on-Sea Borough Council @ Written by Jocelyn Astle 121 - 18 March - @

Have your say on how our Borough grows in the future.

What infrastructure is needed and where? How and where should new housing be planned? This is your chance to have a say on our local plan – a key planning document that will set out the council's proposals to manage development and how it will assess planning applications for the area.

...

\* Please add any comments by following the link to the consultation itself, rather than on this post, for them to be included in the response or email planningpolicy@southend.gov.uk directly by Tuesday 2nd April.



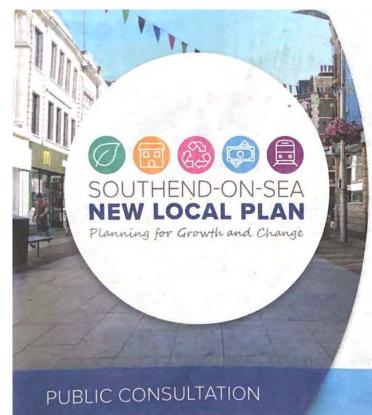
Evening Echo Tuesday 19th February

# Consultation on 24,000 homes plan for borough

RESIDENTS are being asked to give their views on a development plan that could bring up to 24,000 new homes to Southend over a 20-year period.

Councillor John Lamb, Leader of Southend Council, said: "Having a good Local-Plan in place is vital for the future of the town. It will determine where major developments take place across the borough over the next 20 years and will impact on where people will live, work and spend time."

The three public events will be held on Saturday at The Forum, Southend Town Centre 9.30am until 5pm, Wednesday; February 27, at Thorpe Bay Yacht Club 1pm until 6pin and Wednesday; March 13, at Leigh Community Centre 3pm until8pm.



# Southend Local Plan have your say

# HAVE YOUR SAY ON SOUTHEND'S FUTURE

You are invited to shape the development of the borough over the next 20 years.

Southend-on-Sea Borough Council is hosting the following events to hear your views on a new Local Plan. This sets out the council's proposals to manage development of the borough and how it will assess planning applications for the area over the next twenty years.

 WEDNESDAY 13TH MARCH Leigh Community Centre 15:00 – 20:00

The Local Plan can be viewed and commented via the web address below.

Closing date Tuesday 2 April 2019 by 5pm

localplan.southend.gov.uk

Leigh Times Tuesday 5th March



Poster on Bus shelters across the Borough.

### **Debee Skinner**

From: Sent: To: Subject: Claire Victory 12 September 2019 10:25 Debee Skinner FW: News-on-Sea: Monday 1 April 2019

From: Anthony Smyth Sent: 01 April 2019 11:17 Subject: News-on-Sea: Monday 1 April 2019

> 1 April 2019 Issued by Corporate Strategy Group





# News on Sea: Monday 1 April 19

# Private health service provider visit

The council works in partnership with Birmingham Hospital Saturday Fund to provide discounted private health care for our employees.

A representative will be on site on Monday, adjacent to the courtyard café to explain more about the products they offer. Which include:-

- Health Cash Plan –100% back on Dental, Optical and 75% on Therapies. Preexisting waved if want to transfer from another provider and we offer Immediate Benefit on the day. From £5.78pm
- Care4 Life Insurance Choose from 5K, 10K and 20K, start from £2 per month
- Personal Accident From £3.72 protecting you all sports, World Wide and children are free
- Plan4Life From £4.33pm Protect yourself and your loved ones from the financial strain of cancer.

To find out more about the products they offer why not pop along to meet the representative between 10.30 and 2.30 pm. Alternatively further information can be found on the intranet under employee benefits.

# New salary sacrifice scheme is now open!

Your brand new Technology and Smartphone Benefit is now open!

Log in now and choose from hundreds of products from all your favourite brands!

Whether you're after the super-fun Nintendo Switch with Mario Kart 8 for the kids, a brand new Samsung Galaxy Watch for the other half or a stunning new 4K Ultra HD Smart TV as a treat for the whole family, we've got it all and more!

Order online today and spread the cost over 24 months with convenient monthly payments direct from your salary. Plus, save up to 12% on National Insurance\*.

Why take part in the scheme?

✓ A huge range of products from all your favourite brands, including Apple, Samsung and more...

- ✓ Spread the cost with a convenient, fixed reduction to your salary each month
- ✓ Savings on National Insurance contributions
- ✓ No credit checks or upfront costs

✓ Extended warranty and/or insurance typically included as standard on main packages

To find out more click on the following link:

https://www.lets-connect.com/email/southend/2019-04/now-open.html

# **Red Box Project**

Did you know that the council supports the <u>Red Box Project Southend</u> and has a donation box at the Civic Centre reception? The Red Box Project is a community-based, not-for-profit initiative, which aims to support young people throughout their periods by providing red boxes filled with free period products to local schools.

In particular, they are requesting donations of ladies underwear (sizes 12 to 18 adult) and sanitary pads, although all donation items are warmly received.

Contact Sarah E Baker <u>SarahEBaker@southend.gov.uk</u> for more information or simply pop down to reception to hand in any donation items.

# Southend-on-Sea Schools and Colleges Competition – Design Your Neighbourhood

We want to get young people who live and are educated in the Borough involved in how we plan for the future. Southend-on-Sea Borough Council is holding a competition to Design Your Neighbourhood – so be creative! What would your ideal neighbourhood look like? How should new housing be designed and what facilities are important to you? How would you get around? How would you face the challenges of climate change?

The competition closing date is 26<sup>th</sup> April 2019. There will be prizes for individuals and their schools in the following categories: Primary, Secondary (up to Year 11) and

Years 12 and 13 (including South Essex College Students under 18). Entries can be in any form – drawings, 3D models, video, spoken word/poetry - and the shortlisted and winning entries will be displayed at the Focal Point Gallery during May 2019.

For more details email planningpolicy@southend.gov.uk

Council news and social media selection:

<u>New Southend sexual health service to launch</u> <u>Schools sign up to Youth Council's 1757 Voices Charter</u>

Two tonnes of counterfeit items destroyed

Issued by Corporate Strategy Group. If you would like an item to be considered for the Monday News-on-Sea email, please submit it to <u>comms@southend.gov.uk</u> by 5pm on Wednesday.



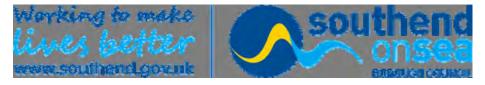
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From: Sent: Subject:

15 February 2019 15:30 MEDIA RELEASE FROM SBC - Have your say on future development of Southend



# Have your say on future development of Southend

Friday 15 February 2019

Residents, businesses and community groups are invited to shape the development of the borough over the next 20 years.

Southend-on-Sea Borough Council is hosting three local events to seek people's views on a new Local Plan which sets out the council's proposals to manage development of the borough and how it will assess planning applications for the area over the next twenty years.

Local Plans address needs and opportunities in relation to housing, the local economy, community facilities and infrastructure, such as roads and transport. They should safeguard the environment, enable adaptation to climate change and help secure high quality and accessible design.

Cllr John Lamb, Leader of Southend-on-Sea Borough Council, said: "Having a good Local Plan in place is vital for the future of the town. It will determine where major developments take place across the borough over the next 20 years and will impact on where people will live, work and spend our leisure time.

"In Southend, we have a real challenge in providing the level of housing growth we need to meet future demand, so where and how we let residential development take place will be an important – but by no means the only – part of this consultation.

"Importantly, it will allow the town to grow in a sustainable way, so that we have sufficient roads, medical facilities and schools while protecting valuable green spaces.

"I feel passionate about Southend and I want the best possible future for its residents. I know this passion is shared by people I speak to across the town.

"Please share your views now to shape the sort of town you would wish future generations to grow up in."

The draft Local Plan can be viewed and commented upon by visiting <u>https://localplan.southend.gov.uk</u> until 2 April 2019.

The three public events will be held at the following times and locations:

- Saturday 23rd February The Forum, Southend Town Centre 09:30 17:00
- Wednesday 27th February Thorpe Bay Yacht Club 13:00 18:00
- Wednesday 13th March Leigh Community Centre 15:00 20:00

You can also buy hard copies of the document. Hard copies can also be viewed at the Civic Centre and all the local libraries within the borough.

Email: <a href="mailto:planningpolicy@southend.gov.uk">planningpolicy@southend.gov.uk</a>

**Post**: Business Intelligence Officer, Performance & Business Support, Department of Place, Southend-on-Sea Borough Council, PO Box 6, Civic Centre, Victoria Avenue, Southend-on-Sea, SS2 6ER

If you would like to be notified of future planning policy consultations, you can sign up to the council's planning policy consultation database. Please contact planningpolicy@southend.gov.uk or telephone 01702 215408.

### ENDS

### Notes to editors

For more information about this media release please call

If you wish to be taken off of our media release distribution list, please email:

Working to make lives better



Transformation Service I Southend-on-Sea Borough Council | Floor 2, Civic Centre, Victoria Avenue, Southend-on-Sea, SS2 6ER

<u>Twitter@southendbc</u>

facebook.com/SouthendBCOfficial

Flickr.com/southendbc

Instagram.com/southendbc



# Last chance to have your say on new Local Plan

### Thursday 14 March 2019

Residents, businesses and community groups have just over two weeks to have their say on the borough's future plans.

The council recently held three local events seeking people's views on a new Local Plan, which sets out the council's proposals to manage development of the borough and how it will assess planning applications for the area over the next twenty years.

The events were well attended and lots of comments were made, positive and negative, and now the council is urging any residents who were unable to attend the events to view the plan online and leave comments by the deadline of Tuesday April 2

Local Plans address needs and opportunities in relation to housing, the local economy, community facilities and infrastructure, such as roads and transport. They should safeguard the environment, enable adaptation to climate change and help secure high quality and accessible design.

Cllr John Lamb, Leader of Southend-on-Sea Borough Council, said: "The public events proved very popular and we welcomed all the comments and suggestions that were put forward, however with just over two weeks left of the consultation, I urge all residents to have their say.

"Meeting our housing target is an issue that we face, however we are hopeful that we can deliver this target whilst also contributing to the growth of Southend as a place to work, live and enjoy. To achieve this, we must gauge the general consensus from local residents across the borough.

"We have a fantastic opportunity here in Southend to create a community that can be proud of its home town and we want this to be passed on to our children and grandchildren so that future generations can continue to thrive here in Southend."

The draft Local Plan can be viewed and commented upon by visiting <u>https://localplan.southend.gov.uk</u> until 2 April 2019.

You can also buy hard copies of the document. Hard copies can also be viewed at the Civic Centre and all the local libraries within the borough.

Email: <a href="mailto:planningpolicy@southend.gov.uk">planningpolicy@southend.gov.uk</a>

**Post**: Business Intelligence Officer, Performance & Business Support, Department of Place, Southend-on-Sea Borough Council, PO Box 6, Civic Centre, Victoria Avenue, Southend-on-Sea, SS2 6ER

If you would like to be notified of future planning policy consultations, you can sign up to the council's planning policy consultation database. Please contact planningpolicy@southend.gov.uk or telephone 01702 215408.

### ENDS

Notes to editors

Subject:

FW: Views-on-Sea #57 - Planning for the best possible future

From: Sent: 15 February 2019 11:08 Subject: Views-on-Sea #57 - Planning for the best possible future

> 15 February 2019 Issued

0000

Working to make

lives better

southend.gov.uk

sou

# Views-on-Sea: #57 Planning for the best possible future

# Friday 15 February 2019

As someone who has lived my whole life in Southend, planning for it to have the best possible future is something I am proud to be a part of.

In Strategic Planning, we have put together what we think are the key issues facing the town and possible ways to plan for the future growth of Southend. Now we need your views.

You now have the chance to **Have Your Say** and to try yourself out as a Strategic Planner for a few minutes! The more views we can gather, the better we can shape the future of Southend to suit everyone.

In a fast changing world, it is important (as well as a legal requirement) that we have up-to-date plans to guide how our town is developed in the future. The plan covers a wide range of key issues, ranging from Transport to Housing to Social infrastructure. The local plan will go through three stages of public consultation. This is the first, each stage refining the plan further to achieve the best possible future for Southend.

As SBC staff, you are all experts in your own fields and many of you will be residents also. Therefore you are vital members of the community that we would love to hear from. I am sure that none of you will have to rack your brains too hard to think about issues as we have probably all complained about in our professions and more personal issues that affect us, such as traffic etc. Any perspectives around the town that you let us know about will help to make a better plan. Where possible, please pass on any options you may have thought about to address the issues you raise.

If you wish to learn more about the new Local Plan and the Issues and Options document, please come along to one of our staff drop-in sessions:

### • Thursday 21 February (Civic 1st Floor Foyer) 10:00 – 15:30

• Thursday 14 March (Jubilee Room) 09:30 - 15:30

If you wish to make your views known, please visit <u>https://localplan.southend.gov.uk</u> to view the Issues and Options document and place comments within the website. The closing date for this consultation is Tuesday 2 April 2019.

# Planner – Strategic Planning

### Safe - clean - healthy - prosperous - excellent - Creating a better Southend

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# Appendix 5 Methods of Consultation

# CONSULTATION METHODS CARRIED OUT DURING SSUES AND OPTIONS CONSULTATION

# Workshops

interest in the town centre with the Town Centre Joint agents, and those with an (this event was co-hosted **Workshops by invitation** developers and land and amenity groups, for local residents Scrutiny team).

# **Drop-in sessions**

large maps of the borough to field any queries about provided with local plan team members on hand Exhibition material and encourage responses. the consultation and

# Shopping Centre Exhibition

arge maps of the borough. to field any queries about provided with local plan team members on hand Exhibition material and encourage responses. the consultation and

# **Social Media**

promote consultation and community consultation consultation period to Facebook and Twitter Posts on Council's pages during the events.

# Postcards

at shopping centres, cafés, libraries and events during 600 postcards distributed the consultation period.

# email for a<u>ll staff</u> News on Sea

Southend-on-Sea Borough to promote the two staff Council all-staff email drop-in events.

# Local Plan website

advertisements

Press

Advertisements in local

newspapers Yellow

an interactive version of each of the consultation the new local plan with Updated webpages for the Issues and Options questions and provide people to respond to Document to enable general comments.

Advertiser, Southend Echo

and Leigh Times.

# Views on Sea Blog

on 120 screens around the

Digitised advertisements

Borough including at bus

stops in Southend Town

Centre, along the A13,

Bus Stop Digital **Advertisements** 

> awareness of the public Staff Blog to raise

Southend Airport, Rayleigh

consultation.

and other residential areas across Southend, between Road, Southend Hospital, Leigh Broadway/Station 5th Feb and the end of

March 2019.

Appendix 6 Schedule of Consultation Events

DETAILS OF CONSULTATION EVENTS

Event	Date/s held - 2019	Event	Date/s held - 2019
Town Centre Workshop	Tuesday 5th February	Public drop-in session – Leigh	Wednesday 13th March
Southend Business Partnership	Tuesdau 12th Februaru	on Sea	
– executive meeting, Southend Cricket Club		Public Exhibition and drop-in sessions at Royals and Victoria	<ul> <li>Tuesday 19th February, Friday</li> <li>22 February and</li> </ul>
Developer/Landowner Workshop	Thursday 14th February	Shopping Centres – 2 × staff available at lunchtimes to talk to	<ul> <li>Tuesday 26th February – Victoria Plaza</li> </ul>
Amenity/Community Groups Workshop	Thursday 28th February	public about the Local Plan and answer any questions.	<ul> <li>Friday 1st March, Friday 8th March and Friday 15th March</li> </ul>
Cauncillar drap-in session	Thursdau 14th Februaru		– Royals Shopping Centre
		Southand Homeless Action	Tuesdau 12th March
Southend Youth Council	Wednesday 6th February	Network	
			Tincdan 10th March
Southend Council Staff drop-in	Thursday 21st February and	Community Group) – drop-in session	ותפאמפט ושנו ואופורוו
000000	I TIUI SUAGE 14 MIAI CI T	Evhibition Stand at Southend	Thursdau 21st March
Public drop-in session – Town Centre	Saturday 23rd February	Business full Partnership meeting (Park Inn Palace)	
Public drop-in session - Thorpe Bay/Shoeburyness	Wednesday 27th February	South Essex College – drop-in event	Tuesday 26th March

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# Southend New Local Plan Refining the Plan Options Public Consultation

# Non - Technical Summary July 2021

# Looking Ahead Towards 2040

# How Should We Plan for the Future?

# Make Your Views Known

As we recover from the unprecedented impact of the Covid pandemic and face the significant challenges of climate change and meeting our future housing, economic and community needs it is important that we look positively forward to plan for how we want our town to develop and look over the next 20 years.

We first consulted on an issues and options document in early 2019 as part of the first stage in preparing a New Local Plan for Southend. Building on the valuable feedback you provided we are now once again seeking your comments and views on 'Refining the Plan Options' which looks in more detail at possible options for preparing a new strategy and plan for the Borough and identifies specific sites that could contribute to meeting future needs.

Your input will be invaluable in contributing to and ensuring that a New Local Plan for Southend has the support of the resident and business community.

# Please make your views and comments by 17th Sept 2021.

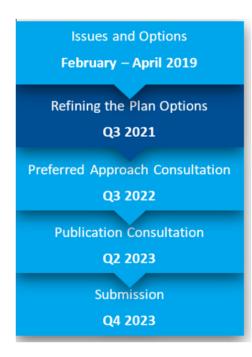
The ways you can do this are detailed on the back of this summary document.

# **Refining the Plan Options**

Refining the Plan Options represents the second stage in preparing a New Local Plan for Southend. The New Local Plan will identify land for housing, jobs, local services and supporting infrastructure to meet the needs of the Borough for the next 20 years. It will also set out planning policies to manage new development in a way that protects and enhances our natural and historic environment whilst meeting Southend's aspirations for the future of the Borough.

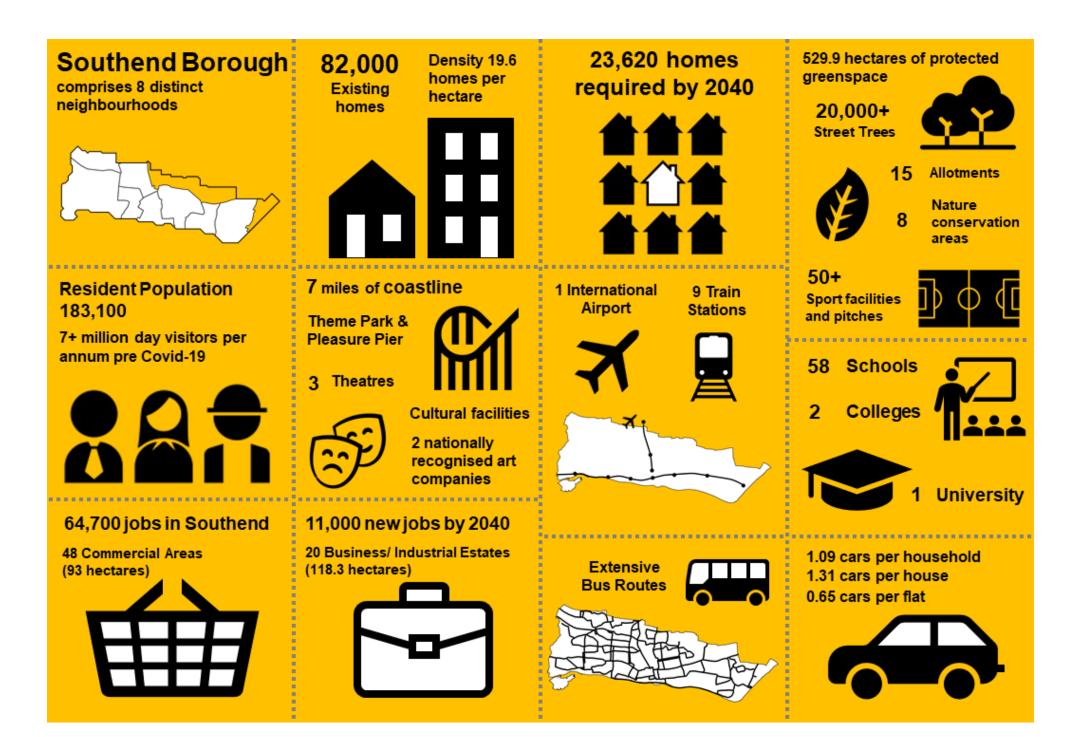
Comments and views made at this stage will help shape a Preferred Approach document which will be subject to further public consultation next year and in 2023 when the Plan is then submitted to be examined by an independent Inspector.

Once adopted the Southend New Local Plan will be a key document in guiding and facilitating new development and growth in the Borough, helping to deliver some of the key aspirations of the Southend 2050 vision developed in 2018 in partnership with the local community, and acting as a catalyst to assist economic recovery from the Covid pandemic. When adopted, the New Local Plan will replace the existing suite of documents that currently comprise the Local Development Framework, including the Southend Core Strategy (2007), Development Management Document (2015) and Southend Central Area Action Plan (2018) and some policies within the Airport Joint Area Action Plan (2014)



Calendar Year (action listed commencing)

As an approximation, the period from submission to adoption may range from 9 to 12 months dependent on the scope of the plan, issues arising during examination and scheduling of meetings



# **Strengths and Opportunities**



# Challenges



Since we published the Issues and Options document for consultation in early 2019, there have been significant changes proposed by the Government to planning legislation as first outlined in the White Paper 'Planning for the Future' which proposed a package of measures seeking to radically reform the planning system including how local plans are prepared. If approved, the White Paper proposals will have a major impact on how the Southend New Local Plan is prepared and taken forward. The preparation of the 'Refining the Plan Options' document is therefore designed to provide a degree of flexibility so that the changes proposed in the White Paper can be satisfactorily accommodated, as appropriate, as the New Local Plan progresses.

In addition, last September the Government agreed to radical changes to the Use Classes Order which allow greater freedoms for changing retail use to other uses without the need to apply for planning permission. As a result, this has significantly impacted on current retail planning policy.

All these considerations together with the comments made on the Issues and Options document have been taken into account in preparing 'Refining the Policy Options'. It does not set out a preferred strategy or criteria-based policies, rather it sets out draft proposals, potential development sites and possible interventions to generate further public feedback as the Local Plan is progressed.

Other land use considerations and criteria-based policies that help to shape and manage the form and function of development, such as those that address housing tenure and climate change, have not been explicitly identified within the consultation document. They will be included in the next stage of the New Local Plan preparation.

The full document can be viewed at <u>https://localplan.southend.gov.uk/</u>. Its contents are summarised below.

Having an up-to-date Local Plan that is shaped through community engagement, provides an important tool to help manage future development proposals that would otherwise come forward without local policies guiding the type, scale and location of new development.

# **Summary of Contents**

The Plan is divided into three Parts: 1. Aim and Objectives; 2. Spatial Strategy; 3. Southend Neighbourhoods. The primary focus of the consultation is seeking views on the Aim and Objectives and Spatial Strategy. The Neighbourhood sections set out the draft proposals in more detail for those wishing to focus on certain areas of the Borough or where they live.

# Part 1. Aim and Objectives

The document sets out a draft Aim of where we want to be in 20 years' time and will be a key stepping stone to achieving the **Southend 2050 ambition**. The document also contains 7 draft Development Principles and 15 Spatial Objectives.

# Part 2. Spatial Strategy

The Local Plan must set out a positive overall strategy for the pattern, scale and quantity of future development. The document identifies a draft strategy which seeks to satisfactorily accommodate future development needs, including new homes, jobs and supporting infrastructure and services, whilst safeguarding the character and amenities of areas and the natural environment.

# Economic Recovery and Meeting Employment Needs

The Borough will need to plan for around 11,000 new jobs over a 20 year period and identifies 'growth clusters' as having the potential to achieve future economic growth in Southend. These are the Town Centre, London Southend Airport and northern Southend corridor centred around the Progress Road, Airborne Close and Stock Road/ Temple Farm employment areas. Within these areas the principal growth drivers are identified as being the digital, cultural and creative; healthcare technology; advanced manufacturing and engineering; and tourism sectors. There is also potential within the Climate Change technology sector.

The document sets out options for safeguarding these important employment areas and identifies land for additional employment provision to meet future needs. It also considers the re-allocation of underutilised employment land to other uses, principally residential use.

All the sections of the New Local Plan will play an important role in facilitating job growth and economic recovery. The provision of new homes will provide construction jobs and attract investment and spending to the area, whilst a growing population will generate more jobs in schools and health related services as well as shops, cafes and restaurants in our town, neighbourhood and local centres. Transport and access improvements will be vital for attracting economic investment and there remains considerable economic growth potential at London Southend Airport.

# **Providing Community Services and Infrastructure**

Providing quality services for the future health, education, sports and leisure and community needs of the Borough's residents is fundamental in achieving a high quality of life.

Growth within Southend needs to be infrastructure led, ensuring key services and facilities are delivered when they are needed, taking account of existing capacity and the phasing of future development. The document asks what infrastructure provision is required in respect to new development and outlines that an Infrastructure Delivery Plan will be prepared to sit alongside the New Local Plan.

# **Providing New Homes**

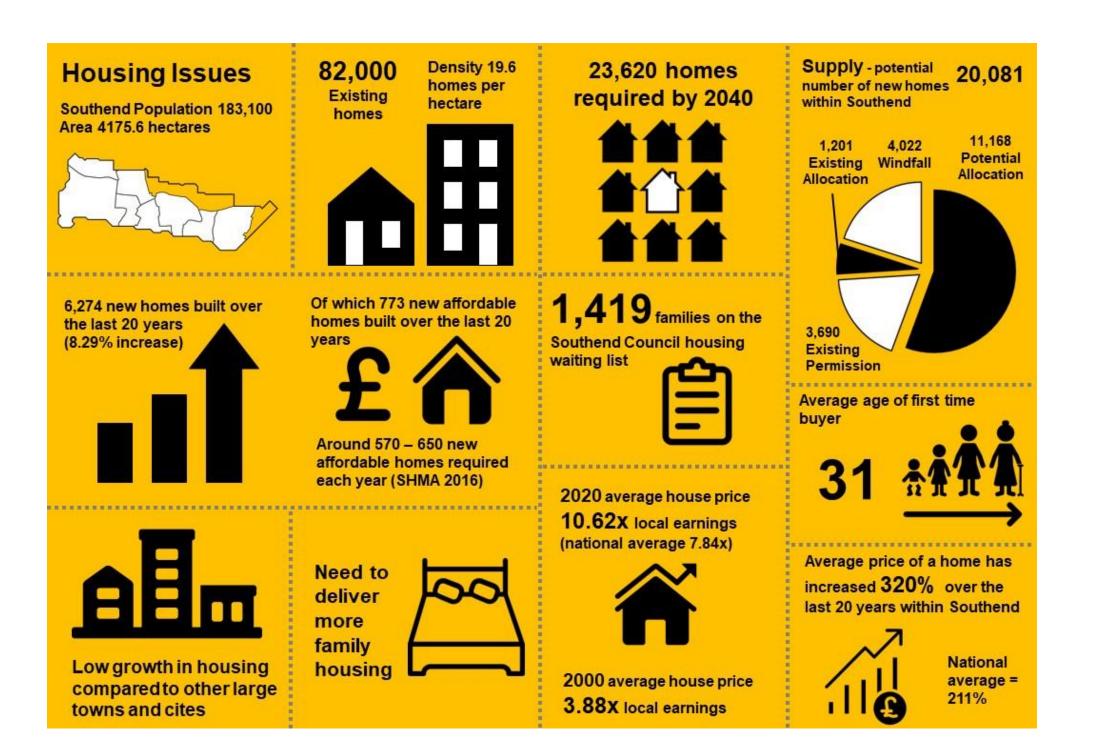
Housing is an important issue, particularly its affordability, not just for Southend, but nationally.

Housing in Southend, and South Essex as a whole, has become less and less affordable in recent years. Indeed for many, it is simply unaffordable. When compared to the national average, we have high rates of overcrowding, enforced house sharing, and homelessness. We continue to see rising house prices and private rents outstripping local wage levels. Not enough housing is being built in the area and the New Local Plan needs to facilitate a step-change in housing delivery in the future whilst protecting our parks, delivering new infrastructure, including schooling and transport and safeguarding the character of the Borough and fulfilling our Climate Change commitments.

Local Authorities must seek to meet its need in full as identified by the Government in its 'standard methodology' for calculating housing need. For Southend this identifies a need for 23,620 new homes over the next 20 years (1,181 homes per annum) which represents a significant increase on past development rates.







Refining the Plan Options builds on the options put forward in the 'Issues and Options' consultation report and responses received and considers in further detail options for meeting our future housing needs by:

- increasing urban capacity development within the existing urban area of Southend through windfall, existing allocations and sites located on previously developed land. This has the potential to contribute 10,648 new homes;
- facilitating urban change housing regeneration on existing housing estates in public ownership that may benefit from some renewal, redevelopment or expansion; outmoded/under used employment land that could be better put to alternative residential use; and a small number of sites on green space and agricultural land within settlement limits that could be suitable for housing. This has the potential to contribute 2,259 new homes;
- new neighbourhood development on the edge of the existing urban area of Southend that has the potential to create a comprehensive new neighbourhood including new jobs, supporting infrastructure, improved access and public green space. This includes 1,859 new homes at Fossetts Farm and an estimated 5,395 additional homes on land currently designated as Green Belt; and
- new development outside the Borough Rochford District Council is
  preparing a new Local Plan and is also considering a range of spatial options
  and sites to meet its own development needs. One option that could
  contribute to meeting housing needs within both Rochford and Southend is
  through providing a series of new neighbourhoods on the north-eastern
  edge of Southend. These neighbourhoods could be created with distinct
  identities or be part of a comprehensive Garden Settlement delivering new
  jobs and infrastructure including education, health, new public open space
  forming a South Essex Estuary Park (SEE Park) and supporting community
  facilities to provide for sustainable communities. This has the potential to
  help meet housing needs in the area. A comprehensive development would
  also include all the land necessary to deliver new road links necessary to
  facilitate the delivery of land both within Southend and Rochford District.

If all the potential housing sites in Southend were to be delivered it could provide for a total of just over 20,000 new homes. A further 4,850 new homes could be delivered on the edge of Southend, within Rochford District, which would help towards meeting housing needs for the area over a 20 year period.

### Retail Provision and Centre Hierarchy

To ensure we provide for healthy, complete neighbourhoods and encourage local employment opportunities, the document identifies a hierarchy of centres and proposes that we promote, enhance and where possible maintain a mix of commercial uses within these by defining each of them as "Commercial Areas". The document also considers future retail needs.

### Town Centre and Central Seafront

In the light of changing retail patterns there is a need to promote a greater mix of uses within our town and local centres, the town centre needs to be reimagined and refocused to ensure that it adapts and evolves.

In response to this the Local Plan sets a draft vision and presents options for updating the uncommitted site allocations contained in the Southend Central Area Action Plan (SCAAP) that was adopted in 2018.

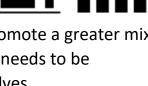
The document also invites feedback on a range of draft Opportunity Sites and Interventions that could transform and re-imagine the Town Centre and wider area.

### Protecting and Enhancing Green Space and the Coastline

To provide protection against inappropriate development on green space and the coastline and to protect natural habitats, the document identifies sites to be safeguarded; supports in principle the ambition to create a Country Park to improve access to green space for residents in the north east of the Borough; and identifies areas of search where new and improved open spaces will be promoted within areas lacking access to local open space. It also identifies a small number of green spaces including agricultural land where there is potential for other uses, to deliver the objectives referred to above.

### Transport and Access

The document identifies draft priorities for transport provision and considers accessibility to town and neighbourhood centres and tourism attractions. It also seeks views on the principle of creating a new sustainable link road from









the A127 to Shoeburyness to facilitate the development of new neighbourhood/s to the north of Southend.

### London Southend Airport

Options for updating and reviewing policy provisions relating to the airport, its growth and economic potential to take account of existing runway capacity, environmental and noise issues together with transport implications are set out for comment.

### Part 3. Southend Neighbourhoods

'Refining the Policy Options' sets out in Section 3 of the document a range of options and issues affecting the Boroughs eight defined neighbourhoods, namely Eastwood, Leigh, Prittlewell, Westcliff, Southend Central, Southchurch, Thorpe Bay and Shoeburyness. It sets out draft priorities and considers how complete each neighbourhood is in terms of community facilities and accessibility and identifies potential sites for various uses to meet local needs.





### **Making Your Views Known**

It is important to tell us what you think is the best approach to take in developing Southend and its different places.

To guide your response to Refining the Plan Options, the document sets out a number of questions, many of which relate to specific sites in the Borough.

You do not need to respond to all the sections and suggested questions, you can focus on what interests you. For instance you may wish to focus on the neighbourhood you live in.

### You can view and comment on the main document online and download questions at: localplan.southend.gov.uk

If you have any questions about the consultation or would like to discuss some of the issues, please do contact us.

### **How to Contact Us**

You can email us at: planningpolicy@southend.gov.uk

Or write to us at:

Business Intelligence Officer, Performance & Business Support, Department for Place, Southend-on-Sea Borough Council, PO Box 6, Civic Centre, Victoria Avenue, Southend-on-Sea, SS2 6ER

You can also follow us on: @PlanSouthend and @SouthendBCOfficial

If you would like to be notified of future planning policy consultations you can sign up to our planning policy consultation database. Please contact planningpolicy@southend.gov.uk or telephone 01702 215408. This page is intentionally left blank

### Southend-on-Sea Borough Council

Agenda Item No.

### Report of Executive Director (Neighbourhoods and Environment)

То

Cabinet

on

27<sup>th</sup> July 2021

Report prepared by: Sharon Harrington, Head of Highways, Traffic and Asset Management

### Adoption of New Highways Policies and Reform of Traffic Regulation Order (TRO) Procedure

Cabinet Member: Councillor Ron Woodley Deputy Leader (Cabinet Member for Transport, Asset Management & Inward Investment) Eligible for call-in to: Place Scrutiny Committee Part 1 (Public Agenda Item)

### 1. Purpose of Report

- 1.1 To recommend a new policy relating to Domestic Vehicle Crossovers and consequential amendments to the Council's decision-making process.
- 1.2 To recommend a new policy relating to Highway Enforcement and consequential amendments to the Council's Delegations to Officers Scheme in Part 3 Schedule 3 of the Council's Constitution.
- 1.3 To recommend new procedures for introducing TROs, in line with the outcome of a best practice review of other local authorities.
- 1.4 The proposed changes aim to:-
  - modernise and streamline decision making processes;
  - make decision making clear and transparent;
  - speed up the delivery of local requests from Councillors;
  - provide clearer scrutiny of the effectiveness of the service by enhancing the role of the Traffic Regulations Working Party;
  - deliver the Southend 2050 priorities.
- 2. Recommendations
- 2.1 That the new Domestic Vehicle Crossover Policy set out in <u>Appendix 1</u> of this report be adopted.
- 2.2 That the new Highways Enforcement Policy set out in <u>Appendix 2</u> of this report be adopted.
- 2.3 That new procedures for dealing with Traffic Regulation Orders set out in Section 6 of the report be approved.

- 2.4 That the Council be recommended to approve:
  - (i) Amendments to the Terms of Reference of the Traffic Regulations Working Party and Cabinet Committee;
  - (ii) the establishment of a new panel to deal with appeals against a decision to refuse the installation of a domestic vehicular crossing; and
  - (iii) amendments to the Delegations to Officers (Part 3, Schedule 3 of the Council's Constitution).

### 3. Background

- 3.1 The restructure of Traffic and Highways and the recruitment of staff is complete and the work on developing and updating policies and working practices is well progressed to improve processes and maximise efficiency. As part of this process, a best practice review with other local authorities was carried out to optimise decision making and scrutiny of the Traffic and Highways Service, and the services it delivers.
- 3.2 The Cabinet Committee, in conjunction with the Traffic Regulations Working Party (TRWP), generally deal with TROs and the review of decisions to reject vehicle crossover applications. It was also agreed by Cabinet at its meeting on 28 July 2020 (Minute 206, resolution 2 refers) that the TRWP undertakes a review of the decision-making process and assumes a more strategic role in the overview and direction of the Traffic and Highways Service. It will also allow for the proper scrutiny of the effectiveness of the service in the delivery of the Southend 2050 objectives.
- 3.3 A Local Government Ombudsman's report in November 2020 was critical of the Council's process for dealing with a vehicle crossover application and raised concerns about the lack of clarity on what constituted 'exceptional circumstances' how these are taken into account and the basis for reaching a decision.
- 3.4 In its current format, much of the operational decision-making relating to the progression of TROs and vehicle crossovers has to be agreed by the Cabinet Committee in conjunction with the TRWP, which is inefficient and causes delay and increased cost.
- 3.5 The best practice review referred to in paragraph 3.1 above highlighted the opportunity for Southend to change its current decision-making arrangements so that operational decision making is delegated to Officers, or Officers in conjunction with the relevant Cabinet Member. The positive impact of this will improve efficiency and service delivery but also free up the TRWP to assume a more strategic role in the overview and direction of the Traffic and Highway Service. It will also allow for the proper scrutiny of the effectiveness of the service in the delivery of the Southend 2050 objectives.
- 3.6 This report therefore proposes the adoption of a new Domestic Vehicle Crossover Policy and Highway Enforcement Policy, together with consequential changes to the Council's decision-making arrangements for implementing traffic regulation orders (TROs) and vehicle crossovers. The proposals, if approved have the following benefits and objectives:-
  - To agree a new Domestic Vehicle Crossover Policy as set out in <u>Appendix 1</u> of this report, including consequential amendments to the Council's decision-making arrangements. This includes a minimum size specification for a hardstanding based on the national minimum parking bay size of 2.4x4.8m. This accords with the

minimum size requirements of the most popular electric vehicles sold in the UK which are all electric powered versions of standard manufacturers models;

- 2) To agree a new Highway Enforcement Policy as set out in <u>Appendix 2</u> to this report, including consequential amendments to Delegations scheme in Part 3 Schedule 3 of the Constitution.
- 3) The creation of a new panel to deal with appeals against a decision to refuse the installation of a domestic vehicular crossing;
- 4) To adopt best practice in the drafting and preparing of Traffic Regulation Orders including the delegation of decision making to advertise and make traffic orders to the Executive Director (Neighbourhoods and Environment) in consultation with the Cabinet Member and Head of Traffic & Highways in consultation with the Cabinet Member.

The proposals are consistent with best practice and will retain Councillor involvement in the decision-making process.

### 4. Domestic Vehicle Crossover Policy

- 4.1 Southend's existing crossover policy is over 7 years' old and due a review. As mentioned in paragraph 3.3 above, the Local Government Ombudsman considered a case involving a vehicle crossover application and found fault with the Council over:
  - 1) the lack of clarity of the existing policy;
  - 2) the timeliness of the process
  - 3) lack of clarity in its consideration of exceptional circumstances.

The Local Government Ombudsman recommended the "Council review and update its [vehicle crossings] policy". The Council accepted the findings and agreed to review and update its policy and processes.

- 4.2 The new Domestic Vehicle Crossover Policy (attached at <u>Appendix 1</u> of this report) builds on best practice and sets clear and consistent minimum requirements based on nationally adopted minimum standards which can be defended. It provides clarity to the applicant and is designed to ensure consistent decision making going forward.
- 4.3 There has been some discussion throughout consultation on this document about reducing the minimum parking bay size to accommodate very small electric vehicles (EV).
- 4.4 While the smallest Smart EV is significantly smaller than a standard parking bay size, these vehicles only make up a tiny percentage of EV purchased in the UK. The vast majority of EV purchases are EV versions of conventional vehicles and would not fit in a sub-standard parking bay.
- 4.5 Data from the Department for Transport (DFT May 2021) shows that of the 260,000 EV registered. The most popular models are:-
  - Mitsubishi Outlander dimensions 4.7m x 1.81m (the most popular EV for the last 5 years)
  - Nissan Leaf dimensions 4.49m x 1.788m

- BMW 330e dimensions 4.7m x 1.827m
- Tesla Model 3 dimensions 4.69m x 1.849m
- 4.6 The new crossover policy includes a proposed change to the Council's decision-making process. This is necessary to reduce the time taken for decision making and to ensure clear and consistent decisions are reached in exceptional circumstances across the Borough.
- 4.8 Currently, if an application is rejected by officers, the appeals process allows for an appeal to be heard by the Traffic Regulations Working Party, which can overrule a decision, based on evidence presented by officers, and verbal or written evidence submitted by the applicant. This is not agile and, as mentioned above, the process was criticised by the Ombudsman for its slowness, inconsistency, and lack of clarity of process or the decision reached.
- 4.9 The proposed new procedures are set out in <u>Appendix 3</u>. It is now proposed that a new panel comprising the Head of Traffic & Highways, a Council engineer independent of the original decision and the relevant Ward Councillors should consider the written additional evidence from the applicant and decide if the Council has correctly applied its policies or if there are sufficient mitigating circumstances to allow a divergence from the Council policy and allow a crossover.

### 5. Highway Enforcement Policy

- 5.1 As a highway authority, the Council has statutory duties under the Highways Act 1980 to regulate activities that take place on the highway. Part of a highway authorities' statutory duty is the enforcement of activities that pose a hazard to highway users. A bench-marking exercise of other highway authority's highway enforcement policies has resulted in the drafting of the proposed Highway Enforcement Policy contained in <u>Appendix 2</u> of the report.
- 5.2 Where a defect (defined in this policy as meaning any encroachment, obstruction or interference with the highway) of the highway or damage (defined in this policy as meaning any damage to footways/highways from skips, building works, vehicles etc.) is identified (whether by a Council officer, contractor, Councillor, or resident) then the policy sets out what will happen.
- 5.3 The policy provides for an assessed approach when looking to enforce against those that have caused a defect or damage on the highway. Any enforcement action will be proportionate to the interference and/or, risk to the use of the Highway.
- 5.4 The Council's Highways Enforcement Team will consider all of its statutory powers in any combination. The action Southend will take may range from providing advice and guidance; issuing a formal letter; serving Notices; carrying out of default action; recovery of costs for carrying out default works from the owner/occupier; or prosecution. Education and liaison are preferred to formal action and that the Council's role therefore involves actively working to advise and assist with compliance. Where Highways Act provides for a notice to be served, it usually allows for the notice to be served either on the owner/occupier of the land adjoining the defect or any other person having control of it or on any person who caused the defect to occur. The Council will consider the circumstances of each case when deciding who should be served with a notice.

- 5.5 The aim of the policy is to explain how the Council's prioritises enforcement, and the actions that will be considered when undertaking enforcement. People should have the right to the safe use and enjoyment of the highway. The general approach will be to educate occupiers and landowners, developers, residents, and businesses to enable compliance. The desired outcome is always to ensure compliance through discussions and negotiations. Where it is not possible to make progress due to lack of willingness on the part of the landowner to work with the Council, enforcement action will be commenced in order to ensure that Highway users are not put at risk.
- 5.6 To enable to Highways Enforcement Team to undertake its duties; additional delegated powers are being recommended in <u>Appendix 3</u> to ensure action is taken in a fair, consistent and transparent manner that if challenged can be defended.

### 6. Traffic Regulation Orders

- 6.1 The Council as a traffic/highway authority has statutory duties in respect of the road network, and civil parking enforcement, set out in the Traffic Management Act 2004. In order to fulfil these duties, there is a need from time to time to regulate waiting, loading, and moving traffic on the public highway and parking in off-street car parks. This is achieved by means of traffic regulation orders (TRO) which are made using powers in the Road Traffic Regulation Act 1984 (the 1984 Act) and the Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996 (the Procedure Regs).
- 6.2 When making, amending, or revoking a TRO, the Council must comply with the requirements set out in the Procedure Regulations and involves the publication of Notices (Notice of Proposal, Notice of Making) in the local press, the placement of street notices in affected streets and the consideration of written objections from statutory consultees and members of the public.
- 6.3 The Council currently permits oral presentation of representations against proposed TROs to the Traffic Regulations Working Party (as set out in section 6D of Standing Orders (Part 4(a) of the Council's Constitution)), even though this is not envisaged under the Procedure Regulations.
- 6.4 The current process is overly protracted. The new process set out in this report is the result of benchmarking with other Order Making Authorities and is a culmination and implementation of best practice. The results of the benchmarking exercise highlighted those local authorities that had delegated operational decision making to officers could implement highway safety restriction requests in 8 to 12 weeks, whereas it currently takes Southend well over 6 months to achieve the same objective. Implementing local requests from Ward Councillors was also significantly reduced where delegated decision making is in place. The proposed revisions will provide a much-improved efficient service to members of the public, is legally compliant, and ensures the engagement of elected Councillors, at appropriate junctures in the process as set out below.

### Considering Objections and Representations

6.5 Where the current process requires several reports to the Traffic Regulations Working Party, this new process aims to provide a framework for Officers to deliver this function, in consultation with the relevant Ward Councillors, the relevant Cabinet Member and Head of Service.

- 6.6 The Council is required to produce a Statement of Reasons (SoR) for proposing the Order. This will include legal, safety, policy and other reasons for the proposals. Legislation requires that representations/objections must be made in writing and state the reason for objections. These are considered on their technical merit and assessed against the SoR.
- 6.7 The matter will still be reported to the Traffic Regulations Working Party where the majority of representations received are against a proposal, and the Council's professional view is that it should be implemented, rather than reviewed or abandoned. It is anticipated this process will reduce the current workload previously seen by the Working Party, whilst still providing a robust and transparent process and retaining Councillor involvement at the appropriate stages of the process.
- 6.8 Minor schemes, where there is demonstrable support, under this new process can be progressed much faster, and improve the service offered to those affected by adverse conditions on the road network, while still ensuring Councillor involvement.

#### Traffic order administrative/house-keeping procedures

6.9 There are some purely administrative or house-keeping processes that need to be carried out from time to time but which do not make any change to the physical restrictions on-street or in off-street car parks. It is proposed that Officers will deliver this function without the need for approval from the Working Party to do so. These include but are not limited to the consolidation of existing amendment Orders into a single new Order; the revocation of existing Orders and re-enactment without material change to the measures into a new Order.

#### The Council Seal

- 6.10 Currently, the official seal of the Council is applied to TROs. This is not a statutory requirement for the traffic order process. Most local authorities have dispensed with this process and make Orders by signature of an appointed Officer delegated to fulfil this task.
- 6.11 It is therefore proposed that going forward TROs are signed by the Executive Director (Neighbourhoods & Environment) and/or the relevant Head of Service or relevant Service Manager

#### 7. Reasons for Recommendations

- 7.1 To improve the way the Council deals with TROs, Domestic Vehicle Crossovers and Highway Enforcement.
- 7.2 To protect damage to the highway and ensure our roads and pavements are safe for use;

#### 8. Corporate Implications

8.1 Contribution to the Southend 2050 Road Map and Administration priorities for 2021/22.

### 8.2 **Opportunity & Prosperity:**

8.2.1 The proposals aim to deliver essential traffic order making processes more efficiently and with less cost to the Council.

### 8.3 Safe & Well:

8.3.1 Traffic Management Orders for the introduction of safety measures on the public highway can be delivered in a shorter time frame.

### 8.4 Connected & Smart:

- 8.4.1 N/A
- 8.5 Financial Implications:
- 8.5.1 None
- 9. Other Implications
- 9.1 <u>Legal Implications</u>
- 9.1.1 The revised arrangements for dealing with TROs as proposed in the report comply with statutory requirements.

The two new policies proposed meet legal requirements.

- 9.2 <u>People Implications</u>
- 9.2.1 It is anticipated delivery of the recommendations set out in this report can be achieved using existing resources. Once implemented, the Member time required to support the Working Party will be reduced, with the influence and impact enhanced.
- 9.3 Property Implications
- 9.3.1 There are no property implications arising from this report.
- 9.4 Consultation
- 9.4.1 Consultation will be carried out in accordance with the requirements of the Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996.
- 9.5 Equalities and Diversity Implications
- 9.5.1 The Council has an established policy for considering the adverse or disproportionate impacts on protected groups. As part of any proposal, the Council will undertake an assessment to understand the risk of any adverse impact, and whether any mitigation is required. It is not anticipated there are any implications arising from these proposals, as set out in the assessment attached to this report.
- 9.6 <u>Risk Assessment</u>
- 9.6.1 As part of any proposal to change how the road network operates, a risk assessment is undertaken, generally in the form of a safety audit, an industry standard approach to

understanding the risks arising from any changes. These safety audits are undertaken by a qualified person, internal or external depending on the size and impact of a proposal, and form part of any recommendations.

#### 9.7 <u>Value for Money</u>

9.7.1 The new processes set out in this report will allow the Council to be more agile and reduce the amount of officer resource required to take forward unnecessary reports, instead, resource will be focussed on delivering on the priorities of residents and elected members.

#### 9.8 <u>Community Safety Implications</u>

9.8.1 The proposed changes will enable the Council to be more responsive to safety concerns about the use of the road network.

#### 9.10 Environmental Impact

9.10.1 How the road network is used can have a significant impact on the environment, particularly where proposals risk affecting how traffic flows, for example slowing traffic could increase congestion and impact air quality. As part of the assessments undertaken in any scheme, the Council will consider the environmental impact, and whether any mitigations are required. It is anticipated there are no environmental impacts arising from this report.

#### **10 Background Papers**

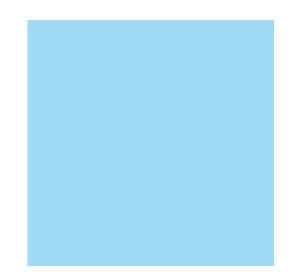
10.1 None.

### 11 Appendices

- Appendix 1 Domestic vehicle crossing policy.
- Appendix 2 Highway Enforcement policy
- Appendix 3 Amendments to the Terms of Reference of the Cabinet Committee, the Traffic Regulations Working Party, the Terms of Reference of the PVX Appeals Panel and the amendments to the Delegations to Officers



## Vehicle Crossover Policy Traffic & Highways







June 2021

Working to make lives better www.southend.gov.uk



### **Vehicle Crossover Policy**

Version	Date	Author	Rationale
v.1	December 20	James Leggett	First draft
v.2	9 April 21	Alistair Turk	Working draft – for review/comment
v.3	12 April 21	Alistair Turk	Pre- Application element removed
v.4	23 April 21	Alistair Turk	2 <sup>nd</sup> working draft for review/comment
v.5	26 May 21	Alistair Turk	Final working draft incorporating comments
v.6	8 June 21	Alistair Turk	Final draft
v.7	23 June	Alistair Turk	Councillor comments added

Authorised by:			
Name	Title	Signature	Date
Sharron Harrington	Head of Traffic and Highways		

Next review	Date
1	2022/23

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### **1. Introduction**

Southend-on-Sea Borough Council's shared ambition to transform the borough by 2050 is aligned to five themes, with related desired outcomes: -

- Pride & joy By 2050 Southenders are fiercely proud of, and go out of their way, to champion what our city has to offer;
- Safe & well By 2050 people in Southend-on-Sea feel safe in all aspects of their lives and are well enough to live fulfilling lives;
- Active & involved By 2050 we have a thriving, active, and involved community that feel invested in our city;
- Opportunity & prosperity By 2050 Southend-on-Sea is a successful city and we share our prosperity amongst all of our people;
- Connected & smart By 2050 people can easily get in, out, and around our city and we have world class digital infrastructure.

This vehicle crossover policy supports the more specific desired outcomes for each theme, including: -

- Our streets and public spaces are valued and support the mental and physical wellbeing of residents and visitors.
- People in all parts of the borough feel safe and secure at all times.
- A range of initiatives help increase the capacity for communities to come together to enhance their neighbourhood and environment.
- We are leading the way in making public and private travel smart, clean and green.

### 2. Executive Summary

This policy sets out the requirements for new vehicle crossings or an extension to an existing vehicle crossing also known as vehicle crossovers, how we will process the application and the circumstances when enforcement action may be considered.

When considering applications, the Council must also balance the consequences, particularly the safety of other road users, the impact on kerbside parking capacity and the increased risk of flooding due to paving over front gardens.

The presence of unauthorised or badly constructed vehicle crossings is a common issue in Southend. These can cause damage to the footway surface or grass verge, increasing the risks to pedestrians and cyclists. They can also result in the damage to underground public utility infrastructure (which can be costly to repair and cause disruption for service users), Undersized hardstandings can result in vehicles overhanging footways which are a hazard especially to sight and mobility impaired pedestrians.

Where possible we will take action against property owners who do not have a dropped kerb and are driving over the highway / footpath to reach their properties; there are various measures that can be considered which may include the reinstatement of a bounary wall.

# 3. Criteria which need to be satisfied before making an application

We will not approve an application if:-

a) The hardstanding is less than the minimum size to park a standard sized vehicle;

b) There are poor sight lines exiting the property at the proposed access;
 Sight lines onto the Carriageway, from edge of the property and at the centre of the proposed crossover, the clear vision required horizontally left and right when exiting the property will vary depending on the speed limit of the road:

20mph speed limit the distance is 25 metres 30mph speed limit the distance is 43 metres 40mph speed limit the distance is 65 metres

**Sight lines for Pedestrians on the footway**, from edge of the property and at the centre of the proposed crossover, the clear vision required horizontally left and right when exiting the property will be between a height of 0.6m and 2m and 2m to left and right of the property

Please be aware if there is a difference in height between the property and the carriageway and the hardstanding is at an angle it may affect the horizontal slight line, this will be assessed at the point of inspection.

- c) The proposed access is near a road safety feature (road hump, central island, raised table etc.);
- d) The proposed access is within a layby, bus stop, taxi rank, police bay or pedestrian crossing zigzags;
- e) The proposed access is less than 10 metres (32 feet 9 inches) from a minor junction;
- f) The proposed access is less than 15 metres (49 feet 2 inches) from a classified A or B road or busy junction;
- g) It involves the removal of a healthy highway tree;
- h) It is less than 1.2m (4 feet) from a lamp column, street tree or other street furniture;
- i) Boundary gates open outwards across the footway, cycleway or verge.

We will refuse an application if your property is within an existing controlled parking zone (CPZ) or in an area that has been approved by the Council's committee to become a CPZ if the proposed access/crossover would take up more than one average parking space taken to be 5 metres (16 feet 5 inches). We will also refuse an access if the total length of existing accesses is more than 50% of the available kerbside space.

### 4. When Is Planning Permission Required?

You may need planning permission if your property:-

- is accessed on a classified A or B road;
- is a flat, maisonette, a house of multiple occupation or a business;
- forms part of a large development that requires planning permission;
- is in a conservation area;
- is in an 'Article 4 Direction Area';
- is a listed building;
- has a boundary wall over 1 metre (3 feet 3 inches) high which is proposed to be altered;
- has a tree protected by a Tree Preservation Order that is to be removed. A felling licence may be required.

If you believe, based on the criteria above that your crossover application may be lawful you can apply for a Lawful Development Certificate. Further information and forms regarding Planning Permission can be found here: <u>https://www.planningportal.co.uk</u>

### 5. Domestic Vehicle Crossing Applications

A domestic vehicle crossing, is an access across a footway, cycleway or verge, to an off-street parking place, either on a hard standing or in a garage.

### **Application**

- a) If you are not the freeholder you must provide their written consent with your application;
- b) The permission of the Housing Manager is needed if it is a council property or the vehicle crossover is within housing maintained land;
- c) All applications must be submitted online at: <u>https://www.southend.gov.uk/vehicle-crossings-</u> <u>driveway-markings-disabled-parking-bays-0/vehicle-crossings/1;</u>
- No works are to be undertaken before an application, and any associated applications, are approved; this includes removal of a property boundary wall where doing so would damage the integrity of the footway (and may involve added expense for repairs to the footway if the crossover application is refused);
- e) Under no circumstances should a person use an off-street parking place before the domestic vehicle crossing is completed; doing so is illegal and may result in enforcement action even if an application is subsequently approved;
- f) Up to two openings to the same property will be considered on a single application. In such circumstances, further consideration will be required on traffic safety and the impact on parking capacity (see Dimensions below);
- g) Joint applications for two properties to use a single footway crossing will be considered, subject to all other criteria in this policy. Only a single application is required;
- h) If you have additional information or mitigating circumstances you wish us to take into consideration, please include them in your application.

### 6. Dimensions

For the parking area you are proposing there must be no obstructions (e.g. a bay window or tree). *The absolute minimum dimensions:-*

- a) When parking at a right angle to the footway, there must be an unobstructed off- street parking place of not less than 2.44 metres (8 feet) wide, and 4.8 metres (15 feet 9 inches) deep; (see diagram Appendix 1)
- b) For parking parallel to the footway, there must be an unobstructed off-street parking place of not less than 2.6 metres (8 feet 6 inches) deep, and 6.5 metres (21 feet 3 inches) wide; (see diagram Appendix 2)

c) The presence of a vehicle on the off-street parking place must not obstruct the main door of the property.

In all cases, the off-street parking space must be:-

- a) Sufficient to accommodate the entire vehicle, with no part overhanging the footway, cycleway or verge;
- b) level, or close to level, so as to prevent surface water run off; where this is not possible suitable drainage must be installed or it must be made of a porous material;
- c) Where the hardstanding exceeds 5 square metres (53.8 Sq.feet) it must be made of porous material or direct water run-off to a permeable or porous area within the property;

In cases of in/out drives, we take account the loss of kerbside parking and the vision splay at the propsed access points in determining the application. There must be:-

- d) 1.2m on each side of the entrance width as a vision splay. Kerbside parking spaces are measured at a minimum of 4.8m long; (see diagram Appendix 3)
- e) The absolute minimum dimensions between an in/out drive is 7.2m (1.2m+4.8m+1.2m) for a single kerbside parking space or 12m (1.2m+4.8m+4.8m+1.2m) for 2 vehicle kerbside parking space. (see diagram Appendix 3)

Please note: Consideration will be given for a second vehicle crossover whereby the property is large enough to accommodate two vehicles but not an in/out drive.

Please note: There are no concessions from the absolute minimum dimensions in any circumstances (e.g. for Blue Badge holders or electric vehicles).

Further details on the construction of hard surfaces can be found here:

http://www.communities.gov.uk/publications/planningandbuilding/pavingfrontgardens

### 7. Street Trees and Crossovers

All proposed crossovers that could affect a street tree or involve its removal will be assessed and if:

- a) The tree is considered by the Council's arboriculture section to be in a healthy condition for retention in a public area the crossover application will be refused;
- b) Engineering alternatives/site investigation indicates the tree can remain and the crossover installed;
- c) The tree is in poor health and meets the criteria set out in the Council's tree policy, the tree can be removed to allow construction of the crossover and another tree planted. Where possible this will be elsewhere outside the applicant's frontage;
- d) The applicant will be required to pay for the full cost of the removal of a street tree and its replacement.
- e) Any tree removal will follow the process set out in the Council's Tree policy and where required will be subject to a felling licence being issued.

### **Root Protection Area (RPA)**

Any work near a highway tree, requires an assessment to ascertain whether the work is feasible without having a detrimental effect of the health or life of the street tree. The assessment is made in line with British Standard BS 5837:2012. This provides a calculation for root protection areas to assess if works can be safely carried out or where further investigation is required by means of local trial holes.

Additional to this, no construction is permitted to be carried out within 1m of an existing tree within the highway. This is especially important for newly planted trees to ensure they have the best chance of establishing themselves.

### Green infrastructure other than trees and crossovers

Were a crossover will result in the loss of shrubs, grass or other vegetation an assessment will be undertaken to assess the impact and if a crossover is permitted any mitigation that is required. If a crossover agreed as a minimum the applicant will be required to meet the cost of planting a standard tree within the borough.

### **Further Information**

Information about tree preservation orders (TPO) in Southend-on-Sea can be found here:-

https://www.southend.gov.uk/trees/tree-preservation-orders/1

Information about conservation areas in Southend-on-Sea can be found here:-

https://www.southend.gov.uk/info/200422/conservation\_areas

### 8. Costs

### **Application cost**

Before we commence looking at an application, we require payment in advance of the administrative costs for processing the application. The current cost (which is reviewed annually can be found in the Council's fees and charges here <u>https://www.southend.gov.uk/</u>

Additional costs will be incurred in the following circumstances:-

- a) If a public utility company considers it necessary to move or protect its underground cables or pipes;
- b) If street furniture such as traffic signs and lamp columns need to be moved;
- c) If the excavation of a trial hole(s) is required to determine if tree roots or public utility apparatus is in the vicinity of the proposed access;
- d) If a Traffic Order (the legal document which defines the operation of yellow lines and parking places) needs amending to take into account the construction of the vehicle crossover. The legal procedure to amend a Traffic Order takes around 3 months to complete and the current charge can be found here <u>https://www.southend.gov.uk/downloads/download/380/council-fees-and-charges</u>
- e) The cost for altering yellow lines/white parking place markings associated with the Traffic Order can be found here <u>https://www.southend.gov.uk/downloads/download/380/council-fees-and-charges</u>
- f) We also offer a service where there are no yellow line restrictions where a white 'H' bar marking is placed in front of an access. It is an **advisory marking only** designed to inform motorists where not to park and has no legal standing. The cost of installing an 'H' bar marking can be found here <u>https://www.southend.gov.uk/vehicle-crossings-driveway-markings-disabled-parking-bays-</u> <u>O/driveway-markings-h-bar/1</u>.

### 9. Cost Reduction

### Co-ordination with the footway renewal programme

If we are planning to carry out footway reconstruction works in your road there may be a discount on the crossover construction price if the works can be co-ordinated with the footway reconstruction. Information on the footway reconstruction programme can be found here:- <u>https://www.southend.gov.uk/resurfacing</u>

### **10. Decision Making**

Before we commence looking at your application we require payment of the administration charge in full. Any incomplete applications will be automatically rejected by the Council.

Once a completed application is received, we will consider; -

- a) Whether the application meets all criteria as set out in this policy;
- b) Possible impact on parking capacity;
- c) Whether any other local conditions could impact the safe and efficient use of the road network.

We will liaise with the public utility companies who own underground pipes and cables about every application as it will potentially affect their equipment. They may want to move some of their equipment such as underground boxes, lamp columns, traffic signs or telegraph poles and this can be expensive. Even if there is nothing visible on the verge or footway there may be cables or pipes underneath that are not deep enough to take the weight of a vehicle. If this is the case, you will have to pay for the work which could take 3 months to complete.

In some circumstances, it may be nescessary to amend parking regulations, by varying a traffic regulation order. The Council will take this forward within the timescales set out in this and related policies. Approval of an application under this policy will be held pending until the TRO changes have been implemented.

Where an application affects street furniture or street trees we will need to carry out further investigative work in accordance with out street tree policy and street furniture policy which can be seen here:-

Applicants will be informed of the decision, usually within 28 days which will be; -

- a) **Application Approved**, the applicant may complete the legal process to obtain a legal agreement and licence for the crossover;
- b) Application Deferred, the applicant is required to undertake additional work, for example obtaining planning permission, consider additional costs such as relocation of a traffic sign, before submitting a revised application;
- c) Application Rejected, the application has been rejected based on the conditions as set out in this policy.

### 11. Appeals

If an application for a vehicle crossover is refused and you feel there are **relevant exceptional circumstances** which might justify a departure from the Council's policy, you have the right to one appeal. The process for these appeals is as follows:

- The applicant receives their refusal stating why the application has been refused. The applicant is advised that if they believe that there are exceptional circumstances relating to their personal situation or their property that has not been taken into account by the first application process, they can contact Southend-on-Sea Council – Traffic and Highways for one appeal.
- 2. This appeal can by via e-mail or letter and should include any information that the applicant wishes to be taken into consideration.
- 3. The appeal is acknowledged by the Traffic and Highways Team within 10 working days and assurance given that the appeal will be complete within a further 20 working days.
- 4. The appeal process will be carried out by officers from Traffic and Highways and will consist of a desk-top mapping exercise assessing the property and information provided in the original application with the context of the crossover policy, a site visit if necessary, with prior agreement from the applicant and a review of any additional information provided.
- 5. A report containing the results of the review and a recommendation to approve, approve with modifications or to reject the appeal will be submitted to the Head of Traffic and Highways or their delegated representative for review and final sign-off.
- 6. After sign-off the applicant will be contacted; if the appeal report is approved, the applicant will be referred to the highway maintenance contractor for Southend-on-Sea Borough Council to make the necessary arrangements for construction of the vehicle crossover. If the appeal report is rejected, then the applicant will be informed, and the matter will be considered closed by the Traffic and Highway Service.
- 7. The applicant can follow the Southend-on-Sea Council Corporate Complaints procedure only if they believe the appeals process and policy were not implemented appropriately.

### **12. Enforcement**

We will normally only take enforcement action when one or more of the following apply: -

- Informal approaches have failed
- Immediate action is required due to such seriousness that informal action is inappropriate
- To protect or remedy conditions relating to public safety
- To protect or remedy damage to public/public utility infrastructure above or below ground
- There is a requirement to ensure a decision/policy of the Council is enforced
- Vehicles are seen to be illegally crossing over the footpaths

### Types of action taken in cases of non-compliance

Action	Explanation
1. General, education advice and guidance	Any material provided by us to support an individual in complying with their responsibilities.
2. Verbal Warning	Warnings are appropriate for advising offenders about contraventions that are easily remedied. Officers will issue suitable advice and guidance and set an appropriate timescale for remedial action. A verbal warning will be recorded by Officers and may be used in evidence.
3. Written Warning	Officers have the option to serve the offenderwith a written warning regarding the offence stating the necessary future conduct required. The warning will note that no formal action will be taken if the activity ceases but can be used in evidence in any future assessment where a similar offence occurs
4. Caution	A 'simple caution' is a non-statutory disposal for adult offenders. It may be used for cases involving first time, low-level offences where a simple caution can meet the public interest. An admission to committing the offence is needed from an offender and should be recorded by the Council Officer. A simple caution forms part of an offender's criminal record and may influence how they are dealt with, should they come to the notice of the Council again. The simple caution may also be cited in Court in any subsequent court proceedings. Simple Cautions are not covered under the Rehabilitation of Offenders Act 1974 and never become spent.
5. Formal Notice	The Council has a wide range of powers to require compliance for a person or business. We have the power to execute work in default. Failure to comply with a notice can result in prosecution.
6. Surveillance	The Council operates a number of closed-circuit television cameras (CCTV) for the detection and prevention of crime. Video recordings may be used in evidence. At all times, the Council will have the appropriate authorisation when using this type of surveillance.
7. Fixed penalty notice (FPN)	Authorised Officers of the Council can issue FPNs for various offences.
8. Public Space Protection Order (PSPO)	Issued under the Anti-Social Behaviour, Crime and Policing Act 2014, Authorised Officers can issue a FPN if certain conditions are breached.

Action	Explanation
9. Works in default	Following a formal notice or when delay is unacceptable, the Council may carry out those works and recover the cost from the responsible parties.
10. Prosecution	Prosecution in a Magistrates or Crown Court. We will endeavour to ensure this happens only when other approaches have failed, or it is in relation to serious cases. We do not always warn or issue a statutory notice before taking prosecutions. We will seek to recover the costs that we have incurred in bringing the prosecution.

### **13. Policy Review**

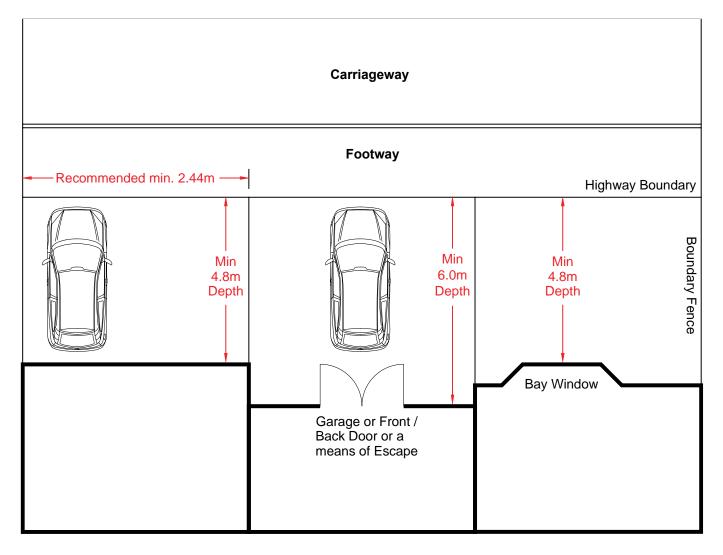
This policy is a living document and will be reviewed and updated if/when statute or national standards or best practice requires it. This policy will be reviewed after 12 months of operation and then every 3 years.

### **Appendices**

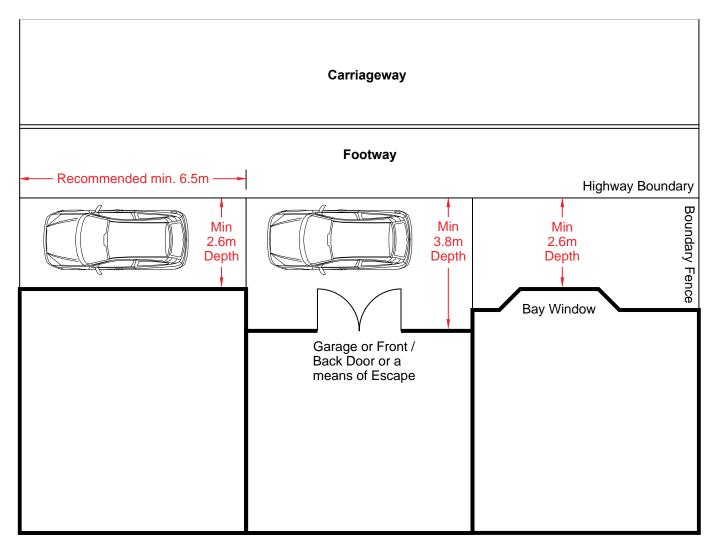
- Appendix 1 Dimensions of a parking area at a right angle to the footway
- Appendix 2 Dimensions of a parking area parallel to the footway
- Appendix 3 Dimensions of In/Out vehicle crossings kerbside parking spaces
- Appendix 4 Dimensions vehicle crossing construction area
- Appendix 5 FAQs
- Appendix 6 Examples of illegal vehicle crossovers, damage to the public highway and vehicles overhanging the public highway

### **Appendix 1**

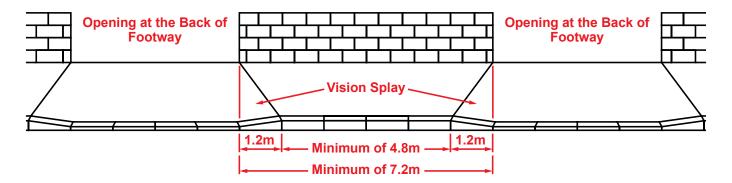
### Parking area at a right angle to the footway



### Parking area parallel to the footway

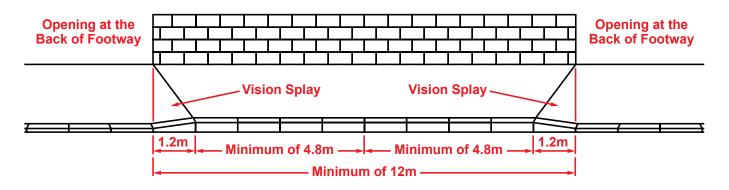


In/Out vehicle crossings kerbside parking spaces

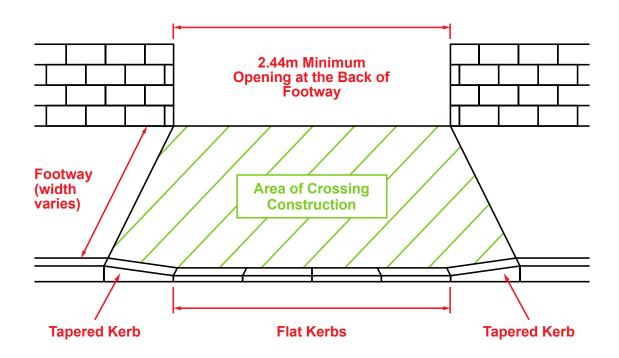


#### Single Vehicle Kerbside Parking Space for In & Out Vehicle Crossings

2 Vehicle Kerbside Parking Space for In & Out Vehicle Crossings



### Vehicle Crossing construction area



### General Questions asked regarding Vehicle Crossovers

Question	Explanation
1, Do I need a dropped kerb?	If you want to drive a vehicle over the footway or verge into your property you will need a dropped kerb and properly constructed crossover.
2, Why must I have one?	Footways and verges are not normally constructed to cope with the weight of vehicles. You may be liable to damage caused to the footway or verge and/or any services (such as pipes and cables that are buried beneath it.
3, Are there legal powers to insist on a crossover?	Yes. Section 184 of the Highways Act 1980
4, What permissions do I need?	1. You need the permission of the landowner.
	2. You need the permission of the highway authority in the form of a licence.
	3. You may also need planning permission; see <u>section 4</u> of this policy.
5, Are there size restrictions I	Yes.
need to be aware of?	1. There are minimum size requirements for a hardstanding. If you cannot meet these requirements, we will refuse your application.
	2. There is a maximum size for a crossover.
	For more information see the dimension requirements under section 6 of this policy
6, I have a Blue Badge – are there any concessions	If the crossover is approved, we will prioritise construction usually within 6-10 weeks of approval.
available?	You may be eligible for help with the cost. Please see <u>section 9</u> of this policy
	Please note: There are no concessions from the absolute minimum dimensions in any cicumstances
7, Is there a cost for an	Yes.
application?	There is a non-refundable administration cost for the application. This must be paid before the application will be processed. The current cost can be found here:- <u>https://www.southend.gov.uk/</u>

Question	Explanation
8, How long does it take to process an application?	Allow 21 days for the application to be registered. We aim to reach a decision within 28 days although complex locations may take longer.
	Where a licence is granted, it is valid for 12 months and enforcement will still be in place until the crossover has been constructed.
9, How much do vehicle crossovers cost?	It depends on the size of the crossing and whether street furniture, trees or any statutory undertakers' equipment is affected. More information and an indicative price guide can be seen here:- <u>https://www.southend.gov.uk/</u>
10, Who can carry out the work?	Only the Council's approved highway contractor will construct the vehicle crossover within the public highway. You can use your own contractor to construct your hardstanding. The crossover will only be constructed once the hardstanding and opening are in place.
11, What if there is a street tree near the proposed crossover?	We generally will not remove a healthy tree. Each site will need to be assessed. Further information can be found under <u>section 7</u> of this policy
12, What if there is street furniture in the way of the proposed crossover?	Generally street furniture can be relocated but is done so at the applicant's expense and only after consulting with and getting agreement from neighbouring properties that may be affected.
13, Can I have 2 crossovers to allow an in and out access?	We normally try to limit the number of accesses as they can have an adverse impact on pedestrians and highway users, and it can reduce the amount of available on-street parking. A second crossover may be allowed if it can be demonstrated that it would eliminate reversing on or off the highway and was not going to adversely affect demand for kerb-side parking.
14, Can I have a shared crossover with my neighbour?	Yes. Where adjacent properties require a crossing to serve both sites (shared driveway), one occupier shouldact on behalf of both parties and submit a single application, provided there is the required room for a shared crossover For more information see here:- <u>https://www.southend.gov.uk/</u>
15, I drive a goods vehicle over 3.5 tonnes. Can I still get a crossover?	You will need a stronger crossover that can take the increased weight of your vehicle. You will need to note this on your application. We will advise you on the required dimensions and cost of construction.

Question	Explanation
16, Who is responsible for maintaining the crossover?	The crossover forms part of the public highway and we will maintain it once built.
17, What if someone parks in front of my crossover?	If there are yellow lines in front of the crossover these can be enforced during operational hours if a civil enforcement officer is patrolling your street. If motorists do park over your crossover you can apply for an advisory 'H' bar marking to be painted in front of the crossover. This can be applied for this at the same time as applying for a crossover. For more information see here:- <u>https://www.southend.gov.uk/</u>

### Examples of illegal vehicle crossovers







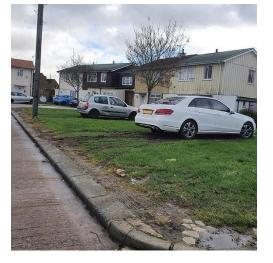






Examples of verge parking







### Examples of verge over running









### Examples of damage to the public highway from vehicles crossing the pavement







### Examples of vehicles overhanging the public highway





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# **Highway Enforcement Policy**

## **Traffic & Highways**



Working to make lives better www.southend.gov.uk



## **Highway Enforcement Policy**

Version	Date	Author	Rationale
V1.0	16/06/2021	Alistair Turk	Draft

Authorised by:				
Name	Title	Signature	Date	

Next review	Date
1	2022/23

## Contents

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## **1. Introduction**

Southend-on-Sea Borough Council's shared ambition to transform the borough by 2050 is aligned to five themes, with related desired outcomes: -

- Pride & joy By 2050 Southenders are fiercely proud of, and go out of their way, to champion what our city has to offer;
- Safe & well By 2050 people in Southend-on-Sea feel safe in all aspects of their lives and are well enough to live fulfilling lives;
- Active & involved By 2050 we have a thriving, active, and involved community that feel invested in our city;
- Opportunity & prosperity By 2050 Southend-on-Sea is a successful city and we share our prosperity amongst all of our people;
- Connected & smart By 2050 people can easily get in, out, and around our city and we have world class digital infrastructure.

This highway authority enforcement policy supports the more specific desired outcomes for each theme, including: -

- Our streets and public spaces are valued and support the mental and physical wellbeing of residents and visitors. People in all parts of the borough feel safe and secure at all times.
- A range of initiatives help increase the capacity for communities to come together to enhance their neighbourhood and environment.
- We are leading the way in making public and private travel smart, clean and green.

To help achieve these goals, our approach requires effective joined-up regulation and compliance.

This policy is intentionally at a high level as it cannot cover every eventually, especially where there are specific local or national standards which have to be met.

In doing so we will follow the principles of: -

- The Regulators Code www.gov.uk/government/publications/regulators-code;
- The Enforcement Concordant (Central and Local Government Enforcement Concordat, March 1998);
- Enforcement contained in the Legislative and Regulatory Reform Act 2006 (enforcement is proportionate, targeted, transparent consistent and accountable).

## 2. Background

This policy explains how Southend-on-Sea Borough Council prioritise the enforcement of encroachments, obstructions and unlawful interference with the highway to protect the use and enjoyment of the highway for the public.

Southend-on-Sea Borough Council is the Highway Authority for the purposes of the Highways Act 1980 (The Act). Section 130 of The Act puts a duty upon the Highway Authority to 'assert and protect the rights of the public to the use and enjoyment of any highway for which they are the highway authority, including any roadside waste which forms part of it'.

The Act contains provisions enabling a Highway Authority to deal with various encroachments, obstructions, and unlawful interferences. Each provision prescribes action that a Highway Authority may take where that provision applies. Common Law also exists to enable the Highway Authority to remove or reduce obstructions and nuisances under Section 333 of The Act.

## 3. Aim of this policy

The aim of the policy is to explain how we prioritise enforcement, and the actions that we will consider when undertaking enforcement. Where a defect of the highway (defined in this policy as meaning any encroachment, obstruction, or interference with the highway) has been discovered by Officers or where it has been reported by members of the public the provisions within this policy will be used to ensure the highway remains safe for the public. We believe that people should have the right to the safe use and enjoyment of the highway. The general approach we adopt is to educate and to enable compliance.

The desired outcome is always to ensure compliance through discussion and negotiation. Where it is not possible to make progress due to a lack of willingness on the part of the person/organisation to work with the Council, enforcement action will be commenced in order to ensure that highway users are not put at risk. We believe in firm but fair regulation. Underlying the commitment are the principles of:-

- Proportionality all enforcement action will be proportionate to the interference and, or, risk posed;
- Consistency the use of the prioritisation criteria will promote a consistency of approach to enforcement;
- Transparency this policy makes it clear how we make decisions about enforcement, and helps set the expectations of residents;
- Accountability for the enforcement decisions made.

## 4. Application of this policy

When deciding on the most appropriate action for an individual case, we will consider the following:-

### **Encroachment, obstruction or interference**

Includes, but is not limited to, any disruption to the use of the highway, e.g.:-

- Vegetation overhanging the Highway;
- Things placed on verges and footways;
- Instances provided for by legislation;
- Interference with light.

### **Significant Interference**

When deciding what constitutes significant interference, consideration will be given to the following, nonexhaustive, factors:-

- Amount of highway available for the use by the public;
- Location of the defect within the highway;
- Type of highway;
- Category of road;
- Amount of footfall;
- Amount of traffic;
- Nature of the interference.

### Prioritisation criteria: -

- a) the degree of risk arising from the non-compliance;
- b) the seriousness of the contravention;
- c) the different technical means of remedying the situation;
- d) the particular circumstances of the case and likelihood of its continuation or recurrence;
- e) the general attitude of the offender to his or her responsibilities;
- f) the past history of the person(s), company or premises involved;
- g) the willingness of owners of new businesses to carry out required work;
- h) the impact of the enforcement choice in encouraging others to comply with the law;
- i) the likely effectiveness of the various enforcement measures;
- j) any legal imperatives;
- k) any legal guidance;
- any guidance or protocols issued by Local Authority Co-ordinators of Regulatory Services, the Department for Environment or any other Government Department or Agency.

### **Risk assessment**

This assessment quantifies the **impact** of a risk should it occur, against the **probability** of the risk actually occurring. Both assessments are on a scale of 1 - 4, where 4 is the highest impact or probability

### **Risk impact**

Relates to assessing the extent of damage likely to be caused should the risk become an incident:

- 1. = minor or low impact
- 2. = noticeable impact
- 3. = major, high or serious impact
- 4. = extremely high or dangerous impact

### **Risk probability**

Assessing the probability of a risk occurring

- 1. = low probability (up to 40%)
- 2. = medium probability (41 to 60%)
- 3. = high probability (61 to 80%)
- 4. = very high probability (over 80%)

Considerations that we will take into account when making the risk assessment will include but are not limited to, the type of highway; the category of road; the amount of footfall; and the location of the defect within the highway.

## 5. Enforcement actions

We take a balanced approach when looking to enforce against those that have caused a defect on the public highway. We believe that education and liaison are preferred to formal action and that our role therefore involves actively working to advise and assist with compliance.

Any enforcement action we will take will be proportionate to the interference and/or, risk to the use of the Highway. Where the provision of The Act provides for a Notice to be served, it usually allows for the Notice to be served either on the owner/occupier of the land adjoining the defect (or any other person having control of it) or on any person who caused the defect to occur.

#### Enforcement actions can take several forms: -

a) No Action – where the investigation reveals no offence has occurred, the offender makes a ready admission of the breach and takes immediate steps to remedy it, there are strong mitigating circumstances or where there is no jurisdiction to act.

- b) Advice and education where informal action can effectively be used to secure compliance with legal regulations or where the offence is considered as minor/technical and not serious enough to warrant formal action.
- c) **Warning Letter** where a formal letter is appropriate to explain the legal requirements for compliance and what action will be taken in the event of non-compliance.
- d) Statutory Notice where there is a clear breach of legislation, a history of non-compliance despite advice having been provided, and/or where there is potential harm to the community, public or environment. Where there is a statutory power to serve a Notice requiring remedial action to be taken and/or for a particular course of conduct to cease, this can be an effective mechanism to remedy conditions that are deteriorating or already serious. Where there is a right of appeal, advice on the appeal mechanism will be set out in writing. Failure to comply with a statutory Notice can lead to prosecution.
- e) **Fixed Penalty Notice** where there is statutory authority to issue a fixed penalty notice as an alternative to bringing a prosecution.
- f) Simple Caution where an offender admits to committing a criminal offence and it is considered to be in the public interest to offer a formal caution in place of a prosecution. A Simple Caution may be cited in the case of any future offending. Home Office Guidance Circular 16/2008 will be followed when administering a Simple Caution.
- g) Prosecution where there is sufficient evidence, and it is in the public interest to prosecute. In determining whether it is in the public interest, guidance set out in the Code for Crown Prosecutors will be considered.

The list above is not intended and does not constitute a step-by-step escalation process; it is an illustration of the options available to the Council.

In some circumstances, a less formal response may escalate into formal or legal action. In such circumstances the principles set out in the Police and Criminal Evidence Act 1984, and associated regulations and codes of practice will be applied. Where appropriate, we will work with other regulatory bodies, including the Health and Safety Executive, Building Control, Planning and Development Control, and the Police.

#### Surveillance

On rare occasions we may consider it necessary to monitor organisations and individuals to gather evidence in support of potential enforcement action. In such circumstances, we will do so in line with the Council Policy and Regulation of Investigatory Powers Act 2000.

#### **Publicity**

To maintain public confidence, we will publicise details of any successful prosecutions as they happen to draw the public attention to the action and promote compliance with the policies and legislation. We will also report all enforcement action annually.

## 6. Policy Review

This policy is a living document and will be reviewed and updated if/when statute or national standards or best practice requires it. This policy will be reviewed after 12 months of operation and then every 3 years.

#### Legislation

New Roads and Street Works 1991

Traffic Management Act 2004

Highways Act 1980

Refuse Disposal (Amenity) Act 1978

Clean Neighbourhoods Act 2005 (Parts 2,3,4,5, and 6)

Environmental Protection Act 1990 (Parts 2,3 and 4)

Anti-Social Behaviour, Crime and Policing Act 2014 (parts 1 and 4, these relate to PSPO (Public Space

Protection Order) and CPW (Community Protection Warning/Community Protection Notice)





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### **APPENDIX 3**

#### Amendments to the Terms of Reference of the Cabinet Committee, the Traffic Regulations Working Party, the Terms of Reference of the PVX Appeals Panel and the amendments to the Delegations to Officers

#### 1. <u>Cabinet Committee</u>

#### 2.6 Delegation of Executive Functions

(a) The Scheme of Delegation of executive functions to any Committee of the Executive or to an officer (including delegation of some functions to officers to be exercised in consultation with the appropriate Cabinet Members) will be determined by the Council and will be contained in the Constitution. If and to the extent that any executive functions are not included in the delegation scheme then in cases of urgency the Leader may arrange for the discharge of those functions by delegating them to the Chief Executive or the appropriate Executive Director (Neighbourhoods & Environment) to act in consultation with the Leader under Section 15 (3) and (4) of the 2000 Act, subject to review by the Council at the next Annual Council meeting.

#### (b) Cabinet Committee

There shall be a **Cabinet Committee** consisting of 3 Cabinet Members appointed by the Leader to carry out the following executive functions in respect of Traffic Regulation Orders and to consider the comments and recommendations made by the Traffic Regulations Working Party on the highways issues referred to it by the Executive Director (Neighbourhoods & Environment)

- To consider the recommendations of the Traffic Regulations Working Party regarding the implementation of Traffic Regulation Orders in circumstances where there are a majority of responses to the Statutory Notice against the proposals and the Council is of the view that the proposals should move forward.
- In such circumstances, the Cabinet Committee will immediately meet to consider the Traffic Regulations Working Party's recommendation to overrule objections and to decide whether to authorise the Executive Director (Neighbourhoods & Environment) to make the Order (with or without modification) or to decide that the Order be not made. This decision will be published in a Digest and will be available for call-in.
- In cases where the Cabinet has not already resolved to publish a proposed Traffic Regulation Order<sup>1</sup>, then the Cabinet Committee will consider an Officer report together with any recommendations of the Traffic Regulations Working Party on the subject and make a decision on whether to publish a proposed Order. This decision will be published in a Digest and will be available for callin.
- If such a proposal is published on the authority of the Cabinet Committee and no objections are received, then the Cabinet Committee may proceed to make the Order (unless the Committee has delegated the function to the Deputy Chief Executive (Place).
- If objections are received to any proposed Traffic Regulation Order, then the
   Traffic Regulations Working Party (whose membership shall include the 3

<sup>&</sup>lt;sup>4</sup> When the Cabinet approves a highway project or scheme, it may also authorise the publication of proposed Traffic Regulation Orders.

Cabinet Members who sit on the Cabinet Committee) will meet to consider those objections, and also to hear oral representations by objectors and supporters (if any)<sup>2</sup>.

- After considering all the representations, the Traffic Regulations Working Party will make a recommendation to the Cabinet Committee on the matter.
- The Cabinet Committee will immediately meet to consider the Traffic Regulations Working Party's recommendation and to decide whether to authorise the Deputy Chief Executive (Place) to make the Order (with or without modification) or to decide that the Order be not made. This decision will be published in a Digest and will be available for call-in.
- The Cabinet Committee will consider the recommendations from the Traffic Regulations Working Party in respect of exceptional circumstances PVX applications and determine such applications. The decisions will not be available for call-in.

#### Substitutes

Permitted in accordance with Standing Order 31.7

#### Quorum

The quorum of the Cabinet Committee shall be 2

#### 2.7 Status of Meetings

Open to the public

#### 2.8 Reports To

The Council

<sup>&</sup>lt;sup>2</sup>——See Section 6D of Part 4(a) of the Council's Constitution regarding public speaking on Traffic Regulation Orders.

### 2. Traffic Regulations Working Party

#### 3.9 Traffic Regulations Working Party

#### 3.9.1 Membership

12 Councillors<sup>3</sup>, comprising the 3 Cabinet Members who sit on the Cabinet Committee (one of whom shall be appointed Chair and another Vice-Chair) and 9 Councillors who are not Cabinet Members.

Substitutes:	Permitted in accordance with Standing Order 31
Proportionality:	By convention political proportionality shall apply to the
	9 Councillors who are not Cabinet Members.

#### 3.9.2 Quorum

3 (including at least 2 of the Cabinet Members)

#### 3.9.3 Terms of Reference

- (a) To consider written objections and also to hear oral representations by objectors and supporters (if any) to proposed Traffic Regulation Orders and to make a recommendation to the Cabinet Committee on such proposed Orders. (See Section 6D of **Part 4(a)** of the Council's Constitution regarding public speaking on Traffic Regulation Orders.)
- (b) To consider requests for Traffic Regulation Orders referred to the Working Party by the Council, Cabinet or the Executive Director (Neighbourhoods & Environment) and make appropriate recommendations to the Cabinet Committee on those requests.
- (c) To consider exceptional circumstances PVX applications and hear oral representations by the applicant or their appointed representative and make appropriate recommendations to the Cabinet Committee.
- (c) To act as the project board in respect of the Parking Review and undertake a strategic role in the overview and direction of the Traffic and Highway Service.

#### 3.9.4 Status of Meetings

Open to the public

#### 3.9.5 Reports to

The Cabinet

<sup>&</sup>lt;sup>3</sup> Note: No Councillor shall sit on the Traffic Regulations Working Party (whether for the first time or returning to the Working Party after a period of absence), including as a substitute Councillor, without having first attended a training session on the principles of Traffic Regulation Orders.

## 3. New Panel to be added to Section 9. Other Forums, Panels and Bodies reporting to the Council or Elsewhere (but not to the Cabinet)

#### 9.8 PVX Appeals Panel

#### 9.8.1 Membership

The Head of Traffic & Highways (or in their absence the Executive Director (Neighbourhoods and Environment)), a Council engineer independent of the original decision relating to the PVX in question, the relevant Ward Councillors

Substitutes: Not permitted Proportionality: Does not apply

#### 9.8.2 Quorum

Both Council officers referred to above and at least one Ward Councillor

#### 9.8.3 Terms of Reference

To consider written additional evidence from applicants for a Domestic Vehicle Crossing and decide if the Council has correctly applied its policies or if there are sufficient mitigating circumstances to allow a divergence from the Council policy and allow a crossover.

#### 9.8.4 Status of Meeting

Private

#### 9.8.5 Reports to:

Executive Director (Neighbourhoods & the Environment)

## 4.15 Delegations to Executive Director (Neighbourhoods & the Environment), and/or relevant Head of Traffic & Highways

To discharge all of the Council's functions in relation to highway, traffic and parking matters (including the management and enforcement of utility works) with the exception of the following:

- Approval of statutory plans and policy matters (which are generally for Cabinet)
- The agreement of major highway/transport schemes (which are generally for Cabinet)
- Those elements dealing with Traffic Regulation Orders (TROs) that fall with the jurisdiction or remit of the Traffic Regulations Working Party and Cabinet Committee or the new panel to determine appeals on Domestic Vehicle Crossings

That, without prejudice to the delegations set out above (including but not limited to determining all consents, permissions and licences, and taking enforcement action) in relation to the following functions:

- The statutory advertisement of TROs and, where no representations are received, to confirm the TROs
- The implementations of Emergency TROs where required
- The consolidation of existing amendment TROs into a single new Order; the revocation of existing TROs and re-enactment without material change to the measures into a new TRO
- be responsible for enforcement action and all highways related matters on behalf of the Council in relation to traffic & highways.
- be responsible for the Council's functions under the New Roads and Street Works Act 1991
- To either act as the Traffic Manager for purposes of Section 17 (2) of the Traffic Manager Act 2004 or to appoint a person to exercise the Network Management Duty under Section 16 of the Act.
- the functions of the Council under the Highways Act 1980
- the functions of the Council as road traffic authority including its powers under the Road Traffic Regulation Act 1984.
- the Council's functions under New Roads and Street Works Act 1991.
- To sign the official traffic regulation orders (sealing is not required.)
- To be responsible for the management of the Council's highways contracts and the delivery of an annual programme of works agreed in consultation with the relevant Cabinet Member.

### 5. Special Schemes of Delegation

### 5.12 Highways

(a) The Service Managers for Highways may exercise all the powers of the Executive Director (Neighbourhoods & Environment) and the Head of Traffic & Highways in respect of functions within their remit as defined in 4.15 above.

(b) The following Officers may serve notices and take appropriate action (including but not limited to works in default) under legislation within their area of responsibility, subject to being authorised in that regard by their Chief Officer pursuant to 3.2(h):

- Highways Enforcement Officers
- Civil Enforcement Officers
- Highways Inspectors